PREPA Ex. 9.0

COMMONWEALTH OF PUERTO RICO PUERTO RICO ENERGY COMMISSION

IN RE: THE PUERTO RICO ELECTRIC POWER AUTHORITY

INITIAL RATE REVIEW

No. CEPR-AP-2015-0001

SUBJECT: TESTIMONY IN SUPPORT OF PETITION

Direct Testimony of

RALPH ZARUMBA

Director, Navigant Consulting, Inc. On behalf of the Puerto Rico Electric Power Authority

May 27, 2016

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1 I. INTRODUCTION

2		A. <u>Witness Identification</u>
3	Q.	Please state your name, title, employer, and business address.
4	Α.	I am Ralph Zarumba and I am a Director at Navigant Consulting, Inc. ("Navigant"), a
5		global business and advisory firm. My business address is 30 S. Wacker Drive,
6		Suite 3100, Chicago, Illinois 60606.
7	Q.	Please state your name, title, employer, and business address.
8	Α.	I am Ralph Zarumba and I am a Director at Navigant Consulting, Inc. ("Navigant"), a
9		global business and advisory firm. My business address is 30 S. Wacker Drive,
10		Suite 3100, Chicago, Illinois 60606.
11		B. <u>Summary of Direct Testimony</u>
12	Q.	What are the purposes and subjects of your testimony?
13	A.	I am testifying in support of PREPA's Petition requesting that the Puerto Rico Energy
14		Commission (the "Commission") approve and establish new rates for PREPA. More
15		specifically, the purpose of my testimony is to present and support PREPA's Marginal
16		Cost of Service Study ("MCOSS"). The MCOSS was prepared properly and it meets the
17		objective(s) of identifying the value of incremental costs required to serve new load.

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C. <u>Professional Background & Education</u>

19 Q. Please state your professional background.

A. My resume, which reviews my education, professional qualifications, and experience
in detail, is attached is PREPA Exhibit ("Ex.") 4.01.

D. **Additional Attachments** 22 Besides your resume, are there any additional attachments to your direct testimony? Q. 23 Yes. The following additional exhibits are attachment to my direct testimony: 24 Α. PREPA Ex. 9.02: Distribution Investments 25 PREPA Ex. 9.03: Transmission Investments 26 27 PREPA Ex. 9.04: Marginal Cost of Service Study Results 28 II. **DESCRIPTION OF THE MARGINAL COST OF SERVICE STUDY** Please describe what is an MCOSS? 29 Q. In brief, an MCOSS provides estimates of the cost to provide the next unit of electric 30 *A*. service which is consumed by the customer. Mathematically, MCOSS is defined as the 31 first derivative of the Total Cost Function - in other words, the incremental change in 32 cost – when the quantity of service that is being measured is allowed to change by one. 33 Average Cost – which is calculated in the Embedded Cost of Service Study supported by 34 PREPA witnesses Ralph Zarumba and Eugene Granovsky, PREPA Ex. 8.0, is the total 35 cost divided by the total quantity produced. Economic theory tells us that marginal costs 36 are important because they indicate to the utility and customers what cost impact an 37 increase or decrease in usage would have on the total revenue requirement of the utility. 38 For a complete discussion of the supporting theory of marginal costs I recommend Alfred 39 Kahn's seminal work The Economics of Regulation. 40

41 Q. Why is an MCOSS provided in this proceeding?

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42	А.	Marginal costs were prepared for this filing to determine the additional cost to serve new
43		load, albeit during a timeframe when total electric demand is forecast to decline. ¹ It also
44		provides data for appropriate price signals that may be employed in relation to demand-
45		side programs or third-party generation.
46	Q.	What are the components of the MCOSS?
47	А.	The Marginal Cost of Service Study follows the functions of an electric utility. A
48		vertically integrated utility such as PREPA provides:
49		1. Generation Service. The generation function is analyzed as marginal generation
50		capacity costs and marginal energy costs;
51		2. Transmission Service. The transmission function only contains a capacity
52		component; and
53		3. Distribution Service. The distribution costs are analyzed by voltage level as well
54		as differentiated by demand related and customer related.
55		The following sections of my testimony walk through the calculation of marginal
56		costs associated each of these services.
57	III.	MARGINAL GENERATION SERVICE COSTS
58		A. <u>Marginal Generation Capacity Costs</u>
59	Q.	Please define Marginal Generation Capacity Costs ("MGCC").

¹ This marginal cost analysis was prepared using a load forecast that was available at the time. It is the same forecast that originally was used by outside experts (Siemens) in the pending "Integrated Resource Planning" or IRP case.

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60	A.	MGCC are defined as the cost to add new generating capacity to serve an additional
61		kilowatt ("kW") of load. The MGCC is the cost of maintaining electric generation ready
62		to serve load on demand regardless of the price or quantity of energy produced.
63	Q.	Please provide background on the environment for generation capacity in Puerto
64		Rico as reflected in the marginal cost analysis?
65	A.	The environment for generation capacity in Puerto Rico can be defined as follows:
66		1. The Island is projected to have reduced load in the near and intermediate term.
67		2. Presently, PREPA's "firm ² " reserve margin for generation resources effectively is
68		about 30 percent. This margin is consistent with reliability studies that identify
69		the percent reserves needed to meet a Loss of Load Hours ("LOLH") expectation
70		of 4 hours per year, which is roughly equivalent to a Loss of Load Expectation
71		("LOLE") of 2 days per year. Inasmuch as island electric systems require a
72		higher reserve margin in order to maintain a reasonable level of reliability
73		PREPA's reserve margin, it significantly exceeds what is considered a "normal"
74		reserve margin in larger interconnected systems such as those located in
75		contiguous areas in North America.

² Firm reserves is an approximation derived by subtracting the system peak load from the sum of the product of the installed capacity and availability of each generating unit. For PREPA, it is close to twice the size of the largest generating unit in its system (Aguirre 1& 2 450 MW). Actual minimum reserves could exceed this value. To achieve a LOLH of four hours or less, firm reserves as defined above must exceed 25 percent. Accordingly, a 30 percent reserve margin was deemed to be the minimum generating reserves needed to meet the 4-hour LOLH criterion.

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76		3. Inasmuch as generation investments are proposed in PREPA's Integrated
77		Resource Plan (IRP) these investments are being made for reasons other than to
78		serve load growth – they are being made in order to:
79		• Achieve legally mandated environmental policies:
80		• Maintain local reliability;
81		• Integrate renewables, including distributed generation;
82		• Improve efficiency; and
83		• Reduce energy costs.
84		4. In the past several years, the use of Distributed Energy Resources ("DER") has
85		expanded in Puerto Rico. Examples of DER include cogeneration and rooftop
86		photovoltaic ("PV") generation. The DER technologies include those that
87		produce power intermittently, such as solar PV, which may require back-up
88		support from conventional generation to meet reliability targets.
89	Q.	How does the generation capacity environment impact the approach used for
90	L.	estimating the MGCC adopted in your testimony?
	٨	
91	A.	The environment (see the factors above) impacts MGCC is in two ways. First, it impacts
92		the technology adopted as the marginal generation unit. Second, it impacts the timing of
93		when new generation is required, which in turn impacts estimated MGCC costs. The
94		environment reflected in the marginal cost analysis is one in which peak load is expected
95		to decline, which lessens the demand for new generating capacity. This lower demand, in

96 turn, decreases the marginal cost and capacity value of new generation.

Q. What technology was adopted in estimating MGCC? 97 Navigant analyzed all generation technologies, which could reasonably be used in Puerto A. 98 Rico and determined that a Wartsila model 18V50Sgg reciprocating engine generation 99 unit is appropriate for purposes of estimating MGCC. A reciprocating engine, the 100 Wartsila model 18V50SG technology, was chosen rather than a simple-cycle combustion 101 turbine because it is the lowest cost alternative to supply capacity independent of the 102 value of the energy output of a generating unit. The characteristics of this technology are 103 summarized in the table below. Please note that PREPA is not recommending use of 104 reciprocating engines in the pending IRP case for reasons discussed therein. In brief, 105 different options are recommended in the IRP not only to provide capacity, but also to 106 provide energy, and this combination of these factors resulted in the selection of 107 108 combined cycle options.

Item	Units	Assumed Value
Installed Cost	2017\$/kW-year	\$1,124
Annual Fixed O&M	2017\$/kW-year	\$18.00
Economic Life	Years	20

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110Q.The installed cost of the Wartsila model 18V50Sgg reciprocating engine generation111unit is a one-time cost. However, the generating unit provides service over several112years. What approach was used to recognize the cost of the asset over the 20 year113life?

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114	А.	An accounting Fixed Charge Rate ("FCR") was calculated, which levelized the total cost
115		of the generating unit, including both capital recovery and Operations and Maintenance
116		("O&M") over the life of the asset. The assumptions used in the FCR calculation are
117		consistent with those used in the PREPA's IRP.

118 Q. When will PREPA require new generation capacity to serve load?

A. No new generation capacity is needed to serve new load (as distinct from other purposes) over the planning horizon, which is 20 years. New generation is proposed to comply with legal requirements and for other non-capacity purposes, such as efficiency and renewables integration, as noted earlier and which is addressed in the IRP case.

Q. How have you adjusted the MGCC to reflect the distant need for generation capacity for load?

125 A. One approach would be to state that because generation is not required for load in the planning horizon, it has no value during this time frame. Although this is a reasonable 126 assumption given the PREPA load forecast employed in the marginal cost analysis, it 127 may be a misplaced interpretation of the estimated value of generating capacity. As an 128 alternative, I have adopted the "Discounted Peaker Approach." This approach is 129 appropriate for PREPA as it recognizes the future value of generation in an environment 130 where demand is forecast to decline over the next planning horizon. 131

132 Q. Please describe the Discounted Peaker Approach.

A. The Discounted Peaker Approach recognizes that if a surplus of generation capacity
exists, the value of that capacity will be depressed. The Discounted Peak methodology

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quantifies the differences in prices over time. The Discounted Peaker calculation can bestated as follows:

137 $DP = PP \cdot \left(\frac{1}{\left(1+r\right)^n}\right)$

138 where DP = Discounted Peak Price

139 PP = Peaker Price

140 r is the discount rate

n is the number of years until new capacity is required to serve new load (excluding
 capacity constructed for energy savings)

Q. What assumption was adopted for the number of years required until capacity is
required?

145 A. We assumed that capacity would be required in 20 years, which is the end of the planning

146 horizon. The assumption reflects an optimistic view of the capacity market and results in

- the MGCC being potentially overstated because of the truncated nature of the analysis.
- 148 The results of the Discounted Peaker Approach are summarized in the table below:

Item	Variable / Component in Formula	Amount
Peaker Price: Marginal Generation Capacity costs Using the Peak Approach	РР	\$93.03
Annual Discount Rate	r	9.00%
Number of Years Until New Capacity is Required to Serve New Load	n	20
Discount Factor	$\left(\frac{1}{(1+r)^r}\right)$	17.84%
Discounted Peaker Marginal Cost	$DP = PP \cdot \left(\frac{1}{\left(1+r\right)^n}\right)$	\$ 16.60

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150 Q. Have the results been adjusted for voltage level?

151 A. Yes. The table below provides the MGCC by voltage level. The results are stated with

and without the reserve margin required for long-term planning purposes.

Voltage Level	Loss Factor	Marginal Generation Capacity Cost w/o Reserve Margin \$/kW-year (\$2017)	Marginal Generation Capacity Cost w/ Reserve Margin \$/kW-year (\$2017)
Generation	N/A	\$16.60	\$21.58
Transmission	3.00%	\$17.10	\$22.23
Primary	8.31%	\$17.98	\$23.37
Secondary	10.16%	\$18.29	\$23.77

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154 B. Marginal (Generation) Energy Costs

155 Q. How were Marginal (Generation) Energy Costs ("MEC") estimated?

- A. We adopted the analyses performed by Siemens in the IRP process. Annual and seasonal
- 157 marginal energy costs appear in PREPA Ex. 9.04 attached to my testimony.

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Would you provide commentary on the results that are unique to Puerto Rico? **O**. 158 As noted above, a unique situation in Puerto Rico is that PREPA is an isolated system 159 Α. and cannot rely upon neighboring utilities to provide reliability support. Therefore, as 160 previously stated, a higher reserve margin is required. Further, the level of spinning and 161 non-spinning operating reserve is higher than a utility with a higher number of 162 interconnections with neighboring utility, which increases the level of fuel burn or 163 "Must-Run Generation". These factors are incorporated into the generation marginal cost 164 analysis via use of the 30 percent generation reserve margin cited above and marginal 165 energy costs that reflect the additional reserve requirements associated with operating as 166 an island. The production cost analysis conducted by Siemens and reported herein 167 includes adjustments for these additional reserves. 168

169 IV. MARGINAL TRANSMISSION SERVICE COSTS

170 Q. Please describe the economic nature of electric transmission systems?

Most electric transmission systems lines operate in a grid or network configuration; that 171 A. is, lines are configured in a manner such that the loss of a single line does not result in an 172 interruption of supply to load. The capability to provide continuous supply is commonly 173 referred to as meeting a single or double contingency criteria, where a contingency is 174 generally defined as a state under which there is loss of one or more transmission system 175 elements or generating units. Transmission systems are designed in this manner to 176 provide continuous supply to the system in case a specific component of the system fails 177 or is removed from service for maintenance. In some instances, transmission lines operate 178 radially, without contingency back-up. Radial transmission lines typically are lower 179

voltage lines serving smaller load centers or located in remote areas on the system.
Transmission networks have unusual cost characteristics in that the cost to provide an
additional unit of output – the marginal costs – is often significantly less than the average
cost of service due to the relatively large amount of investment required for non-load
related purposes such as system reliability and security.

185 Q. What implications does the network nature of electric transmission systems have on

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the type of investments required?

187 A. Transmission investments are made for a variety of reasons. The categories on these
188 investments include the following:

- 189 1. Investments that are required to ensure sufficient transmission capacity is 190 available under normal and contingency conditions to reliably serve new load, 191 commensurate with reliability criteria assigned to the interconnected generation 192 and transmission system. The capability of the transmission network to withstand 193 contingency events is essential if PREPA is to meet LOLH reliability targets.
- 194
 2. Transmission investments intended to interconnect a generation unit to the
 195 transmission grid;
- Alleviation of intertie constraints that connect distant markets and provide the
 opportunity for energy costs to be reduced (*i.e.*, arbitrage opportunities), which
 are expected to exceed the cost of the transmission interconnection;
- Investments which are made in order to maintain or increase system reliability or
 security and are unrelated to increases in load; and,
- 5. Replacement of outdated, obsolete or worn-out equipment.

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202 Q. How is Marginal Transmission Capacity Costs ("MGCC") defined?

A. The Marginal Transmission Capacity Cost is defined as the annual investment cost incurred when an additional kW of load is served by the transmission network. Therefore, it is necessary to isolate and remove project costs that are not associated with load growth in the Transmission System Expansion and Integrated Resource Plans.

207 Q. What time period is evaluated when estimating MGCC?

Because major load-driven transmission projects occur infrequently, it is necessary to A. 208 examine an extended time period in order to produce reasonable estimates of 209 transmission investments, commonly referred to as Long Run Marginal Cost After 210 discussions with PREPA Staff, the time period of 2015/16 through 2024/25 was chosen 211 to review transmission investments made to accommodate load growth. The total dollar 212 investment is determined in 2017, and measured against the change in Annual Peak 213 Coincident Electric Demand for the same time period. Coincident Peak Demand is used 214 because load diversity is generally accommodated in an electric transmission system and 215 the system must be capable of reliably serving load at the time of the electric system 216 peak. 217

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Q. What transmission investments does PREPA propose over the next ten years, and what portion of these investments will be made to serve additional load?

A. The total transmission investment portfolio for the next 10 years as of the marginal cost analysis is \$833 million (2017), and is presented in PREPA Ex. 9.03. The exhibit lists and assigns each investment to one of the five investment categories described above.

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category.

	Category	10-Year Total
1	Capacity for Load Growth	\$0-
2	Interconnection of generation	\$0-
3	Alleviation Transmission Constraints	\$47,886,500
4	Reliability Improvements	\$464,033,877
5	Replacement of Deteriorated or Obsolete Equipment	\$321,301,020
	Total	\$833,221,397

The following table summarizes 10-year transmission capital investments for each

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The portion of these investments assigned to new load (Category 1) is zero. This 226 is an expected finding, as PREPA's Coincident Peak (CP) is projected to decline over the 227 next 10 years. All investments outlined in PREPA's IRP are required to connect new 228 generators, improve economic transfer capability and maintain reliability due to retiring 229 generation in the north, or to replace deteriorated and obsolete equipment. Capital 230 investments for reliability improvements include increases in line or substation capacity 231 that are needed to meet PREPA single or double contingency criteria, but otherwise not 232 required to serve new load. Several individual projects span multiple categories, such as 233 replacement of obsolete equipment with equipment that also improves transmission 234 system reliability. Where projects provide multiple benefits, the cost of the projects is 235 allocated to each category based on the relative benefits resulting from the investment. 236 For example, 40 percent of the 10-year cost of the single largest investment, Structural 237

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- Reconstruction of 115kV Lines at \$59 million, is allocated to reliability, the remaining 60 percent to replacement. Because none of the investments cited above is required for growth in electrical demand, the marginal cost of transmission is zero.
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V. MARGINAL DISTRIBUTION COSTS

- 242 Q. Please describe an electric distribution system.
- A. An Electric Distribution System delivers power received from the Transmission System
 to the customer via equipment operating at primary and secondary voltages (provided that
 the customer is not receiving service at a Transmission Voltage). Marginal Distribution
 Costs are classified into two categories:
- Marginal Distribution Capacity Costs. Marginal Distribution Capacity Costs
 ("MDCC") are defined as the cost to serve an additional KW of load on the
 distribution system;
- 250 2. Marginal Distribution Customer Costs. Marginal Distribution Customer Costs 251 (MDCSC) are defined as the cost to serve another customer connected to the 252 system regardless of the level of usage they receive from the utility.
- Q. Please describe the approach used to estimate Marginal Distribution Capacity
 Costs.
- A. Distribution investments for the time period 2016 through 2025 were prepared by PREPA in order to determine what fraction of those investments are associated with serving new load as opposed to replacement of existing infrastructure or to maintain or improve system reliability.

259	Our estimates of MDCC were prepared in a manner similar to that of the Marginal
260	Transmission Capacity Cost Analysis. The investments associated with load growth over
261	a period of several years were divided by the level of load growth as measured by the
262	increase in new customers connected to the distribution system over the period 2016 to
263	2025. A key difference in the distribution analysis is that the denominator in the
264	calculation is the Non-Coincident Peak of new customer demand on PREPA's
265	distribution system as opposed to the Coincident Peak used to derive Marginal
266	transmission costs. The Non-Coincident Peak is used because distribution systems are
267	generally constructed as radial systems and, therefore, the peak load on individual lines
268	and substations may not coincide with the system peak. Unlike transmission, individual
269	lines and substations each must be capable of supplying their respective peak loads; that
270	is, capacity requirements are set based on the non-coincident peak or NCP associated
271	with each new asset added to serve new customers, whereas transmission capacity
272	requirements are established based on the coincident peak of the interconnected network.
273	Thus, load diversity among distribution lines and substations as measured by coincident
274	peaks does not apply nor diminish the level of investment made by the utility.

Because of the expected decrease in load growth and the relatively small number of new customers (approximately 7 thousand) that will be connected to PREPA's distribution system over the next 10 years, Navigant estimated distribution NCP based on the PREPA design standards for new load. For new customers, PREPA design standards are based on a minimum residential connected demand of 5 kW. Hence, new distribution capacity must meet current design standards as compared to average demand of about 2 kW for existing customers. Because some of the new customers will be larger 283

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commercial load, Navigant increased the average kW connected demand for new customers to 8 kW. It excludes a customer cost component as new customers pay all costs associated with line extensions and equipment needed to connect the new load.

- 285The following process was undertaken to estimate Marginal Distribution Capacity286Costs:
- Identification of Investments Associated With Load Growth Similar to
 transmission, the first step in this analysis was to identify the portion of proposed
 distribution investments associated with load growth. This data was requested
 from PREPA and information was provided for the period 2015 through 2025.
- 2. However, as previously determined in the Transmission Capacity Cost Analysis, a 291 negative change in Coincident Peak would lead to negative Marginal Distribution 292 Capacity Costs. Therefore, for Marginal Distribution Capacity Costs, an alternate 293 approach was used by measuring the change in total new customers connected to 294 PREPA's distribution system from 2014 through 2025. Although the coincident 295 system peak is projected to decline, an increase in new customers in a given area 296 may result in investments in new distribution capacity in areas of the PREPA 297 system where growth is expected to occur. The increase in NCP demand was 298 estimated by multiplying the average NCP of 8kW per customer cited above by 299 the number of new customers over the years 2014 through 2025. MDCC was 300 then derived by dividing total load-related distribution capacity investments 301 between 2014 and 2025 by the increase in connected NCP demand. Load-related 302

303distribution investments include two years' actual amounts spent for 2014 and3042015, and forecast investments for 2016 through 2025.

305 Q. What distribution investments does PREPA propose over the next 10 years, and

306 what portion of these investments will be made to serve additional load?

A. The total distribution investment portfolio for the next 10 years as of the marginal cost analysis is \$818 million (\$2017), and is presented in PREPA Ex. 9.02. The exhibit lists each distribution project or program investment to one of the five investment categories outlined in the section on transmission. The following table summarizes 10-year distribution capital investments for each category.

	Category	10-Year Total
1	Capacity for Load Growth (in distribution system elements)	
1a	Expansion	\$40,066,380
1b	Improvement	\$126,317,703
2	Interconnection of Generation	\$0
3	Alleviation Transmission Constraints	\$0
4	Reliability Improvements	\$382,761,168
5	Replacement of Deteriorated or Obsolete Equipment	\$268,727,163
	Total	\$817,872,413

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The majority of PREPA's distribution capital forecast is to replace deteriorated, obsolete or inefficient equipment; or to construct new lines to improve reliability or operating

flexibility. The amount of PREPA's 10-year distribution investment portfolio assigned to 315 load growth (in distribution system elements) is \$40.1 million. The \$40.1 million is 316 based on the portion of PREPA's distribution capital forecast that is for the expansion of 317 its distribution lines and substations. Of this amount, about 50 percent or \$20 million is 318 reimbursed to PREPA in the form of contributions in aid of construction and therefore, 319 excluded from the marginal cost calculation. The remainder of capacity investments 320 related to load growth is \$126.3 million, all of which is for improving the performance of 321 the grid, and therefore excluded from Marginal Distribution Capacity Cost calculations. 322 When the \$20.1 million is combined with load-related distribution capacity investments 323 of \$8.3 million, net of customer contributions, total load-related capacity investments for 324 years 2014 through 2025 is \$28.4 million. The majority of expansion projects that are 325 load growth-related are for new distribution substations, or for extension of overhead and 326 underground feeders. 327

Q. What is the expected increase in total distribution NCP demand resulting from the connection of new customers?

A. The total number of new customers between 2014 and 2025 is projected at 6,795, which equates to an average annual growth of about 0.05 percent. When the 2014 average NCP of 8 kW per customer is applied, the increase in connected NCP demand is about 55.8 MW, or 4.7 MW on an annual basis.

Q. Please present MDCC based on the preceding analysis and values derived for
 incremental capacity, NCP demand and incremental O&M associated with load related capital investments.

A. The following table presents marginal costs based on actual values for 2014 and 2015, and projected values for 2016 through 2025 stated in 2017 dollars. It includes distribution O&M associated with load-related capital projects as described earlier in my testimony.

Description	Total	
2014-2015 Actual Load-Related Capital Investment	\$8.3 MM	
2016-2025 Forecast Load-Related Capital Investment	\$20.1 MM	
Total 12-Year Load-Related Investment	\$28.4 MM	
2014 – 2025 Increase in Connected NCP Demand	55.8 MW	
Total 12-Year Load-Related Investment	\$508.4/kW	
Distribution Carrying Charge Rate	7.71%	
Annual Marginal Distribution Capital Cost	\$39.3/kW-Yr	
Annual Incremental O&M	\$0 /kW-Yr	
Total Annual Marginal Distribution Capital Cost	39.3/kW-Yr	

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The result of the analysis produces an annual MDCC of \$39.3/kW-Year. The annual value is then allocated on a seasonal basis during on-peak and off-peak hours, and combined with allocated Generation Marginal Capital Cost to produce Total Marginal Capital Cost that appears in PREPA Ex. 9.04.

- 346 VI. <u>CONCLUSION</u>
- 347 Q. Please summarize the results of your analysis.

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PREPA Ex. 9.04 summarizes the results of the study, which are stated in FY 2017 A. 348 dollars. I have stated the results for transmission, distribution primary and distribution 349 secondary in an unbundled basis with MGCC, MTCC, and MDCC stated in dollars per 350 KW. The values that appear at the transmission, primary and secondary levels are 351 adjusted based on PREPA loss factors outlined below. The allocation of capacity costs 352 for both generation and distribution is based the percent hours within each time period. 353 For generation, LOLH typically is used to allocate capacity cost. However, the use of 354 LOLH would have resulted in the assignment of all generation capacity costs to the low 355 season due to the maintenance scheduling algorithm in the Promod production cost 356 model, so hours per period was deemed appropriate in lieu of LOLH. Because of this 357 adjustment, it may be appropriate to apply annual values for marginal costs that appear in 358 Ex. 9.04. 359

Loss Factors	<u>On-Peak</u>	<u>Off-Peak</u>	<u>On-Peak</u>	<u>Off-Peak</u>
Transmission	3.00%	3.00%	3.00%	3.00%
Primary	8.31%	8.31%	8.31%	8.31%
Secondary	10.16%	10.16%	10.16%	10.16%

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Results also are presented on a KWH basis assuming an 80 percent load factor.

Q. Is there any additional information you believe it is important to convey regarding the marginal costs presented in your testimony?

A. Yes. The distribution component of MCOSS presented in PREPA Ex. 9.02 is based on a very small number of distribution facilities where local growth will cause substations or lines to become overloaded. The chart below confirms that less 10 substations of PREPA's 300+ substation are expected to experience overloads, some of which can be

addressed by minor upgrades such as load transfers to adjacent substations with lower
loads. Thus, unless load reduction initiatives or distributed generation, in sufficient
quantities, are located at these few locations, actual avoided distribution costs would be
zero. Further, many substation experience peak loadings during late evening hours.
Thus, any solar-based distributed generation would not reduce peak distribution loads
that would enable capacity deferral.



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375 Q. Does this complete your direct testimony?

376 Yes.

ATTESTATION

Affiant, Ralph Zarumba, being first duly sworn, states the following:

The prepared pre-filed Direct Testimony and the Schedules and Exhibits attached thereto and the Schedules I am sponsoring constitute the direct testimony of Affiant in the above-styled case. Affiant states that he would give the answers set forth in the pre-filed Direct Testimony if asked the questions propounded therein at the time of the filing. Affiant further states that, to the best of his knowledge, his statements made are true and correct.

Ralph Zarumba

Affidavit No. 3,582

Acknowledged and subscribed before me by Ralph Zarumba, of the personal circumstances above mentioned, in his capacity as a Director of Navigant Consulting, Inc., who is personally known to me or whom I have identified by means of his driver's license number from flive 2651-7345-12917, in San Juan, Puerto Rico, this 26th day of May 2016.

ano. Public Notary



EXENTO PAGO ARANCEL LEY 47 4 DE JUNIO DE 1982