

# GOVERNMENT OF PUERTO RICO PUBLIC SERVICE REGULATORY BOARD PUERTO RICO ENERGY BUREAU

IN RE: INTERCONNECTION REGULATIONS

CASE NO.: NEPR-MI-2019-0009

**SUBJECT:** Modification of PREPA Interconnection Regulations and Workshops for Stakeholders.

#### RESOLUTION AND ORDER

#### I. Introduction

In 2017, the Puerto Rico Electric Power Authority ("PREPA") adopted two regulations for the interconnection of generators to PREPA's grid, pursuant to the provisions of Act 114-2007.<sup>1</sup>

Having a streamlined and efficient interconnection process is a key component for the timely integration of distributed generators<sup>2</sup> ("DGs"). Therefore, it is of the utmost importance that interconnection regulations and procedures are properly aligned with public policy and that the most efficient mechanisms are in place to promote such policy. Act 17-2019 modifies the public policy regarding DGs interconnection in order to facilitate the integration of DGs to the PREPA grid.<sup>3</sup> Pursuant to Act 17-2019, the Energy Bureau of the Puerto Rico Public Service Regulatory Board ("Energy Bureau") is responsible for overseeing the adoption of new interconnection regulations.<sup>4</sup>

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¹ Regulation for the Interconnection of Generators with the Distribution System of the Puerto Rico Electric Power Authority and to Participate in the Net Metering Programs, Regulation No. 8915, February 6, 2017 and Regulation for the Interconnection of Generators with the Transmission or Sub-Transmission System of the Puerto Rico Electric Power Authority and to Participate in the Net Metering Programs, Regulation No. 8916, February 6, 2017 (collectively, the "PREPA Regulations"). See, IN RE: Autoridad de Energía Eléctrica de Puerto Rico; Oficina Estatal de Política Pública Energética, Case No. CEPR-MI-2014-0001. On 2017, PREPA created an electronic filing platform for the processing of interconnection applications as part of its measures to expedite the processing of interconnection requests.

<sup>&</sup>lt;sup>2</sup> Section 1.2(g) of Act 17-2019, known as *the Puerto Rico Energy Public Policy Act*, defines the term "Distributed Generation" as the electric power delivered to the distribution grid that is generated from an energy source in a facility near where it will be used.

<sup>&</sup>lt;sup>3</sup> Section 9 of Act 114-2007, known as the *Electric Power Authority Net Metering Program*, as amended by Section 3.9 of Act 17-2019.

<sup>&</sup>lt;sup>4</sup> Section 10 of Act 114-2007, as amended by Section 3.10 of Act 17-2019.

#### II. **Energy Bureau's Authority**

The Energy Bureau, among other things, has the responsibility to ensure that PREPA and every electric service company complies with the provisions of Act 57-20145 and Act 114-2007, regarding interconnection to PREPA's electric power grid. Moreover, Act 57-2014 and Act 17-2019 empowered the Energy Bureau to take the necessary steps to carry out its duties and responsibilities to regulate PREPA, including the adoption of interconnection regulations.<sup>6</sup> Relevant to this Resolution and Order are the provisions of Act 17-2019 which require PREPA to fully comply with all rules, regulations, orders, mandates, requests and penalties, as established by the Energy Bureau.<sup>7</sup>

#### III. **Public Policy on DGs Interconnection**

The public policy of the Government of Puerto Rico is to ensure that the procedures for the interconnection of DGs to the electric power system are effective in terms of costs and processing time, in order to promote the development of these types of projects and incentivize economic activity through the reduction of energy costs in the residential, commercial, and industrial sectors.8

To that effect, Act 17-2019 states that the goal of the new energy public policy is to achieve, among others, the following initial objectives:

To facilitate the interconnection of distributed generation to the electric power grid through any available mechanism including, but not limited to, distributed generation, renewable energy sources, net metering, and the use of microgrids by implementing the mechanisms, strategies, and technologies available in the electric power industry for such purposes.9

Accordingly, Act 17-2019 mandates the following: (i) PREPA "... and any other electric power service company, shall comply with the rules established for the interconnection of distributed generation and microgrids, including the expedited processes under the regulations for the interconnection of generators to the distribution system, and the processes to interconnect microgrids and, in addition, shall establish an effective process to reduce the interconnection time"10; (ii) it is part of the duties and responsibilities of electric

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<sup>&</sup>lt;sup>5</sup> Known as the *Puerto Rico Energy and Transformation and RELIEF Act*, as amended.

<sup>&</sup>lt;sup>6</sup> Section 10 of Act 114-2007, as amended by Section 3.10 of Act 17-2019.

<sup>&</sup>lt;sup>7</sup> Section 6 of Act No. 83 of May 2, 1941, known as the Puerto Rico Electric Power Authority Act., as amended by Section 2.8 of Act 17-2019.

<sup>&</sup>lt;sup>8</sup> Section 9 of Act 114-2007, as amended by Section 3.9 of Act 17-2019.

<sup>&</sup>lt;sup>9</sup> Section 1.6(8) of Act 17-2019.

<sup>&</sup>lt;sup>10</sup> Section 1.5(8)(b) of Act 17-2019. (Emphasis added).

service companies "[t]o <u>facilitate and not hinder</u> the interconnection of <u>distributed</u> renewable energy producers, distributed generators, and independent power producers to the electric power grid". Additionally, the interconnection procedures shall be uniform in all regions. 12

Moreover, to ensure PREPA's and all electric service companies' compliance with the public policy on interconnection, Act 17-2019 established the following:

[PREPA], its successor, or the transmission and distribution network Contractor's noncompliance with the public policy on the interconnection of distributed generators or microgrids to the distribution network shall entail a fine of <u>one thousand dollars (\$1,000) per day</u> to be imposed by the Bureau and that shall be deposited into the Green Energy Fund of Puerto Rico created by virtue of Act No. 83-2010, as amended, known as the 'Green Energy Incentives Act of Puerto Rico,' or similar provisions of incentives laws, to subsidize photovoltaic and energy storage systems. The fine herein imposed shall not be deemed to limit the power of the Bureau to impose any other applicable fine or administrative penalty to enforce its orders and the public policy on energy.<sup>13</sup>

# IV. Rulemaking Process

With respect to the rulemaking process for the interconnection regulations, Section 10 of Act 114-2007, as amended by Section 3.10 of Act 17-2019, establishes the following:

The Electric Power Authority is hereby directed to adopt or modify regulations as needed for the faithful compliance with this Act in accordance with the standards and technical requirements established by the Energy Bureau. Said regulations shall be promulgated within a term not to exceed one hundred eighty (180) days after the approval of this Act.

The Electric Power Authority shall be required to promulgate regulations for the interconnection of distributed generators with a generating capacity of less than one megawatt (1MW), as well as regulations for the interconnection of distributed generators with a generating capacity between one megawatt (1MW) and five megawatts (5MW) to be connected to sub-transmission facilities. Such regulations shall be consistent with the public policy on interconnection set forth in Section 9 of this Act and shall ensure the reliability and safety of the electric power system. Said

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<sup>&</sup>lt;sup>11</sup> Section 1.10(d) of Act 17-2019. (Emphasis added).

<sup>&</sup>lt;sup>12</sup> Section 9 of Act 114-2007, as amended by Section 3.9 of Act 17-2019.

 $<sup>^{\</sup>rm 13}$  Section 1.14 of Act 17-2019 (Emphasis added).

regulations for the interconnection of distributed generators shall be promulgated within a non-extendable term of one hundred eighty (180) days after the effective date of this Act. Furthermore, PREPA shall amend any other regulations in effect that govern or are related to the Net Metering Program to conform it to the provisions of this Act and the terms and procedures to be included in the regulations for the interconnection of distributed generators.

In the event that the Electric Power Authority fails to promulgate or modify the regulations for the interconnection of distributed generators on or before one hundred eighty (180) days after the approval of this Act, the evaluation and approval process of applications for interconnection of distributed generators shall be established by the Energy Bureau, following the best practices of the industry. Such process shall have the purpose of reducing administrative steps while safeguarding the reliability and safety of Puerto Rico's electric power grid, and ensuring compliance with the public policy on energy of the Government of Puerto Rico.

Any amendment proposed by the Authority, its successor, or the transmission and distribution network Contractor to the regulations for the interconnection of distributed generators must be submitted to the Energy Bureau in order to hold public hearings as established in this Act. Any amendment proposed by the Bureau to the regulations for the interconnection of distributed generators shall follow the process established in this Section.

The Bureau shall be required to hold public hearings prior to the approval of any amendment to the regulations for the interconnection of distributed generators. Such public hearings shall not be held within less than thirty (30) days after the publication of the public notice of the proposed amendment to the regulations for the interconnection of distributed generators. Thirty (30) days after the public hearing process has concluded, the Bureau shall issue its determination about whether or not the amendment to the regulations for interconnection shall be accepted. Once the decision of the Bureau becomes final and binding, the Bureau shall amend the regulations for the interconnection of distributed generators in accordance with those amendments adopted pursuant to such decision. 14

Article 10 of Act 114-2007 establishes a clear process to adopt or modify interconnection regulations. PREPA must file with the Energy Bureau for its review and approval, draft interconnection regulations that comply with the standards and technical requirements established by the Energy Bureau. Therefore, the first step in the process is for the Energy Bureau to establish such interconnection standards.

 $<sup>^{14}</sup>$  Section 10 of Act 114-2007, as amended by Section 3.10 of Act 17-2019. (Emphasis added).

In order to fulfill its statutory mandate to establish clear <u>standards and technical</u> requirements for the interconnection of DGs, the Energy Bureau determined that input from industry stakeholders is essential in the development of such standards and technical requirements. For this reason, the Energy Bureau developed the process described below to efficiently receive such input.

# A. Stakeholder Workshops.

Since the adoption of the interconnection regulations in 2017, stakeholders have expressed concerns about to their implementation, including the digital platform developed by PREPA, and its adverse impact on the integration of DGs in Puerto Rico. The Energy Bureau deems appropriate to receive input from stakeholders that can be taken into consideration in the regulatory amendments required by Act 17-2019. Therefore, the Energy Bureau will hold a series of stakeholder workshops, which will include PREPA, on the following dates:

# June 7, 2019

9:00 am to 4:00 pm Energy Bureau Hearing Room World Plaza Building 8<sup>th</sup> Floor 268 Ave. Muñoz Rivera, Hato Rey, PR

June 21, 2019

9:00 am to 4:00 pm Energy Bureau Hearing Room World Plaza Building 8<sup>th</sup> Floor 268 Ave. Muñoz Rivera, Hato Rey, PR

1<sup>st</sup> Workshop

2<sup>nd</sup> Workshop

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The objective of the stakeholder workshops is to evaluate and address stakeholders' concerns regarding the current interconnection regulations and to find solutions that are aligned with the new public policy.

Stakeholders will have until July 5, 2019 to file comments with the Energy Bureau through any of the following means:

- a. By email to the following address: comentarios@energia.pr.gov;
- b. Online, using the Energy Bureau's Electronic Filing Tool, at the following address: https://radicacion.energia.pr.gov.
- c. By postal mail addressed to the Puerto Rico Energy Bureau's Clerk's Office, at World Plaza Building, 268 Muñoz Rivera Ave., Suite 202, San Juan, PR 00918; or
- d. In person at the Energy Bureau's Clerk's Office, located at the address set forth above.

To ensure ample public participation, the Energy Bureau will publish a notice in a newspaper of general circulation with the information of the Stakeholders Workshops.

# B. Draft Regulations

Once the Energy Bureau establishes the new interconnection standards and technical requirements, it will order PREPA to file with the Energy Bureau a draft of the proposed interconnection regulations. The Energy Bureau will review the proposed drafts and include any amendments it deems necessary. After completing the foregoing review process, the Energy Bureau will publish notices about the proposed regulations and will hold hearings in accordance with the provisions of Section 10 of Act 114-2007 and Act 38-2017<sup>15</sup>. Once the process is complete, the Energy Bureau will issue a resolution adopting the new interconnection regulations.

Finally, due to the possible impact of this proceeding on PREPA's operations, the Energy Bureau **ORDERS** PREPA to timely coordinate the attendance of its relevant management and technical personnel to both Stakeholders Workshops.

For the benefit of all parties involved, the Energy Bureau publishes this Resolution and Order in both Spanish and English. Should any discrepancy arise between these two versions, the provisions of the English version shall prevail.

Be it notified and published.

Edison Avilés Deliz

Chair

Ángel Rivera de la Cruz

Associate Commissioner

Lillian Mateo Santos

Associate Commissioner

Ferdinand A. Ramos Soegaard

Associate Commissioner

<sup>&</sup>lt;sup>15</sup> Known as the *Uniform Administrative Procedure Act of the Government of Puerto Rico*.



I hereby certify that the majority of the members of the Puerto Rico Energy Bureau has so agreed on May \_\_\_\_, 2019. I also certify that on this date a copy of this Resolution and Order carlos.reyes@ecoelectrica.com, was notified by electronic mail to the following: victorluisgonzalez@yahoo.com, mgrpcorp@gmail.com, felipelozada1949@gmail.com, cpares@maximosolar.com, agraitfe@agraitlawpr.com, aconer.pr@gmail.com, rstgo2@gmail.com, ingridmvila@gmail.com, yolanda.diaz@ddec.pr.gov, lga@elpuente.us, gonzalo.rodriguez@gestampren.com, dortiz@elpuente.us, presidente@ciapr.org, malu.blazquez@reimagina.pr.org, sergio.gonsales@patternenergy.com, h.bobea@fonrochepr.com, lionel.orama@upr.edu, manuel.mata@aes.com, obed.santos@aes.com, energiaverdepr@gmail.com, jeff.lewis@terraform.com, cfl@mcvpr.com, hrivera@oipc.pr.gov, javier.adiego@x-elio.com, hjcruz@urielrenewables.com, fortiz@reichardescalera.com, tara.dhimitri@longroadenergy.com, viviana.Harrington@sunnova.com, accounting@everstreamcapital.com, rafael.quintana@aes.com, abigail.reyes@aes.com, ramonluisnieves@rlnlegal.com, Arocheleau@terraform.com, leslie@sonnedix.com, picleanenergy@gmail.com, auriarte@newenergypr.com, jczayas@landfillpr.com, mildred@liga.coop, cpsmith@unidosporutuado.org, Javier.ruajovet@sunrun.com, rodrigomasses@gmail.com, presidente@camarapr.net, norywrivera@contructorespr.net, jmarvel@marvelarchitects.com presidenciaagc@agcpr.com, secretarias@segurosmultiples.com. I also certify that today, May 20, 2019, I have proceeded with the filing of the Resolution and Order issued by the Puerto Rico Energy Bureau and I have sent a true and exact copy to the following:

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For the record, I sign this in San Juan, Puerto Rico, today May 20, 2018.

Wanda I. Cordero Morales Clerk

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