

**COMMONWEALTH OF PUERTO RICO  
PUBLIC SERVICE REGULATORY BOARD  
PUERTO RICO ENERGY BUREAU**

**NEPR**

**Received:**

**Apr 30, 2021**

**1:00 PM**

IN RE: REVIEW OF LUMA'S  
INITIAL BUDGETS

**CASE NO. CEPR-MI-2021-0004**

**SUBJECT: Motion in Compliance with April 29<sup>th</sup> Resolution and Order submitting revised public version of Appendix D to Initial Budgets in compliance with order and request for brief extension.**

**MOTION SUBMITTING REVISED PUBLIC VERSION OF APPENDIX D TO  
INITIAL BUDGETS IN COMPLIANCE WITH ORDER AND REQUEST FOR  
ADDITIONAL TIME TO COMPLY WITH A PORTION OF THE APRIL 29<sup>TH</sup>  
RESOLUTION AND ORDER**

**TO THE HONORABLE PUERTO RICO ENERGY BUREAU:**

**COME NOW LUMA Energy, LLC** ("ManagementCo"), and **LUMA Energy ServCo, LLC** ("ServCo"), (jointly referred to as "LUMA"), and respectfully state and request the following:

1. On April 23, 2021, LUMA respectfully requested partial reconsideration ("Motion for Reconsideration") of the Resolution and Order issued by this honorable Puerto Rico Energy Bureau ("Energy Bureau" and/or "Bureau") on April 21st, 2021, in relation to a request for confidential treatment of very particular information included in some of the Sections 3.2<sup>1</sup> and all of the Sections 3.3 of Appendix D to Initial Budgets on LUMA's projected costs and resources needs for its proposed spending programs ("April 21<sup>st</sup> IB Order"). LUMA established that disclosure of those sections of Appendix D to Initial Budgets would harm ratepayers and the public interest because they include detailed information on hiring and acquisition needs, as well as

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<sup>1</sup> LUMA requested to keep confidential the following Sections 3.2: 1) Compliance & Studies; 2) Transmission Substation Rebuild; 3) Distribution Technology; 4) Capital Programs, PMO and Funding Management Office Setup; 5) Project Controls, Risk Management Estimating Offices 6) Construction & Commissioning Management Office; and 7) Asset Data Integrity; and 8) Financial Management Functions.

LUMA's assessments of the same, to potential bidders or contractors who will use the data to craft their proposals with the published amounts in mind. As LUMA explained, the estimated amounts may be higher than what bidders would offer have they not had access to the disclosed information, thus, negatively affecting the pricing that may be received and could result in higher costs or less value for the ratepayers of Puerto Rico.

2. On April 29, 2021, this honorable Bureau issued a Resolution and Order that designated as confidential information specified portions of Sections 3.3. of three Program Briefs of LUMA's Initial Budgets (Distribution Streetlighting, HR Programs and Waste Management). The Bureau thus denied confidential treatment of the rest of Sections 3.3 of Appendix D to LUMA's Initial Budgets.

3. The Bureau also did not grant Confidential Treatment of Sections 3.2 of the Several of the Programs as LUMA requested in its Motion for Reconsideration.

4. The April 29<sup>th</sup> Resolution and Order does not explain the reasons behind the Bureau's decision to deny the confidential treatment requested by LUMA of the aforementioned Sections of Appendix D to Initial Budgets.

5. This Energy Bureau granted LUMA until today at 12 md to file a new unredacted and public version of Appendix D to Initial Budgets.

6. LUMA respectfully re-states its arguments raised in the Request for Confidential Treatment filed on February 24, 2021 and in the Motion for Reconsideration, that Sections 3.3 to Appendix D to Initial Budgets and specified Sections 3.2 to Several Programs Briefs should be kept confidential to protect ratepayers and avoid heightened costs for acquisitions that could lead to a future increase in rates. Preserving said arguments, LUMA hereby complies with the Bureau's

April 29<sup>th</sup> Resolution and Order. As Exhibit 1 to this Motion, LUMA is submitting a revised redacted version of Appendix D to LUMA’s proposed Initial Budgets.

7. Secondly, in the April 29<sup>th</sup> Resolution and Order, this Energy Bureau withdrew a prior determination made in a Resolution and Order dated April 21, 2021, whereby the Bureau had granted confidential designation to LUMA’s Response to Request for Information Number 2 and to Attachment 1 to said response (“April 21<sup>st</sup> RI Order”). In the April 21<sup>st</sup> Order, the Bureau had granted confidential treatment to said information on the grounds raised by LUMA that it constitutes Confidential Information that LUMA obtained from the Puerto Rico Electric Power Authority (“PREPA”).

8. The information contained in Response 2 and in Attachment 1 to the same includes PREPA’s financial information which LUMA cannot disclose to the public without a meaningful opportunity to confer with PREPA. LUMA is conferring with PREPA on this matter. To be able to finalize such discussions with PREPA, LUMA respectfully needs and requests additional time to respond to this portion of the April 29<sup>th</sup> Resolution and Order.

9. The table below enumerates the specific pages of the Appendix D to the Initial Budgets document that have been designated by this Bureau as confidential information:

<b>Initial Budgets – Appendix D Programs</b>	<b>Section(s)</b>	<b>Pages</b>
Distribution Streetlighting	3.3; First and fourth bullets	95
IT OT Telecom Systems & Networks	2.1-2.6	164-169
Transmission Substation Security	2.1-2.6	209-211
Physical Security for Distribution Facilities	2.1-2.6	225-227
Regional & Technical Facilities Security	2.1-2.6	233-234
Critical Energy Management System Upgrades	2.1-2.6	244-246
Control Center Construction & Refurbishment	2.1-2.6	248-250

Critical Energy Management & Load generation Balancing	2.1-2.6	256-259
Warehouse Security	2.1-2.6	260-262
HR Programs	3.3; First bullet	360
IT OT Cybersecurity Program	2.1-2.6	374-379
Waste Management	3.3; Third bullet	438

**WHEREFORE**, LUMA respectfully requests this Honorable Bureau **accept** the submission of a revised public version of Appendix D to LUMA's Initial Budgets, submitted as Exhibit 1 to this Motion; **grant** additional time with regards to the order to submit for the public record LUMA's Response to Request for Information Number 2 and Attachment 1 to said response; and **deem** that LUMA complied with that portion of the April 29<sup>th</sup> Resolution and Order that requires filing a revised public version of Appendix D to LUMA's Initial Budgets.

**RESPECTFULLY SUBMITTED.**

In San Juan, Puerto Rico, this 30<sup>th</sup> day of April 2021.

I hereby certify that I filed this motion using the electronic filing system of this Energy Bureau and that I will send an electronic copy of this motion to the attorneys for PREPA, Joannely Marrero-Cruz, [jmarrero@diazvaz.law](mailto:jmarrero@diazvaz.law); and Katuska Bolaños-Lugo, [kbolanos@diazvaz.law](mailto:kbolanos@diazvaz.law).



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*Exhibit 1*

*Revised Public Version of Appendix D to Initial Budgets*

A nighttime photograph of a city skyline, likely Bogotá, Colombia, featuring illuminated buildings and a street with traffic. The image is partially covered by a large green geometric overlay on the left and bottom right, which includes a sunburst-like pattern of white lines radiating from a central point.

# Prefacio radicación regulatoria LUMA Energy

Febrero 2021

## ¿Quiénes somos?

Los puertorriqueños dependen de la electricidad. Un sistema eléctrico robusto y resiliente es la columna vertebral del desarrollo económico.

En LUMA, nuestro compromiso es proveer a los puertorriqueños un sistema eléctrico en el que puedan confiar. Nuestro norte es transformar la red eléctrica en una centrada en el servicio al cliente, confiable, resiliente y segura para todos los puertorriqueños, tal y como ellos merecen. Queremos mejorar la calidad de vida y el crecimiento económico del país proveyendo el sistema eléctrico para ellos.

La gente, nuestros empleados, nuestros clientes y las comunidades en las que vivimos y trabajamos son prioridad para LUMA.

- Motivamos e inspiramos a nuestra gente a aprovechar todas las oportunidades que reciben, mientras trabajan para construir un mejor sistema eléctrico para Puerto Rico.
- Nuestra meta es proveer un servicio al cliente excepcional e implementar políticas públicas a través de una operación de excelencia.

Creados para  
Comprometidos con  
Escuchando a **Puerto Rico**





# Nuestra misión para Puerto Rico

Reconstruir y transformar el sistema eléctrico para proveer un servicio sostenible, centrado en el cliente, confiable, resiliente, seguro y a precios razonables para todos los puertorriqueños.

OBJETIVOS CLAVE



## LA SEGURIDAD ES PRIORIDAD

Reformar los estilos de trabajo, enfocados en una cultura de seguridad para nuestros empleados y la gente de Puerto Rico



## MEJORAR LA SATISFACCIÓN DEL CLIENTE

Transformar las operaciones para ofrecer un excelente servicio al cliente y electricidad confiable a precios razonables



## RECONSTRUCCIÓN DEL SISTEMA Y RESILIENCIA

Utilización efectiva de fondos federales para restaurar la red eléctrica y mejorar la resistencia de la infraestructura, que actualmente está muy vulnerable



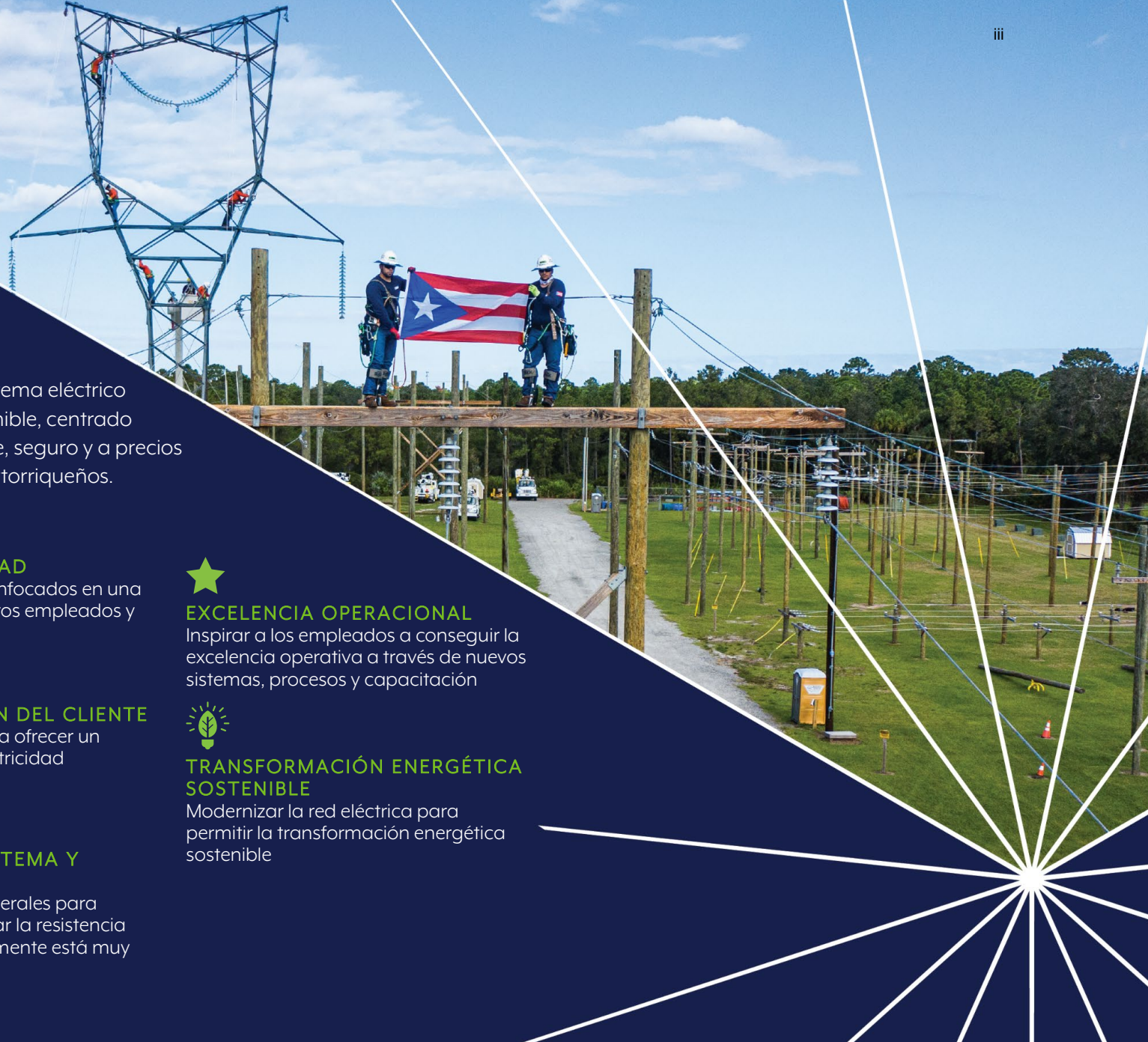
## EXCELENCIA OPERACIONAL

Inspirar a los empleados a conseguir la excelencia operativa a través de nuevos sistemas, procesos y capacitación



## TRANSFORMACIÓN ENERGÉTICA SOSTENIBLE

Modernizar la red eléctrica para permitir la transformación energética sostenible



## ¿Cómo llegamos aquí?

El sistema eléctrico de Puerto Rico está en un punto de inflexión crucial. Puerto Rico aprobó reformas legales fundamentales que establecieron un regulador independiente; la necesidad de nuevos operadores para el sistema de distribución y transmisión y separadamente para el de generación de la Autoridad de Energía Eléctrica (AEE) y así allanó el camino para una red eléctrica más limpia y resistente.

La AEE está en bancarrota. Puerto Rico necesita un operador profesional para manejar y administrar los fondos federales que son tan necesarios para poner en marcha la operación de recuperación y transformación.

Luego de un riguroso proceso competitivo que duró 18 meses, se seleccionó y adjudicó a LUMA un contrato para operar y mantener el sistema de transmisión y distribución eléctrica. Esto luego de evaluaciones y aprobaciones de la Junta de Directores de la Autoridad de Alianzas Público-Privadas, la Junta de Gobierno de la Autoridad de la AEE, la Junta de Supervisión Fiscal, el Negociado de Energía de Puerto Rico y el Gobernador de Puerto Rico.

LUMA fue escogida de manera unánime por el Comité de Alianza por:

- Nuestra experiencia líder en la industria
- Historial de cumplir con nuestros compromisos y
- El enfoque en soluciones diseñadas para cumplir con los objetivos del gobierno de transformar el sistema de transmisión y distribución.



### ALIANZA PÚBLICO PRIVADA Y ACUERDO DE OPERACIÓN Y MANTENIMIENTO



**Dueño de  
activos**



**Administrador**



**Operador**



**PROMESA y asuntos del  
Título III**



**Fondos federales de  
recuperación**

## Lo que hemos hecho desde junio 2020

Desde junio de 2020, LUMA ha estado revisando información y visitando las instalaciones de la Autoridad de Energía Eléctrica (AEE), como parte de un proceso de evaluación detallada de las condiciones actuales de la red y los servicios que se ofrecen. Los problemas encontrados no se limitaron a daños causados por los huracanes. Las evaluaciones resaltaron un desempeño por debajo de los estándares de la industria eléctrica y condiciones precarias en la mayoría de las instalaciones.

Hemos diseñado programas para la recuperación de la infraestructura, lograr mejoras operacionales y aumentar la satisfacción de los clientes. Nuestro enfoque entrelaza políticas públicas claves con planes factibles. Dimos prioridad y se establecieron planes de acción para cumplir con nuestros clientes, y al mismo tiempo satisfacemos los requisitos de política pública y contractuales.

Desarrollamos planes, presupuestos, métricas de desempeño y principios de operación para el sistema que estamos presentando al Negociado de Energía de Puerto Rico. Todos estos informes serán revisados y deberán ser aprobados por el Negociado de Energía antes de que LUMA asuma la operación del sistema de transmisión y distribución, calendarizada para junio de 2021.



## Lo que estamos presentando para la aprobación del Negociado de Energía

### Plan de remediación

#### Nuestros planes

El plan de remediación del sistema se enfoca en atender las áreas que están por debajo del estándar de la industria y plantean los mayores riesgos para los puertorriqueños, incluyendo a nuestros empleados.

### Presupuestos iniciales

#### Cómo llegaremos allí

Los presupuestos iniciales no proponen un aumento de la tarifa básica. Cubren todos los planes durante los primeros tres años de operación, abarcan los gastos de operación y mantenimiento, y las inversiones (incluyendo aquellas subvencionadas por el gobierno federal).

### Métricas de desempeño

#### Cómo seremos responsables

Las métricas de desempeño son indicadores numéricos para medir el buen desempeño de LUMA, alineados con las políticas públicas y la creación de mejoras tangibles para Puerto Rico.

### Principios del sistema de operación

#### Cómo operaremos la red eléctrica

Los principios del sistema de operación definen cómo funcionará el despacho y control para garantizar el suministro y entrega de energía eficiente y confiable.

Nuestra gente primero.  
Seguridad siempre.



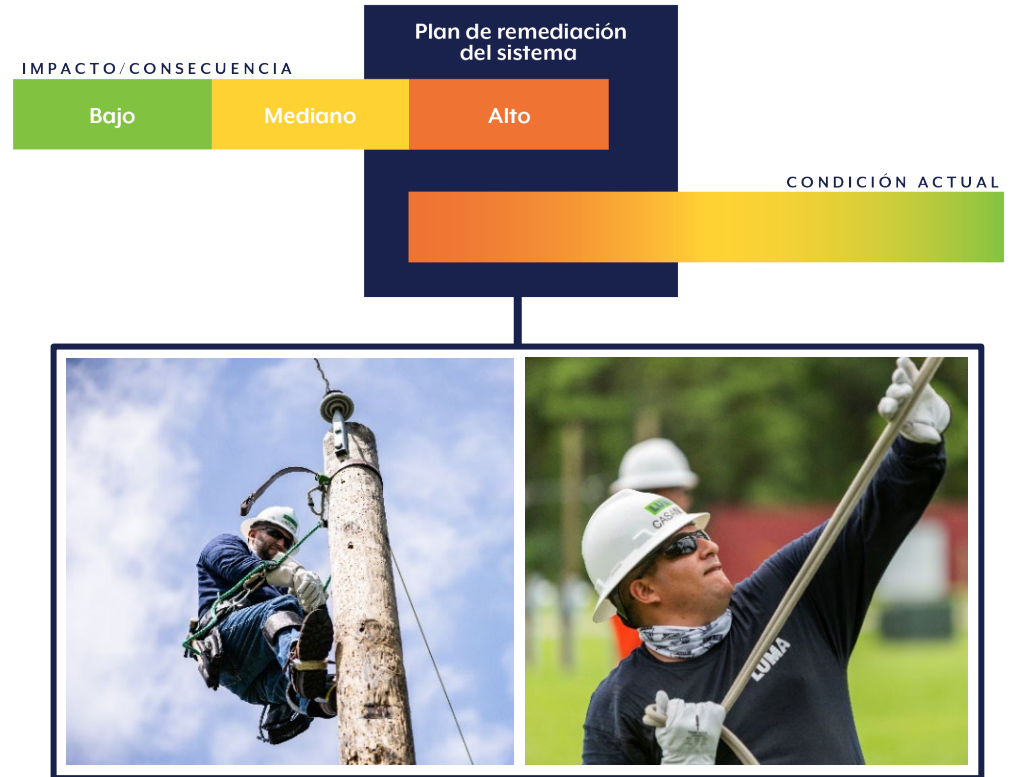
# Nuestro plan

## Plan de remediación del sistema

El plan de remediación de LUMA establece la estrategia para remediar, reparar, reemplazar y estabilizar el sistema, las prácticas y los servicios, así como los equipos del sistema de transmisión y distribución. Las iniciativas de este plan son fundamentales para la recuperación y transformación y abordan los aspectos más peligrosos y frágiles del sistema eléctrico de Puerto Rico. Estas estrategias le permitirán a LUMA operar y mantener el sistema eléctrico de la isla en cumplimiento con los estándares de la industria, los requisitos contractuales y las leyes aplicables.

El plan de remediación es la culminación de las evaluaciones que LUMA realizó durante el período de transición inicial. LUMA ha planeado la inversión de aproximadamente \$4 mil millones de dólares en iniciativas y proyectos como parte del plan de remediación y más de \$10 mil millones de dólares totales en todos los programas de mejora.

El plan de remediación trabajará las áreas que están por debajo del estándar en la industria y que representan el mayor riesgo para los puertorriqueños, incluidos los empleados y el propio sistema eléctrico. Es una parte crítica de un conjunto más grande de medidas para mejorar y reconstruir la red eléctrica.



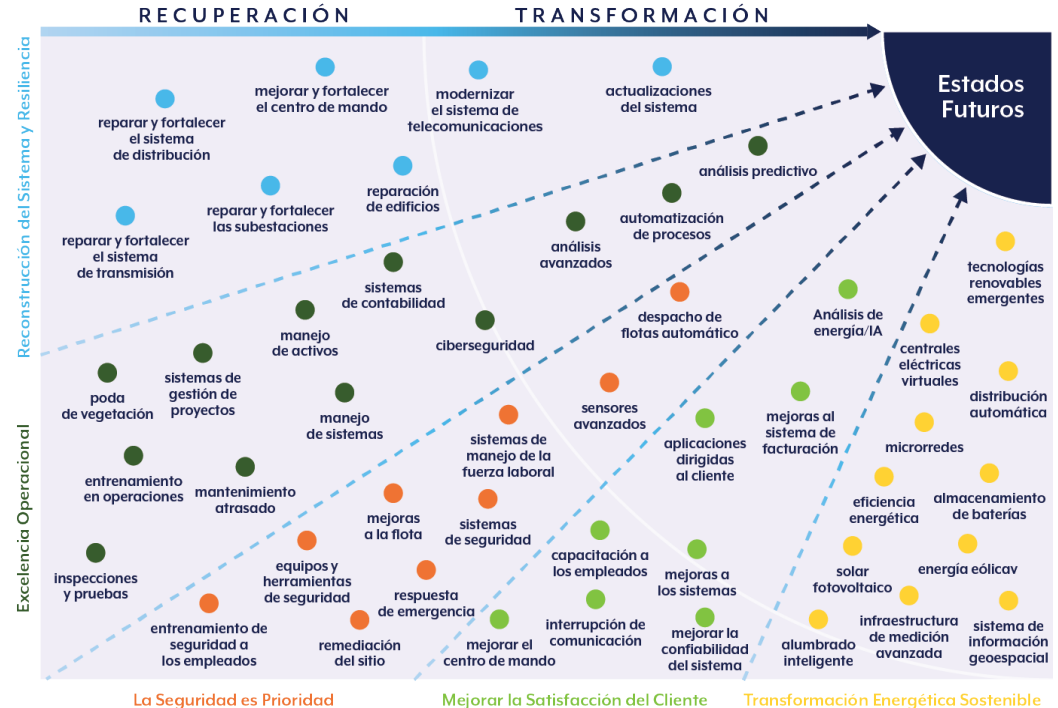


# Hacia dónde vamos

La estrategia general de LUMA para implementar el cambio de acuerdo a las políticas públicas se compone de dos fases: Recuperación y Transformación.

La **FASE DE RECUPERACIÓN** conlleva restaurar la infraestructura y los procesos de la utilidad a un estado de funcionamiento correcto, reparar la red a corto plazo y aprovechar la experiencia de los empleados actuales de la Autoridad de Energía Eléctrica (AEE) que se unirán a LUMA. Simultáneamente, se implementarán nuevos procesos, sistemas y capacitación para gestionar de manera más eficaz la operación de los servicios fundamentales.

Mientras se recupera el nivel del servicio eléctrico, LUMA acelerará el paso de la **TRANSFORMACIÓN**, en concordancia con las metas del gobierno y las políticas públicas adoptadas, rediseñando el sistema eléctrico para que esté a la altura de las necesidades del pueblo de Puerto Rico durante las próximas décadas. La transformación estará enfocada en energías renovables y más opciones para los clientes a través de sistemas y tecnologías avanzadas. Muchos de los programas de transformación se llevarán a cabo concurrentes con los programas de recuperación.



## Cómo lo alcanzaremos

### Presupuestos iniciales

Los presupuestos iniciales cubren todas las gestiones de LUMA durante los primeros tres años de operación e incluyen los programas asociados con el plan de remediación del sistema y las métricas de desempeño. Hemos identificado 69 áreas de reparación y mejoras para encaminar a la utilidad hacia la recuperación y transformación mediante la implementación de políticas públicas, mejoras de desempeño y el uso de fondos federales. Comenzaremos la mayoría de estos programas durante nuestro primer año de operación.

### LO QUE INCLUYE

Nuestros presupuestos iniciales comprenden partidas para costos operacionales y de capital (incluyendo aquellos sufragados por subvenciones federales) para el sistema de transmisión y distribución.

Propuesta de  
presupuesto  
de LUMA

# Sin aumento en la tarifa base

\* LUMA no está solicitando aumento en la tarifa base. LUMA no posee autoridad legal para determinar las tarifas de servicio eléctrico. El Negociado de Energía, como regulador independiente y especializado y como monitor del cumplimiento con la política pública energética en Puerto Rico, es el organismo autorizado en ley para evaluar y fijar las tarifas.

# Cómo seremos responsables

## Métricas de desempeño

LUMA evaluó el desempeño de la Autoridad de Energía Eléctrica (AEE) utilizando métodos estándar de la industria. Analizamos los procesos existentes en la AEE, los sistemas y los datos sobre sus operaciones e identificamos áreas a mejorar al compararlas con las prácticas en la industria. Los hallazgos (incluidos los de un tercero independiente) muestran que el desempeño de la AEE se posiciona por debajo de otras compañías de energía en América del Norte.

### SERVICIO AL CLIENTE

(J.D. Power)

**Más Bajo** de 144  
compañías de energía en  
América del Norte

47% más bajo que el de peor porcentaje

### INCIDENTES DE SEGURIDAD

(OSHA, 2019)

**5** veces mayor  
al estándar de  
la industria

200% más que la empresa de peor porcentaje

### INTERRUPCIONES DE SERVICIO

(IEEE)

**9** veces más  
largos y frecuentes  
que la media

## LUMA SERÁ RESPONSABLE

Los puertorriqueños merecen responsabilidad de su proveedor de servicios de electricidad.

Las métricas de rendimiento de LUMA son indicadores numéricos que indicarán cómo va el desempeño de LUMA. Diseñadas para la industria de la energía eléctrica y compartidas con el público para garantizar la transparencia, utilizamos métricas estándar para medir nuestro desempeño y mostrar cuán bien adelantamos los compromisos contractuales y de política pública contraídos. Cada indicador mide el desempeño de LUMA en funciones clave como: servicio al cliente, seguridad, trabajo técnico y gestión financiera.

## Métricas de desempeño propuestas por LUMA

### SATISFACIÓN DEL CLIENTE

- J.D. Power-Encuesta de satisfacción al cliente: Clientes residenciales y comerciales
- Rapidez media de respuesta
- Tasa de quejas
- Tasa de abandono

### SEGURIDAD

- Tasa de incidentes registrables de OSHA
- Fatalidades OSHA
- Tasa de gravedad OSHA
- Tasa OSHA DART

### TÉCNICO

- Índice de frecuencia de Interrupción media del sistema (SAIFI)
- Índice de duración de Interrupción media del sistema (SAIDI)
- Inspecciones (Líneas de distribución y transmisión, subestaciones)

### FINANCIERA

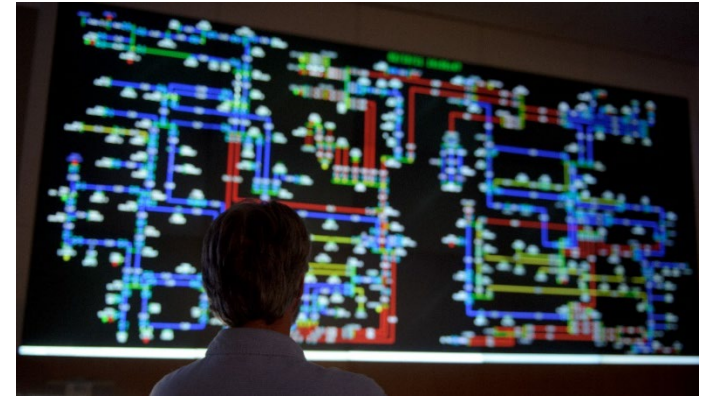
- Presupuesto operativo
- Presupuesto de capital: Financiado por el gobierno federal y el cobro de tarifas
- Días Ventas Pendientes: Clientes Generales y Gubernamentales
- Horas extras

### MÉTRICAS DE RESPUESTA DE EMERGENCIA

# Cómo operaremos la red eléctrica

## Principios de operación del sistema

Estos principios definen cómo funcionará el sistema de despacho y control de la red. Habrá reglas para lograr un suministro de energía eficiente, entrega de energía confiable y toma de decisiones transparentes. El despacho de recursos en tiempo real, la planificación del sistema y los procedimientos de emergencia se enfocarán en conseguir resultados positivos para el sistema en general y nuestros clientes. Esto será cada vez más importante, a medida que se mejore el sistema de transmisión y distribución y las energías renovables se conviertan en la mayor fuente y opción energética para el País.



## Lo que esto significa

- LUMA entregará energía lo más económicamente posible, mientras se mantiene la confiabilidad del sistema para **reducir los costos del combustible y las emisiones**
- Con reglas definidas y mejoras al sistema seremos capaces de “ver” las interrupciones del servicio antes de que ocurran para **evitar desconexión de carga**, acelerar los tiempos de respuesta y **minimizar las interrupciones del servicio a los clientes**
- Observarán **mejoras en la respuesta a emergencias** como huracanes y terremotos
- El Sistema operativo sentará las bases para que los inversionistas y el público tengan un mejor entendimiento de los aspectos técnicos y las limitaciones de la red eléctrica, permitiendo propuestas más competitivas y focalizadas en proyectos de **energía renovable y soluciones de mayor valor para Puerto Rico**

principios definidos  
de operación  
del sistema

# Mejor Confiabilidad



## Qué esperar

A la expectativa de la aprobación de nuestros informes regulatorios, continuamos trabajando para asumir la operación del sistema de transmisión y distribución en junio 2021.

### Una vez arranquemos, verán:

- Mejoras en la capacidad de respuesta a los clientes
- Desganche de vegetación
- Inspecciones de áreas que reportan un gran número o significativas interrupciones del servicio
- Mejoras en la seguridad pública, incluyendo el alumbrado de las calles

### Queremos ser una compañía de la que los puertorriqueños se sientan orgullosos y en la que quieran trabajar. Para conseguirlo vamos a:

- Priorizar la seguridad
- Mejorar la satisfacción del cliente
- Reconstruir y mejorar la resiliencia del sistema
- Enfocarnos en la excelencia operacional
- Asegurar una transformación energética sostenible

Queremos que tengas la energía segura y confiable que te mereces.

# LUMA Energy's Regulatory Filings

February 2021



## Who We Are

Puerto Ricans rely on electricity. A robust and resilient energy system is the backbone for economic development.

At LUMA, our job is to provide electricity that Puerto Ricans can depend on. Our commitment is to transform the electric system by implementing public policy to achieve the customer-centric, reliable, resilient, safe energy that Puerto Ricans deserve — energy that will support economic growth and quality of life.

- We put people first, our employees, our customers and the Puerto Rican communities where we live and work
- We encourage and inspire our people to embrace opportunities as they work to build a better electric system for Puerto Rico
- Our goal is to provide exceptional customer service and implement public policy through operational excellence

Built for  
Invested in  
Listening to **Puerto  
Rico**



# Our mission for Puerto Rico

To recover and transform the utility to deliver customer-centric, reliable, resilient, safe and sustainable electricity at reasonable prices.

## KEY GOALS



### PRIORITIZE SAFETY

Reform utility activities to support a strong safety culture focused on employee safety and the safety of the people of Puerto Rico



### IMPROVE CUSTOMER SATISFACTION

Transform utility operations to deliver a positive customer experience and reliable electricity at reasonable prices



### SYSTEM REBUILD & RESILIENCY

Effectively deploy federal funding to restore the grid and improve the resilience of vulnerable infrastructure



### OPERATIONAL EXCELLENCE

Enable employees to pursue operational excellence through new systems, processes and training



### SUSTAINABLE ENERGY TRANSFORMATION

Modernize the grid and the utility to enable the sustainable energy transformation





## How we got here

Puerto Rico's electricity system is at a crucial inflection point. Puerto Rico introduced fundamental legal reforms that established an independent regulator; required new operators for PREPA's distribution, transmission and generation assets; and paved the way for a cleaner, more resilient grid.

With PREPA in bankruptcy, Puerto Rico needs a professional operator to manage and administer the critical federal funds required for this recovery and transformation.

After a rigorous 18-month selection process, LUMA was awarded a partnership contract to operate and maintain the electric transmission and distribution system following evaluations and approvals from the Public-Private Partnership Committee, Board of Directors of the Public-Private Partnership Authority, PREPA Governing Board, Financial Oversight Board, Puerto Rico Energy Bureau and Governor of Puerto Rico.

LUMA was unanimously chosen by the Public-Private Partnership Authority Board because of:

- Our industry-leading expertise
- History of delivering on our commitments and
- Our focus on solutions designed to meet the government's goals for transforming the transmission and distribution system.



### PUBLIC-PRIVATE PARTNERSHIP: O&M AGREEMENT



**Asset Owner**



**Administrator**



**Operator**



**PROMESA & Title III**



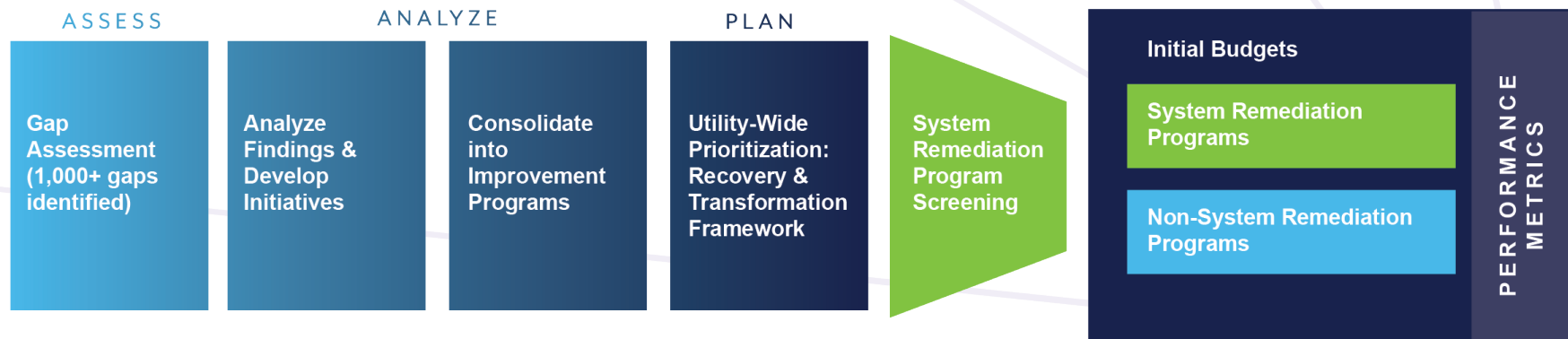
**Federal Recovery Funds**

## What we've been doing since June 2020

Since June 2020, LUMA has been reviewing PREPA's data and sites, conducting a detailed assessment of the current conditions of the grid and utility service. The issues were not limited to hurricane damage. The assessments highlighted performance below industry standards and consistently poor health across most assets.

We then designed programs to carry out infrastructure recovery and achieve operational and customer satisfaction improvements. Our coordinated approach links key public policy to actionable plans. We prioritized and sequenced activities to deliver value to our customers and meet public policy and contractual requirements.

We developed plans, budgets, performance metrics and system operation principles and are now submitting our work to the PREB. These submissions will be reviewed and approved by PREB before LUMA begins operations, currently targeted for June 2021.



## What we're submitting for PREB approval

### System Remediation Plan

#### What we have planned

The System Remediation Plan (SRP) addresses areas that are below standard and pose the highest risk to Puerto Ricans, including our employees, and the system.

### Initial Budgets

#### How we'll get there

Initial budgets do not propose a base rate increase. They cover all activities during the first 3 years of operations and include O&M, non-federally funded capital and federally funded capital.

### Performance Metrics

#### How we'll be accountable

Performance metrics are numeric indicators to measure how well LUMA is performing in alignment with public policy and making tangible improvements for Puerto Rico.

### System Operation Principles

#### How we'll operate the grid

System Operation Principles (SOP) define how the bulk power system will operate to ensure efficient energy generation and reliable energy delivery.

People First.  
Safety Always.

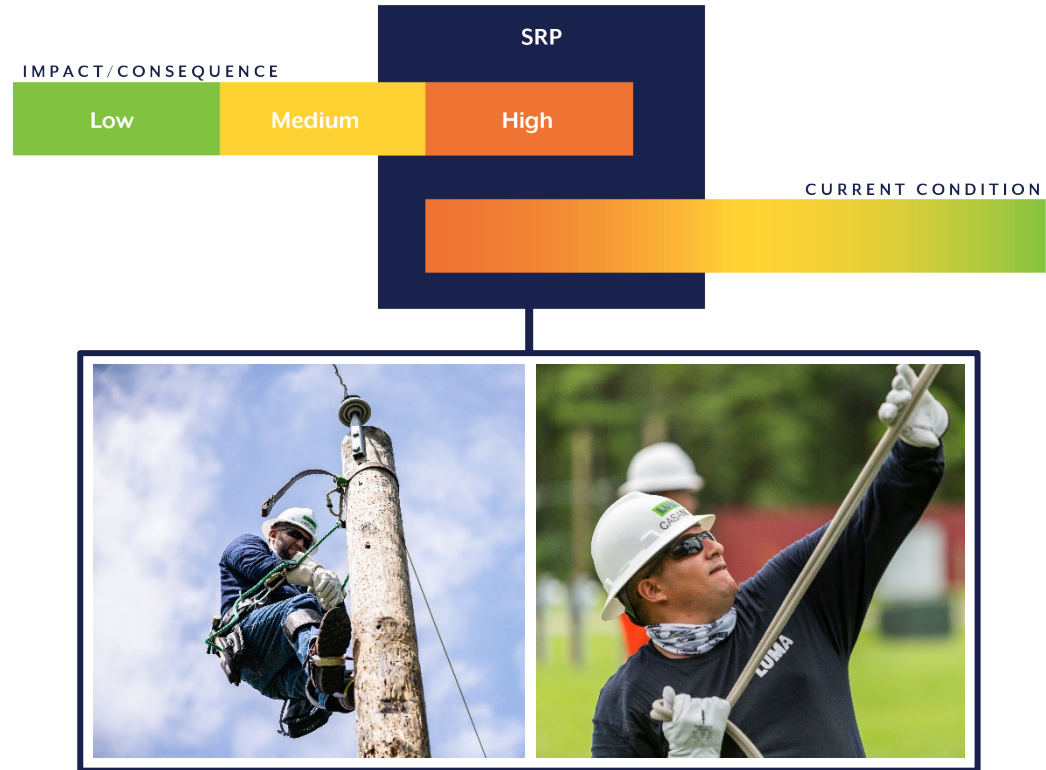
# What we have planned

## System Remediation Plan

LUMA's SRP establishes our strategy to remediate, repair, replace and stabilize transmission and distribution system equipment, systems, practices and services. The initiatives are foundational to recovery and transformation and address the most dangerous and fragile aspects of Puerto Rico's electricity system. They will enable LUMA to operate and maintain Puerto Rico's electricity system in compliance with industry standards, contractual requirements and applicable laws.

The SRP is a culmination of the assessments LUMA performed during the front-end transition period. LUMA has planned for approximately \$4 billion in initiatives as part of the SRP and over \$10 billion in total improvement programs.

The SRP is our plan to address areas that are below standard and pose the highest risk to Puerto Ricans, including employees, and the system. It's a critical part of a larger set of improvement activities to recover and transform the grid.

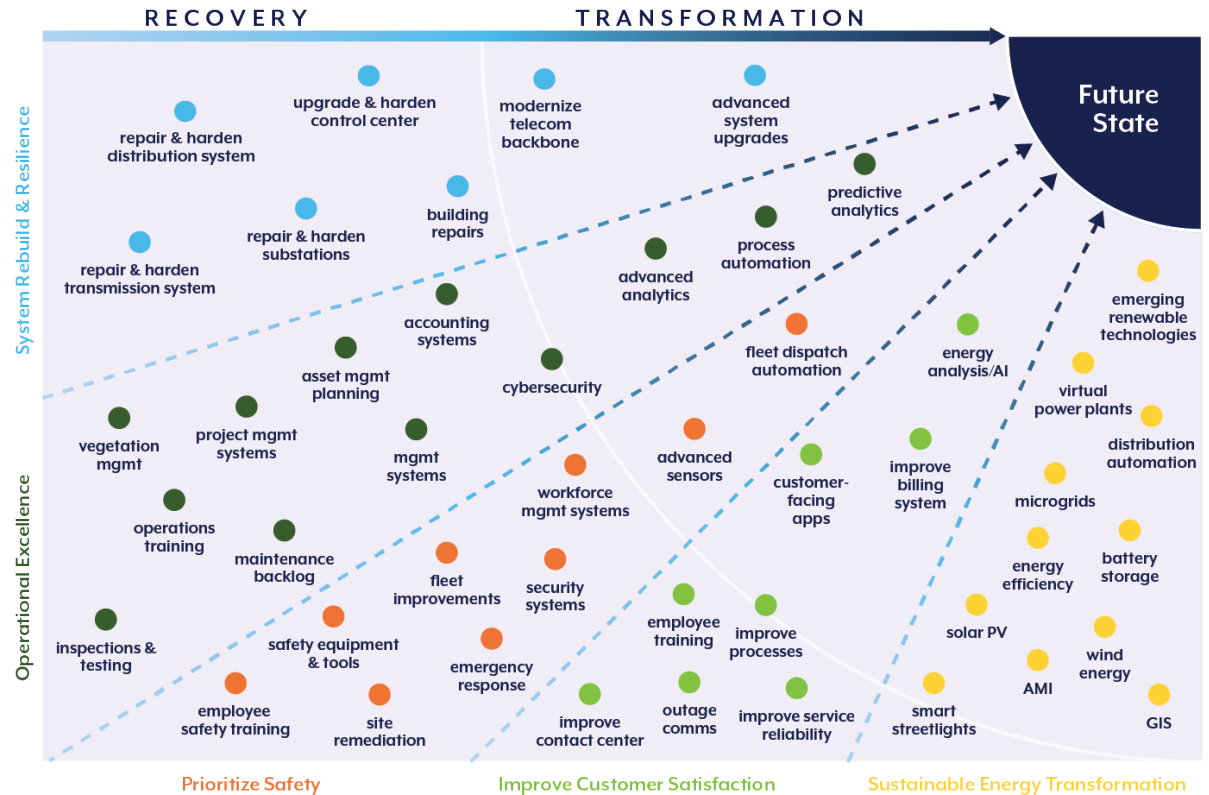


# Where we're going

LUMA's overall strategy to implement the change mandated in public policy is composed of two phases: Recovery and Transformation.

The **RECOVERY PHASE** will involve restoring the utility's infrastructure and processes to a well-functioning state, repairing the grid in the near term and leveraging the experience of current PREPA employees who will be joining LUMA — while implementing new processes, systems and training to more effectively manage fundamental utility operations.

As the utility recovers, LUMA will accelerate the pace of **TRANSFORMATION**, in accordance with the government's goals and policy, by redesigning the utility to meet Puerto Rico's energy needs for the coming decades, with a focus on renewable generation and distributed energy resources made possible through advanced operational systems and technologies. Many of these Transformation programs will begin alongside Recovery programs.



## How we'll get there

### Initial Budgets

The initial budgets cover all LUMA activities during the first three years of operations and include activities associated with the system remediation plan and performance metrics. We've identified 69 remediation and improvement activities to start the utility on the path to recovery and transformation by implementing public policy, improving performance and strategically deploying federal funds. We'll start most these programs during our first year of operations.

### WHAT'S INCLUDED

Our initial budgets comprise operating and capital (federally funded and ratepayer funded) budgets for transmission and distribution.

LUMA  
budget  
proposal

No  
Increase  
in Base Rate

\* LUMA is not applying for a base rate increase. LUMA does not have legal authority to determine electric rates. PREB, the independent and specialized body to regulate, monitor and enforce energy public policy of the Government of Puerto Rico, is authorized by Puerto Rico laws to evaluate and approve rates.

# How we'll be accountable

## Performance Metrics

LUMA assessed PREPA's performance using industry-standard methods. We analyzed PREPA's existing processes, systems and data, identifying gaps as compared to electric utility industry practices. Results (including through independent third-party sources) show that PREPA consistently ranks at the bottom of all North American utilities.

### CUSTOMER SERVICE

(J.D. Power)

**Lowest** of 144  
North American utilities

47% lower than the next lowest

### SAFETY INCIDENTS

(OSHA, 2019 stats)

**5 times**  
the industry average  
for workplace incidents

200% more than the next-worst utility

### POWER OUTAGES

(IEEE)

**9 times**  
longer & more frequent  
than median performers

## LUMA WILL BE ACCOUNTABLE.

Puerto Ricans deserve accountability from their electricity service provider.

LUMA's performance metrics are numeric indicators and scorecards of how well we're doing. Tailored to the electric utility business and shared with the public to ensure transparency, they use industry standards to measure performance and show how well we advance public policy. Each indicator measures LUMA's performance in key functional areas such as customer service, safety, reliability and financial management.

## LUMA's Proposed Performance Metrics

### CUSTOMER SATISFACTION

- J.D. Power Customer Satisfaction Survey: Residential & Business Customers
- Average Speed of Answer
- Customer Complaint Rate
- Abandonment Rate

### SAFETY

- OSHA Recordable Incident Rate
- OSHA Fatalities
- OSHA Severity Rate
- OSHA DART Rate

### TECHNICAL

- System Average Interruption Frequency Index (SAIFI)
- System Average Interruption Duration Index (SAIDI)
- Inspections (Distribution & Transmission Lines, Substations)

### FINANCIAL

- Operating Budget
- Capital Budget: Federally Funded & Ratepayer Funded
- Days Sales Outstanding: General & Government Customers
- Overtime

### EMERGENCY RESPONSE METRICS

# How we'll operate the grid

## System Operation Principles

The SOP defines how the bulk power system will operate. There will be effective rules for efficient energy generation, reliable energy delivery and transparent decision-making on how the grid is managed. Real-time dispatch, resource and system planning and emergency procedures will be focused on achieving outcomes for the overall system and customers. This will become increasingly important as the transmission and distribution system is improved and renewables become a larger source of energy.



## What this means

- LUMA will dispatch energy as economically as possible while maintaining reliability to **reduce fuel costs and emissions**
- With defined rules and system improvements, we'll be able to "see" outages before they happen to **avoid load-shedding**, expedite response times and **shorten most customer outages**
- You'll see **improved response to emergencies** such as major hurricanes and earthquakes
- The SOP will create the basis for developers and stakeholders to better understand grid issues and constraints, allowing for more competitive, tailored proposals for **new renewables and value-added solutions for Puerto Rico**

defined  
operation  
principles

# Improved Reliability



A nighttime photograph of a cityscape, likely San Juan, Puerto Rico, featuring numerous illuminated buildings and streets. The image is partially obscured by a large blue geometric overlay on the right side, which consists of several white lines radiating from a central point, creating a starburst or sunburst effect. The text is overlaid on the dark blue background of the left side of the image.

## What to expect

Pending the required approvals of our regulatory filings, we will commence operations in June 2021.

### Following commencement, you'll see:

- Improvement in contact center responsiveness
- Clearing of vegetation from utility rights of way
- Walkdowns and inspections of areas experiencing a significant number or size of outages
- Improved public safety, including streetlights

### We want to be a company that Puerto Rico is proud of and that Puerto Ricans want to work for. To get there, we'll

- Prioritize safety
- Improve customer satisfaction
- Rebuild the system and improve system resiliency
- Focus on operational excellence
- Ensure a sustainable energy transformation

We want you to have the safe, reliable energy you deserve.



# Initial Budgets

First 3 Years of Recovery &  
Transformation

February 23, 2021

## Initial Budgets

# Executive Summary

The Initial Budgets contained herein are presented pursuant to the Transmission and Distribution System Operation and Maintenance Agreement (OMA) executed by the Puerto Rico Electric Power Authority (PREPA), the Puerto Rico Public-Private Partnerships Authority (P3A), LUMA Energy and its subsidiary LUMA Energy ServCo, LLC (LUMA) and dated as of June 22, 2020. The execution of the OMA marks an important milestone in the implementation of the Government of Puerto Rico's energy policy objectives.

The Initial Budgets are comprised of the Operating Budget, the Capital Budgets and the Generation Budget – in each case, for the first year of LUMA's operations and forecasted budgets the subsequent two years. Further breakdowns and details on each component are provided in this document. As the Generation Budget was not provided by PREPA, LUMA has included an allocation of funds for the Generation Budget that are within the limit set through the 2017 Rate Order and aligned with allocations in recent certified fiscal plans for PREPA.

The Initial Budgets for fiscal year 2022 consist of \$625 million for Transmission & Distribution (T&D) operating expenses and \$774 million in capital expenditures for the T&D System (including federal funding of \$650 million and non-federal funding of \$124 million). The remainder of the budget is composed of a Generation Budget allocation of \$288 million (including operating and capital expenditures and GenCo Shared Services [Shared Services]) and \$146 million of other expenses (including bad debts, Legacy PREPA costs and Title III and advisor costs).

The Initial Budgets comply with PREB's Resolution and Order in Case CEPR-AP-2015-0001 dated March 31, 2017 (2017 Rate Order) and the OMA. Namely, the Initial Budgets are within the limits of the base rate approved by PREB and implement methodologies consistent with riders associated with 2017 Rate Order. LUMA is not seeking a base rate increase or revision in connection with or as a consequence of the Initial Budgets. In order to align activities and spending with Puerto Rico's public energy policy LUMA created the Recovery and Transformation Framework for the T&D system (outlined in Section 1.4.3 below) and compiled its Initial Budgets in accordance with this strategic charter.

Since June 22, 2020, the Effective Date of the OMA, LUMA has worked diligently to complete the Front-End Transition (FET) Services (as defined in Article 1 of the OMA) to facilitate an orderly transition for management and operation of the T&D System while maintaining business continuity and without disrupting customer service for the people of Puerto Rico. During this time our team has worked closely with PREPA personnel to conduct gap and asset condition assessments. This process has led to the development of recommendations for the improvement of customer service, the restoration of the grid and the transformation of utility service in Puerto Rico.

The activities proposed within these Initial Budgets target improved safety for utility employees and the people of Puerto Rico (including better training and safety equipment), improved the customer experience including faster response and resolution times, greater service reliability and overall delivery of more effective utility services. LUMA also anticipates it will complete a significant amount of remediation and improvement work to the utility grid across Puerto Rico, while driving for operational excellence through systematic approaches. Further, the activities described in the Initial Budgets will lay the groundwork, and incorporate solutions for the grid modernization, digital transformation and renewable energy called for in the Modified Action Plan of the IRP.

LUMA is also concurrently filing the proposed Performance Metrics, the System Remediation Plan (SRP), and the System Operation Principles, in accordance with the OMA. These filings are closely interrelated



## Initial Budgets

and are each part of aligning utility service with current Puerto Rico public energy policy as reflected in LUMA's Recovery and Transformation Framework.

As part of LUMA's work during the FET, LUMA developed over 600 initiatives were developed in order to:

- Achieve compliance with public policy (including the IRP and Renewable Portfolio Standards [RPS]) for transforming Puerto Rico's electricity system
- Remediate concerns identified through the gap assessment
- Carry out infrastructure recovery (repair, replacement, or hardening) projects, and
- Achieve operational and customer satisfaction improvements.

A subset of approximately 300 initiatives was specifically identified to remediate the highest-risk (high likelihood/probability and high impact/consequence) deficiencies for inclusion in the SRP. These deficiencies represent the highest risks to employees, the people of Puerto Rico, and the delivery of electricity and are fundamental in bringing the utility in compliance with public policy. LUMA will implement all the improvement programs — both SRP initiatives (that address higher-risk items) and non-SRP initiatives (that address less high risk, high priority items) — concurrently to best serve utility customers, the people of Puerto Rico. The full complement of improvement programs is summarized in Appendix D. As is described in Section 1.4, LUMA prioritized the improvement programs using goals set forth by the Government and summarized in the Recovery and Transformation Framework (refer to Section 1.4.3) to ensure that the right changes are made at the right time to deliver value to our customers and meet legal, regulatory and contractual requirements.

LUMA's source information and assumptions for its budget and forecast are based on information at the time of filing. The Initial Budgets represent LUMA's judgment of reasonable forecast costs to deliver electricity to the people of Puerto Rico by carrying out the operational and capital work as outlined for fiscal years 2022 – 2024 and consistent with the OMA, consists of a budget for Fiscal Year 2022, and projections for fiscal years 2023 and 2024. The Initial Budgets support:

- An orderly transition for management and operation of the T&D System while maintaining business continuity and without disrupting customer service
- Implementing new policies, procedures and plans, including the Emergency Response Plan, Vegetation Management Plan and Security Plans, which will improve the state and effective operation of the T&D System and its reliability and service to customers
- Further ongoing T&D operational requirements
- Improvement programs, including remediation programs as defined within LUMA's SRP and programs to improved Performance Metrics

Based on the current FET schedule LUMA will commence Operations and Maintenance (O&M) Services effective June 1, 2021, one month before the end of the current fiscal year. LUMA proposes using one pro-rated month (1/12 of the annual amounts) of the Fiscal Year 2021 as outlined in the 2020 Fiscal Plan budget certified by the Federal Oversight and Management Board for PREPA as LUMA's proposed budget for the month of June 2021. LUMA commencing O&M services as early as reasonable will best support the recovery and transformation of the T&D System. As such, LUMA will respond promptly to any changes or modifications from PREB and submit any updates for its approval.

# Initial Budgets

## Contents

<b>Executive Summary .....</b>	<b>2</b>
<b>Tables &amp; Figures.....</b>	<b>6</b>
<b>1.0 Foreword .....</b>	<b>14</b>
1.1 Background .....	15
1.2 Introduction to LUMA .....	17
1.2.1 Operation & Maintenance Agreement.....	18
1.3 Key Front-End Transition Deliverables .....	20
1.4 Coordinated Approach to FET Deliverables.....	21
1.4.1 Phase 1: Assessment.....	22
1.4.2 Phase 2: Analysis.....	24
1.4.3 Phase 3: Planning .....	25
<b>2.0 Initial Budgets Overview .....</b>	<b>30</b>
2.1 Purpose, Scope and Process .....	30
2.1.1 Purpose .....	30
2.1.2 Scope .....	30
2.1.3 Process .....	31
2.2 Key Assumptions and Basis of Initial Budgets .....	32
2.3 Highlights and Proposed Schedule.....	35
2.3.1 Highlights .....	35
2.3.2 Proposed Schedule.....	40
2.4 Policy & Regulatory Landscape .....	40
2.4.1 Consideration of Filing Requirements.....	40
2.4.2 Recent Budget processes through FOMB .....	40
<b>3.0 Initial Budgets Request.....</b>	<b>41</b>
3.1 Requests & Responsibilities of Parties .....	41
3.1.1 Puerto Rico Energy Bureau .....	41
3.2 Proposed Initial Budgets Expenditures .....	41
3.2.1 Proposed Initial Budgets Expenditures .....	41
3.2.2 Comparison to Current Rate Order (2017) .....	43
3.2.3 Updated Load Forecast .....	44
<b>4.0 Description of Activities.....</b>	<b>46</b>
4.1 Department-Level Operation and Maintenance Activities .....	46
4.2 Improvement Programs.....	62
4.3 Shared Services.....	63
<b>5.0 Schedules.....</b>	<b>65</b>
5.1 Initial Budgets Summary .....	65
5.2 Transmission & Distribution Operating Expenditures .....	66
5.3 Other .....	69
5.4 Improvement Portfolios – Summary.....	70



## Initial Budgets

5.5	Improvement Portfolios – Total Capital Expenditures .....	73
5.6	2017 Rate Order Base Rate Revenue Requirement Limit Comparison .....	74

### **Appendix A: Operation and Maintenance Agreement (OMA) Excerpts ..... 75**

### **Appendix B: LUMA Organization Chart..... 77**

B.1	LUMA Corporate Structure.....	77
B.2	LUMA Role as Regulated Operator .....	77
B.3	LUMA Organization Chart .....	78

### **Appendix C: Initial Assessment Findings and Observations ..... 79**

C.1	Key Organizational Health Findings.....	79
C.2	Key Asset Condition Assessment Findings .....	80
C.3	Generation and Resource Adequacy .....	82
C.4	System Reliability Performance .....	84

### **Appendix D: Improvement Portfolios ..... 88**

### **Appendix E: Detailed Goals and Objectives ..... 467**

### **Appendix F: Generation Budget ..... 469**

## Initial Budgets

# Tables & Figures

Figure 1-1. Recovery & Transformation Phases .....	15
Figure 1-2. OMA and Regulatory Structure.....	19
Figure 1-3. Interrelated FET Deliverables .....	21
Table 1-1. Three-Phased FET Plan.....	22
Figure 1-4. Strategic Planning Approach for Goal Development .....	26
Figure 1-5. LUMA's Recovery & Transformation Mission and Goals .....	26
Figure 1-6. Program Prioritization and Sequencing Process.....	28
Figure 1-7. Recovery and Transformation Roadmap.....	29
Figure 2-1. Components of LUMA's Initial Budgets structure .....	31
Figure 2-2. Capital Budget ( <i>left</i> ) and Operating Budget ( <i>right</i> ) .....	31
Figure 2-3. Defining Period .....	34
Table 2-1. LUMA Fee – Compliant with OMA (\$ million).....	35
Table 2-2. Initial Budgets — Budgets for Approval (\$ million).....	36
Figure 2-4. Proposed regulatory filings and service comment schedule .....	40
Table 3-1. Initial Budgets – Budgets for Approval (\$ million) .....	41
Table 3-2. Initial Budgets plus Fuel & Purchased Power and CILT & Subsidies Consistent with Previous Presentation of PREPA Information for Fiscal Years 2022 – 2024 (\$ million) .....	42
Table 3-3. Proposal for First Fiscal Year of LUMA's Operations of June 1, 2021, to June 30, 2021 (\$ million) .....	43
Table 3-4. Summary Comparison to Current Rate Order (2017) (\$ million) .....	44
Figure 3-1. Variance of updated load forecasts to fiscal plan forecast .....	45
Table 4-1. 2022 Customer Service Key Function and Supporting Activities .....	47
Table 4-2. 2022 Operation Key Function and Supporting Activities .....	50
Table 4-3. 2022 Utility Transformation Key Function & Supporting Activities .....	53
Table 4-4. 2022 Support Services Key Function and Supporting Activities .....	59
Table 4-5. Improvement Portfolio Spending Profile (\$ million).....	63
Table 4-6. 2022 – 2024 Shared Services (\$ million) .....	64
Table A-1. OMA excerpts relevant to Initial Budgets .....	75
Figure B-1. LUMA corporate structure .....	77
Figure B-2. LUMA responsibilities .....	77
Figure B-3. LUMA Organization Chart .....	78
Figure C-1: PREPA Average Daily Capacity and Demand .....	84
Figure C-2. IEEE 2020 SAIDI Benchmark Report – PREPA Comparison .....	85
Figure C-3. IEEE 2020 SAIFI Benchmark Report – PREPA Comparison .....	86
Figure C-4: 2019 – 2020 SAIDI Comparison .....	87
Figure C-4: 2019 – 2020 SAIFI ComparisonFigure C-5: 2019 – 2020 SAIFI Comparison.....	87
Table E-1: Goals and Objectives.....	467

## Initial Budgets

## List of Acronyms

Acronym	Definition
<b>AC</b>	Alternating Current
<b>ACA</b>	Asset Condition Assessment
<b>ACE</b>	Area Control Error
<b>AD&amp;D</b>	Accidental Death and Dismemberment
<b>ADMS</b>	Advanced Distribution Management Systems
<b>AGC</b>	Automated Generation Control
<b>AI</b>	Artificial Intelligence
<b>AM</b>	Asset Management
<b>AMI</b>	Advanced Metering Infrastructure
<b>AMP</b>	Asset Management Plan
<b>AMR</b>	Automatic Meter Reading
<b>ANSI</b>	American National Standards Institute
<b>BFE</b>	Base Flood Elevation
<b>BMS</b>	Building Management System
<b>BPS</b>	Bulk Power System
<b>BUCC</b>	Back-Up Control Center
<b>C&amp;I</b>	Commercial and Industrial
<b>CAIDI</b>	Customer Average Interruption Duration Index
<b>CAPEX</b>	Capital Expenditures
<b>CBM</b>	Component Business Model
<b>CBS</b>	Cost Breakdown Structure
<b>CC&amp;B</b>	Customer Care and Billing
<b>CCMO</b>	Construction and Commissioning Management Office
<b>CCTV</b>	Closed-Circuit Television
<b>CERT</b>	Community Emergency Recovery Team
<b>CIA</b>	Confidentiality, Integrity, Availability
<b>CISA</b>	Cybersecurity and Infrastructure Security Agency
<b>CMMS</b>	Computerized Maintenance Management System
<b>CILT</b>	Contribution in Lieu of Taxes
<b>COR3</b>	Central Office for Recovery, Reconstruction and Resiliency
<b>CSAT</b>	Customer Satisfaction
<b>CVR</b>	Conservation Voltage Reduction

## Initial Budgets

Acronym	Definition
DA	Data Aggregation
DC	Direct Current
DCC	Distribution Control Center
DER	Distributed Energy Resources
DG	Distributed Generation
DGA	Dissolved Gas Analysis
DNER	Department of Natural and Environmental Resources
DOE	United States Department of Energy
DOL	United States Department of Labor
DR	Demand Response
DSO	Day Sales Outstanding
DTT	Directional Transfer Trip
EA	Enterprise Architecture
EAP	Employee Assistance Program
EBS	Oracle E-Business Suite
ECC	Energy Control Center
EE	Energy Efficiency
EEI	Edison Electric Institute
EMAP	Emergency Management Accreditation Program
EMS	Energy Management System
EOC	Emergency Operations Center
EOP	Emergency Operating Plan
EPA	Environmental Protection Agency
EPC	Engineering, Procurement and Construction
ERIS	Equipment Reliability Information System
ERM	Enterprise Risk Management
ERP	Emergency Response Plan
ESS	Energy Storage System
FAT	Factory Acceptance Test
FCR	First Contact Resolution
FEMA	Federal Emergency Management Agency
FERC	Federal Energy Regulatory Commission
FET	Front-End Transition
FIRM	Flood Insurance Rate Maps

## Initial Budgets

Acronym	Definition
<b>FM</b>	Financial Management
<b>FMIS</b>	Fleet Management Information System
<b>FOMB</b>	Federal Oversight and Management Board
<b>FRC</b>	Fire Retardant Clothing
<b>FT</b>	Flexitest
<b>FTE</b>	Full Time Employee
<b>GenCo</b>	Generation Company
<b>GIS</b>	Geospatial Information System or Gas Insulated Switchgear
<b>GridCo</b>	Grid Company
<b>HCM</b>	Human Capital Management
<b>HIL</b>	Hardware-in-the-Loop
<b>HMI</b>	Human-Machine Interface
<b>HPS</b>	High-Pressure Sodium
<b>HR</b>	Human Resources
<b>HRIS</b>	Human Resources Information System
<b>HSE</b>	Health, Safety and Environment
<b>HSEQ</b>	Health, Safety, Environment and Quality
<b>HUD</b>	United States Department of Housing and Urban Development
<b>HV</b>	High Voltage
<b>HVAC</b>	Heating, Ventilation and Air Conditioning
<b>IAM</b>	Identity and Access Management
<b>IB</b>	Initial Budgets
<b>IBM</b>	International Business Machines
<b>ICC</b>	Incident Command Center
<b>ICEE</b>	ICEE Metering Solutions
<b>ICS</b>	Incident Command System
<b>IED</b>	Intelligent Electronic Devices
<b>IEEE</b>	Institute of Electrical and Electronics Engineers
<b>IEM</b>	Innovative Energy Management
<b>IMS</b>	Inventory Management System
<b>IP</b>	Internet Protocol
<b>IRP</b>	Integrated Resource Plan
<b>ISO</b>	International Organization for Standardization
<b>IT</b>	Information Technology



## Initial Budgets

Acronym	Definition
IT OT	Information Technology/ Operational Technology
ITP	Inspection and Test Plan
ITSM	Information Technology Service Management
IVR	Interactive Voice Response
KPI	Key Performance Indicators
LED	Light Emitting Diode
LMR	Land Mobile Radio
LMV	Locational Marginal Value Study
LNBA	Locational Net Benefit Study
LTD	Long-Term Disability
MAM	Mobile Application Management
MDM	Meter Data Management
MED	Major Event Day
MoR	Methods of Repairs
MSSP	Managed Security Service Provider
NEC	National Electrical Code
NERC	North American Electric Reliability Corporation
NERC-CIP	North American Electric Reliability Corporation - Critical Infrastructure Protection
NESC	National Electrical Safety Code
NIST	National Institute of Standards and Technology
NIST-CSF	NIST Cybersecurity Framework
NLC	Northwest Lineman College
NME	Necessary Maintenance Expenditure
NTLs	Non-Technical Losses
OCB	Oil Circuit Breaker
O&M	Operations and Maintenance
OEMBC	Office of Emergency Management and Business Continuity
OHA	Organizational Health Assessment
OMA	Puerto Rico Transmission and Distribution System Operation and Maintenance Agreement
OMS	Outage Management System
OPEX	Operating Expenditures
OPGW	Optical Ground Wire
OSHA	Occupational Safety and Health Administration

## Initial Budgets

Acronym	Definition
<b>OT</b>	Operational Technology
<b>OTS</b>	Operator Training Simulator
<b>P3A</b>	Puerto Rico Public-Private Partnerships Authority
<b>PAM</b>	Privileged Access Management
<b>PBX</b>	Private Branch Exchange
<b>P&amp;C</b>	Protection and Control
<b>PC</b>	Procurement and Construction
<b>PES</b>	IEEE Power and Energy Society
<b>PF</b>	Power Factor or Power Flow
<b>PLC</b>	Programmable Logic Controller
<b>PM</b>	Project Management
<b>PMBOK</b>	Project Management Body of Knowledge
<b>PMI</b>	Project Management Institute
<b>PMO</b>	Project Management Office
<b>PoC</b>	Proof of Concept
<b>PPE</b>	Personal Protective Equipment
<b>PPOA</b>	Power Purchasing and Operating Agreements
<b>PREB</b>	Puerto Rico Energy Bureau
<b>PREPA</b>	Puerto Rico Electric Power Authority
<b>PRM</b>	Planning Reserve Margin
<b>PROMESA</b>	Puerto Rico Oversight, Management, and Economic Stability Act
<b>PUP</b>	Prudent Utility Practice
<b>PV</b>	Photovoltaic
<b>QA</b>	Quality Assurance
<b>QC</b>	Quality Control
<b>R3</b>	Puerto Rico Department of Housing Repair, Reconstruction or Relocation R3 Program
<b>RA</b>	Resource Adequacy
<b>RACI</b>	Responsible, Accountable Contributor Informed
<b>RFP</b>	Request for Proposals
<b>RFQ</b>	Request for Qualifications
<b>ROW</b>	Right of Way
<b>RPO</b>	Recovery Point Objective
<b>RPS</b>	Renewable Portfolio Standards
<b>RSA</b>	Restructuring Support Agreement

## Initial Budgets

Acronym	Definition
<b>RTCA</b>	Real Time Contingency Analysis
<b>RTO</b>	Recovery Time Objective
<b>RTU</b>	Remote Terminal Units
<b>S&amp;L</b>	Sargent and Lundy
<b>SAIDI</b>	System Average Interruption Duration Index
<b>SAIFI</b>	System Average Interruption Frequency Index
<b>SCADA</b>	Supervisory Control and Data Acquisition
<b>SCM</b>	Supply Chain Management
<b>SCO</b>	Service Control Objectives
<b>SE</b>	State Estimator
<b>SF6</b>	Sulfur Hexafluoride
<b>SIEM</b>	Security Information and Event Management
<b>SLA</b>	Service Level Agreement
<b>SLD</b>	Single Line Diagram
<b>SLMPD</b>	Single Line Multi Point Diagram
<b>SME</b>	Subject Matter Expert
<b>SO</b>	System Operator
<b>SOC</b>	System Operations Center
<b>SOCs</b>	Service Organization Controls
<b>SONET</b>	Synchronous Optical Networking
<b>SOP</b>	System Operation Principles
<b>SOW</b>	Scope of Work
<b>SPCC</b>	Spill Prevention, Control and Countermeasures
<b>SRP</b>	System Remediation Plan
<b>STD</b>	Short-Term Disability
<b>T&amp;D</b>	Transmission and Distribution
<b>T&amp;G</b>	Transmission and Generation
<b>TOU</b>	Time of Use
<b>TWACS</b>	Two-Way Automatic Communication System
<b>UHF</b>	Ultra-High Frequency
<b>UPS</b>	Uninterruptible Power Supply
<b>US</b>	United States
<b>USoA</b>	Uniform System of Accounts
<b>UT</b>	Utility Transformation

## Initial Budgets

Acronym	Definition
<b>VAR</b>	Volt-Amps Reactive
<b>VM</b>	Vegetation Management
<b>VMP</b>	Vegetation Management Plan
<b>VoC</b>	Voice of the Customer
<b>VVO</b>	Volt VAR Regulation/Optimization
<b>WBS</b>	Work Breakdown Structures
<b>WHMIS</b>	Workplace Hazardous Materials Information System

## Initial Budgets

# 1.0 Foreword

Puerto Rico's electricity system is at a crucial inflection point. Decades of deterioration compounded by damage from Hurricanes Irma and Maria in 2017, and earthquakes in late 2019 and early 2020 provide a powerful impetus for meaningful change. Puerto Rico has set ambitious public policies to transform the electricity grid into a flexible, modern, smart grid platform leveraging renewable energy resources. LUMA is committed to implementing the transformation to a reliable, resilient and sustainable energy future for the people of Puerto Rico.

LUMA's initial assessment of the utility, its assets and organization, reveals infrastructure and organizational systems that are in significant need of improvement. Nearly all organizational systems and processes require substantial changes or complete replacement to enable more systematic, standardized and cost-effective deployment of resources and capital. Physical assets are in poor condition from inadequate maintenance and subsequent storm damage, which has corresponding effects on system performance and reliability. The Puerto Rico Electric Power Authority (PREPA)'s reliability metrics (i.e., System Average Interruption Duration Index [SAIDI], System Average Interruption Frequency Index [SAIFI]) are currently eight to nine times higher (worse) than the median benchmark for US utilities in the fifty states. According to the 2020 Institute of Electrical and Electronics Engineers (IEEE) Distribution Reliability Benchmark<sup>1</sup>, an average US customer can expect to have approximately one outage per year and approximately 120 minutes without electricity, excluding major events like hurricanes. In Puerto Rico, 2020 data shows the average PREPA customer suffers more than 9 outages per year for a total of more than 1,300 minutes (or 21 hours), not including major events like hurricanes.

The hurricanes in 2017 destroyed significant electrical infrastructure and were devastating to the overall health and safety of the people of Puerto Rico. The restoration of service was slow, chaotic and the length of time that customers had to wait for service restoration was unprecedented. Puerto Rico's electric system was already fragile and wholly unprepared for a major disaster. The lack of emergency preparedness, weak physical assets and inability to draw on resources quickly for restoration all contributed to a complete failure of the system for many months. PREPA's emergency preparedness is still well below prudent levels for a utility of its size that is subject to multiple threats of natural disasters.

LUMA's task is to repair a damaged system while simultaneously reshaping the fundamental architecture of that system. The transformation required to achieve that task must be carefully coordinated and managed. The right changes must be prioritized and sequenced at the right time to prevent further disruption and deterioration of service reliability. Otherwise, as noted in Hawaii's recent Grid Modernization Strategy, "investing in advanced technologies overlaid on old, failing infrastructure is like putting a high-performance battery-electric drive system in a rusty 40-year-old car with flat tires."<sup>2</sup>

LUMA's strategy to implement the change mandated by the Government is comprised of two phases: recovery and transformation, as shown in Figure 1-1. The Recovery phase begins with the restoration of the utility's infrastructure and processes to a well-functioning state. During this phase, LUMA will complete foundational investments to repair the grid in the near term (one to three years), leveraging the experience of current PREPA employees, who will be joining LUMA, while implementing new processes,

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<sup>1</sup> <https://cmte.ieee.org/pes-drwg/wp-content/uploads/sites/61/2020-IEEE-DRWG-Benchmarking-Results.pdf>

<sup>2</sup> Hawaiian Electric Companies. *Modernizing Hawaii's Grid for Our Customers*. Pg. 39. 2017.



## Initial Budgets

systems and training for more effectively managing fundamental utility operations. As the utility recovers, LUMA will accelerate the pace of transformation by training its employees on the knowledge, skills and abilities they need to manage advanced technologies and systems. In this Transformation phase, the utility will be redesigned to meet Puerto Rico's energy policies and needs for the coming decades. This phase will accelerate the transition to greater reliance, and eventually full reliance on renewable generation and distributed energy resources, made possible through advanced operational systems and technologies designed for the utility of the future. It should be noted that Recovery and Transformation are not separate, sequential phases as many Transformation programs will begin alongside and in coordination with Recovery programs.

**Figure 1-1. Recovery & Transformation Phases**



LUMA has developed a comprehensive approach to planning for the Recovery and Transformation of Puerto Rico's electric power system, in the same spirit with which it intends to implement it. The following section outlines LUMA's coordinated approach to developing the major filings LUMA is required to submit to the Puerto Rico Public-Private Partnerships Authority (P3A) and the Puerto Rico Energy Board (PREB). These filings are for the Initial Budgets, System Remediation Plan (SRP), System Operation Principles (SOP) and Performance Metrics. These filings are closely interrelated and are each part of LUMA's overall approach to planning the Puerto Rico utility service in alignment with current public energy policy.

### 1.1 Background

PREPA's difficulties have been evident for decades in the deteriorating performance of the electric system and consistently negative annual cashflows that led to their financial decline. PREPA has been unable to adapt to new circumstances and has not demonstrated that it is capable of operating and maintaining the electric system to minimum industry standards within existing customer rates. PREPA lacks fundamental system planning processes, including capital project planning, and preventative maintenance and operates in a way contrary to creating lasting efficiencies. In the last five years the energy sector in Puerto Rico has been subject to significant events that have further highlighted the fragile state of the utility's physical infrastructure, financial situation and employee confidence. These events are outlined below.

#### STORMS AND AFTERMATH

In September 2017, Puerto Rico experienced two major hurricanes — Irma and Maria. During Hurricane Irma, Puerto Rico experienced sustained tropical storm force winds and received 15 inches of rainfall. More than one million customers lost electricity. Within two weeks, and as power was still being restored to customers, Hurricane Maria hit, bringing sustained winds over 150 mph. The combination of a severely damaged grid from Hurricane Irma and the short timeframe between the two hurricanes had a devastating impact, leaving nearly all of PREPA's customers without electricity. The period of restoration for Hurricane

## Initial Budgets

Maria extended far beyond that of any other major event in North America or the Caribbean as many customers were still without power six months later, and in some rural areas even longer.

### *Periodic System Blackouts*

As the Puerto Rico electric grid was still recovering from Hurricane Maria, between February and March 2018, two blackouts occurred within three weeks of each other. One was caused by an explosion and fire, which damaged a substation. The other was due to a transmission line failure, which caused two generation stations to shut down. These events affected nearly a million customers, plunging customers back into darkness amidst the continuance of outages from Hurricane Maria.

### *Earthquakes*

Starting on December 28, 2019, and progressing into 2020, the southwestern part of Puerto Rico was struck by several earthquakes. The largest and most damaging was a magnitude 6.4 on January 7, 2020. Tremors and aftershocks leveled damaged buildings, split streets and severely damaged the Costa Sur power plant, the largest in the system. The 820 MW oil and gas burning facility, which generates more than one-fourth of Puerto Rico's electricity, initially shut down during the tremors as part of an automatic emergency response. The Costa Sur power plant nevertheless sustained physical damage during the actual quake.

### *Federal Recovery Funds & Emergency Management*

In September 2020 Federal Emergency Management Agency (FEMA) announced a grant for \$10.7 billion in public assistance funds for PREPA under Section 428 of the Stafford Act. Along with other mitigation funds available to PREPA, there is an estimated total of \$14 – 16 billion in federal funds that will be available for rebuilding, improving and hardening Puerto Rico's electric utility infrastructure. LUMA's proven capabilities managing federal disaster recovery funds and implementing multibillion-dollar utility capital programs were key factors in LUMA's selection as the new private operator of the Puerto Rico grid. LUMA is supported by Innovative Energy Management (IEM) who has provided program and project management support to some of the largest recovery programs in recent years in states and territories affected by hurricanes and flooding. IEM has been an active participant in federal response and recovery in Puerto Rico since Hurricane Maria. In recent years, LUMA's owners have helped restore utility services after every major disaster in North America. Each owner has executed \$10 billion plus capital programs over the last decade.

### *Government Response*

For years, Puerto Rico has been working to restructure \$120 billion in public debt and pension obligations even as it continues to recuperate from the destruction caused by the hurricanes in 2017 and earthquakes in January 2020. Puerto Rico's electrical grid remains fragile and unreliable despite an estimate of over \$2.7 billion of emergency repairs since September 2017. To help overcome the significant financial, operational and reliability hurdles facing PREPA amidst a declining population and stagnant economy, several initiatives have been proposed or pursued by the Government:

- P3A has undertaken some of the activities envisioned in the "Puerto Rico Electrical Transformation Act" (Act 120-2018), which was passed to commence a process to transform the energy system in Puerto Rico into a modern, sustainable, reliable, efficient, cost-effective and resilient energy system. To that end, the Act also envisioned establishing the processes to open the energy sector to attract and introduce private investment, knowledge, and experience to manage and operate PREPA's electric Transmission & Distribution (T&D) System, as well as the PREPA generation assets.

## Initial Budgets

- In August 2020, PREB approved an Integrated Resource Plan (IRP) including a Modified Action Plan to, among other actions, establish the resources to satisfy the demand of electric service in Puerto Rico.
- PREPA completed emergency system repairs using federal funds and in December submitted to FEMA a plan for use of public assistance recovery funds to rebuild electrical infrastructure damaged by Hurricanes Irma and Maria.
- The Central Office for Recovery, Reconstruction and Resiliency (“COR3”) developed a grid modernization plan, which includes investments and programs to improve grid resilience.
- PREPA and the Puerto Rico Fiscal Agency and Financial Advisory Authority are negotiating a definitive Restructuring Support Agreement (RSA) with bondholders to exit Title III and realize savings through the recovery of legacy costs associated with the financing of Puerto Rico’s electric infrastructure.

The events of the last five years and these resulting government initiatives provide a powerful impetus for meaningful improvement to Puerto Rico’s electric utility service. The decisions made today to modernize, harden, and green the grid will underpin the vitality, sustainability and prosperity of Puerto Rico and its people for generations to come.

### 1.2 Introduction to LUMA

On June 22, 2020 an important milestone in the implementation of the Government of Puerto Rico’s energy policy was achieved. LUMA Energy LLC and its subsidiary LUMA Energy ServCo, LLC (together LUMA), PREPA and P3A executed the Puerto Rico Transmission and Distribution System Operation and Maintenance Agreement (the “OMA”). Under the OMA, LUMA, as Operator, was engaged to provide “management, operation, maintenance, repair, restoration and replacement and other related services to (PREPA’s transmission and distribution system [T&D System]) in each case as is customary and appropriate for a utility transmission and distribution service provider” and to “establish policies, programs and procedures with respect thereto” (OMA, Section 5.1). LUMA’s O&M Services must comply with “Contract Standards,” which include requirements under applicable laws, the OMA and Prudent Utility Practice. (OMA, Sections 1.1 and 5.1). Prudent Utility Practice includes: “[...] the practices, methods, techniques, conduct and acts that, at the time they are employed, are generally recognized and accepted by the companies operating in the United States electric transmission and distribution business as such practices, methods, techniques, conduct and acts [are] appropriate to the operation, maintenance, repair and replacement of assets facilities and properties of the type covered in the [OMA]” (OMA, Section 1.1).

LUMA combines experience operating several world-class utilities with industry-leading expertise in building reliable and sustainable infrastructure alongside skilled workforce training. These skills come from the owners, Canadian Utilities Limited, an ATCO Company (ATCO), and Quanta Services, Inc. (Quanta), while Innovative Emergency Management, Inc. (IEM) supports LUMA’s administration and deployment of US federal funds and emergency management, as provided under the OMA (OMA, Annex II. Section VII).

ATCO owns and operates more than 80,000 miles of transmission and distribution lines, delivering utility services to more than two million customers in Canada and Australia, consistently earning superior customer service ratings. For more than 70 years, and in over 100 countries, ATCO has provided a range of products and services including electricity, natural gas, energy storage, industrial water, modular structures, site support, transportation and commercial real estate.

Quanta is the leading infrastructure solutions provider for the electric utility industry in North America. Leveraging its unparalleled leadership in training and safety, Quanta has trained its 40,000-strong workforce to do the job correctly, effectively, efficiently and safely. With the fourth-largest private fleet of

## Initial Budgets

equipment in North America, Quanta responds swiftly and effectively to natural disasters to restore electric service quickly and efficiently. For 26 years, the Quanta owned Northwest Lineman College (NLC) has been the leader in education and training for the industry in the North America. Quanta is one of the few organizations in the world to offer a complete course in electricity infrastructure storm hardening. The NLC will enhance workforce development in Puerto Rico through the delivery of proven, benchmark training and education to all industry-related, craft-skilled trade employees.

For over 35 years, IEM has overseen more than \$51 billion in disaster recovery programs, supporting over 300 state and local jurisdictions with a wide range of emergency preparedness, management and recovery services. IEM deployed disaster response personnel in Puerto Rico after Hurricanes Irma and Maria and supports the Puerto Rico Department of Housing's R3 Program.

LUMA steps into the relatively young legal and regulatory structure put in place by the Puerto Rican legislature, executive and regulator. The series of reforms that led to contracting LUMA as the operator of the T&D System was the subject of vigorous debate and was the result of multi-sector cooperation across different political parties and Government administrators and included the input of many stakeholders in Puerto Rico.

LUMA looks forward to hiring current PREPA employees, in recognition that their talent, historical knowledge and specific expertise is vital to achieving Puerto Rico's policy goals to recover and transform the electric sector in Puerto Rico. LUMA holds the safety of employees, customers and the people of Puerto Rico as its top priority and will offer employees a safe work environment, competitive pay and benefits, extensive training and career opportunities.

### 1.2.1 Operation & Maintenance Agreement

PREPA is a public corporation of the Government of Puerto Rico and was created pursuant to the PREPA Enabling Act, Act No. 83 of May 2, 1941, as amended. PREPA was created to provide reliable electric power, contribute to the general welfare and the sustainable development of Puerto Rico.

PREPA is currently a vertically integrated utility that provides electric service to approximately 1.5 million customers. The T&D System connects PREPA's power plants and independent power plants with its customers and consists of approximately 1,100 miles of transmission lines (230 kV and 115 kV), 1,500 miles of sub-transmission lines (38 kV) and 31,000 miles of primary distribution lines (13.2 kV through 4.16 kV). The system includes 47 transmission centers or substations, 339 sub-transmission substations and 613 privately owned substations<sup>3</sup>.

Act No. 120-2018 (Act 120), as amended, known as the Puerto Rico Electric System Transformation Act, was enacted to commence a process to transform the energy system in Puerto Rico to a "modern, sustainable, reliable, efficient, cost-effective and resilient" system to address a system deemed "deficient and obsolete which result in suboptimal service with frequent interruptions and high rates that punish the consumer [...]" and are an obstacle to economic opportunities (LUMA Translation, Act 120, Statement of Motives). Act 120 establishes a process under the framework of Act 29-2009, as amended, known as the Public Private Partnership Act (Act 29), to establish public private partnerships for any function, service or facility of PREPA, including the T&D System. Pursuant to Acts 120 and 29, P3A conducted a market sounding process in the summer of 2018 for a potential public-private partnership for the T&D System.

<sup>3</sup> <https://aafaf.pr.gov/p3/wp-content/uploads/2020/06/20-0520-02-partnership-committee-report-r18.pdf>

## Initial Budgets

Following the results of the market sounding, and pursuant to Section 5 of Act 120 and Section 3 of Act 29, P3A issued a Request for Qualifications (RFQ) for potential operators of PREPA's T&D System on October 31, 2018. On December 5, 2018, five private sector parties submitted Statements of Qualifications in response to the RFQ. On January 17, 2019, the P3A Partnership Committee accepted four experienced and reputable respondents into the qualification process and subsequently issued a Request for Proposals (RFP) on February 1, 2019, to those qualified respondents.

Pursuant to the RFP process, LUMA submitted its Definitive Proposal to the P3A Partnership Committee on November 25, 2019. The P3A Partnership Committee determined that LUMA's proposal is the most advantageous to the Government and the people of Puerto Rico and following negotiations recommended acceptance of LUMA's Definitive Proposal on May 15, 2020. As required by Act 120, the P3A submitted the proposed OMA to PREB for PREB's review. By Resolution in case NEPR-AP-2020-0002 issued on June 17, 2020, PREB issued an Energy Compliance Certificate with respect to the proposed OMA, determining that the proposed OMA, as modified by PREB's requirements during the proceeding, complied with the Puerto Rico Energy Public Policy and regulatory framework. The OMA, as certified by PREB, was executed by the P3A, PREPA and LUMA, on June 22, 2020. The agreement received the approval and consent of the Board of Directors of P3A and the Governing Board of PREPA (both as parties to the OMA), the Federal Oversight and Management Board (FOMB) and, the Governor of Puerto Rico, acting through her delegate, the Secretary of State of Puerto Rico.

On June 22, 2020, the OMA became effective and the Front-End Transition (FET) commenced. The following graphic displays the entities involved in the OMA or that have a key role in oversight of LUMA's activities. Please refer to Appendix A for relevant excerpts from the OMA and Appendix B for further information on LUMA's role as the Operator.

**Figure 1-2. OMA and Regulatory Structure**





## Initial Budgets

### 1.3 Key Front-End Transition Deliverables

The period between the OMA Effective Date and LUMA's start of operations is referred to as the FET Period. The FET Period ends on the date when the O&M services are to commence, which is anticipated to occur on June 1, 2021. During this period LUMA is tasked with completing a set of FET services in preparation for taking over full operation of the T&D System.

To complete the FET services, LUMA mobilized key transition team members to establish working relationships with PREPA and key stakeholders and begin conducting initial assessments of the organization. LUMA has also developed plans to ensure an orderly transition of responsibility for the management, operation, maintenance, repairs, restoration and replacement of the T&D System, without disruption of customer service and business continuity.

LUMA's FET activities resulted in several key deliverables detailing LUMA's plans for operating the system, which LUMA is required to submit to P3A and PREB prior to service commencement. The following section will discuss LUMA's coordinated approach to developing these key deliverables, which are briefly summarized below.

#### INITIAL BUDGETS

Initial Budgets, defined in Article 1 (*Definitions; Interpretations*) of the OMA as “collectively the Operating Budget, the Capital Budgets, and the Generation Budget, in each case, for the initial Contract Year, and together with the projected budget for the following two contract years,” is presented per Section 4.2 (*ManagementCo Responsibilities*) (e). The Capital Budgets include the Capital Budget Non-Federally Funded and Capital Budget Federally Funded. As the Generation Budget was not provided by PREPA, LUMA has included an allocation for the Generation Budget aligned with the PREB's Resolution and Order in Case CEPR-AP-2015-0001 dated March 31, 2017 (2017 Rate Order) and allocations in recent certified fiscal plans for PREPA. The Initial Budgets are proposed on a fiscal year basis, with Fiscal Year 2022 being the first year of the Initial Budgets.

#### SYSTEM REMEDIATION PLAN

A System Remediation Plan is required under the OMA to address the fact that “certain components of the T&D System and the manner in which it is operated do not currently meet the standards of performance required under the [OMA]” and “a period of review, planning, remediation, repair and replacement will be required to enable [LUMA] to achieve Contract Standards.” (OMA, Section 4.1(d)(i)) Given this situation, LUMA is required under the OMA to develop a plan to “remediate, repair, replace and stabilize [the current] equipment, systems, practices and services” in the T&D System “to enable [LUMA] to perform the O&M Services in Compliance with the Contract Standards [...]” This plan is called the System Remediation Plan (SRP), and it is further defined in the OMA document as detailing “the scope, resources, timelines, milestones, cost estimates and achievement criteria for each activity or project required to enable the Operator to perform the O&M Services in compliance with Contract Standards, including the deadlines by which each such activity or project shall be fully implemented.” (OMA, Section 4.1(d)(ii)) The SRP is presented in accordance with Section 4.1 (d) (ii) of the O&M Agreement.

#### PERFORMANCE METRICS

The purpose of the Performance Metrics is to incentivize LUMA to improve the performance of the T&D System for the benefit of customers and to measure LUMA's performance and alignment with public policy. Under the OMA LUMA's achievement of the approved performance metrics will determine whether LUMA will be eligible to receive financial incentive compensation, referred to as an Incentive Fee under

## Initial Budgets

the OMA (OMA, Annex IX, Section I). The Performance Metrics are presented in accordance with the requirements specified in Regulation 9137 and Section 4.2 (*ManagementCo Responsibilities*) (f) of the OMA. and includes providing our proposed updates to Annex IX (*Performance Metrics*).

### SYSTEM OPERATION PRINCIPLES

The System Operation Principles (SOP) define how the bulk electrical system in Puerto Rico will be managed upon LUMA's commencement of operations as per the terms of the OMA, and in the future to enable the System Operator to safely, reliably and efficiently operate the electrical system. As the System Operator, LUMA will manage the real-time operation of the Bulk Power System including dispatch of power plants and flow of power over the electric system to maintain supply and demand in balance. LUMA will also carry out short-term and long-term system planning and will manage the system under emergency conditions. The SOP establishes rules and protocols to operate the system in accordance with Prudent Utility Practice and as economically as possible in consideration of available electricity supply, other system constraints, and Power Purchasing and Operating Agreements (PPOA) obligations. The SOP are presented in accordance with the requirements specified in Section 4.1 (*Front-End Transition Period Generally*) (h) of the OMA.

## 1.4 Coordinated Approach to FET Deliverables

LUMA's FET deliverables address the multiple different objectives that have been set for the energy sector as part of public policy. LUMA's proposed programs to achieve these objectives are highly interrelated. Information gathered during initial assessments was used to develop improvement programs that include both SRP and non-SRP initiatives. Some of the programs address performance metrics targets and some programs directly address the IRP and other orders, while others indirectly contribute to IRP and other regulatory objectives. In addition, some programs are partially funded by federal capital, partially non-federal capital, and partially O&M expenses. The interrelated nature of LUMA's improvement programs is depicted by Figure 1-3 below.

**Figure 1-3. Interrelated FET Deliverables**



The interdependency of LUMA's improvement programs required a coordinated approach to planning and budgeting. Focusing investment exclusively on remediating gaps or improving performance metrics would not necessarily result in prioritizing activities with the highest value to the customer. As a result, the pace of system improvement depends on the budget available to complete SRP programs alongside other programs required to rebuild damaged infrastructure, meet performance targets and IRP and other public policy milestones.

Table 1-1 below outlines LUMA's three phase approach to development of the FET deliverables: assess, analyze and plan. These phases indicate the general organization of activities conducted during the FET.

## Initial Budgets

Additional activities specific to each deliverable are covered separately throughout each respective document.

**Table 1-1. Three-Phased FET Plan**

PHASES	KEY ACTIVITIES
<b>Phase 1: Assess</b>	<ul style="list-style-type: none"> <li>Conduct Organizational Health Assessment</li> <li>Conduct Asset Condition Assessment</li> <li>Review system performance data</li> <li>Review regulatory, legal, and contractual requirements</li> </ul>
<b>Phase 2: Analyze</b>	<ul style="list-style-type: none"> <li>Analyze assessment findings</li> <li>Develop improvement initiatives</li> <li>Conduct System Remediation Program screening</li> </ul>
<b>Phase 3: Plan</b>	<ul style="list-style-type: none"> <li>Consolidate improvement initiatives into programs</li> <li>Prioritize and sequence programs to achieve key goals, within constraints</li> <li>Finalize Initial Budgets (Capital, O&amp;M)</li> </ul>

### 1.4.1 Phase 1: Assessment

LUMA applied its collective knowledge of the industry, Prudent Utility Practice, OMA requirements and applicable codes and standards to conduct a broad, preliminary assessment of the condition of the utility's physical assets and management practices. The objectives of this assessment were to understand the following:

- The organization's processes, controls, communication and safety protocols, technologies and tools
- Capabilities across general management and business specific functions
- Condition of the T&D assets, including supporting physical infrastructure and temporary restoration work
- Areas representing significant improvement opportunities ("major gaps")

## ORGANIZATIONAL HEALTH ASSESSMENT

In assessing the condition of the organization, LUMA reviewed all departmental functions, recording observations, identifying gaps and evaluating organizational health using a qualitative rating system. LUMA's subject matter experts (SMEs) attended workshops, conducted interviews with a representative cross-section of PREPA's staff, reviewed data provided by PREPA, reviewed studies that have been performed by others such as Sargent & Lundy, visited facilities and, where applicable, observed activities in the field.

## ASSET CONDITION ASSESSMENT

LUMA SMEs also conducted a preliminary asset condition assessment to determine the following:

- The level of effort required to restore the grid and improve the resilience of vulnerable electric transmission and distribution infrastructure in an island environment
- Readiness for grid modernization improvements related to the sustainable energy transformation
- Actions required to improve reliability, thus enhancing the customer experience

In assessing the asset condition, LUMA leveraged reports previously developed by Sargent & Lundy, Navigant Consulting, Siemens PT, and the US Department of Energy and performed multiple high-level site inspections across the T&D System.

## Initial Budgets

### PERFORMANCE DATA ASSESSMENT

LUMA mobilized a team of SMEs in each functional area for which Performance Metrics are specified in the OMA. These functional areas include:

- Customer Service
- Health, Safety, Environmental and Quality
- Asset Management (AM)
- Financial Management

Each functional team worked with PREPA staff to gather data, meet with PREPA personnel, investigate IT system functionality, assess data quality and processes and identify gaps compared to industry standard practices. Each team analyzed past performance data to develop a proposed performance baseline for each metric, establish annual targets for performance improvement and develop corresponding improvement programs to achieve the performance targets. This work also included discussion with key stakeholders, who provided feedback on process, regulations and other context that informed the development of LUMA's proposed performance metrics.

### SYSTEM OPERATIONS ASSESSMENT

In preparing the SOP, LUMA SMEs reviewed information provided by PREPA (in particular the system operations function and its dispatch of generation and transmission), and industry practice and principles employed in Bulk Power Systems (BPSs) in North America, including North American Electric Reliability Corporation (NERC) guidelines for the operation of the BPS. LUMA carried out other due-diligence activities, including interviews and workshops with PREPA's Generation and System Operations personnel, site visits to PREPA's major generation stations, review of historical and current data on generation and transmission dispatch, availability, outages and other information relevant to the Bulk Power System.

The LUMA team reviewed manuals and procedures from several North American control areas and system operators to develop "best practices" applicable to Puerto Rico, given the size of the Bulk Power System, generation portfolio and other characteristics. LUMA also visited all major operating plants and transmission centers, reviewed generation and operations information, and spoke with operators to develop an understanding of how the existing system is being operated and maintained, as well as reviewing current operational and other constraints.

This assessment provided LUMA with important knowledge of the health of the organization and its physical assets before identifying the major improvement initiatives that inform our FET deliverables. In doing so, LUMA has gained a better understanding of system deficiencies and underlying issues, and an appreciation for the efforts and talent of many dedicated and capable PREPA professionals. LUMA's has worked with many of the engineers, line workers, administrative and technical personnel currently employed by PREPA. We recognize the importance of the collective knowledge and skills within PREPA and look forward to having experienced personnel join a new organization that will allow them to be effective in fulfilling our shared goal of improving the utility's performance to transform Puerto Rico's electric grid.

The gaps identified through the process above informed the creation of corresponding improvement programs presented in LUMA's Initial Budgets and SRP filings through the process summarized in the following sections. Appendix C provides a summary of LUMA's findings from the initial assessment.

## Initial Budgets

### 1.4.2 Phase 2: Analysis

During the second phase of the Front-End Transition Plan, LUMA analyzed information collected during the assessment phase to compare it to industry standards, understand root causes and begin developing potential solutions. During this analysis phase LUMA also further defined gap-remediation activities for the SRP, determined initial budget limits, evaluated availability of federal funds and used available data to establish performance metrics.

### DEVELOPMENT OF IMPROVEMENT INITIATIVES

The results of LUMA's initial assessment were used to inform the development of corresponding initiatives to meet one or more of the following objectives:

- Achieve compliance with public policy (such as the IRP and Renewable Portfolio Standards [RPS]) for transforming Puerto Rico's electricity system
- Remediate concerns identified through the gap assessment
- Carry out infrastructure recovery (repair, replacement, or hardening) projects, and
- Achieve operational and customer satisfaction improvements.

This process led to the development of over 600 initiatives. For each initiative, a scope was developed, including a description of the solution and interdependencies with other initiatives.

### SYSTEM REMEDIATION PLAN SCREENING

Not all initiatives developed through the process above are classified as SRP projects. A utility-wide risk-based screening process was implemented to delineate between SRP and non-SRP initiatives. Each initiative was screened by evaluating the following:

- The likelihood of a failure occurring if the initiative does not address the identified deficiency, and
- The potential for significant adverse consequences or impacts of that failure.

Based on this assessment, LUMA identified those programs that pose the highest risks to the utility, its employees and customers. This process is described in detail in Section 4 of the System Remediation Plan.

### DEVELOPMENT OF PROGRAM BRIEFS

The initiatives described above were bundled together into programs of similar, interdependent initiatives. Cross-functional program teams then conducted additional research and analysis to develop a "Program Brief" for each program, which outlines the following:

- Program description
- Program rationale, including current state and completed state
- Program activities required to achieve the completed state
- Program benefits and risks
- Annual cost estimate and resource requirements, including estimation methods and assumptions

These Program Briefs consist of SRP and non-SRP initiatives. For program briefs with SPR initiatives, a 'remediated state' is included in the brief as are milestones to reach the remediated state.

Program Briefs are included in Appendix D.



## Initial Budgets

### 1.4.3 Phase 3: Planning

The complex, interrelated nature of LUMA's FET deliverables required a coordinated approach to strategic planning to ensure improvement programs were not planned and budgeted separately and inconsistently for each deliverable. LUMA developed a comprehensive strategic planning framework based on the Government's goals for the electric system in Puerto Rico. The **"Recovery and Transformation Framework"** used public policy to set overarching guiding principles to prioritize and sequence all programs together, regardless of which deliverable they pertain to. The Recovery and Transformation Framework, described in the remainder of this section, was used to:

- Ensure that LUMA's priorities align with Puerto Rico's broader public policy objectives and customer needs
- Ensure that the programs included in the SRP were developed and prioritized consistently alongside non-SRP programs
- Ensure a balance of investment in programs that directly contribute to Performance Metrics improvements and those that do not
- Ensure that LUMA's Initial Budgets include all federally funded, non-federally funded capital and O&M expenditures across all programs and deliverables and remained within current 2017 Rate Order limits to avoid increasing customer base rates

### RECOVERY AND TRANSFORMATION FRAMEWORK

LUMA's strategic planning process began by synthesizing the complex landscape of public policy objectives, stakeholder needs and regulatory and contractual requirements into a comprehensive strategic framework to guide planning and decision-making across all deliverables. LUMA's team conducted a broad review of key reports, plans, laws and regulations to form a comprehensive picture of the policy and stakeholder landscape.

The resources reviewed include the following, among others:

- Energy Transformation Act and RELIEF (Act 57-2014, as amended)
- Rate Order (CEPR-AP-2015-0001)
- Puerto Rico Energy Public Policy Act (Act 17-2019, as amended)
- PREB *Final Resolution and Order on the Puerto Rico Electric Power Authority's Integrated Resource Plan* (CEPR-AP-2018-0001)
- COR3 *Grid Modernization Plan for Puerto Rico*
- US DOE's *Energy Resilience Solutions for the Puerto Rico Grid*
- FEMA Public Assistance Policy Guide
- FEMA National Disaster Recovery Framework
- A survey of Puerto Rican utility customers commissioned by ATCO and Quanta Services, LUMA's owners

LUMA then conducted a strategic planning process to synthesize the information above into a set of guiding principles that ensure LUMA's plans for operational and asset improvements align with Puerto Rico's public policy objectives and customer needs. Figure 1-4 below summarizes this process.

## Initial Budgets

Figure 1-4. Strategic Planning Approach for Goal Development



This planning framework is meant to establish a solid link from Puerto Rico's key policy drivers to LUMA's strategy and plans, then maintain alignment down to the tactical level of day-to-day project execution. The outcome from this process, shown in Figure 1-5 below, was the Recovery and Transformation *Mission* for the T&D System along with a set of *Goals* for making progress towards that Mission in the near term.

Figure 1-5. LUMA's Recovery & Transformation Mission and Goals



To make the high-level Goals actionable in the near term, the planning team broke each goal out into component *Objectives*, which are activities that need to be completed to reach each Goal. The full list of Goals and Objectives is provided in Appendix E.

These Goals were then used as guiding principles in the prioritization and sequencing of programs for budgeting purposes, as outlined in the following section. The key objective of this process was to determine the funding of investments, identified in our gap assessments, over the next three years to

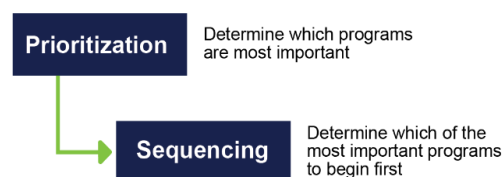
## Initial Budgets

meet all Goals while remaining within the available budget. In other words, to maximize value while maintaining a balance across all priority areas.

### *Program Prioritization and Sequencing*

Federal disaster recovery aid provides a large, invaluable source of funding to repair damaged physical infrastructure. However, there are stipulations in place that limit how this funding can be deployed to ensure prudent use of federal funds. In general, the bulk of currently available federal funding must be used to rebuild, repair or harden storm-damaged physical infrastructure. Consequently, some of the basic system remediation projects and transformational grid modernization investments required to meet IRP milestones or other policy objectives must be funded from non-federal capital.

These funding constraints created the need to prioritize and sequence remaining investment programs to ensure the right investments are completed at the right time to deliver value to our customers in accordance with regulatory and contract requirements. To aid this effort, LUMA used a prioritization framework to qualitatively value each program's contribution to our key Goals and Objectives.



Programs were rated according to their contribution to each Recovery and Transformation Goal (e.g., Safety, Customer Satisfaction), to identify programs that benefits multiple goals as highest priority. A qualitative rating scale (0 – 3) was used, where 0 meant that the program did not contribute to the Goal; a rating of 1 indicates some or indirect contribution; a rating of 2 indicates moderate impacts; and a rating of 3 indicates high impacts.

These program ratings were used to identify an initial list of the highest priority improvement programs. This initial list was used as a starting point, providing a basis for a series of subsequent budget planning workshops. The prioritization ratings were factored in alongside careful consideration of operational and logistical risk and interdependencies. An iterative budget optimization process was used to determine the most important programs for sequencing in the first three years of LUMA's operation. This process is summarized by Figure 1-6 below.

## Initial Budgets

Figure 1-6. Program Prioritization and Sequencing Process

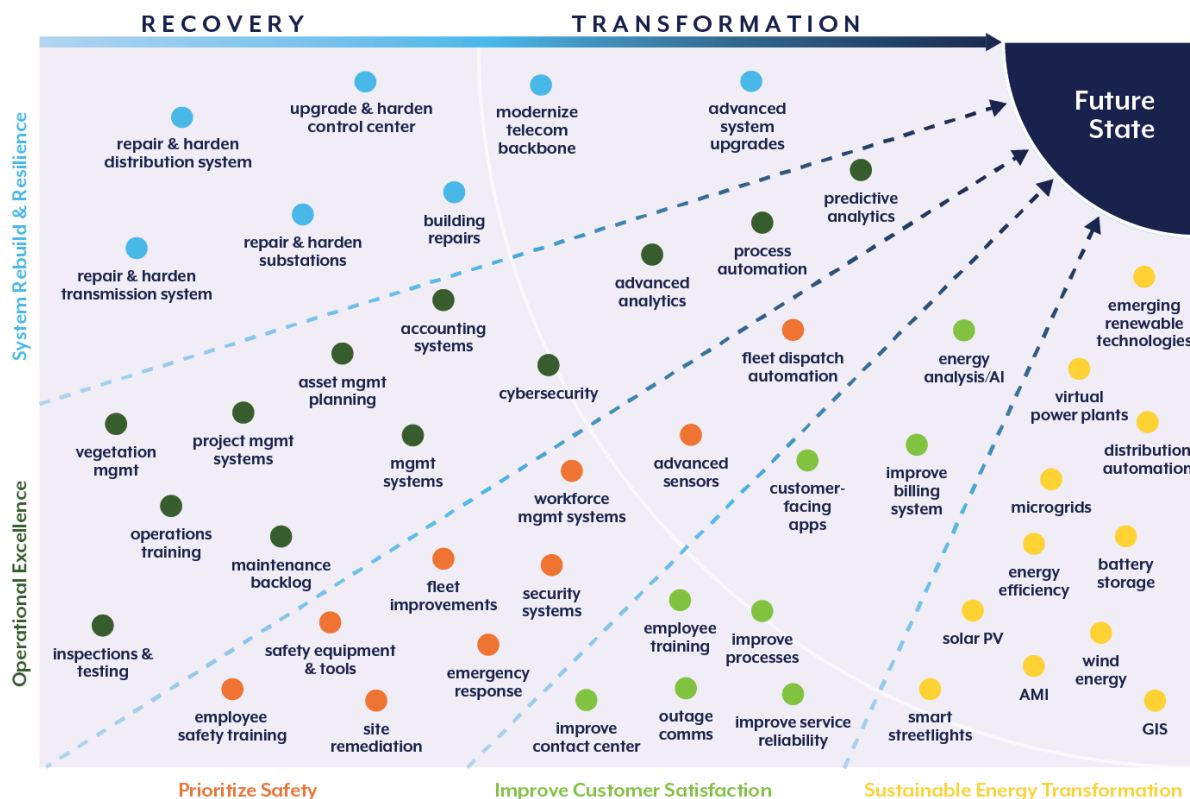


## RECOVERY AND TRANSFORMATION ROADMAP

LUMA used the process outlined above to develop a comprehensive investment plan that guided the development of all FET deliverables. The result of this effort is a set of Recovery and Transformation programs designed to deliver value to customers in accordance with policy and contract requirements, within annual budget constraints. LUMA's investment plan is characterized by a near-term emphasis on foundational Recovery programs to improve both infrastructure and organizational health, while paving the way for an increasing focus on Transformation programs. Figure 1-7 below presents a high level illustration of LUMA's Recovery and Transformation Roadmap. The diagram depicts LUMA's key Recovery and Transformation Programs, organized by their primary Goal (though most programs have multiple benefits). It should be noted that Recovery and Transformation are not distinct, sequential phases as many Transformation programs will begin alongside and in coordination with Recovery programs. A full list of these programs is provided in Program Briefs within Appendix D.

## Initial Budgets

Figure 1-7. Recovery and Transformation Roadmap



LUMA's initial FET planning resulted in a list of programs that represent a total investment of nearly \$4.0 billion over the next three years. Over half of LUMA's annual program spending will be related to system recovery and resilience<sup>4</sup> programs that will establish the foundation required to enable transformation. The majority of these programs involve federally funded infrastructure restoration efforts predominantly focused on transmission, distribution and substation repairs and replacements.

LUMA has reviewed PREPA's 10-Yr Infrastructure Plan and found the near-term federally funded projects related to the T&D System to generally align with LUMA's federally funded projects for the same time period, as both were based third-party damage assessments and cost estimates previously prepared for the obligation of funds under Section 428 of the Stafford Act. Many of these activities LUMA views as foundational and enabling to the core recovery of the grid. LUMA is working to ensure activities PREPA undertakes prior to LUMA's commencement of services will remain aligned with LUMA's post-commencement recovery and remediation activities, preventing duplication of work.

LUMA also plans a significant near-term investment in operational excellence and safety programs related to technical training, tools and safety equipment, cybersecurity, T&D fleet repairs/replacements and security systems — collectively viewed as enabling programs necessary to establish the necessary organizational infrastructure to enable the successful execution of operational and capital work.

<sup>4</sup> LUMA defines resilience as the ability to limit the extent, severity, and duration of system degradation following an extreme event which has low frequency of occurrence but with significant consequences.

## Initial Budgets

In addition, LUMA will be undertake programs related to the sustainable energy transformation including LED streetlight replacements, limited advanced metering infrastructure (AMI) in addition to distribution meter replacement & maintenance, geospatial information system (GIS) upgrades and IRP compliance-related research and planning.

Finally, LUMA is planning numerous customer service process improvements, billing system enhancements, a Voice of the Customer (VoC) program and quick-win service reliability improvements to the distribution grid.

The remainder of this document presents LUMA's Initial Budgets, which were the final outcome of the process above. The Initial Budgets include all federally funded and non-federally funded capital program expenditures along with LUMA's departmental O&M expenditures required to manage improvement programs and conduct day-to-day operations.

## 2.0 Initial Budgets Overview

### 2.1 Purpose, Scope and Process

#### 2.1.1 Purpose

LUMA is focused on the recovery and transformation of electric utility service to usher in a clean and resilient energy future for the people of Puerto Rico. As LUMA's application will support, there is a significant amount of work necessary for recovery and transformation of the T&D system. A successful effort will require multiple years of focused execution. LUMA is also attentive to the goals established for the sector, including reasonable current customer rates. LUMA proposed Initial Budgets are compliant with the calculations, methodologies and limits set forth in the 2017 Rate Order, specifically the base rate revenue requirement and riders set by PREB in that case. Therefore, LUMA submits that this budget as proposed requires no rate adjustment.

LUMA's aim is to complete the FET in accordance with timelines proposed within Section 2.3.2 in order to start operations June 2021. LUMA's Initial Budgets are guided by its mission to recover and transform the utility to deliver customer-centric, reliable, resilient, safe, sustainable electricity at reasonable prices. As discussed in Section 1.4 titled LUMA's Coordinated Approach to FET Deliverables, LUMA's Initial Budgets were developed through a coordinated strategic planning approach to ensure a balance of investment across many different initiatives, investments and activities required to meet LUMA's Recovery and Transformation Mission and Goals.

#### 2.1.2 Scope

In compliance with Section 4.1 of the OMA, the Initial Budgets consist of:

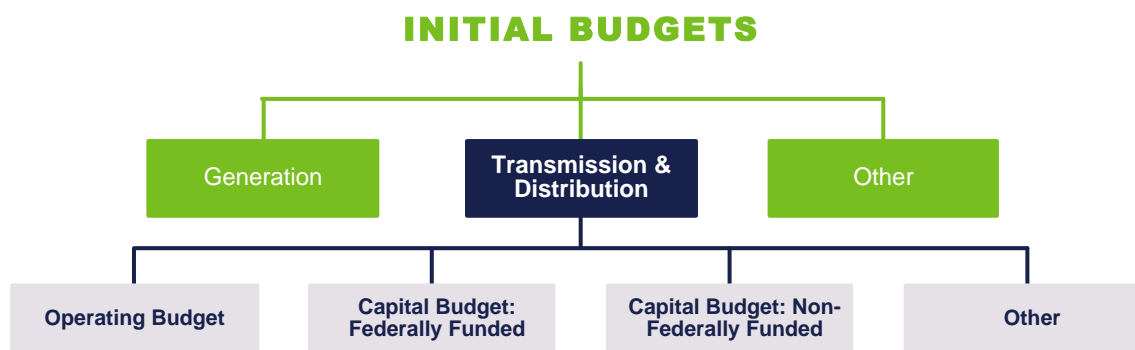
- The first year of LUMA's operations (year ended June 30, 2022), and projected budget for the following two years (years ended June 30, 2023, and 2024); and
- Operating Budget and Capital Budget (Federally Funded and Non-Federally Funded) for Transmission & Distribution and Generation Budget (please refer to Appendix F Generation Budget for further information).

A graphical illustration of components within LUMA's Initial Budgets is shown below.



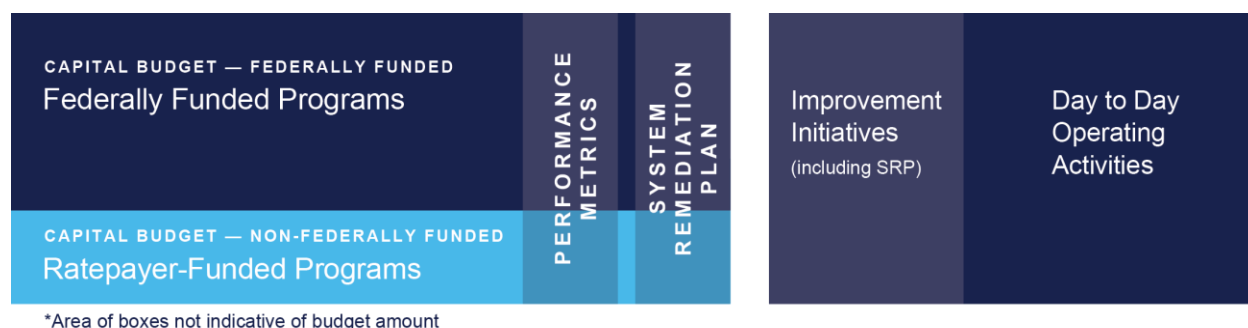
## Initial Budgets

Figure 2-1. Components of LUMA's Initial Budgets structure



To provide additional clarity as to how plans and initiatives fit within the Capital and Operating Budgets, including the overlap with federal and non-federal funding, please refer to the graphic below.

Figure 2-2. Capital Budget (*left*) and Operating Budget (*right*)



LUMA's Initial Budgets includes the culmination of all activities, including day-to-day operating activities as well as items within the SRP, Performance Metrics and SOP, during the first three years of LUMA operations. Please refer to Schedule 5.4 for a summary of Investment Portfolios.

Please refer to Schedules included in Section 5, as well as Key Assumptions and Basis of Forecast within Section 2.2 for further information.

### 2.1.3 Process

The Initial Budgets were developed in coordination with other LUMA key deliverables including the SRP, Performance Metrics and SOP, using the three phase approach of assessment, analysis and planning, as discussed within Section 1.4. Specifically, the Initial Budgets development comprised the following key activities.

#### DEVELOP METHODOLOGY AND TIMELINE

- Review of PREPA Fiscal Plans, Rate Cases and relevant PREB Regulations
- Prepare Initial Budget process plan
- Determine understanding of PREPA systems to support Fiscal Plan process
- Identify applicable laws and regulations and filing requirements

# Initial Budgets

## FOUNDATIONAL ACTIVITIES

- Determination of teams and LUMA's organizational structure and plan going forward through Gap Assessment
- Confirm understanding of filing process and required information for Initial Budgets filing
- Review at the account level PREPA previous Fiscal Plans to develop scope and criteria for budget templates
- Remap/reorganize PREPA's budgets to LUMA's operating structure
- Develop budget templates to assist LUMA Teams with budgeting process
- Review and refine templates with workstream teams

## SUPPORT TEAM BUDGET DEVELOPMENT

- Teams use template recommendations and ensure reporting consistency across various teams
- Ensure alignment with Performance Metrics, SRP and Annual Business Plans
- Review of Initial Budgets draft compared to previous Rate Order and Fiscal Plan

## INITIAL BUDGET CONSOLIDATION

- Draft Initial Budgets for review
- Review of consistency with SRP and Performance Metrics
- Revise based on internal reviews and prepare final document

## 2.2 Key Assumptions and Basis of Initial Budgets

### KEY ASSUMPTIONS AND BASIS OF INITIAL BUDGETS

LUMA has compiled its estimates based on a bottom-up exercise, using an activity-based budgeting approach to support the first three years of the Recovery and Transformation Framework. Informed from LUMA's review of the 2017 Rate Order, this budgeting approach is limited to the approved Base Rate from the 2017 Rate Order. The forecasted load currently declines over the Initial Budget period, and as such the limit on LUMA's Budgets decreases commensurate with forecasted decreases in load. Some programs that contribute to the forecasted decrease in load are not yet funded and may not be fully realized within the projected timeframe. As future load variances materially affect LUMA's budget limits, LUMA will return annually with updated Budgets. LUMA's Budgets include future efficiencies within its forecast for fiscal years 2023 and 2024. These future efficiencies generally account for the reduction in load and will be achieved through a combination of additional LUMA operational efficiencies including savings from LUMA's loss reduction program. LUMA anticipates efficiencies will be further delineated once LUMA takes over operations. For further information on the 2017 Rate Order limit, please refer to Schedule 5.6.

LUMA has developed its Initial Budgets on a cash basis consistent with PREPA's previous year presentation while under the Puerto Rico Oversight, Management, and Economic Stability Act (PROMESA) Title III protection. Post-Service Commencement Date (as defined in the OMA), and upon exit of Title III, PREPA's financial statements will be prepared based on applicable U.S. Generally Accepted Accounting Principles with qualifying criteria met for the application of ASC Topic 980 "Regulated Operations" and generally conforming to the FERC Uniform System of Accounts (USoA) for Electric Utilities. The Initial Budget will be mapped to applicable FERC accounts to support budget versus actual reporting.

## Initial Budgets

LUMA has informed its estimates based on PREPA operating history, previous experience and market estimates built on existing contracts. LUMA's current state understanding is heavily reliant on information provided by PREPA during the FET process and, unless specifically noted, such information is assumed correct and complete.

Initial Budgets are consistent with methodologies used by PREPA in recent fiscal plans including the 2020 PREPA Fiscal Plan as certified by the FOMB on June 29, 2020. Specifically, Title III related costs are based on estimates provided in the 2020 PREPA Fiscal Plan and rely on the assumption that PREPA is expected to exit Title III by December 31, 2021. Bankruptcy and advisor costs are confirmed with applicable entity and consistent with amounts certified by the FOMB in the 2020 PREPA Fiscal Plan, unless estimates updated by applicable entities.

In the Initial Budgets, LUMA assumes the Terms of Service submitted as part of this motion are approved by the PREB.

The 2022 budget forecast has been indexed to 2023 and 2024, except as indicated. Specifically, base assumptions include:

- Inflation: 1% compounding starting in 2023 for all T&D Pass Through Expenditures.
- Salary and wages: LUMA's estimates were based on a median market range salary and wage plan for employees informed using PREPA historical wages and departmental evaluations of positions with Human Resources (HR), consistent with OMA requirements.
- Benefits: LUMA designed its pension, healthcare and other benefits to efficiently meet or exceed the requirements of the OMA. LUMA's estimates of pension, healthcare and administrative costs are based on healthcare and other providers' current estimates.

GenCo Shared Services (Shared Services) are defined in Article 1 of the OMA as "certain administrative services that [LUMA] shall, on behalf of [PREPA], provide to GenCo in accordance with the terms and conditions of the Shared Services Agreement and Applicable Law". Estimated costs for Shared Services are included as part of the Generation Budget for all three fiscal years (2022 – 2024) and will be delivered at zero profit. Please refer to Section 4.3 for further information on Shared Services provided by LUMA to GenCo.

Program Briefs (please refer to Appendix D) have been compiled based on information known at the time of LUMA's SRP and this Initial Budgets filings. The federally funded capital amounts provided are current estimates based on a reasonable judgement of the schedule of programs and projects that may be federally funded. Any projects are subject to approval by the appropriate federal agency. LUMA has reviewed PREPA's 10-Yr Infrastructure Plan and found the near-term federally funded projects related to the T&D System to generally align with LUMA's federally funded projects for the same time period. PREPA did not provide its Generation Budget as per Section 4.2(e) of the OMA in order for LUMA to submit complete Initial Budgets for approval. Within the Initial Budgets, LUMA has included an allocation for the Generation Budgets within the 2017 Rate Order limit. Please find further discussion within Appendix F.

Several items in the budgets are outside the control of LUMA including Title III, FOMB Advisor, P3A Transaction and PREPA Legacy costs. These items are detailed in Schedule 5.3 Other.

The Initial Budgets are completed and informed based on a particular point in time; as such, they cannot reasonably contemplate further information that may arise in the future, or if additional requirements are determined which are not already contemplated.

## Initial Budgets

### LOAD, FUEL, PURCHASED POWER, CILT & SUBSIDIES FORECASTS

Load, Fuel, Purchased Power, Contribution in Lieu of Taxes (CILT) and Subsidies forecasts relied on within this Initial Budgets filing were provided by PREPA and reviewed by LUMA. The forecasts are consistent with methodologies followed by PREPA, as appropriate, in recent fiscal plans, including the 2020 PREPA Fiscal Plan as certified by the FOMB on June 29, 2020. Forecasts were updated based on updated actual load data for the period between June 2020 and development of the forecasts in December 2020. Specifically, load, Fuel & Purchased Power, CILT, and Subsidies forecasts have been compiled using the same process, macroeconomic and generation assumptions as the last fiscal plan and reflect the Modified Action Plan as approved by PREB on August 24, 2020, in the Final Resolution and Order on the IRP, reflecting subsequent delays in renewable procurement.

LUMA's budgets may be materially affected by changes in actual demand. Material changes in the load forecast would directly impact LUMA's budget limits. Specifically, contributions for energy efficiencies and combined heat and power programs to decrease demand are currently unfunded and may not materialize to the extent forecasted. LUMA's first year methodology, including for items such as the load forecast, relies on methods and practices currently in place at PREPA. Ensuring an orderly transition, LUMA will review processes and make any adjustments as required as part of its O&M Services. LUMA will update load and other forecasts accordingly for future budgets.

During the period covered by the Initial Budgets LUMA will implement a Loss Recovery Program, to reduce losses within the system. Electrical losses are the difference of the energy generated (and injected into the power system) and the total energy billed. Electrical losses have two components: technical losses and non-technical losses (NTLs). Technical losses (sometimes called "line losses") are the energy lost due to physical losses on the T&D system. NTLs are energy that is delivered over the distribution system but that is not billed. This includes theft of energy, energy delivered but not metered or estimated, and other energy that is consumed by customers but is not billed.

The magnitude of the losses will be revised as meter recording, billing and collection data are improved and as theft is detected and addressed. In addition, the accuracy of the amount of energy lost will be improved when more precise and accurate metering equipment is installed between the generation and the transmission & distribution system, and when older meters are replaced or calibrated.

### PRIVATE OPERATOR COMPENSATION

LUMA has estimated its fee in compliance with the OMA. The fee is set forth in the Supplemental Agreement for the period after service commencement but prior to PREPA's exit from Title III (defined as the 'Interim Period'), with fixed and variable components to be applied after service commencement and PREPA's exit of Title III (defined as the 'Initial Term'). LUMA provides the following information Figure 2-3 below graphically illustrates which period applies based on key milestones.

**Figure 2-3. Defining Period**



The division of LUMA's fee into fixed and variable components, the proportion between the two components, and the basis for the variable component being determined in accordance with the results of performance metrics were defined by the P3 Partnership Committee in accordance with an operation and

## Initial Budgets

maintenance agreement structure. The Partnership Committee chose this structure in order to maintain public ownership of the T&D Assets, fulfill the requirements of a Qualified Management Agreement as defined by Internal Revenue Service rules and guidelines, maintain current and future eligibility for federal disaster relief funding, and avoid the need to raise consumer base rates. See Partnership Committee Report – Puerto Rico Public Private Partnership for the Transmission and Distribution System, May 15, 2020 (pp. 42-45).

Table 2-1 below provides details on LUMA's estimated fee within the Initial Budgets.

**Table 2-1. LUMA Fee – Compliant with OMA (\$ million)**

	FY2022	FY2023	FY2024
<b>Interim Period</b> (6 months – July 1 to Dec 31, 2021)			
Interim Period Service Fee <sup>1</sup>	<b>57.5</b>		
<b>Initial Term</b> (6 months - (Jan 1 to June 30, 2022))			
Service Fee - Fixed	35.0	90.0	100.0
Service Fee - Variable <sup>2</sup>	6.5	17.0	19.0
LUMA Fees	<b>41.5</b>	<b>107.0</b>	<b>119.0</b>
Subtotal - prior to Inflation	<b>99.0</b>	<b>107.0</b>	<b>119.0</b>
<b>Total - Including Inflation<sup>3</sup></b>	<b>100.7</b>	<b>110.7</b>	<b>125.1</b>

<sup>1</sup> As defined as Operator Compensation in the P3A May 15, 2020 Partnership Committee Report, PDF page 323.

<sup>2</sup> Provision with determination of payout determined by PREB. If payout is lower LUMA proposes amounts to be returned to ratepayers through annual budget process.

<sup>3</sup> 1.017% Inflation applied consistent with the OMA (as defined by the 'CPI Factor').

For further information on the Service Fees during the Interim Period and O&M Services Period, please refer to Section 7.1 of the OMA, Annex VIII of the OMA, and Section 3.3. of the Supplemental Agreement.

## 2.3 Highlights and Proposed Schedule

### 2.3.1 Highlights

#### BUDGET SUMMARY

Compliant to the executed OMA, please find a summary of the Initial Budgets, which define the budgets for approval, specifically the Operating Budget, Capital Budget (Federally and Non-Federally Funded), and the Generation Budget for fiscal years 2022 – 2024.

## Initial Budgets

Table 2-2. Initial Budgets — Budgets for Approval (\$ million)

	Budget FY2022	Forecast FY2023	Forecast FY2024
<b>Transmission &amp; Distribution</b>			
Operating Budget <sup>1</sup>	625	623	582
<b>Capital Budget - Total</b>	774	1,177	1,341
Capital Budget - Federally Funded	650	1,050	1,205
Capital Budget - Non-Federally Funded	124	127	136
<b>Generation Budget<sup>2</sup></b>	288	279	255
<b>Other</b>	146	85	81
Bad Debts	59	56	52
PREPA Legacy	23	22	22
Bankruptcy and Advisor Costs	64	7	7

<sup>1</sup> Operating Budget does not include Shared Services.

<sup>2</sup> Generation Budget was not provided by PREPA. Within Initial Budgets, LUMA has included its understanding of the Generation Budget subject to the 2017 Rate Order limit. Generation Budget includes Shared Services provided by LUMA to GenCo of \$78 million, \$79 million, and \$80 million for FY 2022-2024, respectively.

### KEY ACTIVITIES

As contemplated within the Initial Budgets, LUMA will carry out an orderly transition for management and operation of the T&D System while maintaining business continuity and without disrupting customer service. LUMA will also be implementing new policies, procedures and plans (including the Emergency Response Plan [ERP], Vegetation Management Plan [VMP], and Security Plan) which will improve the state and effective operation of the T&D System, its reliability and service to customers and the people of Puerto Rico. Key activities in the first three years of operations include the following.

#### Operating

Operating Budgets or T&D Pass-Through Expenditures required to perform operation and maintenance services: LUMA plans to fulfill its ongoing requirements as the operator and proactively develop efficiencies and prioritization across all activities to efficiently deploy federal funds for recovery of the T&D system and to improve performance. Activities also include improvement programs which support the Recovery and Transformation Framework (refer to Section 1.4.3).

Specifically, department operation and maintenance activities include:

- **Customer Service department:** establishing appropriate communication protocols and basic billing and collection practices that personify courtesy, capture efficiencies and demonstrate proactivity.
- **Operations department:** focusing on providing required ongoing safe and reliable services to customers, but also building new foundations toward achieving more sustainable improvements in the future by optimizing line and substations work and vegetation, fleet and materials management.



## Initial Budgets

- **Utility Transformation (UT) department:** providing the technical, engineering and programmatic framework required to deliver safe and reliable service to its customers while maintaining focus on the long-term vision articulated in the IRP.
- **Support Services department:** facilitating utility operations by establishing a safety-first culture, establishing an overall IT OT framework and optimizing systems procedures and processes for functions including Finance, Regulatory and Procurement.

Please refer to Section 4.1 for further information on key operation and maintenance activities by departments.

### Capital

The Capital Budget comprises the Capital Budget – Federally Funded and the Capital Budget – Non-Federally Funded.

- **Capital Budget – Federally Funded:** LUMA has included a list of federally funded projects leveraging information provided in the Fixed Cost Estimates and Method of Repair documents prepared for the obligation of funds under Section 428 of the Stafford Act as well as the PREPA 10 Year Infrastructure Plan submitted to FEMA on December 7.
- **Capital Budget – Non-Federally Funded:** LUMA plans to fulfill its ongoing requirements as the operator and proactively develop efficiencies and prioritization across all activities while facilitating ongoing transformation.

Specifically, capital work includes the following portfolios:

- **Customer Service portfolio:** The customer experience will be enhanced in multiple ways. LUMA's VoC program and the deployment of enhanced customer service technology will improve interactions with customers. Streetlighting will be repaired and billing systems improved. AMI will expand remote meter reading, along with a host of reporting, control and customer engagement capabilities.
- **Transmission and Distribution portfolios:** T&D include assets damaged by Hurricanes Irma and Maria that received temporary emergency repairs to quickly restore service will receive permanent repairs. Assets such as towers, poles, lines, anchors and guy-wires will all be repaired, restored to current standards and hardened to increase resiliency where possible. New technology and capital investments will automate distribution and increase transmission reliability. The telecommunication system will be restored and modernized.
- **Substation portfolio:** Substations will be repaired, rebuilt and made safer, while increasing mitigation against future disasters.
- **Control Center and Buildings portfolio:** Control centers, which are critical for the delivery of economic and reliable energy, will be refurbished or completely rebuilt. They will receive critical software upgrades and new technical capabilities that allow for much better energy management and load generation and balancing. New system operating procedures and strategies will be developed alongside the physical, software and technological upgrades. Buildings such as warehouses and mechanic shops will be remediated for damages by natural disasters, with security improved at all facilities.
- **Enabling portfolio:** The Enabling portfolio establishes the necessary infrastructure to enable the successful execution of operational and capital work. The portfolio of investment programs focuses on safety and operational excellence. Investment programs include the provision of new Personal Protective Equipment (PPE) and tools (as well as provisions for their inventory and management), training in skills and safety for all employees, a new Project Management Office (PMO) specifically

## Initial Budgets

designed to handle large capital projects and new data systems to accurately store and manage data on T&D assets gathered through inspections.

- **Support Services portfolio:** The Support Services portfolio is cross functional in nature and includes HR programs for attracting and retaining a high-performing employee base through standardized processes for performance and talent management, succession planning, recruitment and onboarding, learning management and compensation. This portfolio also includes programs to support a public safety strategy, proper land management policies and procedures, cross-functional technology systems and the implementation of processes and tools to secure information resources while permitting appropriate access to authorized stakeholders through information systems that are prudently maintained.

Please refer to Program Briefs within Appendix F and Schedule 5.5 for Improvement Portfolios – Total Capital Expenditures (federally funded and non-federally funded) activities.

In addition, LUMA notes that coordinated project execution on federally funded work between PREPA and LUMA is critical from now until service commencement to ensure an efficient transition from PREPA to LUMA. Without this cooperation, there is a significant risk of disconnected actions and delays in work upon commencement. In accordance with its obligations under the OMA and with PREB's directives (specifically those stated in the Resolution and Order dated November 20, 2020, in case NEPR-MI-2020-0008), LUMA is working to assist and advise PREPA as it begins execution of the FEMA-related work, including the planning and critical engineering work scheduled for the first half of 2021 on major initial projects.

### KEY OUTCOMES

As a result of activities included in Initial Budgets, LUMA will provide the following key outcomes for the people of Puerto Rico.

#### *Prioritize Safety*

Investing significantly to prioritize safety, directly impacting the safety of employees and the people of Puerto Rico, notable outcomes include:

- Training: LUMA employees will have access to state of the art training, facilitating the transition to a safety first electric utility operator, allowing for consistent application of practices and supporting execution of planning, construction and operation activities more efficiently
- Safety equipment and tools on worksites: facilitating the safe and effective completion of increased activities
- Improved work processes: providing consistent and more effective practices with a holistic strategic vision
- Decreasing safety incidents with investments in safe sites with security
- Reducing public exposure to safety risks through the public safety and inspection programs along with specific investments such as street lighting

#### *Improve Customer Satisfaction*

Customers will receive an improved customer experience, increased service reliability and more effective utility services, including:

- Improved billing accuracy and transparency
- Faster response and resolution times, with a reduction in customer effort

## Initial Budgets

- More ways to connect and easier access through digital self-service options
- An improved overall customer interaction/experience with improved transparency of outage and restoration times.
- Driving for efficiencies in a holistic strategic approach to activities, additional opportunities for efficiencies will be determined through optimizing processes and materials with investments in operational excellence, as well as infrastructure investment through energy loss reductions

### *System Rebuild and Resiliency*

Responsible for completing a significant amount of work across Puerto Rico, including:

- Coordinated and efficient remediation of a significant portion (roughly 60% spend in FY2022 – FY2024 versus total SRP spend) of the highest risk infrastructure outlined within the SRP
  - Better street lighting from investments in the distribution system
  - Reduced outages as a result of efficient dispatch, improving transmission capacity, replacing damaged or poor condition assets with more resistant items and further investments in reliability
- LUMA will be facilitating the deployment of significant federal funding (\$2.5 billion over three years) — including telecom backbone, poles and wires, substations and key investments to comply with the Modified Action Plan.

### *Operational Excellence*

Driving for operational excellence through systematic approaches to management, project delivery and business operations, providing customers with an increased understanding of electric utility operations through:

- Implementation of policies and procedures developed as a holistic approach relying on industry experts and best practices including:
  - VMP, with significant activity across Puerto Rico to improve reliability
  - ERP to improve overall coordination thereby improving restoration time and drive down safety incidents
  - Security Plans (physical and cybersecurity) to drive down safety and security incidents, improving reliability
- Fiscally sustainable budget
- Transparent communication of data and records
- Accurate and auditable information
- Accountability through reporting of metrics that will lead to continuous improvement

### *Sustainable Energy Transformation*

Laying the groundwork, as well as incorporating solutions where effective, for grid modernization, digital transformation and renewable energy, including but not limited to the following.

- Providing technical support for renewable energy and battery storage procurement consistent with the IRP
- Upgrading IT OT and cybersecurity capabilities enabling more efficient and automated operations
- Conducting a minigrid pilot to inform planning for island-wide deployment
- Improved and automated hosting capacity planning, to provide customers access to information that will facilitate cost-effective distributed energy resource integration
- Identifying cost-effective opportunities for using energy storage and distributed energy resources as resiliency, capacity deferral and flexibility solutions

## Initial Budgets

- Planning for the delivery of Demand Response (DR) and energy efficiency programs
- Follow the Principles for Distribution Planning set forth by PREB in resolution NEPR-MI-2019-0011
- Implement a new Energy Management System (EMS) and Supervisory Control and Data Acquisition (SCADA) improvements to be able to provide better data from distribution circuits and to allow for reliable operations of greater number of renewable resources

### 2.3.2 Proposed Schedule

Figure 2-4. Proposed regulatory filings and service comment schedule



The following is the proposed schedule related to LUMA's regulatory filings in compliance to the OMA.

## 2.4 Policy & Regulatory Landscape

### 2.4.1 Consideration of Filing Requirements

LUMA has compiled its estimates based on a bottom-up exercise, using an activity-based budgeting approach. These budget estimates support recovery and transformation and are limited to the approved base rate revenue requirement from the 2017 Rate Order.

As a result, LUMA recommends no change to base rate and the budgets not be subject to a rate proceeding.

Recognizing that PREPA is in Title III, LUMA has also reviewed the PREPA Fiscal Plans. The Initial Budgets are aligned with methodologies implemented to develop the PREPA 2020 Fiscal Plan certified by FOMB on June 29, 2020 and will inform the 2021 Fiscal Plan development. Please refer to Section 2.2 for further information on key assumptions and basis of the Initial Budgets

### 2.4.2 Recent Budget processes through FOMB

The FOMB has certified PREPA's Fiscal Plan since 2018 in accordance with the requirements of PROMESA and the proceedings under Title III. As such, and since the 2017 Rate Order, there have been no PREPA annual budgets reviewed or approved by PREB. LUMA also notes that since the 2017 Rate Order, there have been no change to base rate approved by PREB, only adjustments of certain rider factors, such as in the case of fuel and purchased power, subsidies and CILT, and the reconciliation of the provisional rate with the permanent rate.

Given Title III and the inability to fund operations with debt, PREPA presents information based solely on expenditures on a cash basis within their Fiscal Plan. LUMA notes that the certified 2020 Fiscal Plan assumes PREPA will exit Title III as of December 31, 2021. This assumption is used by LUMA in the budget for FY2022.

## Initial Budgets

While LUMA has assumed the same Title III exit date for PREPA as the Fiscal Plan, access to debt may not be available immediately. LUMA has conservatively assumed that PREPA will not access debt financing until after fiscal year 2024. Therefore, all projected years within the Initial Budgets are on a cash basis with no debt servicing costs. As and if needed, LUMA will update this assumption in subsequent annual budgets and present any necessary requests for approvals to the PREB depending on how budgets may have to be modified if this assumption changes.

## 3.0 Initial Budgets Request

### 3.1 Requests & Responsibilities of Parties

#### 3.1.1 Puerto Rico Energy Bureau

As the Initial Budgets filing is consistent with and follows the 2017 Rate Order, LUMA suggests that a formal rate proceeding is not required and therefore requests PREB approve the Initial Budgets in a timely manner in order to allow LUMA to begin operations in June 2021, as contemplated in the current FET schedule.

### 3.2 Proposed Initial Budgets Expenditures

#### 3.2.1 Proposed Initial Budgets Expenditures

The Initial Budgets and forecasts for fiscal years 2022 – 2024 for approval are outlined in the table below. Please refer to Schedule 5.1 for further information.

**Table 3-1. Initial Budgets – Budgets for Approval (\$ million)**

	Budget FY2022	Forecast FY2023	Forecast FY2024
<b>Transmission &amp; Distribution</b>			
Operating Budget <sup>1</sup>	625	623	582
<b>Capital Budget — Total</b>	774	1,177	1,341
Capital Budget — Federally Funded	650	1,050	1,205
Capital Budget — Non-Federally Funded	124	127	136
<b>Generation Budget<sup>2</sup></b>	288	279	255
<b>Other<sup>3</sup></b>	146	85	81
Bad Debts	59	56	52
PREPA Legacy	23	22	22
Bankruptcy and Advisor Costs	64	7	7

Notes:

<sup>1</sup> Operating Budget does not include Shared Services.

## Initial Budgets

<sup>2</sup> As the Generation Budget was not provided by PREPA, LUMA has included an allocation for the Generation Budget aligned with the 2017 Rate Order and historical allocations. Please refer to Appendix F. Generation Budget includes Shared Services provided by LUMA to GenCo of \$78 million, \$79 million, and \$80 million for FY 2022-2024, respectively.

LUMA also presents the Initial Budgets information (adding Fuel & Purchased Power and CILT & Subsidies) in the format below, to use in comparisons to PREPA provided information, as outlined in Section 3.2.2 below.

**Table 3-2. Initial Budgets plus Fuel & Purchased Power and CILT & Subsidies Consistent with Previous Presentation of PREPA Information for Fiscal Years 2022 – 2024 (\$ million)**

	Budget FY2022	Forecast FY2023	Forecast FY2024
<b>Fuel &amp; Purchased Power<sup>1</sup></b>	<b>1,566</b>	<b>1,620</b>	<b>1,612</b>
Fuel	767	838	819
Purchased Power	799	782	793
<b>CILT &amp; Subsidies<sup>1</sup></b>	<b>248</b>	<b>249</b>	<b>245</b>
<b>Transmission &amp; Distribution</b>	<b>1,289</b>	<b>1,679</b>	<b>1,789</b>
Operating Expenditures <sup>2</sup>	515	502	448
Federally Funded Capital	650	1,050	1,205
Non-Federally Funded Capital	124	127	136
<b>Generation<sup>3</sup></b>	<b>288</b>	<b>279</b>	<b>255</b>
<b>Other</b>	<b>256</b>	<b>206</b>	<b>215</b>
Bad Debts	59	56	52
PREPA Legacy	23	22	22
Bankruptcy and Advisor Costs	63	7	7
LUMA Fees	101	111	125
2% Reserve for Excess Expenditures	10	10	9
<b>Total</b>	<b>3,647</b>	<b>4,033</b>	<b>4,116</b>

Notes:

<sup>1</sup> Update of Fuel & Purchased Power, and CILT & Subsidies provided by PREPA, using methodologies similar to the 2020 PREPA Fiscal Plan, as discussed in key assumptions within Section 2.2.

<sup>2</sup> Operating expenditures do not include Shared Services.

<sup>3</sup> As the Generation Budget was not provided by PREPA, LUMA has included an allocation for the Generation Budget aligned with the 2017 Rate Order and historical allocations. Please refer to Appendix F. Generation Budget includes Shared Services provided by LUMA to GenCo of \$78 million, \$79 million, and \$80 million for FY 2022-2024, respectively.

To facilitate LUMA commencing O&M Services on June 1, 2021, LUMA proposes that the remaining month of operations in fiscal year 2021 would be: based on the FOMB Certified 2020 Fiscal Plan; and for the fiscal 2021 Forecast the greater of either the certified Fiscal Plan pro-rated to reflect the appropriate service commencement, or the remaining certified budget.



## Initial Budgets

Assuming a service commencement of June 1, 2021, the following table outlines the proposal for the first month of service between June 1, 2021, to June 30, 2021.

**Table 3-3. Proposal for First Fiscal Year of LUMA's Operations of June 1, 2021, to June 30, 2021 (\$ million)**

	Proposed 1 Month June 2021	2020 PREPA Fiscal Plan - 2021
<b>Fuel &amp; Purchased Power</b>	<b>136</b>	<b>1,635</b>
Fuel	70	835
Purchased Power	66	800
<b>CILT &amp; Subsidies</b>	<b>22</b>	<b>262</b>
<b>Transmission &amp; Distribution</b>	<b>59</b>	<b>707</b>
Operating Expenditures	49	590
Non-Federally Funded Capital	10	117
<b>Generation</b>	<b>22</b>	<b>262</b>
<b>Other</b>	<b>27</b>	<b>334</b>
Bad Debts	6	68
Bankruptcy and Advisor Costs	11	130
Operator Service Fee <sup>3</sup>	10	135
<b>Total</b>	<b>266</b>	<b>3,200</b>

Notes:

<sup>1</sup> Operating expenditures do not include Shared Services.

<sup>2</sup> Generation includes Shared Services provided by PREPA to GenCo of approximately \$58 million.

<sup>3</sup> \$9.6 million interim period operator service fee for one month (June 1, 2021, to June 30, 2021) would be taken from Other.

### 3.2.2 Comparison to Current Rate Order (2017)

The Initial Budgets are within the approved base rate revenue requirement limit as determined within the 2017 Rate Order. Please refer to Schedule 5.6 for further information. The table below presents a summary comparison to the approved 2017 Rate Order.

## Initial Budgets

Table 3-4. Summary Comparison to Current Rate Order (2017) (\$ million)

	Initial Budgets			Rate Order
	Budget FY2022	Forecast FY2023	Forecast FY2024	Approved Forecast FY2017
<i>Forecasted Sales (GWh)</i>	15,865	14,931	14,118	17,268
<b>Fuel &amp; Purchased Power<sup>1</sup></b>	<b>1,566</b>	<b>1,620</b>	<b>1,612</b>	<b>1,937</b>
Fuel	767	838	819	1,117
Purchased Power	799	782	793	820
<b>CILT &amp; Subsidies<sup>1</sup></b>	<b>248</b>	<b>249</b>	<b>245</b>	<b>189</b>
<b>Transmission &amp; Distribution</b>	<b>639</b>	<b>629</b>	<b>584</b>	<b>923</b>
Operating Expenditures <sup>2</sup>	515	502	448	707
Non-Federally Funded Capital	124	127	136	216
<b>Generation<sup>3</sup></b>	<b>288</b>	<b>279</b>	<b>255</b>	<b>267</b>
<b>Other<sup>4</sup></b>	<b>256</b>	<b>206</b>	<b>215</b>	<b>97</b>
<b>Total</b>	<b>2,997</b>	<b>2,983</b>	<b>2,911</b>	<b>3,413</b>

Notes:

<sup>1</sup> Update of Fuel & Purchased Power, and CILT & subsidies provided by PREPA, using methodologies similar to the 2020 PREPA Fiscal Plan, as discussed in key assumptions within Section 2.2.

<sup>2</sup> Operating expenditures do not include Shared Services.

<sup>3</sup> As the Generation Budget was not provided by PREPA, LUMA has included an allocation for the Generation Budget aligned with the 2017 Rate Order and historical allocations. Please refer to Appendix F. Generation includes Shared Services provided by LUMA to GenCo of \$78 million, \$79 million, and \$80 million for FY 2022-2024, respectively.

<sup>4</sup> Other includes Bad Debts, PREPA Legacy, Bankruptcy and Advisor Costs, LUMA Fees and 2% Reserve for Excess Expenditures. Please refer to Schedule 5.1 and 5.3 for further information.

Key variances between the Initial Budgets and the 2017 Rate Order include:

- Load forecast in the 2017 Rate Order was approximately 17,300 GWh forecast as compared to 15,900 GWh, 14,900 GWh and 14,100 GWh forecast for FY2022, FY2023 and FY2024 respectively.
- The 2017 Rate Order did not include costs related to Title III and the private operator.
- Debt servicing costs approved in the 2017 Rate Order are allocated between generation and T&D based on approved generation expenditures.

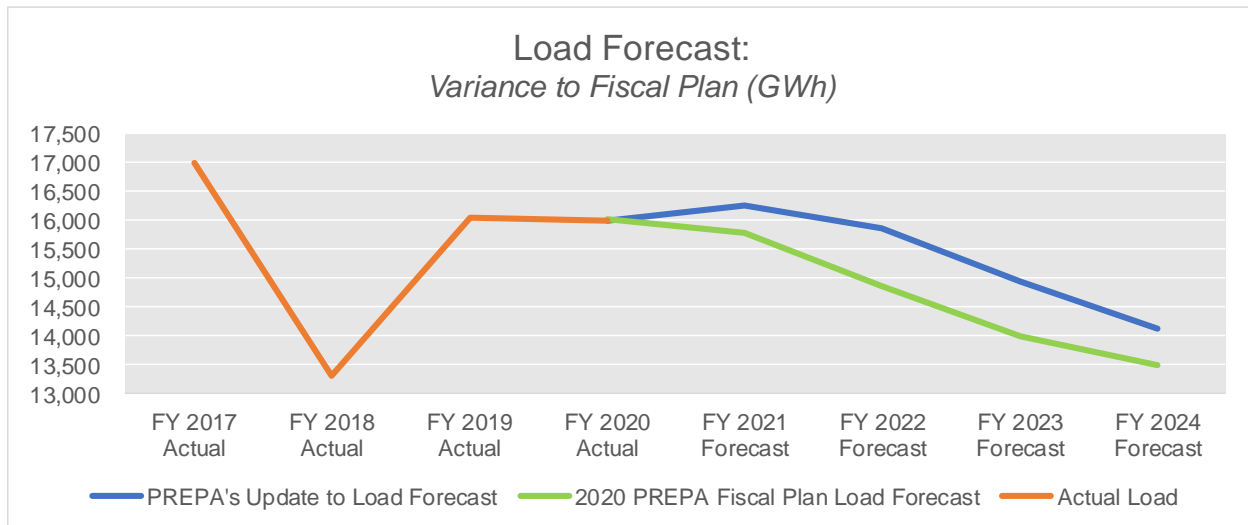
### 3.2.3 Updated Load Forecast

The updated load forecast was provided by PREPA using a consistent methodology to the information provided in the 2020 PREPA Fiscal Plan, as certified by the FOMB on June 29, 2020, discussed in further detail within Section 2.2 (Key Assumptions and Basis of Initial Budgets).

Please find below a comparison to the load forecast included within the 2020 PREPA Fiscal Plan. The green line denotes the load forecast certified by FOMB within the 2020 PREPA Fiscal Plan (updated as of June 2020). The blue line denotes the updated load forecast used within Initial Budgets (updated as of December 2020).

## Initial Budgets

Figure 3-1. Variance of updated load forecasts to fiscal plan forecast



The variance above is attributed to additional actual sales data that reports higher sales versus the forecast, and assumptions for the energy efficiency and combined heat and power reductions are delayed by one year as the programs are not currently being implemented. Similar to the 2020 Fiscal Plan, reductions in sales (forecasted as a result of Energy Efficiency and Combined Heat and Power programs) start in year two of the forecast (2023 for Initial Budgets and 2022 for 2020 Fiscal Plan).

## Initial Budgets

# 4.0 Description of Activities

## 4.1 Department-Level Operation and Maintenance Activities

LUMA will carry out an orderly transition for management and operation of the T&D System while maintaining business continuity without disrupting customer service by data-driven decision making with information available at the time, paired with knowledge from previous PREPA and current LUMA employees. LUMA will also be implementing new policies, procedures and plans (including the ERP, VMP and Security Plan) which will improve the state and effective operation of the T&D System, its reliability and service to customers. LUMA plans to fulfill its ongoing requirements as the operator and proactively develop efficiencies and prioritization across all activities to efficiently deploy federal funds for recovery of the T&D system and to improve performance. Activities also include improvement programs which support the Recovery and Transformation Framework (refer to Section 1.4.3).

LUMA's work activities are split between the following four departments.

1. Customer Service
2. Operations
3. Utility Transformation
4. Support Services

Please refer below to a description of the key O&M services overseen by each of these departments.

### 1. CUSTOMER SERVICE DEPARTMENT — KEY OPERATION AND MAINTENANCE ACTIVITIES

LUMA's Customer Service department augments LUMA's drive to provide reliable and affordable electric power by establishing appropriate communication protocols and standard billing and collection practices that personify courtesy, capture efficiencies and demonstrate proactivity. In executing its responsibilities on a day-to-day basis, LUMA is committed to continually and sustainably improving the customer experience, as exemplified in our VoC initiative described below. Key functions include the following.

#### *Billing Services*

Primarily charged with ensuring that LUMA customers are billed in a timely manner using a modern, transparent customer bill statement which accurately displays amounts due, communicates value delivered, engages customer segments with unique messaging and drives higher levels of customer satisfaction (subject to PREB approval). This function is also responsible for ensuring that payments are promptly received and properly applied to customer accounts while supporting convenient payment channels for LUMA customers. Finally, this function also verifies meter read availability (and accuracy), investigates potential theft and other energy irregularities and completes complex customer and account investigations, along with managing incidents related to the IT OT systems used by Customer Service personnel.

#### *Revenue Protection*

The overall objectives of the Revenue Protection team are to increase collections and decrease delinquencies, thus reducing the number of Days Sales Outstanding (DSO) and minimizing the amount of revenue "leakage." As such, this function manages all collections efforts, generates the list of delinquent payers, maintains credit policies/standards and processes bankruptcy cases.

## Initial Budgets

### Regional Customer Service

Focused on delivering best-in-class customer service to reduce the number of interactions a customer needs to have with LUMA, this function performs both front-facing and back-office tasks. Specific tasks include serving walk-in customers to manage new services, making changes to billing and payment arrangements and responding to metering issues, complaints, customer move requests, changes in services/rates and customer inquiries (particularly around billing). Anticipated outcomes include improved scores on the J.D. Power Survey and timely completion of service orders issued to the field. This team is also responsible for the management of key accounts, which includes building strong relationships with commercial and government account customers, ensuring that LUMA proactively meets the needs of these customers and developing new business with current and potential customers.

### Contact Center

Charged with managing all aspects of customer interactions except for in-person interactions that occur in District Offices, the Contact Center's scope and responsibilities focus on both agent-assisted (phone, chat, email and social media) and self-service (phone and Interactive Voice Response [IVR], website and mobile app) interactions. The Contact Center team will manage thousands of daily customer interactions including general customer inquiries, high bill complaints, reported outages and service order requests to meet the customers' needs. As a high-performance contact center providing exceptionally responsive service, operations will be measured by Average Speed of Answer and Abandon Rate. Processes are designed to satisfy customers' needs quickly and efficiently and are measured by First Contact Resolution Rate, agent call quality and overall Customer Satisfaction (CSAT).

### Voice of the Customer

Responsible for capturing customer expectations, likes and dislikes, along with identifying, categorizing and consolidating confirmed wants and needs — the VoC function prioritizes this information relative to current options and then presents it to division leaders for full or partial implementation to improve overall delivery of the electric service. The focus of potential changes typically revolves around improving processes or quality of delivery, expanding/refining self-service channels and enhancing LUMA performance throughout the organization via training. Sources used to measure and trend the effectiveness of any new programs include J.D. Power surveys, post-interaction calls with customers (e.g., IVR surveys immediately following a call), speech and text analytics, internal process improvement metrics and quality assurance (QA) call monitoring (ensuring the proper level of customer care is provided).

Key Customer Service activities are summarized in the following table.

**Table 4-1. 2022 Customer Service Key Function and Supporting Activities**

Supporting Activity by Key Function	Primary Goals
<b>Billing Service</b>	
Optimize the Bill Print and Delivery function to render, print and deliver printed and electronic bills	Improve Customer Satisfaction Operational Excellence
Process payments	Operational Excellence
Investigate energy irregularities	Operational Excellence
Support the Customer Service department in managing its IT systems (Oracle Customer Care and Billing [CC&B])	Operational Excellence
Improve meter reading accuracy	Improve Customer Satisfaction Operational Excellence

## Initial Budgets

Supporting Activity by Key Function	Primary Goals
Improve billing accuracy	Improve Customer Satisfaction Operational Excellence
Investigate customer claims	Improve Customer Satisfaction Operational Excellence
Investigate complaints received from PREB	Improve Customer Satisfaction Operational Excellence

### Revenue Protection

Develop operational dashboards and reporting practices to monitor collections and accounts receivable data	Operational Excellence
Increase analytics around establishing baseline performance metrics such as DSOs and trending effectiveness of core processes	Improve Customer Satisfaction Operational Excellence
Refine processes / practices around targeting customers and executing outbound calling campaigns	Improve Customer Satisfaction
Increase focus and reduce aged balances on government and wholesale accounts	Operational Excellence
Identify accounts for disconnect due to non-payment	Operational Excellence
Manage and hold customers accountable for payment arrangements	Operational Excellence
Review of related laws and regulations regarding credit policies and collection efforts	Operational Excellence

### Regional Customer Service

Allow customers easier access and correspondingly quicker / more reliable service, particularly in the areas of receiving payments, establishing payment plans, starting new services and addressing billing complaints	Improve Customer Satisfaction Operational Excellence
Expand LUMA's presence in all communities	Improve Customer Satisfaction
Improve communication and coordination with other LUMA departments, enabling a more proactive approach in dealing with internal and external customers	Improve Customer Satisfaction Operational Excellence
Build strong relationships with all key customers	Improve Customer Satisfaction Operational Excellence
Develop a Community Relations and Engagement Plan to encourage LUMA employee volunteerism and / or increase corporate sponsorship and donations	Improve Customer Satisfaction
Support analyses and reviews of net metering applications	Improve Customer Satisfaction Operational Excellence Sustainable Energy Transformation
Complete streetlight billing update in Oracle CC&B	Operational Excellence
Optimize use of and repair buildings / facilities	Improve Safety Operational Excellence Improve Customer Satisfaction

### Contact Center

Improve contact center responsiveness in addressing customer needs through phone, email, chat and other channels	Improve Customer Satisfaction
Create new agent evaluation scorecards and calibration processes to measure and focus coaching efforts around performance and increase overall quality of customer experience	Improve Customer Satisfaction Operational Excellence
Expand ability to interact with customers through chat and various social media platforms	Improve Customer Satisfaction
Improve agent response accuracy to reduce the number of times a customer needs to contact LUMA	Improve Customer Satisfaction Operational Excellence

### Voice of the Customer

Create new agent evaluation scorecards and calibration processes to measure performance and identify coaching opportunities	Improve Customer Satisfaction Operational Excellence
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## Initial Budgets

Supporting Activity by Key Function	Primary Goals
Develop robust real-time and historical reporting to inform data-driven decisions on which to base processes and practices to focus resources	Improve Customer Satisfaction Operational Excellence
Create ability for customers to interact with LUMA through automated channels (e.g., use IVR or mobile app to report an outage)	Improve Customer Satisfaction Operational Excellence
Provide customer-centric training built around meeting pre-defined service level standards (ensuring compliance with applicable laws and regulations)	Improve Customer Satisfaction Operational Excellence
Build the VoC report and review process	Improve Customer Satisfaction Operational Excellence

In addition to performing the normal day-to-day tasks, activities beyond FY2022 include:

- Improving operational performance around billing exceptions and claims management (i.e., reducing billing backlogs) and energy irregularity investigations (i.e., reducing non-technical network losses)
- Improving the efficacy of LUMA's collection efforts, measuring the effectiveness of current credit policies and making refinements aimed at reducing accounts receivable and DSOs
- Updating joint-use billing and contracts (hinging on completion of Asset Management's physical audit)
- Correcting billing inaccuracies around streetlights (pending completion of Asset Management's physical audit)
- Full implementation of the Community Relations and Engagement Plan
- Ongoing refinement of customer service including educating customers regarding the use of digital channels and self-service options, improving (1) outbound customer communication and outreach, and (2) the efficacy of restoration time communication, enabling additional social media channels and optimizing the number and locations of contact center regional offices. Maintenance and continuous improvement in use of additional self-service capabilities and ongoing development of requirements for additional training.

## 2. OPERATIONS DEPARTMENT — KEY OPERATION AND MAINTENANCE ACTIVITIES

The LUMA Operations department oversees and manages day-to-day T&D work on the existing and expanding utility infrastructure to provide ongoing safe and reliable services to customers. This work is consistent with plans including the ERP and VMP and, where relevant and required, to fulfill legislative and regulatory obligations. As a result of Operations' functions and activities, LUMA will provide customer-centric reliable, resilient, safe and sustainable electricity at reasonable prices. Key Operations functions include the following.

### *Operational Excellence*

A focus on improving LUMA's performance through the planning and dispatch of work crews across the service territory; implementation of work methods and procedures for quality control (QC) and QA; commissioning of completed work; and the collection, analysis and reporting of operational metric data.

### *Transmission and Distribution — Lines*

This function oversees operation and maintenance of the overhead and underground T&D systems, comprising approximately 2,700 miles of transmission and 31,900 miles of distribution lines. It is the lead division for restoring power during planned and unplanned customer outages consistent with the ERP. This division aims to provide safe, reliable electric service to customers through a rebuilt and resilient grid and with a team of well-trained employees. In accomplishing these goals, the division will execute all field

## Initial Budgets

operations, including T&D line maintenance, substation work, new connections and all associated line work and activities on other physical assets used to deliver electric service.

### *Transmission and Distribution — Substations*

The Operations department is also assigned responsibility for the maintenance and safe operation of 392 T&D substations. This function includes conducting inspection and testing programs in compliance with regulatory mandates and in accordance with industry leading practices with a goal of stable, resilient operations. As such, this function supports both asset management and system operations in assuring safe, efficient and reliable electric service to LUMA's customers.

### *Vegetation Management*

LUMA will institute industry leading Vegetation Management (VM) practices with a focus on employee and contractor training and safety. VM's overall goal is to reduce tree-caused customer outages and thereby improve customer satisfaction. This function aims to use an integrated approach that optimizes vegetation inspection and maintenance intervals, along with identifying and removing high-risk trees. Under this approach, LUMA will initially focus on reestablishing Right of Way (ROW) and determining the viability of selective application of herbicides, in compliance with Puerto Rico and federal laws, and thus establishing a foundation for integrated VM.

### *Materials Management*

The department will be leveraging a warehousing network consisting of one central distribution center, six regional distribution centers and 16 district warehouses. Materials management will support Operations and the generating power plants until a private GenCo partner(s) assumes responsibility, by optimizing inventory and assuring efficient tracking for material, inventory levels and parts from initial order through to receipt, delivery and subsequent disposal.

### *Fleet Management*

Charged with the overall management of land vehicles (ranging from light and heavy duty vehicles to construction and material handling equipment) and aircraft, as well as the associated land and aviation maintenance and repair shops. Fleet management will focus on vehicle and equipment safety, compliance to regulations, improved service to internal customers and operational excellence through new systems, processes and operator training.

Key Operations activities are summarized in the following table.

**Table 4-2. 2022 Operation Key Function and Supporting Activities**

Supporting Activity by Key Function	Primary Goals
<b>Operational Excellence</b>	
Establish the mechanisms and foundational IT OT systems for planning and dispatching crews	Improve Customer Satisfaction Operational Excellence
Establish suitable QA, QC and work methods	Operational Excellence
Establish the mechanisms and IT OT systems for gathering human and machine performance data	Operational Excellence
Establish Key Performance Indicators (KPIs) for tracking, analytics, and reporting	Improve Customer Satisfaction Operational Excellence

### **Transmission & Distribution Lines**

## Initial Budgets

Supporting Activity by Key Function	Primary Goals
Train front-line employees in safe work methods associated with specific roles	Prioritize Safety Operational Excellence
Allocate crews across the districts to focus on controlling operational costs, reducing energy theft, emergency maintenance and customer service	Improve Customer Satisfaction Operational Excellence
Respond to customer requests and requirements effectively (e.g., streetlighting, inquiries, power quality inspections, meter reading, meter verification, new customer connections and cut-off for nonpayment) and focus on replacing non-functioning meters	Prioritize Safety Improve Customer Satisfaction Sustainable Energy Transformation
Procure proper tools and equipment to support performance of safe and efficient work	Prioritize Safety Operational Excellence
Support emergency response planning and the implementation and refinement of the ERP, along with conducting ongoing training exercises and emergency drills	Prioritize Safety Improve Customer Satisfaction Operational Excellence
Establish 24 hour outage response coverage	Improve Customer Satisfaction
<b>Transmission &amp; Distribution Substations</b>	
Train crews of field personnel to align with operational demands	Prioritize Safety Improve Customer Satisfaction
Allocate crews of field personnel across the regions to focus on the efficient performance of preventative and emergency maintenance	Prioritize Safety Improve Customer Satisfaction Operational Excellence
Procure proper tools and equipment to support performance of safe and efficient work	Prioritize Safety Operational Excellence
<b>Vegetation Management</b>	
Establish a centralized VM division and maintainable tree-conductor clearances and conditions	Improve Customer Satisfaction Sustainable Energy Transformation
Mount a vegetation maintenance response to specific locations	Prioritize Safety Improve Customer Satisfaction
Initiate a reclamation effort to address requirements for heavy clearing and possible widening of existing ROW	Improve Customer Satisfaction
<b>Materials Management</b>	
Optimize use of existing warehouses and resources	Operational Excellence
Procure equipment to ensure safe and efficient storage and handling of material and hardware at warehouses and storage facilities	Prioritize Safety
<b>Fleet Management</b>	
Inspect and address remediation required to bring fleet into compliance with Department of Transportation (DOT) and Occupational Safety and Health Administration (OSHA)/American National Standards Institute (ANSI) regulations	Prioritize Safety Operational Excellence
Train Fleet program employees to comply with maintenance requirement standards for heavy-duty fleet vehicles	Operational Excellence
Redistribute employees to optimize use of existing maintenance facilities and resources	Operational Excellence
Test, inspect, maintain and repair usable fleet assets	Prioritize Safety Operational Excellence
Address identified gaps in the areas of fleet maintenance data collection, telematics and fuel program management	Improve Customer Satisfaction Operational Excellence
Optimize maintenance of light-duty vehicles	Prioritize Safety Operational Excellence

## Initial Budgets

As the Operations department transitions to FY2023 and beyond, their focus will shift from system remediation and building new foundations toward achieving more sustainable improvements across the six key functions.

### 3. UTILITY TRANSFORMATION DEPARTMENT — KEY OPERATION AND MAINTENANCE ACTIVITIES

LUMA's UT department provides the technical and programmatic framework required to deliver safe and reliable service to its customers, supports key initiatives as defined in the SRP and maintains focus on the long-range vision articulated in the IRP. Key functions include the following.

#### *Business Transformation*

Responsible for those activities that support transition to a digital modernized grid, along with building up penetration of distributed energy resources and renewable energy. This function will drive a coordinated and holistic approach to the energy transition and IRP goals.

#### *Asset Management*

Focused on the T&D system's assets, AM performs system planning studies and analysis in order to carry out high level preliminary engineering for T&D capital projects. This work will align with IRP Order and general guidance to enable sustainable energy transformation in Puerto Rico. In addition, AM ensures appropriate capital investment and maintenance planning regimens, research, governing, auditing processes, required IT /OT infrastructure and skills and competencies are in place. These elements drive: (1) compliance with all regulatory and legislative mandates, (2) actions to meet system load requirements and interconnection of renewable energy, (3) initiatives to improve system reliability (as measured by SAIFI and SAIDI), (4) new innovations and designs that improve system resiliency, (5) implementation of modern protection, control and automation systems to accommodate and successfully integrate distributed energy resources (DERs), (6) risk-based analytics to inform funding and planning/prioritization decisions and (7) development and maintenance of an asset registry to house critical demographic, performance and condition data.

#### *Engineering*

Engineering is focused long-term on supporting LUMA's mission to modernize the grid. It is responsible for the design of the T&D system, developing and maintaining engineering and maintenance standards, establishing criteria for inspection, test and maintenance programs, performing QC functions and overseeing the streetlight program. This will be performed in accordance with applicable Puerto Rico laws and regulations governing the practice of engineering on the island.

#### *Capital Programs*

Charged with assuring effective and efficient delivery of capital projects, this function includes the formation and operation of (1) the PMO to design and ensure adherence to the project execution platform, (2) the T&D PMOs, charged with capital project execution, (3) the Project Controls office, providing the ability to produce cost and schedule information to inform project management and contracting decisions, along with generating actionable reports, (4) the Construction and Commissioning Management office, overseeing field work to ensure adherence to pre-established safety and construction standards and facilitate seamless acceptance of completed construction to Operations, (5) the Estimating office, charged with preparing project estimates and (6) the Risk Management office, which assesses project risks, recommends appropriate mitigation in collaboration with the relevant project teams and monitors these risks on an ongoing basis.

## Initial Budgets

### System Operations

Operates the electric system 24 hours a day, 7 days a week, from six control centers. The main activities are (1) performing energy balancing by dispatching generation in accordance with the system load forecast, (2) managing planned and unplanned system outages while maintaining system stability, (3) reacting promptly and taking appropriate measures during system events to limit the propagation of disturbances and prevent a system collapse and (4) performing service restoration management. Operating the electric system efficiently is a balancing act between configuring the system to reduce energy losses and to economically dispatch the generation (ensure that the cost-effective units are prioritized in the dispatch sequence) without compromising the system reliability and stability. When done properly, it maximizes the utilization of available resources.

### Metering

Focused on supporting revenue protection and equitable customer treatment through accurate billing, this function manages the test operations conducted in the meter shop as well as sample testing of all installed meters.

Key UT activities are summarized in the following table.

**Table 4-3. 2022 Utility Transformation Key Function & Supporting Activities**

Supporting Activity by Key Function	Primary Goals
<b>Business Transformation</b>	
Manage the delivery of renewable energy programs, incorporating results from the hosting capacity analysis to streamline application processes and systems	Sustainable Energy Transformation System Rebuild and Resiliency
Create program plans detailing the design and delivery strategies for new distributed energy resource programs, incorporating the results of market research	Sustainable Energy Transformation System Rebuild and Resiliency
Coordinate planning for new grid modernization projects and programs, incorporating the results of research from the minigrid pilot project(s) and FEMA/DOE-sponsored research and analysis activities	Sustainable Energy Transformation
In preparation for program launch, develop RFPs for contracting program implementation services	Sustainable Energy Transformation
Explore additional sources of federal funding for grid modernization and distributed energy resource programs	Sustainable Energy Transformation System Rebuild and Resiliency
<b>Asset Management</b>	
Identify and apply, all applicable T&D standards (i.e., NERC, IEEE, etc.)	Prioritize Safety Improve Customer Satisfaction Operational Excellence System Rebuild and Resiliency
Perform system and operational planning studies to meet capital and operational requirements, including undertaking high level conceptual design for capital project definition	Improve Customer Satisfaction Operational Excellence Sustainable Energy Transformation System Rebuild and Resiliency
Perform reliability and integration of renewables studies and analyses including modeling using PSSE (Transmission) and DNV GL Synergi (Distribution)	Improve Customer Satisfaction Operational Excellence System Rebuild and Resiliency
Finalize and develop a baseline for the loss recovery program	Operational Excellence

## Initial Budgets

Supporting Activity by Key Function	Primary Goals
Conduct walkdowns / inspections of areas experiencing a significant number or size of outages and where appropriate, determine root cause	Prioritize Safety Improve Customer Satisfaction System Rebuild and Resiliency Operational Excellence
Develop criteria to assist field workers in properly reporting outage information	Improve Customer Satisfaction Operational Excellence
Define Outage Management System (OMS) requirements and methods / metrics for reporting reliability performance (T&D) and estimated time of restoration.	Improve Customer Satisfaction Operational Excellence
Identify problematic areas relating to protection schemes, supervision, and control of substations, be they technical or the result of inadequate testing, inspection, and maintenance activities	Improve Customer Satisfaction Operational Excellence Sustainable Energy Transformation
Identify opportunities to deploy distribution automation and implement reliability improvements, including the installation of reclosers, lateral fusing and fault indicators	Improve Customer Satisfaction Sustainable Energy Transformation
Develop AM policy, procedures, and objectives including contingency planning, sparing requirements and KPIs	System Rebuild and Resiliency Operational Excellence Sustainable Energy Transformation
Identify required analytical tools and models to perform basic AM functions (initial focus on Computerized Maintenance Management System [CMMS] and OMS)	Improve Customer Satisfaction Operational Excellence Sustainable Energy Transformation
Assess AM and GIS data and information collection and storage requirements and standards to support analytics (i.e., health indexing, impact assessments, etc.) and reporting requirements, including applications to automate these processes	Improve Customer Satisfaction Operational Excellence Sustainable Energy Transformation
Define critical asset classes for subsequent creation of Asset Lifecycle Plans (including asset risk mitigation strategies, optimum maintenance regimens, repair vs. replace criteria, subsequent capital investment and O&M spending programs, etc.)	Improve Customer Satisfaction System Rebuild and Resiliency Operational Excellence

### Engineering

Align current T&D standards with industry norms	Operational Excellence
Manage T&D maintenance programs	Improve Customer Satisfaction Operational Excellence
Update / develop test and inspection programs	Operational Excellence System Rebuild and Resiliency
Implement and manage the streetlight program	Improve Customer Satisfaction Operational Excellence System Rebuild and Resiliency
Update / develop material / equipment specifications	Operational Excellence System Rebuild and Resiliency
Procure T&D equipment and material	Operational Excellence System Rebuild and Resiliency
Manage engineering contracts	Operational Excellence System Rebuild and Resiliency

### Capital Programs



## Initial Budgets

Supporting Activity by Key Function	Primary Goals
Implement a project management system consisting of: <ul style="list-style-type: none"> <li>▪ Appropriate software to generate project schedules and budgets, and manage receipt / issuance of documentation</li> <li>▪ Project management playbook (execution roadmap, reporting requirements, and process maps)</li> <li>▪ QA / QC practices</li> <li>▪ Document control practices</li> <li>▪ Continuous improvement and lessons learned process</li> </ul>	Operational Excellence System Rebuild and Resiliency
Develop a Project Management Competency Framework to drive personal development	Operational Excellence
Develop and conduct training on the full range of project execution steps from initial identification to commissioning / closeout	Prioritize Safety Operational Excellence
Design Project Reporting Framework to address the informational needs of all stakeholders	Operational Excellence System Rebuild and Resiliency
Develop a Project Estimating Handbook to drive creation of project budgets and schedules and define accuracy expectations	Operational Excellence System Rebuild and Resiliency
Define project governance requirements (e.g., establishment / management of contingency, performance metrics / KPIs, management of project risk, and approval levels)	Operational Excellence System Rebuild and Resiliency
Define inter-organizational communication and coordination protocols	Operational Excellence System Rebuild and Resiliency
Establish quality requirements and stage gates during project executions	Operational Excellence System Rebuild and Resiliency
Improve and develop construction standards, practices and procedures through to commissioning	Prioritize Safety Operational Excellence System Rebuild and Resiliency
Establish expectations regarding safety, environmental, regulatory, permitting and licensing compliance and planning	Prioritize Safety Improve Customer Satisfaction Operational Excellence System Rebuild and Resiliency
Define and implement outage and permit planning and coordination process	Prioritize Safety Operational Excellence
Define project documentation closeout requirements	Operational Excellence System Rebuild and Resiliency

### System Operations

Operate the system on a 24-hour / 7-days per week basis	Operational Excellence
Review and update procedures, processes and practices regarding: <ul style="list-style-type: none"> <li>▪ Updating energy dispatch tables</li> <li>▪ Assessing impact of weather and pattern changes on system loads and possible outages</li> <li>▪ System operations</li> <li>▪ System event investigations</li> <li>▪ Outage coordination between generation, T&amp;D</li> <li>▪ Emergency operating planning including communication protocols</li> <li>▪ System performance reporting</li> </ul>	Prioritize Safety Improve Customer Satisfaction Operational Excellence System Rebuild and Resiliency
Prioritize safe operations and restoration process with control and management of OMS	Prioritize Safety Improve Customer Satisfaction Operational Excellence System Rebuild and Resiliency
Improve Automated Generation Control (AGC) to reduce impact (load shedding) of a partial loss of generation on the system	Improve Customer Satisfaction
Prepare studies and develop a risk mitigation plan in the event of the loss of the main control center	Prioritize Safety Improve Customer Satisfaction System Rebuild and Resiliency
Develop and execute training program for new operators	Operational Excellence

## Initial Budgets

Supporting Activity by Key Function	Primary Goals
<b>Metering</b>	
Develop detailed purchase specification for meter shop test equipment	Operational Excellence
Test likely slow meters in the field to identify critical areas for meter replacement	Improve Customer Satisfaction Operational Excellence
Perform mandatory periodic testing of commercial account meters for accuracy and proper configuration	Improve Customer Satisfaction Operational Excellence
Perform testing of meters suspected of having been tampered	Operational Excellence
Perform first article testing for new meter shipments	Operational Excellence

In addition to performing the normal day-to-day tasks, activities beyond FY2022 include:

- Depending on the outcomes of the key FY2022 program planning activities and subsequent completion of various regulatory proceedings to secure funding, start the launch of energy efficiency, DR and small-scale renewable programs
- Implement procurement processes for utility-scale solar
- Expand studies to provide support to Capital Programs (e.g., undergrounding, voltage conversion, pole replacement, equipment replacement) and the technical loss reduction program
- Introduce new technology programs (e.g., hosting capacity maps, predictive reliability and power quality improvements)
- Transition to reporting reliability performance by identifying trends, benchmarking results, determining root cause and developing reliability improvement initiatives
- Track and ensure compliance with maintenance, security and safety requirements for protection and control (P&C), SCADA and substation and distribution automation
- Continue to refine and expand upon the AM processes, practices and decision support criteria developed in FY2022
- Continue to improve quality, depth and breadth of AM data and information as part of the normal course of conducting business
- Collaborate with IT OT in rolling out various platforms related to AM
- Expand analysis of weather forecasts and pattern changes to include storm damage predictions and contingency planning capabilities
- Improve system operators' situational awareness through visualization of information provided from the GIS
- Continue routine emergency drills
- Perform first article testing for each group of meters received during a future AMI rollout
- Manage testing and return of meters that fail during the AMI rollout process

#### 4. SUPPORT SERVICES DEPARTMENT — KEY OPERATION AND MAINTENANCE ACTIVITIES

LUMA's Support Services department provides for functions that are not directly connected with the assets or customer but equally important to LUMA's success in meeting its mission and achieving the key goals. They include the following.

##### *Health and Safety*

Charged with ensuring system wide compliance with LUMA's safety program with emphasis on developing a safety culture. The department is responsible for:

## Initial Budgets

- Prevent occupational injuries and illnesses by field specialists, industrial hygienists, training specialists, and administrators to working collaboratively with field-based teams
- Specific tasks include managing hazard identification and mitigation programs directing incident management and investigation protocols, identifying strategies for injury prevention and return-to-work plans, and completing field inspections
- Works with contractors to ensure safety programs are aligned with industry standards and LUMA safety culture
- Engages with internal departments and community partners in the development of programs for public safety and occupational safety regulatory compliance
- Develops, implement and manages LUMA safety programs, policies and procedures
- Reports on safety performance across the organization and identifies trends and improvement areas.
- Identifies and delivers required safety training programs

### IT OT

With four major areas under its purview (Technology and Infrastructure, Technology Enablement and Sustainment, Security and Compliance, and IT OT Business Operations), IT OT is responsible for:

- Developing the information and operational technology investment strategy
- Overseeing the execution of the technology plan, enabling and initiating operational efficiency improvement initiatives associated with technology
- Supporting the regulatory processes related to technology, providing ongoing management and operational support of critical business applications while ensuring sustainable processes and training documentation
- Establishing technology organizations, defining the technology business model and ensuring the competence of the team in each area of the business
- Developing the Business Technology and Governance Strategy and integrating business strategy with technology
- Establishing the fundamental operation model for technology, managing associated resources including Financial Control and Accounting, Site and Facility Administration and HR Planning and Administration
- Providing oversight of the overall cyber security landscape and protection

In executing these responsibilities IT OT supports over 20 programs and applications covering key business functions within virtually every organization within the utility.

### Finance

Consists of leading the development of and management toward financial targets for operations and maintenance of the system as well as capital expenditures, management of the capital structure in conjunction with PREPA or P3, cash management, balance sheet management, enterprise risk management, tax management, internal and external financial reporting and payroll administration.

### Regulatory

Working closely with the Operations, Customer Service and UT departments, Regulatory supports the execution of LUMA's Recovery and Transformation Framework by coordinating and collaborating with key stakeholders to establish the Initial Budgets, SRP and proposed adjustments to the Performance Metrics. The Regulatory function's overarching objectives are to (1) ensure alignment between LUMA and Puerto Rico's energy policy; (2) ensure LUMA stays on track to transform the utility, improve customer

## Initial Budgets

satisfaction and deliver safe and reliable electricity; and (3) garner and sustain external support for federal funds necessary for system rebuild and resiliency.

### *Supply Side Planning and Administration*

Responsible for resource planning and administration, this function will carry out technical support to the program to solicit and contract for new solar and storage facilities. This will be done in a transparent, efficient manner to achieve IRP Order and bring the cost of new renewable energy supply closer to global trends. Finally, the Supply Side Planning and Administration team will administer all PPOAs for new and legacy generation and coordinate the provision of Shared Services to the legacy thermal generation fleet and to the new third-party generator operator for as long as those services are needed.

### *Procurement*

Maintaining overall responsibility for the procurement of goods and services, internal customer service and purchase order management, Procurement supports all T&D functions along with generation, until a private GenCo partner(s) assumes responsibility, in converting approved business requisitions into purchase orders or agreements. Focusing on speed-to-market, Procurement strives to support Operations and projects in a manner that minimizes schedule impacts and ensures inventories are maintained according to plan.

### *Land and Permits*

Focused on increasing landowner satisfaction, minimizing disputes/legal actions and improving settlement processes, this function will establish and subsequently manage standards, protocols, systems, procedures and processes to:

- Execute land acquisitions
- Ensure that obligations under land rights contracts are met
- Settle disputes with minimal legal entanglements
- Achieve consistency between the use of third-party crossings and pole attachments and legislated requirements/industry practices
- Ease accessibility of land records and non-environmental permits

### *Real Estate and Facility*

Responsible for the acquisition and disposition of property to suit the operational needs of the business and operation and management of owned, leased and otherwise occupied commercial use facilities. In doing so, Real Estate and Facility maintains a focus on maintaining safe and healthy occupancies, along with overall management of risks and liabilities.

Specific activities include:

- Property and facility management, dealing with the ongoing care and maintenance of facilities ranging from performing janitorial services to maintenance and repairs
- Space planning, charged with planning and design of architectural, electrical, mechanical and civil design for spaces occupied by LUMA
  - This group maintains accurate floor and furniture plans, performs restacking planning and provides internal move management/relocation services
- Facility capital management, responsible for the planning and implementation of improvement and replacement projects on facilities

## Initial Budgets

- Real estate portfolio management, creating and maintaining standards for safe and healthy occupancy of facilities, creating processes and policies for real estate transactions, occupation of facilities, real estate optimization and ongoing management of the portfolio

### Risk and Insurance

Maintaining an enterprise-wide risk perspective, Risk and Insurance identifies, controls and mitigates risk through prudent management of the insurance procurement process. In performing these functions, this group manages relationships with all insurance carriers, brokers and stakeholders. The group understands and takes advantage of the global insurance markets to ensure LUMA and PREPA have the most cost-effective programs. It is also responsible for the management of insurance claims.

### Total Rewards/HR Operations

Focused on the people side of the business, this function manages the entire benefit suite of products (health and wellness benefits and retirement), employee relations and engagement, talent acquisition and workforce management, HR field operations and employee compensation.

Key Support Services activities are summarized in the following table.

**Table 4-4. 2022 Support Services Key Function and Supporting Activities**

Supporting Activity by Key Function	Primary Goals
<b>Health &amp; Safety</b>	
Complete health and safety onboarding of all LUMA employees to clarify expectations and responsibilities	Prioritize Safety
Initiate a technical health and safety training program of operational employees	Prioritize Safety
Develop a no-harm campaign and cultural engagement program to emphasize criticality of safety in the performance of daily activities	Prioritize Safety
Implement a standardized incident investigation process with emphasis on root-cause analysis and reporting of near-misses	Prioritize Safety Operational Excellence
Develop and implement a contractor management program	Prioritize Safety Operational Excellence
Create a public safety working group to develop a collaborative strategy for public outreach	Prioritize Safety Improve Customer Satisfaction
Conduct field investigations and inspections to assist with ensuring compliance across the organization	Prioritize Safety Operational Excellence
Define, communicate, implement and enforce minimum PPE requirements	Prioritize Safety
<b>IT OT</b>	
Build and maintain technology strategic intelligence	Operational Excellence
Monitor and map current and emerging technologies to required business capabilities	Operational Excellence
Define and communicate the strategic intent regarding the utility's use of technology	Operational Excellence
Develop a business focused technology strategy in collaboration with business representatives	Operational Excellence
Define technological financial, organizational, HR and sourcing strategies	Operational Excellence
Define the overall technology process framework to support internal procedures	Operational Excellence System Rebuild and Resiliency
Develop technology strategic measurement scorecard	Operational Excellence

## Initial Budgets

Supporting Activity by Key Function	Primary Goals
Establish technology budgets, service pricing models, project accounting and funding mechanisms	Operational Excellence System Rebuild and Resiliency
Analyze and mitigate potential process and cyber risks	Operational Excellence
<b>Finance</b>	
Build and maintain Internal Controls Framework to support corporate financial policies & procedures	Operational Excellence
Functionally design financial systems	Operational Excellence
Define risk management processes and strategy	Operational Excellence
Develop supply chain and procurement strategy to support procurement & contract management	Operational Excellence System Rebuild and Resiliency
Build skills and capabilities in financial reporting and audit	Operational Excellence
Update and enforce industry standard accounting policies and procedures that comply with the latest laws and regulations	Operational Excellence
Close the books accurately and timely on a monthly basis leading to the production of accurate and useful reports and variance analysis for internal and external stakeholders	Operational Excellence
Pay employees on a timely and accurate basis	Operational Excellence
Manage cash resources allowing for the timely and accurate payment of vendors	Operational Excellence
Manage the enterprise annual budget process and provide regular forecast updates	Operational Excellence
<b>Regulatory</b>	
Develop report structures and templates to support meeting all regulatory and OMA reporting requirements	Operational Excellence System Rebuild and Resiliency
Drive the preparation and submittal of the regulatory and OMA mandated reports (e.g., CILT, Energy Efficiency, SRP, Performance Metrics, COR3 / FEMA / Department of Housing and Urban Development (HUD), IRP filings and Annual Budgets)	Operational Excellence System Rebuild and Resiliency Sustainable Energy Transformation
Prepare for future rate cases, ensuring completion of foundational studies required by the IRP and current open dockets	Operational Excellence System Rebuild and Resiliency Sustainable Energy Transformation
Develop a constructive and productive relationship with PREB, P3A, other oversight bodies and other stakeholders	Operational Excellence System Rebuild and Resiliency Sustainable Energy Transformation
Develop systems and processes to increase transparency of filings supported by well defined solutions and data-driven decisions	Operational Excellence System Rebuild and Resiliency
<b>Supply Side Planning and Administration</b>	
Develop the business processes to effectively administer the relationship with the new GenCo (for example, reporting and monitoring requirements of the Agreement with GenCo and implementing the Shared Services program)	Operational Excellence



## Initial Budgets

Supporting Activity by Key Function	Primary Goals
Develop resource plans and strategies to maintain resource adequacy, comply with IRP requirements and support renewables integration while maintaining system stability. Provide technical support for new renewable and storage PPOA procurement processes designed to meet renewable portfolio standard requirements.	Operational Excellence Sustainable Energy Transformation Improve Customer Satisfaction
<b>Procurement</b>	
Train the organization on new processes and procedures	Operational Excellence
Manage the competitive bidding process	Operational Excellence
Negotiate and finalize standard terms and conditions	Operational Excellence
Convert approved requisitions into purchase orders and manage the overall purchase order process	Operational Excellence
Work with Regulatory and Capital departments to facilitate deployment of federal and non-federal funds	Operational Excellence System Rebuild and Resiliency
Exhibit customer-centric approach with “internal” customer answering inquiries regarding sources of supply, lead-times, pricing and performance; and counseling them on the use of the procurement and contracting system and tools	Operational Excellence
<b>Land &amp; Permits</b>	
Implement procedures for acquiring land and the administration of land rights once obtained	Operational Excellence System Rebuild and Resiliency
Implement procedures for third-party crossing agreements	Operational Excellence Improve Customer Satisfaction
Implement procedures for other party pole attachments	Operational Excellence
Test new dispute resolution guidelines and practices	Operational Excellence
Assess systems to manage land records	Operational Excellence
<b>Real Estate &amp; Facility</b>	
Develop an enterprise wide real estate acquisition / disposition process	Operational Excellence
Implement a real estate administration database	Operational Excellence
Develop and implement facilities management programs and processes	Operational Excellence
Inspect each commercial site (health, sustainability, asset condition) to determine remaining useful life and capital improvements	Prioritize Safety Operational Excellence
Procure services to perform repairs, make improvements and remediate / reconstruct facilities as required	Prioritize Safety Operational Excellence
Develop training and education programs around promoting a safe and healthy work environment	Prioritize Safety Operational Excellence
Manage communications and change as LUMA transitions to a centralized real estate and facility services model	Operational Excellence
<b>Risk &amp; Insurance</b>	
Track exposures to gain a better understanding of fleet, property, liability and employee related risks	Operational Excellence
Based on tracked exposures, identify opportunities to optimize the insurance portfolio	Operational Excellence
Compile exposure data in support of the insurance procurement process	Operational Excellence
Actively market the insurance program and manage all insurance claims	Operational Excellence

## Initial Budgets

Supporting Activity by Key Function	Primary Goals
<b>Total Rewards / HR Operations</b>	
Implement life insurance, disability insurance, Employee Assistance Program (EAP) and a defined contribution plan	Prioritize Safety Operational Excellence
Promote camaraderie and improve communication	Operational Excellence
Assign managers and above performance goals at both the corporate and individual level	Operational Excellence
Implement annual reviews for all employees	Operational Excellence
Implement an incentive bonus program	Operational Excellence

In addition to performing the normal day-to-day tasks, activities beyond FY2022 include:

- Refining and maintaining technology strategic intelligence
- Articulating strategic alignment principles regarding the deployment and use of technology
- Revisiting and refreshing technology strategy and alignment
- Refining and updating the technology business model
- Implementing a financial budgeting and consolidation system and ad hoc reporting tool
- Managing/continuously improving facility operations and configuration
- Managing facility service providers
- Optimizing facility infrastructure, operations and environmental impacts
- Trending incident root causes and emphasizing reporting of near misses, starting the process of becoming proactive in matters pertaining to safety
- Reviewing and improving no-harm campaign and culture engagement program
- Implementing an Integrated Land Management system
- Implementing high-impact/low-cost initiatives to drive cost out of the business
- Standardizing a routine approach to assessing/evaluating the risk/insurance cost and value trade-offs
- Continue to research the market for better and more competitive benefits programs
- Conduct an employee survey

## 4.2 Improvement Programs

Based on the Recovery and Transformation Framework outlined in Section 1.4.3, LUMA's list of initial investment initiatives was developed to a) remediate concerns identified through gap assessment, b) conduct known infrastructure repair, replacement or hardening projects and c) meet regulatory requirements (such as the IRP).

These investment initiatives were bundled together into programs of similar interdependent initiatives. Program teams developed a Program Brief, detailing the scope of work for each program including cost estimates, benefits, timeframe and resource requirements. LUMA's programs have been further organized into portfolios that together cover all functional areas of the utility. Please refer to Appendix D for further description of these portfolios, a summary of the Improvement Portfolios is provided in the table below, with additional detail provided in Schedule 5.4.

## Initial Budgets

**Table 4-5. Improvement Portfolio Spending Profile (\$ million)**

Portfolio	FY2022	FY2023	FY2024
Customer Service	115	168	165
Distribution	237	352	518
Transmission	240	463	427
Substations	115	108	107
Control Center & Buildings	20	56	68
Enabling	149	117	121
Support Services	104	104	95
<b>Grand Total</b>	<b>979</b>	<b>1,368</b>	<b>1,501</b>

### 4.3 Shared Services

LUMA is responsible for delivering Shared Services to perform certain administrative and operational services in connection with the operation and management of the legacy generation assets and their production of electricity. These responsibilities were contemplated as outlined in Annex VI of the OMA and they are currently being further defined and developed in the Shared Services Agreement. The cost estimates presented in this section were prepared as part of this work.

The Shared Services responsibilities specify that prior to the Service Commencement Date, PREPA shall be reorganized so as to have a Generation Company (GenCo) for acquiring or obtaining ownership of the legacy generation assets to enable one or more independent operators to perform operations and management responsibilities for the remainder of their useful life.

LUMA's responsibilities for these services will be provided during the period prior to the transfer to an independent operator, or up to three years. This period is referred to as the "Shared Services Period". These services will be delivered through the LUMA departments under the Shared Services Agreement and their costs will be incurred under the corresponding LUMA departmental budgets. These costs will be transferred to the new GenCo via cost allocations related to the services performed. A small amount of costs, 3.9% of the GenCo services, will be net new operating costs necessary to operate GenCo independently during the Shared Services Period. These net new costs are required in the Generation Budget associated with activities related to:

- GenCo activities that cannot be performed by LUMA for various legal reasons (e.g., contractual, liability or governance constraints). Examples include such items as internal audit, safety, environmental compliance and various corporate secretary roles.
- New GenCo activities necessary for GenCo to independently administer the proposed PPOA, SOP and Shared Services agreements.

In preparation of Initial Budgets, LUMA dedicated a team to work with PREPA Generation and LUMA departmental leaders to identify and define shared service activities. As part of this work, the team also made an initial estimate of both the labor and non-labor expenses of these Shared Services.

GenCo Shared Services expenses for 2021 are summarized in the table below and constitute the 2022 Shared Services expenses budget basis. The shared portion is incorporated in the T&D Operations Budget within Schedule 5.2 within various expenditure categories, however, are fully removed from

## Initial Budgets

Schedule 5.2 (line 19) and included within the Generation Budget as per OMA requirements within Schedule 5.1 (line 10). A summary follows.

**Table 4-6. 2022 – 2024 Shared Services (\$ million)**

	2022	2023	2024
<b>Shared Services Total</b>	79.6	80.4	81.2
Labor	12.7	12.8	12.9
Property & Casualty Insurance	41.3	41.8	42.2
Security	10.2	10.3	10.4
IT Service Agreements	7.6	7.7	7.8
Utilities & Rents	3.7	3.7	3.8
Other	4.1	4.1	4.2

As summarized above, the majority of the Shared Services expenses are non-labor costs and these non-labor items are predominantly the allocation of Generation related costs (e.g., insurance [~50% of overall costs], IT and facilities [security, rents, utilities, etc.]) that are directly attributed to generation. The labor expenses summarized above are predominantly related to typical enterprise support activities (e.g., accounting, finance, HR, fleet, procurement, supplies warehousing, T&D technical support related to assets interconnected to generation assets within plants) that historically have been provided by the integrated PREPA system and are necessary to support the generation workforce and operations during the Shared Services period as described in Annex VI.

Shared Services information contained within these Initial Budgets are subject to the final Shared Services Agreement.

## Initial Budgets

### 5.0 Schedules

#### 5.1 Initial Budgets Summary

(In \$000s)

		1	2	3	4
		Schedule Reference	2022	2023	2024
1	<b>Transmission &amp; Distribution</b>				
2	Operating Expenditures	5.2	514,502	502,004	447,922
3	Other <sup>1</sup>	5.3	110,976	120,715	134,141
4	<b>Total Operating Budget</b>		<b>\$ 625,478</b>	<b>\$ 622,719</b>	<b>\$ 582,064</b>
5	Federally Funded Capital Expenditures <sup>1</sup>	5.5	650,365	1,050,549	1,205,645
6	Non-Federally Funded Capital Expenditures <sup>1</sup>	5.5	124,101	126,893	135,783
7	<b>Total Capital Budget</b>		<b>\$ 774,467</b>	<b>\$ 1,177,442</b>	<b>\$ 1,341,428</b>
8	<b>Generation</b>				
9	Operating and Capital Expenditures <sup>1</sup>		210,000	200,000	175,000
10	Shared Services Provided by LUMA to GenCo <sup>1</sup>		78,092	78,873	79,661
11	<b>Total Generation Budget<sup>2</sup></b>		<b>\$ 288,092</b>	<b>\$ 278,873</b>	<b>\$ 254,661</b>
11	<b>Other</b>				
12	Bad Debts	5.3	59,351	56,115	51,863
13	PREPA Legacy	5.3	22,816	22,237	21,749
14	Bankruptcy and Advisor Costs	5.3	63,472	6,818	6,885
15	<b>Total Other</b>	5.3	<b>\$ 145,639</b>	<b>\$ 85,170</b>	<b>\$ 80,497</b>

Note:

<sup>1</sup> Includes 2% reserve for Excess Expenditures.

<sup>2</sup> As the PREPA Generation Budget was not provided by PREPA, LUMA has included an allocation for the Generation Budget Aligned with the 2017 Rate Order and historical allocations.

## Initial Budgets

### 5.2 Transmission & Distribution Operating Expenditures

(In \$000s)

2022

	1	2	3	4	5	6
				FY22		
		Customer Service	Operations	Utility Transformation	Support Services	2022
<b>Labor</b>						
1 Salaries, Wages and Benefits		41,281	120,933	20,130	40,014	222,358
2 <b>Total Labor</b>		<b>41,281</b>	<b>120,933</b>	<b>20,130</b>	<b>40,014</b>	<b>222,358</b>
<b>Non-Labor</b>						
3 Materials & Supplies		346	18,302	616	1,331	20,595
4 Transportation, Per Diem, and Mileage		701	18,093	1,865	1,930	22,588
5 Property & Casualty Insurance		-	-	-	56,743	56,743
6 Retiree Medical Benefits		-	-	-	-	-
7 Security		250	-	-	19,548	19,798
8 IT Service Agreements		-	3,211	-	34,785	37,996
9 Utilities & Rents		20	9,000	2	13,507	22,529
10 Legal Services		600	500	-	8,670	9,770
11 Communications Expenses		328	1,712	2	2,762	4,804
12 Professional & Technical Outsourced Services		23,695	22,596	6,813	35,804	88,908
13 Vegetation Management		-	51,301	-	-	51,301
14 Regulation and Environmental Inspection		-	-	-	4,000	4,000
15 Other Miscellaneous Expenses		1,055	12,742	760	14,800	29,357
16 Other Expenses					315	315
17 <b>Total Non-Labor / Other Operating Expense</b>		<b>26,995</b>	<b>137,457</b>	<b>10,057</b>	<b>194,195</b>	<b>368,704</b>
18 <b>Subtotal Labor and Non-Labor/Other Operating Expenses</b>		<b>68,276</b>	<b>258,389</b>	<b>30,187</b>	<b>234,209</b>	<b>591,062</b>
19 Shared Services Provided by LUMA to GenCo <sup>1</sup>						(76,561)
20 Future Efficiencies <sup>2</sup>						-
21 <b>Total Operating Expense</b>		<b>68,276</b>	<b>258,389</b>	<b>30,187</b>	<b>234,209</b>	<b>514,502</b>

Notes:

<sup>1</sup> OMA requirement for Shared Services to be within Generation Budget, however associated costs are included in Department Forecast above.

<sup>2</sup> Reduction required for 2017 Rate Order Limit with future efficiencies that may be achieved by additional LUMA operational efficiencies and reallocation of ratepayer funds. Refer to Section 2.2 for further information.

<sup>3</sup> Above figures do not include 2% reserve for Excess Expenditures.



## Initial Budgets

### Transmission & Distribution Operating Expenditures

(In \$000s)

2023

	1	7	8	9	10	11
		FY23				
		Customer Service	Operations	Utility Transformation	Support Services	2023
<b>Labor</b>						
1 Salaries, Wages and Benefits		46,403	133,801	26,703	43,847	250,754
2 <b>Total Labor</b>		<b>46,403</b>	<b>133,801</b>	<b>26,703</b>	<b>43,847</b>	<b>250,754</b>
<b>Non-Labor</b>						
3 Materials & Supplies		350	18,174	562	1,393	20,479
4 Transportation, Per Diem, and Mileage		708	30,043	1,618	2,264	34,633
5 Property & Casualty Insurance		-	-	-	57,310	57,310
6 Retiree Medical Benefits		-	-	-	-	-
7 Security		253	-	-	19,744	19,996
8 IT Service Agreements		-	3,243	-	38,454	41,698
9 Utilities & Rents		20	9,090	2	13,642	22,754
10 Legal Services		606	505	-	10,522	11,633
11 Communications Expenses		331	1,729	2	2,790	4,852
12 Professional & Technical Outsourced Services		19,932	22,822	6,854	37,745	87,353
13 Vegetation Management		-	51,814	-	-	51,814
14 Regulation and Environmental Inspection		-	-	-	4,040	4,040
15 Other Miscellaneous Expenses		2,460	12,098	653	15,894	31,105
16 Other Expenses					318	318
17 <b>Total Non-Labor / Other Operating Expense</b>		<b>24,660</b>	<b>149,518</b>	<b>9,690</b>	<b>204,117</b>	<b>387,985</b>
18 <b>Subtotal Labor and Non-Labor/Other Operating Expenses</b>		<b>71,063</b>	<b>283,319</b>	<b>36,393</b>	<b>247,964</b>	<b>638,739</b>
19 Shared Services Provided by LUMA to GenCo <sup>1</sup>						(77,326)
20 Future Efficiencies <sup>2</sup>						(59,409)
21 <b>Total Operating Expense</b>		<b>71,063</b>	<b>283,319</b>	<b>36,393</b>	<b>247,964</b>	<b>502,004</b>

Notes:

<sup>1</sup> OMA requirement for Shared Services to be within Generation Budget, however associated costs are included in Department Forecast above.

<sup>2</sup> Reduction required for 2017 Rate Order Limit with future efficiencies that may be achieved by additional LUMA operational efficiencies and reallocation of ratepayer funds. Refer to Section 2.2 for further information.

<sup>3</sup> Above figures do not include 2% reserve for Excess Expenditures.

## Initial Budgets

### Transmission & Distribution Operating Expenditures

(In \$000s)

2024

	1	13	14	15	16	17
		FY24				
		Customer Service	Operations	Utility Transformation	Support Services	2024
<b>Labor</b>						
1 Salaries, Wages and Benefits		46,209	134,453	29,979	43,639	254,280
2 <b>Total Labor</b>		<b>46,209</b>	<b>134,453</b>	<b>29,979</b>	<b>43,639</b>	<b>254,280</b>
<b>Non-Labor</b>						
3 Materials & Supplies		353	18,073	629	1,407	20,462
4 Transportation, Per Diem, and Mileage		715	23,938	1,819	2,287	28,759
5 Property & Casualty Insurance		-	-	-	57,884	57,884
6 Retiree Medical Benefits		-	-	-	-	-
7 Security		255	-	-	19,941	20,196
8 IT Service Agreements		-	3,276	-	37,532	40,808
9 Utilities & Rents		20	9,181	2	13,779	22,982
10 Legal Services		612	510	-	10,627	11,750
11 Communications Expenses		334	1,747	2	2,818	4,900
12 Professional & Technical Outsourced Services		18,438	23,050	6,949	38,122	86,560
13 Vegetation Management		-	52,332	-	-	52,332
14 Regulation and Environmental Inspection		-	-	-	4,080	4,080
15 Other Miscellaneous Expenses		1,847	12,219	776	16,423	31,265
16 Other Expenses					321	321
17 <b>Total Non-Labor / Other Operating Expense</b>		<b>22,576</b>	<b>144,325</b>	<b>10,177</b>	<b>205,221</b>	<b>382,298</b>
18 <b>Subtotal Labor and Non-Labor/Other Operating Expenses</b>		<b>68,785</b>	<b>278,778</b>	<b>40,156</b>	<b>248,860</b>	<b>636,579</b>
19 Shared Services Provided by LUMA to GenCo <sup>1</sup>						(78,100)
20 Future Efficiencies <sup>2</sup>						(110,557)
21 <b>Total Operating Expense</b>		<b>68,785</b>	<b>278,778</b>	<b>40,156</b>	<b>248,860</b>	<b>447,922</b>

Notes:

<sup>1</sup> OMA requirement for Shared Services to be within Generation Budget, however associated costs are included in Department Forecast above.

<sup>2</sup> Reduction required for 2017 Rate Order Limit with future efficiencies that may be achieved by additional LUMA operational efficiencies and reallocation of ratepayer funds. Refer to Section 2.2 for further information.

<sup>3</sup> Above figures do not include 2% reserve for Excess Expenditures.

## Initial Budgets

### 5.3 Other

(In \$000s)

		1	2	3	4
		Notes	2022	2023	2024
<b>Transmission &amp; Distribution Other</b>					
1	LUMA Fees	1	100,686	110,675	125,183
2	2% Reserve for Excess Expenditures	2	10,290	10,040	8,958
3	<b>Total Transmission &amp; Distribution Other</b>		<b>110,976</b>	<b>120,715</b>	<b>134,141</b>
<b>Other</b>					
4	Bad Debts	3	59,351	56,115	51,863
5	PREPA Legacy	4	22,816	22,237	21,749
6	Title III Costs	5	38,722	2,020	2,040
7	FOMB Advisor Costs	5	20,000	-	-
8	P3A Transaction Costs	5	4,750	4,798	4,845
9	<b>Total Other</b>		<b>145,639</b>	<b>85,170</b>	<b>80,497</b>

Notes:

<sup>1</sup> Please refer to Section 2.2 for further information on LUMA Fees.

<sup>2</sup> Excess Expenditures reserve is 2% as per the executed OMA.

<sup>3</sup> Bad Debts is consistent with Methodology used by PREPA in 2020 Fiscal Plan, with Revenues multiplied by 2%, 1.9% and 1.8% for 2022 – 2024 respectively.

<sup>4</sup> PREPA legacy includes an estimate of all ongoing PREPA residual costs, including the direct labor costs of resources retained.

<sup>5</sup> Bankruptcy and advisor costs are confirmed with applicable entity and consistent with amounts certified by the FOMB within the 2020 PREPA Fiscal Plan, unless estimates updated by applicable entities.

## Initial Budgets

### 5.4 Improvement Portfolios – Summary

(In \$000s)

2022

	1	2	3	4	5	6	7
	FY 2022						
	Federally Funded Capital	Non-Federally Funded Capital	Operating Expense	Total	System Remediation Plan	Non-System Remediation Plan	
<b>Improvement Portfolio</b>							
1 Customer Service	82,653	13,064	19,467	115,184	38,509	76,675	
2 Distribution	199,224	35,310	2,093	236,628	165,936	70,692	
3 Transmission	235,983	1,675	2,420	240,078	185,634	54,444	
4 Substations	89,097	18,909	6,845	114,851	63,727	51,124	
5 Control Center & Buildings	9,299	3,199	7,240	19,738	17,421	2,317	
6 Enabling	17,036	41,275	90,437	148,748	127,909	20,840	
7 Support Services	4,320	8,236	91,234	103,790	21,445	82,345	
8 <b>Total<sup>1</sup></b>	<b>637,613</b>	<b>121,668</b>	<b>219,735</b>	<b>979,017</b>	<b>620,581</b>	<b>358,435</b>	
9 <i>Reference</i>	<i>Schedule 5.5</i>	<i>Schedule 5.5</i>		<i>Appendix D</i>			

Note:

<sup>1</sup> Total does not include 2% reserve for Excess Expenditures, inflation, or O&M Non-Capital.

## Initial Budgets

### Improvement Portfolios – Summary

(In \$000s)

2023

	1	8	9	10	11	12	13
		FY 2023					
		Federally Funded Capital	Non-Federally Funded Capital	Operating Expense	Total	System Remediation Plan	Non-System Remediation Plan
<b>Improvement Portfolio</b>							
1 Customer Service		122,000	16,805	28,986	167,792	44,070	123,722
2 Distribution		311,237	37,810	2,483	351,531	238,254	113,277
3 Transmission		456,780	1,675	4,620	463,075	269,580	193,495
4 Substations		80,967	21,234	5,845	108,046	73,752	34,294
5 Control Center & Buildings		44,678	5,219	6,208	56,105	50,851	5,254
6 Enabling		2,165	29,947	85,288	117,401	111,543	5,858
7 Support Services		1,925	10,483	91,361	103,768	13,325	90,443
8 <b>Total<sup>1</sup></b>		<b>1,019,752</b>	<b>123,173</b>	<b>224,791</b>	<b>1,367,717</b>	<b>801,375</b>	<b>566,342</b>
9 <i>Reference</i>		<i>Schedule 5.5</i>	<i>Schedule 5.5</i>		<i>Appendix D</i>		

Note:

<sup>1</sup> Total does not include 2% reserve for Excess Expenditures, inflation, or O&M Non-Capital.

## Initial Budgets

### Improvement Portfolios – Summary

(In \$000s)

2024

	1	14	15	16	17	18	19
	FY 2024						
	Federally Funded Capital	Non-Federally Funded Capital	Operating Expense	Total	System Remediation Plan	Non-System Remediation Plan	
<b>Improvement Portfolio</b>							
1 Customer Service	122,000	15,482	27,426	164,908	42,455	122,453	
2 Distribution	477,350	37,810	3,093	518,253	278,154	240,100	
3 Transmission	419,890	1,675	5,580	427,145	219,960	207,185	
4 Substations	80,597	22,134	4,190	106,921	72,627	34,294	
5 Control Center & Buildings	55,475	6,169	5,915	67,560	58,479	9,081	
6 Enabling	1,703	38,629	81,012	121,344	117,022	4,322	
7 Support Services	1,700	8,598	84,607	94,905	10,525	84,380	
8 <b>Total<sup>1</sup></b>	<b>1,158,715</b>	<b>130,497</b>	<b>211,823</b>	<b>1,501,035</b>	<b>799,222</b>	<b>701,813</b>	
9 <i>Reference</i>	<i>Schedule 5.5</i>	<i>Schedule 5.5</i>		<i>Appendix D</i>			

Note:

<sup>1</sup> Total does not include 2% reserve for Excess Expenditures, inflation, or O&M Non-Capital.



## Initial Budgets

### 5.5 Improvement Portfolios – Total Capital Expenditures

(In \$000s)

	1	2	3	4	5	6	7	9	10	11		
1		Total			=	Fed Funded Contributions			+	Net Non Federally Funded		
2	Improvement Portfolio	2022	2023	2024		2022	2023	2024		2022	2023	2024
5	Customer Service	95,717	138,805	137,482		82,653	122,000	122,000		13,064	16,805	15,482
6	Distribution	234,534	349,047	515,160		199,224	311,237	477,350		35,310	37,810	37,810
8	Transmission	237,658	458,455	421,565		235,983	456,780	419,890		1,675	1,675	1,675
7	Substations	108,006	102,201	102,731		89,097	80,967	80,597		18,909	21,234	22,134
4	Control Center & Buildings	12,499	49,897	61,645		9,299	44,678	55,475		3,199	5,219	6,169
9	Enabling	58,312	32,112	40,332		17,036	2,165	1,703		41,275	29,947	38,629
10	Support Services	12,556	12,408	10,298		4,320	1,925	1,700		8,236	10,483	8,598
11	Subtotal	759,281	1,142,926	1,289,212		637,613	1,019,752	1,158,715		121,668	123,173	130,497
12	Other											
13	2% Reserve for Excess Expenditures	15,186	23,087	26,303		12,752	20,599	23,640		2,433	2,488	2,662
14	Inflation	-	11,429	25,913		-	10,198	23,290		-	1,232	2,623
15	Total Capital Expenditures	774,467	1,177,442	1,341,428		650,365	1,050,549	1,205,645		124,101	126,893	135,783

## Initial Budgets

### 5.6 2017 Rate Order Base Rate Revenue Requirement Limit Comparison

(In \$000s or otherwise indicated)

1	2	3			4			5		
		Schedule Reference			2022	2023	2024	2022	2023	2024
1										
2					16,271,516,696	16,066,156,200	15,973,683,885			
3					(406,749,115)	(1,135,276,543)	(1,855,936,826)			
4					15,864,767,581	14,930,879,657	14,117,747,059			
5					\$ 1,183,310	\$ 1,113,654	\$ 1,053,005			
4										
4	Transmission & Distribution Operating Expenditures	5.2	\$	514,502	\$	561,413	\$	558,479		
5	Transmission & Distribution Other	5.3	\$	110,976	\$	120,715	\$	134,141		
6	Capital Budget - Non-Federally Funded	5.5	\$	124,101	\$	126,893	\$	135,783		
7	Future Efficiencies <sup>1</sup>	5.2	\$	-	\$	(59,409)	\$	(110,557)		
8	Generation Budget <sup>2</sup>	5.1	\$	288,092	\$	278,873	\$	254,661		
9	Other (Bad Debts, PREPA Legacy, Bankruptcy and Advisor Costs)	5.3	\$	145,639	\$	85,170	\$	80,497		
10	<b>Total Non-Federally Funded Transmission &amp; Distribution and Generation Expenditures</b>		\$	<b>1,183,310</b>	\$	<b>1,113,655</b>	\$	<b>1,053,005</b>		
11	Surplus / (Deficit)		\$	-	\$	-	\$	-		
12	Total Non-Federally Funded Transmission & Distribution and Generation \$/kWh		\$	<b>0.0746</b>	\$	<b>0.0746</b>	\$	<b>0.0746</b>		
13	Updated Actual Load (Nov 1, 2019 to Oct 30, 2020) (kWh)			16,079,046,283		16,079,046,283		16,079,046,283		
14	Illustrative \$/kWh assuming Consistent Load (Line 10 divided by Line 13) <sup>3</sup>		\$	<b>0.0736</b>	\$	<b>0.0693</b>	\$	<b>0.0655</b>		
<b>2017 Rate Case</b>										
15	PREPA Projected Sales (kWh)			17,268,325,180						
16	<b>PREPA Base Rate Revenue Requirement</b>		\$	<b>1,476,724</b>						
17	<b>Less</b>									
17	Subsidies		\$	188,726						
18	<b>PREPA Base Rate Revenue Requirement less Subsidies</b>		\$	<b>1,287,998</b>						
19	<b>PREPA Base Rate Rev Req (\$/kWh)</b>		\$	<b>0.0746</b>						

#### Notes:

<sup>1</sup> Reduction required for 2017 Rate Order Limit with future efficiencies that may be achieved by additional LUMA operational efficiencies and reallocation of ratepayer funds. Refer to Section 2.2 for further information.

<sup>2</sup> Generation budget includes Shared Services provided by LUMA to GenCo.

<sup>3</sup> Demonstrates a decreased \$/kWh rate if FY 2022-2024 load remains consistent with November 1, 2019 to October 30, 2020 actual load.



## Initial Budgets

# Appendix A: Operation and Maintenance Agreement (OMA) Excerpts

The following table provides relevant excerpts related to Initial Budgets from the OMA.

**Table A-1. OMA excerpts relevant to Initial Budgets**

OMA Excerpt	OMA Reference
<i>"Initial Budgets" means, collectively, the Operating Budget, the Capital Budget and the Generation Budget, in each case, for the initial Contract Year, and together with the projected budget for the following two (2) Contract Years.</i>	Page 18 - Article 1, Section 1.1
<i>(iv) The Budgets, including the Initial Budgets, and the Performance Metrics, each as amended and approved from time to time, shall include the costs and expenses required by, and associated with, the preparation and implementation of the System Remediation Plan.</i>	Page 42 - Article 4, Section 4.1(d) (iv)
<i>(g) Liability Waiver. In connection with the submission of the Initial Budgets to PREB, the Parties agree to apply for inclusion in the Rate Order that the associated tariff or terms of service include: (i) a waiver of Owner's, ManagementCo's and ServCo's liability to customers or any Person receiving Power and Electricity for any Losses arising in any way out of or in connection with the operation of the T&amp;D System and the provision of Power and Electricity including any events of interrupted, irregular or defective electric service due to Force Majeure Events, other causes beyond Owner's, ManagementCo's or ServCo's control or ordinary damages, including loss of revenue, loss of use of equipment, cost of capital, cost of temporary equipment, overtime, business interruption, spoilage of goods, claims of customers of electric customers or other economic harms, in each case howsoever and whensoever arising, including where caused by any of Owner's, ManagementCo's or ServCo's ordinary negligence, gross negligence or willful misconduct (collectively the "Liability Waiver"). negligence, gross negligence or willful misconduct of Owner, ManagementCo or ServCo, or their respective employees, agents or contractors; and (ii) a waiver in all cases of responsibility for any loss of profits or revenues, special, exemplary, punitive, indirect, incidental or consequential</i>	Page 43 - Article 4, Section 4.1(g)
<i>(e) Initial Budgets. As soon as practicable following the Effective Date, ManagementCo shall prepare and submit to Administrator the proposed Initial Budgets; provided that for purposes of the Generation Budget, ManagementCo shall only be required to submit (if received by ManagementCo) the Generation Budget as prepared by Owner and delivered to ManagementCo by Owner. ManagementCo shall have a reasonable time to review such Generation Budget prior to completing and submitting the balance of the Initial Budgets to Administrator hereunder. Within thirty (30) days following its receipt of such proposed Initial Budgets, Administrator, acting reasonably, shall provide ManagementCo comments on the appropriateness of the proposed Initial Budgets and recommend any changes or modifications it believes are necessary or appropriate. If Administrator does not respond within such thirty (30) day period, Administrator shall be deemed to have no objection to such proposed Initial Budgets being submitted by ManagementCo to PREB. The Parties agree that, within thirty (30) days following receipt of Administrator's comments, if any, or the end of Administrator's review period described in the immediately preceding sentence, if Administrator has no comments, Operator shall submit for PREB's review the revised Initial Budgets, incorporating or rejecting any of the modifications or changes suggested by Administrator, together with an explanation of any of Administrator's comments, as ManagementCo shall reasonably deem appropriate in its sole discretion. PREB shall review, and approve, deny or propose modifications to, such proposed Initial Budgets in accordance with Applicable Law. ManagementCo shall be required to respond promptly to any changes or modifications from PREB to the proposed Initial Budgets and submit any updates to the proposed Initial Budgets to PREB for its approval. If PREB does not respond within ninety (90) days after receipt of the proposed Initial Budgets or any update thereto, ManagementCo may proceed for purposes of this Agreement as if PREB had approved such proposed Initial Budgets.</i>	Page 45 - Article 4, Section 4.2(e)
<i>(f) Review of Initial Budgets. Administrator, on behalf of Owner, shall review and, if applicable, provide comments on the Initial Budgets in the manner contemplated by Section 4.2(e) (ManagementCo Responsibilities – Initial Budgets).</i>	Page 50 - Article 4, Section 4.3(f)

## Initial Budgets

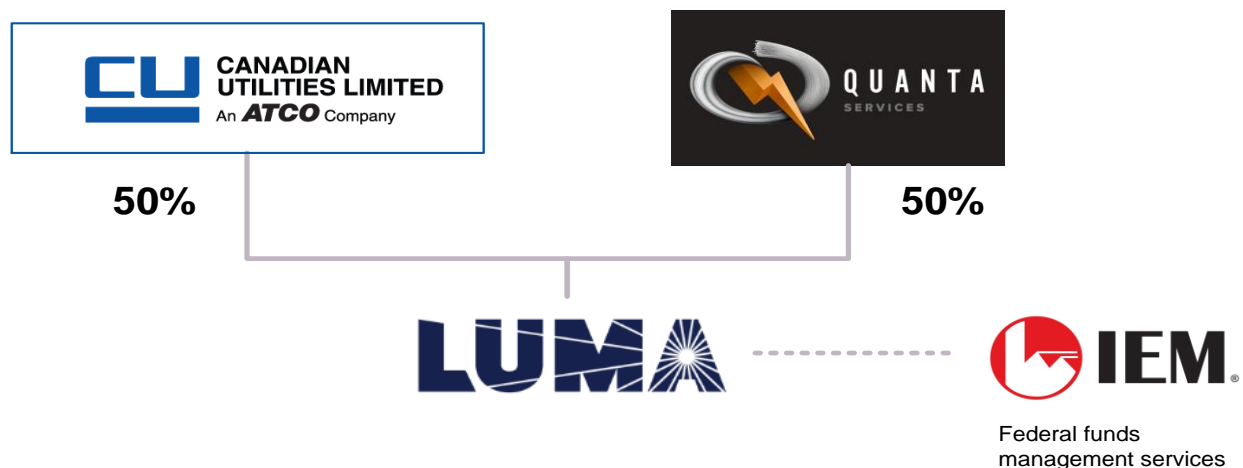
OMA Excerpt	OMA Reference
g) <i>Initial Budgets and Rate Order.</i> The Initial Budgets (including any amendment thereto pursuant to Section 4.3(d)(ii) (Owner and Administrator Responsibilities – Additional System Contracts and Generation Supply Contracts Between Effective Date and Service Commencement Date)) shall have been approved by PREB or otherwise finalized for purposes of this Agreement in accordance with Section 4.2(e) (ManagementCo Responsibilities – Initial Budgets) and PREB shall have issued a Rate Order sufficient to fund the Initial Budgets.	Page 53 - Article 4, Section 4.3(g)
i) <i>Federal Funding.</i> Owner shall have, or shall have access to, adequate funding for Capital Costs for the first three (3) years of the Term, as such Capital Costs are detailed in the Initial Budgets approved by the Parties.	Page 53 - Article 4, Section 4.3(i)
Section 7.3 Budgets. (b) <i>Flexibility to Overrun.</i> Each Budget shall include up to a maximum of two percent (2%) in excess of the total amount for excess expenditures that may arise in any Contract Year (“Excess Expenditures”); provided that such Excess Expenditures shall at all times be otherwise compliant with the applicable Rate Order. Any Excess Expenditures incurred by Operator during a Contract Year shall be treated as T&D Pass-Through Expenditures and as if initially budgeted for such Contract Year. Each reference herein to a Budget or Default Budget shall be deemed to include such Excess Expenditures to the extent such Excess Expenditures are incurred.	Page 89 - Article 4, Section 7.3
Section 7.4 Budget Policy. The Budgets and the related ServCo staffing levels for each Contract Year shall be designed to be adequate in both scope and amounts to reasonably assure that Operator is able to carry out the related O&M Services in accordance with the Contract Standards and have a reasonable opportunity to earn the Incentive Fee for achieving the Performance Metrics. The Parties further acknowledge and agree that, from time to time, it may be necessary or appropriate to amend or otherwise adjust the Performance Metrics or the Budgets as a result of (i) Force Majeure Events, (ii) Owner Fault, (iii) Outage Events or (iv) additional requirements imposed by Owner, Administrator or any other Governmental Body after approval of the Budgets, in the case of each of clauses (i) to (iv), which (A) have resulted (or are reasonably likely to result) in schedule delays or increased work scope or costs and (B) are not attributable to Operator’s gross negligence or willful misconduct. Operator shall provide notice to Administrator and PREB promptly following the occurrence of an event contemplated above and the Parties shall, in good faith and acting reasonably, consider necessary adjustments to the Performance Metrics or the Budgets that are based on rates that are reasonable and customary.	Page 90 - Article 4, Section 7.4

## Initial Budgets

# Appendix B: LUMA Organization Chart

## B.1 LUMA Corporate Structure

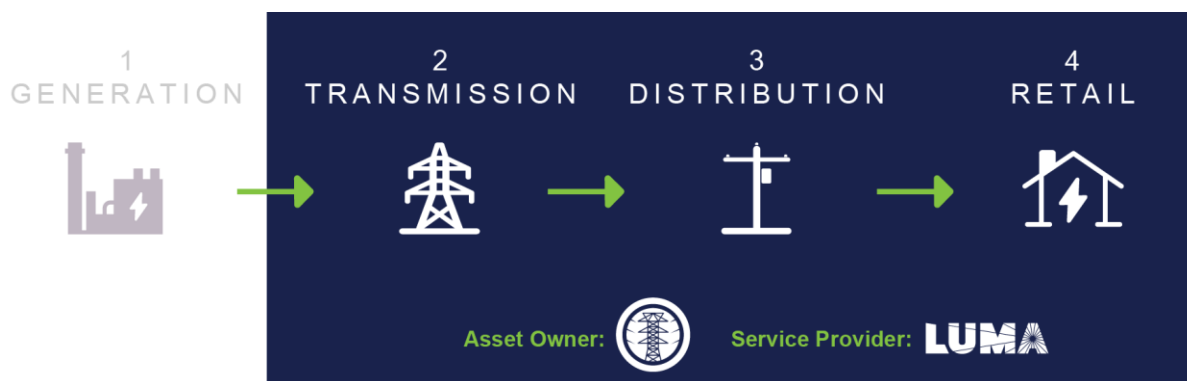
Figure B-1. LUMA corporate structure



## B.2 LUMA Role as Regulated Operator

LUMA will manage all functions from when the electricity leaves the generation facilities and enters the T&D grid to delivering electricity and providing energy service to retail customers, including system planning and dispatch.

Figure B-2. LUMA responsibilities



## Initial Budgets

### B.3 LUMA Organization Chart

Figure B-3. LUMA Organization Chart





## Initial Budgets

# Appendix C: Initial Assessment Findings and Observations

LUMA's initial assessment of the utility, its assets and organization, reveals infrastructure and organizational systems that are in significant need of improvement. All organizational systems and processes require substantial improvement to enable more systematic, standardized and cost-effective deployment of resources and capital. Physical assets are in poor condition from inadequate maintenance and subsequent storm damage, which has corresponding effects on system performance and reliability. Throughout the assessment process, however, LUMA encountered a number of very dedicated and capable individuals who are performing activities vital to keeping the grid functioning. Yet performance continues to decrease and the system continues to be vulnerable to severe weather or other potential system-wide failures.

## C.1 Key Organizational Health Findings

The following section highlights key observations LUMA has documented across all areas of the organization.

### WORKPLACE HEALTH AND SAFETY

To minimize accidents and injuries, a safety culture must begin at the top of an organization and permeate through all aspects of the workplace. Though safety is acknowledged as important by PREPA management, LUMA found significant opportunity for improvement in health and safety procedures, training and compliance. Many employees are exposed to unsafe working conditions due to damaged and insufficiently maintained equipment and facilities, inadequate tools and PPE, substandard technical practices and inadequate policies and procedures for documenting, monitoring and correcting safety issues. These practices have resulted in serious safety incidents in past years. In 2014, DuPont Sustainable Solutions reviewed PREPA's safety practices. DuPont noted significant deficiencies. The report recommended that a "robust plan of action must be implemented in order to correct these deficiencies." PREPA's safety performance continues to lag behind industry standards. Over the three year period from 2017 – 2019, PREPA averaged 372 OSHA recordable injuries or illnesses per year resulting in an average of 2,200 lost days of work per year. In 2019, PREPA's OSHA Recordable Incident Rate was 8.76 while the average for T&D utilities tracked by Edison Electric Institute (EEI) was 1.78. Additionally, there is a culture of under-reporting incidents and actual safety performance when tracked and calculated using industry standards is worse than formally reported.

### MAINTENANCE PRACTICES

PREPA currently lacks effective systems and processes for coordinating the inspection, planning and execution of preventative maintenance. Reacting to daily system outages and restoration activities consumes the majority of PREPA's field resources. Repairs made during service restoration are often provisional and substandard, without documentation that would enable following up with permanent repairs or coordinating more proactive asset management planning prior to the next failure. The current OMS has been repurposed as a general work order management system, is failure prone and outdated. Restoration processes lack formal operating procedures, QC and workforce training, resulting in inconsistent and often substandard service restoration quality and creates potential future safety and operational concerns.

## Initial Budgets

### PROJECT MANAGEMENT AND CONTROLS

LUMA observed a need for improvement in project management, control and implementation capabilities to ensure projects are completed on time and on budget. LUMA identified infrastructure projects that were left incomplete, software that was purchased without implementation and consistent variance between project budgets and actual expenditures. The utility's organizational structure and management systems require significant improvement to enable adherence to the disciplined project management, control and execution procedures required for compliance with FEMA grant management.

### POLICIES AND PROCEDURES

Many industry-standard operational policies and procedures have not been created, documented, updated, implemented or enforced. This has resulted in a patchwork of inconsistent, unstandardized work, with inadequate (paper based) documentation and incomplete transfer of institutional knowledge, preventing an accurate understanding of the current state of the physical infrastructure.

### ABSENCE OF ACCURATE DATA

LUMA found a lack of accurate data, data collection procedures and data management systems required to make strategic or tactical decisions regarding assets, system and human performance and risk. The lack of inspection and testing activities over the past 10 years has rendered locating, recording and categorizing asset conditions to be difficult. Lacking accurate circuit maps, system operators are often unable to identify and isolate specific areas where fault have occurred and are forced to cut power to large numbers of customers. This poses safety concerns, has a negative effect on worker productivity and makes planning repairs more difficult. LUMA will need to conduct significant work to establish the basic foundations of a data driven organization, prior to leading the utility through the digital transformation required to operate the utility more fully deploying interconnected equipment with greater automation, computing power and flexibility.

## C.2 Key Asset Condition Assessment Findings

LUMA found major physical infrastructure assets to be in a state of damage or disrepair, with a patchwork of temporary emergency fixes that are undocumented and below industry standards. The following section briefly discusses LUMA's key observations.

### SUBSTATION AND TRANSMISSION CENTERS

The SCADA system is obsolete (i.e., no longer supported by the manufacturers), severely limiting the utility's ability to monitor system performance, assess asset condition, conduct remote supervision and control, perform system integration or assist in limiting the extent of system outages. Much of the critical high- and medium-voltage equipment is operating beyond the manufacturer's service life, substantially increasing the risk of larger and more extended system outages. Approximately 70% of the protection relays are electromechanical and are at end of life. These older relays require a manual, hard-wired approach to operating the system and pose significant future maintenance cost issues. Significant safety and environmental hazards are common throughout the system including dangling wires, inadequately grounded and bonded equipment and structures and devices leaking oil.

## Initial Budgets

### TRANSMISSION SYSTEM HAZARDS

Damaged transmission system structures, supports and foundations pose hazards across the island. This is exacerbated by improper clearance to ground and vegetation during heavy loading, and inadequately grounded and bonded equipment and structures. Many wood poles lack adequate wind ratings, corroded anchors and loose or corroded guy wires do not provide sufficient support, and direct-embedded poles backfilled with common soil are susceptible to erosion and wind uplift. There are numerous instances of broken tower members, hardware, crossarms and insulators, and several situations where the conductor is stretched and has poor splices.

Due to vegetation incursions, the control center operator limits circuit loading to prevent flashovers when conductors sag. The system as a whole is falling short in meeting its design standards. Both under normal and severe weather conditions, permanently out-of-service line segments limit the ability to operate within mandated contingencies decreasing reliability performance and many operating constraints affect the economic dispatch of generation, which results in higher energy costs for customers.

### TELECOMMUNICATIONS SYSTEMS AND NETWORKS

Many telecommunications systems and networks still face a level of damage and disrepair that severely limits data traffic and communications, impacting the utility's ability to provide customer service, control the grid and keep people, property and equipment out of harm's way. Without adequate information, system operations activities are based on judgement unaided by data, requiring use of larger safety margins and measures to guard against a catastrophic failure. With proper data, operations could be carried out with less reliance on load shedding. The inability to communicate system status to customers means that customers are often left guessing or inferring, without accurate information on their service status.

Most of the equipment and hardware is no longer supported by the manufacturers and vendors. More critical examples are Cisco network switches, Synchronous Optical Networking (SONET) switches, Aviat radios, National Electric Code (NEC) phone exchanges and many more. No vendor support results in complete dependence on in-house IT OT support. This type of support includes sourcing legacy equipment from the internet, bench repairing electronics when at all possible and swapping out parts from failed systems to restore functionality. This is becoming increasingly difficult because of equipment and parts sourcing, limited skills and knowledge and no documentation due to attrition. In addition to the maintenance challenge, the legacy equipment was not built to support current industry standard features and protocols to support modern utility, cybersecurity and cloud data demands through route diversity and system redundancy.

Moreover, the Cybersecurity and Infrastructure Security Agency's Computer Emergency Readiness Team has many vulnerabilities posted applicable to equipment currently in use (refer to: <https://us-cert.cisa.gov/>). Exploiting some of these vulnerabilities are often used as training for cyber students and examples are freely available on the internet. The current network design does not mitigate these known vulnerabilities.

LUMA requires a communications backbone that can be used for control centers to dispatch and manage field personnel. The existing in-service telephone exchange is at end of life and replacement equipment is no longer available. Replacement technologies cannot run on the same platform. Failure will result in widespread outages and slow response times as key systems and people lose communications and

## Initial Budgets

access to internal systems. This may result in expensive future damage as protection technologies will not be fully functional or in service.

Fleet vehicles need to be outfitted with mobile radios as the mobile radio system is severely limited, reducing the flexibility needed in remote dispatching of workers. Key personnel currently use public cellular service with no redundancy or back up. Using public cellular service providers is not reliable during emergency situations and poses a key risk to emergency operations and restoration of service in case of service disruption.

Due to the complexity and scope deploying a Land Mobile Radio (LMR) system, the FirstNet service for First Responders (Fire, Police, Ambulance) is required. This service will allow control centers to track staff and equipment while directing emergency and repair efforts. FirstNet devices (cell phones and tablets) allows connectivity with corporate resources to better manage the utility assets while providing better customer service thereby driving down the OMA agreed upon metrics (SAIDI, SAIFI and Customer Average Interruption Duration Index [CAIDI]).

### DISTRIBUTION SYSTEM

Infrastructure damage from the hurricanes and earthquakes will require the complete rebuild of a majority of the distribution circuits. Where repairs have been made, they are largely temporary, substandard and undocumented. VM has been largely neglected and will require significant investment to return to normal inspection and trimming cycles. There is a noted absence of reclosers and fuses across the system, and where they do exist these assets are either damaged or disabled.

### SYSTEM OPERATIONS TECHNOLOGIES AND FACILITIES

In the event of losing the Monacillo primary Energy Control Center (ECC) for any reason (including a fire in the Monacillo substation control panels and relays) would severely limit the capability of the system, highlighting the lack of redundancy. The Ponce Back-up Control Center (BUCC) has only 35% visibility on the system, which would mean certain substations would have to be manned or abandoned, which will lead towards major outages and prevent timely power restoration. The current SCADA/EMS system (computer system required to support the effective operation of the electric grid) was installed in the mid-90s and is obsolete. The vendor no longer supports the system and spare parts are increasingly difficult to source, a failure of this system will cause major disruption and can lead to the inability of operating the electric system.

The System Operator's view is limited to the current state of the system, creating a lack of situational awareness. The system lacks automatic alerts when N-1 contingencies occur and lacks the ability to perform a system-based risk assessment prior to switching.

## C.3 Generation and Resource Adequacy

Although LUMA will not own or operate generation assets, LUMA is responsible for generation planning as well as System Operations which includes dispatching generating units to maximize reliability at the least cost and to balance supply and demand.

LUMA is charged with developing the SOP as part of the FET services and must submit the SOP to P3A and PREB for approval. The SOP define how the bulk electrical system in Puerto Rico will be managed

## Initial Budgets

safely, reliably and efficiently. The SOP establish the rules and protocols that apply to the System Operator and all generators interconnected to the bulk power system.

As part of its work in this area LUMA performed an assessment of generation operations (focused on availability, flexibility and forced outages) and an analysis on PREPA's Resource Adequacy (RA). LUMA's key findings on dispatch and availability of PREPA's generation fleet, including AES, EcoEléctrica and renewables are as follows:

- There is a large backlog of deferred maintenance affecting system wide availability and reliability
- There is a lack of predictive and preventative maintenance programs
- The lack of clarity around plant retirement schedule hinders effective planning and investment
- Critical tools such as Asset Suite and OSISoft Pi Server are under-utilized
- Significant lack of system testing, with 10 years or more since the last system performance assessment.

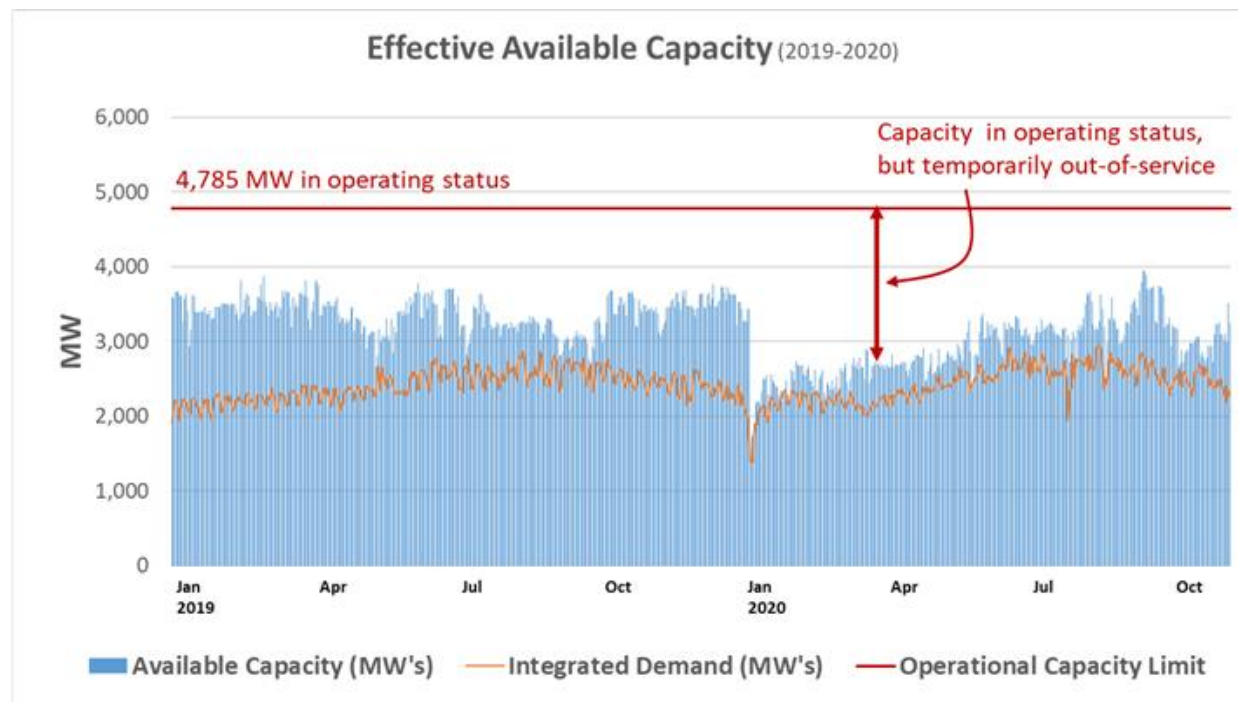
## RESOURCE ADEQUACY ANALYSIS

RA is an industry planning standard that requires a utility have enough generating capacity to meet its peak demand plus an additional Planning Reserve Margin (PRM). RA is a standard metric for measuring the ability of a system to have enough supply to effectively meet demand.

LUMA worked with PREPA's control center and generation teams to collect data on daily supply and demand. This data provides some insight on the daily volatility in available reserves and the probability of failures. Figure C-1 shows the system average daily capacity available (blue) and along with peak demand for each day (orange line). The blue space above the orange line is the capacity reserve margin. For the 22 months ending October 31, 2020, PREPA experienced many days where available reserves fell below prudent utility planning practices.

## Initial Budgets

Figure C-1: PREPA Average Daily Capacity and Demand



Source: LUMA analysis of Daily System Loads and Availabilities 2019-2020

Based on LUMA's interviews and analysis, there is currently approximately 6,173 MW of nameplate-rated capacity in the bulk power system, though 1,388 MW is effectively out of service. This out-of-service capacity includes units that have not operated in several years and others such as Palo Seco 2, which are designated as structurally unsafe to walk on, much less operate. Net of these out-of-service PREPA units there is 4,785 MW in operating status.

As a result of PREPA's unreliable generating fleet, and the below-industry-standard level of RA, the system operator is forced to make many operational decisions that are sub-optimal. Dispatchers are forced to run thermal units at lower loads to ensure ramping ability or spinning reserve. This causes these plants to consume more fuel, especially older steam units, which increases costs and environmental emissions. In addition, because there is so little flexibility to ramp generation to match the demand variability, the control center has few options available to achieve economic dispatch or to reduce load shedding in response to operational issues.

### C.4 System Reliability Performance

Decades of inadequate maintenance and capital improvement, along with subsequent storm damage have left the electric grid in poor condition, as reflected in PREPA's annual reliability performance indices. During the FET LUMA assessed and analyzed PREPA's reliability data collection methods and performance indices. Grid operators monitor and track reliability indices to gauge the health and safety of the grid. Recent reliability benchmarks (discussed in detail below) show that PREPA's reliability performance indices are considerably lower than the lowest performing utility benchmarked by the IEEE PES (Power and Energy Society) Distribution Reliability working group.

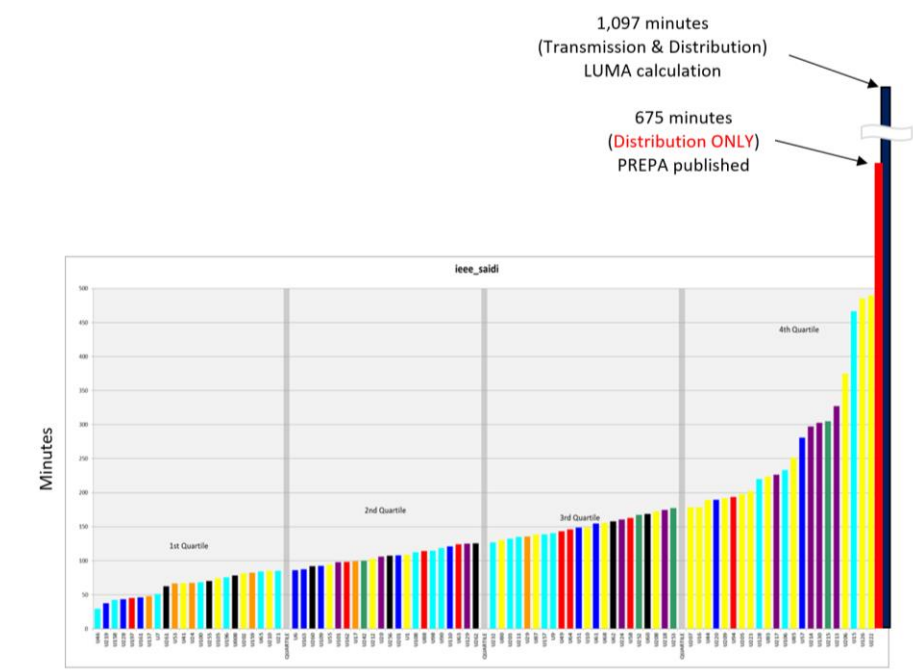


## Initial Budgets

In its current state, PREPA's electric power grid is by far underperforming its industry peers in terms of reliability. The electric power industry uses the SAIFI and SAIDI as a standard method of measuring the grid performance of electric utilities. SAIFI and SAIDI are the most tracked and reported reliability indices. They can vary greatly among utilities depending on climate (commonality of snow, ice and/or windstorms), terrain (mountainous, desert or coastal), load density (urban or rural) and system design (radial, looped or 3-wire). The median performance for all utilities reporting in the IEEE Benchmark Year 2020 Results for 2019 Data is a SAIFI of 1.12 interruptions per year and a SAIDI of 126 minutes per year.

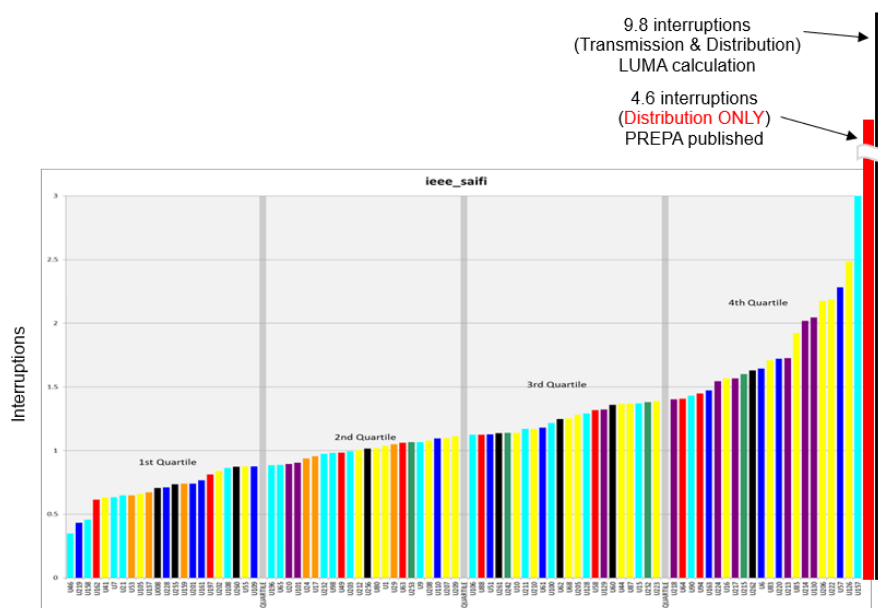
As shown in Figures C-2 and C-3 below, PREPA's 2019 SAIDI is 1,097 minutes and SAIFI is 9.8 occurrences as calculated by LUMA using PREPA data and industry best practices. For consistency with industry practices, transmission and substation related outages were included in the calculation of SAIDI and SAIFI. PREPA currently does not include transmission or substation related outages nor outages due to many of the causes on their Cause Code list in their published reliability metrics. The numbers that PREPA publish are also calculated using an outdated Major Event Day (MED) threshold; a more recent MED threshold is higher, driving SAIDI and SAIFI metrics even higher (worse). With both transmission, substation and distribution outages and all but Planned Outages included, reliability metrics are literally off the chart. These results imply that the electric grid has been deteriorating over a long period.

**Figure C-2. IEEE 2020 SAIDI Benchmark Report – PREPA Comparison**



## Initial Budgets

Figure C-3. IEEE 2020 SAIFI Benchmark Report – PREPA Comparison



Reliability performance indices are an indicator of the health of the grid assets. The performance of an electric grid is a function of many things that can affect reliability. The electric power grid is a combination of thousands of electric and mechanical parts that must operate flawlessly and seamlessly in a healthy system. Over time these components age and deteriorate naturally as they are exposed to the elements, which increases the probability of failure or mis-operation. Therefore, many of the contributors to system reliability are connected to the operational health of its primary assets. It is important to understand the electric grid is built to operate safely and reliably without interruption; moreover, it has safety features built in to protect valuable assets and to maintain public safety. For example, the electric grid is built to withstand short-circuit faults caused by foreign objects (e.g., vegetation, debris, wildlife) contacting the energized components and momentarily clearing the fault by deenergizing and reenergizing. In cases where the fault cannot be cleared automatically by protection equipment, such as circuit breakers or fuses, the grid will deenergize itself until the fault can be cleared by electric power workers.

There are instances where the electric grid will experience faults and outages due to aging, normal wear and tear, faulty equipment due to lack of maintenance or equipment mis-operation or malfunction. Most utilities want to avoid, or at least minimize, these faults as they can be avoided by good maintenance practices. The frequency, number and severity of outages is an indicator of the health of a grid. A well-designed and maintained grid should have fewer outages than a poorly maintained grid.

## Initial Budgets

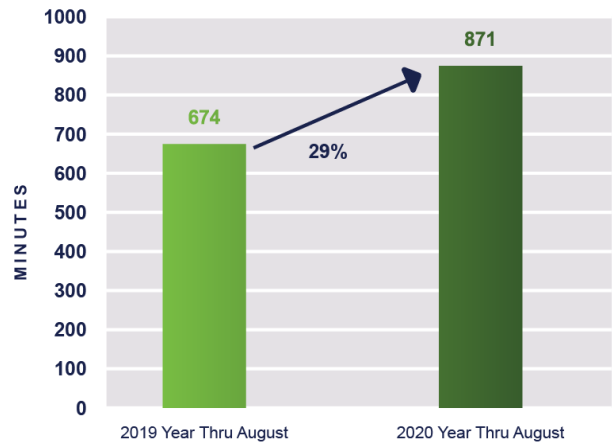
Therefore, grid operators monitor and track outages and associated reliability indices to gauge the health and safety of its grid. If SAIFI and SAIDI are trending down or staying at acceptable levels, one would conclude the grid is healthy and operating as designed. If yearly reliability trends worsen, it is an indicator that the system is deteriorating and requires attention and remediation. And, if unattended, the problems increase not linearly, but exponentially.

### FUTURE TREND OF RELIABILITY

PREPA's reliability metrics (SAIDI and SAIFI) have been trending worse before and after the hurricane event in 2017. This performance trend will not change without strategic investments and operational improvements. With current practices of deferring maintenance, failure rates will increase exponentially, so the frequency of failure will increase faster than normal repairs can be made.

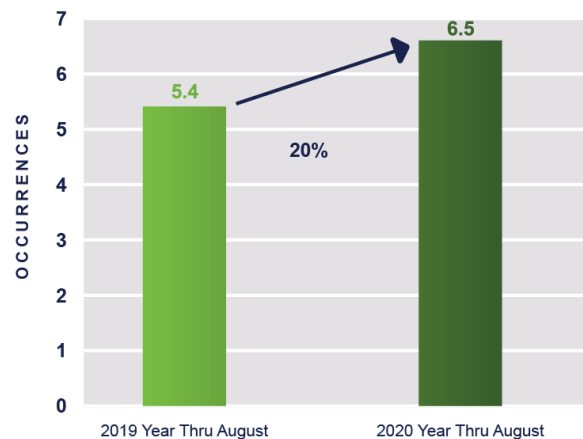
In 2020, SAIDI and SAIFI have further degraded 29% and 17% respectively, as shown in Figures C-4 and C-5. While this substantial change in SAIDI and SAIFI does not form a long-term trendline, it is certainly a concern that the PREPA's electric grid continues to deteriorate. These concerning performance metrics call for timely, substantial and targeted investments in the electric grid. Otherwise, as system performance continues to worsen over time, not only reliability, but safety will also be adversely affected.

**Figure C-4: 2019 – 2020 SAIDI Comparison  
SAIDI - LUMA Calculations**



**Figure C-4: 2019 – 2020 SAIFI  
ComparisonFigure C-5: 2019 – 2020 SAIFI  
Comparison**

### SAIFI - LUMA Calculations



## Initial Budgets

# Appendix D: Improvement Portfolios

LUMA's programs have been organized into portfolios of similar, interdependent programs that together cover all functional areas of the utility. Table D-1 below provides a summary of annual spending estimates for each portfolio, from Fiscal Year 2022-2024. These estimates include federally funded programs, non-federally funded capital expenditures and program-related operational expenditures.

**Table D1. Annual Spending Estimates for Each Portfolio (\$ million, real)**

Portfolio	FY2022				FY2023	FY2024
	Federal Funded Capital	Non-Federal Funded Capital	OpEx	Total Spending Estimate	Total Spending Estimate	Total Spending Estimate
Customer Service	83	13	19	115	168	165
Distribution	199	35	2	237	352	518
Transmission	236	2	2	240	463	427
Substations	89	19	7	115	108	107
Control Center & Buildings	9	3	7	20	56	68
Enabling	17	41	90	149	117	121
Support Services	4	8	91	104	104	95
<b>Grand Total</b>	<b>\$638</b>	<b>\$122</b>	<b>\$220</b>	<b>\$979</b>	<b>\$1,368</b>	<b>\$1,501</b>

**Customer Service** will be enhanced in multiple ways. LUMA's Voci of the Customer program and the deployment of enhanced customer service technology will improve interactions with customers. Streetlighting will be repaired and billing systems improved. AMI will expand remote meter reading, along with a host of reporting, control and customer engagement capabilities.

**Transmission** and **distribution** assets damaged by Hurricanes Irma and Maria that received temporary emergency repairs to quickly restore service will receive permanent repairs. Assets such as towers, poles, lines, anchors and guys will be repaired, restored to current standards and hardened to increase resiliency, where possible. New technology and capital investments will automate distribution and increase transmission reliability. The telecommunication system will be restored and modernized.

**Substations** will be repaired, rebuilt and made safer, while mitigating against future disasters.

**Control centers**, which are critical for the delivery of economic and reliable energy, will be refurbished or completely rebuilt. They will receive critical software upgrades and new technical capabilities that significantly improve energy management and load-generation balancing. New system operating procedures and strategies will be developed alongside the physical, software and technological upgrades. New **buildings** such as a new control center as well as warehouses and mechanic shops with upgrades required for safety and compliance requirements will be completed in order to meet applicable laws and regulations.

## Initial Budgets

The **Enabling** portfolio of investment projects focuses on safety and operational excellence. Investment programs include the provision of new personal protective equipment and tools (as well as provisions for their inventory and management), training in skills and safety for all employees, a new program management office specifically designed to handle large capital projects, and new data systems to accurately store and manage data on T&D assets gathered through inspections. The Enabling portfolio represents necessary activities to enable the successful execution of operational and capital work and include key programs such as Vegetation Management and Fleet Management.

**Support services** is cross functional. They include human resource programs for attracting and retaining a high performing employee base, and processes and tools to secure information resources while permitting appropriate access to authorized stakeholders from all times and from any location. This portfolio also includes regulatory studies and plans that inform the development of a more detailed roadmap for meeting IRP milestones.

Emergency Management is part of support services and particularly important for Puerto Rico. During the front end transition LUMA is formulating its Emergency Management Plan. This program will allow LUMA to be prepared for the next disaster with a comprehensive set of emergency response and business continuity plans, as well as emergency management training and exercises tailored to the response effort required for Puerto Rico. Once an event occurs, we will communicate with customers, key stakeholders and the public. LUMA will deploy resources to re-establish critical lifelines and restore service.

The remainder of this section presents a brief description of each portfolio, along with their associated programs. For Portfolio Capital Expenditures included in the Initial Capital Budget, please refer to Schedule 5.4 Improvement Portfolios – Summary as well as Schedule 5.5 Improvement Portfolios – Total Capital Expenditures.

## Initial Budgets

### D.1 Customer Service Portfolio

Customer service will be enhanced in multiple ways. LUMA's VoC program and the deployment of enhanced customer service technology will improve interactions with customers. Streetlighting will be repaired and billing systems improved. AMI will expand remote meter reading, along with a host of reporting, control and customer engagement capabilities. Table D-2 below presents a summary of the program spending for the largest programs in the customer service portfolio, followed by a short description of each Program.

**Table D-2. Customer Service Portfolio Spending Estimates by Program (\$ million, real)**

Customer Service Programs	FY2022				FY2023	FY2024
	Federal Funded Capital	Non- Federal Funded Capital	OpEx	Total Spend Estimate	Total Spending Estimate	Total Spending Estimate
Distribution Streetlighting	80.0	-	-	80.0	129.8	128.8
Billing Accuracy and Back Office	-	1.4	13.2	14.6	12.9	11.2
Standardized Metering and Meter Shop Setup	0.3	5.7	0.3	6.3	1.1	1.0
AMI Implementation Program	-	4.1	2.0	6.1	16.8	17.2
Distribution Meter Replacement & Maintenance	2.4	0.5	0.1	2.9	0.6	0.7
Modernize Customer Service Technology	-	1.3	0.7	2.0	1.8	2.5
Loss Recovery Program	-	-	1.5	1.5	3.0	2.5
Voice of the Customer	-	0.1	1.0	1.2	0.6	0.5
Streetlight Billing	-	-	0.6	0.6	1.3	0.6
<b>Grand Total</b>	<b>\$82.7</b>	<b>\$13.1</b>	<b>\$19.5</b>	<b>\$115.2</b>	<b>\$167.8</b>	<b>\$164.9</b>

Note: Spending estimates include federally funded and non-federally funded capital expenses and program-specific operational expenses. General O&M expenses not directly allocated to specific programs are not included.

**Distribution Streetlighting.** This program deals with upgrading and replacing distribution streetlights that are a physical safety hazard and are scheduled for repair or replacement based on their criticality. Along with increasing the number of distribution streetlights in service, this process will also include Light Emitting Diode (LED) replacements and GIS data entry of all streetlights.

**Billing Accuracy and Back Office.** This program includes updates to bill print and delivery and other back office systems to ensure LUMA has the ability to continue to produce customer invoices. Current technology, machines and systems are outdated, creating a financial liability in delayed revenue of ~\$12.5 million for each day invoices are not produced. This upgrade includes acquisition of new hardware and software to support billing and customer contracts, along with removing redundant bill printing and enveloping equipment. Additionally, the program supports back office processing of service order paperwork and mobilizes resources to address backlogs of estimated and unbilled accounts. The program also implements a customer experience metrics dashboard and agent routing technology for Billing Services to reduce resolution time and increase customer satisfaction.



## Initial Budgets

**Standardized Metering and Meter Shop Set Up.** This program is targeted at establishing a location for standardized meter testing for LUMA and the provision of appropriate internal and external meter testing equipment. Enhanced procedures are also included, along with operational support for the new facility and equipment.

**AMI Implementation Program.** An AMI implementation program establishes two-way remote meter reading reporting and control capabilities. Such programs enable a broad range of capabilities that result in cost savings to the utility and customer satisfaction improvements. This is achieved by providing the ability to offer more granular consumption data, bi-direction metering, outage notifications, power quality measurements and remote connects / disconnects. For the utility, operational savings and revenue protection are critical drivers as well as OMS, DR, Data Aggregation (DA), load forecasting, load research, rate studies and many other critical modern utility functions. An AMI program is usually seen as a top priority foundational program due to its large number of related and dependent programs and the savings and customer benefits that are immediately available.

**Distribution Meter Replacement and Maintenance.** This program deals with correction, replacement and maintenance of distribution meters. In particular, the program will replace failed TWACS meters, along with maintenance items related to improving communications within the existing TWACS system.

**Modernize Customer Service Technology.** The Modernize Customer Service Technology program is primarily focused on remediating the telephony technology through the development and implementation of a new cloud-based contact center platform. Contact center software allows for the management of a high volume of inbound and outbound customer communications across a range of channels. Modernizing contact center procedures will mitigate LUMA's risk of customers being unable to report emergency situations. The program will create real time dashboards and reporting to cover KPIs across all of Customer Service, including the contact center, district offices and billing services.

**Loss Recovery Program.** This program is targeted at reducing NTLs by the application of advanced monitoring and software techniques coupled with a significant number of inspection teams in the field. Initiatives include AMI revenue protection software and modules that can identify anomalies in equipment and customer consumption, enhanced data analytics, field theft detection tools and widespread inspections, all supported by a team of new back office business and data analysts.

**Voice of the Customer.** This program focuses on customer service, providing customers with increased voice, and improving tracking of customer service interactions. Quality assurance mechanisms implemented under this program include customer surveys, welcome packs, customer center voice and screen recording and customer complaint tracking and case management. The program also includes process and communications improvements such as quantitative analysis of KPIs and other metrics to improve overall customer service, along with customer experience training for employees.

**Streetlight Billing.** This program is an audit of streetlights and associated billing. PREPA has approximately 500,000 streetlights, which should be audited on a regular cycle to be determined based on asset management procedures. This program will require LUMA to complete a physical audit of the streetlights, assigning each with a unique indicator/asset tag. Once this process is complete, updates will be made in the customer care and billing (CC&B) system to ensure customers are being billed accurately for their lights. The program also includes communication with customers on corrections to the street lighting system.

## Distribution Streetlighting

# Distribution Streetlighting

## 1.0 Program Description

This program deals with upgrading and replacing distribution streetlights that are a physical safety hazard and are scheduled for repair or replacement based on their criticality. Along with increasing the number of distribution streetlights in service, this process will also include LED replacements and GIS data entry of all streetlights.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

As a result of natural disasters including hurricanes and earthquakes, an estimated 70% of the ~ 500,000 streetlights in Puerto Rico are damaged. Many of these damaged streetlights (estimated at ~343,000) require repair, replacement or upgrade. As per Puerto Rico Energy Public Policy Law No. 17 (April 11, 2019), all existing high-pressure sodium (HPS) lamps must be replaced with LEDs by 2030. All streetlights also require data entry into the GIS system (per local rules), with a longer term need to evaluate and plan implementation of a smart streetlighting system. The OMA also requires that public lighting be maintained and improved and that the operations and maintenance of these lights, including installation of LED lighting, be in accordance with Prudent Utility Practice and applicable law.

Of the 70% damaged streetlights, LUMA estimates that approximately 15 percent of the distribution streetlights are a physical safety hazard that require hazard mitigation to reach remediation. Field inspections will categorize assets according to their health, based on estimates of condition (likelihood of failure) and criticality (consequence of failure) and will assign an asset score from 0 (worst) to 4 (best). Mitigation of risk related to only the highest risk assets will be categorized as a 0 or 1 and performed as SRP work. These deficient assets will exhibit the following:

- Extreme likelihood of failure, or already failed, *and* likely to cause:
  - A safety impact to the workers or the public, and/or
  - Failure to meet applicable legal requirements, including Act 17, which includes requirements related to safe and reliable utility operations.

For the reasons mentioned above this program is included in the SRP.

All deficient assets, including those in the SRP will go into a planning process to achieve the objectives defined in LUMA's Recovery and Transformation Framework. The most severe safety risks will be flagged at the time of inspection for immediate mitigation and pushed to the top of the priority list.

### 2.2 Description of Remediated State

Field inspections will be performed under a separate program (field inspection's program). High risk findings (asset score of 0 and 1) shall be incorporated into a remediation plan within 60 days of identification. That plan shall take into account a coordinated approach to remediation based on severity and risk according to the objectives defined in LUMA's Recovery and Transformation Framework.



## Distribution Streetlighting

In the remediated state, the following will be accomplished:

- High level inspection of distribution streetlight assets
- Repair/replacement of approximately 15% distribution streetlight assets that have a high likelihood of failure with a potential to cause damage to public infrastructure or injury to the public.

### 2.3 Description of Program Completed State

In the completed state, all ~343,000 damaged lights will have been repaired, replaced or upgraded over a period of 10 years. Within six years from project outset, all 490,000 lights would also have been entered and monitored through LUMA's GIS system.

Additionally, as part of the completed state, all HPS lamps would have been replaced by LEDs by 2030. Finally, evaluation of a smart streetlight system would also have been completed.

### 2.4 Program Activities

- Completion of field audit to locate lights and entered into asset management database
- Establishing plan for replacing lights from a geographic and type of light perspective including evaluation for smart streetlighting
- Issuing requests for proposals (RFPs) for replacement of the lights
- Selecting vendors/contractors to complete the work

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Direct
	<input type="checkbox"/> Increase Service Reliability	
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Direct
<input type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Direct
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Direct
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input checked="" type="checkbox"/> <b>Sustainable Energy</b>	<input checked="" type="checkbox"/> Modernizing the Grid	Indirect

## Distribution Streetlighting

Primary Goals	Objectives	Direct or Indirect Impact
<b>Transformation</b>	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Implement Effective Public Safety Practices

This program improves public safety as failed lights can increase public safety and security risks.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Deliver a Positive Customer Experience

#### Objective: Deliver Electricity at Reasonable Prices

This program enables a more positive customer experience by restoring streetlights to working order. This also supports proper billing for them, which results in electric consumption being fairly charged to light owners. Re-establishing revenue from the lights can also postpone or reduce future rate increases for customers.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Effectively Deploy Federal Funding

This program falls directly within one of the targeted federal FEMA funding areas.

#### Objective: Restore Damaged Grid Infrastructure

This program replaces lights that are no longer working due to storm damage or wear out.

### PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

#### Objective: Modernizing the Grid

Smart streetlighting would satisfy a key component of modernizing the grid, offering the following main benefits:

- Contains sensors that adjust their brightness and achieve significant reduction of energy consumed by dimming each individual fixture where no traffic is present, and also by adaptively adjusting its brightness based on the light sensed (as opposed to on/off only),
- Applies a management system that allows for remote monitoring and control of streetlights, enabling detection of failures and maloperation, and somewhat futuristic, but in use elsewhere,
- Incorporates a variety of other functions ranging from containing a level-1 120V vehicle charger, to monitoring the availability of parking and can even sense mischief (e.g., sense the noise of broken glass and initiate an automatic reporting system)

## Distribution Streetlighting

### 2.6 Program Risks

The risks of not moving forward within this program include:

- Failure to address public safety/security risks due to non-functioning lights
- Failure to deliver a positive customer experience and deliver safe, reliable electricity at reasonable prices
- Reputational risk to LUMA for not delivering a key service
- Being in non-compliance with Puerto Rico Energy Public Policy Law No. 17, which requires replacement of all HPS lamps with LEDs by 2030

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$80.0	\$129.8	\$128.8	\$940.4
SRP Expenditures	\$25.0	\$42.0	\$41.0	\$84.0

### 3.2 Program Resource Requirements

- Approximately 343,000 LED lights and associated installation hardware
- Adequate internal resources to complete the light field audit and enter GIS data
- Adequate internal and external resources/contractors to carry out the light replacements

### 3.3 Estimating Methods & Assumptions

The average cost for field audits/GIS entry and light replacements based on past experiences with similar projects.

For field audit/GIS Data:

- [REDACTED]
- 50% are joint use with the utility pole program and will be handled with pole GIS data entry. Cost estimates reduced by 50% as a result.
- After project compression, project total = \$3.96M spread over 5 years (\$792k/yr.)

For light replacements:

- [REDACTED]

# Distribution Streetlighting

## 3.4 SRP Program Timeline & Milestones





## Billing Accuracy & Back Office

# Billing Accuracy & Back Office

## 1.0 Program Description

This program includes updates to bill print and delivery and other back office systems to ensure LUMA has the ability to continue to produce customer invoices. Current technology, machines and systems are outdated, creating a financial liability in delayed revenue of ~\$12.5M for each day invoices are not produced. This upgrade includes acquisition of new hardware and software to support billing and customer contracts, along with removing redundant bill printing and enveloping equipment. Additionally, the program supports back office processing of service order paperwork and mobilizes resources to address backlogs of estimated and unbilled accounts. The program also implements a customer experience metrics dashboard and agent routing technology for Billing Services to reduce resolution time and increase customer satisfaction.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

Discussion throughout this program brief will be separated by different projects under this program, e.g., Bill Print and Delivery Outsourcing, Remove Redundant Bill Printing and Enveloping Equipment, etc.

#### **BILL PRINT & DELIVERY OUTSOURCING**

For hard copy bills, PREPA currently generates and prints customer bills using an in-house Bill Print & Delivery (BP&D) function, located at its main office building (NEOS). Most bills are issued automatically using the Oracle CC&M platform (v2.7) along with other key IT systems (e.g., Control M, Doc1, Streamweaver, etc.). As part of this in-house function, PREPA manages the process for handling any returned mail (e.g., marked as undeliverable by the US Postal Service). The Bill Print & Delivery function is costly (~\$8.5M/yr.) and exposes PREPA to unnecessary risks as it relies on outdated bill printing/enveloping machinery (InfoPrint 4000) and uses unsupported IT software (Doc1). PREPA has no current BP&D emergency backup plan in place (e.g., in the event of a major disaster at NEOS). There is an opportunity to outsource the BP&D function, thereby reducing cost and risk.

#### **REMOVE REDUNDANT BILL PRINTING & ENVELOPING EQUIPMENT**

The BP&D function relies on key assets including bill print & enveloping machinery as well as key technology and software platforms. The machinery includes two bill printing machines (InfoPrint 4000 machines) and three enveloping machines (FPS14, RD3W, RD3N). This machinery is old and near the end of its productive life. The base software platform to store customer billing and usage data is Oracle's CC&B platform (V2.7; recently upgraded in Q2/Q3 2020). The following software is also used to control the BP&D function: Control-M (batch scheduling), Doc1 (bill composition/rendering), Streamweaver (bill file separation), E2Vault (indexes/ prepares files for rendering) and Linux SMTP servers (eBill notifications). The Doc1 platform is currently unsupported by the vendor which creates risks for PREPA's Bill Print & Delivery function.



## Billing Accuracy & Back Office

### USE RESOURCES FOR BACK OFFICE PROCESSING OF SERVICE ORDER PAPERWORK AND MANUAL DATA ENTRY/UPDATE OF CC&B

Currently, service order field work is distributed manually (using paper) to PREPA's field teams on a decentralized basis. Upon completion of service orders, field teams will return completed paperwork to physical locations to be manually entered into systems of record (e.g., CC&B, CUCOH, etc.). Examples of service order work include:

- Cut-off for non-payment orders (current PREPA past due and eligible for cut-off accounts customers >100k)
- Claims-related field work (12-15k meter investigations / exchanges per year)
- Consumption on active meters without an account (~5K backlog)
- Theft orders (~30K meter investigations conducted per year)

The lack of a digital workforce management solution is a major gap for the effective and efficient completion of quality work and also inhibits the timely and accurate recording of work for PREPA (e.g., due to manually data entry errors). Short-term and long-term solutions may be needed to achieve gains in efficiency, quality and costs savings that drive long-term value for PREPA and its customers. In the short-term, solutions may include process redesign, labor, use of technology (scanners, fax, etc.) and/or other digital solutions to minimize paper processing and manual data entry. In the long-term, solutions may include implementation of a digital workforce management solution which will distribute service orders to field teams on an automated basis.

### USE RESOURCES TO WORK DOWN OF ESTIMATED, UNBILLED, & OTHER BILLING EXCEPTION-RELATED ACCOUNTS

"Billing exceptions" are defined as customer bills that are unable to be automatically issued / printed via the Oracle CC&B platform due to a breakdown or error in the process, or a bill objected to by customers known as a "Claim". PREPA manages several types of billing exceptions including (backlog amount listed in parentheses):

- unbilled accounts (~\$9k)
- estimated bills (~\$143k)
- billing error (\$TBD-request for backlog made)
- consumption on active meter without account (~\$5k), and
- claims (no backlog; ~\$12k claims/year).

In addition, it is believed that there are a significant number of streetlights and joint use assets which are not accurately tracked in the asset management and/or billing systems and therefore, are not being billed appropriately.

### CUSTOMER EXPERIENCE METRICS DASHBOARDS

As part of the review of documents shared by PREPA, and through key stakeholder interviews conducted in the functional areas of billing, payments, credit & collections and theft, the team has not identified a set of holistic performance metrics and management meetings designed to drive performance at PREPA. PREPA's limited metrics are scattered across many documents. In addition, there are limited performance management meetings, but it is unclear how effective they are in driving performance. No corrective action plans were identified to drive performance (although on a case-by-case basis one-off initiatives were identified).

## Billing Accuracy & Back Office

### AGENT WORK ROUTING TECHNOLOGY FOR BACK OFFICE (WORK QUEUE ASSIGNMENT)

Billing exception work (unbilled accounts, estimated bills, etc.) is managed on a partially manual basis by extracting information from CC&B and into reports (e.g., some reports are in Excel or within the True North Dashboard). Improved routing of work to back office agents will improve workforce management and productivity yielding operational improvements for the back office.

### GENERAL TECHNOLOGY BILLING

There are other technology gaps within the current billing solution that will be addressed as part of this program (e.g., loose error controls within Oracle CC&B). Within the scope of this program, the team will further evaluate market available CC&B solutions and their fit against LUMA's business requirements, technology requirements, cost and vendor services to implement recommended solutions and required integrations. This program will also decommission the on premise Aclara Meter Data Management (MDM) solution.

Other technology gaps exist relating to billing for key areas including joint use and high load moves. Investments are needed to achieve Payment Card Industry (PCI) compliance related to payments as well as work areas related to theft management and credit & collections. Finally, scanning technology will help support the manual service order dispatch and return process.

This program supports the necessary investments needed to close these gaps.

## 2.2 Description of Remediated State

In the remediated state, the following will have been implemented in accordance with billing requirements as outlined under Act 17, Act 57, and Annex I of the OMA:

- BP&D function outsourced to and being performed by a third party vendor resulting in a significant reduction of billing exception backlogs (e.g., unbilled accounts, estimated bills, etc.)
- Centralization of back office operations for improved billing exception management and the optimization of the dispatch, return and data entry of field services orders into systems of record
- Improve reporting to identify gaps and make improvements for the bill print & delivery function, billing exception management, payment processing and theft identification/deterrence.

## 2.3 Description of Program Completed State

### BILL PRINT & DELIVERY OUTSOURCING

When the BP&D function is outsourced, the outsourced third party vendor will provide a comprehensive solution to print, batch, render, sort (hard copy printed bills and electronic bills), store images, enable bill image access, etc. The vendor will also be expected to provide address standardization and returned mail services. Finally, the vendor will have a disaster mitigation and disaster recovery plan to manage disaster-related risk.

### REMOVE REDUNDANT BILL PRINTING & ENVELOPING EQUIPMENT

After the BP&D function is outsourced, the existing in-house bill printing and enveloping machines will need to be removed and the current space (NEOS, 1st floor) will need to be remodeled for reuse.



## Billing Accuracy & Back Office

### USE RESOURCES FOR BACK OFFICE PROCESSING OF SERVICE ORDER PAPERWORK AND MANUAL DATA ENTRY/UPDATE OF CC&B

Currently, service order field work is distributed manually (using paper) to PREPA's field teams on a decentralized basis. In the completed state, the back-office service order work will be centrally dispatched (and completed service order notes/details will be returned to the centralized back office).

Resources will be used to generate service order lists across many service order types and to prepare them for LUMA field teams for completion. Upon completion of the work by LUMA field teams, a process will be used by the back office to support field returns of completed service orders (with notes) to be manually entered by the resources in an appropriate system of records (e.g., CC&B). This short-term process will be used until the long-term digital solution can be implemented to reduce manual labor-intensive processes and paperwork.

### USE RESOURCES TO COMPLETE BACKLOG OF ESTIMATED, UNBILLED, & OTHER BILLING EXCEPTION-RELATED ACCOUNTS

Significant billing-related backlogs exist at PREPA (e.g., estimated bills, unbilled residential/commercial accounts, unbilled streetlight accounts, etc.). For example, the estimated bill backlog is ~143k or ~10% of 1.47m PREPA customers. Typical estimated bills as a percentage of total customers at well functioning utilities range from 1-2% (a gap of 8-9% exists to be closed).

To close the gap and bring the backlog in line with well-functioning utilities, additional resources will be used to understand root cause drivers, revise/develop key processes, and work-down the backlogs.

### CUSTOMER EXPERIENCE METRICS DASHBOARDS

In the completed state, the dashboard will deliver a complete set of metrics prioritized and linked to business objectives and ultimately drive effective performance management for these functional areas. Enhancing the dashboard with metrics for these areas would provide transparency into performance (e.g., YTD actuals vs. monthly / annual targets) and drive focus on identified gaps for development of performance improvement plans (e.g., based on prioritized initiatives with defined scope, timing, cost and responsible parties).

### AGENT WORK ROUTING TECHNOLOGY FOR BACK OFFICE (WORK QUEUE ASSIGNMENT)

Currently, billing exceptions (estimates and unbilled accounts) are managed by extracting information from CC&B into reports. While the current reports provide insights into monthly totals and trends, they do not provide visibility into intra-day/month volumes for more effective management of backlogs.

A workforce management solution for back-office work will enable improved work management and increased workforce productivity by automating work distribution and/or productivity tracking.

### GENERAL TECHNOLOGY BILLING

The completed state will include acquisition of technologies and/or the implementation of needed upgrades to the current billing solution to address gaps in customer billing and compliance. For example, solutions may include upgrades to the current CC&B system, improvements to ensure PCI compliance and implementation of scanning technology to support the manual service order dispatch and return process.



## Billing Accuracy & Back Office

### 2.4 Program Activities

- Establishment of reliable bill printing, presentment and delivery (SRP)
- Reduction of billing exception backlogs (e.g., unbilled accounts, estimated bills, etc.) to normal industry levels
- Establishment of improved dunning processes to drive increased collections and support achievement of Days Sales Outstanding (DSO) performance metric targets
- Centralization of back office operations to support standardized processes, improved quality and increased workforce productivity
- Establishment and development of billing and revenue protection (collections) policies, procedures, processes and standards
- Implementation of key technologies to support improved billing, payments, credit & collections and theft management

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Direct
	<input type="checkbox"/> Increase Service Reliability	
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Direct
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Indirect
<input checked="" type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input checked="" type="checkbox"/> Enable the Digital Transformation	Direct
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

## Billing Accuracy & Back Office

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

**Objective: Deliver a Positive Customer Experience**

**Objective: Deliver Electricity at Reasonable Prices**

By improving efficiencies and removing billing backlogs, the program will be able to ensure more reasonable prices for customers. In addition, by more efficiently handling billing and associated back office functions, along with increased use of digital platforms to engage with customers, the program will help to ensure better customer relations and deliver a more positive customer experience.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

**Objective: Enable Systematic Management of the Business**

**Objective: Enable Employees to Execute Operations Systematically**

This program will directly improve the systematic management of the business by actively reducing the number of manual processes, along with helping to support implementation of a fully integrated workforce management system. This will also improve employee efficiency.

This program will directly improve the systematic management of the business by ultimately eliminating the significant backlog of estimated, unbilled and other exception related accounts. This effort will enable management to be more effective in deploying employees and resources to keep accounts current and up to date going forward. Working down the backlog will improve back office efficiency, improve collections metrics and reduce accounts receivable.

This program will improve automated distribution and management of back office work to back office agents, thereby improving employee productivity and work quality.

This program also includes implementing tools which will empower management to actively measure and manage Key Performance Indicators (KPIs). Improved oversight and visibility of KPIs will improve the management, operations, and performance of the business.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

**Objective: Improve Resilience of Vulnerable Infrastructure**

Outsourcing the BP&D function to a third party vendor with a reliable emergency response plan and business continuity plan improves resilience of the billing system. Removing redundant bill printing and enveloping equipment will reduce risk and improve overall resiliency as these machines are vulnerable to flooding in their current location.

### PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

**Objective: Enable the Digital Transformation**

This program will enable the digital transformation by actively reducing manual processes currently in place and help support the implementation of a workforce management system. As such, the program will reduce manual efforts and their associated risks, enabling effective management and increased use of digital technology.

This program will enable digital transformation by actively improving the automated distribution and management of back office work.





## Billing Accuracy & Back Office

The KPI dashboard supported by this program bolsters the enterprise-wide effort to adopt best in class utility practices, including the effective implementation and use of digital technology.

### 2.6 Program Risks

Risk associated with delaying the program/projects may include the following.

#### BILL PRINT & DELIVERY OUTSOURCING

- LUMA fully redesigned and branded bills may not be available at commencement
- LUMA bills may not be produced accurately or at all and/or delivered on a timely basis (e.g., due to relying on current outdated equipment/software)
- LUMA bills may not be immediately available via the LUMA website – Mi Cuenta (e.g., due to relying on current outdated equipment/software)

#### REMOVE REDUNDANT BILL PRINTING & ENVELOPING EQUIPMENT

- BP&D equipment being rendered useless in the event of a natural disaster and/or flooding
- BP&D equipment could break down due to age of equipment, thereby delaying issuance of bills

#### USE RESOURCES FOR BACK OFFICE PROCESSING OF SERVICE ORDER PAPERWORK AND MANUAL DATA ENTRY/UPDATE OF CC&B

- Lack of an effective, efficient and quality system for distributing service order field work and returning completed service order work (and manually entering into systems of record) will negatively impact the business
- The lack of an effective system will affect operations by driving inefficient disposition of work (e.g., inhibiting field resource optimization resulting in cost increases) and lowering customer satisfaction (e.g., delays in service order completion will delay new service connections or result in erroneous disconnection of service – both of which result in negative customer experiences
- Current systems, or lack thereof, inhibit the timely and accurate recording of work (e.g., due to delays in entering data or errors associated with uncontrolled manual data entry).

#### USE RESOURCES TO WORK DOWN OF ESTIMATED, UNBILLED, & OTHER BILLING EXCEPTION-RELATED ACCOUNTS

- Continued building of backlogs of unbilled accounts, estimated bills and other backlogs will lead to increased cost of servicing customers and decreased customer satisfaction.
- Risk of not working down estimated bill backlogs (~143k or ~10% of 1.47m customers) will lead to increased customer confusion due to billing inaccuracy and customer dissatisfaction.
- Risk of not working down unbilled accounts backlogs will lead to delayed revenue recognition and collections.
- Risk of ongoing challenges being unable to send bills to streetlight customers, resulting in unaccounted for energy usage and lost revenue.

#### CUSTOMER EXPERIENCE METRICS DASHBOARDS

- Risk of having an ongoing lack of transparency into performance (e.g., YTD actuals vs. monthly / annual targets) and inability to drive performance improvement



# Billing Accuracy & Back Office

## AGENT WORK ROUTING TECHNOLOGY FOR BACK OFFICE (WORK QUEUE ASSIGNMENT)

- Risk of not having visibility on intra-day/ month billing exception volumes for more effective management of backlogs
- Risk of not being able to track and manage productivity for sustained operational excellence

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditures</b>	<b>\$14.6</b>	<b>\$12.9</b>	<b>\$11.2</b>	<b>\$92.5</b>
SRP Expenditures	\$5.0	—	—	—

### 3.2 Program Resource Requirements

To implement and stand up the new BP&D vendor, both vendor and LUMA testing resources are required to ensure timely and accurate bill production.

Collaboration with IT/OT: Collaboration with LUMA IT/OT resources will be required to stand up the new BP&D vendor (e.g., both bill testing and ensuring electronic bill availability on LUMA Mi Cuenta website).

### 3.3 Estimating Methods & Assumptions

The in-service date for the new BP&D vendor is assumed to be the date of Commencement (which could be impacted by potential delays in contracting and implementation (stand up). Costs for the Billing Accuracy and Back Office program (and projects) were estimated based on historical program information, contract & internal resources, expected estimates received from third-party vendors and estimations of the number of employees and hours required.

### 3.4 SRP Program Timeline & Milestones

2022  
Remediated state  
Execute bill print &  
delivery via  
outsourced vendor



# Standardized Metering & Meter Shop Setup

## Standardized Metering & Meter Shop Setup

### 1.0 Program Description

This program to re-establish meter shop and test equipment is targeted at establishing a location for standardized meter testing and the provision of appropriate internal and external meter testing equipment. Enhanced procedures are also included, along with operational support for the new facility and equipment.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

The meter shop is currently housed in a temporary location in the hallways of a building in Carolina. These accommodations are entirely inadequate for operations, along with the receiving, cleaning, testing, sealing and storage of meter accuracy equipment.

The management of meters does not currently meet the requirements of Act 57-2014 as amended or the OMA, including requirements for accurate metering and periodic testing. For these reasons, this is a SRP item. The requirements for new and existing meter accuracy testing cannot be achieved with the processes and test equipment currently available. In addition, the requirement to test wholesale account meters every two years is not being followed in the current state.

#### 2.2 Description of Remediated State

In accordance with requirements outlined in Act 57-2014, as amended, and under the OMA, the remediated state will be achieved when a new meter shop is implemented, and minimal test equipment is purchased and functioning to allow for acceptable testing of meters that provides results that its metering products and services provide the customer with accurate metering and reflect a commitment to good professional practice consistent with all applicable contract requirements, laws, or regulations.

#### 2.3 Description of Program Completed State

The completed state includes the achievements of the remediated state along with the following:

- Fully capable meter shop and full amount of test equipment capable of supporting business needs on the metering front
- Development of a process for meter sample selection and meter testing verification
- Quality assurance / control (QA/QC) of the meter handling process
- Documented processes enhanced related to inventory, work orders, and head end system updates
- Onsite test processes developed and documented for instrument meter installations

#### 2.4 Program Activities

The following activities, primarily related to activities required by Act 57-2014, as amended, need to be undertaken:



## Standardized Metering & Meter Shop Setup

- Acquisition of a building or finding an existing PREPA building location which can effectively handle meter shipments, warehouse space for meters, test boards and associated office space
- Requisitions for test equipment
- Installation of appropriate test equipment at the new facility
- Transferring of all operations from the Carolina location to the new facility
- Implementation of new and enhanced processes as soon after the Service Commencement Date as possible. This would include QA/QC programs and procedures.
- Implementation of MV90 cell connectivity

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Indirect
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Indirect
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

#### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

##### Objective: Increase Service Reliability

This program will enable implementation of Advanced Metering Infrastructure (AMI). AMI will improve reliability by providing immediate alerts when outages occur.

##### Objective: Deliver Electricity at Reasonable Prices



## Standardized Metering & Meter Shop Setup

Accurate metering will ensure customers pay their fair share thereby lowering costs to other customers.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

A functioning meter shop building with the proper equipment will improve Operations and Maintenance (O&M) efficiency by allowing more throughput of meters with the same number of people.

#### Objective: Enable Employees to Execute Operations Systematically

Factory Acceptance Test (FAT) meters will be checked for correct configuration for full-scale deployment, thus allowing employees to execute routine meter tests more efficiently and accurately.

## 2.6 Program Risks

If this program is not implemented, the ability to perform routine meter tests and the required commercial account periodic testing will still lag behind requirements. In addition, AML deployment would be heavily affected without the ability to handle the large number of meters involved. Also, Contract Standards would likely not be met.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025 Estimate
Total Expenditures	\$6.3	\$1.1	\$1.0	\$1.7
SRP Expenditures	\$5.9	\$0.8	\$0.8	\$0.4

### 3.2 Program Resource Requirements

If a new building is built, it should be custom designed for the new meter shop requirements. If an existing building is acquired, modifications will be necessary for the specialized services to be provided.

### 3.3 Estimating Methods & Assumptions

Estimates were performed using vendor estimates for test equipment. A suitable existing PREPA facility has not been determined.

### 3.4 SRP Program Timeline & Milestones



# AMI Implementation Program

## AMI Implementation Program

### 1.0 Program Description

An AMI implementation program establishes two-way remote meter reading reporting and control capabilities. Such programs enable a broad range of capabilities that result in cost savings to the utility and customer satisfaction improvements. This is achieved by providing the ability to offer more granular consumption data, bi-direction metering, outage notifications, power quality measurements and remote connects / disconnects. For the utility, operational savings and revenue protection are critical drivers as well as OMS, DR, DA, load forecasting, load research, rate studies and many other critical modern utility functions. An AMI program is usually seen as a top priority foundational program due to its large number of related and dependent programs and the savings and customer benefits that are immediately available.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

PREPA does not have an AMI system. They have a fully implemented TWACS system that is essentially an AMR (Automatic Meter Reading) system, reading ~1.5m meters. The current Aclara meters are not AMI meters and cannot meet the requirements of Act 17. The functions of an AMI metering system are described in the Program Description above. PREPA has conducted some AMI pilots for replacement of the current meters, but these have been poorly implemented and a portion have been abandoned. PREPA currently does not have a successful AMI pilot, business plan or high-level implementation plan.

A Meter Data Management (MDM) system is considered integral to the effort in AMI since it provides many of the data analytics utilized by other applications and company programs. In particular, an MDM is a critical element in load research and revenue protection. PREPA's MDM system (currently being completed) may be adequate for the current AMR system, but it does not have all the capabilities needed for an AMI system.

PREPA investigated pre-pay a few years ago but did not move forward with it. They also do not have an approved rate for implementing pre-pay. PREPA also had an AMI RFP in process in 2018 that was prepared by Accenture. This was put on hold due to the pending LUMA contract. This work would need to be revisited and revised since it does not appear to have contemplated departmental needs broadly across the organization.

This program will include consideration of the document "PREB CORE GUIDELINES – Electric Distribution Planning, Section 12 Phased Adoption of Advanced Metering Infrastructure" and Act 17 including:

- Develop a strategic plan for the phased adoption of AMI that identifies the different benefits that can be achieved with this technology, e.g., characterization of power quality, conservation voltage reduction (CVR) mechanisms, facilitation of FLISR functionality, identification of favorable locations for the integration of distributed renewable energy, strengthening of the utility telecommunications & control signals networks (See Phased Plan Section **Error! Reference source not found.**).





# AMI Implementation Program

- Identify opportunities where the current expansion of the 5G communications infrastructure (PREPAnet) can be used to strengthen the utility's telecommunications network and thus increase system visibility and secure its operational functions (part of the LUMA Telecom initiatives).
- Make use of AMI to mitigate both technical and non-technical losses.
- Make use of AMI to identify feeders that can benefit from demand response programs and energy efficiency mechanisms (will be included in requirements gathering in conjunction with LUMA's DR and EE initiatives).
- Act 17 considerations such as making net metering, demand response and other programs universally available across the island.

## 2.2 Description of Remediated State

This program is not part of the SRP.

## 2.3 Description of Program Completed State

In the completed state, LUMA/PREPA will have implemented highly capable AMI & MDM technologies able to address many operational needs such as revenue protection, service restoration expediency and system data analytics, among others. These systems will coordinate with other grid modernization efforts that can take advantage of smart metering and the associated communication canopy that would accompany an AMI system. It will be tightly integrated into other utility IT systems to maximize the value of AMI to the utility and their customers. These integrations include, to various levels: customer billing, customer information portals, OMS, advanced distributions management systems (ADMS), CVR, work order management systems (WMS) and others.

Expected benefits of the program include:

- Expanded use of net metering to enable more widespread use of solar or other renewables
- Improved customer satisfaction with customer web portal features such as:
  - Detailed views into electric usage during the month on at least an hourly granularity
  - Flexible payment options including bill date selection, offering different rates such as time of use (TOU), demand, etc., along with prepay and levelized billing
  - Alternate rate comparison capability to allow customers to examine "what if" scenarios if they had been on an alternate rate
  - Customer alerts and notifications based on budget and/or electric consumption targets, outages, etc.
  - Ability to schedule power re-connect/disconnect
- Better environmental responsibility due to reduced truck rolls and enabling remote resolution to address customer concerns such as billing read verification
- Tamper and theft notification
- Better non-pay management through deployment of remote disconnect to all residential meters. This has the added benefit of reducing operational costs on move in/out and allows for universal, seamless prepay implementation.
- Improved overall conservation with features such as:
  - Providing detailed customer electricity usage information to identify high electric usage in shorter timeframes before they become critical
  - Identifying system losses with system energy balances and electric consumption analysis
  - Enhancing operational and financial performance through revenue recovery

# AMI Implementation Program

- Improved operational efficiencies through increased situational awareness of electric systems
- Improved outage response and restoration speed with detailed knowledge about location and extent of outages in near-real-time
- Improved operational efficiencies, expense, and environmental impacts of truck rolls using remote connect/disconnect electric meters to support remote turn on/off for non-pay, move in/out and prepay

## 2.4 Program Activities

- Create a strong cross-functional team to oversee formation of the business plan and manage implementation of the technologies
- Develop business plan and file for PREB approval
- Develop scope, process improvements and technical requirements documents for the technologies
- Upon receipt of PREB approval, issue an RFP for the decided scope of work
- Upon vendor(s) selection order equipment and commence installation/construction:
  - Installation of a head-end system to capture & partially validate meter data
  - Installation of an MDM system that imports data from the head end system, completes validation, allows analytics, and makes it usable by other IT/OT applications
  - Installation of a communication infrastructure to bring meter data from the meters to the head-end
  - Installation of smart meters, beginning with commercial and industrial (C&I) customers and then residential customers. Likely over a 5 year period based on budget constraints.
  - Integration of AMI data with the customer billing system, customer information portals, OMS, WMS, and other available applications
- Put in place a strong centralized organization to manage this and other metering systems that may be in place, such as MV-90
- Assure IT/OT applications continue to utilize AMI data effectively and accurately
- Develop/implement algorithms and information portals that analyze MDM data for operational and business purposes (e.g., distribution system planning, energy theft, etc.)
- Develop and implement ongoing partnerships and other business agreements with vendors to manage and maintain the technologies, as needed
- Develop and implement processes and methods to capture and measure benefits obtained from the technologies
- Report technology performance and benefits internally and externally as needed

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Direct
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Direct

# AMI Implementation Program

<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Indirect
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Indirect
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Indirect
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input checked="" type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input checked="" type="checkbox"/> Modernizing the Grid	Direct
	<input checked="" type="checkbox"/> Enable the Digital Transformation	Direct
	<input checked="" type="checkbox"/> Enable the Sustainable Energy Transformation	Indirect
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

## PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

### Objective: Deliver a Positive Customer Experience

By providing visibility into their service status and improving restoration speed, giving them usage information to facilitate conservation, practically eliminating estimated billing, facilitating establishment of smart home technologies.

### Objective: Increase Service Reliability

Through the understanding of service status via communications from the meters, incorporation of meter status info in OMS for improved equipment outage predictions and more accurate crew dispatching therefore improving service restoration speeds.

### Objective: Deliver Electricity at Reasonable Prices

Through cost reductions due to practical elimination of manual reads, reduced truck rolls and travel time, practical elimination of energy theft, and facilitation of peak load management which can postpone capital improvements.

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

### Objective: Enable Systematic Management of the Business

Through AMI integration with the outage management system. Allows for better planning of the system through the understanding of actual load and trends.

### Objective: Pursue Project Delivery Excellence

Through improved service restoration speed and reduced operational costs.

### Objective: Enable Employees to Execute Operations Systematically



## AMI Implementation Program

Integration of data with OMS will allow better equipment outage predictions. Understanding of meter status will identify nested customer outages that could be missed without the technology, and the remote connect/disconnect capability saves truck rolls and potential negative customer interactions.

### PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

#### Objective: Modernizing the Grid

By establishing two way communications with customer meters, collection of additional system data such as voltage and power quality information that can help improve service quality, establishing a communication infrastructure that can also be leveraged for distribution automation technologies.

#### Objective: Enable the Digital Transformation

Through the installation of digital smart meters that, in addition to increasing service reliability and conservation benefits, can facilitate the establishment of smart home/business technologies.

#### Objective: Enable the Sustainable Energy Transformation

Through peak load reduction programs, conservation voltage reduction, electric energy conservation, and facilitation of installation of distributed energy resources.

## 2.6 Program Risks

Aside from not fully obtaining the benefits mentioned above, continuing with the status quo will exasperate current problems/issues:

- AMR is currently an IT initiated process with inadequate involvement of metering and operations
- Personnel in metering operations and ICEE (theft detection) are limited, resulting in lost revenue
- Theft detection tools available in current technologies such as CC&B and AclaraONE are limited
- The MDM implementation underway will have limited utility in the current AMR system, minimizing potential benefits

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditure	\$6.1	\$16.8	\$17.2	\$387.3
SRP Expenditure	—	—	—	—

### 3.2 Program Resource Requirements

- Cross functional team to oversee formation of the business plan and manage implementation of the technologies (estimated 10 full time employees)
- AMI head-end technology
- MDM technology
- 1.52M smart meters with built in communication capability (90K C&I meters, 1.43M residential meters)

# AMI Implementation Program

- Communication equipment such as repeaters/relays, access points, and data concentrators. (~3K devices depending on supplier architecture)
- 100 contractor personnel to complete meter changeouts
- Internal/external personnel to install the communication network
- Internal/external IT/OT personnel to complete and manage the application installation and connectivity
- A strong centralized organization to manage this and other metering systems that may be in place, such as MV-90 (estimated eight full time employees)

While not yet determined, it is possible a small pilot or proof of concept AMI deployment might be considered in the 2022 – 2023 timeframe since the existing budget does not support earlier full-scale AMI deployment.

## 3.3 Estimating Methods & Assumptions

Average cost for meter replacements and communication costs are based on experience with similar projects as well as estimates obtained from potential suppliers. Installation cost estimates are from a large North American meter installation company and AMI system suppliers.

# Distribution Meter Replacement & Maintenance

## Distribution Meter Replacement & Maintenance

### 1.0 Program Description

This program deals with correction, replacement and maintenance of distribution meters. In particular, the program will replace failed TWACS meters, along with maintenance items related to improving communications within the existing TWACS system.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

- There are approximately 60,000 failed TWACS meters that need to be replaced so that consumption can be measured and customers accurately billed rather than being given bill estimations.
- The currently installed substation communications hardware decreases communication throughput and contributes to increased latency.
- To ensure that meters affected by switching can be properly located, better communication pathways are needed. There are currently a number of communications weak points and a lack of alternate communication paths. These issues should be addressed with improvements in feeder switching awareness system so that meters can be located by the TWACS system for reading.

#### 2.2 Description of Remediated State

This program is not in the SRP.

#### 2.3 Description of Program Completed State

The completed state includes:

- Replacement of all 60,000 failed / damaged meters (15% remediated) with working meters that are being successfully read by the TWACS system and billed based on meter reads rather than estimations
- All safety issues remediated
- All substations updated to the latest hardware, but at minimum, substations with greater than 5,000 meters up to the latest hardware such that the system can provide more granular data than monthly reads (i.e., daily reads) to support theft detection and other functionality such as pre-pay
- Alternate communication paths created with updates to GIS data to represent feeder reconfigurations, along with the establishment of acceptable communications quality to all meters to avoid bill estimation for meters that cannot be located after switching operations

#### 2.4 Program Activities

- Identify failed meters and obtain failed meter identification information from PREPA
- Geographically locate failed meters
- Establish plan for replacing meters from a geographic perspective, and/or customer size perspective
- Issue RFPs for replacement of the meters



# Distribution Meter Replacement & Maintenance

- Select vendors/contractors to complete the work
- Meter inspections to identify safety issues
- Replace meters
- Field work complete (remediated)
- Improved TWACS Communications

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Direct
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Direct
<input type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Direct
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input checked="" type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input checked="" type="checkbox"/> Modernizing the Grid	Direct
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Implement Effective Public Safety Practices

Improves public safety as failed / damaged meters can represent a hazard to both customers and utility employees. Having customers with no electric knowledge exposed to energized electric meter services is a serious hazard.



# Distribution Meter Replacement & Maintenance

## PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

### Objective: Deliver a Positive Customer Experience

Positive customer experience as electric consumption will be fairly charged based on actual meter reading rather than estimation.

### Objective: Increase Service Reliability

Increases service reliability as functioning meters can assist with locating customers suffering from outages.

Creating alternate paths with the GIS data also updates feeder reconfiguration awareness, and thus will also increase reading reliability and avoid customer bill estimates.

### Objective: Deliver Electricity at Reasonable Prices

Reestablishing accurate revenue from the failed meters can postpone or reduce future rate increases. Improves equability in that all are paying their fair share. For customers not paying their correct bill for consumption others are paying for their consumption.

## PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

### Objective: Restore Damaged Grid Infrastructure

Replaces meters that are no longer working due to storm damage.

## PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

### Objective: Modernizing the Grid

Modernizes the grid by installing the latest communications equipment at substations that impact more than 5,000 customer meters to allow more frequent meter reads to support modern grid capabilities that more frequent reads can provide (theft detection, pre-pay, higher customer visibility to their consumption patterns, etc.).

## 2.6 Program Risks

Risks to delay and/or cancellation of this program include:

- Failure to address safety risks related to damaged meters
- Failure to deliver a positive customer experience and deliver safe, reliable electricity at reasonable prices
- Risk of malfunctioning substation communication equipment affecting consistency of meter reading

# Distribution Meter Replacement & Maintenance

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$2.9	\$0.6	\$0.7	\$20.2
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

60,000 meters, some already in stock.

External resources/contractors to carry out the meter replacements and additional TWACS communications equipment.

### 3.3 Estimating Methods & Assumptions

The assumptions for average cost for meter replacements and TWACS communications equipment are based on experience with similar projects and obtaining costs estimates from a TWACS supplier.

Installation cost estimates are from a large North American meter installation company.

# Modernize Customer Service Technology

## Modernize Customer Service Technology

### 1.0 Program Description

The Modernize Customer Service Technology program is primarily focused on remediating the telephony technology through the development and implementation of a new cloud-based contact center platform. Contact center software allows for the management of a high volume of inbound and outbound customer communications across a range of channels. Modernizing contact center and associated procedures will mitigate LUMA's risk of customers being unable to report emergency situations. The program will create real time dashboards and reporting to cover key performance indicators across all of Customer Experience, including the contact center, district offices and billing services.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

A new contact center platform is needed to replace the existing Avaya 6.2:

- The existing platform is beyond end of life and no longer supported by vendors, meaning that as the technology degrades, it can no longer be fixed. If the contact center platform is not replaced, LUMA will be unable to take emergency calls from customers which will impact public safety.
- In emergency response situations it is faster and easier for customers to report situations via digital channels (smart phone app, social media, text, etc.). The current platform does not support digital channels.
- The current platform does not support a quality assurance program including call and screen recording; this does not provide visibility to see if contact center agents are following proper emergency and safety processes.
- The current platform does not support management for customer interactions through other digital channels like email, chat, or social media.
- Current outsourced vendors use two separate contact center platforms. As a result, there is no consistent reporting to support key emergency and outage response performance metrics or consistent delivery of customer service. In the completed state, all contact center interactions (phone calls, email, chat, etc.) will be tracked and managed through the new cloud-based platform.

#### 2.2 Description of Remediated State

In the remediated state, agents will be able to reliably take calls using a cloud-based contact center platform in support of emergency operation. This means reporting will be consistent for contact center performance and agents will be able to take calls from any location (e.g., home) to support emergency situations. This new platform will enable LUMA to meet obligations, in accordance with Act 17 and the OMA, including:

- Adopting new technologies to improve and minimize wait times for customer service, as outlined in Act 17-2019;
- Managing all aspects of customer relationships in compliance with Applicable Law as outlined in the OMA;



## Modernize Customer Service Technology

- Monitoring industry advances and changes in technology related to customer care and related services as outlined in the OMA; and
- Establishing and maintaining customer contact by means of call centers as outlined in the OMA.

### 2.3 Description of Program Completed State

In the program completed state, a new customer service platform will support:

- The ability for contact center agents to work remotely during storm or emergency situations
- A quality assurance (QA) program to review agent interactions (through call and screen recording) and provide coaching and feedback on a regular basis
- First Contact Resolution monitoring and management
- Post-interaction customer surveys following phone/chat interactions
- New digital channels (e.g. chat, social media)
- Consistent reporting to support our OMA commitments for average speed of answer and abandon rate

### 2.4 Program Activities

- Execute contract to procure new cloud-based contact center platform
- Deploy and use new cloud-based platform to meet basic requirements for all call routing, IVR, and reporting
- Installing and configuring the new platform with the appropriate users, skills, queues, and routing logic
- Developing the IVR to provide customers with self-service options (e.g. account balance, report an outage)
- Configuring new QA evaluation criteria / scorecards in the platform
- Developing new reports to support all CX departments
- Training contact center agents on the use of the new platform

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Direct
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input type="checkbox"/> <b>System Rebuild &amp;</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	

# Modernize Customer Service Technology

Primary Goals	Objectives	Direct or Indirect Impact
<b>Resiliency</b>	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

## PRIMARY GOAL: PRIORITIZE SAFETY

### Objective: Promote a Safe Workplace

Enabling agents to work remotely during a storm situation or pandemic increases their personal safety.

### Objective: Implement Effective Public Safety Practices

The new contact center platform will impact public safety by:

- Providing a reliable supported platform to enable consistent customer communication (i.e., no phone system outages)
- Providing faster response time for customer calls (e.g., to report a dangerous situation)
- Providing flexible staffing/location options (e.g., work-from-home or re-location to other offices) to provide continuous support through storms or other emergencies

## PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

### Objective: Deliver a Positive Customer Experience

- The platform will have a direct impact on the customer experience through:
  - Delivering new self-service options
  - Supporting new customer support channels (e.g., email, chat, social media)
  - Supporting efforts to decrease customer wait time before speaking with an agent (i.e., Average Speed of Answer)
  - Enabling QA efforts to improve First Contact Resolution

### Objective: Increase Service Reliability

Faster response to outage calls results in faster restoration times.

## 2.6 Program Risks

Not pursuing this program will prolong current working conditions, including the end of life contact center platform. This entails an operational risk as LUMA will face difficulties in responding to customer needs. Additionally, continued use of the current contact center platform will hamper LUMA's ability to respond to emergency calls, thus impacting public safety.



# Modernize Customer Service Technology

Risks associated with implementing the new cloud-based platform include an:

- Inability to secure funding / establish contracts in a timely manner
- Inability to implement and test new platform in a timely manner

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditures</b>	<b>\$2.0</b>	<b>\$1.8</b>	<b>\$2.5</b>	<b>\$14.4</b>
SRP Expenditures	1.9	—	—	—

### 3.2 Program Resource Requirements

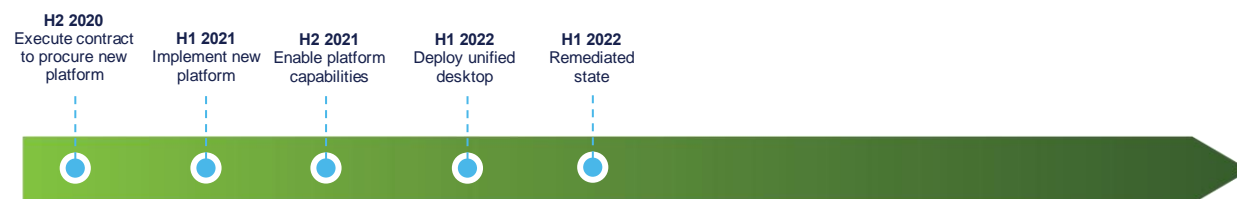
This effort is largely dependent on support from IT for:

- Contracts and vendor management
- Telecom infrastructure
- Laptop/desktop connectivity
- User provisioning
- Cybersecurity reviews
- Integration with other platforms (primarily Oracle CC&B)

### 3.3 Estimating Methods & Assumptions

Costs for the new cloud-based contact center platform implementation were provided by the vendor as part of a thorough RFP and evaluation process conducted by a team of PREPA and LUMA business and IT representatives.

### 3.4 SRP Program Timeline & Milestones



# Loss Recovery Program

## Loss Recovery Program

### 1.0 Program Description

This program is targeted at reducing NTLs by the application of advanced monitoring and software techniques coupled with a significant number of inspection teams in the field. Initiatives include AMI revenue protection software and modules that can identify anomalies in equipment and customer consumption, enhanced data analytics, field theft detection tools and widespread inspections, all supported by a team of new back office business and data analysts.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

The combined technical and non-technical energy loss for premier utilities across the US and Canada is below 4.5%. Most recently, PREPA reported 12.3% combined technical and non-technical losses, approximately 8% above industry levels. PREPA assumes that 7.8% of this 12.3% is due to technical losses, leaving 4.5% as non-technical losses. This program will address the NTLs.

The 4.5% non-technical losses represent 800 GWh of lost energy which could be recovered through a loss reduction program. The program objective is to reduce non-technical losses and avoid the current substantial economic loss.

Based on LUMA's project team experience, the actual non-technical losses could be even higher than the estimated 4.5% NTL factor. The NTL factor will be revised as the revenue boundary metering with PREPA Generation, meter recording, billing and collection data are improved.

The current loss control area at PREPA (e.g., ICEE Division) has ~60 field personnel, ~50 back office personnel and 10 trucks. PREPA classifies efforts to track NTLs using the following breakdown:

- Billing estimation, in which each case is analyzed to formalize their service in the meter reading and billing system
- Billing, to deal with cases that don't make payments. This includes consequences such as service suspension.
- Theft, which aims to identify tampered meters, by-passed meters, and service diversion.

#### 2.2 Description of Remediated State

This program is not part of the SRP.

#### 2.3 Description of Program Completed State

After completion of the project, the NTL factor should be reduced to levels close to zero. The almost total elimination of customers bypassing meters or diverting connections will also reduce safety concerns. Lowering the loss factor will largely eliminate the need to make up for the loss in electricity rates,



# Loss Recovery Program

contributing to more reasonable electricity rates (driven by a reduction in the loss factor included in customer tariffs) and a resulting rise in satisfaction for the customer.

## 2.4 Program Activities

- Development of NTL reduction plan including data quality review and sampling definition
- Field inspections
- Hiring and training of required personnel, including technicians and data analytics professionals
- Procurement of field equipment and revenue protection software
- Program completion would result a steady state that includes three main activities:
  - Continued monitoring of the meters (either through physical inspection or electronically if AMI is implemented)
  - Addressing meter violations/issues as they are discovered.
  - Maintain a minimum back office personal and field inspection crew to ensure NTL are kept low, close to zero

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input type="checkbox"/> Increase Service Reliability	
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Direct
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

# Loss Recovery Program

## PRIMARY GOAL: PRIORITIZE SAFETY

### Objective: Implement Effective Public Safety Practices

This program reduces public exposure to an unsafe electrical system. Meter tampering and electricity diversions generally involve illegal access to dangerous and live electrical equipment. By largely eliminating this tampering, the program helps to reduce safety incidents among members of the public who would otherwise be engaged in such activity.

## PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

### Objective: Deliver Electricity at Reasonable Prices

Loss reduction translates into lower rates borne by the customer. Customers benefit from lower rates as there is less need to compensate for losses in revenue due to NTLs.

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

### Objective: Enable Systematic Management of the Business

Normalizing the metering system and constant technical patrol of distribution systems will dissuade customers from accessing the metering system to tamper or bypass it. The patrolling effort is recommended to continue over time as experience has shown that the NTL factor increases once customers realize the system operator has stopped patrolling their piece of the system.

Improved visibility and control of power flow will lead to better system planning especially when new technologies (e.g., Distributed energy resources [DER], renewable sources, Volt VAR Regulation/Optimization [VVO], etc.) are planned for future deployment.

## 2.6 Program Risks

Not executing or delaying the execution of the project results in a lost opportunity to recoup more than \$165m in yearly operational costs, negatively affecting both LUMA, PREPA and customers (i.e., Puerto Rico's families and businesses). It will also allow public safety incidents associated with activities related to the high NTL factor to continue.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$1.5	\$3.0	\$2.5	\$142.9
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

- Enhancement of revenue protection module/software
- Procurement of revenue protection module/software
- Procurement of theft detection tool set, such as:



# Loss Recovery Program

- Field meter testing (line analyzer)
- Baroscopic inspection camera
- Underground voltage tracker
- Drones
- Establishment of inspection crews for field inspections: These will be carried out by 90 to 100 inspection field personnel with appropriate PPE, training, and using truck rentals.

## 3.3 Estimating Methods & Assumptions

Initially, for years one and two of the program, cost estimates were developed using subject matter experts to estimate costs for implementation of new equipment and processes, along with deploying approximately 70 inspection crews to identify where fraud or theft is being committed, especially in industrial and commercial customer locations.

For year three and beyond, LUMA will use software analytics to improve the fraud detection “hit rate” and deploy contract inspectors as well as internal resources as the program moves to residential fraud. Ultimately there will be approximately 100 inspection crews covering residential and meter inspections.

# Voice of the Customer

## Voice of the Customer

### 1.0 Program Description

This program focuses on customer service, providing customers with increased voice, and improving tracking of customer service interactions. Quality assurance mechanisms implemented under this program include customer surveys, welcome packs, customer center voice and screen recording and customer complaint tracking and case management. The program also includes process and communications improvements such as quantitative analysis of KPIs and other metrics to improve overall customer service, along with customer experience training for employees.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

The Voice of the Customer (VoC) program is not an applied concept at PREPA. There is currently no program in place to regularly monitor customer interactions, measure customer sentiment/feedback or identify opportunities to improve the overall customer experience.

Gaps identified include:

- A method to capture First Contact Resolution (FCR) to assure that we are meeting the customers' needs in the first interaction
- A method to consistently capture / report on Customer Satisfaction (CSAT)
- A method to consistently identify and prioritize customer issues.

#### 2.2 Description of Remediated State

This program is not part of the SRP.

#### 2.3 Description of Program Completed State

In the completed state, the new programs will be in place to provide:

- First Contact Resolution (FCR) monitoring and management
- J.D. Power customer surveys
- Post-interaction customer surveys following phone/chat interactions
- A quality assurance (QA) program to review agent interactions and provide coaching / feedback on a regular basis
- New digital channels (e.g., chat, social media)
- An enterprise-wide customer experience training program
- Speech & text analytics to dive into customer dissatisfiers
- A monthly Voice of the Customer Report to enable prioritization of process improvements.

# Voice of the Customer

## 2.4 Program Activities

- Contract with J.D. Power to conduct initial customer surveys
- Development of FCR tracking program using new contact center management platform
- Coordination with PREB offices to establish new customer PREB complaint tracking
- Implementation of speech & text analytics
- Development of the Interactive Voice Response (IVR) and agent desktop with the cloud-based contact center system to capture FCR information and post-interaction customer feedback
- Creating QA evaluation criteria / scorecards and hiring and training new QA analysts to establish the new QA program
- Build out of the speech and text analytics lexicons
- Build out of the Voice of the Customer analytics report

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Indirect
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Direct
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Indirect
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

Objective: Implement Effective Public Safety Practices

## Voice of the Customer

The VoC program gets directly to what customers are missing from a safety perspective - it will enable LUMA to find gaps in public safety communication.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Deliver a Positive Customer Experience

The VoC program will directly measure customer sentiment / feedback and provide new insight into areas of the operation that may need to be changed to improve the customer experience.

The VoC team will also work closely with other departments to ensure other customer-facing initiatives are aligned to best meet the customer needs.

#### Objective: Increase Service Reliability

The VoC report will enable LUMA identification of areas with reliability issues through recording and performing speech analytics on all outage and emergency calls.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Pursue Project Delivery Excellence

By providing better visibility into customer feedback, this program will identify areas for improvement of project delivery.

## 2.6 Program Risks

Not pursuing the VoC program will limit LUMA's visibility of customer needs and prevent tracking of KPIs that are built around this program.

The primary risk for the VoC program is in its dependency on the successful and timely implementation of the new contact center platform. Without the new platform, many of the benefits of the VoC program cannot be realized.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditure	\$1.2	\$0.6	\$0.5	\$3.7
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

- New cloud-based contact center platform
- New LUMA VoC organization
  - Quality assurance team to monitor calls and provide agent coaching
  - Process improvement team to implement best process management practices using data analytics to identify key opportunities for improvement and drive initiatives to address them



## Voice of the Customer

- Self-service channels team to drive the implementation of leading-edge customer care (e.g. mobile apps, web site capabilities, chat, social media, etc.)
- Training team to support the CX department and to provide customer-centric training company-wide
- Analytics team to develop and produce the monthly VoC report collected and analyzed from multiple data sources

### 3.3 Estimating Methods & Assumptions

Costs for the VoC programs were estimated based on employee-months of effort for each of the specific projects plus annual subscription costs for additional software and third party services that may be required. For example:

- Speech & text analytics module (software)
  - Cost determined through RFP response
- Complaint tracking module (software)
  - Cost estimated from online research
- J.D. Power surveys (service)
  - Actual cost from vendor



## Streetlight Billing

# Streetlight Billing

## 1.0 Program Description

This program is an audit of streetlights and associated billing. PREPA has approximately 500,000 streetlights which should be audited on a regular cycle to be determined based on asset management procedures. This program will require LUMA to complete a physical audit of the streetlights, assigning each with a unique indicator/asset tag. Once this process is complete, updates will be made in the CC&B system to ensure customers are being billed accurately for their lights. The program also includes communication with customers on corrections to the street lighting system.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

In the current state, PREPA has 500,000 streetlights, but none of these have a unique identifier/asset tag. LUMA's gap assessment shows that a billing audit of these streetlights has not been completed. Without an audit system for streetlights, they cannot be incorporated into KPIs and there is no assurance of correct billing.

### 2.2 Description of Remediated State

In the remediated state, all streetlights will have been physically audited and updated with a unique identifier and asset tag and processes to identify lights out and dispatch repair crews will have been defined and documented.

Completing the audit and reaching a remediated state will enable the Customer Experience team to meet the billing improvements and accuracy requirements as outlined under the OMA including:

- Implementing and optimizing billing; and
- Implementing accounting and reporting practices for billing, tracking, reporting, management and collections, including for services related to lighting.

To ensure accurate and timely billing of all services, LUMA will comply with applicable laws and regulations and the requirements as outlined under Act 83, Act 17, and Act 57 including:

- Conducting business in a responsible and efficient manner with accurate fiscal and operational practices as outlined in Act 83; and
- Adhering to provisions that pertain to developing the form and content of bills, billing of municipalities, and dealing with billing disputes as outlined under Act 17 and Act 57.

## Streetlight Billing

### 2.3 Description of Program Completed State

In the completed state, the new program outlined above will be completed and LUMA will have:

- Improved customer and company ability to report streetlight outages and LUMA response, which improve traffic safety and visibility, pedestrian safety and personal security by allowing pedestrians and motorists to see one another better
- Updated Oracle CC&B streetlight data with correct address locations, wattage details and asset tag information to provide timelier response and dispatch to outages, including customer requests and complaints
- Improved accuracy and billing of public lighting and billing to municipalities, contributing to better communication and relationships with municipalities

### 2.4 Program Activities

- Asset Management will complete a physical audit and provide a list of all streetlights including location, owner, wattage and light type
- Billing Services and/or Regional Customer Experience functional areas will update Oracle CC&B such that each light has a unique billing account
- Develop processes between Customer Experience, Asset Management and Operations to identify lights out, including mechanism to allow customers to report lights out
- Create process for dispatching Operations to respond to lights out
- Identify KPIs related to lights out response times
- Physical and billing audit of streetlights: The billing audit and updates will happen after the physical audit is completed in the field. This may occur in different phases depending on how the physical audit is scheduled. For example, work may start in a specific region following the completion of the physical audit.
- Updates to billing. In year one, the focus will be on quick wins to update the system. The Customer Experience team will then update the billing system. The team will be required to communicate with affected customers.

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
☒ <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	☒ Implement Effective Public Safety Practices	Indirect
☒ <b>Improve Customer Satisfaction</b>	☒ Deliver a Positive Customer Experience	Direct
	<input type="checkbox"/> Increase Service Reliability	
	☒ Deliver Electricity at Reasonable Prices	Indirect
☒ <b>Operational Excellence</b>	☒ Enable Systematic Management of the Business	Direct
	<input type="checkbox"/> Pursue Project Delivery Excellence	

## Streetlight Billing

Primary Goals	Objectives	Direct or Indirect Impact
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
	<input type="checkbox"/> Modernizing the Grid	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Implement Effective Public Safety Practices

This program enables better streetlight management. Streetlights improve traffic safety, pedestrian safety and visibility and personal security by allowing pedestrians and motorists to see one another better.

Customers will be able to identify lights by their unique identifiers and be able to call to report outages.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Deliver a Positive Customer Experience

#### Objective: Deliver Electricity at Reasonable Prices

This program will help increase customer satisfaction as customers can identify streetlights by their unique indicator, streamlining customer interactions.

This program will help build better relationships with municipalities to be less reactive and more proactive in the maintenance of the streetlights.

Increased revenue from streetlighting put downward pressure on the overall revenue requirement thereby reducing electricity customer's rates.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

This program will increase accuracy in streetlight billing, enabling more systematic management of the business.

Streetlights can also be incorporated as a performance metric which will be reviewed yearly.

Estimated increased revenue: \$1,500,000



## Streetlight Billing

### 2.6 Program Risks

If the program is not implemented, LUMA will be unable to meet its commitment under the O&M Proposal T&D 4.2.6. The proposal states:

- Over a two-year operational period, LUMA will complete an audit on all public lighting assets. A unique identifier will be attached to each asset to support the detailed inventory. During this inventory, Transmission and Distribution (T&D) Operations and Customer Service groups will work closely to complete a billing audit.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$0.6	\$1.3	\$0.6	—
SRP Expenditures	0.6	1.3	0.6	—

### 3.2 Program Resource Requirements

- Thirteen full time Customer Experience representatives
- A scan of the data entered into the asset and GIS databases
- A scan of all public lighting and billing data from the CC&B system

### 3.3 Estimating Methods & Assumptions

The following assumptions apply:

- 100% of the lights will require updates in the CC&B system to add the unique identifier/asset tag
- An estimated 70% of the streetlights will require billing updates, resulting in debit and/or credit to customers/

### 3.4 SRP Program Timeline & Milestones



## Initial Budgets

### D.2 Distribution Portfolio

The distribution system received temporary emergency repairs after Hurricanes Irma and Maria to quickly restore service, which will need further permanent Recovery work. The majority of distribution portfolio spending over the next three years will therefore be focused on improving system recovery and resilience. Investments in reliability improvements will also improve customer experience and distribution automation investments will contribute to enabling the sustainable energy transformation. Table D-3 below presents a summary of the program spending for the largest programs in the distribution portfolio, followed by a short description of each program.

**Table D-3. Distribution Portfolio Spending Estimates by Program (\$ million, real)**

Distribution Programs	FY2022				FY2023	FY2024
	Federal Funded Capital	Non- Federal Funded Capital	OpEx	Total Spend Estimate	Total Spending Estimate	Total Spending Estimate
Distribution Line Rebuild	81.7	5.5	-	87.2	124.6	124.6
Distribution Pole & Conductor Repair	85.1	-	-	85.1	160.1	325.7
Distribution Automation	12.7	26.0	0.3	38.9	41.5	42.3
Distribution Lines Inspection	19.7	3.8	1.8	25.4	25.4	25.4
Distribution Technology	-	-	-	-	-	0.3
<b>Grand Total</b>	<b>\$199.2</b>	<b>\$35.3</b>	<b>\$2.1</b>	<b>\$236.6</b>	<b>\$351.5</b>	<b>\$518.3</b>

Note: Spending estimates include federally funded and non-federally funded capital expenses and program-specific operational expenses. General O&M expenses not directly allocated to specific programs are not included.

**Distribution Line Rebuild.** This program replaces damaged or ineffective overhead and underground distribution lines, including the following initiatives:

- Perform distribution line upgrades to improve reliability and resiliency
- Restore out of service circuits as deemed necessary
- Complete unfinished circuit construction presently abandoned as deemed necessary
- Perform circuit voltage conversions to improve distribution capacity
- Improve voltage profile to customers and reduce distribution energy line losses
- Build new distribution line extensions to connect new customers
- Install underground cable and / or tree wiring to improve service reliability and resiliency to critical customers

**Distribution Pole and Conductor Repair.** This program focuses on minimizing the safety hazard caused by distribution poles and conductors that need to be repaired or replaced. Major repairs and replacement will be based upon the results of an inspection of the distribution system and an analysis by engineers to schedule the repair or replacement based on the criticality of the pole. Following this process, safety hazard and priority poles will be replaced, along with damaged conductor and hardware.

**Distribution Automation.** This program focuses on establishing equipment for distribution automation. This includes the installation of voltage and Volt-Amps Reactive (VAR) controls on feeders to improve

## Initial Budgets

power quality and reduce losses, along with the installation of intelligent switches and reclosers on select feeders (including main line and feeder ties) to reduce the number of customer interruptions per outage occurrence.

**Distribution Lines Inspection.** This program is targeted at the inspection, testing and studying of distribution lines, along with required spot repairs and replacements. Distribution line inspections will first be prioritized by worst performing feeder and highest criticality with the initial assessment focusing on the identification of SRP items. Because of the magnitude of the work, the SRP portion of the inspection program is anticipated to take four years to complete with the remainder of inspections to be completed after the SRP period. Its aim is to help to restore the system and improve reliability and resiliency in line with current codes and standards, including, but not limited to:

- Inspecting and treating poles
- Performing ground rod inspections and minor repairs / replacements
- Inspecting and replacing anchors and guys
- Inspecting conductor condition
- Performing line clearance checks to ensure that distribution assets meet live line clearance requirements under the applicable codes and standards
- Inspection of streetlight heads and poles
- Identification of third party attachments
- Inspection of third party attachments for applicable code violations as it pertains to the electrical system

The identified major repairs and replacements will then be undertaken by a separate program.

**Distribution Technology.** This program is focused on implementing distribution technology that enables distribution planning and protection studies to be completed, as well as the production of hosting capacity information for public and internal use. The program will also procure power quality monitoring equipment and meters for each district. Software procured and implemented under this program includes advanced planning tools that will:

- Identify reliability issues and assess appropriate actions
- Forecast load, distribution generation and technology impacts on grid performance
- Provide updated hosting capacity maps

## Distribution Line Rebuild

# Distribution Line Rebuild

## 1.0 Program Description

This program replaces damaged or ineffective overhead and underground distribution lines. This program includes the following initiatives, a mix of SRP and non-SRP work:

- Perform distribution line upgrades to improve reliability and resiliency
- Restore out of service circuits as deemed necessary
- Complete unfinished circuit construction presently abandoned as deemed necessary
- Perform circuit voltage conversions to improve distribution capacity (non-SRP)
- Build new distribution line extensions to connect new customers (non-SRP)
- Install underground cable and/or tree wiring to improve service reliability and resiliency to critical customers (non-SRP)

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

LUMA estimates that approximately 20 percent of the assets comprising overhead and underground distribution lines require safety and hazard mitigation to reach remediation. Field inspections will categorize assets according to their health, based on estimates of condition (likelihood of failure) and criticality (consequence of failure with an asset score from 0 (worst) to 4 (best). Mitigation of risk related to only the high-risk assets categorized as 0 or 1 will be performed as SRP work. LUMA estimates that approximately 20 percent of the assets comprising the transmission line projects will be assessed as high risk (0 or 1 health score) and will require safety and hazard mitigation to reach remediation. These deficient assets will exhibit the following:

- High risk of failure, or already failed
- and likely to cause:
  - A safety impact to the workers or the public,
  - Failure to meet applicable legal requirements or policies, including Act 17-2019, as amended (Act 17), and Act 57-2014, as amended (Act 57), which include requirements related to safe and reliable utility operations, or
  - An outage that will be widespread, affecting critical customers, and long duration, such that it is likely to have follow-on safety effects.

For the reasons mentioned above this program is included in the SRP.

All deficient assets, including those in the SRP will go into a planning process to achieve the objectives defined in LUMA's Recovery and Transformation Framework. The most severe safety risks will be flagged at the time of inspection for immediate mitigation and pushed to the top of the priority list.





## Distribution Line Rebuild

LUMA's assessment has identified several areas for improvements, upgrades and replacement of distribution lines and their underlying system. A number of necessary overhead and underground improvements or upgrades to distribution lines have been identified but not yet remediated. As identified in the Sargent & Lundy report (CS-0017 TD 10 Year Capital Reliability Plan, Section 3.2 Underground Distribution Feeder Replacement Program), about 60% of the underground system has been identified as requiring replacement due to poor conditions and system age (note that it is estimated that approximately 20% of the system fall within the SRP scope requiring safety and hazard mitigation in order to reach the remediated state). Switch cubicles and submersible switches in poor condition have also been identified as needing replacement, along with storm-damaged distribution line transformers that are still operating in the system. 86 distribution feeders or portions thereof (comprising a total of 202 miles) are damaged and currently out of service. Another gap identified was eight feeders that have sections of unfinished construction and are also out of service.

A number of new extensions were also identified but have yet to be completed. Similarly, there are systems facing capacity constraints, degraded power quality and excessive conductor losses that will benefit from voltage conversion. Many systems that supply critical loads also require improvements to ensure resiliency and reliability. This will be achieved by undergrounding or installing tree wire.

### 2.2 Description of Remediated State

High risk findings of the distribution assets, those that have an inspection score of 0 or 1, shall be incorporated into a remediation plan and mitigated. LUMA will take a coordinated approach to remediation based on severity and risk according to the objectives defined in LUMA's Recovery and Transformation Framework.

To achieve the remediated state LUMA will have first identified all distribution lines to be repaired and replaced to meet current codes and standards. This work is described and will be performed under the Inspection of Distribution Lines program.

In the remediated state, the distribution line assets identified as high risk with an inspection score of 0 or 1, currently estimated at approximately 20 percent of all transmission poles, structures and conductors, will have been repaired and replaced to meet current codes and standards, and requirements under Applicable Laws and the OMA. This includes, but is not limited to, the portions of the underground system in unrepairable condition, damaged underground switch cubicles and switchgear, and storm damaged distribution transformers. Regarding the underground system remediation, if FEMA funding is available, the damaged portions will be replaced with new underground cables in line with the NESC requirements.

### 2.3 Description of Program Completed State

In addition to conditions identified in the remediated state, the program completed state includes:

- New extensions identified and executed
- Removal of capacity constraints due to improper operating voltage by upgrading the system voltage class
- Reinforcement of the system by putting in place either underground cables or overhead tree wire to safely and reliably supply critical loads



## Distribution Line Rebuild

- All equipment that has been out of service due to damage repaired and restored to service. Non-energized facilities no longer required will also have been salvaged. All abandoned construction for necessary/needed assets is completed.

### 2.4 Program Activities

- Verify results of studies and inspections justifying the need for improvements, upgrades or replacements on both the overhead and underground segments of the identified feeders
- Prioritize and schedule work based on reliability and condition severity levels
- Complete engineering design/construction plans for each of the projects
- Organize personnel, equipment and materials, acquire all necessary approvals and put projects out to bid as needed
- Schedule internal resources and/or hire contractors to complete the construction work to:
  - Complete overhead and underground feeder improvement/upgrade projects on feeders with already identified needs
- Reconstruct underground systems near the end of their life and those with major concerns that present safety and reliability issues
- Replace approximately 1,800 distribution line transformers that have failed or may fail due to storm damage
- Address majority of asset performance and condition issues within the first five years of the program, with the rest to be completed thereafter.
- Complete new extension projects on feeders with already identified needs; upgrade voltage class on systems with severe capacity constraints
- Improve the supply continuity and reliability of critical customers by defining a mainline or express feed by either undergrounding or tree wiring portions of their supply feeders
- Repair storm damaged feeders that are currently out of service due to extensive damaged
- Complete abandoned construction on feeders with already identified needs but have yet to be completed

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	

## Distribution Line Rebuild

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Direct
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Direct
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input checked="" type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input checked="" type="checkbox"/> Modernizing the Grid	Indirect
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

Provides a safe workplace by repairing and/or replacing assets that are in poor or damaged condition and could present a safety risk to those working around them (e.g., arc flash) or to the public (e.g., downed infrastructure).

#### Objective: Implement Effective Public Safety Practices

Implements effective public safety practices by repairing and/or replacing assets in poor or damaged condition, such as damaged pole-top and pad-mounted transformers, that are located near customer facilities.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Increase Service Reliability

Increases service continuity and reliability to customers by replacing and upgrading facilities that have poor reliability performance and by adding and completing facilities that allow for alternate feeds.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Effectively Deploy Federal Funding

A large portion of this work is expected to be federally funded.

#### Objective: Restore Damaged Grid Infrastructure

Restores damaged grid infrastructure by replacing and/or restoring assets damaged by storms (such as distribution line transformers, switch cubicles and submersible switchgear) and other assets in poor condition (e.g., cables and switches).

### PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

#### Objective: Modernizing the Grid



## Distribution Line Rebuild

Where practical, replaced assets such as switches will be capable of being incorporated into future distribution automation schemes.

### 2.6 Program Risks

Risks of delaying or not pursuing this program include:

- Increasing safety hazards for employees and the public as the condition of equipment continues to deteriorate
- Decreasing reliability levels due to increased asset failures, working against achievement of reliability performance targets
- Reliability performance stagnation for critical customers
- Reduced operational flexibility as lines out of service can affect how the system is configured and operated

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditure</b>	<b>\$87.2</b>	<b>\$124.6</b>	<b>\$124.6</b>	<b>\$1,829.5</b>
SRP Expenditure	\$55.5	\$52.8	\$52.8	\$266.2

### 3.2 Program Resource Requirements

Required resources include:

- 256 pad-mounted and submersible switches
- Approximately 1,800 distribution line transformers
- Approximately 2,100 miles of cable for SRP activities plus those required by planning studies for non-SRP
- Overhead conductors and other materials for the overhead work
- Adequate internal and/or external resources to complete the work
- Overhead materials for non-SRP voltage conversions and SRP upgrades
- Tree-wire as determined by planning studies
- Mobilize personnel and source equipment as required by the specific project

### 3.3 Estimating Methods & Assumptions

#### DISTRIBUTION OVERHEAD FEEDER REPLACEMENT/UPGRADES:

As per Necessary Maintenance Expenditure (NME) scope & estimates. Project cost: \$115M. \$18.4M (2022), 2023-2028 - \$15.2M/year. 7-year program with high-priority items addressed within the first five years.

## Distribution Line Rebuild

### DISTRIBUTION NEW EXTENSIONS:

As per NME scope & estimates. Project cost: \$7.98M. 10-year program with high-priority items addressed within the first five years.

### UNDERGROUND FEEDER REPLACEMENTS/UPGRADES:

As per NME scope & estimates, total project cost: \$44M.

10-year program with high-priority items addressed within the first five years.

### DISTRIBUTION CABLE REPLACEMENT:

Cost: \$750,000 per mile (as per S&L), total program cost \$1.026B.

15-year program with high-priority items addressed within the first five years.

### VOLTAGE CONVERSION PROGRAM:

Cost: Allocation of \$100M for the entire program, which allows converting strategically selected feeders.

10-year program with high-priority items addressed within the first five years.

### FEEDER UNDERGROUNDING OR TREE-WIRING:

Cost: \$ Allocation of \$350M for the entire program, which allows undergrounding or tree-wiring selected feeders that supply critical loads.

10-year program with high-priority items addressed within the first five years.

### UNDERGROUND SWITCH REPLACEMENTS:

Cost: 256 switches × \$300k / switch. Includes labor. \$7.6M / year for 10 years. Project cost 10 × \$7.6M = \$76M.

10-year program with high-priority items addressed within the first five years.

### DISTRIBUTION LINE TRANSFORMER REPLACEMENT COSTS:

\$16,800/ transformer × 1,812 transformers = \$316M. project cost. \$31.6M/yr. over 10 years. 10-year program with high-priority items addressed within the first five years.

LUMA has provided estimates for the different projects assuming ±30% accuracy except FEMA-funded projects and NME projects.

### DISTRIBUTION FEEDERS RESTORATION AND CONSTRUCTION COMPLETION:

Estimates based on previous project experience and aligned with numbers provided by PREPA.

### ASSUMPTIONS

Estimating splits based on historical projects



## Distribution Line Rebuild

Category	Percentage
Engineering/PM	5%
Material	29%
Construction/Commissioning	50%
Pre-Construction Field Activities	16%

### 3.4 SRP Program Timeline & Milestones



# Distribution Pole & Conductor Repair

## Distribution Pole & Conductor Repair

### 1.0 Program Description

This program focuses on minimizing the safety hazard caused by distribution poles and conductors that need to be repaired or replaced. Major repairs and replacement will be based upon the results of an inspection of the distribution system and an analysis by engineers to schedule the repair or replacement based on the criticality of the pole. Following this process, safety hazard and priority poles will be replaced, along with damaged conductor and hardware.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

Field inspectors will categorize assets according to their health, based on estimates of their condition (likelihood of failure) and engineers will assess the criticality (consequence of failure) with a score of 0 (worst) to 4 (best). Mitigation of risk related to only the highest risk assets will be categorized and performed as SRP work. LUMA estimates that approximately 20 percent of the assets comprising the distribution lines require safety and hazard mitigation to reach remediation. These deficient assets will exhibit the following:

- High risk of failure, or already failed
- and likely to cause:
  - A safety impact to the workers or the public,
  - Failure to meet applicable legal requirements or policies, including Act 17-2019, as amended (Act 17), and Act 57-2014, as amended (Act 57), which include requirements related to safe and reliable utility operations, or

An outage that will be widespread, affecting critical customers, and long duration, such that it is likely to have follow-on safety effects. Initial analysis has uncovered the following issues:

- Distribution structures that are not compliant with applicable laws and policies, specifically under OMA Annex I, Act 17 and Act 57
- Anchors and guys need to be reinforced or replaced. It is known that a large proportion of them need some form of remediation work, but there is no exact data on which ones need improvement
- The frequency of forced outages is much higher than industry norms
- There are insufficient records of what equipment is damaged, the nature of the damage, and its location

A large portion of distribution poles, hardware and conductors require replacement either due to damage from severe weather events or because they have reached the end of useful life becoming more prone to failure. Safety priority poles and associated hardware and conductors are often neglected, contributing to the unsafe operation of the grid by increasing asset failures, failing to address conductor clearance issues, and increasing arc-flash risks.



## Distribution Pole & Conductor Repair

### 2.2 Description of Remediated State

High risk findings of the distribution poles, hardware and conductors, those that have an inspection score of 0 or 1, shall be incorporated into a remediation plan and mitigated. LUMA will take a coordinated approach to remediation based on severity and risk according to the objectives defined in LUMA's Recovery and Transformation Framework.

To achieve the remediated state LUMA will have first identified all distribution poles, hardware and conductors to be repaired and replaced to meet current codes and standards. This work is described and will be performed under the Inspection of Distribution Lines program.

In the remediated state, the distribution poles, hardware and conductor assets identified as high risk with an inspection score of 0 or 1, currently estimated at approximately 20 percent of all distribution poles, hardware and conductors, will have been repaired and replaced to meet current codes and standards, and requirements under Applicable Laws and the OMA.

### 2.3 Description of Program Completed State

After the completion of required repairs and replacements of distribution poles, structures, and conductors (as determined by the inspection activities), LUMA will have established a system resilient to severe weather with higher service reliability and assets that have an extended life span.

### 2.4 Program Activities

- Perform inspections, as well as compile pole inspection data from various sources to avoid duplication of work already completed
- Ensure adequate pole, hardware and conductor stock for replacements identified through the inspection program
- Replace safety hazard poles and associated hardware
- Replace priority poles and associated hardware
- Replace damaged conductors
- Replace/upgrade guys, anchors and foundations as needed
- Upgrade the structural integrity of the distribution lines by replacing guys and anchors
- Initiate job orders based on the results of the inspections
- Complete engineering designs for the replacements
- Organize employee resource, equipment and materials
- Acquire all necessary permits and approvals
- Schedule work and replace poles to meet the latest safety codes and loading factors as those in alignment with the latest design criteria and Acts 17 and 57

# Distribution Pole & Conductor Repair

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Direct
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Direct
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

**Objective: Promote a Safe Workplace**

**Objective: Implement Effective Public Safety Practices**

The program increases field personnel and public safety by replacing poor condition poles and associated hardware and conductors that have a high risk of failure and/or are in a hazardous state of disrepair.

The program also contributes to the safe operation of the grid by reducing potential pole, hardware and conductor failures, addressing conductor clearance issues and reducing arc-flash risks.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

**Objective: Increase Service Reliability**

The program improves reliability by reducing the number of outages that result from pole and associated hardware and conductor failures.



## Distribution Pole & Conductor Repair

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Effectively Deploy Federal Funding

This work will be completed with a large portion of the federal funds allocated for the remediation of the Puerto Rico electric transmission and distribution system. Funds will be used effectively and their use for this program will deliver significant value for money given the enormous benefits associated with rebuilding the system into a resilient network.

#### Objective: Restore Damaged Grid Infrastructure

The program replaces distribution poles and associated hardware and conductors that are in poor condition due to damage from severe weather events and aging.

#### Objective: Improve Resilience of Vulnerable Infrastructure

Poles that need replacing will be replaced with structures that meet the updated design criteria and will be either higher strength wood, concrete, steel, composite or other types of poles that will increase resiliency to harsh weather conditions. While changing poles, guys, anchors and grounds, other equipment on the poles will also be upgraded at the same time.

## 2.6 Program Risks

Risks related to delaying or not performing this work include:

- Failure to provide a safe work environment for field personnel
- Failure to reduce public safety risks
- Potential adverse consequences for failure to meet the applicable standard or legal requirements or policies
- Pole, conductor or guy and anchor failures could impact adjacent structures creating wider-spread failures
- Continued service unreliability

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditure</b>	<b>\$85.1</b>	<b>\$160.1</b>	<b>\$325.7</b>	<b>\$2,530.1</b>
SRP Expenditures	\$85.1	\$160.1	\$200.0	\$330.0

### 3.2 Program Resource Requirements

- Approximately 38,000 priority (score 0 and 1) poles and associated hardware
- Approximately 1,300 linear miles of conductor (score 0 and 1)
- Personnel — 42 × 6 – 7 person crews. More crews will be needed in subsequent years as amount of work grows.

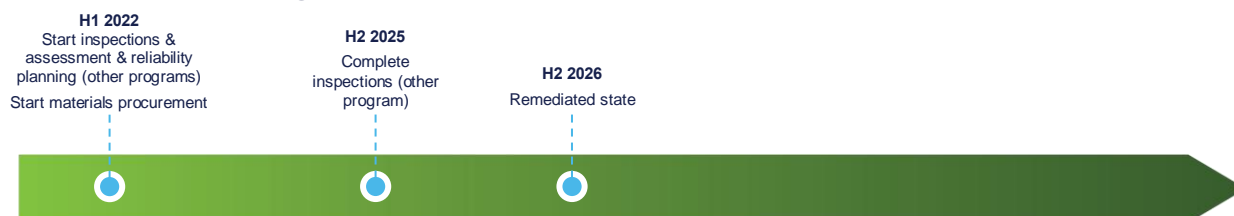
## Distribution Pole & Conductor Repair

### 3.3 Estimating Methods & Assumptions

- Estimates are based on average costs for pole, hardware and conductor replacements from parent company experience.
- Use of internal resources is anticipated but will likely need to be supplemented with contract resources, which may increase average costs.
- Availability of pole, hardware and conductors, as well as manufacturing capacity, could also affect material costs.
- Assumptions: Estimating cost splits based on historical projects.

Category	Percentage
Engineering/PM	5%
Material	29%
Construction/Commissioning	50%
Pre-Construction Field Activities	16%

### 3.4 SRP Program Timeline & Milestones



# Distribution Automation

## Distribution Automation

### 1.0 Program Description

This program (Distribution Automation) is not part of the SRP but does focus on establishing equipment for distribution automation. This includes the installation of voltage and VAR controls on feeders to improve power quality and reduce losses, along with the installation of intelligent switches and reclosers on select feeders (including main line and feeder ties) to reduce the number of customer interruptions per outage occurrence.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

Initial assessment has identified the following issues:

- The distribution system is not in alignment with regulation/law, specifically Act 17, Subsection 1.15 (o).
- Inadequate or insufficient technology employed in the distribution system to improve energy efficiency and reduce losses, resulting in higher costs to the customers. Customers presently face energy costs significantly above the US average.
- Feeders do not have in-line protective devices to reduce the number of customer interruptions per outage occurrence.
- Reliability performance metrics – current reliability performance is very poor (in the fourth quartile).

#### 2.2 Description of Remediated State

This program is not part of the SRP.

#### 2.3 Description of Program Completed State

The program will have achieved a completed state when it successfully establishes:

- Intelligent switches and a Fault Location, Isolation, and Service Restoration (FLISR) system deployed on approximately 50% of feeders, ordered by poorest reliability performance. This includes the installation of line segmentation/protection devices midline and on the secondary of distribution step-down substations (i.e., town/rural substations), cutout mounted protective devices, and fault indicators.
- Volt-VAR Optimization (VVO) deployed on approximately 200 feeders.
- Prioritization and selection of feeders to be determined by the distribution system inspections, which are performed under a separate program.

#### 2.4 Program Activities

- Studies to determine optimal locations for intelligent switches and reclosers
- Studies to determine VVO feeders and location of assets, such as capacitors and regulators, on these feeders
- Deployment of intelligent switches, reclosers, capacitors, regulators and other assets as per the studies

# Distribution Automation

- Deployment of FLISR and VVO systems as per the studies
- Tracking of reliability performance improvement, reduced system losses and customer consumption savings due to the added technology

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Indirect
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Indirect
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Indirect
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Indirect
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input checked="" type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input checked="" type="checkbox"/> Modernizing the Grid	Direct
	<input checked="" type="checkbox"/> Enable the Digital Transformation	Direct
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

**Objective: Deliver a Positive Customer Experience**

**Objective: Increase Service Reliability**

Enables rapid isolation of system faults and isolation of customers not directly on the faulted section of line, thereby improving system reliability and customer experience.

**Objective: Deliver Electricity at Reasonable Prices**

VVO reduces line losses, which reduces the cost of electricity.

# Distribution Automation

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

**Objective: Enable Systematic Management of the Business**

**Objective: Enable Employees to Execute Operations Systematically**

Distribution automation assets contribute to having real-time and historical system performance data, which enables systematic management of the business and systemic operations for employees.

## PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

**Objective: Improve Resilience of Vulnerable Infrastructure**

Intelligent switches and automation facilitate system restoration during contingencies and disasters.

## PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

**Objective: Modernizing the Grid**

**Objective: Enable the Digital Transformation**

The system visibility, control and data provided by distribution automation assets are a key part of a modern digital grid.

## 2.6 Program Risks

- The primary risk of delay or lack of implementation is continued poor reliability performance.
- Note that this program has several interdependent programs (e.g., line inspections, device installations, ADMS, communication infrastructure) that must be completed for this effort to be successful.

## 3.0 Program Funding

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditure</b>	<b>\$38.9</b>	<b>\$41.5</b>	<b>\$42.3</b>	<b>\$813.8</b>
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

- Approximately 2,000 intelligent switches (overhead and underground), 500 capacitors and 70 regulators on lines — exact quantities TBD from detailed studies. Sufficient field radios to service these devices.
- Approximately 250 data concentrators, one per substation. Load tap changer or regulator installed at approximately 47 substations.
- Approximately 1,500 reclosers, 75,000 cut-out mounted tripsavers, fault indicators
- Sufficient human resources to carry out the specified studies and projects.



## Distribution Automation

### 3.3 Estimating Methods & Assumptions

For Volt-VAR Optimization, a high-level estimate was performed by considering the longest ~200 feeders to get a sample count of the voltage and VAR control devices, those being capacitor and regulators on the distribution line and tap changers at the substation transformer. These device counts were multiplied by unit costs to generate the estimate.

For intelligent switches, a high-level estimate was performed by analyzing feeders to calculate how many intelligent switches on the feeder would yield a cost-benefit ratio of \$2 /Customer Minute Interrupted (CMI) or better. These include feeder ties, underground and overhead. For the purposes of this study, customers and outages were assumed to be evenly distributed. Also, it is assumed that it will be required to install one mid-stream overhead recloser for each feeder with significant overhead mileage. Budgeted approximately 1.5 reclosers, 75 cut-out mounted protective devices (trip savers), and five sets of 3 Fault Indicators per line. After accounting for these assumptions, the number of overhead and underground switches was multiplied by unit costs to generate the estimate.

The following labor vs material splits were assumed:

Category	Labor	Materials
Overhead	61%	39%
Underground	28%	72%
Data Concentrators	25%	75%
Last-Mile Telecom	50%	50%

# Distribution Lines Inspection

## Distribution Lines Inspection

### 1.0 Program Description

This program (Distribution Lines Inspection) is targeted at the inspection, testing and studying of distribution lines, along with required spot repairs and replacements. Distribution line inspections will first be prioritized by worst performing feeder and highest criticality with the initial assessment focusing on the identification of SRP items. Because of the magnitude of the work, the SRP portion of the inspection program is anticipated to take four years to complete with the remainder of inspections to be completed after the SRP period.

Its aim is to help to restore the system and improve reliability and resiliency in line with current codes and standards, including, but not limited to:

- Inspecting and treating poles
- Performing ground rod inspections and minor repairs / replacements
- Inspecting and replacing anchors and guys
- Inspecting conductor condition
- Performing line clearance checks to ensure that distribution assets meet live line clearance requirements under the applicable codes and standards
- Inspection of streetlight heads and poles
- Identification of third party attachments
- Inspection of third party attachments for applicable code violations as it pertains to the electrical system

The identified major repairs and replacements will then be undertaken by a separate program.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

PREPA does not have a comprehensive health assessment of the distribution system. In recent years, PREPA has not conducted programmed pole line inspections (including streetlights). As a consequence, the condition of the distribution field assets is basically unknown and not documented. It is apparent to experienced LUMA utility engineers from visual observations, site visits and an asset health sampling that there exist widespread deficiencies in the distribution system. Field inspections will categorize assets according to their health, based on estimates of condition (likelihood of failure) and engineers will assess criticality (consequence of failure) and assign an asset score from 0 (Worst) to 4 (best). Mitigation of risk related to only the highest risk assets will be categorized and performed as SRP work. These will be assets that exhibit the following:

- High risk of failure, or already failed
- and likely to cause:
  - A safety impact to the workers or the public,

## Distribution Lines Inspection

- Failure to meet applicable legal requirements or policies, including Act 17-2019, as amended (Act 17), and Act 57-2014, as amended (Act 57), which include requirements related to safe and reliable utility operations, or
- An outage that will be widespread, affecting critical customers, and long duration, such that it is likely to have follow-on safety effects.

LUMA estimates that approximately 20 percent of the assets comprising overhead and underground distribution lines (including streetlights) require safety and hazard mitigation to reach remediation.

PREPA does not have accurate records of third-party attachments to their poles and has not performed loading analysis for those poles, especially those with multiple third party attachments.

For the reasons mentioned above included in the SRP.

All deficient assets, including those in the SRP will go into a planning process to achieve the objectives defined in LUMA's Recovery and Transformation Framework. The most severe safety risks will be flagged at the time of inspection for immediate mitigation and pushed to the top of the priority list.

Initial analysis has uncovered the following issues:

- Distribution structures that are not compliant with laws and regulations, specifically Act 17
- Anchors and guys needing to be reinforced or replaced. It is known that a large proportion of them need some form of remediation work, but there is no exact data on which ones need improvement
- The frequency of forced outages is much higher than industry norms
- Line designed capacity is currently lacking and needs restoration
- There are insufficient records of what equipment is damaged, the nature of the damage, and its location.
- Very few planning studies and feeder analyses are currently done, and the capabilities/weaknesses of most circuits are unknown.

## 2.2 Description of Remediated State

In the remediated state, an organized field inspection program of main lines to assess the condition of the asset (likelihood of failure) and then assess the criticality (consequence of failure) will have been completed. Mitigation of risk related to only the highest risk assets (i.e., those scoring a 0 or 1 on the previously mentioned scale of 0 to 4), currently estimated at 20 percent, will have been repaired and replaced to meet current codes and standards, and requirements under Applicable Laws and the OMA.

The asset score will be documented, and high-risk findings shall be incorporated into a remediation plan that will take into account a coordinated approach to remediation based on severity and risk according to the objectives defined in LUMA's Recovery and Transformation Framework.

In the remediated state, the main lines of the distribution system will have been fully inspected. The hazard, safety and reliability issues that have been identified through this inspection will have been logged and prioritized. Problems with ground rods, anchors and down guys have been resolved.

In addition, in the remediated state, the third party attachments have been identified and contact has been established with the third-party attachment owners to assure resolution of problems and begin



## Distribution Lines Inspection

discussions on the correct attachment fees. Loading analysis have been performed on those poles with multiple third party attachments or those that appear to be overloading the pole and discussion with the third party owners have been initiated to resolve any problems.

### 2.3 Description of Program Completed State

In addition to what has been noted for the remediated state, the program completed state includes:

- Continued time-based inspection of the distribution system including non-main lines
- Identification of system components to be replaced, such as poles, with Engineering being informed of the prioritized findings
- Completion of remaining non-urgent inspections of the overhead and underground systems
- Completion of planning studies and reliability assessments of all feeders
- Third party attachments have been identified, any pole loading issues caused by these attachments have been resolved and third party attachments are not made without following proper established procedures

### 2.4 Program Activities

- Create detailed plan and complete inspection of the distribution system within the first five years
- Identify and plan high risk failure items or high-potential safety issues on both overhead and underground feeders in restricted access areas or within public access to be remediated within the first three years
- Identify and plan high risk failure items or high potential safety issues involving grounding, anchors, guying, clearance, etc. on all feeders in vulnerable areas or within public access to be remediated
- Spot repair of imminent deficiencies such as ground line treatment, anchor and ground rod replacement
- Completion of planning studies and near-term reliability assessments for the 75 – 100 worst performing circuits (performance measured on an annual basis) within the first three years
- Identification of midline reclosers and other reliability enhancing devices to be installed within the first five years
- Complete planning and reliability assessments for all 1,010 feeders. Beyond this point, complete planning studies and additions to improve equipment reliability as needed due to load changes and feeder reconfiguration

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	

## Distribution Lines Inspection

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Indirect
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Indirect
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Indirect
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Direct
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Indirect
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input checked="" type="checkbox"/> Modernizing the Grid	Indirect
	<input checked="" type="checkbox"/> Enable the Digital Transformation	Direct
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

**Objective: Promote a Safe Workplace**

**Objective: Implement Effective Public Safety Practices**

The program will promote field personnel and public safety by identifying for mitigation potential safety hazards due to poor equipment conditions on both the overhead and underground systems.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

**Objective: Increase Service Reliability**

This program will improve service reliability by identifying damaged equipment requiring mitigation and identifying key locations that would benefit from segmentation/protective and other reliability improvement devices on both the overhead and underground feeders.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

**Objective: Enable Systematic Management of the Business**

**Objective: Pursue Project Delivery Excellence**

The collection of data as part of this program will provide the basic information required to execute system planning and asset management systematically. The data will support the identification of projects and lead to data driven investment decisions.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

**Objective: Effectively Deploy Federal Funding**

A portion of this program is expected to be federally funded.



## Distribution Lines Inspection

**Objective: Restore Damaged Grid Infrastructure**

**Objective: Improve Resilience of Vulnerable Infrastructure**

The program will facilitate system rebuild and improved resiliency by identifying damaged poles, hardware and conductors for follow-up replacement.

### PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

**Objective: Modernizing the Grid**

**Objective: Enable the Digital Transformation**

The data collected will provide valuable information for decision making with respect to grid modernization. The data will also be used to comply with requirements under the integrated distribution planning principles docket.

## 2.6 Program Risks

Delaying or not performing this program compromises the ability to adequately perform subsequent repair and replacement work, which include risks such as:

- Lack of compliance with regulations/law — Act 17: Failure to maintain the electric power infrastructure to ensure reliability, resilience and safety for utility workers and the public
- Inability to reach reliability targets under Performance Metrics; failure to meet the required reliability targets set forth in the LUMA's contract
- Potential additional liability exposure to the company

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditure</b>	<b>\$25.4</b>	<b>\$25.4</b>	<b>\$25.4</b>	<b>\$103.1</b>
SRP Expenditures	\$25.4	\$25.4	\$25.4	\$43.4

### 3.2 Program Resource Requirements

- Adequate resources to complete the field work, likely a combination of internal and contractor resources
- Three junior engineers to complete the planning and reliability studies

### 3.3 Estimating Methods & Assumptions

- Estimates based on average cost for pole and line inspections derived from previous experience
- LUMA anticipates using internal resources but will likely need to be supplemented with contract resources, which may increase average costs
- Assessment and planning studies cost: \$0.2M per year for two full-time junior planning engineers

# Distribution Lines Inspection

## 3.4 SRP Program Timeline & Milestones





# Distribution Technology

## Distribution Technology

### 1.0 Program Description

This program (Distribution Technology) is focused on implementing distribution technology that enables distribution planning and protection studies to be completed, as well as the production of hosting capacity information for public and internal use. The program will also procure power quality monitoring equipment and meters for each district. Software procured and implemented under this program includes advanced planning tools that will:

- Identify reliability issues and assess appropriate actions
- Forecast load, distribution generation and technology impacts on grid performance
- Provide updated hosting capacity maps

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

Currently PREPA does not forecast various types of DERs such as photo-voltaic (PV) and virtual power plants (VPP). It also does not perform hourly load forecasts. With the drive to incentivize proliferation of DERs, this gap will widen if no action is taken.

With such an operating environment, power quality monitoring and compliance has not traditionally been a critical activity. As system reliability and availability improves to meet long established industry standards, power quality will become more visible and become more important. Power quality analysis is a utility best practice to identify and address grid and customer power quality issues and troubleshooting.

The primary system hosting capacity study carried out by PREPA in 2015 is outdated and based on limited system information. It needs to be updated to be used internally and also to aid in the optimal siting of DERs.

Initial assessments also revealed the following specific issues:

- There is no secondary system voltage rise calculation available to dictate DER hosting capacity.
- Lack of useful performance metrics: improved identification of reliability issues and assessment of project impact will help identify the best projects to improve reliability metrics. Improved forecasting will also help plan the grid for reliability in the future.
- Need for legal/regulatory compliance (Act 17, Section 1.11 and 1.15): There are contractual obligations to provide up to date hosting capacity information to meet IRP requirements.

#### 2.2 Description of Remediated State

This program is not part of the SRP.

## Distribution Technology

### 2.3 Description of Program Completed State

The program will have achieved a completed state when it successfully establishes:

- Implementation of Synergi Reliability and Middlelink to allow reliability studies and hosting capacity maps
- Purchase, distribution, and sharing of portable power quality monitors to trained and qualified service personnel and technicians among districts. This will allow them to install, operate and evaluate results in the field.
- Use of LoadSEER to develop load forecasting as part of implementing modern utilities practices, such as data analytics. This should also take into account economics and policy.
- Use of equipment necessary to adopt processes, study methods, guidelines and standards to prevent, monitor and mitigate power quality problems
- Use of tools needed to allow Asset Management triggered planning studies to include predictive reliability output by using specific software tools
- Completed feeder hosting capacity studies: For every feeder where DGs/DERs can be installed, a hosting capacity map will be available. These will be updated periodically.
- Use of an online website where customers can instantaneously estimate how large a distributed generation (DG) facility they can install. This is based on the premise that the existing system can accommodate it without upgrades.

### 2.4 Program Activities

- Procurement and deployment of Synergi Reliability and Middlelink
- Hiring, training and deployment of technologists to use the proposed power quality meters
- Investigate and employ LoadSEER if deemed beneficial. This will be recommended at 7 – 10 years and relies on heavy penetration of DERs/EV/DR/VPP and hourly demand on large scale. This program also involves heavy IT/OT integration.
- Procure adequate equipment for power quality monitoring (standalone and portable) with a four to seven year time horizon
- Procure Synergi Reliability, incorporate planning criteria and plan for reliability improvement (predictive reliability) on an ongoing basis
- Create and periodically refresh and publish hosting capacity maps (many interdependencies, such as Synergi Middlelink, GIS, CIS, AML, improved load forecast, software procurement, integration, deployment and training) over a four– to seven-year time horizon
- Create and deploy on LUMA's portal a voltage rise calculator that provides hosting capacity on the secondary (similar to what the hosting capacity maps provide at the primary). This requires development and integration of a GIS tool on the website. Overall, this project has a four to seven year time horizon.

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input type="checkbox"/> Implement Effective Public Safety Practices	

# Distribution Technology

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Direct
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input checked="" type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input checked="" type="checkbox"/> Modernizing the Grid	Direct
	<input type="checkbox"/> Enable the Digital Transformation	
	<input checked="" type="checkbox"/> Enable the Sustainable Energy Transformation	Direct
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

## PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

### Objective: Deliver a Positive Customer Experience

Will allow the monitoring and remediation of power quality problems to residential, commercial and industrial customers.

The program will enable a more transparent, customer-centric output by allowing customers to self-serve on hosting capacity information.

### Objective: Increase Service Reliability

The program will allow gearing of asset management toward prioritizing investments for higher reliability projects.

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

### Objective: Enable Systematic Management of the Business

Improved DER and load forecasts will enable a more timely and orderly system development.

### Objective: Enable Employees to Execute Operations Systematically

Planners will be able to perform more efficiently- following industry best practices and using state of the art tools.



# Distribution Technology

## PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

### Objective: Modernizing the Grid

Using state of the art tools to plan DGs, DERs, EVs, energy storage and virtual power plants.

### Objective: Enable the Sustainable Energy Transformation

Streamlining the planning and information to customers will improve the current processes and shorten timelines to interconnect renewables.

## 2.6 Program Risks

- Operating with obsolete and antiquated practices and tools will negatively affect grid planning and operations and delay some improvements in system performance.
- Not properly monitoring or addressing power quality concerns will negatively affect customer perception and could increase liability exposure.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	—	—	\$0.3	\$7.7
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

- LoadSEER – Software and at least one senior full time employee (FTE) per year.
- Power Quality – Equipment (26 meters – 1 per district), and 0.5 senior FTE per year
- Predictive Reliability Planning — Synergy software and integration; 3 junior engineers per year.
- Hosting Capacity Maps — Software and integration costs; 1 junior engineer per year.
- DER Hosting Capacity Calculator — Computer programmers to develop the system (one senior and one junior FTE-year) plus a junior FTE-year to maintain.

### 3.3 Estimating Methods & Assumptions

Estimates have been prepared based on previous experience with similar tools (CYME vs Synergi), previous purchases of power quality equipment and previous estimates for LoadSEER.

We anticipate using internal resources but will possibly need to supplement these with consultants, which may increase average costs.

## Initial Budgets

### D.3 Transmission Portfolio

Transmission assets damaged by Hurricanes Irma and Maria received temporary emergency repairs to quickly restore service. FEMA has allocated nearly \$2 billion for further permanent repairs and/or replacement of these assets, to upgrade them to current codes and standards. LUMA's Transmission portfolio is comprised of a set of "Recovery" programs to complete these system hardening upgrades including rebuilding towers, reinforcing anchors, and replacing poles and associated hardware and conductors. The transmission portfolio also includes significant investments in telecom backbone modernization which will help to enable Transformation. Table D-4 below presents a summary of the program spending for the largest programs in the transmission portfolio, followed by a short description of each program.

**Table D-4. Transmission Portfolio Spending Estimates by Program (\$ million, real)**

Transmission Programs	FY2022				FY2023	FY2024
	Federal Funded Capital	Non- Federal Funded Capital	OpEx	Total Spend Estimate	Total Spending Estimate	Total Spending Estimate
IT OT Telecom Systems & Network	134.6	-	0.1	134.7	204.8	155.2
Transmission Line Rebuild	52.0	-	-	52.0	185.0	185.0
Transmission Priority Pole Replacements	46.1	-	-	46.1	66.1	79.8
Inspection of Transmission Lines	3.2	1.7	2.4	7.2	7.0	7.0
Technology Monitoring Systems	0.0	-	-	0.0	0.0	0.0
<b>Grand Total</b>	<b>\$236.0</b>	<b>\$1.7</b>	<b>\$2.4</b>	<b>\$240.1</b>	<b>\$463.1</b>	<b>\$427.1</b>

Note: Spending estimates include federally funded and non-federally funded capital expenses and program-specific operational expenses. General O&M expenses not directly allocated to specific programs are not included.

**IT OT Telecom Systems & Networks.** This program includes IT and OT telecom investments to improve and revamp PREPA's mobile radio system, phone exchange and telephone systems and fiber optic and microwave data radio systems. These systems are used to carry all PREPA IT and OT data. Capability enhancements will include improved first responder and emergency response communication, greater resilience of the internal telecommunications network, an enhanced microfiber network and network control center to improve centralized monitoring and control over facilities and IT traffic.

**Transmission Line Rebuild.** This program includes numerous 230 kV, 115 kV, and 38 kV projects to harden and upgrade the transmission system. This includes rebuilding towers along with reinforcing and replacing anchors and guys as required over the course of the upgrade process. This program also incorporates an investigation to mitigate corrosion and restore line design capacity. In addition to the overhead transmission line upgrade work, this program includes the 115 kV underground cable addition in the San Juan area.

**Transmission Priority Pole Replacements.** This program is to replace damaged overhead transmission poles and towers, along with associated hardware and conductors. Repairs under this program will be made based on results of an inspection conducted under a separate program. Major repairs and replacement will be based upon the results of an inspection of the transmission system and an analysis

## Initial Budgets

by engineers to schedule the repair or replacement based on the criticality of the pole or structure. Following this process, safety /hazard and priority poles and structures will be replaced, along with damaged conductor and hardware.

**Inspection of Transmission Lines.** This program includes the inspection, data collection, testing of the Transmission Lines. Required repairs and replacements will be identified in order to restore the system and improve reliability and resiliency in line with current codes and standards. Inspections will include, but are not limited to, poles, towers and structures, ground rods, anchors and guys, conductor condition and line clearance checks. During this process, the program will also incorporate minor repairs, but major repairs will be undertaken by a separate program.

**Transmission Monitoring Systems.** This program will improve the mechanisms to collect digital data Technology Monitoring Systems assess critical assets such as high voltage transformers and battery banks for the 230 kV and 115 kV electrical system backbones. The primary focus of the projects envisioned in this program is to deploy or implement new technologies to facilitate the Asset Management function and optimize equipment performance and maintenance. This includes deploying battery monitoring systems at critical substations, along with conducting remote asset condition assessments for high voltage transformers using Dissolved Gas Analysis (DGA) monitors to increase transformer performance, prepare timely maintenance plans and prevent unexpected outages.

## 1.0 Program Description

## 2.0 Program Rationale

## 2.1 Current State & Identified Gaps

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_



## IT OT Telecom Systems & Networks

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[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

### 2.2 Description of Remediated State

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

### 2.3 Description of Program Completed State

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

### 2.4 Program Activities

[REDACTED]

[REDACTED]

[REDACTED]

# IT OT Telecom Systems & Networks

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## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
■ [REDACTED]	■ [REDACTED]	[REDACTED]
	■ [REDACTED]	[REDACTED]
■ [REDACTED] [REDACTED]	■ [REDACTED]	[REDACTED]
	■ [REDACTED]	[REDACTED]
	■ [REDACTED]	[REDACTED]
■ [REDACTED] [REDACTED]	■ [REDACTED] [REDACTED]	[REDACTED]
	■ [REDACTED]	[REDACTED]
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	■ [REDACTED]	[REDACTED]
■ [REDACTED] [REDACTED]	■ [REDACTED]	[REDACTED]
	■ [REDACTED]	[REDACTED]
	■ [REDACTED] [REDACTED]	[REDACTED]
	■ [REDACTED]	[REDACTED]
■ [REDACTED]	■ [REDACTED]	[REDACTED]t

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

[REDACTED]  
[REDACTED]  
[REDACTED]

#### Objective: Implement Effective Public Safety Practices

[REDACTED]  
[REDACTED]  
[REDACTED]  
[REDACTED]  
[REDACTED]

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[REDACTED]

## PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

[REDACTED]

[REDACTED]

## PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

[REDACTED]

[REDACTED]

[REDACTED]

PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

[Redacted text block]

PRIMARY GOAL: OTHER

[Redacted text block]

2.6 Program Risks

[Redacted text block]

[Redacted text block]

3.0 Program Funding & Timeline

3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditure	\$134.7	\$204.8	\$155.2	\$180.7
SRP Expenditure	\$134.7	\$204.8	\$155.2	\$180.7



## IT OT Telecom Systems & Networks

### 3.2 Program Resource Requirements

Contractors will be required for all of the programs. It is not expected that LUMA will have enough internal resources with skill and equipment to complete this work in a timely manner. For example, bucket trucks and fusion splicers will be required to repair the OPGW fiber, and enough of these resources are not available without being supplemented by contractors. Access roads might have to be cleared again requiring contractor expertise.

IT experts and contractors for the deployment of P25 and the phone exchange will be required. Integration into systems is key and vendors have better experience to deploy these systems in a timely and effective manner.

### 3.3 Estimating Methods & Assumptions

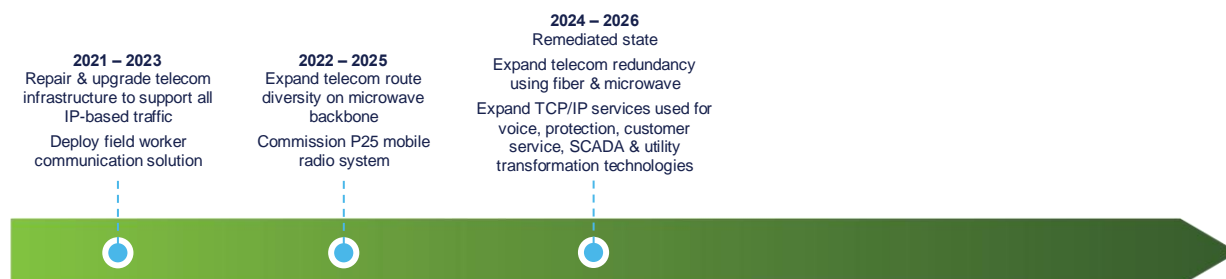
LUMA has reviewed and ascertained that PREPA's cost estimates for this program are reasonable.

Further verification of funding was done using IBM and additional LUMA and parent company resources.

It is assumed that P25 will remain the leader in first responder technologies and will not be replaced by 5G.

It is further assumed that all programs will be built using the LUMA Telecom Design Control Document (DCD) and all its associated standards and requirements.

### 3.4 SRP Program Timeline & Milestones



# Transmission Line Rebuild

## Transmission Line Rebuild

### 1.0 Program Description

This program includes numerous 230 kV, 115 kV and 38 kV projects to harden and upgrade the transmission system. This includes rebuilding towers along with reinforcing and replacing anchors and guys as required over the course of the upgrade process. This program also incorporates an investigation to mitigate corrosion and restore line design capacity. In addition to the overhead transmission line upgrade work, this program includes the 115 kV underground cable addition in the San Juan area.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

Field inspections (conducted under the Inspection of Transmission Lines program) will categorize assets according to their health, based on estimates of their condition (likelihood of failure) and criticality (consequence of failure) and assign an asset score of 0 (worst) to 4 (best). Mitigation of risk related to only the high-risk assets categorized as 0 or 1 will be performed as SRP work. LUMA estimates that approximately 10 percent of the assets comprising the transmission line projects will be assessed as high risk (0 or 1 health score) and will require safety and hazard mitigation to reach remediation. These deficient assets will exhibit the following:

- High risk of failure, or already failed
- and likely to cause:
  - A safety impact to the workers or the public,
  - Failure to meet applicable legal requirements or policies, including the OMA, Annex I, Act 17-2019, as amended (Act 17), and Act 57-2014, as amended (Act 57), which include requirements related to safe and reliable utility operations, or
  - An outage that will be widespread, affecting critical customers, and long duration, such that it is likely to have follow-on safety effects

Initial assessments performed to date have identified the following gaps related to transmission lines:

- Anchors and guys need to be reinforced or replaced. It is known that a large proportion of them need some form of remediation work, but there is no exact data on which ones need improvement.
- Transmission infrastructure is corroded in places, though again an investigation is needed to provide exact data on where to provide corrosion mitigations.
- The frequency of forced outages is much higher than US mainland industry norms.
- Lines are operating below design capacity and need restoration.
- Hardening of San Juan area 115 kV grid is required to withstand critical loads. U/G line additions are set out as part of the Modified Action Plan in the approved 2020 IRP.

#### 2.2 Description of Remediated State

High risk findings of the transmission assets, those that have an inspection score of 0 or 1, shall be incorporated into a remediation plan and mitigated. LUMA will take a coordinated approach to remediation





## Transmission Line Rebuild

based on severity and risk according to the objectives defined in LUMA's Recovery and Transformation Framework.

To achieve the remediated state LUMA will have first identified all transmission lines to be repaired and replaced to meet current codes and standards. This work is described and will be performed under the Inspection of Transmission Lines program.

In the remediated state, the transmission line assets identified as high risk with an inspection score of 0 or 1, currently estimated at approximately 10 percent of all transmission poles, structures and conductors, will have been repaired or replaced to meet current codes and standards, and requirements under Applicable Laws and the OMA.

### 2.3 Description of Program Completed State

More specifically, all transmission towers will be able to withstand 150 mph winds and thus align with Act 17, Articles 1.15(a), (b) and (c) which require, in addition to the wind resistance standard, the replacement of temporary transmission towers by single poles and poles with material to prevent overload, replacement and maintenance of transmission infrastructure anchoring systems to maintain resiliency, and implementation of programs to mitigate corrosion in grid infrastructure.

Further, the transmission system will operate with infrastructure of the highest standards, and industry standard maintenance programs will ensure reliability levels are maintained. The San Juan area 115 kV network will be able to withstand N-1 outage criteria without load loss due to transmission forced outages.

### 2.4 Program Activities

Completion of the following priority projects:

- Rebuild towers to current standards (230 kV)
- Inspection / reinforcement / replacement of anchors / guys / foundations
- Corrosion mitigation investigation to make the transmission system safer and more resilient with subsequent mitigations against identified corrosion
- Compliance — safe operation of grid from avoidance of structure failures and conductor clearance conflicts
- Review pole/structure inspection data collected during the Transmission Inspection and Testing Program and other sources to avoid duplication of work already completed
- Replace safety hazard poles/structures and associated hardware
- Replace priority poles/structures and associated hardware (115 kV, 38 kV)
- Replace damaged conductors
- Restoration of line design capacity (non-SRP)
- Creation of new 115 kV underground paths in the San Juan metro area to improve reliability and maintain critical load support. Terminal additions at affected substations are also required. This will allow generation at Palo Seco and San Juan to better supply the area load following major storm events (non-SRP).

# Transmission Line Rebuild

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	Deliver Electricity at Reasonable Prices	Direct
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Direct
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	Enable the Sustainable Energy Transformation	Direct
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

Improvement to anchors, insulators and conductors will harden the system to prevent failures and improve operating conditions for employees, allowing them to work in safety.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Increase Service Reliability

Rebuilt and replaced infrastructure will improve the system's ability to withstand the impact of transmission forced outages.

#### Objective: Deliver Electricity at Reasonable Prices

Additional line paths described in approved IRP allow for more efficient and reliable supply of electricity, helping to keep prices reasonable.

## Transmission Line Rebuild

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Employees to Execute Operations Systematically

Improvement to anchors, insulators and conductors will harden the system to prevent failures and improve operating conditions for employees, allowing them to complete work without interruption. Improved resilience provides additional operational flexibility to the system, reducing the need for non-routine operations to be run by employees.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Restore Damaged Grid Infrastructure

Replacement of line elements helps to restore the grid's performance as a whole by providing functioning infrastructure.

#### Objective: Improve Resilience of Vulnerable Infrastructure

Towers rebuilt to 150 mph standard will reduce tower failures. Given the climate in Puerto Rico, the strength of towers against high winds is of particular importance and a key vulnerability if not properly addressed. Improved transmission (N-1 and N-1-1) capacity will reduce the impact of forced outages, improving overall system resilience.

### PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

#### Objective: Enable the Sustainable Energy Transformation

Additional line paths described in the approved IRP will have a more sustainable design, helping to transform the overall system.

## 2.6 Program Risks

If this program is either delayed or not carried out, the main risks to the system are the following:

- Safety risk associated with the operation of damaged equipment
- Continued forced outages due to damaged structures and equipment
- Continued forced outages due to reduced design capacity and difficulties in operating in contingency (N-1 and N-1-1) scenarios.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$52.0	\$185.0	\$185.0	\$1,612.3
SRP Expenditures	\$5.0	\$19.0	\$19.0	\$38.0

# Transmission Line Rebuild

## 3.2 Program Resource Requirements

- Adequate resources to complete the work are likely a combination of internal and contractor resources.
- Construction resources to complete the line projects will likely be contractor including resources from outside Puerto Rico. Commissioning and handover will be done using internal resources.

## 3.3 Estimating Methods & Assumptions

230 kV line rebuilds: Average cost \$809,000 per mile. \$25,124m in year one including labor. Average of \$33.7m/year for subsequent years. 10-year program with high priority items addressed within the first three years. Unit pricing breakdown for 100% replacement of components (per mile):

- Structures: \$495,000
- Conductor: \$537,000
- Insulators/Hardware: \$119,000
- Anchors/Foundations: \$249,000

115 kV overhead line rebuilds: Average cost \$791,000 per mile. \$31,574m in year one including labor. Average of \$44.1m/year for subsequent years. 10-year program with high priority items addressed within the first three years. Unit pricing breakdown for 100% replacement of components (per mile):

- Structures: \$216,000
- Conductor: \$508,000
- Insulators/Hardware: \$151,000
- Anchors/Foundations: \$166,000

San Juan area 115 kV underground line additions: Estimates referenced from IRP.

38 kV line rebuilds: Average cost \$1.172m per mile. \$80m year in one including labor. Average of \$121.3m/year for subsequent years. 10-year program with high priority items addressed within the first three years. Unit pricing breakdown for 100% replacement of components (per mile):

- Structures: \$739,000
- Conductor: \$500,000
- Insulators/Hardware: \$528,000
- Anchors/Foundations: \$352,000

Category	Percentage
Engineering & Admin	3%
Material	24%
Pre-construction Activities	26%
Construction & Commissioning	47%

# Transmission Line Rebuild

## 3.4 SRP Program Timeline & Milestones



# Transmission Priority Pole Replacements

## Transmission Priority Pole Replacements

### 1.0 Program Description

This program (Transmission Priority Pole Replacements) is to replace damaged overhead transmission poles and towers, along with associated hardware and conductors. Repairs under this program will be made based on results of an inspection conducted under the Inspection of Transmission Lines program. Major repairs and replacement will be based upon the results of the inspection of the transmission system and an analysis by engineers to schedule the repair or replacement based on the criticality of the pole or structure. Following this process, safety /hazard and priority poles and structures will be replaced, along with damaged conductor and hardware.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

LUMA has determined that a large quantity of transmission poles need to be repaired or replaced. The number of wood/concrete structures that would need replacement is undetermined. Field inspections performed in the Inspection of Transmission Lines program will categorize assets according to their health, based on estimates of condition (likelihood of failure) and criticality (consequence of failure) and assign an asset score of 0 (worst) to 4 (best). Mitigation of risk related to only the highest risk assets will be categorized and performed as SRP work. LUMA estimates that approximately 25 percent of the transmission poles are within the high risk category (0 or 1) and will require replacement to reach remediation.

These deficient assets will exhibit the following:

- High risk of failure, or already failed
- and likely to cause:
  - A safety impact to the workers or the public,
  - Failure to meet applicable legal requirements or policies, including Act 17-2019, as amended (Act 17), and Act 57-2014, as amended (Act 57), which include requirements related to safe and reliable utility operations, or
  - An outage that will be widespread, affecting critical customers, and long duration, such that it is likely to have follow-on safety effects.

All deficient assets, including those in the SRP, will go into a planning process to achieve the objectives defined in LUMA's Recovery and Transformation Framework. The most severe safety risks will be flagged at the time of inspection for immediate mitigation and pushed to the top of the priority list.

This program will mitigate safety risks to field workers and the public by replacing poor condition poles and associated hardware and conductors that have a high risk of failure. LUMA's assessment has confirmed that a large percentage of transmission poles, hardware and conductors are in poor condition, possibly due to damage from severe weather events and age. The condition of poles and associated hardware pose a safety risk to field workers and the public. Timely replacement of safety priority poles

## Transmission Priority Pole Replacements

and associated hardware and conductors will contribute to the safe operation of the grid by reducing potential asset failures, addressing conductor clearance issues, and reducing arc-flash risks.

### 2.2 Description of Remediated State

High risk findings of transmission poles or structures, those that have an inspection score of 0 or 1, shall be incorporated into a remediation plan and mitigated. LUMA will take a coordinated approach to remediation based on severity and risk according to the objectives defined in LUMA's Recovery and Transformation Framework.

To achieve the remediated state LUMA will have first identified all transmission poles, structures and conductors to be repaired and replaced to meet current codes and standards, as described in the Inspection of Transmission Lines program.

In the remediated state, those identified high risk assets with an inspection score of 0 or 1, currently estimated at approximately 25 percent of all poles, will have been repaired or replaced to meet current codes and standards, and requirements under applicable laws and the OMA.

### 2.3 Description of Program Completed State

In the program completed state:

- Safety hazard transmission poles, associated hardware and conductors identified in the inspection process program will have been repaired or replaced system wide.
- Remaining priority (poor condition) poles/structures and associated hardware and conductors will have been repaired or replaced within one year after they are identified through the inspection process program

### 2.4 Program Activities

- Compiling pole/structure inspection data from various sources to avoid duplication of work already completed
- Performance of health assessments to ensure proper prioritization and focus on high-risk items
- Completion of engineering design/construction plans for each of the projects
- Organizing personnel, equipment and materials, acquiring all necessary approvals and putting projects out to bid as needed
- Replacement of all safety / hazard and priority wood poles at 115 kV and a majority of the 38 kV wood poles on the island with new poles meeting wind load requirements. This includes:
  - Improved embedment techniques to resist structure uplift in high wind events.
  - Upgrade of insulators and hardware to components meeting wind load and contamination requirements.
  - Restoration of sky wires and structure grounding/bonding
  - Replacement of damaged conductor with that appropriately sized and having necessary tensile strength for anticipated wind loads.
  - Addressing anchor corrosion and tension issues to restore/improve anchoring systems to meet wind load criteria.
  - Repair of compromised lattice structures through member replacements, correcting bolt deficiencies and torquing all connections to specification.



# Transmission Priority Pole Replacements

- Selective upgrade of structures at all voltages to improve anti-cascading performance of line segments in high wind zones.

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Direct
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Direct
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

**Objective: Promote a Safe Workplace**

**Objective: Implement Effective Public Safety Practices**

The program increases field worker and public safety by repairing and/or replacing poor condition poles and associated hardware and conductors that have a high risk of failure. Those failures could otherwise present a safety risk to those working near them (e.g. arc flash) or to the public (e.g. downed infrastructure).

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

**Objective: Increase Service Reliability**

The program increases service continuity and reliability to customers by replacing and upgrading facilities that have poor reliability performance and by adding/completing facilities that allow for alternate feeds.



# Transmission Priority Pole Replacements

## PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

### Objective: Effectively Deploy Federal Funding

This work will be carried out with a large portion of the federal funds allocated for the rebuilding of the system. LUMA will make efficient use of these funds for this crucial aspect of system rebuild.

### Objective: Restore Damaged Grid Infrastructure

The program replaces poles and associated hardware and conductors that are in poor condition due to damage from severe weather events and aging.

### Objective: Improve Resilience of Vulnerable Infrastructure

Poles will be replaced with higher strength wooden poles, concrete, steel, resin or other types of poles that will increase resiliency to harsh weather conditions.

## 2.6 Program Risks

Risks of delaying or not pursuing this program include:

- Increasing safety hazards for employees and the public as the condition of equipment continues to deteriorate.
- Decreasing reliability levels due to increased asset failures, working against achievement of reliability performance targets.
- Reliability performance stagnation for critical customers.
- Reduced operational flexibility as lines out of service can affect how the system is configured and operated

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$46.1	\$66.1	\$79.8	\$537.2
SRP Expenditures	\$40.0	\$40.0	\$40.0	\$62.3

SRP total expenditure = \$182.3m. Based on the estimate that 25% of findings will be high risk. Hence, 25% of the total program expenditure of \$729.2m = \$182.3m.

### 3.2 Program Resource Requirements

- Approximately 8,100 structures and associated hardware/conductor for 10,000 structures falls into this work scope
- Work expected to be mainly performed by on-island resources.

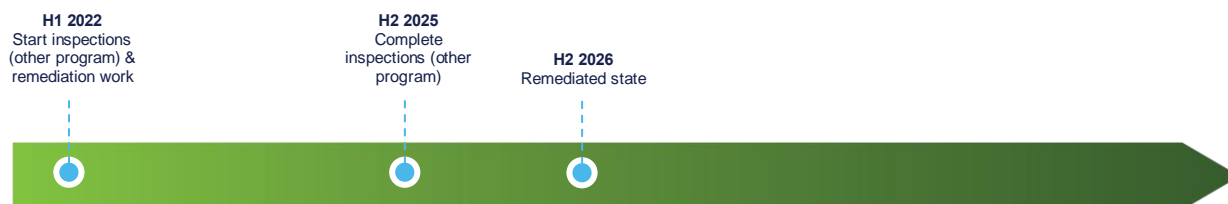
# Transmission Priority Pole Replacements

## 3.3 Estimating Methods & Assumptions

- Estimate based on average cost for pole, hardware, and conductor replacements from previous experience.
- Anticipate using internal resources but will likely need to supplement with contract resources, which may increase average costs.
- Availability and manufacturing capacity of poles, hardware and conductors could also affect material costs.

Category	Percentage
Engineering & Admin	3%
Material	24%
Pre-construction Activities	26%
Construction & Commissioning	47%

## 3.4 SRP Program Timeline & Milestones



# Inspection of Transmission Lines

## Inspection of Transmission Lines

### 1.0 Program Description

This program includes the inspection, data collection, testing of the Transmission Lines. Required repairs and replacements will be identified in order to restore the system and improve reliability and resiliency in line with current codes and standards. Inspections will include, but are not limited to, poles, towers and structures, ground rods, anchors and guys, conductor condition and line clearance checks. During this process, the program will also incorporate minor repairs, but major repairs will be undertaken by a separate program.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

PREPA does not have a health assessment of the transmission system. In recent years, PREPA has not conducted programmed transmission line inspections. Consequently, the condition of the transmission field assets is basically unknown and not documented. It is apparent to experienced LUMA utility engineers from casual visual observations, site visits and an asset health sampling that there are widespread deficiencies in the transmission system. Field inspections will categorize assets according to their health, based on estimates of their condition (likelihood of failure) and criticality (consequence of failure) and assign an asset score from 0 (worst) to 4 (best). Mitigation of risk related to only the highest risk assets will be categorized and performed as SRP work. Note that these inspections also include identifying and surveying all high potential safety or imminent failure issues involving grounding, anchors, guying, clearance, etc. all transmission lines in vulnerable areas and/or within public access (high risk).

These deficient assets will exhibit the following:

- High risk of failure, or already failed
- and likely to cause:
  - A safety impact to the workers or the public,
  - Failure to meet applicable legal requirements or policies, including the OMA, Annex I, Act 17-2019, as amended (Act 17), and Act 57-2014, as amended (Act 57), which include requirements related to safe and reliable utility operations, or
  - An outage that will be widespread, affecting critical customers, and long duration, such that it is likely to have follow-on safety effects.

Sargent and Lundy estimates that approximately 22,500 poles (52% of total wood / concrete poles) may require replacement and recommends a pole inspection program to determine the actual number. LUMA estimates that approximately 25 percent of the assets will be assessed as high-risk (0 or 1 health score) and will require safety and hazard mitigation to reach remediation. These include both overhead and underground transmission lines.

For the reasons listed the majority of the work above is included in the SRP.

## Inspection of Transmission Lines

All deficient assets, including those in the SRP, will go into a planning process to achieve the objectives defined in LUMA's Recovery and Transformation Framework. The most severe safety risks will be flagged at the time of inspection for immediate mitigation and pushed to the top of the priority list.

Compared to prudently operated utilities, a disproportionately large percentage of the transmission system has deficiencies possibly due to damage from severe weather events and aging.

Initial assessments have uncovered the following issues:

- Anchors and guys need to be reinforced or replaced. It is known that a large proportion of them need some form of remediation work, but there is no exact data on which ones need improvement.
- Transmission infrastructure is corroded in places, though again an investigation is needed to provide exact data on where to provide corrosion mitigations.
- The frequency of forced outages is much higher than US mainland industry norms.
- Line designed capacity is currently lacking and needs restoration.

### 2.2 Description of Remediated State

High risk findings of the transmission assets, those that have an inspection score of 0 or 1, shall be incorporated into a remediation plan and mitigated. LUMA will take a coordinated approach to remediation based on severity and risk according to the objectives defined in LUMA's Recovery and Transformation Framework.

To achieve the remediated state LUMA will have first identified all transmission lines to be repaired and replaced to meet current codes and standards.

In the remediated state, the transmission line assets identified as high risk with an inspection score of 0 or 1 will have been repaired or replaced to meet current codes and standards, and requirements under Applicable Laws and the OMA. High risk transmission line assets are currently estimated at approximately 25 percent of all transmission poles, structures and conductors.

### 2.3 Description of Program Completed State

In addition to what has been noted for the remediated state, the program completed state includes:

- Continued time based inspection of the transmission system, with minor repairs being completed alongside
- Identification of system components to be replaced, with engineering being informed of the prioritized findings
- Completion of remaining non-urgent identified equipment issues on the overhead and underground lines
- Completion of line clearance checks to ensure that transmission assets meet live line clearance requirements of the applicable codes and standards

Capital projects, such as priority pole and conductor replacements, are under separate programs.

### 2.4 Program Activities

- Create detailed plan and complete inspection of the transmission system within the first five years



## Inspection of Transmission Lines

- Identify and plan imminent failure items or high potential safety issues on overhead transmission systems in restricted access areas or within public access to be remediated within the first five years
- Identify and plan imminent failure items or high potential safety issues involving grounding, anchors, guying, clearance, etc. on all lines in vulnerable areas or within public access to be remediated
- Prioritize new work identified in the inspection process (non-SRP)
- Identify any new safety and security issues, and other quick wins, in the near term
- Schedule remaining work to be completed on a coordinated circuit and/or geographic basis (non-SRP)

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Indirect
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Indirect
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Indirect
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Indirect
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Indirect
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Indirect
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input checked="" type="checkbox"/> Modernizing the Grid	Indirect
	<input checked="" type="checkbox"/> Enable the Digital Transformation	Indirect
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

#### PRIMARY GOAL: PRIORITIZE SAFETY

**Objective: Promote a Safe Workplace**

**Objective: Implement Effective Public Safety Practices**

The program will promote field worker and public safety by addressing potential safety hazards such as poor grounding, loose anchors and guying, conductor condition and line clearance issues.

## Inspection of Transmission Lines

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Increase Service Reliability

The program will indirectly promote customer satisfaction by identifying repairs that will improve service reliability.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

#### Objective: Pursue Project Delivery Excellence

The collection of data as part of this program will provide the basic information required to execute system planning and asset management systematically. The data will support the identification of projects and lead to data driven investment decisions.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Restore Damaged Grid Infrastructure

#### Objective: Improve Resilience of Vulnerable Infrastructure

The program will indirectly improve service reliability by identifying damaged poles, hardware and conductors for follow up replacement, facilitating system rebuild and improved resiliency.

### PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

#### Objective: Modernizing the Grid

#### Objective: Enable the Digital Transformation

The data collected will provide valuable information for decision making with respect to grid modernization. The data will also be used as part of the digital transformation.

## 2.6 Program Risks

The main risks to delaying this work are for both people interacting with the system and employees along the system rights of way. The same condition which poses a safety threat may also be associated with the potential loss of reliability and resiliency. An increase in liability is always present when conductors or equipment are below the minimum clearance requirements of the codes and standards adopted by the utility.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$7.2	\$7.0	\$7.0	\$28.1
SRP Expenditures	\$5.9	\$5.7	\$5.7	\$16.0



# Inspection of Transmission Lines

## 3.2 Program Resource Requirements

Adequate resources to complete the work are likely a combination of internal and contractor resources.

Specialty inspections such as Xray and Lidar will be carried out by 3<sup>rd</sup> party contractors.

## 3.3 Estimating Methods & Assumptions

- Estimates based on average cost for pole and line inspections derived from previous experience
- LUMA anticipates using internal resources but will likely need to supplement with contract resources, which may increase average costs

Category	Percentage
Engineering & Admin	3%
Material	24%
Pre-construction Activities	26%
Construction & Commissioning	47%

## 3.4 SRP Program Timeline & Milestones



# Technology Monitoring Systems

## Technology Monitoring Systems

### 1.0 Program Description

This program (Transmission Monitoring Systems) will improve the mechanisms to collect digital data. Technology Monitoring Systems assess critical assets such as high voltage transformers and battery banks for the 230 kV and 115 kV electrical system backbones. The primary focus of the projects envisioned in this program is to deploy or implement new technologies to facilitate the Asset Management function and optimize equipment performance and maintenance. This includes deploying battery monitoring systems at critical substations, along with conducting remote asset condition assessments for high voltage transformers using DGA monitors to increase transformer performance, prepare timely maintenance plans and prevent unexpected outages.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

Monitoring systems for high voltage power transformers or battery banks have not been implemented at any of PREPA's substations. However, these technologies are essential to support the asset management function, extend the equipment's useful life, reduce electrical outages and optimize preventive maintenance.

#### 2.2 Description of Remediated State

This program is not part of the SRP.

#### 2.3 Description of Program Completed State

- Smart monitoring systems implemented for selected 230 kV and 115 kV transmission centers battery banks and power transformers
- Transformers' and battery banks' preventive maintenance will be coordinated and scheduled based on assessments of their condition made by using digital data from the monitoring systems.

#### 2.4 Program Activities

- Comprehensive gas monitoring systems will be added as standard equipment to new 230 kV and 115 kV transformers as part of the Transformer Replacement program.
- Hydrogen and moisture monitoring systems to be added for 50% of existing 230 kV and 115 kV transformers.
- Battery monitoring systems will be deployed at critical substations for enhanced reliability and extended service life for battery banks.

# Technology Monitoring Systems

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input checked="" type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input checked="" type="checkbox"/> Modernizing the Grid	Direct
	<input checked="" type="checkbox"/> Enable the Digital Transformation	Direct
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

**Objective: Promote a Safe Workplace**

**Objective: Implement Effective Public Safety Practices**

Implementing an online transformer monitoring system will have multiple benefits including prevention of catastrophic transformer failures, which can be a public and employee safety risk.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

**Objective: Increase Service Reliability**

Monitoring of substation batteries and transformer conditions helps identify trouble spots for preventive maintenance before a major failure occurs, increasing service reliability.

# Technology Monitoring Systems

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

**Objective: Enable Systematic Management of the Business**

**Objective: Enable Employees to Execute Operations Systematically**

Both monitoring systems will improve the Asset Management function. They will modernize the condition assessment methods for transformers and battery banks, thereby also enabling employees to operate more efficiently.

## PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

**Objective: Modernizing the Grid**

**Objective: Enable the Digital Transformation**

The battery monitoring systems will help with:

- Identifying defective cells that could compromise the battery bank integrity
- Optimizing the preventive maintenance plan
- Allowing for backup power supply to be available for the protection relays and SCADA system
- Lowering maintenance costs

## 2.6 Program Risks

Performing this work will take multiple years to complete. The substations are at risk in the meantime. The main risks are:

- Transformer failures caused by a contaminated dielectric (oil, gas, etc.)
- Improper operation of protection relays
- Lack of remote control and supervision during power outages

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$0.0	\$0.0	\$0.0	\$3.6
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

Resource requirements include internal and external contract labor.

# Technology Monitoring Systems

## 3.3 Estimating Methods & Assumptions

The projects corresponding to this program are expected to be completed by the end of year 10.

Assumptions: Estimating splits based on historical projects:

Category	Percentage
Material	32%
Detailed Engineering	10%
Site Preparation & Survey	17%
Construction	35%
Commissioning	5%

## Initial Budgets

### D.4 Substation Portfolio

LUMA plans to spend nearly \$400 million over the next three years to rebuild, harden and modernize substations. Substations will be repaired, rebuilt and made safer, while increasing mitigation against future disasters. These programs will result in significant improvements to system resilience and safety. Table D-5 below presents a summary of the program spending for the largest programs in the substation portfolio, followed by a short description of each program.

**Table D-5. Substation Portfolio Spending Estimates by Program (\$ million, real)**

Substation Programs	FY2022				FY2023	FY2024
	Federal Funded Capital	Non- Federal Funded Capital	OpEx	Total Spend Estimate	Total Spending Estimate	Total Spending Estimate
Transmission Substation Rebuilds	24.0	7.0	2.6	33.6	36.3	36.3
Distribution Substation Rebuilds	25.0	1.0	-	26.0	26.0	26.0
Transmission Substation Reliability Improvements	17.0	2.8	-	19.8	7.3	7.3
Transmission Substation Security	12.9	0.6	2.6	16.1	15.9	14.5
Compliance & Studies	6.3	3.3	1.7	11.3	12.5	11.9
Distribution Substation Reliability Improvements	1.4	2.8	-	4.2	4.4	4.8
Physical Security for Distribution Facilities	2.2	0.9	-	3.0	3.0	3.0
Transmission Substation T&G Demarcation	-	0.5	-	0.5	2.5	3.0
Regional & Technical Facilities Security	0.2	0.1	-	0.3	0.1	0.1
<b>Grand Total</b>	<b>\$89.1</b>	<b>\$18.9</b>	<b>\$6.8</b>	<b>\$114.9</b>	<b>\$108.0</b>	<b>\$106.9</b>

Note: Spending estimates include federally funded and non-federally funded capital expenses and program-specific operational expenses. General O&M expenses not directly allocated to specific programs are not included.

**Transmission Substation Rebuilds.** This program covers required inspection, repair and rebuilding of damaged substations. This includes upgrades to the latest codes, industry standards and practices to improve long term reliability. The program also includes installation of gas insulated switchgear, and replacement of electromechanical and electronic relays, along with repairs and rebuilding of transmission and distribution substations impacted by flooding.

**Distribution Substation Rebuilds.** This program focuses on improvements to distribution substations as a means to strengthen the distribution grid. This includes hardening and modernizing distribution substations, upgrades to the latest codes, industry standards and practices and the replacement of electromechanical and electronic relays.

**Transmission Substation Reliability Improvements.** This program will reinforce and upgrade the existing and aging system infrastructure to improve system reliability. The program focuses on the 230 kV and 115 kV electrical system backbones and the 38 kV sub-transmission system. This includes the replacement of transformers, oil circuit breakers and other high voltage equipment, AC/DC systems and standby generators, along with protection and control upgrades.

## Initial Budgets

**Transmission Substation Security.** This program will focus on a variety of security concerns at transmission substations. The program will replace and add new security technology and hardware to deter, detect and delay security incidents (e.g., intrusion, theft, damage, employee and public safety). Security concerns addressed by this program include fencing and gates including locking devices, lighting, signage, perimeter cleanup and window bars.

**Compliance and Studies.** This program (Compliance and Studies) consists of three major workstreams:

- *Distribution Studies* focused on eliminating major cascading outages caused by lack of proper coordination of protective devices and implementing new procedures and standards to ensure the distribution system complies with regulations and Prudent Utility Practice.
- A group of different projects to ensure *Distribution Substation Grounding Compliance* to IEEE Std 80-IEEE Guide for Safety in AC Substation Grounding and National Electrical Safety Code (NESC). This includes safety and environmental projects including grounding, animal contact mitigation and civil site upgrades (including insulating gravel additions).
- Studies, procedures and standards for *Substations and Transmission Compliance* focused on: identify issues with current infrastructure, developing and implementing new procedures and standards to ensure that transmission lines and substations both comply with codes and regulations and can effectively and safely perform their requirements, field implementation of grounding compliance requirements to ensure the transmission and distribution substations meet proper grounding requirements for safety purposes, in accordance with IEEE Std 80-IEEE Guide for Safety in AC Substation Grounding and NESC.

**Distribution Substation Reliability Improvements.** This program will reinforce and upgrade the existing and aging infrastructure associated with the distribution system to improve system reliability. This includes replacement of distribution circuit breakers and other high-voltage equipment, transformers, relays and remote terminal units (RTU) and auxiliary systems, along with procurement of emergency spares for the distribution system.

**Physical Security for Distribution Facilities.** This program is targeted at the physical security of distribution facilities by replacing and repairing gates and fencing around substations. It also addresses provision of locks for distribution switches and pad mount transformers in the field and meter locks at customer metering points.

**Transmission Substation T&G Demarcation.** This program focuses on the demarcation requirements for transmission and generation (T&G) assets. The demarcation between PREPA's generation assets and the T&D System is required under the OMA, specifically the Scope of Services as set forth in Annex I. The demarcation must include high accuracy metering<sup>1</sup> to accurately measure power generation into the network and facilitate communication with the system operator. The accurate measurement will provide transparency of total net power generation and energy losses to the network. The demarcation must also be defined in a non-complicated manner to provide LUMA and GenCo operators sufficient clarity regarding the separation of assets to prevent mis-operation, and subsequent damage to equipment and / or system outages. This program is subject to change based on the recommendations

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<sup>1</sup> High Accuracy Metering is defined as a total metering system, including meters, CTs, PTs with a recommended aggregate accuracy within one percent where possible.



## Initial Budgets

from the Sargent and Lundy Demarcation Study and the plant retirement projections called for in the IRP.

**Regional and Technical Facilities Security.** This program will replace and add new security technology and hardware to deter, detect and delay security incidents (e.g., intrusion, theft, damage) at regional and technical facilities. This includes replacing and installing new Closed-Circuit Television (CCTV) equipment at several regional and technical facilities. The program also funds fence repairs where identified.

# Transmission Substation Rebuilds

## Transmission Substation Rebuilds

### 1.0 Program Description

This program (Transmission Substation Rebuilds) covers required inspection, repair and rebuilding of damaged substations. This includes upgrades to the latest codes, industry standards and practices to improve long term reliability. The program also includes installation of Gas Insulated Switchgear (GIS) and replacement of electromechanical and electronic relays, along with repairs and rebuilding of transmission and distribution substations impacted by flooding.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

LUMA estimates that approximately 30 percent of the transmission substations require safety and hazard mitigation to reach remediation. Field inspections will categorize assets according to their health, based on estimates of their condition (likelihood of failure) and criticality (consequence of failure) by assigning an Asset Score from 0 (worst) to 4 (best). The highest risk assets (categorized as a 0 or 1) will be included in SRP work. These deficient assets will exhibit the following:

- Extreme likelihood of failure, or already failed,
- and likely to cause:
  - A safety impact to the workers or the public,
  - Failure to meet applicable legal requirements or policies, including Act 17-2019, as amended (Act 17), and Act 57-2014, as amended (Act 57), which include requirements related to safe and reliable utility operations, or
  - An outage that will be widespread, affecting critical customers, and long duration, such that it is likely to have follow-on safety effects.

For the reasons mentioned above this program is included in the SRP.

All deficient assets, including those in the SRP will go into a planning process to achieve the objectives defined in LUMA's Recovery and Transformation Framework. The most severe safety risks will be flagged at the time of inspection for mitigation and pushed to the top of the priority list.

Several transmission and distribution substations were flooded during Hurricane Maria that in turn affected the components and equipment located in the switchyards and control buildings. Damaged fences, missing grounding components, bent structures, leaking or out of service apparatuses have been identified as common issues throughout the PREPA system.

Flooded substations below the flood plain must also be remediated to comply with legal requirements, including the Puerto Rico Planning Board's Joint Regulation for the Evaluation and Issuance of Permits Related to Development, Land Use and Business Operations, Regulation 9233, effective January 2, 2020; Puerto Rico Planning Board's Special Flood Hazard Areas Regulation, Regulation 9238, effective

## Transmission Substation Rebuilds

January 7, 2021 (and preceding regulation currently in effect); Act 17-2019, as amended; and Act 57-2014, as amended.

There are a total of 18 T&D substations that require remediation including 6 elevated substations, 10 relocated substations, and 2 substation switchgear conversions to GIS. For simplicity of the program, it was decided to keep all the flooded substation projects together under one program to align with the FEMA program.

All substations require high level inspections to assess, prioritize, and plan the remediation work required for transmission substations. The vast majority of the transmission substations require major and minor repairs as a result of the 2018 hurricanes, in which, approximately 30% of the repairs are estimated to require safety and hazard mitigation to reach remediation. This includes major repairs for the four broad based categories:

- Structure: Overhead hazards and unsecure equipment
- Yard: Unsafe yard conditions to equipment and personnel, caused by erosion of the substation pad, vegetation incursion reducing effectiveness of substation insulating gravel etc.
- Components: Imminent failure of high voltage equipment that can cause potential for employee or public harm
- Control house: Leaking roofs or equipment enclosures (including switchgear enclosures)

## 2.2 Description of Remediated State

High risk findings (Asset Score of 0 and 1) shall be incorporated into a remediation plan within 60 days of identification. The plan shall take into account a coordinated approach to remediation based on severity and risk according to the objectives defined in LUMA's Recovery and Transformation Framework.

In the remediated state, the following will have been accomplished:

- Substation inspection for all transmission substations, flood-impacted distribution substations and transmission centers
- Substation restoration, hardening and resiliency for 18 flood prone substations
- The major repairs for the remaining transmission substations with Asset Scores of 0 and 1, will be complete. The remediated work is estimated at 30% of the major repair estimate. This will eliminate critical failure points within the substation including identifying at risk in-service equipment, unsafe structures or overhead hazards, leaking control buildings or switchgear enclosures and unsafe yard conditions.

Flooded substations below the flood plain must also be remediated to comply with legal requirements, including the Puerto Rico Planning Board's Joint Regulation for the Evaluation and Issuance of Permits Related to Development, Land Use and Business Operations, Regulation 9233, effective January 2, 2020; Puerto Rico Planning Board's Special Flood Hazard Areas Regulation, Regulation 9238, effective January 7, 2021 (and preceding regulation currently in effect); Act 17-2019, as amended; and Act 57-2014, as amended.

## Transmission Substation Rebuilds

### 2.3 Description of Program Completed State

In the program completed state, LUMA will have achieved:

- Improved safety, reliability and resiliency by increasing withstand capability from severe weather conditions. This is achieved through substation repairs and by deploying high voltage GIS systems.
- Substation modernization for smart data collection by replacing electromechanical relays with microprocessor-based relays. All electromechanical relays would be replaced during the first 15 years. The old digital relays will be replaced after year 15.

### 2.4 Program Activities

- 18 substations are required to be relocated or rebuilt
  - 10 substations: to be relocated
  - 2 substations: new drop-in control building
  - 2 substations: new GIS system/building
  - 4 substations: new elevated drop-in building
- Completion of Stage 1 High Level Assessment and Stage 2 Near Term Reliability Plans, and Stage 3 Long Term Reliability and Asset Transformation Plan.
- Completion of major substation repair items (imminent failure and major safety items) based on detailed assessments over the different elements (primary equipment, security, safety and secondary equipment or control room)
- Major GIS deployments for critical substations such as:
  - San Juan substation
  - Bayamon substation
  - Monacillos substation
- At least one substation rebuild per year based on condition and criticality
- Major and minor substation repairs that are not SRP related based on detailed assessments over the different elements (primary equipment, security, safety and secondary equipment or control room)
- Substation upgrades: The upgrade work will include installing a new control building (if applicable), P&C and SCADA upgrades, new cabling, and some high voltage (HV) equipment replacements such as switchgear, breakers, disconnects, etc.

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
☒ <b>Prioritize Safety</b>	☒ Promote a Safe Workplace	Direct
	☒ Implement Effective Public Safety Practices	Direct
☒ <b>Improve Customer Satisfaction</b>	☐ Deliver a Positive Customer Experience	
	☒ Increase Service Reliability	Direct
	☐ Deliver Electricity at Reasonable Prices	
☒ <b>Operational Excellence</b>	☐ Enable Systematic Management of the Business	
	☐ Pursue Project Delivery Excellence	

## Transmission Substation Rebuilds

Primary Goals	Objectives	Direct or Indirect Impact
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Direct
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Direct
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

**Objective: Promote a Safe Workplace**

**Objective: Implement Effective Public Safety Practices**

This program will address critical substation issues including missing grounding components, bent structures, etc. that address safety needs for both employees and the public. The repairs under this program will also bring most substations up to optimum safety and reliability levels. The program will also reduce hazards related to flooding of high voltage equipment.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

**Objective: Increase Service Reliability**

By replacing damaged equipment, this program will allow for better reliability. In particular, the rebuilds, upgrades and GIS deployment will allow for faster restoration of the grid under failure conditions and will improve substations' ability to withstand major weather events. As a whole, the repairs under this program will also bring most substations up to optimum safety and reliability levels.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

**Objective: Enable Employees to Execute Operations Systematically**

Provides employees with repaired infrastructure, thereby improving their ability to execute operations. The program will also provide for more data to support system operations, grid modelling, and asset conditions — all of which improve employee productivity and efficiency.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

**Objective: Effectively Deploy Federal Funding**

This program will deploy a large portion of awarded federal funds to repair and replace substations to improve safety, reliability and resiliency.



## Transmission Substation Rebuilds

**Objective: Restore Damaged Grid Infrastructure**

**Objective: Improve Resilience of Vulnerable Infrastructure**

This program restores damaged grid infrastructure, thereby also making the system more resilient by reducing flooding risks and increasing its ability to withstand severe weather conditions.

### 2.6 Program Risks

- Performing this work will take multiple years to complete. These substations are at risk in the meantime.
- Delaying some of these projects will put employees and the public at risk until critical repairs and replacements are addressed.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditures</b>	<b>\$33.6</b>	<b>\$36.3</b>	<b>\$36.3</b>	<b>\$482.7</b>
SRP Expenditures	\$20.6	\$27.3	\$27.3	\$50.8

### 3.2 Program Resource Requirements

- Contract Labor — 40%
- Material Equipment — 60%
- Mobile substations to be used for minimizing the service interruption time during project execution

### 3.3 Estimating Methods & Assumptions

Preliminary Methods of Repairs (MORs) have been defined between PREPA and FEMA, such as substation relocation, drop-in control house, and GIS deployments. However, additional assessments will be performed in order to determine the final scope of work (SOW).

Regarding standards and requirements, it is expected that all designs will follow LUMA's engineering standards and the several Puerto Rico codes and regulations, such as the new building code for the drop-in control house design. This plan is expected to be completed in five years.

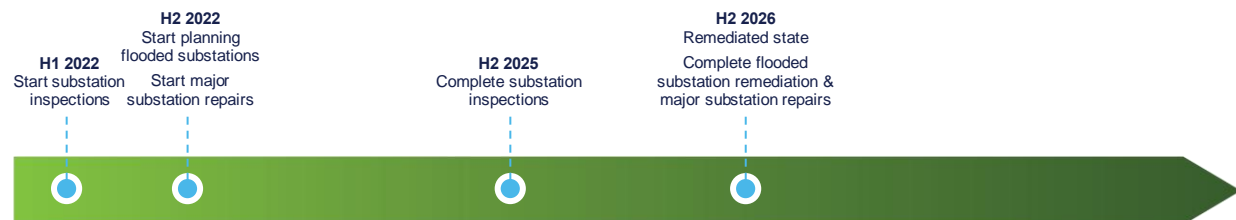
LUMA has provided estimates for the different projects assuming  $\pm 30\%$  accuracy except FEMA funded projects.

Assumption: Estimating splits based on historical projects.

# Transmission Substation Rebuilds

Category	Percentage
Material	32%
Detailed Engineering	10%
Site Preparation & Survey	17%
Construction	35%
Commissioning	5%

## 3.4 SRP Program Timeline & Milestones





# Distribution Substation Rebuilds

## Distribution Substation Rebuilds

### 1.0 Program Description

This program focuses on improvements to distribution substations as a means to strengthen the distribution grid. This includes hardening and modernizing distribution substations, upgrades to the latest codes, industry standards and practices and the replacement of electromechanical and electronic relays.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

LUMA estimates that approximately 30 percent of the distribution substations require safety and hazard mitigation to reach remediation. Field inspections will categorize assets according to their health, based on estimates of their condition (likelihood of failure) and criticality (consequence of failure) and assign an asset score from 0 (worst) to 4 (best). Mitigation of risk related to only the highest-risk assets will be categorized as a 0 or 1 and performed as SRP work. These deficient assets will exhibit the following:

- Extreme likelihood of failure, or already failed
- *and* likely to cause:
  - A safety impact to the workers or the public,
  - Failure to meet applicable legal requirements or policies, including OMA Annex I, Act 17-2019, as amended (Act 17), and Act 57-2014, as amended (Act 57), which include requirements related to safe and reliable utility operations, or
  - An outage that will be widespread, affecting critical customers, and long duration, such that it is likely to have follow-on safety effects.

For the reasons mentioned above this program is included in the SRP.

All deficient assets, including those in the SRP will go into a planning process to achieve the objectives defined in LUMA's Recovery and Transformation Framework. The most severe safety risks will be flagged at the time of inspection for immediate mitigation and pushed to the top of the priority list.

Several substations were flooded during Hurricane Maria, which affected the components and equipment located in the switchyards and the control buildings. Damaged fences, missing grounding components, bent structures, leaking or out-of-service apparatus have been identified as common issues throughout the PREPA system. Issues associated with the flooded distribution substations and their remediation will be carried out under the Transmission Substations Rebuild program.

Obsolete protection and control (P&C) and Supervisory Control and Data Acquisition (SCADA) infrastructure do not allow better data collection schemes for asset condition assessments or remote supervision and control. Additionally, the rarity of spare parts for these systems complicates maintenance routines. As a result, emergency replacements with new and updated components are integrated into an archaic scheme that does not provide a real or final solution.

## Distribution Substation Rebuilds

All substations require high level inspections to assess, prioritize, and plan the remediation strategies required for distribution substations. The vast majority of distribution substations require major and minor repairs as a result of the 2018 hurricanes, approximately 30% of which are estimated to require safety and hazard mitigation to reach remediation. This includes major repairs for the four broad based categories:

- Structure: Overhead hazards and unsecure equipment
- Yard: Unsafe yard conditions to equipment and personnel, caused by erosion of the substation pad, vegetation incursion reducing effectiveness of substation insulating gravel etc.
- Components: Imminent failure of high voltage equipment that can cause potential for employee or public harm
- Control House: Leaking roofs or equipment enclosures (including switchgear enclosures)

### 2.2 Description of Remediated State

In order to ensure compliance with the relevant articles of Act 17 and Act 57, and the OMA, high risk findings (Asset Score of 0 and 1) shall be incorporated into a remediation plan within 60 days of identification. That plan shall take into account a coordinated approach to remediation based on severity and risk according to the objectives defined in LUMA's Recovery and Transformation Framework.

In the remediated state, the following will have been accomplished:

- Substation inspection for all distribution substations
- The major repairs for the remaining distribution substations, estimated at 30% of the distribution substations, will be complete. This will eliminate critical failure points within the substation including identifying at risk in-service equipment, unsafe structures or overhead hazards, leaking control buildings or switchgear enclosures, and unsafe yard conditions. All high risk components in the substations will have been repaired or replaced to meet current codes and standards, the NESC, and requirements under Applicable Laws and the OMA.

### 2.3 Description of Program Completed State

In the program completed state, the distribution grid will have been heavily bolstered, including wide-scale repairs to distribution substations, the enhancement of communication between substations and operation centers through new Intelligent Electronic Devices (IED) and an essential portion of the distribution grid as a whole will be fully upgraded to all applicable codes, industry standards and practices. Specifically, this program completed state includes:

- Substation repairs throughout the distribution grid
- Deployment of high voltage Geospatial Information System (GIS) systems
- Substation modernization for smart data collection by replacing electromechanical relays with microprocessor based relays

### 2.4 Program Activities

- Rebuild of at least two distribution substations per year based on condition and criticality
- Major and minor substation repairs that are not SRP related based on detailed assessments over the different elements (primary equipment, security, safety and secondary equipment or control room)

## Distribution Substation Rebuilds

- Substation upgrades: The upgrade work will include installing a new control building (if applicable), P&C and SCADA upgrades, new cabling, and some high voltage (HV) equipment replacements such as switchgear, breakers, disconnects, etc.

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Direct
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Direct
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

#### PRIMARY GOAL: PRIORITIZE SAFETY

**Objective: Promote a Safe Workplace**

**Objective: Implement Effective Public Safety Practices**

This program will improve safety standards for both employees and the public by increasing the distribution grid's ability to withstand severe weather conditions. Repairs under this program will also bring substations up to applicable safety codes and standards.

## Distribution Substation Rebuilds

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Increase Service Reliability

This program will improve service reliability by increasing the distribution grid's ability to operate under severe weather conditions. Additionally, the repairs and upgrades put in place will enable faster electric grid restoration under fail conditions.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

#### Objective: Enable Employees to Execute Operations Systematically

Provides employees with repaired infrastructure, thereby improving their ability to execute operations. The program will also provide for more data to support system operations, grid modelling, and asset conditions — all of which improve employee productivity and efficiency.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Effectively Deploy Federal Funding

This program will make use of federal funds to implementing an adequate and optimized solution, which will prevent catastrophic damages if a major weather event happens again.

#### Objective: Restore Damaged Grid Infrastructure

#### Objective: Improve Resilience of Vulnerable Infrastructure

Substation repairs directly restore and replace damaged grid infrastructure.

Improved resiliency by increasing the distribution grid's ability to withstand severe weather conditions.

## 2.6 Program Risks

- Performing this work will take multiple years to complete. These substations, and as such the distribution grid, are at risk in the meantime.
- Delaying some or all repairs and investments under this program will increase safety risks to employees and the public.

## 3.0 Program Funding & Timeline

### Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditure	\$26.0	\$26.0	\$26.0	\$342.0
SRP Expenditures	\$15.0	\$15.0	\$15.0	\$30.0

### 3.1 Program Resource Requirements

- External contract labor: The majority of projects will be conducted as EPC projects.
- Mobile substations to be used to minimize service interruption time during project execution



## Distribution Substation Rebuilds

### 3.2 Estimating Methods & Assumptions

Regarding standards and requirements, all designs are expected to follow LUMA's engineering standards and the different Puerto Rico codes and regulations, such as the new Building Code for the drop-in control house design.

LUMA has provided estimates for the different projects assuming  $\pm 30\%$  accuracy except FEMA funded projects.

Assumptions: Estimating splits based on historical projects:

Category	Percentage
Material	32%
Detailed Engineering	10%
Site preparation & Survey	17%
Construction	35%
Commissioning	5%

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### 3.3 SRP Program Timeline & Milestones



# Transmission Substation Reliability Improvements

## Transmission Substation Reliability Improvements

### 1.0 Program Description

This program (Transmission Substation Reliability Improvements) will reinforce and upgrade the existing and aging system infrastructure to improve system reliability. The program focuses on the 230 kV and 115 kV electrical system backbones and the 38 kV sub-transmission system. This includes the replacement of transformers, oil circuit breakers and other high voltage equipment, Alternating Current / Direct Current (AC/DC) systems and standby generators, along with protection and control upgrades.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

PREPA's asset database and substation inspections have shown a large amount of aging high voltage infrastructure. Equipment that has already surpassed its expected useful life is still in service. This is the case of transformers and circuit breakers installed and operational for over 40 years in several substations. Any equipment over 40 years old will be subject to more rigorous and frequent inspection and testing to maximize longevity. Replacement will be based on condition assessments including but not limited to, oil sample tests on power transformers or breaker timing tests and contactor resistance checks for high voltage breakers. Failed transformers requiring replacement have also been identified such as the 112 MVA tie transformers at Monacillos and Sabana Llana.

Given the aging infrastructure and the threat of major weather events such as hurricanes, keeping the correct level of spare parts is especially important. The inadequate level of spare parts has been identified as a gap in the current system. The availability of mobile substations to be deployed in emergencies as a temporary replacement of the main substation would also facilitate power restoration under outages caused by catastrophic equipment failures or project execution.

In some cases, transmission substations either lack an installed emergency generator or have one that is not in working condition. Industry standards recommend emergency generators as backup AC/DC power supply for all 230 kV substations such as some of PREPA's transmission centers. Deficient AC/DC systems with cabling issues, broken panels, and defective battery banks have also been identified.

The prevalence of obsolete protection and control (P&C) and Supervisory Control and Data Acquisition (SCADA) systems in the current state also causes additional maintenance costs. This in turn reduces the possibility of implementing asset monitoring systems to facilitate the asset management function. Another issue related to this situation is the inability to supervise and operate remotely.

#### 2.2 Description of Remediated State

This program is not part of the SRP.

# Transmission Substation Reliability Improvements

## 2.3 Description of Program Completed State

The completed state will include:

- Restoration of substation design capacity to industry standards
- Rehabilitation, emergency replacements, and continual renewal of high voltage (HV) equipment in substations
- Modernized protection and control and SCADA systems for data collection and utilization based on the latest industry standards

## 2.4 Program Activities

- Replace aging high voltage infrastructure such as transformers, circuit breakers, and other high voltage equipment, including switches, potential transformers, arrestors, etc. that are deemed end of life and have poor condition assessment ratings
- Install standby generators as per new standard requirements and replace broken or deficient AC/DC systems
- Procure the required spare parts for high voltage equipment and mobile substations based on industry standards to maintain adequate response levels for any eventuality or equipment failure

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Direct
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input checked="" type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input checked="" type="checkbox"/> Modernizing the Grid	Direct
	<input checked="" type="checkbox"/> Enable the Digital Transformation	Direct



# Transmission Substation Reliability Improvements

Primary Goals	Objectives	Direct or Indirect Impact
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> Other	<input type="checkbox"/> Other	

## PRIMARY GOAL: PRIORITIZE SAFETY

### Objective: Promote a Safe Workplace

### Objective: Implement Effective Public Safety Practices

This program facilitates safety improvement by replacing equipment prone to failure and enhancing protection system to properly de-energize failed equipment. This reduces safety risks for both employees and the public.

## PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

### Objective: Increase Service Reliability

This program improves reliability indices by tackling and fixing potential points of failure.

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

### Objective: Enable Employees to Execute Operations Systematically

This program provides the means for employees to more quickly restore the system after failure or equipment damage by defining and acquiring the proper levels of spare parts.

## PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

### Objective: Restore Damaged Grid Infrastructure

This program includes the replacement of failed transformers.

### Objective: Improve Resilience of Vulnerable Infrastructure

Reduction of major forced outage impacts due to aged equipment.

## PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

### Objective: Modernizing the Grid

### Objective: Enable the Digital Transformation

Facilitate the Asset Management function by providing online and real-time condition assessment data.

Enhancing protection and SCADA system is a step towards grid modernization.

## 2.6 Program Risks

- Risk of not pursuing this program: Since some of the primary or high voltage components (transformers, breakers, etc.) are over their useful life, they run the risk of catastrophic failure. This is a major safety risk which could impact the whole electrical system if they are not replaced.
- Risk of program delays: Delaying this program could put at risk service continuity.

# Transmission Substation Reliability Improvements

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditure	\$19.8	\$7.3	\$7.3	\$137.7
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

- Contract labor: The majority of projects will be EPC with on-island and off-island resources.
- Replacement transformers
- Mobile substations to be used for minimizing the service interruption time during project execution.

### 3.3 Estimating Methods & Assumptions

All designs will follow LUMA's engineering standards and the applicable Puerto Rico codes and regulations. Quantities and costs of affected high-voltage equipment are based on the reports of PREPA consultants and from condition assessments carried out by LUMA. Estimates for secondary equipment (such as AC/ DC systems and back-up generators) are based on similar estimates made for other projects. Quantities and costs of recommended spare parts are based on the experience of LUMA subject matter experts.

Assumptions: Mobile Transformers with suitable ratings are available. Estimating splits based on historical projects

Category	Percentage
Material	32%
Detailed Engineering	10%
Site Preparation & Survey	17%
Construction	35%
Commissioning	5%

The percentages are based on typical substation project costs.

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# Transmission Substation Security

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## 2.4 Program Activities

- [REDACTED]
- [REDACTED]
- [REDACTED]
- [REDACTED]
- [REDACTED]
- [REDACTED]
- [REDACTED]
- [REDACTED]

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
■ [REDACTED]	■ [REDACTED]	[REDACTED]
	■ [REDACTED]	[REDACTED]
■ [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED]	
■ [REDACTED]	■ [REDACTED]	[REDACTED]
	■ [REDACTED]	
	■ [REDACTED]	[REDACTED]
	■ [REDACTED]	
■ [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	[REDACTED]
	■ [REDACTED]	[REDACTED]
	■ [REDACTED]	
■ [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED]	
■ [REDACTED]	■ [REDACTED]	

### PRIMARY GOAL: PRIORITIZE SAFETY

- [REDACTED]
- [REDACTED]
- [REDACTED]

# Transmission Substation Security

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[Redacted]

PRIMARY GOAL: OPERATIONAL EXCELLENCE

[Redacted]

PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

[Redacted]

## 2.6 Program Risks

[Redacted]

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$16.1	\$15.9	\$14.5	\$23.4
SRP Expenditures	\$15.2	\$14.8	\$13.6	\$0

### 3.2 Program Resource Requirements

- Internal planning and construction supervision.
- Tools and equipment for installation of locks.

Major work items will require construction contractors.



## Transmission Substation Security

### 3.3 Estimating Methods & Assumptions

Estimates for the locks, lighting, signage, clean up, doors and windows, were prepared based on unit count multiplying by purchased cost and estimated time to install.

Estimates for the fences were based on an average estimated cost for average damage multiplied by the number of substations. For implementation of technology to monitor security, the estimates were produced from vendors' unit rates.

The estimates were based on broad understandings of the current state as no real data was available to the estimators. All estimates will be refined as more information becomes available on a site by site basis.

### 3.4 SRP Program Timeline & Milestones



## Compliance & Studies

# Compliance & Studies

## 1.0 Program Description

This program (Compliance & Studies) consists of three major workstreams:

1. Distribution Studies focused on eliminating major cascading outages caused by a lack of proper coordination of protective devices and implementing new procedures and standards to ensure the distribution system complies with regulations and Prudent Utility Practice. This includes performing a review of current applicable PREPA standards in comparison to relevant codes and standards and development of a set of new practices to be applied along with an implementation plan.
2. Studies, procedures and standards for Substations and Transmission Compliance focused on:
  - Performing engineering studies to identify issues with current infrastructure
  - Developing and implementing new procedures and standards to ensure that transmission lines and substations both comply with codes and regulations and can effectively and safely perform their requirements
  - Grounding studies and tests to ensure the transmission and distribution substations meet proper grounding requirements for safety purposes, in accordance with IEEE Std 80-IEEE Guide for Safety in AC Substation Grounding and the NESC
3. Transmission and Distribution Substation Compliance Projects: The implementation of grounding and environmental projects including grounding, animal contact mitigation and civil site upgrades (including insulating gravel additions). The grounding projects will ensure T&D substation grounding compliance to IEEE Std 80- IEEE Guide for Safety in AC Substation Grounding and the NESC.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

A thorough review of PREPA's transmission and substation practices indicates that many industry codes and regulations are currently not being followed and these practices are not consistent with applicable Puerto Rico energy law or policies and/or OMA requirements. Significant work needs to be done to achieve Prudent Utility Practice. A more detailed review with needed changes will be performed post commencement of this program.

#### 2.1.1 Transmission and Distribution System Coordination Studies

PREPA currently does not perform protection and coordination or area studies on a regular basis. Typically, utilities perform wide area coordination reviews on a condition based or a time-based system. Lack of protective coordination on the transmission and distribution system can lead to cascading widespread outages and could lead to public safety issues. This includes either slow clearing or a failure to clear high impedance faults on downed powerlines on the electrical system. This creates serious safety hazards to the public, the potential for the ignition of fires, and/or catastrophic failure of distribution equipment. Due to the lack of standards, there is a disconnect between planning and Protection and Control (P&C) in performing distribution protection studies and no uniformity of modeling tools.



## Compliance & Studies

Other than the distributed generation (DG) interconnection regulations, PREPA does not have internal distribution planning standards.

### 2.1.2 Facilities Grounding Compliance

Current grounding at transmission line structures, transmission substations, and distribution substations is poor. Proper grounding at transmission line structures and all substations is critical to protect against shock or electrocution during fault conditions, induced voltages due to overhead electrical circuits, or insulation failure of any electrical equipment along the line or within the substation. This can cause a step potential or touch potential hazard to the public and employees. Grounding system deficiencies are also identified for switches and ground mats. LUMA's gap assessment has identified a number of key gaps related to grounding:

- Substation fencing is inadequate, with a number of corroded or stolen grounding connections
- Substation ground surfaces have been identified as having insufficient gravel as required by IEEE code for limiting step potential hazards
- A lack of adequate grounding currently occurs throughout the transmission grid, though more precise data needs to be obtained
- Animal contact has caused numerous problems across the distribution network. Bird nests have been observed at high-voltage structures that can cause undesired electrical outages. Some of the previous outages have been attributed to iguanas making contact with high voltage live circuits. Distribution lines/feeders and substation equipment have been tripped by rodents eating through protection and control cables.

LUMA estimates that approximately 30 percent of the transmission and distribution substation ground grid systems fall in the high-risk category and require safety and hazard mitigation to reach remediation. Field inspectors will categorize assets according to their health, based on estimates of condition (likelihood of failure) and engineers will assess criticality (consequence of failure) and assign an asset score from 0 (worst) to 4 (best). Mitigation of risk related to only the highest-risk assets (asset score of 0 and 1) will be incorporated into a remediation plan within 60 days of identification. These will be assets that exhibit the following:

- Extreme likelihood of failure, or already failed, and
- Likely to cause:
  - A safety impact to the workers or the public,
  - Failure to meet applicable legal requirements or policies, including IEEE 80 and NESC, which includes requirements related to safe and reliable utility designs,
  - An outage that will be widespread, affecting critical customers, and long duration, such that it is likely to have follow-on safety effects.

All deficient assets will go into a planning process to achieve the objectives defined in LUMA's Recovery and Transformation Framework. The most severe safety risks will be flagged at the time of inspection for immediate mitigation and pushed to the top of the priority list.

For the reasons mentioned above this program is included in the SRP.

## Compliance & Studies

### 2.2 Description of Remediated State

#### 2.2.1 Transmission and Distribution System Coordination Studies

In the remediated state, a protection and coordination study on the whole of the transmission and distribution system will have been performed and the protective equipment settings implemented.

#### 2.2.2 Facilities Grounding Compliance

In the remediated state, transmission line facilities, transmission substations and distribution substations as well as equipment, fences, gates and metal objects at these sites, will be effectively grounded as required for step-and-touch potential hazards in IEEE standards. Corroded or missing fence grounding will have been replaced. The risk to people coming into contact with inadequately grounded surfaces will have been substantially reduced to be in alignment with Prudent Utility Practice. Substation site surfaces will also have sufficient insulating gravel to eliminate hazardous step potentials for utility workers in accordance with IEEE standards.

In the remediated state, the approximately 30% of the transmission line, transmission substation and distribution substation facilities estimated to be in high-risk condition (0 and 1) will comply with IEEE standards.

### 2.3 Description of Program Completed State

#### 2.3.1 Transmission and Distribution System Coordination Studies

For Transmission and Distribution System Coordination Studies, the program will have achieved a completed state when:

Transmission and Distribution system standards, planning criteria, and best practices are successfully developed and implemented to ensure compliance with codes and regulations and to enable orderly, cost-effective development of the electrical system.

Coordination between Planning and Protection and Control (P&C), in performing the protection studies, is tasked to a single group within LUMA.

Periodic protection coordination review is implemented.

#### 2.3.2 Facilities Grounding Compliance

In the completed state, the following will apply, beyond what has already been noted for the remediated state:

4. Grounding studies are completed: 100% of the transmission substations and distribution substations have ground grid studies and soil resistivity tests completed to meet the minimum acceptable limits of step-and-touch potentials and substation ground potential rise.
5. Identified gaps are addressed: Restoration of fencing and ground grid integrity, required gravel to mitigate step potential risks added. LUMA anticipates that 30% of transmission and distribution substation sites will need this work that we project will be completed over a 5-year period.
6. Insulated coverings and other devices to prevent wildlife from climbing, nesting or touching live circuitry (various types of cover-up such as green jacket, as well as off-the-shelf product for most of the cases) are installed at identified substations over a 10-year period.

## Compliance & Studies

### 2.4 Program Activities

#### 2.4.1 Transmission and Distribution System Coordination Studies

1. Ensuring system-wide protection coordination in the T&D System
2. Wide area protection and coordination:
  - Creating guidelines, validating of models, validating coordination, inputting setting data and conducting periodic area studies
  - Reviewing area protection coordination
3. Distribution coordination and fusing criteria (non-SRP):
  - Creation of guidelines and standards for all feeders with a continuous focus on worst-performing feeders
4. Transmission and Distribution planning criteria (non-SRP) – development and periodic refresh of a set of standards and guidelines for:
  - New feeder capacity
  - Mainline capacity
  - Power quality standard (to be made external)
  - Single Line Drawing (SLD) drawing standard (Planning and Operations)
  - Generator interconnection standard (to be made external)
  - Substation capacity standard
  - Rural alternate feeds
  - Distribution voltage limits requirements
  - Guideline for adding new substation breakers
  - Overvoltage risk mitigation
  - Guideline for large urban areas
  - RMS voltage disturbances
  - Voltage unbalance
  - Distribution overhead line capacity
  - Power quality commissioning standard
  - Generator commissioning standard
5. Review of the current asset management strategy compared to current industry practices, including development and implementation of the new plan. ISO 55000 standard will be considered industry best practice for the asset management strategy (non-SRP).

#### 2.4.2 Facilities Grounding Compliance

1. Thorough review of current applicable PREPA standards and comparison with industry codes, regulations, and best practices including IEEE standards
2. Identification and prioritization as applicable, of the changes to current practices, including the development and implementation of a plan to use the new standards. This will lead to identifying and prioritizing the infrastructure changes that may be required.
3. Engineering studies as covered in these programs, such as grounding studies
4. Correction of grounding at identified substations
5. Procurement of required gravel and deployment across facilities
6. Creation of substation testing plan, wildlife protection plan
7. Obtaining internal and contractor resources to complete the work
8. Completion of grounding studies and identify issues
9. Prioritization and completion of repairs/corrections based on level of hazard

## Compliance & Studies

10. Prioritization and completion of wildlife protection measures
11. Placing of additional gravel to occur within one year of completing the studies for the specific substations
12. Installation of insulated coverings and other devices to prevent wildlife from climbing, nesting or touching live circuitry

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Indirect
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Direct
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

#### PRIMARY GOAL: PRIORITIZE SAFETY

##### Objective: Promote a Safe Workplace

Improved grounding and the addition of gravel will have a direct impact on the shock and electrocution risk caused by the present condition inside the substation.

This program will also ensure that protection practices and settings are developed to maximize protection effectiveness, remove blind zones, and minimize incident energy (e.g., arc flash).

##### Objective: Implement Effective Public Safety Practices



## Compliance & Studies

The program will also directly affect people external to the substation, keeping them safe if they come into contact with the fences during fault conditions.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Increase Service Reliability

Improves service reliability by reducing wildlife contact caused outages.

With the implementation of new transmission standards, system reliability will improve over time as the standards are field implemented.

This program will increase service reliability because it will help eliminate major cascading outages caused by lack of proper coordination of protective devices.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

#### Objective: Enable Employees to Execute Operations Systematically

Planners and designers will have better processes and guidelines to perform planning activities such as construction of new lines, interconnection of new loads, Distributed Energy Resources (DERs), DG, etc.

Improve operability by studying load transfers, protection and coordination reviews, etc.

Enhanced grounding will reduce operational requirements at work sites that would otherwise have been required to protect workers.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Restore Damaged Grid Infrastructure

#### Objective: Improve Resilience of Vulnerable Infrastructure

Repaired grounding and additional gravel will correct problems caused by hurricanes.

The enhanced transmission standards and studies will improve resiliency as they are field implemented by reducing outages and decreasing time of system restoration due to fewer electrical faults.

The enhanced distribution standards and studies will help to restore damaged infrastructure and improve resiliency as they are field implemented

## 2.6 Program Risks

1. Improperly protected transmission and distribution systems can cause dangerous potential hazards during electric system faults and other system abnormalities
2. There is also a risk of injury, possibly fatal, to anyone adjacent to deficient facilities during such conditions
3. Substations whose grounding is not corrected can be an immediate risk to the public and employees under fault conditions. This hazard can also be created by induced voltages and phase to neutral load imbalances.
4. Lack of animal guards on high-voltage equipment not only endangers wildlife but reduces the reliability of service.



## Compliance & Studies

5. Engineering Studies: Electric disturbances can cause a cascade effect affecting customers and equipment (damage) if the proper wide-area protection study is not completed. This study is even more important for a system that is adding significant DERs. The studies are directly related to the stability of the power grid and the optimization of resources. Without implementation, inefficient management of assets and resources will continue because of the lack of a proper and optimized Asset Management Plan and adequate Transmission Planning Criteria.
6. Inability to meet applicable legal requirements, policies or standards.

### 3.0 Program Funding & Timeline

#### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditures</b>	<b>\$11.3</b>	<b>\$12.5</b>	<b>\$11.9</b>	<b>\$59.1</b>
SRP Expenditures	\$10.0	\$11.7	\$11.3	\$24.4

#### 3.2 Program Resource Requirements

##### 3.2.1 System Coordination Studies

1. Wide area protection and coordination (Distribution)– 15 full-time senior level employees for the first 2 years of development and 0.5 full-time senior employee on an ongoing basis
2. Wide area protection and coordination (Transmission)– 16 full-time senior level employees for years 3 and 4 and 0.5 full-time senior employee on an ongoing basis
3. Distribution coordination and fusing criteria – One full-time senior level employee for the first year and 0.5 full-time senior level employee on an ongoing basis
4. Distribution planning criteria – eight full-time senior level employees for the first 2 years of development and 0.5 full-time senior level employee on an ongoing basis

##### 3.2.2 Facilities Grounding Compliance

1. Internal and external contractor resources will be used to develop the required documentation and studies
2. Three engineers (two engineering technicians and one surveyor) will be assigned for each year of the program (carry out studies and plan the work)
3. Both internal and external contractors will be used to make necessary repairs.
4. Enough suitable gravel to fulfill program needs

#### 3.3 Estimating Methods & Assumptions

##### 3.3.1 System Coordination Studies

1. Estimates for engineering resources prepared based on previous experience, which includes the development of similar standards with other utilities
2. Currently assuming use of internal resources. If it becomes necessary to supplement with consultants, the average labor costs may increase.

## Compliance & Studies

### 3.3.2 Facilities Grounding Compliance

#### FOR DISTRIBUTION SITES

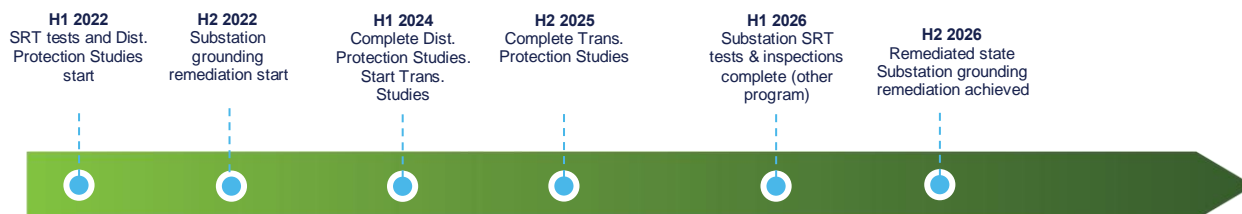
1. Details of the current state of the grounding systems in the distribution system is not known due to lack of recorded information. An evaluation of electrical facilities will be required to determine the actual state before remedial plans can be implemented. The standards to be used are those outlined in IEEE Std 80- IEEE Guide for Safety in AC Substation Grounding which provides industry guidance on best practices for substation grounding.
2. Program for Grounding with a total cost of \$22.6M
3. Gravel cost estimated at \$1.1M
4. Animal Mitigation costs estimated at \$10.6M

#### FOR TRANSMISSION SITES

1. Estimates are based on previous experience, adjusted for local conditions.
2. Studies related to existing grounding systems and remediation were estimated at \$7M and implementation costs were estimated at \$19M
3. Gravel for Transmission and Sub-Transmission Sites estimated at \$6.4M
4. Animal mitigation estimated at \$8.4M

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### 3.4 SRP Program Timeline & Milestones





# Distribution Substation Reliability Improvements

## Distribution Substation Reliability Improvements

### 1.0 Program Description

This program will reinforce and upgrade the existing and aging infrastructure associated with the distribution system to improve system reliability. This includes replacement of distribution circuit breakers and other high-voltage equipment, transformers, relays and RTU and auxiliary systems, along with procurement of emergency spares for the distribution system.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

Upon inspection of PREPA's asset database and substation inspection, high voltage infrastructure was found in many cases to be aging, with a large quantity operating past expected useful life. Several substations have transformers and circuit breakers installed more than 40 years ago still in operation.

With an aging infrastructure and major weather events such as hurricanes being a constant threat to the island, spare parts' stock is essential. However, because of limited resources, PREPA doesn't have those main components to restore failed equipment.

Deficient AC/DC systems with cabling issues, broken panels and defective battery banks have been identified.

Obsolete P&C and SCADA systems currently cause additional maintenance costs and reduce the possibility of implementing asset monitoring systems to facilitate Asset Management's operations. Another issue related to this situation is the inability to supervise and operate remotely.

#### 2.2 Description of Remediated State

This program is not part of the SRP.

#### 2.3 Description of Program Completed State

At the end of the program LUMA will have achieved the following:

- Restoration of substation design capacity to industry standards
- Rehabilitation, emergency replacements, and continual renewal of high voltage (HV) equipment in substations
- Modernized P&C and SCADA systems for data collection and use based on the latest industry standards

#### 2.4 Program Activities

- Replacement of aging high voltage infrastructure such as transformers, circuit breakers and other high voltage equipment, including switches, potential transformers, arrestors, etc. that are deemed end of life and have poor condition assessment ratings



# Distribution Substation Reliability Improvements

- Replacement of broken or deficient AC/DC systems
- Procurement of the required spare parts for high-voltage equipment based on industry standards to maintain adequate response levels for any eventuality or equipment failure

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input checked="" type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input checked="" type="checkbox"/> Modernizing the Grid	Direct
	<input checked="" type="checkbox"/> Enable the Digital Transformation	Direct
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

**Objective: Promote a Safe Workplace**

**Objective: Implement Effective Public Safety Practices**

Safety for employees and the public is improved by replacing equipment prone to failure and enhancing protection systems to properly de-energize failed equipment.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

**Objective: Increase Service Reliability**

Tackling and fixing potential points of failure.

# Distribution Substation Reliability Improvements

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

### Objective: Enable Employees to Execute Operations Systematically

The program provides the means for fast restoration of the system after failure or equipment damage by defining and acquiring the proper levels of spare parts.

## PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

### Objective: Improve Resilience of Vulnerable Infrastructure

Reduction of major forced outage impacts due to aged equipment.

## PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

### Objective: Modernizing the Grid

Facilitate the Asset Management function by providing condition assessment data through modern P&C and SCADA infrastructure.

### Objective: Enable the Digital Transformation

Enhancing protection and SCADA system is a step towards grid modernization.

## 2.6 Program Risks

The delay of these projects will put at risk service continuity for the T&D System.

Additionally, since some of the primary or high voltage components (transformers, breakers, etc.) are operating past their useful life, there is a risk of catastrophic failure; this poses a safety risk and will affect the whole electrical system if these components are not replaced.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$4.2	\$4.4	\$4.8	\$138.2
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

- External contract labor: The majority of projects will be EPC.
- Mobile substations to be used for minimizing the service interruption time during project execution.

### 3.3 Estimating Methods & Assumptions

All designs will follow LUMA's engineering standards and the applicable Puerto Rico codes and regulations. Quantities and costs of affected high-voltage equipment are based on the reports of PREPA consultants and from condition assessments carried out by LUMA. Estimates for secondary equipment



## Distribution Substation Reliability Improvements

(such as AC/ DC systems) are based on similar estimates made for other projects. Quantities and costs of recommended spare parts are based on the experience of LUMA subject matter experts

Category	Percentage
Material	32%
Detailed Engineering	10%
Site preparation & Survey	17%
Construction	35%
Commissioning	5%

The percentages are based on typical substation project costs.

# Physical Security for Distribution Facilities

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## Physical Security for Distribution Facilities

### 1.0 Program Description

This program is targeted at the physical security of distribution facilities by replacing and repairing gates and fencing around substations. It also addresses provision of locks for distribution switches and pad mount transformers in the field and meter locks at customer metering points.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

[REDACTED]

[REDACTED]

[REDACTED]

#### 2.2 Description of Remediated State

[REDACTED]

#### 2.3 Description of Program Completed State

[REDACTED]

#### 2.4 Program Activities

[REDACTED]

# Physical Security for Distribution Facilities

## 2.5 Program Benefits

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Primary Goals	Objectives	Direct or Indirect Impact
■ [REDACTED]	■ [REDACTED]	■ [REDACTED]
	■ [REDACTED]	■ [REDACTED]
■ [REDACTED] [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED]	■ [REDACTED]
■ [REDACTED] [REDACTED]	■ [REDACTED] [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED] [REDACTED]	
	■ [REDACTED]	
■ [REDACTED] [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	■ [REDACTED]
	■ [REDACTED] [REDACTED]	■ [REDACTED]
	■ [REDACTED]	
■ [REDACTED] [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED] [REDACTED]	
	■ [REDACTED]	
■ [REDACTED]	■ [REDACTED]	

### PRIMARY GOAL: PRIORITIZE SAFETY

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

[REDACTED]

[REDACTED]

[REDACTED]

# Physical Security for Distribution Facilities

## PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

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[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

## 2.6 Program Risks

[REDACTED]

[REDACTED]

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$3.0	\$3.0	\$3.0	\$5.2
SRP Expenditures	\$2.5	\$2.5	\$2.5	\$2.5

### 3.2 Program Resource Requirements

The resources required to implement these programs are mainly workers and contractors for fence installation, and the appropriate tools and equipment for authorized locking devices.

### 3.3 Estimating Methods & Assumptions

Cost estimates were based, in general, on averages for quantity as little recorded data exists regarding which facilities need attention. These estimates will be refined as more data becomes available.

Cost estimates for locks and locking devices were based on unit count multiplying by purchased cost and estimated time to install.

For fences, the costs were based on the average estimated cost of damage multiplied by the number of substations.

### 3.4 SRP Program Timeline & Milestones





# Transmission Substation T&G Demarcation

## Transmission Substation T&G Demarcation

### 1.0 Program Description

This program focuses on the demarcation requirements for T&G assets. The demarcation between PREPA's generation assets and the T&D System is required under the OMA, specifically the Scope of Services as set forth in Annex I.

The demarcation must include high accuracy metering<sup>1</sup> to accurately measure power generation into the network and facilitate communication with the system operator. The accurate measurement will provide transparency of total net power generation and energy losses to the network. The demarcation must also be defined in a non-complicated manner to provide LUMA and GenCo operators sufficient clarity regarding the separation of assets to prevent mis-operation, and subsequent damage to equipment and / or system outages.

This program is subject to change based on the recommendations from the Sargent and Lundy Demarcation Study and the plant retirement projections called for in the IRP.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

Currently, PREPA is a vertically integrated entity with shared assets between generation and the T&D System without a proper high accuracy metering scheme. This presents challenges to creating a clear point of interconnection and a simple and uniform electrical and physical demarcation between PREPA's generation assets and those that comprise the T&D System.

The substation transformer, breakers and protection schemes were not designed nor are physically located as separately controlled assets with different operators. A shared facility operation agreement will need to be established as part of the overall operating agreement between LUMA and GenCo to address the operation of the high voltage equipment and associated protection schemes, as well as key liability, maintenance and system control issues.

Further driving the need for this program, the OMA Annex I, Section II(G), specifies that LUMA is responsible for the development of necessary interconnection agreements, identification of the interconnection demarcation points, and a work plan to delineate generator interconnection for new plants.

LUMA has made the following assessments regarding the current state of the interconnection points between the T&D System and PREPA's six major thermal generating plants (Costa Sur, San Juan, Palo Seco, Cambalache, Mayaguez, Aguirre) and the peaking / hydro plants:

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<sup>1</sup> High Accuracy Metering is defined as a total metering system, including meters, CTs, PTs with a recommended aggregate accuracy within one percent where possible.

## Transmission Substation T&G Demarcation

- Demarcation supports compliance with SOP, contributing to system control and operation. The high accuracy metering, separation and operating agreement will need to specify proper separated interactions under normal and emergency conditions for LUMA to respond to events.
- A mis-operation without proper metering and communication with the system operator of the current protection scheme could place LUMA in a high-risk position should the following conditions apply:
  - An outage at the demarcation point could potentially be widespread, affecting critical customers, for long durations. With no clear delineation of assets and responsibilities, response times will be extended and corrective actions will be unclear.
  - Inaccurate metering that is not high accuracy metering compliant, resulting in unbalanced energy interactions and corresponding financial, system operation and commercial risk as well as an inability to accurately determine technical and non-technical losses. It could also result in inaccurate actual generation and energy injected information, with a cascading effect on system operations.

For the reasons stated above this program is included in the SRP.

### 2.2 Description of Remediated State

In the remediated state, PREPA's major generation plants, peakers, and hydro plants and the T&D System will be demarcated as identified in the interconnection and shared services agreements with each power plant as required under the OMA Annex 1, Section II(G) and will also have high accuracy metering installed to measure the energy flowing into the T&D System.

Electrical interconnection operating agreements will exist between the power plant operator and LUMA for each unit within the power plant. New revenue class meters will be installed, replacing the existing non-revenue meters. The interconnection and operating agreements and the addition of high accuracy metering will reduce the risk of (but not eliminate) control errors that can lead to mis-operation.

Separate, yet shared site access to maintain transmission switchyard assets will exist at the major PREPA generation facilities hydro units and peakers

The demarcation and installation of high accuracy metering will be performed on all generation units. At this time, the program's estimated cost includes replacing the non-revenue meters with revenue meters and entering into interconnection and shared services agreements.

### 2.3 Description of Program Completed State

The remediated state of replacing the non-revenue meters with revenue meters and entering into interconnection and shared services agreements represents a completed separated demarcation state.

### 2.4 Program Activities

- Initiate discussions between LUMA and the operator of all PREPA generation units to identify the demarcation points and install revenue meters based on their size and retirement projections
- Prioritize installation of high accuracy metering where it makes sense in sequencing the work
- Define the high accuracy metering and demarcation projects and schedule based on priority, budget and operational impact



## Transmission Substation T&G Demarcation

- Develop an operational agreement at all interconnection points to mitigate risk of mis-operation
- Train personnel and document training to avoid sole reliance on institutional knowledge (training requirements for LUMA and GenCo will be part of the operating agreement)
- Perform detailed engineering and construction means and methods to mitigate outage impacts

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

#### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

##### Objective: Increase Service Reliability

Enhancements to the existing power plant substations (GenCo assets) will have a positive impact on system integrity and will attract new generation siting as part of the renewable and energy storage plan forecasts in the approved IRP.

#### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

##### Objective: Improve Resilience of Vulnerable Infrastructure



## Transmission Substation T&G Demarcation

Enhancement to the existing power plant substation will have a positive impact on system integrity by optimizing system control and operation which will enhance generation and transmission integration responding to events.

### 2.6 Program Risks

The risks of not implementing this program include:

- Lack of clear operating responsibility for assets not divided between LUMA and the GenCo
- Higher operational risk and potential damage of major equipment
- Higher risk of worker errors, leading to mis-operation
- Lower substation reliability and resiliency

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

The intermediate high accuracy metering and agreements program will start in 2022 with a completion date in 2024.

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditures</b>	<b>\$0.5</b>	<b>\$2.5</b>	<b>\$3.0</b>	<b>\$0</b>
SRP Expenditures	\$0.5	\$2.5	\$3.0	\$0

### 3.2 Program Resource Requirements

- Contract labor: The majority of projects will be EPC

### 3.3 Estimating Methods & Assumptions

The interim program cost estimates for replacing the existing meters with high accuracy meters on all thermal, hydro and peaking units and enter into agreements:

- Communication with the system operator is accomplished via cable connection from meter to master station, remote terminal units (RTUs), etc.
- The new revenue meter fits in the same location as the existing non-revenue meter with minor modifications.
- Existing wiring is in good status. New wiring included in the estimate is for communication purposes.

The program cost estimates were based on the following factors and elements:

## Transmission Substation T&G Demarcation

- Sage estimating software is used to determine material, labor, equipment, engineering, and project management as the direct charges. Indirect charges consisting of overheads, taxes, profit, etc., are estimated along with contingency based on maturity of the project.
- Sargent and Lundy (S&L) Report for Demarcation of PREPA Generation Assets from the Transmission and Distribution System, TD-0003, dated October 2019
- Power plants' electrical single line diagrams were gathered covering all thermal, peaking and hydro generation units and utilized as a base for evaluating the feasibility of demarcation.
- Labor cost is based on US labor costs with increased overheads to account for contractor housing and overseas travel. Taxes were included. All costs are for year 2020.
- Project contingency is 30 percent based on maturity level or AACE® International Estimate Class 3 Cost estimate.
- In addition to maturity or project definition, estimate accuracy is also driven by estimator's experience and skill level, familiarity with the technology, and time and effort budgeted to prepare the estimate.

There are no gaps for the intermediate program of installing revenue meters and entering into agreements.

### 3.4 SRP Program Timeline & Milestones



# Regional & Technical Facilities Security

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## Regional & Technical Facilities Security

### 1.0 Program Description

This program will replace and add new security technology and hardware to deter, detect and delay security incidents (e.g., intrusion, theft, damage, etc.) at regional and technical facilities. This includes replacing and installing new CCTV equipment at several regional and technical facilities. The program also funds fence repairs where identified.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

[REDACTED]

#### 2.2 Description of Remediated State

[REDACTED]

#### 2.3 Description of Program Completed State

[REDACTED]

#### 2.4 Program Activities

[REDACTED]

# Regional & Technical Facilities Security

## 2.5 Program Benefits

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Primary Goals	Objectives	Direct or Indirect Impact
■ [REDACTED]	■ [REDACTED]	■ [REDACTED]
	■ [REDACTED]	
■ [REDACTED] [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED]	
■ [REDACTED] [REDACTED]	■ [REDACTED] [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED] [REDACTED]	
	■ [REDACTED]	
■ [REDACTED] [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED] [REDACTED]	
	■ [REDACTED]	
■ [REDACTED] [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED] [REDACTED]	
	■ [REDACTED]	
■ [REDACTED]	■ [REDACTED]	

### PRIMARY GOAL: PRIORITIZE SAFETY

[REDACTED]  
[REDACTED]  
[REDACTED]  
[REDACTED]  
[REDACTED]

## 2.6 Program Risks

[REDACTED]  
[REDACTED]



## Regional & Technical Facilities Security

### 3.0 Program Funding & Timeline

#### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditure	\$0.3	\$0.1	\$0.1	\$0.1
SRP Expenditures	—	—	—	—

#### 3.2 Program Resource Requirements

Program resources for outsourcing contractors and construction supervision.

#### 3.3 Estimating Methods & Assumptions

These estimates were prepared based on discussions with local vendors, who provided unit rates. These estimates are approximations due to the lack of data available regarding the extent of the necessary repairs and replacements. The estimates will be adjusted once projects are identified and approved.

## Initial Budgets

### D.5 Control Center and Buildings Portfolio

Control centers are critical facilities that play a vital role in the safe, reliable and economic performance of the entire electric grid. It is imperative that control center operators have access to tools that provide situational awareness and a comprehensive and integrated visibility of the entire generation, transmission and distribution systems. This visibility allows the operators, by utilizing real time data, to minimize the impact to customers and the electrical system from outages and system instability that could cause a complete collapse of the system resulting in a black out scenario.

LUMA's near-term spending in the control center portfolio involves a number of improvements in policies, procedures and technologies that will enable LUMA to operate the system more reliably and efficiently. LUMA will also invest in rebuilding damaged facilities, upgrading security systems, and Advanced Distribution Management Systems that enable renewable energy, demand response and battery storage integration and dispatch. Table D-6 below presents a summary of the program spending for the largest programs in the control center and building portfolio, followed by a short description of the main programs in the portfolio.

**Table D-6. Control Center and Buildings Portfolio Spending Estimates by Program (\$ million, real)**

Control Center and Buildings Programs	FY2022				FY2023	FY2024
	Federal Funded Capital	Non- Federal Funded Capital	OpEx	Total Spend Estimate	Total Spending Estimate	Total Spending Estimate
Facilities Development & Implementation	7.8	3.0	5.4	16.3	18.5	24.1
Critical Energy Management System Upgrades	0.5	0.2	0.3	1.0	18.6	21.4
Control Center Construction & Refurbishment	1.0	-	-	1.0	17.5	21.1
Critical System Operation Strategy & Processes	-	-	0.9	0.9	0.2	0.2
Critical Energy Management & Load Generation Balancing	-	-	0.7	0.7	0.4	0.2
Warehouse Security	-	-	-	-	0.9	0.6
<b>Grand Total</b>	<b>\$9.3</b>	<b>\$3.2</b>	<b>\$7.2</b>	<b>\$19.7</b>	<b>\$56.1</b>	<b>\$67.6</b>

Note: Spending estimates include federally funded and non-federally funded capital expenses and program-specific operational expenses. General O&M expenses not directly allocated to specific programs are not included.

**Facilities Development & Implementation.** This program is focused on the development, implementation, and maintenance of several different areas overseen by the Real Estate, Facility Services and Architectural divisions, including:

- Construction required to remediate facilities and real property (e.g., warehouses, mechanic shops, etc.) damaged by natural disasters
- Implementation of a facility capital improvement program

## Initial Budgets

- Implementation of an asset management system to support facility maintenance and the preventative maintenance program
- Deployment of robust security devices and systems
- Development and implementation of a tenant services program
- Development and implementation of safety training programs for Facilities employees
- Planning and construction to delineate space between LUMA and GenCo

**Critical Energy Management System Upgrades.** This program will replace an obsolete and unsupported EMS and add relevant technology to operate the electric system safely and reliably. This program will also implement an Advanced Distribution Management System (ADMS). The EMS is a computer-based system that is used by operators to monitor, control and optimize the performance on the generation, transmission and distribution system.

**Control Center Construction & Refurbishment.** This program is targeted at construction or refurbishment of buildings to house the main and back-up control centers and all ancillary support services. Since the current control centers have fallen into disrepair, this program will rebuild or relocate them, along with establishing a designated backup control center. At the same time, the program will centralize more control center activities.

**Critical System Operation Strategy and Procedures.** This program will develop all the procedures and strategies necessary to operate the electrical system reliably and efficiently. This includes procedures and strategies associated with managing blackstarts, load shedding, outage management, transmission lines, substations, distribution and deployment of the Outage Management System. Procedures developed will be consistent with the System Operation Principles including the implementation of Estimated Times of Restoration for customers.

**Critical Energy Management & Load Generation Balancing.** This program will develop capabilities related to energy management and load / generation balancing. This includes development of strategies and mechanisms for energy balancing and the establishment and implementation of a strategy for operating reserves. Additionally, the program will address technology needs to efficiently manage renewable energy, battery storage and demand response programs, along with defining the role of microgrids within the electrical system as required by the IRP.

**Warehouse Security.** This program will focus on providing CCTV, card access and fencing at various warehouse locations. This program will replace and add new security technology and hardware to deter, detect and delay security incidents (e.g., intrusion, theft, damage) at warehouses.

# Facilities Development & Implementation

## Facilities Development & Implementation

### 1.0 Program Description

This program is focused on the development, implementation, and maintenance of several different areas overseen by the Real Estate, Facility Services and Architectural divisions, including:

- Construction required to remediate facilities and real property (e.g., warehouses, mechanic shops, etc.) damaged by natural disasters
- Implementation of a facility capital improvement program
- Implementation of an asset management system to support facility maintenance and the preventative maintenance program
- Deployment of robust security devices and systems
- Development and implementation of a tenant services program
- Development and implementation of safety training programs for Facilities employees
- Planning and construction to delineate space between LUMA and the GenCo

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

PREPA's current commercial real estate portfolio consists of:

- 23 warehouses that support T&D operations and customer service
- Four plant warehouses
- 24 mechanic shops
- One helicopter hanger
- One control center
- One backup control center
- 45 technical offices
- 39 commercial offices
- 31 former offices that have been closed
- Five corporate offices
- 23 properties where PREPA is the landlord

The Facility Services and Real Estate department is comprised of four divisions that are siloed. There are no established workflows or practices documented showing inter-departmental collaboration. Facilities management is decentralized across Puerto Rico. 16 out of 197 properties are maintained by the PREPA Facilities team. The remaining 181 facilities are managed independently. LUMA plans to implement a centralized facilities management model to maximize economies of scale.

Significant gaps were identified within the Real Estate, Facilities Services and Architectural divisions during the gap assessment:

## Facilities Development & Implementation

- PREPA lacks the experience, programs, processes, training, tools, equipment, assets and infrastructure to adequately, efficiently and safely operate and maintain building assets.
- Existing facilities, fences, security infrastructure and yards are significantly damaged from the hurricanes, lack regular maintenance or capital replacement programs and present employees with unsafe or uninhabitable conditions.
- PREPA is not currently compliant regarding OSHA regulations, the International Fire Code, fire services features, fire protection and life safety systems and building services and systems.
- Certain facilities or properties may be in a hazardous or an environmentally unsafe condition and/or contain hazardous and unsafe materials or products.
- Baseline data to measure key performance indicators, internal benchmarking, service requests and closeout rates are unavailable. There are no observed measurements of performance in any area of Real Estate or Facility Services.

### 2.2 Description of Remediated State

In the remediated state, the following will have been achieved:

- Construction on sites with damage caused by hurricanes, flooding and earthquakes will have been completed with certificates of inspections and occupancy that meet building code and municipality regulations.
- Upgrades to life, fire, safety, security systems and physical barriers and equipment will have been locked or tagged out, inspected and repaired, providing certificates of approval that meet building code and municipality regulations.
- Site abatement and remediation or legal containment for hazardous materials will have been carried out.
- The organization will have become compliant with all local, commonwealth, federal laws and regulations and training requirements and certifications.

### 2.3 Description of Program Completed State

The following are aspects of the program completed state:

- The department will be lean, agile, accurate, redundant and able to meet the forthcoming changes required to meet Act 17 renewable energy targets.
- Safety will be embedded in the organization's operating procedures and all equipment will support/enhance a safe working environment.
- Facilities will meet all building code requirements, will be able to adequately support the needs of the organization and be prepared against natural disasters.
- The department will be centralized working collaboratively with internal stakeholders.
- Decisions will be data driven and evidence based, relying on established benchmarks, key performance indicators and industry standards.
- The service requirements of the organization will be exceeded in steady state or emergency operations while remaining fully compliant with all local, commonwealth and federal laws and regulations.
- Assets damaged due to hurricanes such as furniture, building systems, parts and components will have been decommissioned or retired.

# Facilities Development & Implementation

## 2.4 Program Activities

- Development of Real Estate and Facility Services bid, build, design processes, templates and standards. These will be controlled by governing boards comprised of select parties within the organization
- Conducting health checks and sustainability inspections per commercial site
- Carrying out asset compilation of building systems and components, studies of remaining useful life and required capital improvements per commercial site
- Procurement of services and materials to perform repairs/improvements to remediate and reconstruct facilities. Deficiencies include repairs to roofs, walls, drainage, overhead cranes, fences, yards, water distribution systems, internal and external lighting, generators, HVAC, doors, windows and shutters.
- Remediation or legally compliant containment of any hazardous materials found on the properties or within the facilities
- Installation and activation of CCTVs, intrusion detection systems, centralized and company-wide card access systems
- Development of preventative maintenance, training and educational programs to ensure safe work practices are employed across the organization
- Instituting programs and services that promote healthy and safe working conditions for personnel within the facilities across the organization

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Indirect
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Indirect
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Indirect
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Direct
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input checked="" type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	

## Facilities Development & Implementation

Primary Goals	Objectives	Direct or Indirect Impact
	<input checked="" type="checkbox"/> Enable the Sustainable Energy Transformation	Indirect
<input checked="" type="checkbox"/> Other	<input checked="" type="checkbox"/> Other: Environmental	Indirect

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

Real Estate and Facility Services employees will have the expertise, training, equipment and knowledge to perform safe work within the facilities.

Any identified hazardous materials will have been remediated or otherwise legally contained and safeguarded.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Increase Service Reliability

#### Objective: Deliver Electricity at Reasonable Prices

This program will enable the organization to focus on its core functions delivering service to the customer with greater reliability, at a lower cost, with greater efficiency and a lower safety risk.

Procuring materials and services through an economies of scale model, removing costs from supply chain processes and reducing material unit prices will reduce overall service costs.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

#### Objective: Enable Employees to Execute Operations Systematically

Implementation of defined procedures, processes and performance measurement as well as technology implementation will improve efficiency and allow for data driven decisions. This will also allow employees to execute operations more efficiently.

#### Objective: Pursue Project Delivery Excellence

Increased facility repairs and maintenance through a centralized team to improve execution of capital projects and reduce risk.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Effectively Deploy Federal Funding

Enable the execution of critical projects that replace and restore critical infrastructure within yards and facilities, thus allowing for more effective deployment of federal funds.

#### Objective: Improve Resilience of Vulnerable Infrastructure

This program allows for more efficient replacement and repair of facility systems and their components to prepare for and withstand natural disasters.





## Facilities Development & Implementation

### PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

#### Objective: Enable the Sustainable Energy Transformation

These programs help to reduce energy consumption rates within facilities by introducing energy efficiency programs and sustainability initiatives. As such, these programs ensure system infrastructure is rebuilt to accommodate a higher penetration of intermittent distributed resources.

### PRIMARY GOAL: OTHER

#### Objective: Other: Environmental

These programs reduce liability and risk by completing HAZMAT programs and implementing policies and procedures related to acquisition, construction, refurbishment, decommissioning or remediation of real estate and real property.

## 2.6 Program Risks

### RISKS OF DELAYING THE PROGRAM

- Non-compliance with International Building Code
- Loss of life or asset(s) or personal injury due to failed or unavailable life, fire, safety systems or failure to legally contain or remove hazardous substances.
- Loss of life or personal injury due to untrained employees or unsafe work practices
- Risk to meeting fiscal control metrics and internal audits: No visibility of spend, unexecuted lease contracts, run to fail buildings approach
- Increase in employees lost time for unhealthy working conditions
- Insurance and liability risks for faulty building systems and components
- Capital investment could be exponential should another natural disaster occur prior to remediation

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditure	\$16.3	\$18.5	\$24.1	\$222.6
SRP Expenditures	\$14.8	\$14.9	\$21.0	\$219.4

### 3.2 Program Resource Requirements

Each project within the program will have its own resource requirements to be identified as part of a project plan. In general, the program will require resources to be hired internally as well as external contractors to complete work required.

### 3.3 Estimating Methods & Assumptions

Estimating Method/Assumption: (Estimate template available if required)



## Facilities Development & Implementation

- Researched materials and equipment costs
- Researched construction costs per square foot for green field, brown field, commercial, residential property types
- Researched vendor labor rates
- Used industry and market average rates for utility consumption estimates
- Assumed loaded hourly rates for full-time employees for employee training
- Used comparable historical proforma costs for facility maintenance and tenant services
- Used comparable historical costs for capital improvement programs

### 3.4 SRP Program Timeline & Milestones



# Critical Energy Management System Upgrades

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## Critical Energy Management System Upgrades

### 1.0 Program Description

This program will replace an obsolete and unsupported EMS and add relevant technology to operate the electric system safely and reliably. This program will also implement an ADMS. The EMS is a computer based system that is used by operators to monitor, control and optimize the performance on the generation, transmission and distribution system.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

#### 2.2 Description of Remediated State

[REDACTED]

#### 2.3 Description of Program Completed State

[REDACTED]

# Critical Energy Management System Upgrades

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## 2.4 Program Activities

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
[REDACTED]	[REDACTED]	
	[REDACTED]	
[REDACTED]	[REDACTED]	
	[REDACTED]	
	[REDACTED]	
[REDACTED]	[REDACTED]	[REDACTED]
	[REDACTED]	
	[REDACTED]	[REDACTED]
	[REDACTED]	
[REDACTED]	[REDACTED]	
	[REDACTED]	
	[REDACTED]	[REDACTED]
	[REDACTED]	
[REDACTED]	[REDACTED]	[REDACTED]
	[REDACTED]	[REDACTED]
	[REDACTED]	[REDACTED]
	[REDACTED]	
[REDACTED]	[REDACTED]	

# Critical Energy Management System Upgrades

PRIMARY GOAL: OPERATIONAL EXCELLENCE

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[Redacted text block]

PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

[Redacted text block]

PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

[Redacted text block]

## 2.6 Program Risks

[Redacted text block]

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$1.0	\$18.6	\$21.4	\$57.7
SRP Expenditures	0.7	18.6	21.4	—

### 3.2 Program Resource Requirements

LUMA will need a project team and a consultant to support the implementation of this program. LUMA will bring on new people to be trained to use the modernized system and be the support team for the next decade (this project will be managed in collaboration with our IT/OT group).



# Critical Energy Management System Upgrades

## 3.3 Estimating Methods & Assumptions

LUMA obtained a high-level estimate from IBM for replacement of the existing EMS.

The cost estimates will be adjusted as more detailed information becomes available.

## 3.4 SRP Program Timeline & Milestones



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# Control Center Construction & Refurbishment

## 1.0 Program Description

This program is targeted at construction or refurbishment of buildings to house the main and back-up control centers and all ancillary support services. Since the current control centers have fallen into disrepair, this program will rebuild or relocate them, along with establishing a designated backup control center. At the same time, the program will centralize more control center activities.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

### 2.2 Description of Remediated State

[REDACTED]

### 2.3 Description of Program Completed State

[REDACTED]



## Control Center Construction &amp; Refurbishment

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[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

## 2.4 Program Activities

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
■ [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	
■ [REDACTED] [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED]	
■ [REDACTED] [REDACTED]	■ [REDACTED] [REDACTED]	[REDACTED]
	■ [REDACTED]	
	■ [REDACTED] [REDACTED]	[REDACTED]
■ [REDACTED] [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED] [REDACTED]	[REDACTED]
■ [REDACTED] [REDACTED]	■ [REDACTED]	[REDACTED]
	■ [REDACTED]	[REDACTED]
	■ [REDACTED] [REDACTED]	[REDACTED]
■ [REDACTED]	■ [REDACTED]	

Control Center Construction & Refurbishment

PRIMARY GOAL: OPERATIONAL EXCELLENCE

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[Redacted text block]

PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

[Redacted text block]

PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

[Redacted text block]

2.6 Program Risks

[Redacted text block]

3.0 Program Funding & Timeline

3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$1.0	\$17.5	\$21.1	\$3.5
SRP Expenditures	1.0	17.0	16.1	—



## Control Center Construction & Refurbishment

### 3.2 Program Resource Requirements

LUMA will need a project team and varied expertise throughout the project.

### 3.3 Estimating Methods & Assumptions

Estimation was performed by LUMA's real estate group based on cost per square foot and general requirements. LUMA also obtained an order of magnitude estimate from a consultant that substantially agreed with internal estimates.

This estimate is based on the construction of two new facilities (main control center and back up control center). LUMA is also looking at options to utilize existing buildings that will need renovation or remodeling, and/or renting existing buildings. These options could be less costly and will be part of the initial program assessment.

### 3.4 SRP Program Timeline & Milestones



# Critical System Operation Strategy & Processes

## Critical System Operation Strategy & Processes

### 1.0 Program Description

This program will develop all the procedures and strategies necessary to operate the electrical system reliably and efficiently. This includes procedures and strategies associated with managing blackstarts, load shedding, outage management, transmission lines, substations, distribution and deployment of the Outage Management System. Procedures developed will be consistent with the System Operation Principles including the implementation of Estimated Times of Restoration for customers.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

Currently PREPA does not have any documented procedures to operate the electric system. Although PREPA does not fall under the jurisdiction of North American Electric Reliability Corporation (NERC), this is a minimum requirement of any utility operation as indicated in the NERC requirements and guidelines (references for industry standards). Currently, operations processes and other knowledge are transmitted informally by experienced employees to others. This method often results in an apparent erosion of institutional knowledge, and expertise is highly individualized. To ensure meeting minimum requirements to operate the system, LUMA will develop a full set of documented procedures that are industry practice for system operations.

#### 2.2 Description of Remediated State

Some procedures are more critical than others and this program will prioritize them accordingly. These procedures are the blackstart, outage management and load shedding. They are required under the System Operation Principles and necessary to ensure the reliability of the system, and safety of employees and the public, therefore they are included in the SRP.

This program will follow the principles set forth in the OMA, Act 17, and Act 57, and will be remediated once the blackstart, outage management and load shedding processes have been developed, tested and adjusted and employees have been formally trained in these processes.

#### 2.3 Description of Program Completed State

In the program completed state, LUMA will have a documented and regimented complete set of procedures to operate the electric system. Employees will be formally trained in these procedures, eliminating key man risk caused by dependence on experienced employees passing knowledge on informally.

#### 2.4 Program Activities

- List all required operating procedures, working with experienced employees and using third party expertise where necessary. LUMA's System Operation Principles will be the overarching principles upon which these procedures will be based.



# Critical System Operation Strategy & Processes

- Prioritize development based on procedures' importance
- Develop the procedures working with current operators and engineers and third party expertise as necessary
- Develop plan to enhance outage management plan that connects to customer service interface in real time
- Develop and implement reliability standards

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Indirect
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

Having appropriate procedures and enforcing them can have a major positive impact on the safety of field workers. A set of rules that is understood and followed by all will help to ensure employee safety.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Increase Service Reliability



# Critical System Operation Strategy & Processes

Having procedures and following them in a difficult situation can help to avoid mistakes leading to service interruptions. Service reliability will benefit from this.

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

**Objective: Enable Systematic Management of the Business**

**Objective: Enable Employees to Execute Operations Systematically**

Having procedures in place, in accordance with Annex I, Section 1(A)(8) and Section 1(B)(6) of the OMA, will ensure standardization of how operations are carried out throughout the system and will provide individual operators with the right tools to make the right decisions when in doubt.

## PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

**Objective: Improve Resilience of Vulnerable Infrastructure**

In the event of an approaching weather disturbance, having procedures in place will allow the operators to perform actions (re-route power, adjust dispatch configuration, take elements out of service, etc.) ahead of time and configure the system in a way that will minimize the impact of the storms, increasing system resiliency.

## 2.6 Program Risks

- The ongoing erosion of knowledge will eventually lead to an inability to operate the system safely and reliably.
- Not having procedures does not provide a benchmark or a reference to measure or assess performance of people and assets. This makes it difficult to develop a culture of improvement. It also leads to making incorrect decisions or improvising with potentially bad results.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$0.9	\$0.2	\$0.2	—
SRP Expenditures	\$0.6	—	—	—

### 3.2 Program Resource Requirements

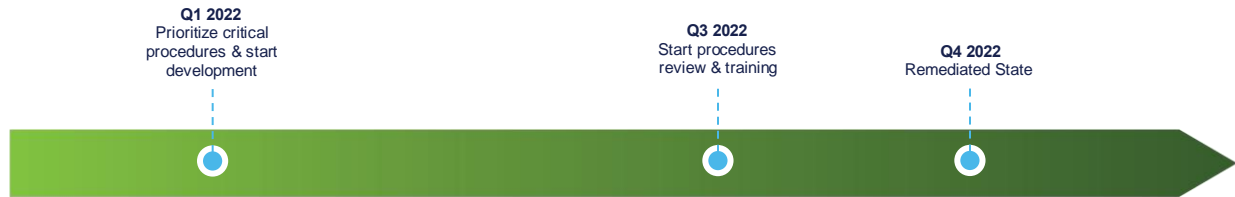
- LUMA operators and engineers
- Third-party consultants

### 3.3 Estimating Methods & Assumptions

Project costs were estimated on a rate per hour basis. Hours were estimated based on the experience of the SMEs.

# Critical System Operation Strategy & Processes

## 3.4 SRP Program Timeline & Milestones





## Critical Energy Management & Load Generation Balancing

CONFIDENTIAL

# Critical Energy Management & Load Generation Balancing

## 1.0 Program Description

This program will develop capabilities related to energy management and load / generation balancing. This includes development of strategies and mechanisms for energy balancing and the establishment and implementation of a strategy for operating reserves. Additionally, the program will address technology needs to efficiently manage renewable energy, battery storage and demand response programs, along with defining the role of microgrids within the electrical system as required by the IRP.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

## Critical Energy Management & Load Generation Balancing

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### 2.2 Description of Remediated State

[REDACTED]

[REDACTED]

### 2.3 Description of Program Completed State

[REDACTED]

### 2.4 Program Activities

[REDACTED]

## Critical Energy Management &amp; Load Generation Balancing

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## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
■ [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	
■ [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	■ [REDACTED]
	■ [REDACTED]	
■ [REDACTED]	■ [REDACTED]	■ [REDACTED]
	■ [REDACTED]	
	■ [REDACTED]	■ [REDACTED]
	■ [REDACTED]	
■ [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED]	
■ [REDACTED]	■ [REDACTED]	■ [REDACTED]
	■ [REDACTED]	■ [REDACTED]
	■ [REDACTED]	■ [REDACTED]
	■ [REDACTED]	
■ [REDACTED]	■ [REDACTED]	

## PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

[REDACTED]

[REDACTED]

[REDACTED]

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

# Critical Energy Management & Load Generation Balancing

CONFIDENTIAL

## PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

## 2.6 Program Risks

[REDACTED]

[REDACTED]

[REDACTED]

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$0.7	\$0.4	\$0.2	\$40.7
SRP Expenditures	0.4	0.4	—	—

### 3.2 Program Resource Requirements

Resources to complete this program will be LUMA engineers, consultants and vendors.

### 3.3 Estimating Methods & Assumptions

The program costs were estimated on a rates per hour basis. Hours were estimated based on experience of LUMA subject matter experts associated with the program.

For the new technology, costs are estimated as an order of magnitude based on SME experience and discussions with industry experts. These estimates will need to be refined once the scope is more precisely defined.

### 3.4 SRP Program Timeline & Milestones

**Q1 2022**  
Assess in detail  
the current  
condition of system

**Q1 2023**  
Begin tuning of  
system with  
GenCo

**Q4 2023**  
Remediated  
State



# Warehouse Security

CONFIDENTIAL

## Warehouse Security

### 1.0 Program Description

This program (Warehouse Security) will focus on providing CCTV, card access and fencing at various warehouse locations. This program will replace and add new security technology and hardware to deter, detect and delay security incidents (e.g., intrusion, theft, damage, etc.) at warehouses.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

[REDACTED]

#### 2.2 Description of Remediated State

[REDACTED]

#### 2.3 Description of Program Completed State

[REDACTED]

#### 2.4 Program Activities

[REDACTED]

# Warehouse Security

CONFIDENTIAL

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
■ [REDACTED]	■ [REDACTED]	[REDACTED]
	■ [REDACTED]	
■ [REDACTED] [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED]	
■ [REDACTED] [REDACTED]	■ [REDACTED] [REDACTED]	[REDACTED]
	■ [REDACTED]	[REDACTED]
	■ [REDACTED] [REDACTED]	
	■ [REDACTED]	
■ [REDACTED] [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED] [REDACTED]	
	■ [REDACTED]	
■ [REDACTED] [REDACTED]	■ [REDACTED]	
	■ [REDACTED]	
	■ [REDACTED] [REDACTED]	
	■ [REDACTED]	
■ [REDACTED]	■ [REDACTED]	

### PRIMARY GOAL: PRIORITIZE SAFETY

[REDACTED]  
[REDACTED]  
[REDACTED]

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

[REDACTED]  
[REDACTED]  
[REDACTED]  
  
[REDACTED]  
[REDACTED]

# Warehouse Security

## 2.6 Program Risks


## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditure	—	\$0.9	\$0.6	—
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

The work will be carried out by contractors.

### 3.3 Estimating Methods & Assumptions

This program costs were estimated based on a combination of vendor unit rates and experience. These estimates will be refined once the projects are approved and the scope better defined.



## Initial Budgets

### D.6 Enabling Portfolio

The Enabling portfolio is composed of safety and operational excellence programs that provide a safe workplace through new procedures, tools, training. Investment programs include the provision of new tools and PPE (as well as provisions for their inventory and management), training in skills and safety for all employees, a new program management office specifically designed to handle large capital projects, and new data systems to accurately store and manage data on T&D assets gathered through inspections. LUMA will implement new project and business management procedures and controls to ensure transparent, systematic management of the business, and to effectively administer federal grant funding. Table D-7 below presents a summary of the program spending for the largest programs in the enabling portfolio, followed by a short description each program.

**Table D-7. Enabling Portfolio Spending Estimates by Program (\$ million, real)**

Enabling Programs	FY2022				FY2023	FY2024
	Federal Funded Capital	Non- Federal Funded Capital	OpEx	Total Spend Estimate	Total Spending Estimate	Total Spending Estimate
Vegetation Management	-	-	50.0	50.0	60.0	60.0
T&D Fleet	1.6	23.6	23.2	48.4	24.4	28.6
Capital Programs, PMO & Funding Management Office Setup	11.5	0.3	-	11.8	0.2	-
Tools Repair & Management	-	10.9	-	10.9	3.2	5.9
HSEQ and Technical Training	-	-	9.9	9.9	10.0	8.6
Asset Data Integrity	0.6	2.5	3.1	6.2	11.3	10.2
Project Management Software & Tools	1.4	1.3	-	2.7	0.0	-
Permits Processes & Management	-	-	2.2	2.2	2.2	2.2
Emergency Response Preparedness	-	1.8	0.1	1.8	1.2	0.9
Workflow Processes & Tracking	-	-	1.4	1.4	1.3	0.6
Project Controls, Risk Management & Estimating Offices	1.0	0.2	-	1.2	0.3	-
Construction & Commissioning Management Office	0.9	0.2	-	1.1	0.6	0.0
Materials Management	0.2	0.4	0.4	1.0	2.2	4.3
Operator Training	-	-	0.3	0.3	0.5	-
<b>Grand Total</b>	<b>\$17.0</b>	<b>\$41.3</b>	<b>\$90.4</b>	<b>\$148.7</b>	<b>\$117.4</b>	<b>\$121.3</b>

Note: Spending estimates include federally funded and non-federally funded capital expenses and program-specific operational expenses. General O&M expenses not directly allocated to specific programs are not included.

## Initial Budgets

**Vegetation Management.** This program includes work to abate or mitigate immediate vegetation risk in the most critical locations, along with an ongoing program to clear and re-establish rights-of-way (ROWs) to standard widths. This includes an immediate response for the highest risk sites, along with reclaiming rights-of-way corridors (especially those impacting the transmission and distribution systems). The program will also use a field enabled IT tool to manage the vegetation management program, along with ongoing line clearance, pruning, tree removal, herbicides, etc. and vegetation management training. In addition, the program will evaluate and pilot an advanced artificial intelligence (AI) remote sensing project to improve vegetation management.

**T&D Fleet.** The T&D Fleet program includes a range of activities and investments to bring the current fleet up to industry standards including vehicles, aircraft and equipment. Additionally, activities will be focused on initializing and improving processes for data collection, repair and maintenance of these assets.

**Capital Programs, PMO & Funding Management Office Setup.** LUMA is creating a dedicated Capital Programs department to manage the large number of capital improvement projects to be undertaken. The Capital Programs department will include T&D Project Management offices, a PMO and an IEM office to manage FEMA and other federal funding. This will replace the current PREPA PMO and also include specific project management capabilities. The Capital Programs department will be responsible to execute and manage the overall T&D projects by either using an EPC (Engineering, Procurement and Construction) method or using any combination of Engineering (E only) contractors and/or Procurement and Construction (PC) contractors. Capital Programs department will also fully manage and monitor these contractors hired to engineer, procure and construct the T&D infrastructure works.

**Tools Repair & Management.** This program focuses on a personal protective equipment (PPE) and tooling plan to address safety needs along with putting in place a better system for managing PPE and tools. In addition to acquiring the needed PPE and tools, this program includes implementation of a centralized Tool and Equipment Crib system to improve inventory management, tool maintenance, tool supply and coordination and oversight of tool and equipment use.

**HSEQ & Technical Training.** This program provides health, safety, environment and quality (HSEQ) and technical training to field personnel. During the initial stage, basic technical training will be provided through the LUMA College and HSEQ training conducted by internal subject matter experts and external providers. Personnel will gain technical skills training for field employees to become fully qualified to complete their work safely and efficiently. Subsequent enhanced technical training will be provided through the LUMA College. Enhanced training modules will be developed and administered based on operational needs for the type of technology being implemented but could include areas such as operation of smart grids, work on energized lines (e.g., hot line and barehand programs), splicing of conductors and helicopter work for transmission repairs. This program will help to instill a new safety culture across the T&D System, thus reducing safety incidents, bringing the T&D System into compliance with Contract Standards, including but not limited to OSHA and broader industry standards and improving overall employee efficiency.

**Asset Data Integrity.** This program is targeted at assuring the integrity of key asset data, with a focus on GIS and CMMS. The program works with stakeholders to identify data requirements, determine process and templates for storing data and update asset data systems with data gathered from asset inspections. These systems and the integrity of their information are fundamental for accurate modeling, operations and planning of the T&D System.

## Initial Budgets

**Project Management Software and Tools.** LUMA will introduce new specialized project management, schedule management and project analysis software to ensure efficient execution of capital projects. This includes setup of an IT-based project, program and schedule management tool, a cost management and project analysis/reporting tool, a tool for workforce planning, scheduling, resource leveling and resource management, and a tool to develop, manage and control PMO processes and flowcharts.

**Permit Processes & Management.** LUMA will introduce new systems for managing operational permits to enable the system to comply with permit obligations and to provide support for federal funding requirements. The program will develop new procedures so that responsible parties have the tools to meet permit obligations, and identify additional necessary permits, along with introducing training programs to allow those procedures to be implemented effectively. As part of this program, LUMA will continue to engage with government agencies to adhere to any adjusting permitting procedures or requirements to be implemented after commencement.

**Emergency Response Preparedness.** This program is focused on emergency response management. The program implements the ERP and establishes the Office of Emergency Management and Business Continuity (OEMBC). Also included are establishment of a primary and alternate LUMA Emergency Operations Center (EOC), along with development and elaboration of plans, processes and procedures to be enacted in the event of an emergency. These will include measures to be put in place before, during and after a disaster. Additionally, the program supports acquisition of damage assessment software and accreditation from the Emergency Management Accreditation Program (EMAP).

**Workflow Processes & Tracking.** This program includes several initiatives that address gaps between current state and standard industry methods, practices, and processes to manage, track, and report progress on the performance of work in the field. Specific areas include:

- Establishing proper and safe maintenance regimens (preventive, planned and unplanned corrective, and emergency repairs)
- Adherence to design, maintenance, and construction standards,
- Implementing proper inspection and testing procedures,
- KPIs / Metric performance management with a focus on measuring and driving improvements in work quality, effectiveness, and efficiency, and
- Implementing technologies to reduce cycle time in identifying and remediating any performance anomalies while concurrently supporting the AM function.

**Project Controls, Risk Management & Estimating Offices.** This program entails the creation of the Project Controls, Risk Management and Estimating offices within the Capital Programs department. The Project Controls office will be responsible for project scheduling, cost control and scope management, along with ensuring that projects operate on budget, on time and as per defined scope. The Risk Management office will be responsible for identifying project risks, analyzing risk probability, impact and ranking, planning risk mitigation and calculating required contingency levels for mitigating unavoidable risks. The Estimating office will be responsible for preparing project estimates, cost baselines, etc. for all capital program T&D projects. Each of these offices will be stood up and staffed under this program; however, contractor resources will supplement LUMA employees as needs for capital programs arise but will be managed and supervised through the appropriate offices under the department.

**Construction & Commissioning Management Office.** This program entails the setup of the Construction and Commissioning Management Office (CCMO) under LUMA's Capital Programs

## Initial Budgets

department. This office will be responsible for planning, managing and controlling all construction and commissioning work through the use of either LUMA internal resources or using external construction and commissioning contractors. The office will also be responsible for ensuring that all construction and commissioning work is completed on budget and on time as per the agreed scope.

**Materials Management.** This program covers all aspects of materials management and includes management of:

- Asset recovery
- Oil containment
- Inventory management
- Asset suite reconfiguration
- Demand training
- Implementation and measurement of KPIs related to materials
- Capital plans for material handling and warehousing storage and facility improvements
- Logistics function and related equipment
- Material evaluation and disposition

**Operator Training.** This program will provide all necessary requirements to support new and existing system operator training along with operator competency assessments. As such, the program will address the need to improve current operator training and allow for new cohort(s) of operators to support the system. This will also improve operator response during an emergency situation.

## Vegetation Management

# Vegetation Management

## 1.0 Program Description

This program includes work to abate or mitigate immediate vegetation risk in the most critical locations, along with an ongoing program to clear and re-establish ROWs to standard widths. This includes an immediate response for the highest risk sites (those that pose hazards to public safety or routinely experience tree-caused service interruptions), along with reclaiming rights of way corridors (especially those impacting the transmission and distribution systems). The program will also use a field enabled IT tool to manage the vegetation management program, along with ongoing line clearance, pruning, tree removal, herbicides, etc. and vegetation management training. In addition, the program will evaluate and pilot an advanced AI remote sensing project to improve vegetation management.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

There is no centralized team with the responsibility and authority for maintaining vegetation and managing vegetation-related processes in the existing T&D System, and thus there is no regular vegetation management program in place. In-house employees and contractors do not operate using the most up-to-date utility vegetation management industry standards and best management practices.

Vegetation maintenance has largely been deferred, with the vegetation maintenance work being performed by in-house personnel conducting predominantly reactive or corrective maintenance (a.k.a., “hot spotting”). Some preventive vegetation maintenance work is being performed by contractors working under PREPA’s PMO.

Current pruning practices are not very effective, mostly resulting in excessive regrowth and wounding of trees, which increase the likelihood of structural failure.

Many personnel rely on the use of machetes and do not have access to more useful tools. The equipment that is used by in-house personnel is in poor repair, without the use of specialized vegetation management equipment. There is little use of herbicides and no use of tree growth regulators. The lack of appropriate tools and equipment contributes to low productivity of in-house personnel.

Insufficient tree clearance and lack of vegetation maintenance in general is a significant contributor to system unreliability, especially in extreme weather events such as hurricanes. This also creates a public safety hazard- directly in the form of fallen wires or children climbing trees too close to energized lines and indirectly in the form of power outages.

These findings indicate possible failure to meet applicable legal requirements, policies or standards or the OMA requirements including Prudent Utility Practice. Specifically, these are:

- Act 57-2014, providing that PREB will oversee the compliance of the T&D operator with a vegetation plan in accordance with industry best practices

## Vegetation Management

- Act 17-2019, which establishes priorities for the maintenance of infrastructure of the electric system and create vegetation management plans)
- The OMA which requires LUMA to implement a vegetation management plan in accordance with Prudent Utility Practice and applicable laws.

### 2.2 Description of Remediated State

In the remediated state, the following will apply:

- A centralized vegetation management team will have been created and staffed by professionals who will establish procedures and practices aimed at eliminating public endangerment and promoting a safe and efficient work environment.
- The reestablishing of maintainable tree-conductor clearances on the T&D System, including:
  - Initially, reactive maintenance response that will target specific locations that pose the greatest risk to public safety, reliability, and system capacity (i.e., address the “worst of the worst”)
  - Reclamation of the ROWs that are currently overgrown and out of control and pose a risk to public safety, service reliability and system capacity. This will include being in compliance with Act 17-2019. In the remediated state, LUMA will set a baseline from which LUMA will establish reasonably maintainable conditions.
- Establishment of steady state ongoing preventive vegetation maintenance practices (versus reactive response practices), as individual circuits are reclaimed (consistent with the principles of integrated vegetation management)
- Being in compliance with Section 1.15 of Act 17-2019

### 2.3 Description of Program Completed State

Vegetation related functions will be centrally managed by a dedicated vegetation management (VM) team composed of utility vegetation management industry subject matter experts (SMEs) with the responsibility and authority to complete the work in a timely and effective manner. The program will be guided by the Vegetation Management Plan (VMP) based on current industry standards and in compliance with the requirements of Act 57-2014, Act 17-2019, and the OMA.

The VMP will be based on the principles of integrated vegetation management, which is an approach for sustainable management of vegetation over the long term rather than simply controlling vegetation currently in conflict with overhead lines.

Technical specifications will establish vegetation maintenance work expectations, and process flows will be used to define standard approaches to more efficiently manage the necessary types of maintenance work. Performance measurement and quality systems will be used in managing vegetation maintenance work. A range of specialized vegetation maintenance services will be used to complete the work.

### 2.4 Program Activities

The program includes two major elements. This first involves reclamation of the existing ROWs, planned to occur over approximately the first three years. As individual circuits are reclaimed, they will transition to long term preventive maintenance. The second element is a program of rapid reactive response to address the most critical locations.

# Vegetation Management

A field enabled IT tool will be implemented and used to manage vegetation maintenance work, including planning, scheduling, executing and evaluating the effectiveness of vegetation maintenance activities. The data collected using this tool will be used to support defining resource requirements and budgets, based on quantitative estimates of the vegetation maintenance workload to be completed. Performance measurement and quality-control systems will be established and used to manage vegetation maintenance work.

The VM team will be staffed with SMEs who will act as mentors, assisting in developing SME level of knowledge among the VM employees. A range of specialty vegetation maintenance services will be engaged in executing the work.

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Indirect
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Indirect
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Direct
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Implement Effective Public Safety Practices

Correcting the backlog of untrimmed trees will mitigate public safety risks due to power outages, fallen wires and people climbing onto energized lines.



## Vegetation Management

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

**Objective: Deliver a Positive Customer Experience**

**Objective: Increase Service Reliability**

The primary benefit of effective vegetation management is to reduce outages caused by vegetation-caused line faults. This is a substantial contributor to the current poor reliability of the system. Improved reliability will improve customer experience. Cleared ROWs will also make it easier to assess storm damage and access sites to make repairs, shortening the duration of outages.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

**Objective: Enable Systematic Management of the Business**

**Objective: Enable Employees to Execute Operations Systematically**

Current vegetation management practices are focused on reactive and corrective work, i.e., addressing problems after they arise. A well functioning program will trim vegetation systematically, increasing the efficiency of the workforce and the reliability of the system. A clear VMP will also enable employees to work more effectively and efficiently.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

**Objective: Effectively Deploy Federal Funding**

The poor current conditions of ROWs hampers access to much of the T&D System. By reclaiming these ROWs, access will be improved, thus making Utility Transformation projects financed by federal funds easier and cheaper to build.

**Objective: Restore Damaged Grid Infrastructure**

**Objective: Improve Resilience of Vulnerable Infrastructure**

Rights of way currently contain debris deposited during the hurricanes which will be cleared through a better vegetation management process. Reclaiming rights of way will reduce outages in future hurricanes or weather events.

## 2.6 Program Risks

- The primary risk to delaying the program is that there will be no meaningful improvement in system reliability, and perhaps a further decline resulting in an exceedingly poor level of service for customers. Resources would continue to be wasted on disorganized reactive or corrective maintenance such as hot spotting.
- Inability to meet contractual performance requirements.
- Inability to meet requirements of Vegetation Management Plan required under Act 57-2014, as amended and standards under Act 17-2019, as amended and meet other legal requirements, policies, OMA requirements including Prudent Utility Practice.



# Vegetation Management

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$50.0	\$60.0	\$60.0	\$150.6
SRP Expenditures	\$50.0	\$60.0	\$60.0	\$120.0

### 3.2 Program Resource Requirements

- Recruitment and inclusion of experienced VM SMEs in LUMA's VM team to address any gaps in knowledge and skills to support development of an effective program based on industry standards and best practices
- To the extent dictated by workload and VM related system performance engagement of experienced providers of core and specialized vegetation maintenance services
- IT Tool to support application of performance management techniques across the VM program
- Training of VM workforce on industry standards and best management practices to build required knowledge and expertise

### 3.3 Estimating Methods & Assumptions

The cost estimate is based on spatial analysis to define the VM workload. Satellite imagery (at two-meter resolution) and other remote sensing data sets were used to develop an initial assessment of VM related field conditions. This was supplemented with high resolution, near real time satellite images of the entire T&D System, which were used to refine the estimate and to evaluate the need for “boots on the ground” field validation, which is ongoing.

### 3.4 SRP Program Timeline & Milestones



## T&D Fleet

## T&D Fleet

### 1.0 Program Description

The T&D Fleet program includes a range of activities and investments to bring the current fleet up to industry standards including vehicles, aircraft and equipment. Additionally, activities will be focused on initializing and improving processes for data collection, repair and maintenance of these assets.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

LUMA will be charged with the overall management of approximately 3,725 vehicles and four aircraft. The vehicles range from light and heavy-duty vehicles to equipment for construction and material handling. As summarized in the following table, the vehicles range from light and heavy-duty vehicles to equipment for construction and material handling.

Category	Description	Count
0	Jeeps, Small SUV	515
1	Medium, Large SUV	49
2	Small/Med Pickup	340
3	Large Pickup, Other	294
4	Platform Truck, Other	112
5	Pickup w/ Bucket	222
6	Bucket Truck, Digger Derrick	632
7	Trailers, Other	604
8	Small/Medium Pickup	448
9	Heavy and Other Equipment	509
<b>Total</b>		<b>3,725</b>

There are also 25 land maintenance and repair shops distributed across the island, and one air maintenance and repair shop located at Luis Muñoz Marín International Airport in San Juan. Based on LUMA's gap assessment, the current state of facilities and the maintenance and operation of the fleet reflects an overall maturity rating ranging between "unfocused" and "aware." The "aware" maturity rating, at the upper end of the current assessed range, means that in some cases PREPA exhibits a basic understanding of the need to address these areas and may or may not be in the process of deciding how best to or starting to apply them. While some of these maturity ratings are due to underinvestment, many

## T&D Fleet

are related to processes and controls that are not in place. In several areas (most notably those areas pertaining to compliance with the Puerto Rico Commission on Public Safety (CSP) /US Department of Transportation (DOT), OSHA and/or American National Standards Institute (ANSI) requirements), there is currently no evidence of plans to put processes and controls in place to work toward meeting the standards required.

The current fleet is mainly comprised of aging and deteriorating assets and facilities. In fact, 90 percent of the fleet is beyond the industry standard for expected life (e.g., 6-7 years for trucks and 10 years for heavy duty vehicles). This has led to ineffective and increasingly costly maintenance, exacerbated by poorly maintained or missing tools, ineffective and inconsistently applied practices and standards, and increasing training requirements for employees. Maintenance of the fleet has also suffered due to an outdated and unused fleet management information system which has led to a lack of information regarding the fleet condition, maintenance needs, inspections due, maintenance records and additional difficulties in meeting regulatory mandates for maintenance inspections and record keeping. Gaps exist in all areas of fleet management.

Of critical concern are:

- Currently most, if not all the assets in the fleet do not meet Puerto Rico CSP / US DOT or OSHA / ANSI requirements.
- Maintenance and inventory management practices, processes and procedures are inadequate, outdated and require major overhauls.
- Short- and long-range fleet capital lifecycle planning is ineffective, both in process and execution.
- The general level of training for basic fleet management activities is low or non-existent.
- Annual inspections of the fleet are not current and therefore data regarding the condition of specific fleet assets (i.e., inspection and maintenance records) are broadly inaccurate, and in most cases missing.
- PREPA also reports an urgent need for more trained mechanics. Based on the Utilimarc Standard for maintenance or repair hours required per vehicle, the number of mechanics within the PREPA Fleet Management organization totals only 70 percent of the average for other North American utilities. There also appears to be, at least in the short term, no indication that the requisite number of qualified mechanics will be engaged to make up this shortfall or to outsource the appropriate amounts of work necessary to properly maintain all equipment.

LUMA notes that the above statements are based on a high level review (i.e., not a detailed inspection) of approximately half of PREPA's fleet assets. From this, lacking any detailed testing and maintenance records, LUMA has determined the general state of these assets from a condition and operability perspective, and projected estimated repair vs. replacement percentages across PREPA's entire fleet. These projections / assumptions will continue to be reviewed and revised as LUMA proceeds towards revitalizing the fleet.

## 2.2 Description of Remediated State

The following parameters define the remediated state for fleet operations, addressing the activities required to comply with applicable laws and regulations and assure the safe operation of fleet assets:

- Compliance with all of Puerto Rico's Department of Transportation and Public Works (DTOP), CSP and federal requirements including US DOT, Occupational OSHA and ANSI regulations or standards.



## T&D Fleet

- Related to the above, performance of all applicable inspections and maintenance in accordance with manufacturer recommendations.
- Verification of successful dielectric testing on all operating boom trucks.
- Full implementation of inspection and maintenance records collection and storage procedures in compliance with US DOT requirements. This includes the use of a Fleet Management Information System (FMIS) that stores the records but also enables communication with fleet cost coding and digital connection with telematics, fuel purchasing and other fleet management systems.
- Completion of applicable training and qualification of all mechanics and operators maintaining, driving or using fleet assets. Mechanic training will include hydraulic maintenance certifications.
- Reduction of maintenance backlog to where less than 10 percent of the trucks are in the shop at any given time.

### 2.3 Description of Program Completed State

The fleet program addresses the major deficiencies identified in the gap assessment and expanded upon in the fleet operational plan. Included in the plan are funds for replacement and refurbishment of an aged fleet in poor condition, projects to enhance data acquisition and tools to support better decision making and management in the future.

In the completed state, the fleet will be operating in accordance with industry norms. This includes conforming with all applicable laws and regulations, regular inspections and maintenance of fleet equipment, full training of all mechanics and refresher training for operators, implementation of fuel management practices and owning assets that operate within their useful lives (i.e., a steady and consistent replacement cycle for aging fleet assets).

### 2.4 Program Activities

There are 14 key activities that comprise the overall fleet program.

The T&D Fleet program includes activities to implement regimented testing and inspection processes for all fleet assets, assuring compliance with Puerto Rico's DTOP, CSP, US DOT, OSHA, and ANSI standards, along with recommended inspection and maintenance requirements recommended by the equipment manufacturers. This project will address practices for both daily inspection and testing activities (preventive maintenance) and develop / apply criteria and applicable steps to affect major repairs.

Additionally, capital acquisition of new vehicles to replace those that have passed the point where they can be operated reliably, safely, and cost-effectively is required. This is the largest cost activity and is in response to a substantial backlog of vehicles that are already beyond end-of-life expectations. To make this expenditure feasible, this program must spread replacements over a period of ten years. PREPA's current expenditure levels are less than \$3 million per year. We estimate that capital acquisitions of about \$42 million per year over ten years is required to bring the current fleet makeup up to industry standards.

We must suspend the use of all deteriorated or aging fleet assets that are untested or uninspected, or in an otherwise analogous state until they can be thoroughly inspected, tested, and repaired in a manner that brings them into the minimal legal requirements set forth in regulation by DTOP, CSP, US DOT, OSHA, and ANSI. There would be an ongoing unacceptable risk associated with operating such assets

## T&D Fleet

prior to all testing and inspections being completed, and all aged or deteriorated fleet assets are repaired or replaced.

Additional near-term projects in the T&D Fleet program include:

- Improvement of the current process for sourcing parts, approving third-party repairs, approving purchase orders for parts and repairs, and the usage of third-party vendors that will reduce the current maintenance backlog.
- Implementation of a regimented fleet fuel management and purchase program.
- Full deployment of a regimented fleet telematics system.
- Implementation of programs and associated processes for handling vehicle and equipment waste.
- Installation and/or repair of hoists, mechanics' tools and equipment at fleet shops.
- Assessment of all fleet shops to identify deficiencies and perform facility and structural improvements at all fleet shops.
- Ensure compliance with DTOP, CSP, US DOT, OSHA and ANSI standards, along with recommended inspection and maintenance requirements from the equipment manufacturers.
- Deployment of an FMIS to track maintenance records for all fleet vehicles and preventative maintenance programs.
- Removal from fleet shops of end-of-life fleet, obsolete inventory, all other non-functional equipment, hazardous waste, and other detritus.
- Rebranding of PREPA fleet to identify it as part of LUMA, as specified by US DOT (i.e., that commercial motor vehicles display the company name and US DOT number).
- Installation of double-walled fuel tanks at all 25 fleet shops to serve as an emergency supply for day-to-day operations, aimed at improving efficiency for line workers, as well as reducing the risk of theft at the retail. This will also allow for additional fuel to be stored for use during storm seasons.

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
☒ <b>Prioritize Safety</b>	☒ Promote a Safe Workplace	Direct
	☒ Implement Effective Public Safety Practices	Direct
☒ <b>Improve Customer Satisfaction</b>	☒ Deliver a Positive Customer Experience	Direct
	☒ Increase Service Reliability	Indirect
	☒ Deliver Electricity at Reasonable Prices	Indirect
☒ <b>Operational Excellence</b>	☒ Enable Systematic Management of the Business	Indirect
	☒ Pursue Project Delivery Excellence	Indirect
	☒ Enable Employees to Execute Operations Systematically	Direct
☒ <b>System Rebuild &amp; Resiliency</b>	☐ Effectively Deploy Federal Funding	
	☒ Restore Damaged Grid Infrastructure	Indirect

# T&D Fleet

Primary Goals	Objectives	Direct or Indirect Impact
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
	<input type="checkbox"/> Other	

## PRIMARY GOAL: PRIORITIZE SAFETY

### Objective: Promote a Safe Workplace

Reduced risk of safety related incidents since vehicles are routinely inspected and properly maintained, operator and mechanic training is improved, and the oldest and worst condition fleet assets are retired.

### Objective: Implement Effective Public Safety Practices

Fewer accidents and equipment malfunctions due to better maintained fleet assets and well-trained operators.

## PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

### Objective: Deliver a Positive Customer Experience

Improved response time for customer service due to more efficient routing via telematics (e.g., routing of the closest available crew to address a customer outage).

### Objective: Increase Service Reliability

Reduced service restoration times, as measured by SAIDI (average customer minutes out of service) and improved fleet responsiveness, particularly during major events.

### Objective: Deliver Electricity at Reasonable Prices

Proper maintenance and fleet lifecycle replacement practices will reduce required spending on fleet maintenance as well as decreasing the labor downtime associated with inefficient means of transportation for line crews.

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

### Objective: Enable Systematic Management of the Business

The implementation of a FMIS provides visibility to key elements that define the operability (current state) of fleet assets.

### Objective: Pursue Project Delivery Excellence

Improve crew operating efficiency by providing the right vehicle and/or equipment for the job.



## T&D Fleet

### Objective: Enable Employees to Execute Operations Systematically

Reduced overtime due to availability of functioning fleet assets during regular working hours. Current work rules allow line workers to go home with pay when their trucks are undergoing repairs since spares are not available to use while trucks are in repair. By bringing vehicles up to industry standards, truck downtime will be reduced, thereby increasing efficient use of standard working hours for line crews.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

### Objective: Restore Damaged Grid Infrastructure

Improve crew operating efficiency by providing the right vehicle and/or equipment for the job.

## 2.6 Program Risks

Absent this program, the current condition of fleet assets, lack of basic staff training and inconsistent and ineffective maintenance practices pose a substantial and continuing risk of safety related incidents. Given the need to continue to operate poorly maintained assets over an extended replacement and repair period, provisions for improved basic training and industry standard operating and maintenance practices can partially mitigate these risks. These provisions will be substantially reduced over time, once the fleet and its associated maintenance and repair practices are aligned with the US DOT regulations regarding driver / operator safety, and/or applicable ANSI or OSHA Standards for testing and inspecting major equipment have been met.

The necessary continued operation of a deteriorating fleet over a phased implementation period also has risk implications, which again will be mitigated as aging fleet assets are replaced and effective maintenance and repair practices are put in place.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditure</b>	<b>\$48.4</b>	<b>\$24.4</b>	<b>\$28.6</b>	<b>\$265.3</b>
SRP Expenditures	\$48.4	\$24.4	\$28.6	\$41.4 <sup>1</sup>

### 3.2 Program Resource Requirements

LUMA anticipates a shortage of mechanic trainers in Puerto Rico. In the short-term, LUMA plans to import trainers, while in parallel exploring the option of establishing courses and certifications needed for mechanics at a local mechanic college.

<sup>1</sup> Per Timeline presented in Section 3.4 (below), LUMA is projecting reaching the remediated state during the second half of FY 2025.

## T&D Fleet

For equipment with long-lead times, we are working with Materials Management and Procurement to determine optimum approaches for ordering and maintaining inventory of such equipment for our most critical fleet assets.

### 3.3 Estimating Methods & Assumptions

The ongoing capital replacement and refurbishment project, which represents the bulk of this program, is estimated using a Lifecycle-Based Replacement Forecast by asset class. LUMA's estimates assume an economically useful life for various fleet asset classes based on normal industry practice. The actual replacement values originate from Appendix G1 of Sargent and Lundy's Conceptual Transmission and Distribution 10-Year Capital Investment Plan for Reliability.

### 3.4 SRP Program Timeline & Milestones





## Capital Programs, PMO & Funding Management Office Setup

# Capital Programs, PMO & Funding Management Office Setup

## 1.0 Program Description

LUMA is creating a dedicated Capital Programs department to manage the large number of capital improvement projects to be undertaken. The Capital Programs department will include T&D Project Management offices, a PMO and an IEM office to manage FEMA and other federal funding. This will replace the current PREPA PMO and also include specific project management capabilities.

The Capital Programs department will be responsible for executing and managing T&D projects. This execution will be handled through in-house resources, an EPC (Engineering, Procurement and Construction) method or any combination of Engineering (E only) contractors and/or Procurement and Construction (PC) contractors. The Capital Programs department will fully manage and monitor the work of any contractors on T&D capital projects, including but not limited to those hired to engineer, procure and construct T&D infrastructure.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

The PREPA PMO was formed in 2017 and is currently responsible for a wide range of projects including fiscal year planning, PPOAs, accounts, invoicing, procurement and contracts. Additionally, it is responsible for project related functions of project execution, project control, stakeholder management and reporting.

LUMA's gap assessment of the PREPA PMO indicates a need to enhance project management capabilities for capital projects given the scale of the upcoming work. Further analysis also indicated that the collection and display of key project management data is below industry standards; current data is manually maintained with limited capabilities and minimal KPIs. The PREPA PMO is mainly focused on actuals vs. budgeted spending and contractor resources. Work in progress is collected from contractor invoicing rather than from physical progress completion. KPIs for project monitoring and tracking for scope, quality, risk, cost and schedule are not available.

Given the wide range of functions currently under the purview of the PREPA PMO, and the results from the gap assessment, this unit is not adequately resourced and equipped to manage the large annual capital outlay required for upgrades to the T&D infrastructure.

The structure of the PREPA PMO does not reflect the capability standards required by the Project Management Institute for capital projects and project management. A PMO focused on capital projects would be responsible for establishing project management standards, processes, procedures, guides, project management software tools, KPIs, project management dashboards, progress reports, etc. The PREPA PMO currently does not include a dedicated office for managing capital programs.

## Capital Programs, PMO & Funding Management Office Setup

### 2.2 Description of Remediated State

This program is not part of the SRP.

### 2.3 Description of Program Completed State

The completed program will include a comprehensive Capital Programs department which will be responsible for:

- Project planning
- Project management
- Project execution and closeout, including support for contract administration to manage high-dollar-value programs

In the completed state, each office under Capital Programs will be able to develop, track and display KPIs for project and program management relevant to their specific function, both for internal and external reporting. Other important functions under the Capital Programs department such as risk management, controls, construction, IT software and tools, etc., will be discussed in other program briefs.

As noted above, this program brief focuses on the following offices, which together comprise this program:

- Transmission & Distribution Project Management offices: Covers planning and management for transmission and distribution projects
- PMO: Drives planning, developing, implementing and training related to process, procedures, tools, templates, etc. that will be used by all offices within the Capital Programs department
- IEM office: The IEM office will oversee funding management across all LUMA federally funded projects. In particular, the IEM office will be responsible for managing FEMA funding related to all capital programs, and providing administrative support, controls and all communication with FEMA/COR3.

### 2.4 Program Activities

- Initiate, plan and prepare project management plans and subcomponent plans (schedule management, cost management, scope management, HSEQ plan, communication plan, risk management plan, procurement plan, contract management plan, construction plans, commissioning plans, etc.) for T&D projects
- Initiate, plan and prepare PMO related management plans, processes, procedures, flowcharts, templates, knowledge base, etc.
- Set up a PMO dedicated to development of the Capital Program Execution Model roadmap and responsible for developing project management processes, procedures, tools, templates and governance
- Setup a Transmission and Distribution Project Management Office responsible for project initiation, planning, execution, monitoring and controlling and closeout of T&D infrastructure projects
- Setup a federal funding management office (IEM) responsible for managing the FEMA funding for all Capital Program T&D projects including administration support, controls and all communication with FEMA

# Capital Programs, PMO & Funding Management Office Setup

- Initiate, plan and prepare a Capital Programs training plan, training sessions, training manuals and user manuals, including training for project portfolio management tools, scheduling tools, cost control tools, contract administration tools and reporting tools
- Initiate, plan and prepare KPIs to track and monitor project progress and health in terms of meeting scope, costs, time and quality
- Assess, plan and setup office facilities, IT hardware and furniture for the Transmission and Distribution Project Management, PMO and IEM offices
- Manage and monitor external contractors working on Engineering, Procurement and Construction aspects of the T&D infrastructure projects to ensure completion on time and on budget
- Develop, implement and manage a procedural framework for identifying, collecting, transmitting and filing controlled documents for Capital Programs
- Provide continuous improvement of processes to ensure that learnings from existing projects, regulatory advancements and changes to organizational framework are implemented within projects consistently and effectively
- Implement and deliver a Lessons Learned process and strategy to ensure future project success from previous learnings
- Initiate, plan and develop Quality Assurance / Quality Control (QA / QC) templates designed for monitoring process compliance

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input type="checkbox"/> Increase Service Reliability	
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Direct
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Direct
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Direct
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Indirect
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	

## Capital Programs, PMO & Funding Management Office Setup

Primary Goals	Objectives	Direct or Indirect Impact
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> Other	<input type="checkbox"/> Other	

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

The LUMA Capital Programs department will closely track and monitor project spending and ensure that projects come in on time and on budget.

Development of KPIs and the processes and tools needed to support them is an important element of utility best practice.

The department will also ensure that systems are in place to track risks and issues and record all variances and justifications.

#### Objective: Pursue Project Delivery Excellence

A dedicated Capital Programs department will help to ensure that transmission and distribution projects are responsibly managed, and that all relevant stakeholders (both internal and external, especially customers) are kept well informed of the project progress, costs, timelines, risks, delays and any issues enhancing their experience.

#### Objective: Enable Employees to Execute Operations Systematically

The LUMA Capital Programs department will closely track and monitor project spending and ensure that projects are on-budget, that systems are in place to track risks and issues and record all variances and justifications. It will be well staffed and equipped to manage the large number of projects that will be required to be planned and executed every year.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Effectively Deploy Federal Funding

The IEM office will be responsible for liaising with FEMA to support funding for all capital programs. This dedicated relationship will allow for clear lines of communication with FEMA and ensure proper administration support, controls and communications with FEMA.

Additionally, the IEM Office will work with relevant offices under the Capital Programs department (including the PMO) such that all FEMA requirements (including reporting and structural requirements) continue to be met on an ongoing basis.

#### Objective: Restore Damaged Grid Infrastructure

By providing oversight across all capital projects, the Capital Programs department will help to ensure the required investments to restore damaged grid infrastructure, along with making sure these are made on time and on budget.



## Capital Programs, PMO & Funding Management Office Setup

### Objective: Improve Resilience of Vulnerable Infrastructure

The Capital Programs department will manage and oversee all capital projects, including investments to improve resilience of existing infrastructure.

## 2.6 Program Risks

If creation of the Capital Programs department is delayed, there would be no dedicated oversight function across LUMA's capital projects. The implications of not establishing this department are inefficiencies, delays and cost overruns associated with poorly managed capital projects.

There would also be no capability to own, plan and manage the T&D infrastructure rebuild which is vital to the improvement of electrical service, public safety and employee safety.

If the PMO is delayed there would be no processes, plans, templates, procedures, checklists, forms, etc., for use across LUMA. As such, project teams would be missing key resources to deliver projects.

If creation of the IEM office is delayed, then there would be a delay in submitting project data to FEMA and other federal organizations. This would in turn delay execution of federally funded projects. Such delays could also delay other projects as there would be no dedicated office to arrange project funding prior to project start.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$11.8	\$0.2	—	—
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

Description	Max. Staffing Level (Facilities, IT, Hardware)	Staffing Required for Standing Up
PMO	13	6
Project Management	41	11
IEM	30	30
Assumed Staffing Level	84	47

## Capital Programs, PMO & Funding Management Office Setup

### Estimating Methods & Assumptions

this program are based on the staffing levels shown above.

The cost estimates for

For this program, we have assumed 47 full-time employees (including 30 for IEM). Office facilities, IT hardware, furniture and associated expenses are not included in this estimate.

## Tools Repair & Management

# Tools Repair & Management

## 1.0 Program Description

This program focuses on a PPE and tooling plan to address safety needs along with putting in place a better system for managing PPE and tools. In addition to acquiring the needed PPE and tools, this program includes implementation of a centralized Tool and Equipment Crib system to improve inventory management, tool maintenance, tool supply and coordination and oversight of tool and equipment use.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

LUMA is responsible for the safe operation of the Puerto Rico T&D Electrical System which includes the safety of employees and the general public. Through our gap assessment and site observations we identified PREPA's T&D Operations current tooling system is well below prudent utility safety, OSHA and IEEE standards. This wide gap leaves both employees and the public at risk of injury or fatality. PREPA lacks both an adequate tool maintenance program and a dielectric insulated tool program, a basic requirement to be OSHA compliant and keep employees safe. PPE and tools are a foundation for all workers in safety sensitive positions and current PPE and tools are not sufficient to keep LUMA employees safe.

LUMA's new T&D Operations organization will consist of approximately 1,100 field based employees that require safe PPE and tooling for approximately 80 fleet units. Listed are some examples of PPE and tools: Fire retardant clothing (FRCs), rubber gloves, potential indicators, metering testing equipment, live line sticks and rubber goods, ground chains, jacks, grips, tampers and jackhammers.

LUMA plans to purchase all the highest safety priority PPE and tools to ensure the employees can work safely and follow all OSHA rules as early as possible in the commencement period, and then every year after, targeting worn-out / failed tools or lower priority tools.

Currently PREPA operates their own dielectric testing facility with the intent to provide dielectric testing of rubber gloves, rubber goods, live line tooling and fleet equipment (booms). This department currently operates well below the needs of the organization due to factors such as the following:

- Lack of adequate employee training and testing equipment
- Inadequate size of facilities
- Inadequate processes, practices and inventory

In August 2020, the recertification of the dielectric testing equipment expired. This prevented recertification of all rubber gloves throughout PREPA. Personnel could not work on the system until the situation was rectified. This situation led to increased cost, negative employee morale and increased customer outages, all due to an inability to carry out planned maintenance.

PREPA uses significant tool and fleet resources to carry out their capital, operations and maintenance programs. Currently, workgroups of field personnel throughout Puerto Rico are responsible for the initial



## Tools Repair & Management

supply, ongoing maintenance and testing of their tools. Each workgroup also manages a significant inventory of equipment with specialized items that are required to perform certain work on an ad hoc basis, but are not necessarily used in day-to-day activities.

The lack of a department/function to oversee and manage the tools department is a leading cause of the current inefficiencies, added costs and inability to respond to customer needs. Due to lack of inventory management and control, tools are frequently lost, stolen, misplaced, hoarded and poorly maintained.

### 2.2 Description of Remediated State

This PPE and tooling plan will address the major safety and OSHA deficiencies identified in the gap assessment and site assessments. Included are funds to replace aged and purchase missing PPE and tooling that will allow LUMA to meet Prudent Utility Practice and OSHA standards.

In the remediated state, T&D field employees will have the required necessary PPE and tools to safely operate the complex and hazardous electrical system which complies with LUMA and OSHA standards. This includes conforming with all applicable laws and regulations, along with regularly inspecting, testing and completing annual certifications on tools which will keep employees safe and increase the life expectancy of those tools. This will reduce the need for replacements, lowering operating costs. The PPE and tools will also be key for LUMA to quickly respond to any large-scale events or disasters that affect the electrical utility system.

As part of the remediated phase, LUMA will also implement a dielectric testing program for testable tools that will ensure all rubber gloves, rubber goods, live line tools and fleet equipment (booms) will be ready and available for LUMA teams. This program will include a requirement to migrate the physical testing of these goods to a third-party vendor.

### 2.3 Description of Program Completed State

In addition to the aspects of the remediated state above, the completed state will include implementation of the tool inventory and tracking management program, which proposes implementing a centralized Tool and Equipment Crib system to improve:

- Management of inventory levels
- Tool maintenance programs
- Tool supply and coordination
- Use of certain tools and equipment

This program will develop a tool and equipment management system that promotes cost efficiencies by securing competitive pricing for tool purchase, delivery, maintenance, refurbishment, and testing. It will also implement new initiatives, such as a barcode scanning system and inventory management system (IMS) to track these items and their maintenance programs. The program will introduce efficiencies and improve utilization factors for common use items by implementing a centralized system to manage inventory levels and maintenance programs for tools and equipment.

The first phase of implementation will focus on inventorying all tools and prioritize the purchase of required tooling.





## Tools Repair & Management

The introduction of a tool inventory management system will allow for:

- 10% improvement to General Plan and Elevation (GP&E, i.e., capital) budgets
- Improved use of high criticality tools
- Improved visibility of low use tools
- Reallocation of some tasks from field workgroups to the dedicated Tool & Equipment Crib
- Reduced cost for testing (~50% reduction)
- Development of a purchasing agreement for new tools
- Tracking of assets using a barcode scanning program
- Regular pickups and deliveries to the field locations

The introduction of an equipment inventory management system will allow for:

- Improved visibility and use of specialized equipment (low use equipment)
- Coordination and dispatch of equipment to field locations as required
- Single point of contact with LUMA Fleet Services for specialty equipment maintenance

### 2.4 Program Activities

- Complete a current employee PPE inventory and health assessment
- Complete a current equipment tool inventory and health assessment
- Compare current PPE and tool inventory against LUMA's new requirements
- Prioritize damaged or missing PPE and tools
- Implement a dielectric test program on all dielectric tools and equipment. Immediately test all tools that have not been tested to LUMA standard required timelines.
- As per OSHA, ensure all rated equipment meets manufacturers recommendations
- Purchase all high priority PPE and equipment necessary for the employee to work safely
- Replace worn-out or missing equipment to increase further employee safety and increase worker productivity
- Implement training program to safely operate and maintain PPE and tools
- Develop tool work methods
- Track and inventory all tools
- Purchase FRC uniforms for all field-based employees
  - Purchase of a tool management program
  - Inventorying of all tools, which includes barcoding certain types of equipment
  - Completing an analysis of current and future work to determine tooling needs versus the number of trained personnel, followed by comparing this to industry best practices
  - Setting up and hiring a team to manage the program
  - Competitively tendering a contract for a third party organization to complete all required dielectric testing needed for LUMA
  - Development of a required list of dielectric tools for annual certification programs and purchasing them
  - Relocation of specialized/less frequently used tools and equipment to central locations for maintenance, storage and redeployment
  - Set up of vendors for high volume / low cost tools
  - Development of efficiency metrics such as amount of deployment, transportation, lost or missing tools, and damaged tools (including cost of repair)
  - Develop an annual tools maintenance, replacement and additions budget

# Tools Repair & Management

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Direct
	<input checked="" type="checkbox"/> Increase Service Reliability	Indirect
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Indirect
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Direct
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Indirect
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Indirect
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Direct
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

The acquisition of safe and proper PPE and tools for employees will enable compliance with laws and regulations as well as LUMA's and OSHA's own rules.

This program will lead to a reduction of risk of incident or fatality to employees.

Using the correct tools will increase correct worker ergonomics and reduce numerous minor injuries.

By using appropriate PPE (e.g., FRCs, fall arrest, rubber cover up, etc.), employees are better protected.

Dielectric tools and equipment tested to meet LUMA's dielectric testing protocols will help improve safety for employees.

## Tools Repair & Management

### **Objective: Implement Effective Public Safety Practices**

Appropriate PPE and tooling will allow employees to respond quickly and efficiently to downed lines, traffic accidents, etc.

The correct PPE and tools will allow LUMA to be better prepared for a safer response to future emergencies or disasters.

### **PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION**

#### **Objective: Deliver a Positive Customer Experience**

Improved customer service serving to improve the LUMA brand – the tool crib can dispatch required tools to personnel upon request, allowing them to complete jobs for customers faster.

Reduction of third-party damage due to climbing on customer's property.

Increased positive visibility through use of appropriate PPE, uniforms and employees not borrowing customers tools to complete work.

#### **Objective: Increase Service Reliability**

Better tools lead to better, longer lasting repairs, reducing faults and contributing to service reliability.

Having the correct tools at the right time will allow employees to deal with situations such as outages much quicker.

In the event of an emergency, disaster or catastrophic event, correct tooling will aid the LUMA employees to be better prepared to respond to outages and make the necessary repairs to restore the customers quicker than past events.

### **PRIMARY GOAL: OPERATIONAL EXCELLENCE**

#### **Objective: Enable Systematic Management of the Business**

Decreased O&M maintenance budget as tools are maintained in a controlled environment.

Decreased amount of stranded tool assets (every location has a specific tool that is only used a few times a year).

Less downtime for employees due to inadequately operating tools.

#### **Objective: Pursue Project Delivery Excellence**

Decreased capex tooling budget for replacements and end of life equipment.

#### **Objective: Enable Employees to Execute Operations Systematically**

Reduced overtime due to availability of tools, employees having the right tools with them or able to find them quickly.

Increased productivity due to tools working better and reduced time wastage due to lack of correct tooling or lack of timely certification of equipment life.



## Tools Repair & Management

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Effectively Deploy Federal Funding

Added benefit of correct and available tooling is their deployment on projects that use federal funding. Increased productivity of employees, reduced time wastage and work done more effectively increases the efficiency with which funding is deployed by reducing waste and inefficiencies.

#### Objective: Restore Damaged Grid Infrastructure

The adequate and approved live line PPE and tooling available will also help decrease the number of planned outages that customers will face as crews make the necessary repairs to the system.

#### Objective: Improve Resilience of Vulnerable Infrastructure

Correct and available tooling will assist LUMA to respond to outages quicker and make the necessary repairs which will lower SAIDI.

## 2.6 Program Risks

There is a substantial downside risk to failing to pursue this program. Employees will not have the PPE and tools to safely operate and maintain the electrical system. LUMA will not be in compliance with current laws and OSHA regulations. In this scenario LUMA anticipates the following specific outcomes:

- Increased customer wait times for outage resolutions
- Increased O&M costs due to employee downtime and lack of repairs
- Increased cost of contractors due to higher demand
- Dielectric tools not being tested as per LUMA's dielectric testing practice and OSHA's rules
- Purchasing of duplicate tooling due inadequate inventory tracking
- Increased failure of specialized tools due to lack of training and poor maintenance

Furthermore, the lack of safe and correct PPE and tooling will hinder LUMA's emergency response readiness and, in the event of a large scale event, the length to time to make critical repairs to the system will not improve.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$10.9	\$3.2	\$5.9	\$27.7
SRP Expenditure	\$10.9	\$3.2	\$5.9	—

### 3.2 Program Resource Requirements

Funding to purchase tools and conduct the necessary training.



# Tools Repair & Management

## 3.3 Estimating Methods & Assumptions

- Applicable Standards and Codes:
  - OSHA
  - IEEE
  - LUMA's Safety Practices, Programs, Work Methods
  - Prudent Utility Industry standards
  - Labor law
  - State Law
  - Manufactures recommendations
- In-Service Date:
  - 2 weeks after commencement, then prioritized spend over the calendar year. Then annually at the beginning of the fiscal year.
- Program Standards or Requirements:
  - LUMA's safety standards
  - LUMA's Safety Management Systems
  - LUMA's work methods
  - LUMA's training programs
- Contract or internal resources:
  - Approximately 1,134 field/technical employees
  - 800 pieces of fleet that will need to be properly tooled
- Historical program information:
  - PREPA tool inventory (waiting on RFI)
- Support from scheduling and estimating

## 3.4 SRP Program Timeline & Milestones



## HSEQ & Technical Training

# HSEQ & Technical Training

## 1.0 Program Description

This program provides HSEQ and technical training to field personnel. During the initial stage, basic technical training will be provided through the LUMA College<sup>1</sup> and HSEQ training conducted by internal subject matter experts and external providers. Personnel will gain technical skills training for field employees to become fully qualified to complete their work safely and efficiently.

Subsequent enhanced technical training will be provided through the LUMA College. Enhanced training modules will be developed and administered based on operational needs for the type of technology being implemented but could include areas such as operation of smart grids, work on energized lines (e.g., hot line and barehand programs), splicing of conductors and helicopter work for transmission repairs.

This program will help to instill a new safety culture across the T&D System, thus reducing safety incidents, bringing the T&D System into compliance with contract standards (including but not limited to OSHA and broader industry standards) and improving overall employee efficiency.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

Gap assessments have uncovered the following:

- HSEQ training provided to employees is minimal. Many current safety processes are not OSHA compliant.
- A need to improve the overall safety culture, with existing practices leading to many safety incidents that could have been avoided.
- Expectations and requirements for employees are unclear, contributing to a lack of accountability.
- Currently, a lack of workforce development measures contributes toward non-compliance with industry standards.
- The skilled labor workforce is undertrained (line workers, fleet mechanics, power system electricians, techs, etc.).
- A framework of technical training standards does not currently exist, including lack of apprentice programs, competency assessment programs and in-house training experts:
  - In particular, no line worker apprenticeship program exists, generally a four-year program with 8,000 hours that is registered with the US Department of Labor (DOL).
  - Since basic technical training is lacking, employees also do not have the prerequisites for enhanced technical training and such programs do not currently exist.
- No continuing education is completed.
- Current practices may not meet requirements, policies or standards under OMA, Act 57-2014, as amended, or Act 17-2019, and Prudent Utility Practices.

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<sup>1</sup> LUMA College for Technical training, LLC will be a separate entity from LUMA but will work in close alignment with LUMA.

## HSEQ & Technical Training

### 2.2 Description of Remediated State

The primary characteristic of the remediated state is that all field personnel will have received basic HSEQ and technical training to be able to perform their respective functions safely and effectively. Additionally, the following will apply:

- Field practices across LUMA will be in compliance with OSHA standards.
- An Apprentice 1 program will have been established and registered with DOL. All line workers will be actively participating in it or have received the equivalent journey level by grandfathering. This program would include entry-level training and the program would be filled on regular basis to replace turnover workforce.
- Initial onboarding to LUMA safety and work practices for all skilled trade employees will be taking place.

### 2.3 Description of Program Completed State

In addition to the characteristics noted for the remediated state, the completed state will include the following characteristics:

- Safe work processes are in place and employees are trained and execute work safely and efficiently.
- Employees are more engaged and safety conscious, resulting in a reduction in incidents and OSHA recordable rates, meeting performance metric targets.
- Accurate data is reported, analyzed and used to identify leading indicators and support ongoing HSEQ campaigns.
- Basic technical training will be administered on an ongoing basis across field employees.
- LUMA would be consistently filling pre-apprentice, apprentice, and advanced / continuing education and training, with all line workers and field personnel continuing to be actively in or having completed an apprenticeship.
- LUMA would have successfully achieved implementation of continuing education to meet regulatory requirements and improve workforce safety and efficiency.
- Enhanced technical training programs will be available for employees on an ongoing basis. The administration of these programs will be agile, meaning that the trainings can be upgraded, modified and tailored to employee functions, technology requirements and the needs of the organization as new technologies are added and implemented. Potential training modules include operation of smart grids, control/operation of Advanced Metering Infrastructure (AMI), splicing of conductors, energized line operations (e.g., hot line and barehand programs) and helicopter work for transmission. Most of these programs will be administered through the LUMA College and supplemented by subject matter experts (SMEs) based on training needs.

### 2.4 Program Activities

- Initially establish a process to select employees for priority HSEQ training and subsequently train those employees
- Ensure work processes align with training objectives
- Implement documented work processes
- Develop an HSEQ standard training curriculum including criteria, objectives and outcomes that meets industry standards and best practices
- Training of employees according to the new HSEQ training curriculum



## HSEQ & Technical Training

- Determination of internal groups' HSEQ and technical training needs and expectations as determined by working closely with them
- Identify, prioritize, and complete onboarding training (year one)
- Consistently fill pre-apprentice program by recruitment throughout Puerto Rico
- Develop, register, and operate DOL apprenticeship
- Register and complete apprenticeships for line workers
- Prioritize training with internal campaigns
- Commit internal resources toward refresher training and continuing education; run programs continuously
- Develop course work for enhanced technical training across LUMA functions including technical services, vegetation management, fleet and material management
- Develop specific training programs for enhanced technical training for line workers and other field personnel
- Administer both basic and enhanced technical training on an ongoing basis for employees based on their functional requirements

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Indirect
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Direct
	<input checked="" type="checkbox"/> Increase Service Reliability	Indirect
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Indirect
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Direct
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Indirect
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Indirect
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	



## HSEQ & Technical Training

### PRIMARY GOAL: PRIORITIZE SAFETY

**Objective: Promote a Safe Workplace**

**Objective: Implement Effective Public Safety Practices**

Basic HSEQ training across the workforce leads to a safer workplace. Improving safety culture results in a reduction in incidents and OSHA reportable claims.

Technical training programs will increase safe work processes and efficiency by upskilling all skilled labor employees through delivering training focused on knowledge, skills and behaviors of LUMA employees. Courses include grounding, bucket truck rescue, OSHA, and others. A better trained work force will also allow for more timely identification of public safety issues.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

**Objective: Deliver a Positive Customer Experience**

**Objective: Increase Service Reliability**

This program will enable employees to respond to outages and customer needs more efficiently, delivering both better service and an improved customer experience.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

**Objective: Enable Systematic Management of the Business**

**Objective: Pursue Project Delivery Excellence**

**Objective: Enable Employees to Execute Operations Systematically**

Properly trained employees will be able to deliver higher quality project work in a more systematic manner. Better trained employees through this program will also reduce downtime and overtime requirements and increase employee productivity, along with reducing the amount of error and re-work. Training programs will further help improve work quality which will translate into better project delivery.

Increasing data tracking and reporting on HSEQ training will lead to increased accuracy of performance metrics. Clarifying training expectations and requirements will increase accountability and contribute to better causal analysis and follow-up. Improving workforce development will allow LUMA to comply with industry standards.

### PRIMARY GOAL: SYSTEM REBUILD AND RESILIENCY

**Objective: Restore Damaged Grid Infrastructure**

**Objective: Improve Resilience of Vulnerable Infrastructure**

Better trained employees will help to restore damaged infrastructure and allow for greater resilience in the event of an emergency.

## 2.6 Program Risks

An unskilled workforce is a danger to itself and others working near them. Providing training for all employees from novice to skilled personnel is essential to ensure the safety of employees and the general public. With current health and safety metrics far worse than industry averages (nine times worse than average utility standards) and the lack of basic HSEQ training being a primary contributor to this situation, continuing with the status quo poses a major safety risk likely to result in serious injury or

## HSEQ & Technical Training

fatality. At best, reducing safety incidents and meeting performance targets will be difficult without a trained and competent workforce.

In the event of an emergency, correct training will allow LUMA employees to be better prepared to respond to outages and make the necessary repairs to restore service to customers quicker than in past events. Without this program, employees could remain underprepared for such an emergency.

Additionally, statutory and OSHA regulatory compliance may be adversely affected.

Lack of training would also not allow LUMA and its employees to make much needed customer service gains, and customers will continue to see extended wait times for outages. Not pursuing a strong training program will also result in increased costs of service due to employee downtime and contractor costs.

There is also a substantial downside risk of failing to pursue enhanced technical training (i.e., top quartile) programs. As new technologies are implemented throughout the LUMA system, employee needs will continue to evolve, and enhanced training will be required to adapt.

### 3.0 Program Funding & Timeline

#### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditures</b>	<b>\$9.9</b>	<b>\$10.0</b>	<b>\$8.6</b>	<b>\$101.4</b>
SRP Expenditures	\$9.9	\$10.0	\$8.6	\$9.6

#### 3.2 Program Resource Requirements

Employees will use their personal tools, equipment and Personal Protective Equipment (PPE) for training. Training manager and coordinators (internal and external) will administer training programs. LUMA College will provide technical training. Particular training modules will require trainers, writers and training consultants, along with training materials, props and training specific technologies. Specific training modules may have dedicated location requirements, with overnight stays and travel depending on the training location.

#### 3.3 Estimating Methods & Assumptions

These programs and estimates were developed by comparing LUMA's completed future state to a typical US utility training program. Approximately 2,000 – 2,500 LUMA employees will need HSEQ and technical training. This estimate could change based on recruitment levels.

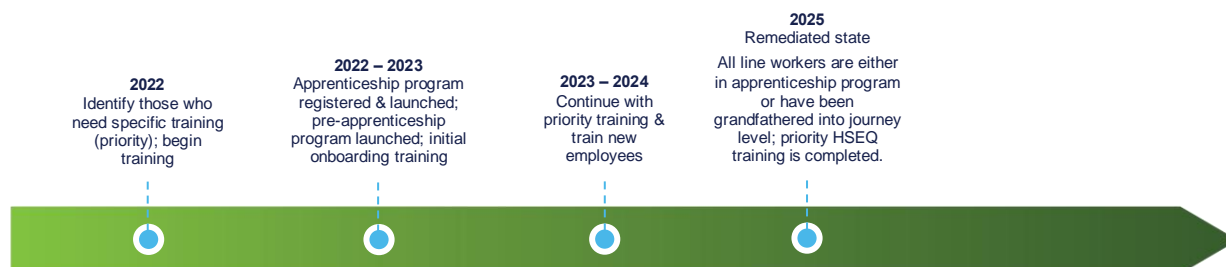
Based on costs at other campuses, these estimates were developed using the number of LUMA employees, the LUMA College's expected capacity and typical costs for training services at parent companies and outside vendor costs. Estimates were also informed by applicable standards and codes, including OSHA, the Institute of Electrical and Electronics Engineers (IEEE), prudent utility industry standards, manufacturer recommendations and planned LUMA safety practices, programs and work methods. Training frequency was based on industry standards or regulatory requirements.



## HSEQ & Technical Training

HSEQ and technical training requirements may change over time and shifting priorities could potentially result in the development or removal of course contents.

### 3.4 SRP Program Timeline & Milestones



## Asset Data Integrity

# Asset Data Integrity

## 1.0 Program Description

This program is targeted at assuring the integrity of key asset data, with a focus on GIS and CMMS. The program works with stakeholders to identify data requirements, determine process and templates for storing data and update asset data systems with data gathered from asset inspections. These systems and the integrity of their information are fundamental for accurate modeling, operations and planning of the T&D System.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

There are significant gaps in PREPA's existing GIS and associated processes. There is a large backlog of work stretching back a decade that has not been captured in the GIS. The accuracy of some of the existing GIS asset and connectivity data is in question. This negatively affects the function of downstream systems that depend on this data, such as outage tracking, planning models, protection coordination models, reporting and mapping requirements. The GIS data base is the key source of data for all other modelling programs. Without accurate data, the ability to effectively plan, coordinate and protect the T&D System is compromised. Key processes, automations, and integrations are not in place, greatly reducing work efficiency. The lack of accurate GIS data and maps has the potential to result in incorrect mainline switching or improper identification of circuits leading to safety issues.

PREPA currently lacks a CMMS for tracking assets and maintenance, and instead perform this through manual informal processes and an MS Access database that are unreliable and have outdated information. Asset practices are run to failure with no systems in place to enable preventive maintenance programs. There is no evidence of asset costing being tracked.

The fleet management system is out of vendor support and capabilities are not fully leveraged.

Overall, there is no central repository in use to manage assets and compatible units, and data in the repositories that do exist are not considered reliable.

Act 17-2019, as amended, requires the modernization of the T&D System be achieved through specific improvements to the T&D System which will require obtaining system data through an effective and accurate GIS system. This in turn provides information for accurate modeling, operation and planning of the T&D System. Additionally, safe operation of the T&D System is not possible without a fully functioning GIS system. The GIS system will ensure that the correct asset and connectivity data will be available for safe operation and maintenance of the grid.

### 2.2 Description of Remediated State

This program will follow the requirements set forth in the OMA, Act 17, and Act 57. The remediated state will have been reached when a CMMS has been implemented, and when GIS and CMMS data have been validated and entered for transmission lines and the priority distribution lines as determined by the

# Asset Data Integrity

inspection and assessment work. This includes all critical asset information, including switching, line length, conductor size, structure type, etc. This information is required for accurate modeling, operation and planning of the T&D System.

## 2.3 Description of Program Completed State

The program completed state will have been reached when key standards, processes, templates, and tools have been put in place, and when one hundred percent of the validated data from switchable assets and main lines has been entered into the GIS and CMMS. This includes all critical asset information, including line length, conductor size, structure type, etc. This information is required for accurate modeling, operations and planning for the T&D System.

## 2.4 Program Activities

- Configuration of an enterprise asset management solution for transmission and distribution assets – leverage a phased approach to implementation based on asset criticality and then extend to other asset categories
- Development and tracking of asset management programs to enable the transition from run-to-failure to preventive maintenance based on asset criticality
- Entry of all GIS and asset data gathered in the line and pole inspection programs and, for selected lines, into the GIS and CMMS using newly developed LUMA processes, templates and tools
- Entry of all GIS data in the project backlog using newly developed processes, templates and tools
- Working with stakeholders of downstream systems to determine data requirements for the GIS and CMMS
- Development of processes, templates and tools for storing this data in alignment with the GIS and CMMS plan
- Entry of all GIS and asset data gathered in the line and pole inspection programs into the GIS and CMMS using these new processes, templates and tools
- Upgrade the fleet management system to vendor supported level and then enable additional capabilities within the solution

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
☒ <b>Prioritize Safety</b>	☒ Promote a Safe Workplace	Direct
	☐ Implement Effective Public Safety Practices	
☒ <b>Improve Customer Satisfaction</b>	☒ Deliver a Positive Customer Experience	Indirect
	☒ Increase Service Reliability	Indirect
	☐ Deliver Electricity at Reasonable Prices	
☒ <b>Operational Excellence</b>	☒ Enable Systematic Management of the Business	Direct
	☒ Pursue Project Delivery Excellence	Direct

# Asset Data Integrity

Primary Goals	Objectives	Direct or Indirect Impact
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

## PRIMARY GOAL: PRIORITIZE SAFETY

### Objective: Promote a Safe Workplace

This program directly promotes a safe workplace through the accurate representation of T&D System elements and their locations.

## PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

### Objective: Deliver a Positive Customer Experience

Since up-to-date GIS data is a key input to public-facing applications, this helps ensure a more transparent outlook to the public. Additionally, better GIS data enables employees to respond more quickly to requirements, thereby improving service and, as a result, the customer experience.

### Objective: Increase Service Reliability

This program improves service reliability by accurately identifying assets that serve customers, thereby speeding up the service restoration process.

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

### Objective: Enable Systematic Management of the Business

Accurate GIS data results in accurate system representations in the Energy Management System (EMS), the Outage Management System (OMS), the Advanced Distribution Management System (ADMS, as planned for the future) and in system planning models designed to improve the operation, service restoration, maintenance and planning processes. It also directly enhances operational excellence by allowing operations to be executed systematically.

Accurate CMMS data allows for systematic management of assets.

## Asset Data Integrity

### Objective: Pursue Project Delivery Excellence

Project delivery excellence is also enhanced because having accurate data is key to ensuring that projects consider all relevant factors during planning and design. Asset data is a key input into various analytics and reports that support business decisions.

### Objective: Enable Employees to Execute Operations Systematically

The GIS connectivity model is a key input into employee applications, such as an up-to-date outage map. As such, this allows employees to execute operations more systematically.

## 2.6 Program Risks

The main risk to not completing accurate and flexible GIS and CMMS systems is that lack of data negatively impacts the planning, operation, maintenance and service restoration processes of the whole T&D System, which affects overall reliability of the T&D System. Not implementing GIS and CMMS standards and data verification impacts multiple other programs which may not function correctly without GIS data.

Without this program, assets will continue to be maintained in an ad hoc and manual manner, limiting LUMA's ability to monitor, maintain, and replace assets prudently and efficiently. These manual processes will negatively affect performance levels and increase the risk of human error. This will directly affect LUMA's reputation in the marketplace through an inability to respond to customer requests in a timely and appropriate manner.

A secondary risk is that the continued use of non-supported software and methods increases vulnerability to security breaches and prolonged system outages.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$6.2	\$11.3	\$10.2	\$57.4
SRP Expenditures	\$5.8	\$10.9	\$9.8	\$27.1

### 3.2 Program Resource Requirements

- 22 full-time employees to identify GIS data requirements and complete data collection, validation and entry.
- Four full-time employees additional in year 1 to perform critical prerequisite activities, such as developing standards, processes, tools, training, etc.
- Six full-time employees ongoing for T&D System operation and maintenance (one senior and one junior in the first year then adding a junior for each year after up to five juniors in total)
- Asset management solution system integrator
- Asset management solution software licensing
- Additional sufficient resources to complete non-SRP projects

# Asset Data Integrity

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- Continued IT/OT lifecycle funding (beyond what is included in the funding table above) to upgrade / replace systems as they come to end of life

## 3.3 Estimating Methods & Assumptions

Estimates were based on SRP items and key prerequisites in starting years. Because of a lack of existing data, these estimates are subject to change as data is collected and recorded.

- The overall assumption is one hour per structure for recording all asset data, including third-party information.
- The total of 725,000 structures is assumed from a previous GIS report, and includes stand-alone streetlights, as well as transmission and distribution structures.
- Additional time is assumed in the first year to do critical activities, such as developing standards, processes, tools, training, etc.
- Field data collection costs were based on other projects.
- The costs associated with the implementation of asset management and work order management processes and tools is estimated using the International Business Machine (IBM) Project Cost Estimator for implementing a Gartner-recognized industry leading IT Service Management (ITSM) solution. Pricing assumptions are based on the implementation of AssetSuite for a medium-large sized enterprise as this solution is currently implemented at PREPA to support generation asset and work order management.

## 3.4 SRP Program Timeline & Milestones





# Project Management Software & Tools

## Project Management Software & Tools

### 1.0 Program Description

LUMA will introduce new specialized project management, schedule management and project analysis software to ensure efficient execution of capital projects. This includes setup of an IT-based project, program and schedule management tool, a cost management and project analysis/reporting tool, a tool for workforce planning, scheduling, resource leveling and resource management and a tool to develop, manage and control PMO processes and flowcharts.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

For project scheduling and cost monitoring, the PREPA PMO currently uses Excel spreadsheets. This process is as such very basic, with an inadequate tool to conduct project management or construction management work.

The current excel tool used by the PREPA PMO would be unable to manage the large-scale project management work, construction and commissioning functions of the large-scale capital program outlay for upgrade of the T&D infrastructure.

#### NEED/ISSUE

Most major utilities follow PMI standards. An IT-based project management tool is standard practice for establishing schedule-based WBSs, developing project schedules, monitoring schedules and evaluating and forecasting project progress.

This tool is also used for earned value management and analysis. This is done by establishing a CBS, establishing a cost baseline and then tracking and evaluating the progress of the project. This allows monitoring of how well a project's actual expenditure is following its budget. The tool can evaluate corrective actions required for the project schedule and tasks budget in order to adhere to the project plan as closely as possible.

Project management IT tools (e.g., MS Project/Primavera P6, Unifier/Power BI) are invaluable as well as being industry standard practice. Such tools are critical to manage large and complex capital projects programs of the type and scale that LUMA will be handling.

#### MAJOR GAPS

- The PREPA PMO uses Excel for project scheduling and management, which is poorly equipped to manage large and complex capital programs.
- The PREPA PMO has not developed any WBS and does not have any of the appropriate IT tools to develop this for project scheduling.
- PREPA PMO does not prepare cost and schedule baselines (integral parts of industry-standard project plans) against which project progress can be monitored and controlled. This can be easily done with IT-based specialized project management tools rather than a general tool like Excel.

# Project Management Software & Tools

- PREPA PMO does not have schedule controllers, which implies the need for scheduling tools such as MS Project or Primavera P6 was missed.
- Under the current PREPA PMO process, the project manager uses Excel to develop rudimentary schedules and track progress manually. This method of scheduling and tracking is too cumbersome for large-scale projects and program management, for which dedicated schedulers are needed.
- PREPA PMO does not use any project management analysis IT software tools; for example, Power BI, or Unifier, which are used to generate project analysis, project key performance indicator dashboard and document current project status and forecasts.
- PREPA PMO currently uses an Excel based (cut-and-paste type) dashboard for project reports. These reports only compare actuals vs budget and do not provide detailed forecast analysis, future costs, productivity calculations and efficiencies.
- PREPA PMO does not use earned value analysis (EVA) for managing their projects.
- There are no internal IT based tools for workforce planning, scheduling or managing tools. Such tools would make it easier to assign internal resources based on resource availability graphs, resource scheduling and resource leveling.
- PREPA PMO does not have tools to develop, control and monitor PMO processes and flowcharts (for example, Visio or iGrafix).
- PREPA PMO does not use project KPIs, except for actuals vs budget, and spending on contractor resources. They do not have a tool to collect data on project progress which could be used to develop and analyze such KPIs.

## 2.2 Description of Remediated State

This program is not part of the SRP.

## 2.3 Description of Program Completed State

In the program completed state, LUMA would have completed the setup of:

- An IT based project, program and schedule management tool such as Microsoft Project (MS Project) or Primavera P6. These are two of the leading industry-wide project and schedule management tools.
- A cost management and project analysis and reporting tool, e.g., Microsoft Project's Power BI or Oracle's Unifier
- A tool for workforce planning, scheduling, resource leveling and resource management to manage work and resources related to construction and commissioning
- A tool to develop, manage and control PMO processes and flowcharts, e.g., Visio or iGrafix
- A full PMO website that can be used by the Capital Programs department and all other LUMA departments to document and disseminate PMO processes, templates, forms, checklists, etc.

## 2.4 Program Activities

- Invite proposals from different vendors for the supply, configuration, testing, training and implementation of the required project management IT tools
- Assign an IT project manager from the IT/OT department to lead the implementation of the tools in coordination with the Capital Programs department
- Coordinate with end users (Capital Programs department) to ensure the needs of the software implementation have been met
- Implement all required project management IT tools, including all required end to end testing

# Project Management Software & Tools

- Liaise with the following offices under the Capital Programs department:
  - Project Controls office to assist in developing and implementing IT tools for internal workforce planning, scheduling and resource leveling.
  - LUMA PMO to assist in developing and implementing IT tools for PMO processes and flowcharts.
  - LUMA PMO to assist with developing and implementing a PMO IT SharePoint site. The site is to be developed by the IT/OT department and an external PMO site user expert.

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input type="checkbox"/> Increase Service Reliability	
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Direct
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

The IT tools set up under this program will enable the Project Controls office to:

- Set project baselines
- Closely track and monitor the physical work progress and cost spend

## Project Management Software & Tools

- Ensure that projects come in on budget and systems are in place to track risks/issues and record variances/justifications

### Objective: Pursue Project Delivery Excellence

The new tool will be used by the Project Controls office, which will be well staffed and equipped to manage the large number of projects that will be planned and executed every year. In this way, the project scheduling and cost control team will gain experience and skills.

### Objective: Enable Employees to Execute Operations Systematically

The IT software and tools will enable employees to take on more responsible tasks and improve their skills with systems and their levels of compliance with required procedures.

## 2.6 Program Risks

If the project management-related IT tools (MS Project/P6) are missing or delayed there would be no tool to enable scheduling work, meaning that projects could not be effectively planned and executed by the Capital Programs department.

If there are no project management IT tools (e.g., MS Project/P6, Power-BI/Unifier) then baselines cannot be set, leading to an inability to monitor and evaluate the project progress against a baseline. This is particularly true for large and complex T&D projects crucial for the T&D infrastructure rebuild. Projects will run the risk of delays and budget overruns. The Capital Programs department would also not be able to provide proper reporting on project performance without the correct tools.

Similarly, individual program teams would not know how well their projects are progressing on time, budget and scope. Nor would they be able to effectively prescribe corrective actions if deviations from timelines, budget or scope are found.

In short, without these IT tools, project management activities would essentially be manual, much like the current PREPA PMO process, rendering it impossible to manage the capital programs that LUMA has committed to executing.

IT/OT department support for the execution of this program is critical and will be required. Delays in IT/OT support will delay standing up of all offices under the Capital Programs department, which in turn will affect project delivery.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$2.7	\$0.0	—	—
SRP Expenditures	—	—	—	—

# Project Management Software & Tools

## 3.2 Program Resource Requirements

- Support from LUMA IT/OT staff will be required to coordinate and manage.
- Third party vendor who will provide the software tool, implementation and training.
- Capital Programs team members will be supporting the program as end users (indirect resources).

## 3.3 Estimating Methods & Assumptions

For this program, LUMA has included IT software (project management tools) with licenses for 50 direct users and 100 concurrent users.

- Office facility, IT hardware, furniture and associated expenses are not included in this estimate.
- Overall implementation is expected to be a minimum of 18 – 20 weeks, and any delays (e.g., in implementation of financial integration with any of Oracle EBS, P6-Unifier integration/MS Project-Power BI integration) will increase costs beyond what has been estimated.
- The cost of bringing in an external expert to develop IT SharePoint user site for PMO has been included.

# Permit Processes & Management

## Permit Processes & Management

### 1.0 Program Description

LUMA will introduce new systems for managing operational permits to enable the system to comply with permit obligations and to provide support for federal funding requirements. The program will develop new procedures so that responsible parties have the tools to meet permit obligations and identify additional necessary permits, along with introducing training programs to allow those procedures to be implemented effectively. As part of this program, LUMA will continue to engage with government agencies to adhere to any adjusting permitting procedures or requirements to be implemented after commencement.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

Compliance with permit obligations for operational permits is required and currently is not being consistently met. A centralized permit system for the LUMA organization will allow for more consistency and standardization of practices.

LUMA's gap assessment has shown that:

- There does not appear to be a quality management system in effect.
- There is a reliance on worker experience in performing tasks and there are no documented systems or procedures in place.
- Job procedures and training programs are lacking
- The documentation of work completed is not sufficient to demonstrate compliance with permit obligations. LUMA needs to mitigate the risk of noncompliance with requirements, which could result in fines, potential work interruptions and other adverse impacts.

#### 2.2 Description of Remediated State

According to the Act 17, Article 1.5(6)(a) and Article 1.10(g) of the OMA, establishes as public policy that LUMA is required to be in compliance with applicable environmental laws and regulations.

According to Section 5.6 (b) of the OMA, LUMA is required to make all filings and applications and submit all reports necessary to obtain and maintain all Governmental Approvals in the name of PREPA, or if required by Applicable Law. In addition, LUMA must:

- (i) prepare the application and develop and furnish all necessary supporting material, data and information that may be required;
- (ii) familiarize itself with the terms and conditions of such Governmental Approvals;
- (iii) attend all meetings and hearings required to obtain such approvals; and
- (iv) take all other action necessary or otherwise reasonably requested by the P3 Authority in order to assist and support PREPA in obtaining, maintaining, renewing, extending and complying, as may be relevant, with the terms of such Governmental Approvals.

## Permit Processes & Management

Finally, according to the Annex I, Section I(G)(2) of the OMA, LUMA is responsible for environmental compliance, maintenance of documentation and acquisition of permitting required for Transmission and Distribution (T&D) operations.

As defined in the above conditions and under the OMA, in the remediated state, LUMA will have a system in place to obtain required permits to operate in compliance with the law. Areas of noncompliance will have been identified, with a remediation plan underway to solve critical issues in a timely manner.

A basic understanding of the permitting requirements will have been established in the organization. Training programs to improve work practices will be in development, but implementation of such training programs will not yet have fully occurred.

### 2.3 Description of Program Completed State

At program completion, the organization will have implemented a quality management system, developed job procedures and completed training programs related to obtaining and managing permits. This will ensure work is completed in compliance with permit obligations and that consistent documentation of such work can prove this compliance. Ongoing activities include ensuring that the permits are obtained, renewed and amended on time, ensuring that associated reporting to regulators is made on time, and ensuring that activities covered under the permits (e.g., construction, vegetation management, etc.) are carried out in accordance with the permit requirements, and other permit requirements are met, so as to minimize noncompliance.

### 2.4 Program Activities

- Obtaining, maintaining, renewing, extending and complying with necessary permits as quickly as possible, including maintaining a full list of operational permits
- Defining of obligations for operations to meet permit compliance and full requirements to obtain new permits
- Continuing engagement with government agencies to adhere to operator permitting procedures and requirements implemented post commencement
- Evaluating current facilities and operational practices to ascertain new additional necessary permits. in obtaining, maintaining, renewing, extending and complying with permit requirements
- Establishing basic operational performance levels relative to required standards as quickly as possible
- Documentation of procedures and distribution to work groups
- Developing training programs
- Establishment of a quality management system
- Development of job procedures and training programs in accordance with the guidelines of the quality management system and as necessary to address work practices required to demonstrate compliance
- Implementation of a records system such that documentation of work completed will demonstrate compliance with requirements



# Permit Processes & Management

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Indirect
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Direct
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Direct
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

Development of a quality management system supported by work procedures is integral to a safe workplace. Such a system forms the foundation of a safety program.

#### Objective: Implement Effective Public Safety Practices

More consistency of permit practices will improve the quality of related work, thereby improving public safety for any installation.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Deliver a Positive Customer Experience

Strict compliance with permit obligations will reflect positively upon the company with the agency issuing a permit.



# Permit Processes & Management

## Objective: Increase Service Reliability

Improved work practices will lead to a superior quality product or installation, thereby improving the reliability of the system.

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

### Objective: Enable Systematic Management of the Business

### Objective: Pursue Project Delivery Excellence

### Objective: Enable Employees to Execute Operations Systematically

The quality management system, as supported by detailed work procedures, form a foundation for systematic management of the business. This system is also essential to the pursuit of project delivery excellence as these measures provide the baseline from which to evaluate the performance of work. The quality management system will also enable employees to consistently complete work to the necessary standards while complying with permit obligations.

## PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

### Objective: Effectively Deploy Federal Funding

Proof of compliance with permit obligations will contribute to evidence that requirements for federal funding have been met.

## 2.6 Program Risks

The risk in not proceeding with the program is to continue with the present system, which is inadequate. The present system does not meet compliance requirements and generates noncompliance fees. Current practices are insufficient to meet contractual requirements for operation of the system. Current methodologies could put contractual arrangements at risk and could result in a loss of federal funding due to the inability to demonstrate compliance with permit obligations. Without this program, LUMA runs the risk of being in violation of permits and not maintaining awareness of ongoing changes to permitting requirements, which could result in further fines, potential work interruptions and other adverse impacts.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$2.2	\$2.2	\$2.2	—
SRP Expenditures	0.9	0.9	0.9	—

### 3.2 Program Resource Requirements

The permits program will require IT support for the records system.

Legal resources will be required to obtain permits and to determine the obligations under the different permits.



## Permit Processes & Management

The Permit Processes & Management Program will require a contractor to help write the procedures and schedule the training.

The Permit Processes & Management Program will require a contractor and HR support to develop the training programs.

### 3.3 Estimating Methods & Assumptions

LUMA pay scales have been assumed for internal employee resources.

Previous rates for external contractors have been assumed.

#### APPLICABLE STANDARDS & CODES

Federal legislation, local legislation, industry best practices, international and local codes.

#### SUPPORT FROM SCHEDULING & ESTIMATING

Operational permits will require scheduling support to complete and file reports, renew existing permits and complete applications for permits. Different fees are associated with each of the permits. In the case of noncompliance with permit obligations fees may be payable. Estimating fees in this case will also be required.

### 3.4 SRP Program Timeline and Milestones



# Emergency Response Preparedness

## Emergency Response Preparedness

### 1.0 Program Description

This program is focused on emergency response management. The program implements the ERP and establishes the OEMBC. Also included are establishment of a primary and alternate LUMA EOC, along with development and elaboration of plans, processes and procedures to be enacted in the event of an emergency.

These will include measures to be put in place before, during and after a disaster. Additionally, the program supports acquisition of damage assessment software and accreditation from the EMAP.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

LUMA is responsible for the safe operations of the Puerto Rico Transmission and Distribution Electrical System which includes responding quickly and efficiently to any emergency or natural disaster. Through a gap assessment, interviews and observations, LUMA has identified that the current emergency response preparedness and readiness is well below Prudent Utility Practice. This large gap leaves employees, the electrical system and customers unprotected.

The gap assessment included the following high-level event-specific observations:

- Major challenges in predicting the severity of storm damage and ensuring adequate resources (staffing and material) are on site and ready to go in advance or immediately after the storm.
- A poorly functioning OMS (lacking current connectivity information) and lack of proper IT visualization and analytic tools add to the difficulty of prioritizing and reporting on restoration efforts, along with adjusting regional staffing levels to match damage levels across the system.
- The restoration process does not have formal operating procedures and checklists, resulting in inconsistencies in service restoration protocols. This also leads to potential safety and operational hazards.

The overall emergency response uses a manually intensive approach from initial damage assessments to coordinating/deploying crews, to using logbooks to track system operations, to verifying/confirming service restoration places. All of this creates undue strain on the management of the service restoration process. Other gaps identified outside of event-specific responses include:

- Though the current EOC function is centralized (and then distributed to functions and then regions), it resides in two locations. When combined with technology constraints, this setup inhibits the capability to gain integrated and comprehensive situational awareness of the entire event. Constraints suggest the need for an incident management platform to display and share information; this will create more transparency that includes general incident overview, damage assessment data, status of transportation routes and inventory, incident command priorities, safety information and overall situational awareness to ensure a common operating picture.



# Emergency Response Preparedness

- Varying levels of competence and familiarity with implementation of the Incident Command System (ICS) suggesting the need for training, exercises and a formal certification process. This would start with the use of available online training modules along with targeted onsite training to fill gaps in the online modules.
- Resource planning needs to be further strengthened despite recent improvements. This includes developing more strategic relationships for mutual assistance, materials, and addressing gaps around specific skills and competencies.
- PREPA currently lacks major event management software, which is required to automate and integrate field-provided damage information into a full-scale management system (including assessments, generation of work orders, field team locations, restoration timelines, and justification for FEMA support).
- Manual damage assessment process: This affects the timeliness of and ability to integrate information from the field
- Siloed approach to Emergency Response and Business Continuity Plan development and implementation.

As required under the OMA, LUMA is preparing the ERP during the Front-End Transition Period. (OMA, Section 4.2 (g)). The ERP will include measures for appropriate and timely notice to PREB and other agencies, measures to coordinate effectively with other responders, measures for outage minimization and restoration (to be established in the Restoration Annex), and timely availability of emergency resources.

## 2.2 Description of Remediated State

This program is not part of the SRP.

## 2.3 Description of Program Completed State

Upon commencement of operations, LUMA will immediately implement the ERP developed during the Front-End Transition Period. LUMA will also have established a fully operational Office of Emergency Management and Business Continuity to ensure compliance with federal requirements and industry standards while managing the comprehensive emergency management and business continuity program. A NIMS-compliant ICS structure will be in place with staff trained on their roles and responsibilities permitting a safe and timely response and restoration process. Mutual aid agreements will be in place for external resources to promote collaboration and successful response and restoration on Level 1, 2, and 3 responses. The LUMA OEMBC will have obtained accreditation from the EMAP, the industry standard in emergency management programs.

LUMA's ERP will continue to enhance emergency operations, enabling LUMA to restore service to their clients as quickly and safely as possible. Maximum support from across LUMA will be provided to OEMBC and to EOC, when activated, and restoration efforts will be managed in accordance with the Major Outage Restoration Annex. To ensure alignment, the ERP will provide direction, control, and coordination while the Restoration Annex provides the guidance necessary for restoration prioritization and operational details for response.

LUMA will have a fully functional primary EOC established in a permanently fixed location with an alternate EOC location implemented. All equipment, technology, and staff will be in place and fully implemented with the necessary training.



# Emergency Response Preparedness

LUMA will have an incident management platform in place to enable real-time information sharing, situational awareness, and documentation collection. Outage Event Management software will also be in place that allows daily operations staff to visibly see outages in real-time, relay information and enable the EOC to dispatch response crews to areas across the island. This will help to:

- Implement base restoration priorities
- Restore generation, then critical transmission, then substations, critical or priority customers, large volume customers then individual residences

## 2.4 Program Activities

- Identification and establishment of primary EOC location including acquisition / upgrading of equipment, technology, etc., along with establishment of alternate EOC location
- Establishment of Office of Emergency Management and Business Continuity with EMAP accreditation
- Procurement and implementation of required tools, including: an incident management platform, a damage assessment platform, an event outage management platform and a business continuity platform
- Development of training modules, exercises and a formal certification process for employees in use of the ICS and the Restoration Annex
- Development of an adequate resource plan to be implemented in emergencies, including development of more strategic relationships, materials, addressing skills / competency gaps, etc., and identification and reallocation of key system spares so that they are available and staged in strategic locations
- Development and implementation of communications strategy to educate stakeholders (e.g., Puerto Rico residents, government agencies, etc.) and engage local support for major outage events

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
☒ <b>Prioritize Safety</b>	☒ Promote a Safe Workplace	Direct
	☒ Implement Effective Public Safety Practices	Direct
☒ <b>Improve Customer Satisfaction</b>	☒ Deliver a Positive Customer Experience	Direct
	☐ Increase Service Reliability	
	☒ Deliver Electricity at Reasonable Prices	Indirect
☒ <b>Operational Excellence</b>	☐ Enable Systematic Management of the Business	
	☒ Pursue Project Delivery Excellence	Direct
	☒ Enable Employees to Execute Operations Systematically	Direct
☒ <b>System Rebuild &amp; Resiliency</b>	☐ Effectively Deploy Federal Funding	
	☒ Restore Damaged Grid Infrastructure	Direct

# Emergency Response Preparedness

Primary Goals	Objectives	Direct or Indirect Impact
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

## PRIMARY GOAL: PRIORITIZE SAFETY

**Objective: Promote a Safe Workplace**

**Objective: Implement Effective Public Safety Practices**

Better emergency response training will help reduce the risk of injury or fatality to employees, along with enabling them to meet LUMA and OSHA safety rules and required laws and regulations.

This program will also enable LUMA to respond more quickly and efficiently to outages and emergencies such as downed lines and traffic accidents, thereby reducing public safety risks.

## PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

**Objective: Deliver a Positive Customer Experience**

**Objective: Deliver Electricity at Reasonable Prices**

Employees will be able to respond to customer needs quicker, especially in the case of outages. More streamlined emergency response also reduces their associated costs, as such allowing for electricity to be delivered at more reasonable prices.

Increases satisfaction due to better communication on outages, including being able to reach the call center, automated messaging and up to date Estimated Time of Restoration (ETR).

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

**Objective: Pursue Project Delivery Excellence**

**Objective: Enable Employees to Execute Operations Systematically**

This program will help to reduce employee overtime requirements due to better planning and more focused actions to prioritize restoration. This will also lead to less employee downtime and higher employee satisfaction.

Better emergency preparedness will also help to improve both system and employee productivity. Systematic processes and procedures reduce the probability for error and ensure employee resilience.

## PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

**Objective: Restore Damaged Grid Infrastructure**

**Objective: Improve Resilience of Vulnerable Infrastructure**



# Emergency Response Preparedness

In the event of an emergency, disaster or catastrophic event, this program will aid LUMA employees to be better prepared to respond to outages, restore damaged infrastructure and make the necessary repairs more efficiently and expediently.

A robust ERP, the Major Outage Restoration Annex, Business Continuity Plan, and highly trained and qualified employees promote resilience and ensure success of the system.

This program will enable LUMA to follow best practices, comply with industry standards, and increase the reliability of response and recovery efforts across the organization.

## 2.6 Program Risks

There is a substantial downside risk to failing to pursue this program. An ERP and Restoration Annex are basic requirements for all utilities. These are particularly critical given the fragile current state of physical Transmission and Distribution (T&D) assets. Given this, a well-organized approach to an event is of utmost importance. LUMA is also contractually obligated to deliver on this project as per the OMA.

Furthermore, the current lack of proper plans and a preparedness training and exercise program severely limit LUMA's emergency response capability. Another large-scale incident such as Hurricane Maria would result in major outages occurring without a coordinated, efficient, and timely emergency response bringing detriment to the island.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditures</b>	<b>\$1.8</b>	<b>\$1.2</b>	<b>\$0.9</b>	<b>\$4.7</b>
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

Office space, equipment, and resources to operationalize the Office of Emergency Management and Business Continuity as well as the Emergency Operations Center to include funding for annual budget, along with software and hardware acquisition for:

- Incident management platform
- Event outage management platform
- Damage assessment platform
- Business continuity platform

### 3.3 Estimating Methods & Assumptions

Cost estimates are compiled based on estimated vendor costs and parent companies' experience. These estimates assume the following applicable standards and codes:





# Emergency Response Preparedness

- OSHA
- IEEE
- LUMA's safety practices, programs and work methods
- Prudent utility industry standards
- Labor law
- State law

Program Standards or Requirements include:

- FEMA
  - Comprehensive Preparedness Guide (CPG) 101: Developing and Maintaining Emergency Operations Plans
  - Comprehensive Preparedness Guide (CPG) 201: Threat and Hazard Identification and Risk Assessment Guide
  - National Preparedness Goal (NPG)
  - National Response Framework (NRF)
  - National Disaster Recovery Framework (NDRF)
- Presidential Policy Directive (PPD) 8 – National Preparedness
- Homeland Security Presidential Directive 5 (HSPD-5) – National Incident Management System
- Robert T. Stafford Disaster Relief and Emergency Assistance Act, Public Law 93-288, as amended
- Post-Katrina Emergency Management Reform Act (PKEMRA), 2006
- Housing and Economic Recovery Act of 2008
- The National Security Strategy, May 2010
- Emergency Management and Assistance, Code of Federal Regulations, (CFR) 44
- Price-Anderson Amendments Act of 1988, Public Law 100-408, as amended
- Emergency Management Assistance Compact, Public Law 104-321
- National Incident Management System (NIMS), December 2008
- Homeland Security Presidential Directive (HSPD) 7: Critical Infrastructure Identification, Prioritization, and Protection, December 2003
- Executive Order 13347, Federal Register, Individuals with Disabilities in Emergency Preparedness
- Americans with Disabilities Act (ADA) of 1990
- ADA Guide for Local Governments, U.S. Department of Justice, July 2005
- Guidance on Planning for Integration of Functional Needs Support Services (FNSS) in General Population Shelters, November 2010
- Developing and Maintaining Emergency Operations Plans: Comprehensive Preparedness Guide (CPG) 101: Version 2.0 November 2010
- Sandy Recovery Improvement Act (SRIA) of 2013
- Disaster Relief Appropriations Act of 2013



## Workflow Processes & Tracking

# Workflow Processes & Tracking

## 1.0 Program Description

This program includes several initiatives that address gaps between current state and standard industry methods, practices, and processes to manage, track, and report progress on the performance of field work. Specific areas include:

- Establishing proper and safe maintenance regimens (preventive, planned and unplanned corrective, and emergency repairs)
- Adhering to design, maintenance and construction standards
- Implementing proper inspection and testing procedures
- Implementing KPI / metric performance management with a focus on measuring and driving improvements in work quality, effectiveness and efficiency
- Implementing technologies to reduce cycle time in identifying and remediating any performance anomalies while concurrently supporting the Asset Management function

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

The Workflow Process and Tracking Program is intended to improve the performance of the critical T&D assets and approximately 2,000 employees assigned to T&D Operations<sup>1</sup>. More specifically, it is targeted at addressing those workflow related gaps that are required to address deficiencies noted in the recently conducted gap assessment, namely:

**Work Planning and Execution with 21 gaps**, summarized as follows:

- Work is largely reactive, overriding any attempt to implement a properly prioritized work plan
- Virtually no preventive maintenance is performed, resulting in a “run-to-failure” mode of operation and subsequent focus on emergency maintenance
- Lacking a strong work planning and scheduling cadence that “protects the schedule” on a daily / weekly basis
- Current systems are not able to address the requirements of an effective work management program
- Inability to accurately measure / implement initiatives to improve worker productivity
- Outside contracting lacks clarity in scope and any semblance of quality assurance
- Significant shortfalls with respect to public and employee safety. Field lacks appropriate communications and reporting tools: Laptops, cell phones (including data plans), mobile data collection devices, radios, satellite phones, and vehicle GPS for visibility

**Technical Services with 11 gaps**, summarized as follows:

- Absence or ignorance of well-documented lockout / tagout procedures and protocols,

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<sup>1</sup> Note that similar challenges, prevalent in Fleet and Materials Management / Warehousing, are addressed within other Programs.

## Workflow Processes & Tracking

- Inconsistent approach to training, largely on the job, dependent of the expertise and priorities of each supervisor
- Lack of mapping documents / single-line diagrams to facilitate the work

**Reliability (Service Restoration) with 21 Gaps**, summarized as the follows:

- Repairs be they partial, provisional, or permanent, are rarely revisited post-outage
- Line crew staffing is rigid in terms of size (typically 4-person crews independent of the task) and location (strong regional focus)
- 24/7 coverage applies in only two of the seven regions
- There is a general lack of technology, both at the system level to restore service more rapidly to large pockets of customers, and the administrative / managerial level to expedite the processing of damage assessments from initial review to final closeout of repairs.
- Restoration process is not substantiated with formal operating procedures and checklists

**System Performance Management with 6 Gaps**, summarized as follows:

- Unavailability of complete and accurate data in key performance domains and limited capability to perform advanced analytics
- To the extent that corrective action plans are implemented, there is a high dependence on intuition and gut feel in choosing among options
- Skepticism regarding PREPA's willingness to take decisive action should an analysis of data indicate a clear performance improvement opportunity

These gaps combined with a general lack of technology enablement noted above has several implications:

- Work requests are delayed weeks or months before finally making their way to field personnel to complete the work
- Missing, inaccurate or out-of-date records creates gaps regarding the state of system, impacting worker productivity at the least with a high likelihood of creating an unsafe environment for the public and employees
- Undocumented or inconsistently applied work methods result in varying levels of quality and completeness and potentially create unsafe working conditions
- An antiquated work management system (no longer vendor supported) creates the need for workarounds and provides on partial automation in the generation of work orders and performance reporting

## 2.2 Description of the Remediated State

In the remediated state, compliance with the relevant articles of Act 17 and Act 57, and the OMA provisions specified in Contract Standards, Annex I will require that:

- A work planning and execution process and tracking system is in place, driving the use of scheduling to align the organization around the performance of work
- Procedures and training exist to address the safety deficiencies identified in the review of Distribution Operations, contingent measures are in place to offset the effects of outdated and inaccurate documentation, and a plan is developed and underway to produce a more permanent solution.

## Workflow Processes & Tracking

- A quality management system is in place to ensure compliance with applicable regulations or standards: Inspection and Test Plans (ITPs) have been created and quality control documentation has been developed for critical T&D assets, with full compliance to quality control / quality assurance requirements.
- Preventive maintenance programs are established for all critical substation, transmission and distribution line, fleet and material handling assets, and T&D Operations achieves an overall 75 percent completion rate.
- Systems and processes are in place to track, monitor and report test and inspection completion rates for those activities required by the above listed regulations and standards.
- Sufficient communications and reporting tools (e.g., laptops, cell phones (including data plans), mobile data collection devices, radios, satellite phones, and vehicle GPS) be purchased and distributed to assure worker safety

### 2.3 Description of Program Completed State

In the completed state, interval preventative maintenance plans will be scheduled and executed on a regular basis. The implementation of regular preventative maintenance will help to steer the organization from a predominantly reactive approach to one that operates in a more planned fashion.

Concurrently, more formalized work management processes and procedures will ensure resources are dispatched in an organized, prioritized and planned approach, focused on regulatory and legal compliance while providing safe and reliable electric service to all customers. Employees will be equipped with systems and processes to work across the system both efficiently and safely in accordance with LUMA work methods. Completed work will be performed to the correct standards and specifications, as monitored and guaranteed by the implemented quality program, ensuring that the system is built and operated as designed and intended.

The above systems and processes will be the norm rather than the exception, and minimal oversight and enforcement will be required to achieve compliance with targeted outcomes.

### 2.4 Program Activities

#### WORK METHODS

- Define a template and list of required work methods across Operations
- Develop all of the required work methods in English and Spanish
- Implement a work method electronic document storage solution, likely on existing document management software or procure software
- Develop site training material for critical work methods, likely through a third party vendor
- Perform training on work methods for all employees in Operations

#### PROCESS, PRACTICES, DOCUMENTATION & PROCEDURES — QUALITY

- Define ITP template and master list of all required ITPs within Operations
- Implement a document storage solution, management process and supporting software, likely through the procurement of a commercially available software solution
- Identify and develop procedures and processes required to address potential safety gaps and conduct training, as appropriate to ensure proper implementation.
- Address out-of-date and inaccessible drawings and related documentation



## Workflow Processes & Tracking

### PREVENTATIVE MAINTENANCE

- Develop the preventative maintenance program and procedures
- Procure or develop a software solution to manage the preventative maintenance schedule, maintenance records and documentation
- Develop and roll out user training on how to follow the program and use the software

### PRODUCTIVITY TRACKING

- Develop a consistent work management and dispatch system by improving functionality in existing systems (Outage Management System [OMS], in-service, Storms, iNET, etc.) or procuring a new software solution
- Develop and roll out training on the new software and processes
- Define and implement scheduling protocols and regimens to drive organizational alignment around the performance of work
- Develop KPIs / metrics and reporting regimen to increase transparency of worker productivity and resulting system performance

### GENERAL TECHNOLOGY WORKFORCE MANAGEMENT

- Define business requirements and assess available software solutions against business requirements, technical fit and cost
- Define work priorities and associated competencies for the tool
- Adopt core configuration of selected product
- Perform initial implementation of workforce management solution (18 months) and establish competencies for performing transmission, distribution, and substation work.
- Purchase and distribute balance of communications and reporting tools (e.g., laptops, cell phones [including data plans], mobile data collection devices, radios, satellite phones, and vehicle GPS) to support worker productivity

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
☒ <b>Prioritize Safety</b>	☒ Promote a Safe Workplace	Direct
	☒ Implement Effective Public Safety Practices	Indirect
☒ <b>Improve Customer Satisfaction</b>	☒ Deliver a Positive Customer Experience	Indirect
	☒ Increase Service Reliability	Indirect
	☒ Deliver Electricity at Reasonable Prices	Indirect
☒ <b>Operational Excellence</b>	☒ Enable Systematic Management of the Business	Direct
	☒ Pursue Project Delivery Excellence	Indirect
	☒ Enable Employees to Execute Operations Systematically	Direct
☒ <b>System Rebuild &amp;</b>	☒ Effectively Deploy Federal Funding	Indirect

# Workflow Processes & Tracking

Primary Goals	Objectives	Direct or Indirect Impact
<b>Resiliency</b>	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Indirect
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Indirect
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

## PRIMARY GOAL: PRIORITIZE SAFETY

### Objective: Promote a Safe Workplace

This program will reduce the risk of incidents and fatalities in the performance of work by building work plans that are interwoven with LUMA's emphasis on safety (including proper use of PPE), limiting injuries and avoiding fatalities. With respect to fleet and materials handling, well-planned work, planned and executed in accordance with applicable laws and regulations is analogous to these considerations for safety.

### Objective: Implement Effective Public Safety Practices

Overall improved work methods and quality will create a better constructed and maintained system, which contributes to overall public safety. In essence, the public will be safer because the overall system operates as intended and any maintenance is planned to account for any interface with other facilities and the public at large.

## PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

### Objective: Deliver a Positive Customer Experience

### Objective: Increase Service Reliability

### Objective: Deliver Electricity at Reasonable Prices

A well-orchestrated work management process will alleviate several sources of customer-related issues: third-party damage, unplanned intrusions onto a customer's property, and rework resulting from poor quality. Better maintained assets, including those that support fieldwork (e.g., fleet), and improved work planning and execution translate directly to shorter, less costly outages and an overall improved customer experience.

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

### Objective: Enable Systematic Management of the Business

### Objective: Pursue Project Delivery Excellence

### Objective: Enable Employees to Execute Operations Systematically

Software solutions will support a more systematic approach to work management, thus improving quality, shifting the emphasis from reactive corrective maintenance to better planned preventive maintenance, and enabling the tracking of and resulting improvements in productivity.



## Workflow Processes & Tracking

Clarity of expectations with respect to work methods and mandatory standards, all part of an effective work management process, inevitably leads to improved productivity. Improved work planning leads directly to availability of equipment and tools (including less downtime on material and fleet), thus improving efficiency / increasing effectiveness of field personnel in the normal performance of work. In doing so, the organization is also better able to respond to emergencies (including system outages), with reduced reliance on overtime.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

**Objective: Effectively Deploy Federal Funding**

**Objective: Restore Damaged Grid Infrastructure**

**Objective: Improve Resilience of Vulnerable Infrastructure**

Work methods, vehicles and equipment will be used to complete FEMA work more safely and efficiently, one of the outcomes of which is improved outage response and system restoration timelines.

Efficient deployment of the workforce will result in improved worker productivity, leading to better use of federal funding (i.e., increased productivity).

Control of the workforce and efficient dispatch of available resources will assist LUMA in responding to outages quicker, thus reducing the time required to restore damaged infrastructure and, as a result, service (as measured by SAIDI or CAIDI).

In the event of an emergency, disaster or catastrophic event, control of the workforce (planning and dispatch) and proper fleet and equipment (the result of effective preventative and corrective maintenance practices and enabling software), will aid LUMA employees in being better prepared to respond to outages and effect repairs to restore power quicker than previously experienced. Adherence to consistent quality standards, part and parcel to a more robust work management process and system, is consistent with and a necessary prerequisite to LUMA's objective for a more resilient grid.

## 2.6 Program Risks

There is a substantial downside risk in failing to pursue this program. Without it, employees will not have established work methods, quality standards, safe vehicles and equipment, or coordinated dispatch to safely operate and maintain the electrical system as a prudent utility. Workforce management will continue to be managed in an ad hoc and inconsistent manner limiting LUMA's ability to actively manage the maintenance and replacement of assets. Manual processes are too cumbersome to consistently identify and trend performance. As such, risks of not pursuing this program include issues related to the realities of human error, possible degradation of LUMA's reputation (particularly if deemed out-of-compliance with applicable laws and regulations), difficulties in meeting customer service expectations (during "blue sky" or major storm events) and higher than acceptable O&M costs.

# Workflow Processes & Tracking

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditures</b>	<b>\$1.4</b>	<b>\$1.3</b>	<b>\$0.6</b>	<b>\$34.0</b>
SRP Expenditures	\$1.1	\$1.2	\$0.5	—

### 3.2 Program Resource Requirements

Several people will be required from within the Operations department to carry out the implementation of these improvements, as well as support from IT/OT, HR and Utility Transformation.

### 3.3 Estimating Methods & Assumptions

Applicable Standards and Codes considered included:

- OSHA
- IEEE
- LUMA's safety practices, programs, work methods
- Prudent Utility Industry standards
- Labor law
- Puerto Rico law
- Manufacturer recommendations

We assumed an in-service date of two months from commencement, followed by prioritized spend over the balance of the calendar year, and then annually at the beginning of the fiscal year.

Applicable program standards and requirements included:

- LUMA's safety management systems and standards
- LUMA's work methods
- LUMA's training programs
- LUMA's engineering and design specifications and standards
- LUMA's system operations, switching and outage guidelines
- LUMA's Operations department standard operating procedures manual

Assumptions on contract or internal resources:

- Approximately 1,000 field / technical employees
- 800 fleet and equipment assets to be incorporated into the maintenance programs
- Executive and senior management staff, dozens of supervisors and over approximately 1000 technical employees who will require training on dispatch and the work management system, any new work methods and LUMA's quality and preventative maintenance programs.



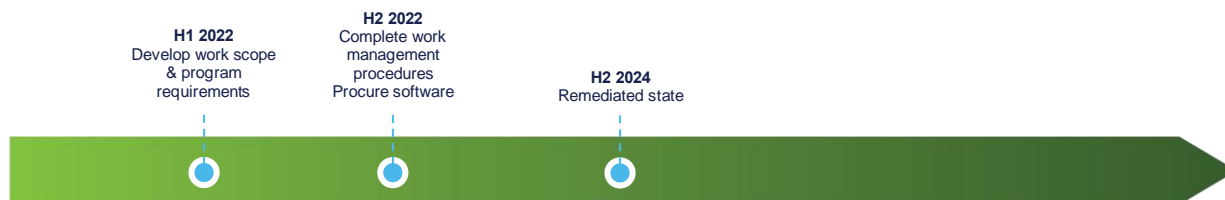


# Workflow Processes & Tracking

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Historical program information is based on the following systems: STORMS, OMS and iDispatcher, iNet and existing customer care and billing software.

## 3.4 SRP Program Timeline & Milestones





## Project Controls, Risk Management & Estimating Offices

# Project Controls, Risk Management & Estimating Offices

## 1.0 Program Description

This program entails the creation of the Project Controls, Risk Management and Estimating offices within the Capital Programs department. The Project Controls office will be responsible for project scheduling, cost control and scope management, along with ensuring that projects operate on budget, on time and as per defined scope. The Risk Management office will be responsible for identifying project risks, analyzing risk probability, impact and ranking, planning risk mitigation and calculating required contingency levels for mitigating unavoidable risks. The Estimating office will be responsible for preparing project estimates, cost baselines, etc. for all capital program T&D projects. Each of these offices will be stood up and staffed under this program; however, contractor resources will supplement LUMA employees as needs for capital programs arise but will be managed and supervised through the appropriate offices under the department.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

The PREPA PMO was formed in 2017 and is currently responsible for a wide range of projects including fiscal year planning, PPOAs, accounts, invoicing, procurement and contracts. Additionally, it is responsible for project related functions of project execution, project control, stakeholder management and reporting. All these functions have been rolled into one department; however, several key components are missing.

There is currently no office for project controls and no team responsible for associated functions such as schedule, cost, risk and scope control.

There is also no risk management team within the PREPA PMO to identify, manage and control project risks.

This current state is entirely inadequate to manage the project controls, risk management and estimating functions for the large dollar per year planned capital program outlay for upgrades to the T&D infrastructure.

#### NEED/ISSUE

- Most major utilities follow Project Management Institute (PMI) standards. A project controls office is a standard office responsible for:
  - Establishing project work breakdown structure (WBS)
  - Cost and schedule baselines
  - Scheduling, schedule monitoring and controls
  - Cost baselining
  - Cost monitoring & forecasting

## Project Controls, Risk Management & Estimating Offices

- Cost control, scope creep and scope management
- Risk management and mitigation: Risks can derail a project if not identified, monitored and tracked. Risk identification, probability and impact analysis, mitigation options and contingency analysis is an important function of a risk management office. A Risk Management office keeps the project manager aware of risks that can affect the associated project, along with providing guidance and support on how to mitigate them. This also allows for accurate and objective contingency calculations once the anticipated risk impacts have been analyzed. For construction works, a Construction and Commissioning Management office (CCMO) monitors onsite risks as they arise and liaise with the Risk Management office to define appropriate actions, mitigations and contingencies.

### MAJOR GAPS

- A dedicated Project Controls office is missing within the PREPA PMO. This office is required to support all project baselining, project monitoring and forecasting activities, especially to support project managers in oversight of large capital programs. The PREPA PMO has only two staff that track and monitor project costs solely by contractor invoicing. There is no schedule, scope and cost baselining, without forecasted vs baseline tracking to check if projects are on time and on budget using productivity and efficiency calculations.
- There are very few projects control processes and those which exist relate exclusively to managing project budgets.
- Projects are controlled by comparing actuals vs budget, which does not meet requirements to manage scope, costs and time in an integrated fashion.
- There is no Risk Management office to proactively identify, monitor and control project risks. Under the current structure, once risks become actual issues, they are managed by the PREPA PMO.
- PREPA project estimating work is also prepared by the project manager as there is no estimating team within PREPA for this work.
- There is no WBS within PREPA. Projects cannot be managed and controlled without having a WBS to manage.
- There are no internal processes for quality monitoring and quality control.

## 2.2 Description of Remediated State

This program is not part of the SRP.

## 2.3 Description of Program Completed State

In the program completed state, LUMA will have set up a well-organized project controls office within the Capital Programs department to be responsible for project scheduling, cost control and scope management, along with ensuring that projects operate on budget, on time and as per defined scope.

LUMA will also have set up a well organized risk management office within the Capital Programs department to be responsible for identifying project risks, analyzing risk probability, impact and ranking, planning risk mitigation and calculating required contingency levels for mitigating unavoidable risks. The LUMA CCMO set up under a separate program will feed into planning undertaken in the Risk Management office before construction on a capital project starts. The Risk Management office will also have to assess and review new risks identified on site by the CCMO and work with them and the project manager to agree on how to mitigate any new risks.

## Project Controls, Risk Management & Estimating Offices

Additionally, LUMA will have set up a well organized estimating office, to be responsible for preparing project estimates, Cost Breakdown Structure (CBS), Work Breakdown Structure (WBS), cost baselines, etc., for all capital program T&D projects.

### 2.4 Program Activities

- Setup a Project Controls Office responsible for cost, schedule and scope monitoring and control on all projects
- Setup a Risk Management Office responsible for identifying risks, risk analysis and risk mitigation on all projects
- Setup and Estimating Office which will be responsible for detailed estimating, WBS, cost baselining and maintaining historical records of past project estimates
- Initiate, plan and develop in coordination with Finance and Regulatory a standard CBS and WBS template required for monitoring, forecasting and controlling project costs and schedule
- Initiate, plan and prepare project control processes (schedule control, cost control, scope control, risk, estimating), procedures, flow charts, knowledge bases and templates for all Capital Programs projects
- Setup an Earned Value Management system to capture project time and cost progress, evaluate project progress and forecast project timelines and project costs
- Setup a Contract Administration group responsible for coordination, administration & monitoring of contracts, resolving conflicts with vendors and closing out contracts

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Direct
	<input type="checkbox"/> Increase Service Reliability	
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Direct
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy</b>	<input type="checkbox"/> Modernizing the Grid	

## Project Controls, Risk Management & Estimating Offices

Primary Goals	Objectives	Direct or Indirect Impact
<b>Transformation</b>	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Deliver a Positive Customer Experience

This program ensures that customers are kept well informed of project progress, costs, timelines, risks, delays and any issues, thus enhancing customer experiences.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Pursue Project Delivery Excellence

By including project controls, risk management and estimating offices under the Capital Programs department, this program will help to ensure LUMA's capability to launch, oversee and manage a large number of complex capital programs. These functions are also integral parts of building an industry standard Capital Programs department.

The LUMA Project Controls, Estimating and Risk Management offices will closely monitor project spending and ensure that projects are on time and on budget. These offices will also ensure that systems are in place to track risks and issues as they arise and record all variances and justifications. These offices will also coordinate with the Construction and Commissioning Management office discussed in a separate program brief for their respective functions as it relates to construction works during the design, planning and execution stages.

#### Objective: Enable Employees to Execute Operations Systematically

Experienced personnel within the Project Controls, Risk Management and Estimating offices will mentor and train less experienced team members. This will enable them to take on more responsibilities and improve skills associated with these functions. This process will improve both how employees are able to execute operations and overall project delivery.

## 2.6 Program Risks

- If the Project Controls office is delayed, there would be no WBS setup for projects and no accurate estimation of project costs. There would also be no standard processes, plans, templates, procedures, checklists, forms, etc. for projects. These are essential as the resources that are used to deliver project controls activities.
- If the Project Controls office is not set up, there would be no dedicated function to plan, monitor, track and evaluate project progress. This would apply to all T&D projects, including T&D rebuild projects within the System Remediation Plan. Without a dedicated office to compare actual vs. planned progress, all LUMA projects run the risk of being delayed or overbudget. Without a Project Controls office, project and construction teams would also not have adequate information on their progress and whether they are achieving projects on time, on budget and on scope.

## Project Controls, Risk Management & Estimating Offices

- If the Risk Management office is missing, then projects would lack risk management oversight. This could result in project delays and budget overruns with risks and issues arising unexpectedly and negatively impacting the projects.
- Without an Estimating office, cost estimation and project planning will continue to be conducted on an ad-hoc basis, resulting in potential misalignment across the various project teams.

### 3.0 Program Funding & Timeline

#### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$1.2	\$0.3	—	—
SRP Expenditures	—	—	—	—

#### 3.2 Program Resource Requirements

Description	Max. Staffing Level (Facilities, IT, Hardware)	Staffing Required for Standing Up
Estimating	4	4
Project Controls Office	23	7
Risk Office	5	3
Assumed Staffing Level	32	14

#### 3.3 Estimating Methods & Assumptions

- For this program LUMA has included 14 full-time employees.
- Office facilities, IT hardware, furniture and associated expenses, and any other burdens, are not included in these estimates.

## Construction & Commissioning Management Office

# Construction & Commissioning Management Office

## 1.0 Program Description

This program entails the setup of the CCMO under LUMA's Capital Programs department. This office will be responsible for planning, managing and controlling all construction and commissioning work through the use of either LUMA internal resources or using external construction and commissioning contractors. The office will also be responsible for ensuring that all construction and commissioning work is completed on budget and on time as per the agreed scope.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

The PREPA PMO was formed in 2017 and is currently responsible for a wide range of projects including fiscal year planning, PPOAs, accounts, invoicing, procurement and contracts. Additionally, it is responsible for project related functions of project execution, project control, stakeholder management and reporting. However, there is no team responsible for construction and commissioning management functions.

Because there is no team responsible for construction and commissioning management, the PREPA PMO supervises and executes construction and commissioning work entirely through external contractors. After awarding construction contracts to various contractors, the PREPA PMO also hires external sub-consultants/contractors to monitor and supervise the main construction contractor.

This current state is not able to efficiently manage the construction and commissioning functions for the large dollar/year capital program outlay for T&D infrastructure upgrades.

### NEED/ISSUE

Most of the major utilities follow PMI standards. Under PMI standards, a separate office manages construction and commissioning functions within a utility. This office is responsible for:

- Establishing construction estimates
- Construction work plans
- Outage planning
- Construction management planning
- Managing construction and commissioning contractors
- Construction schedule monitoring and control
- Construction cost monitoring
- Monitoring construction risks and issues
- Ensuring contractor work complies with contract terms and conditions
- Managing the public interface with construction sites

## Construction & Commissioning Management Office

- Liaising with the Risk Management office and project manager(s) on site-specific risks that may arise during construction
- Review of design drawings, proposal planning, construction estimates and bids for construction work
- Testing and activating all constructed assets to certify them as completed and operational

As discussed above, the CCMO ensures that project managers have all construction site data on an ongoing basis. This ensures that project managers have real-time information on the current state of construction activity and progress. The CCMO would also provide risk management data as it arises, along with advice on risk mitigation, which is jointly handled by the project manager and the Risk Management office (discussed in a separate program brief).

### MAJOR GAPS

- A dedicated CCMO within the PREPA PMO is missing and is required to support all construction and commissioning related activities. The PREPA PMO has only two employees that track and monitor construction costs. They do so by using contractor invoices as they are submitted, with limited means to check progress on construction schedules, construction costs or forecasting in comparison with a construction baseline to determine that the project is on time and on budget.
- There are minimal construction and commissioning planning and management processes, procedures, templates or checklists.
- PREPA monitors construction work by comparing contractor invoicing vs the approved PREPA budget. This does not meet the requirements of managing scope, cost and time in an integrated fashion. This process also does not include reporting on progress of the physical works.
- There is no regular monitoring or proactive control of construction risks. The PREPA PMO does manage construction risks should they become issues. By this point, however, it is usually too late to employ effective mitigation.
- Estimating work specific to construction and commissioning is currently prepared by the PREPA project manager as there is no construction office support.
- There is no construction WBS within PREPA. Construction and commissioning work cannot be appropriately managed and controlled without a construction WBS.
- There is no workforce planning, scheduling or tools management within PREPA. There are also no tools to track workforce labor efficiency and productivity. Such tools are needed to track and baseline construction work KPIs. There are also no construction work and labor productivity data to aid in parametric estimating.

## 2.2 Description of Remediated State

This program is not part of the SRP.

## 2.3 Description of Program Completed State

In the program completed state LUMA will have set up a well-organized CCMO within the Capital Programs department. It will be responsible for planning, managing and controlling all construction and commissioning work through the use of either LUMA internal resources or using external construction and commissioning contractors. This office will be responsible for ensuring that all construction and commissioning work is completed on budget, on time and as per agreed scope. For the new office to run well, LUMA will have developed all required construction and commissioning management plans, processes, procedures, templates, checklists etc.





# Construction & Commissioning Management Office

This office will also set up to collect data on labor productivity, outputs, efficiencies and unit rates to develop a better understanding of work outputs and process efficiency as it relates to construction works. This includes transforming the raw data into usable metrics such as output rate, burn rate, etc.

The CCMO will also engage in the design stage of all construction works, including review of design drawings, proposal planning, construction estimates and reviews and recommendations for construction bids. Prior to completion of any construction works, the CCMO will test and certify all assets as operational prior to transferring their oversight to the Operations department. Additionally, as risks arise on site, the CCMO will coordinate with the Risk Management office and project manager(s) to define appropriate mitigations and contingencies.

## 2.4 Program Activities

- Setting up a new CCMO responsible for managing the construction and commissioning activities on all projects.
- Initiate, plan and prepare detailed construction execution plans, construction management plans, processes and templates for transmission and distribution construction projects.
- Initiate, plan and prepare construction related processes, procedures, flowcharts, templates, knowledge bases, etc.
- Initiate, coordinate, develop and implement IT tools for workforce planning and monitoring of labor productivity
- Initiate, plan and prepare procedures for safe work practices, construction standards, quality assurance, and quality control of contractors work in accordance with contract specifications and Puerto Rico Safety Codes and Environmental codes, OSHA standards, etc.

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Indirect
	<input type="checkbox"/> Increase Service Reliability	
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Direct
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Direct
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	



# Construction & Commissioning Management Office

Primary Goals	Objectives	Direct or Indirect Impact
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
	<input type="checkbox"/> Other	

## PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

### Objective: Deliver a Positive Customer Experience

The CCMO will have as part of its standard operating procedures processes that ensure the public are kept well informed of construction progress, costs, timelines, risks, delays and any issues that arise.

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

### Objective: Enable Systematic Management of the Business

The new CCMO will be well staffed and equipped to manage the large number of construction projects LUMA plans to execute.

### Objective: Pursue Project Delivery Excellence

The CCMO will closely monitor construction progress and spending, ensuring projects remain on budget. The CCMO will also ensure that risks and issues are tracked and dealt with, including records of all variances and justifications.

### Objective: Enable Employees to Execute Operations Systematically

The CCMO will be experienced to mentor and train less experienced team members, thus enabling them to take on more responsibility. As such, the CCMO as a whole will gain experience and skills.

## PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

### Objective: Effectively Deploy Federal Funding

The new CCMO will play a critical role in managing the large number of construction projects that will be federally funded.

## 2.6 Program Risks

If the CCMO is either not established or delayed, the following risks would apply:

- There would not be an alternative capability to oversee and monitor construction work across different sites and projects. There would also be no ongoing risk management for construction activities. Construction work would likely go over budget since site risks and issues will not be well monitored and mitigated.

## Construction & Commissioning Management Office

- There would be no dedicated function to plan, monitor, track and evaluate construction progress vs construction plans for T&D projects, including those in the System Remediation Plan. As such, projects run the risk of getting delayed and/or running over budget.
- There would be no development of standardized construction related processes, plans, templates, procedures, checklists, forms, etc. This means there would be no firm-wide resources used to deliver on construction activities.
- Project management teams would not be able to coordinate on how their projects are comparatively progressing. This would make it even more difficult for project managers to ensure that projects are on time, on budget and within scope.
- Contractors hired for construction works will not be subject to appropriate oversight and monitoring. This could result in additional contract changes and delays.

### 3.0 Program Funding & Timeline

#### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+s Estimate
Total Expenditures	\$1.1	\$0.6	\$0.0	\$0.0
SRP Expenditures	—	—	—	—

#### 3.2 Program Resource Requirements

Description	Max. Staffing Level (Facilities, IT, Hardware)	Staffing Required for Standing Up
Construction and Commissioning Management Office	74	20
Assumed Staffing Level	74	20

#### 3.3 Estimating Methods & Assumptions

- For this program LUMA has included 20 full-time employees.
- Office facility, IT hardware, furniture and associated expenses are not included in this estimate.

# Materials Management

## Materials Management

### 1.0 Program Description

This program covers all aspects of materials management and includes management of:

- Asset recovery
- Oil containment
- Inventory management
- Asset suite reconfiguration
- Demand training
- Implementation and measurement of KPIs related to materials
- Capital plans for material handling and warehousing storage and facility improvements
- Logistics function and related equipment
- Material evaluation and disposition

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

PREPA manages a warehousing network consisting of one central distribution center, six regional, and 16 district warehouses to support T&D operations across the island. They also manage four warehouses that support generation plants located in Costa Sur, Aguirre, central San Juan, and Palo Seco. Their inventory distribution uses a hub and spoke model, essentially a decentralized approach. They manage their own transportation fleet and distribute their own internal/external mail.

Looking across the entire Materials Management function, significant deficiencies were identified during the gap assessment:

- PREPA lacks the critical experience, tools, equipment, and infrastructure to adequately, efficiently and safely serve operations.
- The organization lacks the processes, programs, procedures, structure and assets to adequately serve the operational materials management needs of the transmission, distribution and generation systems.
- There is a visible lack of support from the executive level of the organization to make improvements.
- Each region of the organization operates in a siloed manner leading to disparities in how company resources are managed across Puerto Rico.
- There are no standardized training programs, and formal documented processes are generally not available or have not been effectively implemented across the organization.
- Existing facilities, material and equipment are significantly damaged from the hurricanes or well past usable life, creating unsafe working conditions.
- There is an overwhelming amount of surplus and scrap material as well as general garbage/debris in every facility.
- Safety is not embedded in the responsibilities of each employee and part of their working environment.

## Materials Management

- Warehousing storage equipment is not properly installed, labeled or supporting safe operating conditions.

Examining each of the four functional areas that define Materials Management, the following gaps substantiate our overall view that standardized and formal inventory management, asset recovery, warehousing, and logistics functions do not currently exist at PREPA:

### INVENTORY MANAGEMENT

- Current inventory management practices tend to be sub-optimal
- Lack of forecasting/integration with upstream demand
- Inventory balance does not accurately reflect usable physical inventory
- Inventory controls do not conform with industry best practice
- Critical spares do not exist
- Inventory management decisions/strategy are made informally and can be influenced by political considerations
- Long-term supply agreements/relationships are non-existent, leading to spot procurement for all material purchases
- Material is purchased at Delivered Duty Paid without sufficient regard to the cost of material vs. freight and any other hidden costs
- Material lifecycle is not a consideration in standards/procurement decisions
- Puerto Rico wide material strategy/control is lacking, without clear strategies and direction across the warehouse network since inventory standards are separately managed at each location
- KPIs have not been developed
- There is a large volume of non-standard material that is spread across Puerto Rico

### ASSET RECOVERY

- Surplus material is not returned to inventory, remains with Operations personnel. This leads to non-standard material being used in the field, lack of inventory control, inaccurate material forecasting and demand management.
- Scrap/salvage/recyclable/garbage is managed with a fragmented approach. There is no contract management function to address performance deficiencies, reconcile invoices, perform audits, etc.
- The approach to salvaged/burnout oil-filled equipment does not comply with Federal/Commonwealth regulations and in some cases will require a significant and costly cleanup effort to remediate.
- There is a significant amount of salvage/scrap/garbage/debris in most facilities and yards that presents, at best, an extremely negative view to the public, at worst, a safety and environmental hazard.
- PREPA lacks the equipment and material to manage the waste stream: mobile and stationary secondary containment, crates, bins, etc.
- PREPA lacks the knowledge, training and experience to manage the waste stream.

### WAREHOUSING

- The existing facilities and equipment are aged, damaged, and largely inadequate for the needs in most sites. Significant damage from Hurricane Maria and the earthquake still exists at some facilities rendering them:
  - Unusable

## Materials Management

- Usable, but causing damage to material and infrastructure due to rain/flooding and introducing safety hazards into daily operations
- There are no existing standards for storage of goods by category (such as cable reels, copper, transformers, etc.). This presents a safety hazard and leads to wasted material due to physical/environmental damage (rust/rot). As a result, storage equipment/infrastructure varies by location and is insufficient for safekeeping of the material in most locations.
- Storage equipment is either unavailable, improperly installed, or improperly used, leading to safety hazards and process inefficiencies.
- Processes are poorly defined and not implemented across the organization.
- Standardized training programs are not in place (e.g., for forklift/transportation of dangerous goods, etc.). The same applies to specialized training needs (e.g., for lifting, rigging or tele-handling).

### LOGISTICS

- The existing transportation equipment is aged/damaged and doesn't comply with DOT regulations. Most transportation equipment would not be considered "road-worthy" by North American standards and some present a serious safety risk to both PREPA personnel and the public.
- There is no dispatch or management for transportation of materials or other freight, leading to poor utilization of resources across the island.
- Both standardized (e.g., safety, forklift and transportation of dangerous goods) and specialized (e.g., load securement, rigging and lifting) training programs are not in place
- Formalized documentation procedures are not in place (e.g., pre-trip inspections, bills of lading, packing slips, trip logs, etc.)

## 2.2 Description of Remediated State

- In the remediated state, LUMA's material management capability will:
  - Meet the daily operational requirements of the organization in steady state and emergency operations, complying with local, state, and federal regulations (DOT/FMCSA and OSHA/ANSI, particularly the applicable parts and section of CFR 49 and CFR 27)
  - Have safety embedded in the organizations operating procedures and have most of the equipment required to support a safe working environment
  - Have facilities that adequately and safely support the needs of the organization
  - Carry an inventory of material that is ordered, processed, stored and delivered in safe and efficient manners
  - Utilize existing systems and controls to support accurate transaction of data, complying with internal and external policies and regulations
  - Manage material salvage/scrap/return in a process that complies with local and federal regulations
  - Have a management and training program regarding oil-filled equipment management and spill containment in place per environmental requirements. Minimum required equipment and structures will be in place and regularly used and maintained. Contracts for equipment repair, refurbishment, disposal will be in use.

## 2.3 Description of Program Completed State

In the completed state, LUMA's material management capability will:

- Contribute toward an efficient, professional, and safe organization that fully complies with all local, state, and federal laws and regulations



## Materials Management

- Exceed the service requirements of the organization in steady state or emergency operations while remaining fully compliant with all local, state, and federal laws and regulations
- Be lean, agile, accurate, and able to meet the forthcoming changes required in order to meet Law 17 Renewable Energy targets
- Have safety embedded in the organizations operating procedures and have all equipment supporting/enhancing a safe working environment
- Have facilities that adequately support the needs of the organization, are hurricane ready and are scalable to future demands
- Have the systems and controls in place that support efficient and accurate transaction of data, as well as compliance with all internal and external policies and regulations
- Collect data on all key processes, monitoring, reporting, and increasing performance through continuous improvement initiatives
- Carry the optimum amount of Inventory that is ordered, processed, stored and delivered with care and attention, maximizing organizational investment while adhering to all specifications and quality requirements
- Manage material salvage/scrap/return in a process that is efficient and environmentally and fiscally responsible and complies with local and federal regulations
- Fully manage the transportation of all organizational freight from point of shipment to final site receipt, maintaining visibility and control through all carriers and transportation modes
- Have a culture of responsibility and an institutional knowledge regarding oil-filled equipment management and spill containment. All relevant equipment and structures will be in place and regularly used/maintained. Effective contracts for equipment repair, refurbishment, disposal will be in place.

### 2.4 Program Activities

- Set up and implementation of Asset Recovery function –
  - Development and implementation of processes and facilities for a fully functioning Asset Recovery department – Salvage/scrap/return of materials, training for warehousing and field construction personnel.
- Implementation of Warehouse Oil-Filled Equipment and Oil Containment Management Program –
  - Procurement of spill cleanup/containment equipment and oil containment structures where required.
  - Development and implementation of training program for all personnel handling or transporting oil-filled equipment, responsible for cleanup of spills and spill reporting.
  - Program will include examination of and potential retendering of existing agreements to obtain best service and value.
  - Engagement of ATCO / Quanta knowledge and expertise as required to determine best path forward for construction/implementation of mitigation measures.
- Asset Suite Reconfiguration Assessment –
  - Procurement of services to assess existing utilization of asset suite inventory and recommend configuration changes to align with upcoming strategic plans for materials management and LUMA overall.
  - Addition of bar code scanners for warehouses coordinating with Asset Suite Inventory.
- Asset Suite Reconfiguration Execution –
  - Reconfiguration of asset suite to utilize all relevant features and maximize operational efficiency including bar code scanner technology.

## Materials Management

- Ensure segregation of duties issues are removed and minimum checks/balances are in place to maintain efficiency and protect LUMA.
- Planned Demand Training Program –
  - Development and implementation of processes for requisition and request of materials using asset suite - program includes process design, training package development, training of field engineering and construction personnel, training of field warehousing personnel, standardizing communication methods.
- KPI implementation and measurement –
  - Implementation of a program and associated processes, for regular measurement and reporting of KPIs and auditing of key processes
- Material Handling Equipment Capital Plan –
  - Procurement of materials handling equipment to resolve deficiencies in existing equipment within the warehousing network - reach lifts at L1, L2 warehouses where applicable, indoor counterbalance forklift replacements, rough terrain forklifts at all warehouses handling poles
- Warehousing Storage Equipment Capital Plan –
  - Procurement of materials storage equipment to resolve deficiencies within the warehousing network - heavy grade plastic pallets for all locations to replace wooden pallets, racking improvements (floor bolted bumper guards on all legs, weight ratings on all crossbeams, leg replacements, all legs bolted to the floor), pole bunks in all warehousing locations with poles, outdoor/indoor labeling for all stock items and indoor hazardous materials cabinets
- Warehousing Facility Improvements Capital Plan –
  - Procurement of services to perform repairs/improvements to existing warehouse facilities and to erect covered storage and numerous locations that have deficient/damaged covered storage. Deficiencies include repairs to roofs, walls, overhead cranes, replacement of lighting, air conditioning units, installation of overhead fans or lighting.
  - New installation of covered storage to provide protection for material from the elements i.e., wood reels, transformers, crates of miscellaneous material. Installation of flood prevention measures at specific sites, loading docks at sites with high volumes of cube vans/highway vans.
  - Addition of WI-FI to all warehouse locations and amplifiers to insure full coverage of warehouse and yards
- Logistics Equipment Capital Replacement Program –
  - Assessment and replacement of logistics equipment to align with LUMA logistics strategy. Examples of equipment to be procured: flat deck trailers, tractors with knuckle-boom pickers, cube vans.
- Logistics Function Implementation –
  - Procurement and implementation of a logistics management tool to receive requests, track and dispatch the fleet of logistics equipment
  - Procurement and installation of GPS tracking units on all existing equipment to align with implementation of the tool
- USACE Material Evaluation and Disposition –
  - Evaluation of USACE material across the Warehousing network for alignment for existing and future LUMA standards
  - Evaluation of disposition and transportation to the Centers of Disease Control (CDC) as required for sale/salvage/remanufacture (transformers)



# Materials Management

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Indirect
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Indirect
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Indirect
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Indirect
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Indirect
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

**Objective: Promote a Safe Workplace**

**Objective: Implement Effective Public Safety Practices**

Standardized procedures for inventory management, asset recovery, etc. will help to ensure safe working practices across the organization, both for a safer workplace and better public safety practices.

Availability of equipment and tools ensure that work tasks can be performed effectively and efficiently, and with reduced safety risk.

Effective materials management and asset recovery processes support rapid restoration in case of a major event such as hurricane, thereby reducing safety impacts of power outages.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

**Objective: Increase Service Reliability**

**Objective: Deliver Electricity at Reasonable Prices**





## Materials Management

Better processes for logistics, inventory management, asset recovery, etc. will help streamline internal operations, thus improving service reliability. These processes will also help to make spending on these areas more efficient, thus allowing for electricity to be delivered at more reasonable prices.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

**Objective: Enable Systematic Management of the Business**

**Objective: Pursue Project Delivery Excellence**

**Objective: Enable Employees to Execute Operations Systematically**

Standardization of processes will help to systematize business operations, both for overall management, and as applied to how employees conduct themselves within functions under Materials Management. As a whole, this will help to improve major outage event readiness and emergency materials management, thus contributing to improved project delivery

Measurement of process efficiency will track progress to performance targets and identify gaps in process, fostering continuous improvement and improving project delivery.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

**Objective: Effectively Deploy Federal Funding**

A robust Materials Management framework will ensure that all material purchases and deployment to federally funded projects will be at the lowest possible cost while maintaining quality and service, utilizing existing materials agreements established for regular operations requirements.

**Objective: Restore Damaged Grid Infrastructure**

The improvements in materials management supported under this program will help to restore damaged grid infrastructure by ensuring construction materials are available for use, follow specifications and quality requirements, and efficiently and effectively deployed to project sites.

## 2.6 Program Risks

Risks to delaying the program:

- Non-compliance with Federal and Commonwealth regulations (e.g., OHS, DOT, EPA)
- Increased risk to employee safety in daily operations
- Risk to upcoming project demands on the Materials Management organization (unable to support increased workload, affecting project schedules/completion)
- Risk to meeting fiscal control metrics and external audits: no visibility of spend, material requirements within the organization, lack of material accuracy (write-offs)
- Lack of readiness for Major Outage Events

Risks related to commencement and execution:

- Non-compliance with Federal and Commonwealth regulations (e.g., OHS, DOT, EPA)
- Safety risks exist for employees and the public
- Material availability for projects
- Material adherence to newly implemented design standards
- Lack of relationships with suppliers (supply agreements)

# Materials Management

- Sub-standard service contractors on-island within certain categories

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditure	\$1.0	\$2.2	\$4.3	\$17.0
SRP Expenditures	\$0.7	\$0.7	\$2.6	—

### 3.2 Program Resource Requirements

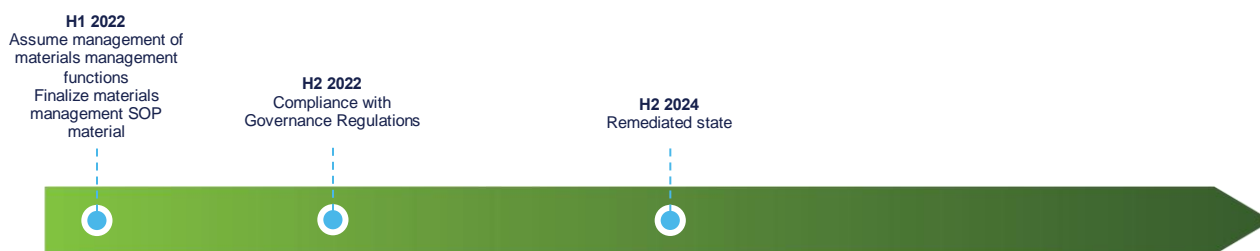
A number of people will be required from within the Operations department to carry out the implementation of these improvements, as well as support from IT/OT, HR and Utility Transformation.

### 3.3 Estimating Methods & Assumptions

Estimating methods/assumptions (estimating template available if required):

- Assumed loaded hourly rates x full-time employees per activity
- Researched materials & equipment costs (market quotes)
- Historical information from ATCO program

### 3.4 SRP Program Timeline & Milestones



# Operator Training

## Operator Training

### 1.0 Program Description

This program will provide all necessary requirements to support new and existing system operator training along with operator competency assessments. As such, the program will address the need to improve current operator training and allow for new cohort(s) of operators to support the system. This will also improve operator response during an emergency situation.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

PREPA does not have enough operators, requiring some employees to perform 16 hour shifts for extended periods of time - potentially affecting their judgement due to accumulated fatigue. Further to this, some operators are eligible for retirement. Since it typically takes about 12-14 months to train an operator and since such trained personnel are not readily available in Puerto Rico, LUMA must develop a proper training program for onboarding operators as soon as possible. Further, competent operators are essential to ensure safe operation of the electric system and the utility reliability performance can be impacted. For all these reasons, the development of an operator training program is required as part of the SRP.

PREPA does not have a formal operator training program. Typically, training is performed through transmission of knowledge informally from experienced operators. This method typically takes about 4-6 months longer than a structured training program. Operators also do not have periodic competency assessments and “readiness” is determined on a judgement call from management. To compound this, operators do not practice on the system or conduct emergency drills to prepare for emergency weather events. PREPA does not have a system simulator for trainees and experienced operators to practice on.

#### 2.2 Description of Remediated State

The program will follow the principles set forth in the OMA and will be remediated when the first version of the training program is complete. This means the outline, the structure and the modules will have been defined, the content has been completed and the first cohort of new operators has been trained. It also means that a competency assessment matrix has been developed and made available.

#### 2.3 Description of Program Completed State

The program will have been completed when the first version of the operator training program is developed and a cohort of new operators has been trained, evaluated for competencies and made available for deployment. Ideally the simulator will also be available to enable this training program. The drills and training protocols will have been completed and tested at least once.

# Operator Training

## 2.4 Program Activities

Before making the simulator operational, a benefit/cost analysis will be performed before serious funds are committed. Depending on the availability of a simulator, an appropriate training program will be developed, which will be leveraged from industry standard practices that utilize current employees to document specific requirements.

The training program will be developed in parallel with the first cohort of new operator and adjusted based on the feedback and performance of the recruits.

Drills will be developed and tested in preparation for the hurricane season.

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input type="checkbox"/> Increase Service Reliability	
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

Having competent operators will improve safety by reducing the risk of injury for field personnel in a hazardous situation involving live high voltage conductors or equipment at ground level.



# Operator Training

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

### Objective: Enable Employees to Execute Operations Systematically

Well trained and competent employees will make better decisions and will be able to solve problems more effectively. This can also translate to faster service restoration.

## 2.6 Program Risks

The basic risks involved with delaying or not carrying out this program are related to system and people safety. Untrained or poorly trained operators are far more likely to make inappropriate decisions regarding operations, especially during high stress emergency conditions. Poorly trained operators, working long hours under normal circumstances, cannot be expected to make safe decisions in an emergency. This situation creates major liability exposure if training is neglected.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$0.3	\$0.5	—	—
SRP Expenditures	\$0.3	\$0.3	—	—

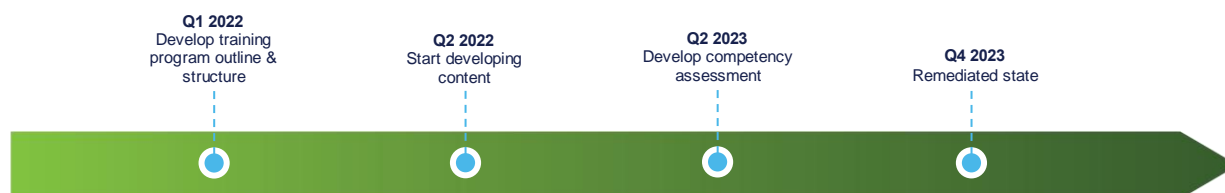
### 3.2 Program Resource Requirements

- A simulator consultant capable of making a benefit cost analysis
- LUMA employees to develop the training program

### 3.3 Estimating Methods & Assumptions

Program costs were estimated on a rate per hours basis. Hours were estimated based on the experience of subject matter experts. Costs will be reevaluated as part of a benefit/cost analysis for the simulator.

### 3.4 SRP Program Timeline & Milestones



## Initial Budgets

### D.7 Support Services Portfolio

The Support Services portfolio includes key cross-functional programs that affect/serve all LUMA teams and departments. They include HR programs for attracting and retaining a high performing employee base through standardized processes for performance management, talent management, succession planning, recruitment and onboarding management, learning management and compensation management. Other programs include implementation of processes and tools to secure information resources while permitting appropriate access to authorized stakeholders at any time and at any location through information systems that are prudently maintained. The portfolio also includes regulatory studies and plans that inform the development of a more detailed roadmap for meeting IRP milestones. Table D-8 below presents a summary of the program spending for the largest programs in the support services portfolio, followed by a short description of each program.

**Table D-8. Support Services Portfolio Spending Estimates by Program (\$ million, real)**

Support Services Programs	FY2022				FY2023	FY2024
	Federal Funded Capital	Non-Federal Funded Capital	OpEx	Total Spending Estimate	Total Spending Estimate	Total Spending Estimate
HR Programs	-	0.3	63.3	63.5	70.6	73.1
Renewables Integration, Minigrids & Generation Studies	-	-	9.7	9.7	11.6	1.4
IT OT Asset Management	4.3	1.1	0.1	5.5	3.1	2.8
IT OT Cybersecurity Program	-	3.0	1.6	4.6	5.1	5.0
IT OT Enablement Program	-	1.7	2.3	4.0	2.6	3.1
Critical Financial Controls	-	-	2.8	2.8	1.0	-
Critical Financial Systems	-	1.8	-	1.8	2.3	2.5
Land Record Management	-	-	1.5	1.5	1.5	1.5
Supporting Shared Services for Generation	-	-	1.4	1.4	-	-
Resource Planning and Processes to Improve Resource Adequacy and Cost Tracking	-	-	1.3	1.3	-	-
Improvements to Systems Dispatch for Increased Reliability and Resiliency	-	-	1.2	1.2	-	-
Land Acquisition & Dispute Management	-	-	1.2	1.2	1.2	1.2
Performance Metrics Process & System Upgrades	-	-	1.1	1.1	1.1	0.8
Financial Management Functions	-	-	1.0	1.0	0.5	0.5
Waste Management	-	-	1.0	1.0	1.0	0.3
Update to Third Party Use, Audit, Contract and Billing Procedures	-	-	0.7	0.7	0.7	1.5

## Initial Budgets

IT OT Collaboration & Analytics	-	0.3	0.4	0.7	0.7	0.4
Technical Training, Test Lab & Historian	-	-	0.4	0.4	0.4	0.4
Safety Equipment	-	0.2	-	0.2	0.2	0.0
Integrated Safety & Operational Management System	-	-	0.2	0.2	0.2	0.5
Public Safety	-	-	0.1	0.1	0.1	0.1
<b>Grand Total</b>	<b>\$4.3</b>	<b>\$8.2</b>	<b>\$91.2</b>	<b>\$103.8</b>	<b>\$103.8</b>	<b>\$94.9</b>

Note: Spending estimates include federally funded and non-federally funded capital expenses and program-specific operational expenses. General O&M expenses not directly allocated to specific programs are not included.

**HR Programs.** This Program Brief covers four separate programs to support the LUMA Human Resources (HR) department. This includes the following programs:

- **Employee benefits.** LUMA will implement industry competitive benefits programs for its employees such as an Employee Assistance Program (EAP), Long term Disability (LTD), Short term Disability (STD), Life Insurance, and a defined contribution plan (401(k)).
- **Employee engagement.** LUMA will launch an employee engagement strategy to ensure all employees feel part of the new LUMA family, and they feel engaged with decision making and their long term career progression. The comprehensive employee engagement strategy includes employee activities, regular employee surveys, volunteerism, town halls, career growth opportunities and spaces where employees can express their feedback.
- **Training.** LUMA will implement core compliance training programs to ensure employee understanding and compliance with all Corporate policies and procedures, State Laws and Regulations, to prevent any inappropriate conduct. In addition, all functions in LUMA will implement a training program inclusive of at least the minimum requirements necessary to improve employee skill sets to bring performance to Contract Standards. This comprehensive functional training program will be applied across all functions in LUMA.
- **Support software.** The scope of the General Technology Human Capital Management program is to introduce standardized processes for management of employee data, employee performance management, talent management, succession planning, recruitment on-boarding and off-boarding management, learning management and compensation management. It will also provide employee and manager self-service capabilities.

**Renewable Integration, Minigrid & Generation Studies.** This program involves completing technical studies to inform generation and system planning to support compliance with the IRP requirements related to renewable integration, minigrids, energy efficiency and generation. The activities conducted in this program will lead to a coordinated, data-driven approach to the energy transition.

**IT OT Asset Management.** LUMA will introduce industry standard IT OT asset management procedures and provide the necessary system upgrades to ensure secure business operation and continuity, as well as improved customer responsiveness. The scope of the program includes assessing PREPA's application and infrastructure portfolio and beginning a series of software and infrastructure upgrades that drive toward a transition to cloud-based technology. IT OT resilience in this program also extends to the establishment of a new backup data center to ensure reliability and resilience of technology systems.



## Initial Budgets

**IT OT Cybersecurity Program.** The program centers on enabling the business and protecting key organizational assets, including people, resources and technology to ensure that cyber risk, internal and external threats, vulnerabilities, and natural disasters are identified and mitigated based on risk and readiness factors. Improving cybersecurity is a critical part of hardening the T&D system and ensuring business continuity; cyber risks could severely impact T&D operations to the extent of widespread failure. These activities support other programs and are in addition to the scope of the associated supported programs. This program will design and implement the people, processes, and technologies essential for effective cybersecurity governance, cybersecurity operations and monitoring, vulnerability identification and management, and cloud security.

**IT OT Enablement Program.** This program will implement capabilities to deliver and maintain IT OT services and systems enabling LUMA operations through the implementation of industry best practices and standardized processes and tools. Fit for purpose devices will be deployed to carry out business operations enabling near real-time access to electric network data providing a safer work environment. Industry best practices for Information Technology Service Management (ITSM) will be implemented so that technology assets are managed, provisioned and maintained securely. Processes will be implemented to establish end user device standards along with Mobile Application Management (MAM) to control how end user devices are used. Enterprise Architecture (EA) and project management frameworks will be implemented to ensure software and infrastructure assets are implemented, maintained and disposed of in accordance with vendor support requirements including patching and upgrades. This will mitigate the risk of prolonged system outages on non-vendor supported software and infrastructure. By the end of the program LUMA will have developed and executed an operational data strategy, developed foundational enterprise architecture guidance and outlined a cloud strategy. LUMA's IT and OT organization will be able to design, plan, deliver, operate and control the lifecycle of IT OT services, projects and assets. An IT service management tool will ensure that technology is managed, provisioned and maintained securely to reduce risk to the organization and enable users.

**Critical Financial Controls.** The Critical Financial Controls program focuses on two key areas, internal control and internal audit. These two areas will build skills and capabilities in financial reporting and audit; and will update and enforce industry standard policies and procedures that comply with the latest laws and regulations. Internal Controls will address various internal control items, including obtaining and reviewing service organization controls for major vendors, the implementation of key transaction controls, reconciliations, validation, physical inspections, documentation evidencing performance of control tasks, disclosures, enforcement of applicable policies and procedures for employees to identify deviations, the establishment of a formal plan for communications with the audit committee and the revamp of the internal audit department. Internal Audit builds the foundation of the internal audit team as well as the development of the methodology and process, along with building and retaining the required skills and technology base.

**Critical Financial Systems.** This program covers the technology projects for Finance and Facilities, including financial management systems and technology, risk management systems and supply chain management technology. The initiatives cover areas within budgeting, reporting, consolidation, risk management, time tracking, employee expenses, fixed asset subledger, procurement, and a major life cycle upgrade for the Oracle E-Business Suite (EBS) system. These initiatives are required to maintain a supported version of the financial applications or to address gaps identified in the financial management area.



## Initial Budgets

**Land Record Management.** LUMA will develop a new record management system that allows for land information to be found easily and managed to utility industry standards. This allows compliance with legal requirements to be documented and shown to satisfy regulators. It also allows user groups to have efficient access to information. In particular, such a system lets Operations and Construction perform their work while respecting land rights agreements.

**Supporting Shared Services for Generation** This program focuses on developing the programs for LUMA to administer and track services to be provided to PREPA's generation operations (the GenCo Shared Services) in accordance with Section 5.13 (e) of the OMA. This includes implementation of the initial transition plan for back-office business services, administration of budget and other administrative controls, and reports for accounting and tariff compliance.

**Resource Planning and Processes to Improve Resource Adequacy and Cost Tracking.** This program focuses on planning studies for dispatch of existing thermal units, along with new processes to audit costs included in the purchased power and fuel cost adjustment mechanism tariffs administered by LUMA in accordance with Section 5.6 of the OMA. The program includes creation and implementation of reasonable prudent administrative procedures for reporting of those related fuel and other generation costs as described in the OMA and being able to accurately present these costs to the PREB. The program does not include the management or oversight of fuel purchasing or of any Genco functions. Improved information on fuel costs, inventory, and availability will support resource planning as well as the more efficient and reliable dispatch of peaking power plants and other thermal plants. The program aims to improve resource adequacy and lower energy supply costs. As described in Exhibit H, Section 2.2. of the OMA and subject to the final reorganization plan for PREPA, fuel procurement and management responsibilities for PREPA's generation units will remain with PREPA's Genco unit. According to Section 5.13(b) of the OMA, LUMA shall have the right to reasonably access "... information consistent with Prudent Utility Practice required to perform the dispatch and scheduling of Power and Electricity, which includes fuel availability, fuel cost, fuel inventory, unit availability, unit marginal cost, unit outage schedules, electric system reliability requirements, reserve requirements, identification of must-run generation resources and any other information reasonably requested by Operator consistent with prudent Utility Practice required to perform the dispatch, scheduling, and coordination of Power and Electricity." Under the OMA, LUMA has the responsibility of presenting adjustments to the fuel adjustment and purchased power tariff clauses. Under the OMA, LUMA will manage and administer all existing and future PPOAs.

**Improvements to Systems Dispatch for Increased Reliability and Resiliency.** This program deals with the repair of non-functioning equipment and processes to allow for the System Operator to have data to carry out economic dispatch of generation assets, in accordance with the System Operation Principles and applicable procedures, and to allow for the safe and reliable operation of the system.

**Land Acquisitions & Dispute Management.** LUMA will introduce processes and procedures from land management industry practice to: (1) manage records, (2) carry out land acquisition, (3) interact with landowners to resolve disputes, and (4) support field operations for construction and maintenance activities.

**Performance Metrics Process & System Upgrades.** This program deals with the development of processes and tools to measure and report KPIs and other performance metrics, along with establishing

## Initial Budgets

performance baselines and targets. These processes and tools cover both those mandated under the OMA and non-OMA indicators.

**Financial Management Functions** - This program addresses financial management functions including procurement and contracting, real estate, and risk and insurance. Includes:

- Procurement: Setting up a strategic sourcing function for procurement, along with standard processes, procedures and accountabilities for procurement and contracts
- Real estate: Defining processes to clarify accountabilities and approval limits, along with executing a contract with a third-party real estate advisory firm for assistance with property identification, disposition, acquisition and ongoing transaction support
- Risk and Insurance: Putting in place a risk and insurance team and fully functional Enterprise Risk Management (ERM) system

**Waste Management.** In accordance with the requirements of the OMA Section 5.10 and the scope of OMA Services specified in Annex I, LUMA will install new equipment and implement management processes to comply with environmental statutory requirements and support safe and efficient operations. The program includes installing secondary containment to prevent contamination, ensuring proper containers are in place to store wastes and, when required for site operations, processing or removal of accumulated waste debris. LUMA will take actions with respect to pre-existing environmental conditions, including accumulated waste, in accordance with the OMA Section 5.10(b).

**Update to Third Party Use, Audit, Contract and Billing Procedures.** This program is focused on updating procedures for third party use of land, use of infrastructure, audits, contracts, and billing. The program will include:

- Developing consistent processes and agreement templates to ensure compliance with legislation;
- Streamlining and improving customer service for third parties who wish to use pole infrastructure;
- Establishing annual billing to third parties to ensure they are paying the associated fee to attach to each individual structure (either overhead or underground);
- Completing updates and corrections to the CC&B system to ensure data accurately reflects the current asset management joint use attachment numbers and identifies responsible billing parties; and
- Implementing necessary changes to the billing process for joint use billing, which may include contract updates and renegotiation.

**IT OT Collaboration & Analytics.** LUMA will upgrade and implement technology solutions to support collaboration across the organization, provide employees with access to relevant content to do their work, the ability to track the performance across the organization and the ability to drive data-based decision making through the use of analytics. This program also includes development of a strategy, along with target architecture and the associated roadmap, for a data analytics structure to better support critical decision making across the company. The program will also implement a centralized repository for internal and external reporting of performance metrics and expand data sources as business needs dictate.

**Technical Training, Test Lab & Historian.** This program includes: (1) Training, development and support for complex technical systems (e.g., IEC61850 communication protocols, protection relays, high-voltage gas-insulated switchgear, etc.), (2) Construction and set up of a test lab along with field test equipment, and (3) Application of a historian system to generate reports and analyses.

## Initial Budgets

**Safety Equipment.** To improve employee and public safety LUMA will procure critical safety equipment and associated supplies such as automated external defibrillators (AEDs), portable eye wash, lone worker/confined space entry monitors and audiometric testing equipment. These items critically improve employees' current state of work-related injuries and illnesses as per OSHA requirements/recommendation.

**Integrated Safety & Operational Management System.** LUMA will centralize policy and procedure creation by using a fully integrated, efficiently managed internal safety and operational management system that will allow communication of requirements to all employees and monitor health, safety and environmental compliance organization wide. The system will have clear operational procedures and controls and will be easy to use and easily updated.

**Public Safety.** LUMA will introduce an organizational strategy to engage and educate the public on safety around electric equipment and installations, thereby reducing public safety incidents. The program will include the procurement of public safety related materials for training awareness and public outreach, the development and complete roll out of a communications plan and a continuing maintenance plan for the program.

# HR Programs

## HR Programs

### 1.0 Program Description

This program brief covers four distinct areas to support the LUMA HR department. This includes the following.

#### EMPLOYEE BENEFITS

LUMA will implement industry competitive benefits programs for its employees, including competitive benefits such as an EAP, LTD, STD, Life Insurance, and a defined contribution plan (401(k)).

#### EMPLOYEE ENGAGEMENT

LUMA will launch an employee engagement strategy to ensure all employees feel part of the new LUMA family, and they feel engaged with decision making and their long-term career progression. The comprehensive employee engagement strategy includes employee activities, regular employee surveys, volunteerism, town halls, career growth opportunities and spaces where employees can express their feedback. Communication is key for employee engagement

#### TRAINING

LUMA will implement core compliance training to ensure employee understanding and compliance with all Corporate policies and procedures and Commonwealth Laws and Regulations, to support and promote appropriate conduct. In addition, all functions across LUMA will implement comprehensive training programs meeting the minimum requirements necessary to improve employee skill sets, bringing performance to Contract Standards.

#### SUPPORT SOFTWARE

The implementation of Human Capital Management software is to introduce standardized processes for management of employee data, employee performance management, talent management, succession planning, recruitment on-boarding and off-boarding management, learning management and compensation management. It will also provide employee and manager self-service capabilities. This is a key element that will support contemporary HR practices.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

The current state and identified gaps across different areas of HR include the following:

#### EMPLOYEE BENEFITS

PREPA offers a large and out of date benefit program including a severely underfunded defined benefit pension system. The system is complex, not well understood by employees and very expensive and difficult to administer. The various programs and systems have not evolved as the industry has changed and evolved.



## HR Programs

LUMA has the opportunity to offer an industry leading set of health and welfare benefits and then in addition provide further options for employees for items like supplemental benefits such as life or disability insurance. A professionally managed 401k will support employees to save for retirement and provide opportunities for financial education and literacy, all of which serves to create more engaged and loyal employees.

### EMPLOYEE ENGAGEMENT

PREPA does not have a structured employee engagement strategy and therefore, does not measure employee engagement. They do not carry out activities that allow for employees to feel their voices are heard, or that help them feel part of a wider corporate community. Not only does effective engagement have the potential to significantly affect employee retention, productivity and loyalty, it is also a key link to customer satisfaction, company reputation and overall stakeholder value.

### TRAINING

PREPA training programs are not up to industry standard nor meet the minimum requirements for LUMA to perform in accordance with Contract Standards. The LUMA training program will include over 100 specialized training courses to meet mandatory legal requirements and help employees gain the minimum essential knowledge and learning experience for all functions.

### SUPPORT SOFTWARE

The current support systems exhibit the following:

- Lack employee self service capabilities
- Lack performance, compensation, talent management and learning management strategy
- Lack career planning and succession planning program
- Lack documented policies and processes
- Lengthy manual processes are used for for benefits enrollment, training compensation, performance management, onboarding, and HR metrics
- Lack data on employee engagement levels and HR metrics

## 2.2 Description of Remediated State

### TRAINING

In the remediated state, core compliance training will have been administered to all LUMA employees to ensure understanding and compliance with all Corporate policies and procedures, Commonwealth and Regulations, to prevent inappropriate conduct. The remediated state within the first year of operations post Commencement Date whereas all employees hired into LUMA at time of Commencement will be required to partake in specific training as part of the onboarding process.

The following are examples of core compliance training required to achieve a remediated state:

- Workplace Bullying and Harassment
- Sexual Harassment
- Drug and Alcohol Awareness
- Equality and Diversity
- Social Media, Email and Online Etiquette
- Anti-Bribery & Anti-Corruption



## HR Programs

Core compliance training for employees is a priority for the organization to reduce the risk of harassment claims, motivate employees to recognize, report and prevent misconduct, and help create a respectful, inclusive workplace culture. Upon completion, all employees in LUMA will have received the required trainings and knowledge they need to perform their job safely and conduct themselves appropriately in the workplace. This is an essential step for effectively addressing and preventing misconduct. This training will be taken yearly. However only the need to complete the initial training will be part of the SRP.

### 2.3 Description of Program Completed State

The program completed state will include the following.

#### EMPLOYEE BENEFITS

In the completed state all employees will have access to a competitive benefits suite which will include supplemental benefits such as life insurance, disability insurance, an EAP, and a defined contribution plan. These industry competitive benefits will help solidify LUMA's reputation as an employer of choice in Puerto Rico, helping LUMA attract and retain the best talent.

#### EMPLOYEE ENGAGEMENT

LUMA will have implemented a comprehensive Employee Engagement Strategy. The most important aspect of this strategy will be implementation of better communication with all employees.

The strategy also includes employee activities, regular employee surveys, volunteerism, town halls, career growth opportunities and spaces where employees can express their feedback. Employees will feel that management values and takes note of their views, and that they are part of a wider LUMA family. Through its employee engagement, LUMA will be seen as following through on its ambition of being an employer of choice in Puerto Rico. Talent that has been hired or developed will be more easily retained. Potential highlights include:

- Periodic ongoing events, e.g., onboarding touchpoints & focus groups which will allow employees to provide feedback on their onboarding and recruitment process
- Prescribed scheduled events, such as quarterly Town Hall meetings, focus groups, employee appreciation events & volunteerism to provide opportunities for open discussion and interaction with fellow employees and the community
- Roll out a formal engagement program that includes formal Engagement Surveys that will identify areas of improvement to be incorporated into LUMA action plans

#### TRAINING

Upon training program implementation, a learning platform will be available for all LUMA employees, which includes training modules for a wide range of functions. Specific courses and learning paths under this platform will be assigned to eligible employees based on their roles, with specific training programs administered by subject matter experts (SMEs) as needed. The learning platform will track completion of the different trainings for employees such that completion and performance can be monitored on an ongoing basis. As such, all employees in LUMA will receive the required education to perform their jobs securely. Employees will recognize that management has invested in their career development and this will improve employee engagement levels as well as provide a safer workplace, efficient service delivery and improved customer experience.



# HR Programs

## SUPPORT SOFTWARE

Upon implementation, all HR processes will be managed in a single, modern platform, eliminating excess physical documentation, improving process control and avoiding duplication of labor.

## 2.4 Program Activities

### EMPLOYEE BENEFITS

- Engagement of a welfare plan vendor to administer the life, accidental death and dismemberment (AD&D), short-term and long-term disability plans
- Development of an implementation and roll out strategy for each set of benefits
- Development and subsequent implementation of an internal communication strategy to educate PREPA legacy employees newly employed at LUMA about the new benefits structure
- Development and subsequent implementation of an external communications strategy that forms part of the hiring strategy to make LUMA an attractive employer of choice in Puerto Rico

### EMPLOYEE ENGAGEMENT

- Development of an overall strategy for employee engagement including:
  - Approval, planning and execution of events and activities
  - Engagement plan through surveys, town halls and other feedback media
  - Volunteerism plan
  - Communication of career growth opportunities
  - Employee survey development and configuration

### TRAINING

- Implementation of a learning platform through Workday Human Capital Management (HCM)
- Identification of required learning for all functions
- Courses or learning paths are assigned to eligible employees
- Required courses are completed
- Performance and learning monitoring on an ongoing basis

### SUPPORT SOFTWARE

- Definition of the HR Information System (HRIS), benefits, compensation, recruitment and learning modules implementation project teams
- Development and monitoring of project plans
- Testing of modules
- Training of employees on use of the platform
- Formal launch of the modules



# HR Programs

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Indirect
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Direct
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Indirect
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Indirect
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Direct
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input checked="" type="checkbox"/> <b>Other</b>	<input checked="" type="checkbox"/> Other	Direct

### PRIMARY GOAL: PRIORITIZE SAFETY

**Objective: Promote a Safe Workplace**

**Objective: Implement Effective Public Safety Practices**

*Training:* Well-trained employees will directly impact workplace safety by putting into practice acquired skills and practices

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

**Objective: Deliver a Positive Customer Experience**

**Objective: Increase Service Reliability**

*Employee engagement:* Better engaged employees will be indirectly incentivized to provide better service to customers and improve service reliability.

*Training:* Trained employees will directly impact service to customers by providing excellent customer service skills acquired through LUMA's training program





## HR Programs

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

**Objective: Pursue Project Delivery Excellence**

**Objective: Enable Employees to Execute Operations Systematically**

*Employee engagement:* Engaged employees have higher morale and are more motivated employees. Raising moral is critical to raise employee performance and achieve company goals.

*Training:* Well-trained employees will directly impact delivery and execution of services by applying learned skills.

*Support software:* A modern Human Capital management platform and the appropriate training to users, will directly impact Human Resources processes, enabling better project delivery and supporting employees in their work, thereby supporting operational excellence.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

**Objective: Restore Damaged Grid Infrastructure**

**Objective: Improve Resilience of Vulnerable Infrastructure**

*Training:* Well-trained employees will be able to restore and improve resiliency of the grid infrastructure by applying specialized learned skills.

### PRIMARY GOAL: OTHER

**Objective: Other: Attract Talent, Increase Employee Retention & Provide Incentive for Improved Performance**

*Employee benefits:* Offering a competitive benefits program is critical to maintain employee engagement, leading to improved performance. Structured the right way, the benefits program will be a crucial pillar in building LUMA's reputation as an employer of choice. The benefits program should also result in higher morale and better incentives for improved performance.

## 2.6 Program Risks

- **Employee benefits:** Not introducing competitive benefits risks higher turnover, and an inability to create and cement a reputation as an employer of choice, weakening LUMA's ability to attract talent.
- **Employee engagement:** The lack of employee engagement can lead to increased turnover, which results in increased hiring costs. It can also lead to lower morale and motivation, which can lead to lower performance standards.
- **Training:** The lack of specialized, modern and up to industry standard training can lead to workplace safety incidents, which can severely impact performance and company brand. Customer service can also be directly impacted as employees without proper training will not be able to provide the expected service delivery.
- **Support software:** The primary risk of not proceeding with this software implementation is that human capital management will continue to be managed in an ad hoc and manual manner limiting LUMA's ability to monitor employee activities. The processes will continue to be lengthy and manual which will negatively affect performance levels and increase the risk of human error. This limits the ability to respond to employee requests in a timely and appropriate manner.

## HR Programs

Another risk is the lack of compensation management and learning management for employees which impacts the employee experience at LUMA and LUMA's reputation as an employer. Not proceeding with this program may cause employees to seek different employment opportunities in Puerto Rico.

### 3.0 Program Funding & Timeline

#### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditures</b>	<b>\$63.5</b>	<b>\$70.6</b>	<b>\$73.1</b>	<b>\$508.6</b>
SRP Expenditures	\$0.5	—	—	—

#### 3.2 Program Resource Requirements

##### EMPLOYEE BENEFITS

- HCM system for administration of programs
- LUMA internal and external communications resources

##### EMPLOYEE ENGAGEMENT

- Internal communications resources
- IT OT support for communication



##### TRAINING

- Implementation of Workday HCM Learning module
- Identification of required education external resources
- Training programs will be administered by the Workday HCM Learning Module or Training managers and coordinators (internal and external). Particular training modules will require trainers, writers and training consultants, along with training materials, props and training specific technologies. Specific training modules may have dedicated location requirements, with overnight stays and travel depending on the training location.

##### SUPPORT SOFTWARE

- Identification of required modules for the HC management system to be acquired
- Resource requirements are as follows:
  - System integrator
  - Project manager
  - Systems analysts / business analysts
  - Subject matter experts

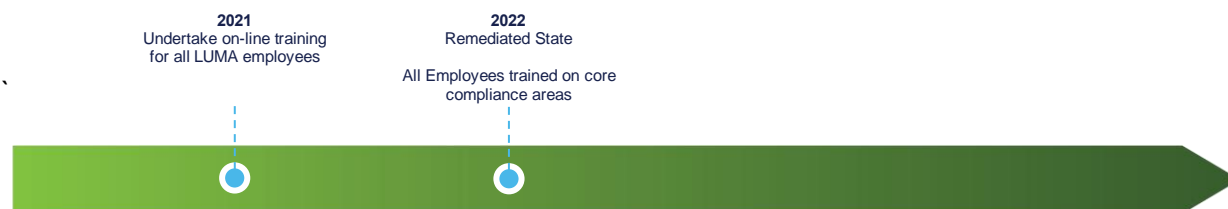
#### 3.3 Estimating Methods & Assumptions

-   

- **Employee engagement:** Costs per annum vary according to planned events.

## HR Programs

- **Training:** Costs vary per function based on learning needs.
- **Support software:** The costs associated with the implementation of the Human Capital Management solution is estimated using the International Business Machines (IBM) Project Cost Estimator for implementing a leading Human Capital Management solution. Pricing assumptions are based on experience with utilities of similar size to implement human capital management solutions.

### 3.4 SRP Program Timeline & Milestones



## Renewables Integration, Minigrids & Generation Studies

# Renewables Integration, Minigrids & Generation Studies

## 1.0 Program Description

This program involves completing technical studies to inform generation and system planning to support compliance with the IRP requirements related to renewable integration, minigrids, energy efficiency and generation. The activities conducted in this program will lead to a coordinated, data-driven approach to the energy transition.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

LUMA is tasked to file an IRP every three years. The latest IRP Resolution and Order, issued in August 2020 established targets related to renewable and battery storage integration, minigrid implementation, energy efficiency reductions, and generation retirements. There are significant gaps in understanding of the current state of the system and its ability to handle these transformational changes. Until these gaps are filled, it is unclear how the IRP targets can be achieved without compromising system reliability, which is already compromised based on our assessment of system operations.

### 2.2 Description of Remediated State

This program is not part of the SRP.

### 2.3 Description of Program Completed State

In the completed state, LUMA will have completed the studies required under the approved IRP. LUMA will also have the technical data and other results from other studies in the program to support compliance with the IRP and enable the energy transition.

### 2.4 Program Activities

Major activities in this program include:

- Distribution hosting capacity study
- Locational marginal value for renewable integration
- Distribution net benefit analysis for photovoltaic (PV) and energy storage
- Minigrid pilot study, planning and design
- Energy efficiency and demand response baseline and potential study
- Offshore wind study
- Palo Seco power plant planning study

FY 2022 will primarily involve laying the groundwork for the programs required to meet IRP targets, to prepare for launch when the regulatory policy frameworks and funding mechanisms are approved. Timing



## Renewables Integration, Minigrids & Generation Studies

will also depend on schedule of procurement of new generation, including the potential combined cycle plant in or near San Juan. This preparatory work will involve preparing requests for proposals, selecting contractors to perform research projects and studies and managing project execution. After studies are completed, program activities will shift to developing resource acquisition plans incorporating the results of research.

The studies in the program are summarized below.

### DISTRIBUTION HOSTING CAPACITY STUDY

Enable hosting capacity maps which will assist LUMA's planners and the customer service team to safely approve behind meter renewable projects, expediting the integration and activation of net metering. The study result will guide distribution planners and developers to those areas where renewable sources integration causes less impact and are thus the most cost effective to target.

### TRANSMISSION, LOCATIONAL MARGINAL VALUE FOR RENEWABLE INTEGRATION

Locational Marginal Value Study (LMVS) at transmission and sub-transmission system level to identify economical and optimal capacity and location of PV, Energy Storage Systems (ESSs) and PV/ESS. The study will focus on identifying mitigation of renewable resource impact, congestion management and capacity deferral.

The study will guide renewable developers to nodes and renewable capacities with lower interconnection cost.

### DISTRIBUTION, ESS, ESS/PV NET BENEFIT ANALYSIS

The IRP approved aggressive renewable energy integration by 2040. The approved renewable integration levels require validation via Transmission and Distribution (T&D) studies, with the following objectives:

- Identify economical and optimal capacity and location of primarily ESS placement to increase PV penetration and identify capacity deferral opportunities
- Identify the maximum renewable capacity the T&D system can integrate in the current system condition
- Guide renewable developers to aim at areas, zones and nodes where energy resources (PV, ESS, PV/ESS, others) will provide more value to the T&D system. This will also enable distribution planners to optimize the capital expenditures and renewable developers to substations and feeder sections with potentially lower interconnection cost.

### MINIGRID PILOT STUDY, PLANNING AND DESIGN

The IRP established the San Juan/Bayamon Region as the first minigrid to be considered for optimization due to high load density. The planning study includes:

- The identification of the most affected areas during extreme weather events
- Identification of critical loads and electrical system conditions
- Energy sources options needed to safely, securely and reliably service the minigrid/microgrid demand

## Renewables Integration, Minigrids & Generation Studies

The study will include reliability assessment pre/post minigrid, and a benefit-cost analysis. This activity will result in defining a road map for minigrid development in Puerto Rico, planning a minigrid pilot to validate cost and business models for future implementation and development.

The minigrid/microgrid planning study includes:

- Identification of the most affected areas during extreme weather events
- Identification of critical loads and electrical system conditions
- A demand study
- Energy sources options needed to safely, securely and reliably service the minigrid/microgrid demand

The study will be coordinated with asset management hardening and reliability improvement initiatives and will include a reliability assessment pre/post minigrid, and benefit/cost analysis. A conceptual design will be defined once a minigrid option is selected. Generation assets are expected to be provided by third party developers.

Based on the previous study and conceptual planning design, a detailed implementation schedule will be developed. A detailed design and engineering package will also be prepared, alongside defined equipment and specification, and necessary documentation for the procurement process. These include Request for Quotation (RFQ) and Request for Proposal (RFP). Technology would also need to be qualified and vendors sourced for project implementation and equipment.

At the beginning of fiscal year three, a deeper set of technical studies will be required (transient analysis, protection coordination, sequence of operations). In parallel with project implementation, real time hardware-in-the-loop (HIL) testing of the control and protection scheme will be conducted to ensure reliable transitions from grid connected to islanding mode of operation and vice versa.

### ENERGY EFFICIENCY AND DEMAND RESPONSE BASELINE AND POTENTIAL STUDY

This study will establish baseline energy efficiency specifications for buildings and equipment across all sectors. This information is a required input for an EE and Demand Response (DR) Potential Study. This study will calculate the total cost-effective energy reduction achievable for all major energy end-uses.

### OFFSHORE WIND STUDY

PREB has ordered PREPA to conduct an offshore wind study tailored to Puerto Rico's wind resources, electric grid current and future conditions. PREB requires anchored and floating wind turbine options be evaluated. The study should be filed with PREB within two years from date of final resolution.

Based on Puerto Rico's vast offshore wind resources the study will evaluate the impact on overall energy as well as the possible locations, available wind generation capacity, technology (anchored, floating wind turbines options), and potential locations and costs for interconnecting to the transmission system. This will also provide input for the transmission LMVS and future IRP development.

### PALO SECO POWER PLANT PLANNING STUDY

This study will focus on the economic and system impact of a new combined cycle power plant, planned for Palo Seco or another site in or near San Juan by PREPA.

# Renewables Integration, Minigrids & Generation Studies

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Indirect
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Direct
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Indirect
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Indirect
<input checked="" type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input checked="" type="checkbox"/> Enable the Sustainable Energy Transformation	Direct
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other:	

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

**Objective: Increase Service Reliability**

**Objective: Deliver Electricity at Reasonable Prices**

The studies provide timely response and approval to renewable integration requests, and guide customers and developers to areas, regions and nodes where renewable resources will add more value to the grid with contained overall cost. The studies are aligned with LUMA's vision to increase customer satisfaction by providing information that will eventually allow the deployment of minigrids, increasing service reliability within the minigrid with reduced System Average Interruption Duration Index (SAIDI) and System Average Interruption Frequency Index (SAIFI).

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

**Objective: Enable Employees to Execute Operations Systematically**

Operational Excellence can be achieved by understanding and planning for the impacts (positive or negative) of the integration of new technologies and mitigation options. Studies will guide planners on



## Renewables Integration, Minigrids & Generation Studies

renewable sources integration during the execution of the SRP, potentially improving capital projects execution.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Improve Resilience of Vulnerable Infrastructure

This program could lead to implementation of minigrids, which could improve the resilience of the grid during storms and severe weather events. The studies will enable improved system resilience when the sustainable energy transformation is completed, ensuring existing system infrastructure is rebuilt to accommodate penetration of intermittent distributed resources within the minigrid.

### PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

#### Objective: Enable the Sustainable Energy Transformation

The studies will enable the sustainable energy transformation by ensuring system infrastructure is rebuilt to accommodate a higher penetration of renewables and distributed energy resources.

## 2.6 Program Risks

Without this program's planning studies LUMA will be unable to ensure cost-effective, stable integration of renewable energy, minigrids and distributed energy resources. These studies are required to for LUMA's compliance with IRP requirements. If LUMA does not comply with regulatory mandates it faces the potential for fines. These fines are stated in Law 17-2019, Section 5.32 (Amended Act No 57-2014, 6.36 – penalties) which states *“The Energy Bureau shall impose administrative fines for violation of the Act (Law) or the regulations and orders issued thereunder, committed by power company... Fines can go up to \$25K per day, 5% of gross sales, 15% of net income or 10% of net worth.”*

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$9.7	\$11.6	\$1.4	\$950.0
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

A team of planners, managers and engineers will manage execution of the studies and consulting services.

### 3.3 Estimating Methods & Assumptions

The cost estimation comes from previous similar engagements conducted in mainland US states for utilities, or of similar size (e.g., more than two million customers).





## IT OT Asset Management

# IT OT Asset Management

## 1.0 Program Description

LUMA will introduce industry standard IT OT asset management procedures and provide the necessary system upgrades to ensure secure business operation and continuity, as well as improved customer responsiveness. The scope of the program includes assessing PREPA's application and infrastructure portfolio and beginning a series of software and infrastructure upgrades that drive toward a transition to cloud-based technology. IT OT resilience in this program also extends to the establishment of a new backup data center to ensure reliability and resilience of technology systems.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

LUMA is charged with the overall management of over 200 enterprise and operational technology assets, including the backup of technology assets in a safe and secure manner. A significant number of the software solutions are customer standalone systems with 90% of the infrastructure being at end of support/end of life. This includes substation RTU and SCADA related equipment. Another significant gap and safety concern is the absence of a fully functional voice radio system for work force management.

The current state of the IT OT Asset Management processes and the maintenance of technology assets corresponds to a low maturity score in the gap assessment. This indicates that PREPA is aware of the need to address the elements that define competent IT OT Asset Management and is starting to apply them in specific areas of critical IT OT Assets that enable key business functions. Gaps requiring remediation exist in all areas of IT OT Asset Management. For example:

- There is no formal documented IT OT asset management strategy, nor are there processes or tools aligned to an industry best practice.
- There is no centralized repository for tracking and managing software solutions and infrastructure, resulting in end-of-life assets and increased risk of security breaches. Additionally, there is an absence of IT principles (infrastructure refresh cycles, license policies, environment management etc.)
- Mission critical systems are dated and not vendor supported (e.g., SCADA, Energy Management System [EMS], work management [STORMS], fleet management [Fleetfocus]).
- The connectivity model is outdated and not synchronized between the steady state in and the operational state in the OMS and poses a liability and safety risk.
- Current processes do not utilize the capability of the OMS to capture ETRs because the outdated connectivity model and lack of accurate GIS data limit the accuracy of the ETR output
- The capabilities provided by technology solutions are not fully leveraged or integrated (e.g., no integration between the automated meter reading system and outage management system to support the prediction of outage locations).
- The network infrastructure is dated and not supported. There is little telecom equipment integration present, which results in extended outages, possible equipment damage and risk to employees and the public.

## IT OT Asset Management

- The controls in place to ensure identities and credentials are managed for authorized devices, users and processes across assets/locations are inconsistent.
- The disaster recovery site at Aguirre and the back-up control center (Ponce) do not support critical functions due to environmental and security risks.
- Current on-premise hardware is out of date.
- Compliance and governance software to adhere to NERC-CIP requirements is absent<sup>1</sup>.

The IT OT department's ability to ensure secure business operations and deal with potential issues preemptively is severely limited due to:

- End of life and non-maintained software and infrastructure assets
- Immature IT OT asset management processes and
- A lack of IT OT asset management performance

### 2.2 Description of Remediated State

In the remediated state business critical applications (i.e., hardware, software, databases and infrastructure) required to keep the business operating will be upgraded to vendor support level. The business-critical application and infrastructure portfolio will be vendor supported to mitigate the risk of prolonged system outages. In accordance with Act 17, maintaining vendor support mitigates operational risk to technology assets and business operations.

Backup control center and technology disaster recovery capabilities will be relocated to a secure and resilient facility. The facilities and technologies are critical to the resilience and continuity of technology services. In accordance with Act 17, the remediated state will ensure secure and reliable controls are in place to prevent and manage continuity of technology and business operations in the event of a disaster.

Enterprise architecture standards will be established along with the implementation of enterprise architecture capabilities within the organization.

Field mobile devices will be enrolled in the FirstNet First Responder system to improve response capabilities and resiliency by ensuring communications and access to systems, data and electrical network map during cellular connectivity disruptions.

LUMA's IT OT Asset Management procedures are compliant with the OMA and ensure IT OT assets used to operate and maintain the T&D system are managed and maintained in accordance with Contract Standards by using strategies and risk optimization to achieve combined technical performance, life cycle cost, safety, customer satisfaction and regulatory compliance (OMA Annex I, Section II(A)).

### 2.3 Description of Program Completed State

The IT OT Asset Management program addresses the major deficiencies in enterprise and operational technology asset management identified in the gap analysis. Included in the program are:

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<sup>1</sup> Though Puerto Rico does not fall under the jurisdiction of NERC, LUMA opts to apply the appropriate sections of NERC to the extent they are reflective of industry best practices.

## IT OT Asset Management

- Funds for replacement of end-of-life hardware, software, databases and infrastructure assets to mitigate the risk of security breaches
- Implementation of IT OT Asset Management, processes and practices
- Implementation of a secure and reliable backup data center
- Up to date cyber security systems and licenses for physical security monitoring
- Up to date DNP3 compatible substation controllers for controlling the electrical grid and supporting grid modernization

In the completed state, software, databases and infrastructure will be upgraded in accordance with vendor lifecycles or decommissioned when no longer required. The application and infrastructure portfolio will be vendor supported to mitigate the risk of security breaches. The backup data center facilities will be remediated to ensure resiliency and reliability of technology systems to enable business continuity and disaster recovery in the event of an incident or natural disaster. Recovery time objectives (RTOs) and recovery point objectives (RPOs) will be defined for business applications and will be supported. The IT OT Technology and Infrastructure team, along with the Technology Enablement and Sustainment team, will operate according to industry best practices. This includes conforming with established enterprise architecture standards and a technology refresh cycle, the implementation of enterprise architecture practices, and the ownership and operation of technology assets only within their useful lives.

The electrically connected model will be up to date and visible to Operations, giving them the ability to monitor, control and orchestrate field crews for emergency response and restoration efforts. Accuracy of the connected model is essential for public and worker safety.

### 2.4 Program Activities

There are 17 projects that comprise the overall IT OT Asset Management program.

The IT Application and Infrastructure Portfolio Optimization and IT Operational Systems projects represent the upgrade or replacement of enterprise and operational software applications as well as that of the underlying hardware or infrastructure to reach vendor supported levels. Where possible enterprise applications will be moved to cloud-based solutions and end of life hardware will be replaced. These programs will see upgrade/replacements begin in 2022, with most of the upgrades/replacements occurring by 2025.

The remaining expenditure addresses requirements to remediate inadequacies of the current backup data center. This remediation will help to ensure the resiliency and reliability of technology systems for business continuity and disaster recovery in the event of an incident or natural disaster.

Activities to achieve remediation include:

- Design the IT OT Technology and Infrastructure team and the Technology Enablement and Sustainment team based on leading technology industry standards
- Define business critical systems
- Recruit resources to operate and support business critical systems
- Recruit enterprise architecture resources to define architectural standards and governance processes to ensure compliance with established standards
- Develop upgrade/replacement plan to upgrade/replace software and infrastructure for business-critical applications

## IT OT Asset Management

- Complete upgrade/replacement projects for business critical applications and substations
- Assess available sites for backup data center and establish backup data center in recommended location
- Relocate infrastructure supporting business critical applications to new backup data center location.

The following approach is required to ensure success and completion of the program:

- People
  - Develop a training and certification program for resources
- Process
  - Examine the application portfolio to develop a picture of long-term business and technical viability; establish a set of dispositions and criticality of action for transitioning the application portfolio (to cloud, for example, or for replacement)
  - Identify the sequence of actions that should be pursued to "remediate" the application portfolio, ensuring that actions are sequenced and right sized to optimize business value while minimizing the risk of application failure
  - Standup application environments to support development, testing, user acceptance testing, training, and disaster recovery testing.
  - Develop processes and protocols to enable collaboration with field operations teams.
  - Ensure proper training for support staff
- Tools and Technology
  - Define LUMA architecture standards and guiding principles
  - Use LUMA engineering standard for substation controller and RTU replacements
  - Extend the service management toolset to manage the application and infrastructure portfolio in accordance with the technology asset management strategy enabling lifecycle planning and supporting disaster recovery and business continuity planning
  - Establish a new backup data center and relocate all backup and disaster recovery infrastructure
  - Integrate siloed telecom management systems
  - Provide communication tools like cellular phones to field workers

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
☒ <b>Prioritize Safety</b>	☒ Promote a Safe Workplace	Indirect
	☐ Implement Effective Public Safety Practices	
☒ <b>Improve Customer Satisfaction</b>	☒ Deliver a Positive Customer Experience	Indirect
	☒ Increase Service Reliability	Direct
	☐ Deliver Electricity at Reasonable Prices	
☒ <b>Operational Excellence</b>	☒ Enable Systematic Management of the Business	Indirect
	☐ Pursue Project Delivery Excellence	

## IT OT Asset Management

Primary Goals	Objectives	Direct or Indirect Impact
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Indirect
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Indirect
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

This program reduces the risk of safety-related incidents by maintaining applications and the underlying infrastructure that provides access to business-critical information including the electrical network.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Deliver a Positive Customer Experience

The program ensures customers have access to accurate and timely information provided by secure and reliable applications and infrastructure.

#### Objective: Increase Service Reliability

Replacement of end-of-life software, databases and other IT OT infrastructure assets will allow for better performance and monitoring of the O&M contract, improving reliability.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

#### Objective: Enable Employees to Execute Operations Systematically

The use of more secure and reliable enterprise and operational applications and their supporting infrastructure will enable more systematic management of the business. These will also help employees to operate systems more efficiently and effectively.

This program reduces the risk of prolonged outages of critical business applications by maintaining the systems and infrastructure at vendor supported levels.

### PRIMARY GOAL: SYSTEM REBUILD AND RESILIENCY

#### Objective: Improve Resilience of Vulnerable Infrastructure



## IT OT Asset Management

The program provides the necessary system upgrades to ensure secure business operation and continuity of the T&D system, as well as improved customer responsiveness.

### 2.6 Program Risks

The primary risk of not proceeding with this program is that applications and integration will become unstable and vulnerable to security breaches. This allows for critical customer and asset data to be compromised with the potential for significant financial penalties. Not proceeding with the program will lead to an increased risk of prolonged system outages and the need to invoke emergency and manual processes as defined in the LUMA Business Continuity Plan. These manual processes will negatively affect performance levels and increase the risk of human error. This will directly affect LUMA's reputation in the marketplace through an inability to respond to customer requests in a timely and appropriate manner.

We cannot immediately upgrade/replace all unsupported software and infrastructure for commencement day so there will be an ongoing risk until all software and infrastructure supporting GridCo business functions are upgraded or replaced and GenCo specific systems are no longer operating on the network.

Key identified hardware pieces are critical to the operation of the electrical grid. Failure of these will result losing control and visibility to the electrical network which can put employees and the public at risk. Equipment damage can also occur during this time. The same risks are applicable to incomplete map migrations of the OMS system.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditures</b>	<b>\$5.5</b>	<b>\$3.1</b>	<b>\$2.8</b>	<b>\$20.0</b>
SRP Expenditures	\$4.0	\$1.5	\$1.0	\$2.8

### 3.2 Program Resource Requirements

- System integrators
- Software and infrastructure vendors
- Software solutions and required infrastructure
- Data center building
- Control System vendors and integrators

### 3.3 Estimating Methods & Assumptions

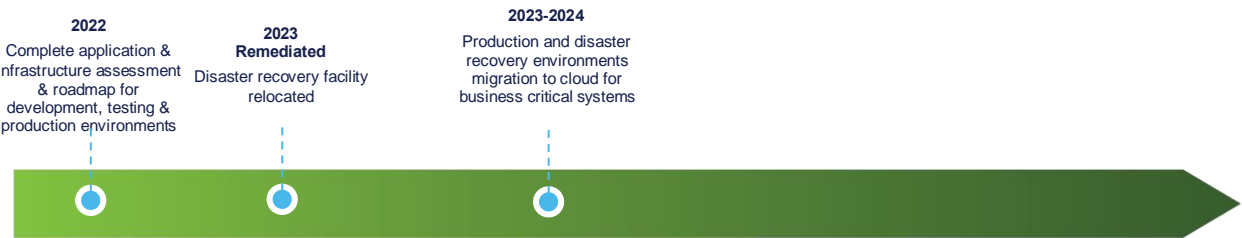
The costs associated with implementation of this program is estimated using the International Business Machines (IBM) Project Cost Estimator for the upgrading/replacing utility business applications and the supporting infrastructure, based on Gartner recognized industry leading solutions in the specific areas and the use of cloud-based solutions (when possible).

ITOPS estimation was done based on the 2020 FEMA documentation presented by PREPA



# IT OT Asset Management

## 3.4 SRP Program Timeline & Milestones



# IT OT Cybersecurity Program

CONFIDENTIAL

## IT OT Cybersecurity Program

### 1.0 Program Description

This program focuses on the establishment of a cybersecurity program that protects key organizational assets including people, resources and technology. The program will ensure that cyber risk, internal and external threats, vulnerabilities and natural disasters are identified and mitigated based on risk and readiness factors. Improving cybersecurity is a critical part of hardening the T&D System and PREPA business continuity. Cyber risks could severely affect T&D System operations potentially even to the point of widespread failure. The program will design and implement the people, processes and technologies essential for effective cybersecurity governance, cybersecurity operations and monitoring, vulnerability identification and management, and cloud security.

Key to this program is the ability to defend against cyber incidents. A cyber incident is an event that has a negative impact on the organization. This includes but is not limited to data breaches, damage to systems (physical or digital), loss of system control or operations, lack of confidence in or accuracy of data, ransomware, phishing, theft, natural disaster (loss of ability to operate), equipment/system failure and unauthorized access. By ensuring the confidentiality, integrity and availability of assets in compliance with Section 13 of the OMA, the cybersecurity program will proactively mitigate risk and enable business operations by identifying and reducing the risk and impact of a cybersecurity incident to the organization.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

[REDACTED]

#### CULTURE OF SECURITY/SECURITY AWARENESS

[REDACTED]

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<sup>1</sup> Though Puerto Rico does not fall under the jurisdiction of NERC, LUMA opts to apply the appropriate sections of NERC to the extent they are reflective of industry best practices.



# IT OT Cybersecurity Program

CONFIDENTIAL

## LACK OF RESOURCES

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

## IDENTITY ACCESS MANAGEMENT (USER ACCESS: AUTHENTICATION & AUTHORIZATION)

[REDACTED]

[REDACTED]

[REDACTED]

## NETWORK SEGMENTATION/SECURITY ZONES

[REDACTED]

[REDACTED]

[REDACTED]

## KPIS AND SLAS FOR EXISTING SECURITY SERVICE PROVIDERS

[REDACTED]

[REDACTED]

## 2.2 Description of Remediated State

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

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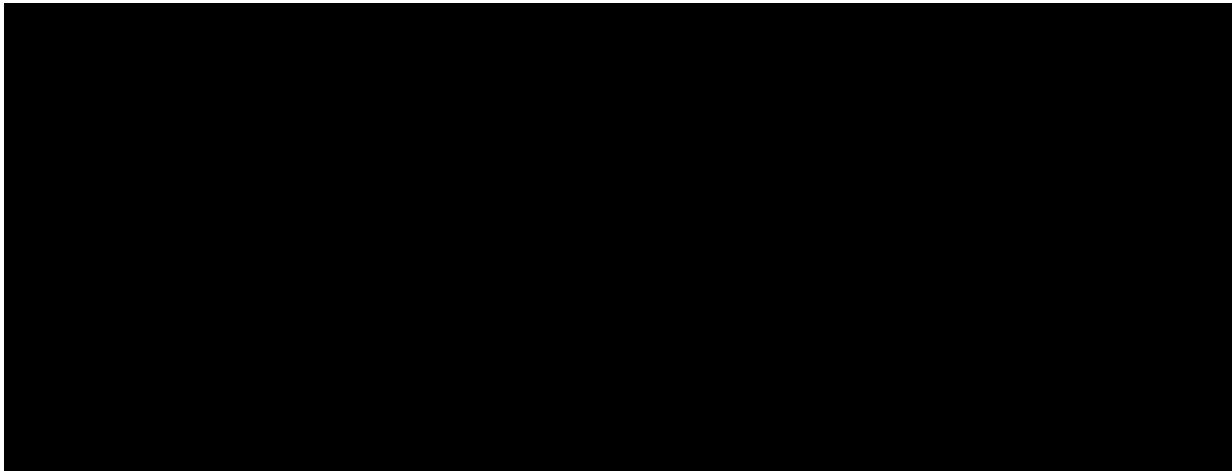
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CONFIDENTIAL



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# IT OT Cybersecurity Program

CONFIDENTIAL

Primary Goals	Objectives	Direct or Indirect Impact
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## PRIMARY GOAL: PRIORITIZE SAFETY

[REDACTED]  
 [REDACTED]  
 [REDACTED]  
 [REDACTED]  
 [REDACTED]

## PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

[REDACTED]  
 [REDACTED]  
 [REDACTED]  
 [REDACTED]  
 [REDACTED]  
 [REDACTED]  
 [REDACTED]  
 [REDACTED]

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

[REDACTED]  
 [REDACTED]  
 [REDACTED]  
 [REDACTED]  
 [REDACTED]  
 [REDACTED]  
 [REDACTED]  
 [REDACTED]

## PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

[REDACTED]



# IT OT Cybersecurity Program

CONFIDENTIAL

PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

## 2.6 Program Risks

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$4.6	\$5.1	\$5.0	\$54.6
SRP Expenditures	\$4.6	\$5.1	\$5.0	—

### 3.2 Program Resource Requirements

Staff augmentation to manage and operate the Information Security Office and Cybersecurity program has been included in the OpEx budget estimate. Contracted resources to implement the projects and program are included in the CapEx estimate.

### 3.3 Estimating Methods & Assumptions

- Contract or internal resources
  - Licensing and implementation costs
  - Rates/hour or FTEs and hours assumed
- In-service date (lifecycle refresh dates — industry best practice)
- Historical program information
  - Experience/knowledge



# IT OT Cybersecurity Program

## 3.4 SRP Program Timeline & Milestones



## 4.0 Abbreviations

CIA Triad	Confidentiality, Integrity, Availability Triad
IAM	Identity and Access Management
IT	Information Technology
KPI	Key Performance Indicator
MSSP	Managed Security Service Provider
NERC-CIP	North American Electric Reliability Corporation – Critical Infrastructure Protection
NIST	National Institute of Standards and Technology
NIST CSF	NIST Cybersecurity Framework
OT	Operational Technology
PAM	Privileged Access Management
PLC	Programmable Logic Controller
RACI	Responsible, Accountable, Contributor, Informed
RPO	Recovery Point Objectives
RTO	Recovery Time Objectives
RTU	Remote Terminal Unit
SCADA	Supervisory Control and Data Acquisition
SIEM	Security Information and Event Management
SLA	Service Level Agreement

# IT OT Enablement Program

## IT OT Enablement Program

### 1.0 Program Description

This program will implement capabilities to deliver and maintain IT OT services and systems enabling LUMA operations through the implementation of industry best practices and standardized processes and tools.

Fit for purpose devices will be deployed to carry out business operations enabling near real-time access to electric network data, providing a safer work environment.

Industry best practices for Information Technology Service Management (ITSM) will be implemented so that technology assets are managed, provisioned and maintained securely. Processes will be implemented to establish end user device standards along with mobile application management (MAM) to control how end user devices are used.

Enterprise Architecture (EA) and project management frameworks will be implemented to ensure software and infrastructure assets are implemented, maintained and disposed of in accordance with vendor support requirements including patching and upgrades. This will mitigate the risk of prolonged system outages on non-vendor supported software and infrastructure.

By the end of the program LUMA will have developed and executed an operational data strategy, developed foundational enterprise architecture guidance and outlined a cloud strategy. LUMA's IT (information technology) and OT (operational technology) organization will be able to design, plan, deliver, operate and control the lifecycle of IT and OT services, projects and assets. An ITSM tool will ensure that technology is managed, provisioned and maintained securely to reduce risk to the organization and enable users.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

LUMA is charged with:

- Overall management of approximately 4,000 users with access to enterprise and operational systems
- Management of end user devices ranging from mobile phones, to tablets, desktops and peripherals distributed across Puerto Rico
- Management of business projects that introduce, extend and maintain technology assets

The current state of service management, project management and enterprise architecture processes and the maintenance of end user devices corresponds to a low maturity score based on LUMA's gap assessment. This indicates that PREPA is aware of the need to address the elements that define a competent IT OT service organization and end user device program and is starting to apply them in specific areas of ITSM.

Gaps requiring attention exist in all areas of service management, for example:



## IT OT Enablement Program

- There are no formal documented service management processes aligned to an industry framework for the management of incidents, problems, request fulfillment and performance.
- There are no certified service management professionals within the PREPA organization nor is there a training and development plan in place to achieve certification.
- There is no established IT OT service catalogue, associated service levels, services, prioritization or escalation mechanism for IT OT services. Incidents are responded to on a “first come, first served” basis without analysis of risk level to the organization.
- PREPA is using a project defect management tool in an attempt to manage the core capabilities of ITSM, which are request fulfillment and incident, problem and performance management processes. As this is not the vendor’s intended use of the tool the capabilities are limited. The tracking of requests, incidents and problems is simply through lists with no workflow or analytics.
- There is no centralized repository for tracking and managing end user devices, software and infrastructure.
- Resource constraints within the IT OT team have resulted in a lack of capacity to conduct analyses on incidents or to develop improvement plans.
- Current PREPA systems do not comply with an end user device refresh practice resulting in end of life devices that present a clear cybersecurity risk. The use of such devices would negatively affect LUMA’s operations, regulatory compliance, employee safety and customer satisfaction
- End user device security patching processes and practices require significant improvement
- PREPA has an immature data management strategy — a Proof of Concept (PoC) is underway on data lake and analytics (which are covered in other initiatives), but there are no actions underway or planned with respect to operational data. This initiative is intended to address that shortfall, articulating a first set of policies / principles concerned with critical data subjects, defining: critical data subjects’ ownership / custodianship, definitive persistent stores (Books-of-Record) rules of consumption, replication, persistence data sensitivity, protection, integrity and availability rules / standards
- PREPA has very limited architectural capability — this initiative will introduce foundational artefacts / capabilities: enterprise architectural mandate operating model (governance, interactions), foundational models (e.g., Component Business Model [CBM]) and foundational building code for the implementation of a tool
- There is no integrated software development or implementation lifecycle methodology; nor is there a project initiation, prioritization, approval and funding process. There is also limited project planning, scheduling, execution and closeout processes or standardized tools and templates for each project phase. The gap assessment also indicated a lack of standards for project document storage, folder organization, naming convention or defined lessons learned process nor integration of lessons learned into future project planning.
- Project management methodologies are not integrated with business relationship management, enterprise architecture and technology.

As a whole, the IT OT department’s ability to support and enable business operations in a secure manner has been hampered by end of life and poorly maintained end user devices, immature service management processes, lack of properly skilled / trained personnel, lack of transparency on service management performance and the lack of an enterprise architectural and data management strategy.

## 2.2 Description of Remediated State

In the remediated state LUMA end user device standards and tools for device imaging and management will have been implemented. All end user devices deemed end of life will have been replaced. Information





## IT OT Enablement Program

architecture will have been strengthened and service management processes, practices and tools will have been implemented.

### 2.3 Description of Program Completed State

The IT OT Enablement program addresses major deficiencies in the End User Device Management and Technology Operations Practices that were identified through LUMA's gap assessment. This program includes:

- Replacement of end of life end user devices, thus mitigating the risk of security breaches
- Implementation of service management certification standards
- Implementation of service management processes and practices
- Implementation of a service management tool to support improved request fulfillment, incident, problem and performance management
- Implementation of project management certification standards
- Implementation of project management processes, practices tools and templates across the service delivery lifecycle

In the program completed state, end user devices will be maintained and refreshed on a schedule set by the IT OT Service Management group according to industry best practices. This includes conformance with Information Technology service management standards, regular patching and refreshing of end user devices, full training for all service management personnel, implementation of service management practices and owning end user device assets that operate within their useful lives.

### 2.4 Program Activities

There are 21 projects that comprise the overall IT OT Enablement program.

The largest project is for capital acquisition of new end user devices to replace those that are end of life and unsecured. This includes approximately 2,000 laptops, 550 desktops, 1,200 ruggedized tablets and 2,300 mobile devices that need to be replaced. This project aims for device refresh to occur during 2022 and early 2023. We estimate that \$4.3 million over the two years is needed to complete the refresh of devices.

The other major expenditure addresses the requirement to implement an industry standard IT OT service management toolset to manage all service requests including:

- User access
- Software
- End user device
- Hardware and peripherals
- Information Architecture
- Architectural Strengthening

Additionally, the IT OT service management toolset will record and manage incidents, problems and performance across these areas.



# IT OT Enablement Program

The resulting program will encompass the people, processes and technology required to ensure the success of the comprehensive program.

## PEOPLE

- Design the IT OT Service Management group based on leading industry service management standards
- Develop a training and certification program for resources
- Design an Enterprise Architecture strategy that formalizes leading technology resource interactions

## PROCESS

- Develop IT OT Service Management Catalogue and associated service levels based on leading industry IT service management standards
- Develop level three business process models and standard operating procedures for request fulfillment, incident management, problem management and performance management
- Develop end user device asset management strategy including refresh period and patch management process
- Develops and operationalizes a critical IT capability concerned with strategic leadership of technology
- Develop standardized project management processes including project deliverable set based on the project type and project phase

## TOOLS & TECHNOLOGY

- Define LUMA end user managed device standards (including provisioning, securing and imaging) and user profiles
- Evaluate and implement recommended service management toolset with core configuration service management toolset based on the IT OT Service Management Catalogue and service levels enabling service level reporting and data driven decision making
- Extend the service management toolset to manage LUMA end user devices in accordance with the end user device asset management strategy
- Establishes the Building Code as the basis by which technology work will be conducted
- Establish project deliverable templates

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
☒ <b>Prioritize Safety</b>	☒ Promote a Safe Workplace	Indirect
	☐ Implement Effective Public Safety Practices	
☒ <b>Improve Customer Satisfaction</b>	☒ Deliver a Positive Customer Experience	Indirect
	☒ Increase Service Reliability	Indirect
	☐ Deliver Electricity at Reasonable Prices	
☒ <b>Operational Excellence</b>	☒ Enable Systematic Management of the Business	Indirect
	☒ Pursue Project Delivery Excellence	Indirect



# IT OT Enablement Program

Primary Goals	Objectives	Direct or Indirect Impact
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

## PRIMARY GOAL: PRIORITIZE SAFETY

### Objective: Promote a Safe Workplace

Reduce risk of safety-related incidents by providing access to electrical network data via functioning and secured end user devices, and by resolving business critical application and infrastructure incidents on a priority basis.

## PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

### Objective: Deliver a Positive Customer Experience

Enable the field workforce access to the electrical network and customer request data.

### Objective: Increase Service Reliability

Eliminate manual work orders reducing the time to respond to network outages.

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

### Objective: Enable Systematic Management of the Business

Use of secure end user devices will enable more systematic business management.

Provides standards and associated governance for LUMA's most important technology commodity: operational data. This ensures that critical operational data features managed with integrity, and that owners / custodians own key decision-making.

### Objective: Enable Employees to Execute Operations Systematically

Since employees will have access to more functional end user devices, they will be better positioned to systematically execute operations.



## IT OT Enablement Program

### 2.6 Program Risks

The primary risk of not proceeding with this program is the continued access to the IT OT networks by unsecured devices and the increased risk of a cybersecurity attack. This represents a significant risk of breach of customer and/or corporate data.

We cannot immediately suspend the use of all end of life end user devices so there will be an ongoing risk until all end user devices used by LUMA are refreshed and devices used by the Generation Company (GenCo) and any other users are removed from the network. This includes both a cybersecurity risk due to outdated security standards of the end of life devices, and an operational risk since the continued use of end of life devices may result in operational delays and difficulties.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditures</b>	<b>\$4.0</b>	<b>\$2.6</b>	<b>\$3.1</b>	<b>\$6.4</b>
SRP Expenditure	\$2.2	\$2.5	\$2.5	\$2.6

### 3.2 Program Resource Requirements

- ITSM Tool system integrator
- End user devices
- Enterprise architectural strengthening and data management

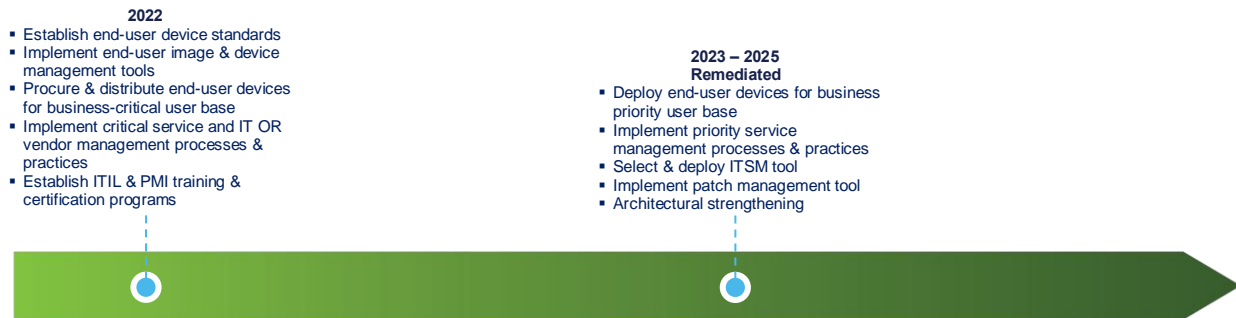
### 3.3 Estimating Methods & Assumptions

The end user device replacement project, which represents the bulk of this program, is estimated based on quotes from various service providers available within Puerto Rico and the mainland United States.

The costs associated with the implementation of service management processes and tools is estimated using the IBM Project Cost Estimator for implementing a Gartner recognized industry leading ITSM solution. Pricing assumptions are based on the implementation of ServiceNow for a medium-large sized enterprise.

# IT OT Enablement Program

## 3.4 SRP Program Timeline & Milestones



## Critical Financial Controls

# Critical Financial Controls

## 1.0 Program Description

The Critical Financial Controls program focuses on two key areas, internal control and internal audit. These two areas will build skills and capabilities in financial reporting and audit; and will update and enforce industry standard policies and procedures that comply with the latest laws and regulations. Internal Controls will address various internal control items, including obtaining and reviewing service organization controls for major vendors, the implementation of key transaction controls, reconciliations, validation, physical inspections, documentation evidencing performance of control tasks, disclosures, enforcement of applicable policies and procedures for employees to identify deviations, the establishment of a formal plan for communications with the audit committee and the revamp of the internal audit department. Internal Audit builds the foundation of the internal audit team as well as the development of the methodology and process, along with building and retaining the required skills and technology base.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

In the review of current processes and controls a list of 63 critical SRP gaps were identified. These gaps covered multiple areas and were summarized into key areas of findings:

- Accounting policies
- Approval controls
- Physical asset reviews
- Reconciliation and review
- System enforced controls
- Timely recording of transaction and accruals
- Evidence of review and approvals
- System access & segregation of duties
- Budgeting processes
- Accuracy of subledgers
- Customer service policies
- Recording of cash
- Control over master data & reports

To have a control environment which mitigates the risk of material misstatement of the financial statements, provides for the reporting of consistently reliable financial information, provides reasonable assurance that transactions are properly processed without error, and assists in the mitigation or detection of fraud, these control gaps need to be remediated.

Overall, the analysis confirmed a lack of clarity regarding roles and responsibilities which has led to an ineffective financial decision-making process. Much more clarity is required on roles and responsibilities related to financial transactions, reconciliations, validation, physical inspection and disclosure steps. This includes complex decisions that require judgement.

## Critical Financial Controls

Enforcement of policies and procedures, as well as employee training in policies and procedures, is greatly lacking. Both training and enforcement are critical to identify deviations and root causes, to assess impact, and to determine corrective actions in key areas such as cash, procurement, capital assets, revenue & account receivables, accruals and inventory.

There is a need to identify and document key areas of focus and to mitigate risks of significant changes in business, system and overall processes or fraud.

Follow up on deficiencies and other matters identified internally and/or by external auditors is not prompt. Finally, there is a lack of documentation of key findings and corrective actions taken to address those.

The existing financial management and reporting processes and procedures are inadequate to manage the complex business of running an electric utility. There will therefore be a need to review, update, remediate and implement new policies and procedures to ensure controls are in place and operating as needed. This will provide reasonable assurance that risks are mitigated and help to ensure accurate and complete closing of accounting records, financial statements and reporting on deliverables.

The Audit department requires an increase in overall skills and capabilities. There is no formal assessment of the Internal Control Framework. In addition, the existing internal audit procedures appear in need of updating to effectively manage and control the risks associated with the high capital and operating costs of a large utility company.

Gap assessments of the existing financial management procedures and policies have identified there are significant problems and inconsistencies in how the system has been managed. Any deviations from expected answers in the annual ethics certification process in the work environment and workplace are not properly followed up on for compliance. Current policies and procedures must be routinely examined to ensure they comply with the latest laws and regulations. Additionally, these policies and procedures need to be aligned with the latest technology and the latest thinking in the industry to increase their consistency and effectiveness.

The employee skill levels needed to properly execute policies and procedures that are required for the financial management systems are not fully available, and PREPA lacks the internal controls to assess effectiveness. Currently there is no process in place to obtain and review specific organization controls for services provided by major outsourced vendors as well as the review of the interface of those to the Oracle E-Business Suite (EBS) system.

## 2.2 Description of Remediated State

Items included in this section have been identified as significantly below operating practice and requiring remediation (dates are contingent upon available funding for resources to remediate) prior to the transfer of liability. Once the gaps have been remediated the following should have been achieved:

- All 63 of the identified internal control gaps discussed above have been remediated.
- Policies and procedures exist and are reviewed for updates and all employees and contractors are knowledgeable of relevant policies and have access to a current "Administrative Manual".
- Policies and procedures are in place to ensure key risks are mitigated and accurate and complete closing of accounting records, financial statements and reporting on deliverables are achieved.

## Critical Financial Controls

- Transparency and necessary skills on key financial roles and responsibilities with employees able to identify deviations, assess the impact, and take appropriate actions to ensure compliance with laws and regulations.
- Basic skills and consistent application of industry standards for financial tasks and decisions that are complex and require a high level of judgment.
- Consistent information and communication across the organization supports a forward-looking and solution-oriented audit approach.
- Establishment of more frequent and fluid audit cycles on key areas of focus, and review of the Internal Control Framework.

### 2.3 Description of Program Completed State

Internal Controls addresses the major deficiencies identified as part of the assessment of internal controls over financial reporting, such as review, update, and enforcement of applicable policies and procedures; review of external contractors for compliance; and assessment of skill and capabilities. In the completed state, the Finance department will have policies and procedures updated to comply with laws and regulations, relevant to the latest technology, and industry best practices. They would be regularly reviewed for consistent and effective approach, which will help to identify and address the necessary continuing development of skills and capabilities, support strong internal controls, and ensure accountability and consistency in daily transactions and financial reporting.

In the completed state, financial errors or omissions, material weaknesses and significant deficiencies will be mostly avoided by the presence of sound controls.

Revamping Internal Audit addresses the need for building the foundation for the internal audit team and subsequently retaining the skills and technology required. In the completed state, more frequent and fluid audit cycles will be established on key areas of focus, such as legal and compliance, finance, federal and non-federal procurement, payroll, and operations. Also, the new policies and procedures established by this program will require prompt communications across the Audit Committee, Finance/Operations departments, and external auditors.

The completed state will also include a routine process whereby audit findings will be discussed with management of the audited department, followed by required formal remediation actions. The completed state will include follow-up audits by the internal audit department to verify remediation actions have been completed.

There will be a link between strategic objectives and the risk assessments of the Finance and Operations groups, who must mitigate, monitor, and report on risks associated with their day-to-day activities. Understanding how the business works and its major objectives, will help them to establish a clear link from those objectives to the information they collect and the controls they establish to mitigate risks. This approach also gives risk management personnel the ability to aggregate, visualize, and assess data consistently, since all risks will be related to the same corporate objectives.

### 2.4 Program Activities

- Monitor and address deviations on ethical values and compliance. Corroborate common ethics challenges and establish a compliance process to follow up on deviations.



## Critical Financial Controls

- Obtain service organization control reports from a major vendor. This is a Prudent Utility Practice (PUP) and provides assurance of control objectives and improves the strength of internal controls.
- Link risk management from top to bottom. Create a framework to ensure alignment between corporate objectives and the risk assessments of the finance and operations groups.
- Develop processes needed to ensure policies and procedures exist and are reviewed for updates, and to communicate and ensure that all employees and contractors are knowledgeable of relevant policies and have access to a current "Administrative Manual".
- Develop and implement an industry standard approach and identify the necessary skills for financial tasks or decisions that are complex and require a high level of judgment.
- Define and implement key roles and responsibilities so employees can identify deviations, assess the impact, and take appropriate actions to ensure compliance with laws and regulations.
- Establish a formal plan for Internal Audit to communicate any deficiencies to executive management and the Audit Committee. Deficiencies may be identified internally or by external auditors. The plan will describe actions to be taken to assess the root cause and dependencies, along with the remediation plan.
- Implement standard business planning processes for budgeting, which need training and support.
- Addressing and training people on any interdependencies on the design and effectiveness of internal controls within EBS & Job Costs.
- Build the foundation for the internal audit team, including identifying and acquiring necessary skills and technology, establishing more frequent and fluid audit cycles on key areas of focus, assessing the Internal Control Framework, improving information and communication across the organization and facilitating a forward-looking and solution-oriented audit approach.

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Indirect
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input type="checkbox"/> Increase Service Reliability	
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Direct
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Indirect
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Indirect
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	

## Critical Financial Controls

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

A safer workplace will be provided through new procedures, culture and training. Having an ethics and compliance program to follow up on deviations is a powerful tool for reducing pressure to compromise standards. Such a program also supports observations of misconduct, increasing employee reporting if misconduct occurs and decreasing retaliation against whistleblowers. Fewer employees would feel pressured to break the rules and fewer infractions would take place. When they do occur, employees would feel safe enough to tell management so the problem can be addressed internally.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

Documentation and enforcement of policies and procedures will strengthen internal controls and ensure accountability and consistency in daily transactions and financial reporting.

#### Objective: Pursue Project Delivery Excellence

Effective internal controls reduce the risk of asset loss, ensure that plan information is complete and provide for reliable and accurate financial statements. As such, more effective internal controls promote smooth project delivery in accordance with the provisions of applicable laws and regulations.

#### Objective: Enable Employees to Execute Operations Systematically

With the requisite training and capabilities support, employees will be able to display increasingly improved judgement in more complex cases. This will be of direct benefit.

Reviewing and providing guidance on key roles and responsibilities will better enable employees to identify deviations, assess the impact of those deviations and take appropriate actions. This helps ensure the overall accuracy of financial statements and compliance with laws and regulations. This will become routine - again of direct benefit.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Effectively Deploy Federal Funding

Proper controls are central to managing any organization effectively. They contribute to the ability to safeguard assets, use resources efficiently and produce accurate and reliable financial information. This capability is key to managing federal funding.



## Critical Financial Controls

### 2.6 Program Risks

Failure to implement internal controls would increase pressure to compromise standards and create the opportunity for financial misconduct. Plans and financial statements would not be complete or reliable and might not be conducted in accordance with applicable laws and regulations. The utility would be unable to properly and routinely close its books, and the review of actual versus forecast financial performance would have to wait for the annual audit.

In the near term, accurate and timely performance data could not be distributed to operational management to assist them in making quality business decisions in a timely manner. The lack of financial management of major outsourced projects makes mismanagement a higher risk and timely delivery of project completion unlikely- leading to increased costs along with an increased risk of asset loss.

If the revamping of internal audit was not implemented or was delayed there would be no assurance of achievement of control objectives relating to operations, reporting and compliance, or mitigation of risks due to significant changes and or fraud. There would be no proper follow up on deficiencies and other matters identified internally and or by external auditors. There would be no process for continual improvement, and performance would likely degrade over time.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$2.8	\$1.0	—	—
SRP Expenditures	\$2.8	\$1.0	—	—

### 3.2 Program Resource Requirements

Costs related to the two programs are mostly related to internal labor and consulting support for specialized topics.

### 3.3 Estimating Methods & Assumptions

Each project was estimated individually based on the expected resource requirements. Resources and the hours of effort were costed at average labor rates.

## Critical Financial Controls

### 3.4 SRP Program Timeline & Milestones

Each project within the two programs will have its own timeline and milestones based on a project plan. Depending on funding availability the entire program is estimated to be completed over 2 years. The items requiring remediation will be complete by the end of 2023.



# Critical Financial Systems

## Critical Financial Systems

### 1.0 Program Description

This program covers the technology projects for Finance and Facilities, including financial management systems and technology, risk management systems and supply chain management technology. The initiatives cover areas within budgeting, reporting, consolidation, risk management, time tracking, employee expenses, fixed asset subledger, procurement, and a major life cycle upgrade for the Oracle EBS system. These initiatives are required to maintain a supported version of the financial applications or to address gaps identified in the financial management area.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

Gap assessments have identified several gaps that impact the ability to produce accurate and timely financial results. Such financial results are required to meet an independent audit or management certification standard, provide data to support key business decisions, automate processes to lessen manual risk of fraud and error and track and report on enterprise risks. The specific gaps identified were as follows.

##### A. TIME MANAGEMENT:

- Total hours worked by employees are recorded using biometrics; however, the time tracking or costing component is disconnected from that data. This means that timecard data which is manually collected could have variances from the actual biometric time. To ensure that any variances do not cause an overall misstatement, the actual timecard data is calculated into percentages that is applied to actual pay. This is a significant gap where there is a requirement to cost actual hours worked that are traceable to a timecard such as FEMA-funded or non-federally funded capital projects.
- Current systems have not been developed to track time for project tracking using a work breakdown structure. The existing tool does not have project task structures available to record time against.

##### B. EMPLOYEE EXPENSE REIMBURSEMENT:

- The current process is manual and relies on manual review and approvals which exposes the organization to fraud and human error that could be reduced with the use of automation.
- The current process does not allow for the costing of expenses to a project or work break down structure
- There is no tool to support the use of corporate purchase cards which could be used to streamline small purchases.

Oracle has an expense module that would support automated approvals, charging to projects and the use of corporate purchase cards.

## Critical Financial Systems

### C. PROCUREMENT:

- Currently, there are two systems used for procurement; Oracle EBS for purchases under \$5,000 and Asset Suite for purchases over \$5,000. The use of two separate systems for procurement does not allow for optimal contract and process management.
- Asset Suite has not been developed to support the use of a project work breakdown structure which represents significant gaps in the ability to manage projects.
- Asset Suite has not been integrated into Oracle Financial in a way that would record commitments to projects. The ability to review committed costs against projects provides the project manager with valuable information that helps to forecast cashflow and track progress toward completion and against budget. This would currently have to be done manually with a report from Asset Suite.

### D. PROJECT COST CONTROL

- The Oracle Project Accounting module that is used to collect costs in the financial system is not integrated with any project management, cost management, or scheduling tools. As a result, Oracle Project Accounting is unable to provide project managers with the necessary information to monitor, analyze, or forecast costs on large scale projects.

### E. FIXED ASSETS

- A system upgrade of the fixed asset module, which tracks the asset base and depreciation amounts, was improperly performed a few years ago and never completely remediated. This affected the ability to record retirement transactions in the system and forced manual entries to be done in the General Ledger. This issue means that the fixed asset subledger does not have the correct asset balances and therefore does not correctly calculate depreciation. This has been an issue on many audits and will take a substantial amount of time and effort to resolve both the system issue as well as the recording of all top side entries into the fixed asset subledger. The overall recording and maintenance of asset data will be assessed as part of the asset management initiative included in the IT/OT area.

### F. BUDGETING & FORECASTING

- The budgeting system used for producing operation and maintenance budgets needs some enhancements to close the gaps in the overall budgeting process. The review of budgets and the tracking of those budgets to actuals provide organization controls on expenditures and highlight areas of concern. The system and the processes supporting this process must have controls around approvals and the ability to have a monthly amount projected accurately to compare to actual costs.

### G. REPORTING & CONSOLIDATION

- The use of a consolidation and financial reporting tool. This tool will provide three primary benefits 1) automation of the current manual financial reporting process which is prone to error, 2) support PREPA going from a one organization enterprise to multiple entities which will require consolidation and further complicate reporting, and 3) provide automated linkage to an enhanced forecasting tool.

### H. OPERATIONAL REPORTING

- Financial data is important to business decisions and there is currently no ad hoc reporting tool in place. This requires that every request for data either be manually created in excel or an Oracle custom report created. The use of custom reports for ad hoc data analysis is not efficient from a cost

## Critical Financial Systems

or effort perspective. PREPA has started this project to bring data into a data lake for analysis. This reporting tool would enhance work on this project for the Finance area.

### I. RISK MANAGEMENT

- There is an identified gap due to the lack of risk management software which would ensure that enterprise risks are identified, exposure data is properly accumulated and tracked and that claims data is captured and monitored through to claim closure. This system would also be utilized by the Health, Safety and Environment (HSE) department to record near misses, analyze trends in claims and record other vital safety information.

### J. FACILITIES MANAGEMENT

- There are a couple of gaps identified in the management of our facilities; including the lack of software to accurately project costs related to building upgrades. This will be a major area of focus in the coming years.

### K. GENERAL TECHNOLOGY

- Meeting rooms need to have technology installed to allow for collaboration and sharing.

## 2.2 Description of Remediated State

Five gaps noted in Section 2.1 are identified as needing remediation. Gaps are remediated when the following is achieved:

- Time can be recorded to projects and task structures and will be accurate and traceable to an approved timecard which will meet the requirement for FEMA funding and our standard for Non-federally funded projects. (gap A)
- Employee expenses can be recorded to a project and task structure. (gap B)
- Procurement can record cost of materials and services to a project and task structure. (gap C)
- Fixed asset subledger will reflect correct balances and produce correct depreciation amounts for financial statements. (gap E)
- Risk management exposures and the ability to manage insurance claims will be captured in the software database. (gap I)

## 2.3 Description of Program Completed State

Items included in this section have been identified as gaps and require work to bring the program to a completed state. Once the gaps have been addressed the following should have been achieved:

- Employee expenses and per diems will be approved using automation and the roll out of corporate purchase cards will be complete.
- Procurement and contract management processes have been consolidated into one system and one process supporting the organization.
- Oracle project accounting, project management, cost management and scheduling are fully integrated providing a robust project support system for the large capital programs required.
- Budgets will be relied upon by the organization for tracking and control of actual expenditures.
- A reporting and consolidation tool will be in place allowing the organization to meet reporting requirements and consolidate multiple organizations.



## Critical Financial Systems

- An ad hoc reporting tool will be available to support analysis of financial transactions for audit, decision making and regulatory filings.
- Estimating software is in place to support the major facilities work that is required with accurate forecasts and tracking of progress.
- Meeting rooms are equipped to support collaboration and communication.
- Financial application will be upgraded as required to maintain vendor support and to take advantage of new functionality releases.

### 2.4 Program Activities

- A new time tracking system needs to be implemented that is tied to biometric data that allows users to charge hours directly to activities and allows users to charge to project and task structures as required.
- Either changes will be completed in Asset Suite to allow costs to be recorded to project and task structures as required or major project procurement will be moved to Oracle EBS.
- Either changes to the existing process for employee expenses which allows the coding to project and task structures as required or the implementation of Oracle Expenses is completed.
- A team will be created to develop a capitalization policy, assess and correct the fixed asset broken functionality and then to review all manual top side entries and book their impact into the subledger.
- A new software system will be implemented to track insurance exposure data, insurance claims data and safety data components.
- Evaluate asset suite and Oracle procurement systems for best fit and consolidate processes into one system.
- Work with the PMO office on the implementation of a project management tool that is integrated with financial data from Oracle.
- A project team will review and identify changes to be made to the existing budgeting system to resolve gaps identified. An external consultant will be engaged to make changes to the system, complete testing and roll out.
- Implement a consolidation and financial reporting tool
- Finance will support the larger project to move financial data into a data lake for ad hoc reporting.
- New estimating software for building will be implemented.
- New meeting room technology will be installed.
- Team will be formed to review, test and implement a major Oracle upgrade.

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input type="checkbox"/> Increase Service Reliability	
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct



## Critical Financial Systems

Primary Goals	Objectives	Direct or Indirect Impact
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Direct
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Indirect
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Direct
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input checked="" type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input checked="" type="checkbox"/> Enable the Digital Transformation	Direct
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

- Financial statements can be produced timely and accurately in accordance with Generally Accepted Accounting Principles.
- Business users will have the ability to access financial data for analysis to support business decisions.
- Risks will be logged, reviewed and measured for impact on the business.
- Budgets will reflect expected results and provide tracking and control of the business.
- Results in the fixed asset module can be relied on for timely analysis and accurate depreciation amounts.
- Project managers will have detailed cost information allowing them to identify root causes of budget variances and improve cost forecasting.

#### Objective: Pursue Project Delivery Excellence

- The ability to track detailed hours for activities performed and enforce timecard approvals.
- Provide detail labor costing for FEMA and non-federally funded projects without large amounts of manual effort.
- The use of an estimating tool for buildings will allow for better execution of a large capital program.

#### Objective: Enable Employees to Execute Operations Systematically

- The automation of employee expenses will ensure system enforced approvals and timely transfer of data through the process.
- The use of procurement cards will streamline the process for employees who need small materials or supplies.

## Critical Financial Systems

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Effectively Deploy Federal Funding

- Accurate recording of time is required for Federal Funding.
- Deployment of building estimating software will support the spending of Federal Funded dollars on buildings.

### PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

#### Objective: Enable the Digital Transformation

Since this program is made up of technology related projects most areas will contribute to enabling digital transformation. The automation of time tracking and cost tracking, including employee expenses, would be heavy in this area.

## 2.6 Program Risks

The risks without the execution of this program would be a material misstatement of financial results and the loss of federal funding. Inaccurate financial results could lead to bad business decisions, materially misinform internal and external stakeholders and damage the reputation of LUMA. Inaccurate labor reporting and job costing could ultimately lead to unexpected budget variances and potentially losing eligibility for federal funding.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$1.8	\$2.3	\$2.5	\$7.2
SRP Expenditures	\$1.7	\$0.4	\$0.3	\$1.6

### 3.2 Program Resource Requirements

Costs related to this program include internal labor, external IT resources and consulting support for specialized areas.

### 3.3 Estimating Methods & Assumptions

Each project was estimated individually based on the expected resource requirements. Resources and the hours of effort were costed at average labor rates.

## Critical Financial Systems

### 3.4 SRP Program Timeline & Milestones

Each project within the program will have its own timeline and milestones based on a project plan. Depending on funding availability, the entire program is estimated to be completed over 5 years. The items requiring remediation will be complete by the end of 2026.



# Land Record Management

## Land Record Management

### 1.0 Program Description

LUMA will develop a new record management system that allows for land information to be found easily and managed to utility industry standards. This allows compliance with legal requirements to be documented and shown to satisfy regulators. It also allows user groups to have efficient access to information. In particular, such a system lets Operations and Construction perform their work while respecting land rights agreements.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

Current organization of property records make identification of PREPA owned or otherwise acquired property difficult. An improved file format will allow user groups, such as Operations and Construction, better access to pertinent information so that tasks can be completed while respecting the land agreement. This will allow for better efficiency in completing the work and minimize the potential for conflict with the landowner.

LUMA's gap assessment has identified the following areas to be addressed:

- The historical reliance on judicial processes to acquire land rights means that land files are full of court filings and resolutions but may lack important technical information.
- Files are not organized in a manner that allow for a review of maps identifying property rights acquired through each agreement.
- Operations has difficulty determining the limits of the land rights that exist and therefore has difficulty in respecting land agreements during the performance of work.
- Disputes with landowners may arise unnecessarily as a result of neither party having clear information about the land agreement.

#### 2.2 Description of Remediated State

According to OMA, Annex I, Section I(G)(2), LUMA is responsible for maintenance of documentation and acquisition of Easements as required for T&D System operations.

According to OMA Annex I, Section II(A), LUMA is required to manage and maintain all T&D System assets, including easements. In addition, Section 5.19(a) requires LUMA to identify areas to be encumbered by easements for operation, maintenance, repair, restoration, replacements, improvements, additions and alterations of the T&D System and take the necessary actions to acquire and constitute it.

In the remediated state, LUMA will have:

- Developed a land file structure so that information pertinent to the Construction and Operations departments is easily located and accessed
- Ensured that all new files are organized as per the new land file structure



## Land Record Management

- Completed the assessment to convert the existing files and defined the project requirements

### 2.3 Description of Program Completed State

In the completed state, LUMA will have:

- Converted existing land files to the new structure and remedied information gaps in existing land files
- Integrated all land files into a land management system

### 2.4 Program Activities

- Review of existing land files
- Determination of the structure necessary for the land files, potentially made with the assistance of legal experts
- Assessment of IT and other requirements for a land management system
- Acquisition of land management system
- Full implementation of the new land management system
- Complete conversion of existing files to new file structure and the land management system

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Indirect
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Indirect
	<input checked="" type="checkbox"/> Increase Service Reliability	Indirect
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Indirect
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Direct
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Direct
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	

## Land Record Management

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> Other	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Implement Effective Public Safety Practices

Through better landowner management and communications, and as supported with correct and accessible documentation, encroachments onto current rights of way can be mitigated and threats to public safety minimized.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Deliver a Positive Customer Experience

More efficient use of information and records systems will allow for better relationships with landowners and a reduction in associated disputes, which contributes to better customer perceptions.

#### Objective: Increase Service Reliability

Access to right of way documentation for maintenance and emergency response is key for reliability of the system and the efficient performance of work.

#### Objective: Deliver Electricity at Reasonable Prices

More efficient use of information and records systems will aid in delivering the required services and will help minimize the cost of delivering the services.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

The records system to support land management will enable systematic management of the business by reducing time to administer land rights and by improving resource efficiency.

#### Objective: Pursue Project Delivery Excellence

The ability to use support documentation in an efficient manner to manage land acquisition and settle claims efficiently will improve the execution of capital projects.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Effectively Deploy Federal Funding

Proof of land rights is a condition for obtaining any federal funding for capital projects, and the records system is integral to providing the necessary documentation.

## 2.6 Program Risks

The risk in not proceeding with the program is to continue with the present system, which is inadequate. This system has led to poor management of land acquisition and administration and has contributed to inefficient operational work and unnecessary conflicts with landowners.



## Land Record Management

The risk in proceeding with the program is that it will represent a change from past policy. It will take a change in thinking to execute and complete the file formats in a manner that serves the needs of users and the public rather than the strict legal needs of the land file.

### 3.0 Program Funding & Timeline

#### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditures</b>	<b>\$1.5</b>	<b>\$1.5</b>	<b>\$1.5</b>	<b>—</b>
SRP Expenditures	1.0	1.0	1.0	—

#### 3.2 Program Resource Requirements

The land file structure will require an integrated land management system as one element, complete with the necessary IT software and hardware.

Legal resources may be required to develop the file structure.

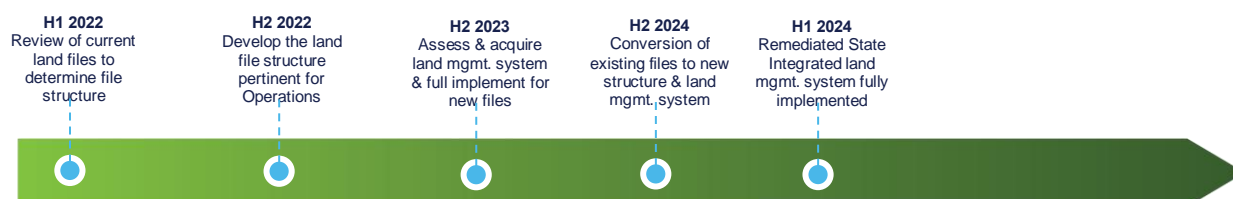
#### 3.3 Estimating Methods & Assumptions

Applicable Standards and Codes: Right of way legislation in Puerto Rico, file requirements (“Ley de Archivo” and associated regulations), PREPA’s Regulation of Easements for the Puerto Rico Electric Power Authority Regulation 7282.

Internal resources from PREPA Catastro office.

LUMA pay scales have been used for internal employee resources.

#### 3.4 SRP Program Timeline & Milestones



# Supporting Shared Services for Generation

## Supporting Shared Services for Generation

### 1.0 Program Description

This program focuses on implementing the programs for LUMA to administer and track services to be provided to PREPA's generation operations (the GenCo Shared Services) in accordance with Section 5.13 (e) of the OMA. This includes implementation of the transition plan for back-office business services, administration of budget and other administrative controls, and reports for accounting and tariff compliance.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

Under the OMA, P3A, PREPA and LUMA are obligated to create the organizational and legal structure to enable these services to be provided to a new GenCo organization prior to commencement. This would include the systems and processes to administratively manage the Shared Services functions provided to the GenCo.

The implementation plan will include specific processes and procedures for LUMA to manage the services. This implementation plan will also define the internal LUMA organization, responsibilities, staffing and capabilities required to administer and deliver the Shared Services program.

Some details of the delivery of the GenCo Shared Services will depend on the outcome of the reorganization of PREPA. LUMA's plan and the delivery of the GenCo Shared Services will be adjusted accordingly when the details of the reorganization are determined.

#### 2.2 Description of the Remediated State

This program is not part of the System Remediation Plan.

#### 2.3 Description of Program Completed State

The completed state will be when LUMA is implementing processes and controls to deliver the new Shared Services to GenCo. LUMA will be ready to execute its plan on the first day of operations, although some aspects may require more time to fully implement. LUMA will be prepared to report status and performance to the head of the new GenCo.

#### 2.4 Program Activities

- After the start of operations, LUMA will be implementing a plan to provide the GenCo Shared Services.
- The Shared Services delivery group will have new process maps, flow charts, procedures and other documents as appropriate.
- LUMA will provide periodic reports of the status of implementation and costs incurred.
- A separate transition plan will be developed for how specific services will later be transitioned to the new GenCo Operator or otherwise assumed by the GenCo.





# Supporting Shared Services for Generation

- LUMA will deliver to the GenCo and the new GenCo Operator the policies, procedures and plans for the Shared Services as they are provided under the contract.

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input type="checkbox"/> Increase Service Reliability	
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Indirect
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Indirect
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Deliver Electricity at Reasonable Prices

By effectively managing administration of energy generation to maintain overall costs.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

By providing support services that help maintain performance.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Effectively Deploy Federal Funding



# Supporting Shared Services for Generation

A well supported GenCo organization will better coordinate with LUMA on overall federal funding deployment, which is key for the effective use of federal funds.

## 2.6 Program Risks

If implementation of this program is delayed or does not occur, the risks include:

- An incomplete or poorly functioning GenCo organization negatively affecting generation operations.
- Consumer costs could increase due to increasing administrative costs

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$1.4	—	—	—
SRP Expenditure	—	—	—	—

### 3.2 Program Resource Requirements

The program budget will be used to pay for management advice, process definition and training requirements to be provided by LUMA.

### 3.3 Estimating Methods & Assumptions

- Estimates were calculated based upon a gap assessment of the existing capabilities and application of industry best practices.
- Estimates are primarily hourly time and expense costs to define and deliver necessary end results
- Hourly rates from existing table of rates included in OMA which varied by position and by function
- Detailed person-hour estimates were developed for specific sub-tasks but total approximately 4,000 hours

## Resource Planning and Processes to Improve Resource Adequacy and Cost Tracking

# Resource Planning and Processes to Improve Resource Adequacy and Cost Tracking

## 1.0 Program Description

This program focuses on planning studies for dispatch of existing thermal units, along with new processes to audit costs included in the purchased power and fuel cost adjustment mechanism tariffs administered by LUMA in accordance with Section 5.6 of the OMA. The program includes creation and implementation of reasonable prudent administrative procedures for reporting of those related fuel and other generation costs as described in the OMA and being able to accurately present these costs to the PREB. The program does not include the management or oversight of fuel purchasing or of any Genco functions. Improved information on fuel costs, inventory, and availability will support resource planning as well as the more efficient and reliable dispatch of peaking power plants and other thermal plants. The program aims to improve resource adequacy and lower energy supply costs.

As described in Exhibit H, Section 2.2. of the OMA and subject to the final reorganization plan for PREPA, fuel procurement and management responsibilities for PREPA's generation units will remain with PREPA's Genco unit. According to Section 5.13(b) of the OMA, LUMA shall have the right to reasonably access "... information consistent with Prudent Utility Practice required to perform the dispatch and scheduling of Power and Electricity, which includes fuel availability, fuel cost, fuel inventory, unit availability, unit marginal cost, unit outage schedules, electric system reliability requirements, reserve requirements, identification of must-run generation resources and any other information reasonably requested by Operator consistent with prudent Utility Practice required to perform the dispatch, scheduling, and coordination of Power and Electricity." Under the OMA, LUMA has the responsibility of presenting adjustments to the fuel adjustment and purchased power tariff clauses. Under the OMA, LUMA will manage and administer all existing and future PPOAs.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

The current state includes the following gaps:

- Poor administrative controls and quality control of data related to fuel procurement and consumption, resulting in inadequate tracking of costs and justification of changes in the fuel adjustment clause.
- Fragmented and sub-optimal contract management systems for PPOA administration and inefficient tracking of costs for purchased power clauses which has resulted in criticism from regulator and allegation of errors in public media

## Resource Planning and Processes to Improve Resource Adequacy and Cost Tracking

### 2.2 Description of Remediated State

The remediated state will result in:

- An appropriate understanding and accounting of fuel expenses and tracking to fuel adjustment clause in order to comment to PREB. This does not reflect any level of managing the fuel procurement program, but rather defining the information and validity checking processes to be performed by GenCo. The requirements can be defined in the Plant Level Agreements if a new GenCo Operator is responsible for fuel procurement.
- A resource strategy to deploy peaking resources in the most effective dispatch process in order to comply with the Modified Action Plan in PREB's final IRP order and to facilitate least cost dispatch
- A planning review and approval program for generation capacity based on industry practice with a focus on resource adequacy and system reliability and minimizing load shedding events. Program may need to be further refined to be consistent with future role of Administrator and Generator Operator when those roles become more widely known
- Improved planning for dispatch of peaking units to support increased renewable energy penetration required by the IRP

### 2.3 Description of Program Completed State

The completed state is the remediated state.

### 2.4 Program Activities

#### DEVELOP PROGRAM FOR FUEL COMPLIANCE MONITORING AND PPOA CONTRACT MANAGEMENT

- Note that some steps may need to be refined after details of future role of Administrator and GenCo Operator are more widely known.
- Define steps in tracking of fuel procurement and reporting for existing and future contracts to provide LUMA with reasonable prudent information on these costs consistent with Exhibit H of the OMA
- Define audit and reporting requirements for fuel procurement and usage cycle
- Develop financial reporting and reconciliation program requirements to report on actual fuel expenditures and to accurately incorporate to the fuel adjustment clause
- Establish contract management process for management of all PPOA, tracking and verification of costs for accurate incorporation in the purchased power clause and to provide LUMA with reasonable prudent involvement with administering these costs in accordance with existing PPOAs

#### DEVELOP STRATEGY TO UTILIZE PEAKING RESOURCE DISPATCH IN COMPLIANCE WITH PREB'S FINAL IRP ORDER

- Review the utilization of peaking units within system operations and dispatch function
- Evaluate opportunities to improve dispatch, outage planning, and other practices
- Development of periodic assessment and audit program commensurate with the level of expenditures involved

## Resource Planning and Processes to Improve Resource Adequacy and Cost Tracking

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Direct
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input checked="" type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input checked="" type="checkbox"/> Enable the Sustainable Energy Transformation	Indirect
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

#### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

##### Objective: Increase Service Reliability

This program will help to improve power plant dispatch and resource adequacy, thus lowering total cost to customers and improving overall service reliability across the system.

By improving the review and prioritization of maintenance and other generation investments, this program will improve resource adequacy and resiliency of the existing PREPA generation fleet and utilization of the existing fleet of peakers.

##### Objective: Deliver Electricity at Reasonable Prices

By prioritizing NME investments, the cost of forced outages can be avoided. Improvements in tracking of fuel costs and administration of PPOAs will help to provide increased confidence mechanisms for changes in fuel adjustment and purchased power clauses.

## Resource Planning and Processes to Improve Resource Adequacy and Cost Tracking

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

Contract management for PPOAs, better quality data on fuel costs and consumption and improved resource and capital planning will all contribute to management improvements.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Improve Resilience of Vulnerable Infrastructure

By implementing an optimal gas peaker utilization strategy, the availability and utilization of these assets can be increased, thereby increasing system resilience.

### PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

#### Objective: Enable the Sustainable Energy Transformation

By prioritizing NME investments and improving peaker performance, the grid will be better able to integrate new renewables.

## 2.6 Program Risks

Risks of delaying or not implementing this program include:

- Without an improved fuel monitoring programmatic capability, excess fuel expenditures or inaccurately tracked costs can be passed on to customers through the fuel adjustment clause. This will contribute to continued criticism by PREB and media.
- Poor allocation of capital Necessary Maintenance Expenditure (NME) investments in PREPA generation fleet, excess cost to customers and failure to maintain appropriate resource adequacy levels.
- Without a peaker strategy, PREPA will not adequately implement recent PREB orders in the final IRP order, and will forgo an opportunity to increase resiliency.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$1.3	—	—	—
SRP Expenditures	\$1.3	—	—	—

### 3.2 Program Resource Requirements

Program resources will be required for third party engineering services and technical experts.

## Resource Planning and Processes to Improve Resource Adequacy and Cost Tracking

### 3.3 Estimating Methods & Assumptions

- Estimates were calculated based upon a gap assessment of the existing capabilities and application of industry best practices
- Estimates are primarily hourly T&E costs to define and deliver necessary end results
- Hourly rates from existing table of rates included in OMA which varied by position and by function
- Detailed person-hour estimates were developed for specific sub-tasks

### 3.4 SRP Program Timeline & Milestones



# Improvements to Systems Dispatch for Increased Reliability and Resiliency

## 1.0 Program Description

This program deals with the repair of non-functioning equipment and processes to allow for the System Operator to have data to carry out economic dispatch of generation assets, in accordance with the System Operation Principles and applicable procedures, and to allow for the safe and reliable operation of the system.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

LUMA is required to dispatch, schedule and coordinate power and electricity from available generation assets and coordinate the scheduling of load requirements and power with IPPs (pursuant to their generation supply contracts) and with GenCo (pursuant to the GridCo-Genco PPOA). LUMA is also required under the OMA to implement and apply the System Operations Principles and perform any other services related to the dispatch, scheduling or coordination of power and electricity from existing and future available generation assets.

PREPA does not have verified data on plant performance parameters to estimate heat rate and performance curve data for baseload units.

There is no functioning automatic generation control (AGC) capability for several of PREPA's northern plants, which is the general standard for most operating generation fleets in the fifty US states. Although some AGC equipment was previously installed and had functional capabilities in the past, this capability has not been adequately maintained and/or no longer exists.

It has been described to LUMA, although not verified in any engineering report or assessment, that the components and equipment necessary for AGC have essentially been installed but are not being utilized for a variety of reasons. This program involves an initial effort to improve estimated performance by utilizing installed, but not operational AGC and Plant Information (PI) system capabilities. The PI System is a data collection and analysis product. It remotely captures data from sometimes several hundred probes installed at different plant locations to provide real time understanding of performance and other operational indicators throughout the plant.

If this capability cannot be quickly achieved then another, more extensive effort will be needed to conduct performance tests and implement AGC capability. At the time that this decision will need to be made, a cost justification assessment will also need to be completed that reflects LUMA's improved understanding of the cause and impact of existing deficiencies. The more detailed estimate of the costs of performing the required test to achieve those capabilities is needed to confirm the benefits of acquiring full AGC capability and accurate heat rate performance information.



Information exchange between PREPA generation units and system operations, and quality of data are all below minimum industry standards. Communications between generators and control dispatch center is also inadequate.

## 2.2 Description of Remediated State

In the remediated state, the control center, operating in accordance with the System Operation Principles and the applicable procedures, will:

- have access to accurate, reliable data such as heat rate and operating performance curves for the major PREPA generation units,
- receive remote data of major interconnected generators due to improved data monitoring and improved communications procedures, and
- have appropriate AGC capabilities that are operable and allow for enhanced stability of the bulk power system where this is cost-justified.

LUMA should be able to set system operating parameters within defined levels to ensure safe, reliable and resilient operations, and to monitor and maintain metrics such as power quality and voltage control levels.

## 2.3 Description of Program Completed State

The completed state is the same as the remediated state.

## 2.4 Program Activities

### ESTIMATE PLANT AND SYSTEM PERFORMANCE METRICS

- Assess the root causes for loss or lack of AGC capability and control capability from central dispatch center
- Review existing PI systems data collection and communication with system operations center.
- Resolve data collection and reporting discrepancies where possible
- Validate and/or estimate parameters using PI System and other data
- Identify any additional tasks to facilitate more efficient dispatch by improving precision of data to estimate heat rate and performance curve data for baseload units

### VALIDATE PLANT PERFORMANCE METRICS

- Reassess the cost and benefits of acquiring improved performance data after LUMA's review of the estimated performance of existing plants and a more detailed estimate of costs to perform such tests
- Conduct heat rate test, mass balance and incorporate validated performance parameters into dispatch model. If the new GenCo Operator has been selected at this time, it is feasible that they could conduct such tests or PREPA can arrange for such tests if the GenCo Operator has not been selected, with reasonable involvement by LUMA to ensure validated information in compliance with ASME Power Test Codes is acquired.
- Identify any repairs of any non-functioning telemetry or SCADA system equipment

## Improvements to Systems Dispatch for Increased Reliability and Resiliency

## ENABLE AGC BETWEEN BASELOAD PLANTS AND SYSTEMS DISPATCH CENTER

- Assess root causes for why AGC is not currently operable, and define what is needed to restore capability
- Identify costs required to enable AGC and make a reassessed decision on the cost and benefits of acquiring full AGC capability on major baseload plants or if manual operation has a better cost benefit ratio

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Direct
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Direct
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input checked="" type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

The real-time monitoring and correction capability installed through this program will help to improve the safety of overall operations primarily through improved situation awareness.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Increase Service Reliability



## Improvements to Systems Dispatch for Increased Reliability and Resiliency

This program will improve service reliability by providing real-time monitoring and situation awareness, along with implementing automatic corrections remotely before system failures occur.

### Objective: Deliver Electricity at Reasonable Prices

By more effectively dispatching generation plants, this program will help to lower costs

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

### Objective: Enable Employees to Execute Operations Systematically

By automating more interactions between dispatch center and generation units to a faster, more precise manner than the existing manual processes, this program will enable employees to execute operations more efficiently.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

### Objective: Improve Resilience of Vulnerable Infrastructure

By adding automated response capability, this program will allow adjustments to be made to the system to avoid larger problems and load shedding events, thus improving overall resilience.

## 2.6 Program Risks

The risks associated with not moving forward or delays associated with this program include:

- Increasing costs as maintenance costs rise from advancing operational degradation
- Degradation of reliability from increased reactive maintenance requirements
- Risk of outages increased since the system response will be too slow to avoid load shedding events due to the current manual process and restoration after a storm event will be less effective
- Increasing challenges of managing frequency and voltage on the northern half of the island with a totally manual system as increased solar resources are added.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$1.2	—	—	—
SRP Expenditures	1.2	—	—	—

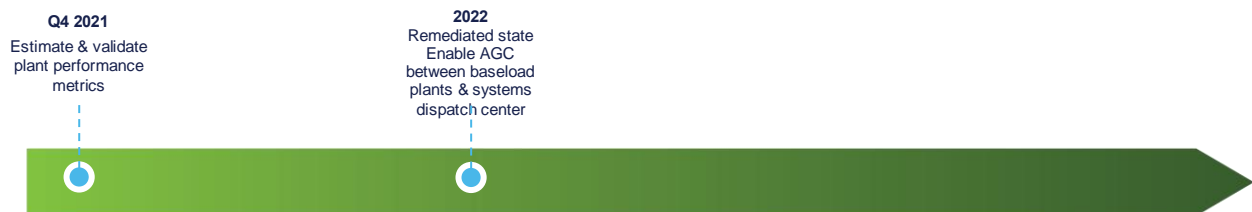
### 3.2 Program Resource Requirements

The funds will be primarily used to pay for third party engineering and consulting services and equipment refurbishment

### 3.3 Estimating Methods & Assumptions

- Estimates were calculated based on third party costs to implement similar modifications and equipment seen at other power production facilities
- Estimates are primarily hourly T&E costs to define and deliver necessary end-results
- Hourly rates are from the existing table of rates included in OMA and market rates for engineering services which varied by position and by function
- Lump sum estimates were developed for specific sub-tasks which total at approximately \$1 million of the total \$1.2 million estimated costs

### 3.4 SRP Program Timeline & Milestones



# Land Acquisition & Dispute Management

## Land Acquisition & Dispute Management

### 1.0 Program Description

LUMA will introduce processes and procedures from land management industry practice to: (i) manage records, (ii) carry out land acquisition, (iii) interact with landowners to resolve disputes, and (iv) support field operations for construction and maintenance activities.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

Instead of using its own in-house business processes to resolve land disputes, PREPA relies heavily on the legal system and court resolutions to interact with affected landowners and, eventually, settle landowner claims. These claims can relate to payment disputes, damage claims, encroachments, land access disputes or other disputes relating to the management of land rights. This overreliance on the legal system leads to:

- Land management relying on the resolution of legal disputes that take a long time to settle, leading to high ongoing litigation costs and deteriorating relations with landowners
- Delays due to ill-defined procedures for landowner relationship and land management
- Uncertainty due to the unknown number of current land disputes and encroachments in the existing system, which cannot be determined from the existing system

Additionally, the quality of information in line files is inconsistent and poorly organized, meaning that it is difficult to effectively implement land management best practices.

Field personnel are expected to interact with landowners directly without support of specialized land management professionals who have access to land documentation and specialized knowledge. There exists high potential for conflicts with landowners and ultimately legal claims for entering private property to gain access and use of temporary easements.

Current industry practice is to have specialized land professionals that manage the process of acquiring property rights, interacting directly with landowners, organizing necessary documentation and supporting field operations, including for vegetation management activities, where applicable.

#### 2.2 Description of Remediated State

This program is not part of the SRP.

#### 2.3 Description of Program Completed State

Section 5.19 (a) of the OMA requires LUMA identify the areas that are required to be encumbered by Easements for the operation, maintenance, repair, restoration, replacements, improvements, additions and alterations of the T&D System. With respect to each constitution of Easement, LUMA shall: (i) develop all necessary supporting material including required appraisals under Regulation 6955, (ii)



# Land Acquisition & Dispute Management

negotiate terms and conditions with fee owners/lienholders, (iii) procure required Governmental Approvals, (iv) prepare petition of condemnation to be filed if a consensual agreement is not reached, (v) cause recordation of the Easements, and (vi) take all other action necessary to constitute the Easements

Section 5.19(c) of the OMA requires LUMA identify real properties or rights that need to be acquired for the O&M Services. With respect to each purchase, LUMA shall: (i) develop all necessary supporting material including required appraisals under Regulation 6955, (ii) negotiate terms and conditions with fee owners/lienholders, (iii) procure required Governmental Approvals, (iv) prepare petition of condemnation to be filed if a consensual agreement is not reached, (v) cause recordation of the deed vesting title on PREPA or the Commonwealth, and (vi) take all other action necessary to purchase the land.

Section 5.19(d) of the OMA requires LUMA procure the required concession rights permitting the use of real estate assets under the public domain necessary for the operation, maintenance, repair, restoration, replacement, improvement additions and alterations of the T&D System. With respect to each such real property, LUMA shall: (i) develop all necessary supporting material including surveys, (ii) negotiate terms and conditions with Governmental Body, (iii) procure required Governmental Approvals, (iv) cause recordation of the Concession, and (v) take all other action necessary to constitute the concession

In the completed state, land acquisition and administration processes will be fully compliant with Applicable Law and settlement options for claims will have been fully developed.

Company procedures designed to understand the underlying dispute and find acceptable solutions will have been fully implemented for landowner management such that landowners and outside parties can become more confident in quickly reaching fair and reasonable agreements. In the completed state, landowners will also have confidence that contracts will be respected.

Field personnel will be able to work more efficiently and focus on work on assets as most interaction with landowners handled by specialized land managers.

By developing a capability to settle claims without resorting to the legal system, landowner claims can be settled in a fair and expeditious manner without the time and expense required for litigation, which is cumbersome, time consuming and expensive. This will help improve landowner relations with the company and reduce the time and cost to achieve a resolution through the court system. This will also minimize encroachments on the right of way to enhance the safety of the T&D System and reduce potential liabilities with outside parties.

## 2.4 Program Activities

- Full development of procedures for land acquisition and land administration
- Identification of new claims and review of issues categorized under current legislation
- Using information to settle claims and to evaluate cost/benefit of settlement vs. litigation
- Identification of critical encroachments and development of actions plans in response to encroachments
- Review of existing right of way or land disputes and develop understanding of potential liabilities
- Based on the better understanding of potential liabilities, develop and implement internal procedures so that new claims resulting from construction or operations activities are minimized and are resolved quickly and fairly



# Land Acquisition & Dispute Management

- Develop guidelines for land agents (LUMA employees or third parties depending on the size of land acquisition) to engage with landowners in order to prevent disputes from arising and to settle claims quickly
- Ensure procedures are developed so that required payments are completed in a timely fashion to create a positive customer experience

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Indirect
	<input checked="" type="checkbox"/> Increase Service Reliability	Indirect
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Indirect
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Direct
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Direct
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Implement Effective Public Safety Practices

Through landowner management and communications, encroachments onto current right of way can be reduced thereby minimizing threats to public safety.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Deliver a Positive Customer Experience

The correct and timely payments to landowners will help improve customer perceptions.



# Land Acquisition & Dispute Management

## Objective: Increase Service Reliability

Access to right of way for maintenance and emergency response is key for reliability of the system.

## Objective: Deliver Electricity at Reasonable Prices

More efficient use of existing resources in delivering services will help streamline the cost of service delivery.

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

### Objective: Enable Systematic Management of the Business

The development of a land management process will enable systematic management of the business by reducing time to administer land rights and by improving resource efficiency.

### Objective: Pursue Project Delivery Excellence

The ability to manage land acquisition and settle claims efficiently will improve the execution of capital projects.

### Objective: Enable Employees to Execute Operations Systematically

The new procedures and guidelines will provide the necessary structure and authority for employees to proactively settle claims rather than react to court filings.

## PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

### Objective: Effectively Deploy Federal Funding

Proof of land rights is a condition for obtaining any federal funding for capital projects.

## 2.6 Program Risks

The most important risk to not proceeding with this program is to continue with the present system of relying on legal processes. This has led to a high number of disputes in the court system and the costs associated with litigation. Further, this methodology has led to poor landowner relations and has contributed to a high level of mistrust between the parties.

The risk in proceeding with the program is that it will represent a marked change from past policy. Employees will have to adapt from a system that defaulted to the legal system to obtain and administer land rights to a system of accountability for decisions that need to be made in the best interest of the rate payer. It will take a change in thinking in order to execute and complete contracts more efficiently and fairly.



# Land Acquisition & Dispute Management

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditure	\$1.2	\$1.2	\$1.2	—
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

The primary resource required is the integrated land management system.

### 3.3 Estimating Methods & Assumptions

- LUMA pay scales assumed for internal resource
- Previous contractor rates assumed for third parties
- Applicable standards and codes: Right of way legislation in Puerto Rico, File requirements (“Ley de Archivo” and associated regulations)
- Internal resources from PREPA Catastro office

# Performance Metrics Process & System Upgrades

## Performance Metrics Process & System Upgrades

### 1.0 Program Description

This program deals with the development of processes and tools to measure and report KPIs and other performance metrics, along with establishing performance baselines and targets. These processes and tools cover both those mandated under the OMA and non-OMA indicators.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

LUMA's initial assessment has identified the following gaps related to performance metrics:

- The system currently does not have proper processes and tools to measure and report KPIs.
- Currently there are no baseline reliability measures for transmission reliability. There is also a lack of processes and tools for analyzing and applying reliability data to identify system improvements.
- System performance is not currently linked to the cost of service and planning for capital and operational improvement programs.
- There is limited analysis and categorization of transmission outage data (only 4 months out of the last year). There are also no current processes, practices or procedures that help support this work activity.
- The system does not have any overall asset health performance indicators or targets to drive asset strategy or asset replacement activities.

#### 2.2 Description of Remediated State

This program is not part of the SRP.

#### 2.3 Description of Program Completed State

In the program completed state, the following will have been applied:

- Implementation of an auditable tool to calculate monthly reliability indices in full compliance with IEEE 1366
- An established baseline for all desired reliability metrics
- An established baseline, reporting and method to calculate transmission and distribution technical losses
- An established plan for reduction of losses drawing from distribution automation and grid mod initiatives that include voltage conversion, capacitor banks, etc.

# Performance Metrics Process & System Upgrades

## 2.4 Program Activities

- Perform thorough review of current established procedures related to these metrics. Identify causes for improper information.
- Conduct a detailed analysis to determine organization's requirements for performance metrics
- Plan, develop and validate a tool and process for reliability reporting in alignment with IEEE 1366
- Audit tool and process
- Establish baselines
- Implement plan for loss reduction

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>Prioritize Safety</b>	<input type="checkbox"/> Promote a Safe Workplace	
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Indirect
	<input checked="" type="checkbox"/> Increase Service Reliability	Indirect
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Indirect
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

**Objective: Deliver a Positive Customer Experience**

**Objective: Increase Service Reliability**

**Objective: Deliver Electricity at Reasonable Prices**

# Performance Metrics Process & System Upgrades

Accurate tracking, reporting and analysis of reliability indices will enable more effective planning and prioritization. This will increase reliability and efficiency of the grid and hence also improve the customer experience. Better planning and prioritization will also help to control costs for providing service, thus allowing for more reasonable prices.

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

### Objective: Enable Systematic Management of the Business

Having an auditable process for reporting reliability indices allows business decisions to be made more systematically.

## 2.6 Program Risks

The primary risk of not moving forward with this program is a failure to meet performance targets that could lead to cancellation of LUMA's contract.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$1.1	\$1.1	\$0.8	\$5.2
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

- IT roadmap
- CMMS
- Distribution SCADA system expansion
- Improved customer connectivity data in the OMS
- Consultant for assistance with the technical loss reduction plan
- Adequate internal and external resources/contractors to perform program work (e.g., assessment, plan, development, implementation, auditing, etc.)

### 3.3 Estimating Methods & Assumptions

Estimates based on previous related experience/projects and estimates from supporting departments.

#### FOR KPIS PROJECT:

- Assuming 10-year project timeline
- Cost: \$200k for the first year of project (one full time employee), \$100k/year (~half-time employee) for the remaining years
- Total Project Cost: \$1.1M

# Performance Metrics Process & System Upgrades

## FOR TECHNICAL LOSS REDUCTION PROJECT:

- Assuming 10-year project timeline
- Total Project Cost: \$1.01M for the 10-year project
- 4.5 full-time employees — year (\$450k) + \$200k consultant = 650k total (divided over first 2 years of project)
- \$45k/yr. ongoing (years 3+)

## FOR OTHER RELIABILITY INDICES PROJECT:

- Cost: \$200 k for the first year of project (one full-time employee), \$100 k/year (half-time employee) for the remaining two years of project
- 3-year project (1 year to implement measurement and reporting, 2 years to establish baseline)
- Total Project Cost: \$400 k
- After initial setup of measures, reporting is included in costs of KPIs project

## FOR TRANSMISSION RELIABILITY METRICS:

- Based on prior experience establishing similar reliability reporting, plus time to review data sources
- Assumes usable data source exists for reporting Bulk Electric System (BES) Delivery Point Interruption, BES Significant Power Interruption and Equipment Reliability Information System (ERIS)
- Assuming 10-year project timeline
- \$400 k for the first year of project (two full-time employees)
- \$600 k/year (three full-time employees) for the remaining years
- Total 10-yr Project Cost: \$ 5.8M

# Financial Management Functions

## Financial Management Functions

### 1.0 Program Description

This program addresses financial management functions including procurement and contracting, real estate, and risk and insurance. Includes:

- Procurement: Setting up a strategic sourcing function for procurement, along with standard processes, procedures and accountabilities for procurement and contracts
- Real estate: Defining processes to clarify accountabilities and approval limits, along with executing a contract with a third-party real estate advisory firm for assistance with property identification, disposition, acquisition and ongoing transaction support
- Risk and Insurance: Putting in place a risk and insurance team and fully functional Enterprise Risk Management (ERM) system

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

This is a program that addresses gaps over a number of Financial Management functions:

- Procurement & Contracting (\$4.3M, 88% of program)
- Real Estate (\$0.2M, 4% of program)
- Risk & Insurance (\$0.4M, 8% of program)

#### PROCUREMENT & CONTRACTING

There is no strategic sourcing function in PREPA. This means that there is no team that proactively manages procurement activities, including leveraging spending across departments/locations, setting up blanket and longer-term agreements, etc.

Gaps addressed by this program:

- Multiple contracts existing with a single vendor will be consolidated so that the end user can more effectively (accurately and quickly) administer contracts to meet business needs.
- Master agreements will help to enable effective deployment of funding, as the need for new agreements to be set up for each individual procurement with a vendor will be minimized. The business will be able to capitalize on more flexible, broadly scoped existing agreements.
- Opportunities for economies of scale will be capitalized on and cost savings will be achieved through negotiation and consolidation of similar scopes of work.
- Training procurement resources on new processes and contract templates will enable them to support the business efficiently and effectively.

#### REAL ESTATE

Currently, there is a lack of internal controls and communication between business units and Real Estate which causes a lack of strategic planning and a reactive environment. This situation impedes the ability to

## Financial Management Functions

be proactive and install good planning practices, information and process flow, etc. There does not appear to be a collaborative work environment between Real Estate and the other departments that are included in the real estate diligence process. Contracts and other Real Estate related documents get caught up in legal for long periods of time with no accountability regarding responsibility or transaction management. It is difficult to predict how long internal reviews will take to complete, and accountabilities are not clearly defined.

Gaps addressed by this program:

- Addresses insufficient internal controls and communication between business units and Real Estate through the implementation of processes containing clear accountabilities.
- Reduces delays/bottlenecks in acquisition and disposition processes for real property.
- Formalizes the relationship between Environment and Real Estate to enable compliance with and monitoring of environmental standards for applicable facilities.
- Creates a partnership with a Real Estate advisory firm which will eliminate the need for internal resources used for transactional functions. Advisory firm is paid by landlords in traditional transactions therefore creating a further reduction in budget.

### RISK & INSURANCE

- No real loss analysis or forecasting seems to be done. There is not a risk management information system in place to collect exposure values or to trend or track losses at any level.
- Losses seem to be reviewed once a year at renewal and since the claims function is largely handled by legal, there appears to be a disconnect between the department purchasing the insurance and the department handling claims. This is not ideal and is not common.
- The risk department seems to be disconnected from some of the processes that are normally under a risk department's purview.
- It is apparent that the risk department is not fully aware of all the exposures the company faces and may have a shortfall in the understanding of worldwide insurance markets and solutions available. To this end, the department and PREPA would benefit from the implementation of an Enterprise Risk Management system.

## 2.2 Description of Remediated State

This program is not part of the SRP.

## 2.3 Description of Program Completed State

In the completed state LUMA will have achieved the following:

### PROCUREMENT & CONTRACTING

- A fully staffed strategic sourcing function will streamline multiple agreements with the same vendor down to one master agreement, simplifying both the contract management (i.e., renewals, amendments) and the contract administration (i.e., transforming approved requisitions into purchase orders, reviewing / approving / coding invoices, etc.). This will be much simpler and faster for the end user. The organization will benefit financially from negotiations with vendors that will focus on leveraging spend for maximum value. The supplier ecosystem will be segmented and partnerships with strategic vendors will be built.



## Financial Management Functions

- Processes, procedures and accountabilities for procurement such that contracts are clearly defined and communicated to all stakeholder groups

### REAL ESTATE

- Defined processes with clearly documented accountabilities and approval limits. These will clarify how Real Estate will work with the business units and supporting functions to enable due diligence and efficient management of shared responsibilities (i.e., contract execution, legal reviews, etc.). All teams involved will have been thoroughly trained on the processes and their responsibilities therein.
- An executed contract with a third-party real estate advisory firm for assistance with property identification, disposition plans, property acquisition and ongoing transactions.
- Documented collaborative processes with the Environment team on environmental assessments
- Reviews for all property acquisitions/dispositions
- Ongoing computerized maintenance management system for existing facilities occupied to minimize and monitor environmental impacts on leased/owned facilities
- The implementation of a Real Estate Portfolio Management Platform to support consolidation of all leased and owned facility information and documentation into an online platform that allows for lease abstraction, portfolio metrics, critical date reminders, financial reporting, etc. which results in effective portfolio management and reporting.
- The development of effective internal controls and documented processes to ensure that risks are identified, measured and mitigated prior to acquisition and disposition of real property as well as ongoing occupation and operation of facilities.
- Implementation of defined processes and cross functional collaboration on due diligence to engage in risk identification, mitigation and effective management of risks while in occupation of facilities. Formalized processes will be developed between the Real Estate and Facilities, Risk, Legal and Environmental departments.

### RISK & INSURANCE

- A well-trained risk and insurance team who are knowledgeable about both the current risks affecting the organization, as well as solutions available in the worldwide insurance market, including a fully functioning Enterprise Risk Management system
- The capability to meet the needs of end users quickly and effectively with minimal non-strategic involvement from other teams, other than on an as needed basis
- Ability to make recommendations to end users based on exposures and loss analysis being completed thoroughly and regularly, alongside forecasts that are developed and maintained

## 2.4 Program Activities

### PROCUREMENT & CONTRACTING

- Hiring and training of strategic sourcing resources
- Training of end users on contract administration and also how/when to engage the procurement team
- Undertaking of spend analysis activities, identifying and capitalizing on opportunities to leverage spend and/or streamline multiple contracts to master agreements

### REAL ESTATE

- Partnering with a real estate advisory firm to assist in property identification, development and implementation of disposition plans, property acquisitions and ongoing transactional support



# Financial Management Functions

- Development of an approval matrix and approval process for business units
- Executive management approval for all real estate transactions
- Development of cross functional collaboration and process flow for due diligence on all real property acquisitions and dispositions
- Work with Environment team to identify areas of collaboration and document supporting processes

## RISK & INSURANCE

- Provision of training and professional development opportunities for Risk and Insurance team
- Formalization of guidance on assessing internal and external enterprise-wide risks (enterprise risk management)

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Indirect
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input type="checkbox"/> Increase Service Reliability	
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Indirect
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Direct
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input checked="" type="checkbox"/> Effectively Deploy Federal Funding	Direct
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

# Financial Management Functions

## PROCUREMENT & CONTRACTING

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Deliver Electricity at Reasonable Prices

Negotiate discounts and achieve best value for the organization through spend leveraging and category management activities.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Pursue Project Delivery Excellence

Enable efficient transaction processing through the implementation of master agreements.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Effectively Deploy Federal Funding

Create strategic agreements with critical vendors to facilitate the efficient deployment of funding to capital (federally funded) projects and programs.

## REAL ESTATE

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

Establish and document processes and accountabilities for interdepartmental activities.

#### Objective: Enable Employees to Execute Operations Systematically

Establish and document process flow and controls for real property acquisition and dispositions, use and occupancy including approval matrix and reporting.

## RISK & INSURANCE

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

Exposure and loss analysis will inform areas of focus to improve employee safety.

## 2.6 Program Risks

### PROCUREMENT & CONTRACTING

- Not having a strategic sourcing function means that procurement will remain reactive and will not be able to facilitate transaction speed and cost savings through leveraging existing spend.
- Not training end users on contract administration results in the organization not being able to realize the maximum value possible from each of its agreements.
- Not training end users on contract administration can impede the deployment of federal funding.

# Financial Management Functions

## REAL ESTATE

- Not hiring a third-party real estate firm will necessitate hiring internal resources to complete this work at an incremental cost. The advisory firm is paid by landlords in traditional transactions therefore creating a further reduction in budget.
- Not establishing and documenting processes and clear accountabilities around interdepartmental activities will result in project delays and difficulty in fulfilling end user requirements.

## RISK & INSURANCE

- Inefficient and lengthy claims handling processes for claims handled within Risk & Insurance
- The lack of a fully functioning Enterprise Risk Management program could lead to uninsured risks or the overpayment for certain risks as a result of not fully comprehending enterprise risks.
- Higher than necessary insurance premiums
- Without the ability to track losses or do forecasting, organizations are less likely to be able to convince insurance carriers to lower their risk profile. A carrier is less likely to provide their preferred rates if they know their client is not attempting to see into the future and maximizing efforts to control claims.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$1.0	\$0.5	\$0.5	\$2.9
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

#### PROCUREMENT & CONTRACTING

- Seven full-time employees (one manager, six sourcing specialists).

#### REAL ESTATE

- 0.25 full-time employee — Development of internal controls and processes related to the acquisition and disposition of real property.
- 0.25 full-time employee — Development of cross function collaboration and process flow for due diligence on all real property acquisitions and dispositions.
- 0.25 full-time employee — Implementation of third-party real estate advisory firm.

#### RISK & INSURANCE

- One full-time employee – Exposures, loss analysis and forecasting
- One full-time employee - Claims handling

# Financial Management Functions

## 3.3 Estimating Methods & Assumptions

### PROCUREMENT & CONTRACTING

Estimates are based on the number of positions to be added at an average salary rate for that position.

### REAL ESTATE

Assumed labor rates for manager and professionals are based on labor rate estimates provided for LUMA budgeting purposes.

### RISK & INSURANCE

Estimate based on past experience with insurance and risk management consultancy engagements of similar size and nature. The knowledge and findings will be transferred to permanent LUMA staff for incorporation into processes and procedures.

# Waste Management

## Waste Management

### 1.0 Program Description

In accordance with the requirements of the OMA Section 5.10 and the scope of OMA Services specified in Annex I, LUMA will install new equipment and implement management processes to comply with environmental statutory requirements and support safe and efficient operations. The program includes installing secondary containment to prevent contamination, ensuring proper containers are in place to store wastes and, when required for site operations, processing or removal of accumulated waste debris.

LUMA will take actions with respect to pre-existing environmental conditions, including accumulated waste, in accordance with the OMA Section 5.10(b).

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

Many facilities are not currently in compliance with EPA requirements under the Resource Conservation and Recovery Act and the Clean Water Act (specifically, Title 40, parts 112 and 273) and DNER requirements under the Non-Hazardous Solid Waste Management Regulation. Processes and practices are not in accordance with Prudent Utility Practice. Many sites have accumulated mixed wastes collected over long periods of time. Accumulated wastes include decommissioned transformers, poles, used oil drums, light ballasts, scrap wire, and miscellaneous equipment and building debris. The accumulated wastes are not properly segregated, labelled, stored, and removed. Often, the accumulated wastes are stored immediately outside a building or beside constructed containment areas, preventing access or use of containment areas. Universal wastes are being collected and stored at sites for longer than one year. Liquid wastes are frequently stored without required secondary containment. Many facilities lack maintained spill response equipment to respond to incidents.

#### 2.2 Description of Remediated State

In a remediated state, LUMA operations will comply with the regulatory and legal requirements listed above. LUMA will have established processes and procedures on proper handling. LUMA employees will have improved awareness of appropriate waste management practices and will have appropriate tools and equipment on site to dispose of wastes and respond to spills while minimizing environmental impact.

Waste streams will have appropriately constructed and labelled storage containers. Newly generated wastes will be removed at regular intervals. Liquid storage will also have required secondary containment. Appropriately sized waste bins will be in place for routinely generated wastes. Routine waste streams will be clearly labelled and stored. Site spill kits will have been restocked allowing operations to adequately respond to spills. The potential for future environmental liabilities will be reduced due to properly handled wastes.

## Waste Management

### 2.3 Description of Program Completed State

Upon completion of the program, facilities will be well organized and have the appropriate tools and equipment to prevent environmental impact from the management of waste. Accumulated wastes will be removed or mitigated in accordance with the plan between regulators and LUMA and according to OMA Section 5.10(b). Used spill kits will be restocked after use ensuring timely and immediate response to any spill.

LUMA operations will employ leading industry practice in waste management via programs and processes that encourage regular recycling and reuse of materials. LUMA employees will be knowledgeable on how to handle new waste streams.

### 2.4 Program Activities

- Taking into consideration the Baseline Environmental Study that will be completed during the Front-End Transition Period by PREPA as required under Section 4.10 (f) of the OMA, complete assessment of high usage sites to quantify accumulated waste volumes and determine appropriate containment in accordance with EPA and DNER regulations
- Engage with regulators to provide information and receive feedback on improvement plan
- Removal of accumulated wastes will occur when required for site operations (for example, to enable access to a containment or storage area or when accumulated wastes prevents mobility within a site), all following the procedures specified in OMA Section 5.10
- Procure additional waste containment bins and install secondary containment at facilities storing liquids when required
- Replenish or replace spill kits first at high-usage sites then at all locations to encourage timely spill response and clean-up

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input type="checkbox"/> Increase Service Reliability	
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Indirect
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	

## Waste Management

Primary Goals	Objectives	Direct or Indirect Impact
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

Well organized and managed sites with use of waste storage and containment equipment will reduce the likelihood of injuries and equipment damage that are more commonplace in congested and disorganized work environments lacking proper equipment.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

Proper waste and liquid storage equipment and processes will ensure waste management contractors can easily and routinely remove waste.

## 2.6 Program Risks

This program reduces potential and actual environmental liability and puts in place processes to avoid or minimize future environmental liabilities. Not proceeding with the program increases the risk of potential environmental contamination. The program also promotes worker safety and efficient work practices. Lack of the program will delay improvements regarding worker safety and improving operation practices to industry standard levels.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditures</b>	<b>\$1.0</b>	<b>\$1.0</b>	<b>\$0.3</b>	<b>\$6.7</b>
SRP Expenditures	\$1.0	\$1.0	-	-

### 3.2 Program Resource Requirements

- A project manager and contractors to complete work.

## Waste Management

- Procurement representatives to establish contracts and purchase spill clean-up and secondary containment materials.

### 3.3 Estimating Methods & Assumptions

It is assumed that 300 sites have some degree of accumulated wastes, of which 35 sites require a very high amount of clean-up, 115 sites require a high amount of clean-up, 75 sites require a moderate amount of clean-up and 75 sites require a small amount of clean-up. These estimates were based on information collected from site visits and from Sargent & Lundy site reports.

The following assumptions were used to support estimates:

- Local landfill costs were used to generate estimates for tipping and landfill fees.
- Costs from US providers were used for estimates of spill containment equipment.
- [REDACTED]
- [REDACTED]
- Estimated 10% overhead for project management, contract administration, waste assessments and logistics.

Detailed site assessments will be completed in the first year to define waste streams, storage options, and disposal requirements in accordance with Section 5.10(b) and enable us to refine cost estimates.

### 3.4 SRP Program Timeline & Milestones





# Update to Third Party Use, Audit, Contract and Billing Procedures

## 1.0 Program Description

This program is focused on updating procedures for third party use of land, use of infrastructure, audits, contracts, and billing. The program will include:

- Developing consistent processes and agreement templates to ensure compliance with legislation;
- Streamlining and improving customer service for third parties who wish to use pole infrastructure;
- Establishing annual billing to third parties to ensure they are paying the associated fee to attach to each individual structure (either overhead or underground);
- Completing updates and corrections to the CC&B system to ensure data accurately reflects the current asset management joint use attachment numbers and identifies responsible billing parties; and
- Implementing necessary changes to the billing process for joint use billing, which may include contract updates and renegotiation.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

PREPA has obligations to allow third party use of pole infrastructure in defined circumstances. Act 17, Arts. 1.5(9)(b); 1.15(a); and 1.17 and OMA, Annex I, Section 2. A. 2. require a full inventory of pole attachments and a plan to add revenues for pole attachments.

Procedures and processes for requests to use the pole infrastructure are below minimum acceptable levels. LUMA's review indicates a lack of documentation for third party pole attachments.

The program will require working with operating groups who will complete an assessment of this infrastructure and as part of that process record data on existing pole attachments. From the data a full inventory will be created. The assessment process will include the review of adherence to loading standards so as to ensure resiliency of the system. This work will be coordinated with the distribution inspection program and GIS mapping. From this review and assessment process, the program will assist in creating agreements for existing pole attachments and to develop new procedures and agreement templates so that the reliability of the system can be maintained, and the work can be performed safely.

Identified gaps are as follows:

- Agreement templates are currently not available
- Response times are inconsistent and often not reasonable
- Procedures for installation by third parties are not consistently monitored and may result in unsafe installation or unplanned interruption in service
- Lack of a permitting process for pole attachments has resulted in a high share of poles with attachments from third parties, resulting in physical loading of many distribution poles beyond

## Update to Third Party Use, Audit, Contract and Billing Procedures

prescribed limits. This increases the risk of structural failure of poles, reducing reliability and increasing public safety risk.

- Improper third party pole attachments can block proper maintenance practices and increase safety risk to maintenance workers
- Excess third party equipment not removed and unused, or obsolete equipment is often left attached to poles
- Lack of clarity on obligation of third parties to provide payment for use of electric utility infrastructure. The systems and processes for tracking and updating joint use attachments are unclear or do not exist. Although PREPA has stated that they do bill for some joint use attachments today, data has not yet been provided.
- As noted in post-disaster reports, overloaded poles are more vulnerable to structural damage or failure in windstorm conditions. Restoration times are increased.

### 2.2 Description of Remediated State

In accordance with requirements of Act 17 and the OMA, in the remediated state all poles will have been inspected to properly document third party attachments. Any issues arising from third party attachments affecting pole integrity will be identified and a plan to remove or resolve an issue will have been developed.

Upon completion of the Remediated State, LUMA will have completed agreements for third party usage of poles in accordance with legislation. These agreements will clearly document standards required for third parties to attach to electrical infrastructure. Use of agreement templates will support consistency and efficiency, in a manner that is timely and meets the needs of the outside party. The templates will be used to enforce standards and requirements for the safe installation of third party infrastructure on company land and structures and to clarify LUMA's obligations with respect to third party use of land and infrastructure.

Joint use billing is not part of the SRP. Updates to the joint use billing system will be achieved in the Completed State.

### 2.3 Description of Program Completed State

This program will be completed once the Remediated State has been reached and the additional joint use billing updates have been completed. All joint use attachments will be invoiced to third parties annually. LUMA will have completed updates and performed corrections in the CC&B system to ensure that data accurately reflects the current asset management joint use attachment numbers and the associated responsible billing parties. In addition, necessary changes to the billing process (as it relates to CC&B administration of joint use billing) will be updated, which may include contract updates and renegotiation.

In the completed state, there would only be exceptional existence of loading of distribution poles over prescribed structural limits. This would also include minimum interference with maintenance practices and a low safety risk to maintenance workers and public. Minimal service interruptions would be caused by improperly installed third party attachments and/or structural failure due to overloading.



## Update to Third Party Use, Audit, Contract and Billing Procedures

### 2.4 Program Activities

- Review the current legislation and establish communication with the regulating agency, finalize requirements within agreements
  - Develop agreement templates that are compliant with legal requirements and allow consistency of application with the outside parties
  - Establish, communicate and enforce agreements with third parties for use of electric infrastructure. This potentially includes payment for such use, as permitted by law and regulation.
- Analyze the current state of contracts related to pole attachments
- Establish methodologies within the contract that define the responsibilities of the outside parties so that communication takes place and work can be monitored by Operations and be completed safely
- Develop procedures for processing and managing requests received from third parties with defined timeframes so as to improve customer response times
- Develop and implement procedures and practices in conjunction with pole replacement and rehabilitation programs
- Asset Management will provide an audit list of joint use attachments and identify unsafe attachments
- Customer Experience will update all joint use attachments into Oracle CC&B
- Customer Experience will create annual billing cycle for third party partners
- Complete updates and correct CC&B system billing data to ensure data accurately reflects the current asset management joint use attachment numbers
- Make necessary changes to the billing process as it relates to CC&B administration of joint use billing to ensure effective and timely future updates

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input checked="" type="checkbox"/> Deliver a Positive Customer Experience	Indirect
	<input type="checkbox"/> Increase Service Reliability	
	<input checked="" type="checkbox"/> Deliver Electricity at Reasonable Prices	Indirect
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Direct
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Indirect
<input checked="" type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input checked="" type="checkbox"/> Restore Damaged Grid Infrastructure	Direct
	<input checked="" type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	Direct
<input checked="" type="checkbox"/> <b>Sustainable Energy</b>	<input type="checkbox"/> Modernizing the Grid	

## Update to Third Party Use, Audit, Contract and Billing Procedures

Primary Goals	Objectives	Direct or Indirect Impact
<b>Transformation</b>	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input checked="" type="checkbox"/> <b>Other</b>	<input checked="" type="checkbox"/> Other: Provide Additional Revenue	Direct

### PRIMARY GOAL: PRIORITIZE SAFETY

**Objective: Promote a Safe Workplace**

**Objective: Implement Effective Public Safety Practices**

Decluttered poles make it much safer for employees as they climb them.

Standard form agreements that take into account the work to be completed and the necessary communications with Operations will improve safety for both employees and the public.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

**Objective: Deliver a Positive Customer Experience**

**Objective: Deliver Electricity at Reasonable Prices**

Improved efficiency in responding to requests from outside parties will lead to improved customer experience and an improved image of the company within the business community in Puerto Rico.

Increased accuracy in third party customer billing. Potential for increased customer satisfaction as third party customers will receive accurate billing.

Increased revenue from third party customer billing will put downward pressure on the overall revenue requirement thereby reducing electricity customer's rates. This involves a review of appropriate and justifiable rates with the advent of 5G technology.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

**Objective: Enable Systematic Management of the Business**

**Objective: Pursue Project Delivery Excellence**

**Objective: Enable Employees to Execute Operations Systematically**

Increased visibility to third party attachments on structures will improve ability to complete planning activities.

The procedures to complete agreements with outside parties to comply with requirements to use existing poles will increase employee effectiveness and productivity by allowing employees to make decisions within established guidelines with clear standards.

Reduced process administration by eliminating manual tracking systems for joint use data.

Improved ability to query financial data related to joint use revenue will streamline processes for employees.



## Update to Third Party Use, Audit, Contract and Billing Procedures

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Restore Damaged Grid Infrastructure

This program helps to repair damage to pole integrity caused by the current system for managing third party attachments.

#### Objective: Improve Resilience of Vulnerable Infrastructure

New processes with enforceable contracts and standards will control the proliferation of third party attachments and make sure they are safe and do not harm pole integrity.

### PRIMARY GOAL: OTHER

#### Objective: Provide Additional Revenue

Potential annual revenue generated from up-to-date joint use attachments billing. The table below details breakdown of revenue generated.

Attachment Type	# of Assets	% of Joint Use (~75%)	% of Unbilled (~25%)	Annual Attachment Fee	Annual Revenue
Overhead	~334,000	~250,000	~60,000	\$15	~\$900,000
Underground	~100,000	~75,000	~20,000	\$5	~\$100,000
				<b>Total</b>	<b>\$1,000,000</b>

## 2.6 Program Risks

The risk in not proceeding with the program is to continue with the present system, which is inadequate. The current system will result in compromising the pole structures and potential unsafe installations, which could result in unplanned service outages on the system. The current system has led to poor relations in the business community and has contributed to a level of mistrust between the public and the company. Not pursuing this program will also result in lost attachment revenue and non-compliance with regulator.

The risk in proceeding with the program is that it will represent a marked change from past practices. A customer service oriented approach will have to be established to be effective. There are potential stakeholder management issues that may arise if joint use billing significantly increases for attached third parties that may require escalation management.

## Update to Third Party Use, Audit, Contract and Billing Procedures

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025 Estimate
Total Expenditures	\$0.7	\$0.7	\$1.5	\$1.5
SRP Expenditure	\$0.7	\$0.7	\$0.7	—

### 3.2 Program Resource Requirements

- Technical writing resources will be required to aid in developing and writing the detailed procedures for pole attachments.
- Legal resources will be required to develop the template agreements.
- Customer experience resources to perform billing updates and assist in reporting progress and development of process and procedure updates
- Third party billing information including billing address, contact information and contract terms
- Post audit up to date asset data extract from asset management system (GIS) including structure type, location and attached third party company name

### 3.3 Estimating Methods & Assumptions

Standard LUMA pay scales assumed for internal resources and previous benchmarking of external resources such as contractors and legal assumed.

Methods and assumptions used to develop the joint use billing update program estimate include the following:

- Estimated \$15.00 annually per overhead attachment
- Estimated \$5.00 annually per underground attachment
- Joint use data has not been updated or billed accurately in some time which will result in increased revenue post audit
- Estimated 75% of overhead structures have joint use attachments
- Estimated number of pedestals based on 3,005 padmount transformers
- No overtime required
- PREPA is not billing fees for unauthorized attachments

### 3.4 SRP Program Timeline & Milestones



# IT OT Collaboration & Analytics

## IT OT Collaboration & Analytics

### 1.0 Program Description

LUMA will upgrade and implement technology solutions to support collaboration across the organization, provide employees with access to relevant content to do their work, the ability to track the performance across the organization and the ability to drive data-based decision making through the use of analytics. This program also includes development of a strategy, along with target architecture and the associated roadmap, for a data analytics structure to better support critical decision making across the company. The program will also implement a centralized repository for internal and external reporting of performance metrics and expand data sources as business needs dictate.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

LUMA is charged with:

- Overall management of approximately 4,000 users who require secure access to corporate policies, procedures and practices and, the ability to collaborate across business units in an efficient manner
- Ensuring the efficient operations of the T&D network by reporting on contracted reporting metrics as well as implementing internal reporting metrics to measure operational effectiveness
- Developing strategic investment plans that are based on data driven decision making

The current state of the technology landscape for providing collaboration and analytical capabilities varies greatly across the PREPA organization and while technology advances have been made it has been done so in a siloed view without an overarching and executable strategic plan.

This indicates that PREPA is aware of the need to address the elements of collaboration management and data driven decision making and is starting to apply them in specific areas.

Gaps requiring remediation exist in all areas of collaboration management and reporting & analytics, for example:

- Lack of a unified strategy and governance combined with a lack of defined organizational goals
- While PREPA implemented an enterprise content management/document management solution, that solution has not been maintained and is now out of vendor support.
- The existing content management/document management solution was not implemented from a corporate view, therefore document management practices, standards and tools vary across the organization.
- Limited document classification, retention or disposal practices
- Lack of standardization across the organization for document management
- Lack of a central repository of information for all projects to enable central management oversight of project progress and resource assignment, provide the ability to track consistent project information and use common processes through the expansion of capabilities to all project types.





# IT OT Collaboration & Analytics

- Corporate policies and procedures are managed in file folders with limited employee access
- Lack of a standard for corporate email accounts resulting in poor circulation of critical communications among employees
- Lack of a centralized business process model repository or toolset for business processes. This makes onboarding of new resources difficult and does not support maintenance, and redesign of processes.
- Lack of formal documented IT OT business processes aligned to an industry framework for the management of incidents, problems, request fulfillment and performance
- Lack of shared collaboration space across the organization, with SharePoint only used in limited capacity
- Lack of standardized process flow makes it difficult to track efficiency
- The process for reporting on electrical network performance metrics does not leverage the capabilities within the outage management system but rather extracts the raw data to a custom-built application where the data is manually manipulated in a non-auditable manner and reported.
- Lack of established KPIs and other performance metrics within the IT OT department although service desk tickets are starting to be tracked within the Jira tool
- PREPA currently has seven reporting and analytics tools, each implemented in isolation with the intent of only reporting/analyzing data from a single source. Many of these reporting and analytic tools are now out of date and not vendor supported.
- PREPA has recently implemented a data lake on Azure with the initial data source being limited Customer Care and Billing data.
- Historical data does not exist which hinders establishment of data-driven targets.

As a whole, the IT OT department's ability to support and enable collaboration across the business and to enable the business to progress to data driven decision making has been hampered by the lack of corporate driven strategies for collaboration, content management, performance metrics and drivers, combined with siloed and unsupported software solutions.

## 2.2 Description of Remediated State

This program is not part of the SRP.

## 2.3 Description of Program Completed State

The IT OT Collaboration and Analytics program addresses major deficiencies that were identified in LUMA's gap assessment. These deficiencies span management systems and technology, performance metrics and provide for needed improvements in outage management technology. The program includes:

- Implementation of LUMA's internal collaboration space to enable knowledge sharing across the organization. This project will also implement department specific locations for sharing within the department and within the organization. SharePoint will be used to deliver Intranet services to employees. The current site will be re-designed in a way founded on both library sciences and the new organizational structure.
- Defining usability governance and publishing standards for all content
- Implementation of a central repository of information for all projects to enable central management oversight of project progress and resource assignment, provide the ability to track consistent project information and use common processes through the expansion of capabilities to all project types. This program will provide the ability for sustainable training to less experienced employees working on





## IT OT Collaboration & Analytics

capital construction project management. The program will also provide for consolidated and consistent project reports to customers and management by utilizing the central repository and integration of the project management toolset with the financial system

- Upgrade/Replace PREPA's enterprise content management tool. Assess the available approach(es) to follow vendor upgrade path(s) and restore PREPA to licensed status, allowing access to vendor support.
- Evaluate and implement software solutions to deliver a central repository for business process models based on best practices aligned with business process modeling standards
- Evaluate and implement an Enterprise Architecture tool to support the development and maintenance of business, information, application and infrastructure architectural artifacts
- Develop a strategy, target architecture and roadmap for achieving the target data analytics architecture while ensuring fit-for-purpose solutions are maintained and the business will be better supported for critical decision-making with ready access to both structured and unstructured data. The intent of the analytics strategy is to identify a first set of requirements for analytics use cases and to drive identification of necessary data and its availability.
- Implementation of a centralized repository to enable the internal and external reporting of performance metrics. This project will provide workflows to load source data, maintain history of data, construct the metrics and provide for review and approvals of metrics.
- Expand on the core configuration of the data lake to additional data sources as business criticality dictates, this initiative will add new data domains to the data lake - involves sourcing data, modelling / extending schema(s) within the data lake, building data extract and cleansing routines.
- Extend the data historian to additional data points and upgrade the software to ensure continued vendor support

In the program completed state, employees will have access to relevant data and knowledge with secure and reliable external access. This program will also provide performance management reporting and dashboard systems to support timely operational and strategic data driven decision-making, along with the ability to provide timely response to requests for information from the regulatory and other stakeholders.

### 2.4 Program Activities

- Establish a corporate standard for email accounts
- Establishment of document standards and centralized repositories to ensure employees have access to content that is essential to perform their duties in a safe and secure manner
- Establishment of internal collaboration channels (intranet)
- Upgrades / replacement of end of life software solutions supporting content management
- Strategy and implementation plan for rationalization of analytics tools
- Establishment of performance metrics for IT OT services

Following the above activities, the 10 projects that comprise the overall IT OT Collaboration and Analytics program will be implemented in full as follows. The expenditure across this program addresses the requirement to upgrade/replace existing technologies, extends capabilities within existing technology and introduces new technologies to further enable the business.

The resulting program will encompass the people, processes and technology required to ensure the success of the comprehensive program.

# IT OT Collaboration & Analytics

## PEOPLE

- Design the LUMA internet SharePoint site based on leading industry library science standards and optimizing how teams work and collaborate through enhancements in the secured internal communication channels
- Define role-based content management needs based ensuring employees have access to the relevant information to complete the work
- Design the data schema for the data lake expansion based on business-critical data ensuring integrity of the data
- Design LUMA's process model hierarchy and standards

## PROCESS

- Define and implement IT OT performance metrics and processes for capturing source data
- Define workflows to load source data, maintain history of data, construct the metrics and provide for review and approvals of performance metrics for internal and external reporting
- Define processes for loading source data to the data lake
- Develop and implement LUMA process for publishing content

## TOOLS AND TECHNOLOGY

- Upgrade / replace existing content management solution
- Evaluate and implement recommended business process modeling tool providing a central repository of business process models
- Evaluate and implement recommended enterprise architecture tool providing a central repository of business, information, application and infrastructure architectural artifacts
- Evaluate and implement recommended risk and compliance management tool
- Extend the capabilities of the existing data lake through the integration of additional data sources

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
☒ <b>Prioritize Safety</b>	☒ Promote a Safe Workplace	Direct
	☐ Implement Effective Public Safety Practices	
☒ <b>Improve Customer Satisfaction</b>	☒ Deliver a Positive Customer Experience	Indirect
	☒ Increase Service Reliability	Indirect
	☒ Deliver Electricity at Reasonable Prices	Indirect
☒ <b>Operational Excellence</b>	☒ Enable Systematic Management of the Business	Indirect
	☐ Pursue Project Delivery Excellence	
	☒ Enable Employees to Execute Operations Systematically	Direct
☒ <b>System Rebuild &amp;</b>	☒ Effectively Deploy Federal Funding	Indirect

## IT OT Collaboration & Analytics

<b>Resiliency</b>	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

Reduce risk of safety-related incidents by providing real time access to current work procedures and business processes.

### PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

#### Objective: Deliver a Positive Customer Experience

Enables customer service representatives' real time access to business processes ensuring a constant approach to managing.

#### Objective: Increase Service Reliability

Enhances performance management reporting and dashboard systems to support timely operational decision-making.

#### Objective: Deliver Electricity at Reasonable Prices

Improved performance metric reporting combined with business process optimization will drive operational efficiencies, thereby controlling costs to ensure more reasonably priced electricity.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Systematic Management of the Business

#### Objective: Enable Employees to Execute Operations Systematically

Provides access to standardized business processes through a centralized repository.

Reporting on internally established performance metrics drives consistency in delivery of services.

Provides access to standardized work practices to improve employee efficiency.

### PRIMARY GOAL: SYSTEM REBUILD & RESILIENCY

#### Objective: Effectively Deploy Federal Funding

Enhanced analytics reporting capabilities through extension of the data lake to including financial data.

# IT OT Collaboration & Analytics

## 2.6 Program Risks

The primary risk of not proceeding with this program is the continued siloed approach to managing business critical content and the lack of collaboration across the organization. This represents a significant risk in our ability to improve the operations of the utility. The lack of integrated data for analytics will hamper our ability to move to data driven decision making and the lack of effective use of technology to enable our employees to work in a safe manner.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$0.7	\$0.7	\$0.4	\$2.6
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

- Content management consultant
- System integrator
- Data architect

### 3.3 Estimating Methods & Assumptions

The costs associated with the implementation, upgrade/replacement or expansion of existing technology tools and related processes the was estimated using the IBM Project Cost Estimator for implementing Gartner recognized industry leading solutions. Pricing assumptions are based on the implementation of a medium-large sized enterprise.

# Technical Training, Test Lab & Historian

## Technical Training, Test Lab & Historian

### 1.0 Program Description

This program includes:

- Training, development and support for complex technical systems (e.g., IEC61850 communication protocols, protection relays, high-voltage gas-insulated switchgear, etc.)
- Construction and set up of a test lab along with field test equipment
- Application of a historian system to generate reports and analyses.

### 2.0 Program Rationale

#### 2.1 Current State & Identified Gaps

Current PREPA operations lack formalized technical training standards for new technology, systems and processes. PREPA also does not have a lab for testing field equipment or a historian system to generate key reports and analyses.

LUMA's initial assessment has identified the following areas to be addressed:

- Need to formalize technical training requirements for new technology, systems and processes that will be implemented as part of the utility transformation
- Need to improve personnel and organizational competency to properly control and execute required procedures and processes
- Need to establish a test lab and procure corresponding field equipment for safe and effective commissioning, testing and training
- Need to establish a historian system for generation of key reports and analyses for business stakeholders.

#### 2.2 Description of Remediated State

This program is not part of the SRP.

#### 2.3 Description of Program Completed State

In the program completed state, initial technical training requirements will have been identified. The associated training program will also have been developed such that only annual coordination and upkeep is required.

Additionally, a test lab building and associated equipment will have been procured, constructed and configured. Subsequently only calibrations, licensing and maintenance will be required on an ongoing basis.

The historian system will also have been fully established, followed by subsequent licensing and maintenance.



# Technical Training, Test Lab & Historian

## 2.4 Program Activities

- Gather and confirm technical training, test lab and historian requirements from key stakeholders
- Establish technical training matrix and plan structure
- Issue RFPs for technical training providers and test lab construction
- Select vendors/contractors to:
  - Deliver technical training
  - Build test lab
- Evaluate historian software and select preferred option
- Develop historian reporting processes and templates, and work with IT/OT for system integration

## 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input checked="" type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input checked="" type="checkbox"/> Increase Service Reliability	Indirect
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input checked="" type="checkbox"/> Enable Systematic Management of the Business	Direct
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Direct
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input checked="" type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input checked="" type="checkbox"/> Modernizing the Grid	Indirect
	<input checked="" type="checkbox"/> Enable the Digital Transformation	Indirect
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

This program promotes a safe workplace by having better trained personnel.



# Technical Training, Test Lab & Historian

## PRIMARY GOAL: IMPROVE CUSTOMER SATISFACTION

### Objective: Increase Service Reliability

Test lab operations will support proper field implementation of new equipment and technology, such as protection and communication systems, which will in turn improve service reliability.

## PRIMARY GOAL: OPERATIONAL EXCELLENCE

### Objective: Enable Systematic Management of the Business

### Objective: Pursue Project Delivery Excellence

### Objective: Enable Employees to Execute Operations Systematically

Dependable and accurate registry of data form the foundation of many business applications, allowing for operational efficiencies and excellence; historian provides a system to support all departments.

Better training allows employees to operate more systematically.

## PRIMARY GOAL: SUSTAINABLE ENERGY TRANSFORMATION

### Objective: Modernizing the Grid

### Objective: Enable the Digital Transformation

Testing and training form key building blocks that enable the successful implementation of new and modern technology. The new technology and systems (such as a historian system) naturally form part of the digital transformation.

## 2.6 Program Risks

Risks to delaying or not implementing this program include:

- Risk of not having trained personnel to operate and maintain equipment and systems. This is especially important as part of the utility system remediation and transformation. Without trained personnel, all operations could be put at risk for human error, resulting in unnecessary outages, injuries or fatalities.
- Risk of not having a reliable registry of data to perform adequate analysis for business decisions.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$0.4	\$0.4	\$0.4	\$10.4
SRP Expenditures	—	—	—	—

### 3.2 Program Resource Requirements

- All lab and field test equipment (protection & control, relays, automation, telecommunications, etc.)



# Technical Training, Test Lab & Historian

- Historian software
- Adequate internal resources to complete the initial assessments and plans
- Adequate internal and external resources/contractors to carry out the training, test lab construction and historian configuration

## 3.3 Estimating Methods & Assumptions

Estimates based on previous related experience and estimates from supporting departments.

### FOR TECHNICAL TRAINING:

- One full time employee (or equivalent) to coordinate with some support from other subject matter experts.
- Most technical training to be integrated with the various capital projects to include training during rollout and implementation
- Actual training likely contracted out or provided by suppliers
- \$360k/year ongoing to cover acquisition and coordination of required training
- Assuming 10-year project timeline, project 10-year total (Operation & Maintenance) = \$3.6M

### FOR TEST LAB AND EQUIPMENT:

- Capital:
  - Building structure design and construction — \$500k
  - Building services — \$500k
  - Protection & Control — \$250k
  - Automation & SCADA — \$100k
  - Telecommunications — \$50k
  - Field — \$15k
  - Total — \$1.415M + contingency = \$1.5M in first year of project
- Operation & Maintenance:
  - \$30k/year ongoing after lab construction — Equipment calibrations and licensing, building upkeep and maintenance

### FOR HISTORIAN:

- Capital labor over a 2-year period:
  - First year of project: 1 senior, 1 junior — \$300k
  - Second year of project: 1 senior, 2 juniors — \$400k
- Operation & Maintenance:
  - Labor (annual after first two setup years): 1 senior, 2 juniors — \$400k
  - Licensing (every year): \$500k (for approximately 200k points)



## Safety Equipment

# Safety Equipment

## 1.0 Program Description

To improve employee and public safety LUMA will procure critical safety equipment and associated supplies such as AEDs, portable eye wash, lone worker/confined space entry monitors and audiometric testing equipment. These items critically improve employees' current state of work-related injuries and illnesses as per OSHA requirements and recommendations.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

Gap assessments have revealed the following needs in the current state:

- Lone worker/confined space entry monitors to reduce the amount and severity of injuries
- Increased audiometric testing and monitoring in the field to prevent or reduce noise exposure
- Access to AEDs to prevent serious injury and death to workers.
- Portable eyewash kits

### 2.2 Description of Remediated State

Under the remediated state, LUMA will comply with employer duties under the OSHA Act Section 5 by providing equipment to mitigate hazards that could result in death or serious physical harm to employees. Workers conducting high risk or remote work will have access to required lone worker and confined space entry monitors and audiometric testing, and monitoring equipment and life-saving AEDs. The remediated state will include training for the use of the critical additional safety equipment for workers who regularly conduct high risk or remote work.

### 2.3 Description of Program Completed State

Under the completed state, all field crews will have access to lifesaving safety equipment when conducting work. The completed program would include the acquisition of additional AEDs and portable eyewashes to ensure they are always available. All field workers will be fully trained and knowledgeable in the proper use and specifications of additional safety equipment and LUMA will be industry-leading in relation to the deployment of safety equipment.

### 2.4 Program Activities

- Develop strategy on what safety equipment would be a priority based off a risk assessment and health, safety and environmental (HSE) data
- Develop supporting policy documentation to align with specified safety equipment
- Train selected employees on specified equipment care, maintenance, use and inspection
- Establishment of policies and procedures that support the use of safety equipment
- Development of inspection and calibration criteria for safety equipment according to manufacturer recommendations



## Safety Equipment

- Development of training programs to orient users on the safety equipment
- Determination of internal groups' needs and expectations

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input type="checkbox"/> Increase Service Reliability	
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input checked="" type="checkbox"/> Pursue Project Delivery Excellence	Indirect
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Indirect
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

#### PRIMARY GOAL: PRIORITIZE SAFETY

##### Objective: Promote a Safe Workplace

Providing workers access to potential lifesaving equipment reduces the risk of injury and creates a safer working environment.

##### Objective: Implement Effective Public Safety Practices

Lifesaving equipment will be available for members of the public should an emergency arise.

#### PRIMARY GOAL: OPERATIONAL EXCELLENCE

##### Objective: Pursue Project Delivery Excellence

## Safety Equipment

Proper maintenance of equipment purchased will contribute to desired results associated with capital expenditure.

### Objective: Enable Employees to Execute Operations Systematically

The workforce will have the supplies to complete work more efficiently and safely.

## 2.6 Program Risks

Failure to complete this program exposes to LUMA to potential consequences of lifesaving equipment not being available for the public or an employee in a time of emergency (e.g., AEDs).

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$0.2	\$0.2	\$0.0	\$0.7
SRP Expenditures	\$0.2	\$0.2	—	—

### 3.2 Program Resource Requirements

Requires the purchase of approximately 600 AEDs, 200 portable eyewash units, 50 lone workers/confined space entry monitor devices and 7 sets of audiometric testing equipment.

Requires training on care, use and inspection of safety equipment.

### 3.3 Estimating Methods & Assumptions

- Used historical purchase prices for the AEDs
  - Assumed a small amount for annual replacement of lost/damaged AEDs
  - Replacement of batteries every four years (manufacturer specifications)
  - Parent company has seen great success with the use of AEDs on the job site. Since approximately 2011, Quanta Services has saved over 28 lives with the use of AEDs, including both employees and the public.
- Portable eyewash bottles
  - Estimated for placement in large trucks and in hazardous areas such as battery rooms in communications or substations areas.
  - It was noted in job observations that eye wash stations were not readily accessible in hazardous locations.
  - There is evidence in historical PREPA incident data (2018-2020) of eye injuries that required the use of eye wash and no evidence to support that any eyewash was available at the time of injury. There have been 16 eye related recordable injuries since 2018.
- Lone workers/confined space monitor devices
  - Monthly fee for use on each device has been accounted for based on historic ATCO data
  - Increases operational efficiency (replace two workers with one worker with a lone-worker device)
- Audiometric testing equipment

## Safety Equipment

- o assess noise exposure of worker and supplement the audiometric conservation program.
- This equipment is used to
- There is evidence in historical PREPA incident data (2018-2020) of hearing loss and noise exposed workers.

### 3.4 SRP Program Timeline & Milestones



## Integrated Safety & Operational Management System

# Integrated Safety & Operational Management System

## 1.0 Program Description

LUMA will centralize policy and procedure creation by using a fully integrated, efficiently managed internal safety and operational management system that will allow communication of requirements to all employees and monitor health, safety and environmental compliance organization wide. The system will have clear operational procedures and controls and will be easy to use and easily updated.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

Currently, policies and procedures are decentralized, making it difficult to communicate requirements and monitor compliance. Centralizing policy and procedure creation with automated data collection will allow for easier communication of requirements and monitoring of compliance. Documenting operational procedures will allow for consistency and repeatability and improves employee awareness of requirements and responsibilities.

An Integrated Safety and Operational Management System will allow the company to prioritize safety risks and mitigations across business functions and enable a culture of safety, compliance, and continual improvement, all of which the current organization is falling behind in.

Automating HSE data collection and analysis will allow for improved efficiency and data integrity, particularly as it relates reporting incidents in accordance to legal requirements and to KPIs; the current systems are manual and require significant data manipulation. Use of automated software for data collection is considered industry best practice.

### 2.2 Description of Remediated State

In the remediated state, LUMA will have systems and processes to accurately and consistently track and report incidents. Occupational injuries and illnesses will be reported in compliance with the United States Occupational Safety and Health Act (OSHA) 29 CFR Part 1904 and Puerto Rico OSHA 2 CFR Part 1904. Environmental spills and releases will be reported in compliance with the Emergency Planning and Community Right-to-Know Act 40 CFR 355 and the Clean Water Act 40 CFR 117.

As a result of improved reporting processes, LUMA will be able to accurately and consistently report Safety Performance Metrics outlined in the OMA. Sufficient data will be stored in a software system to provide dashboards and identify trends in safety and environmental data, determine causal factors and root causes and develop corrective actions to allow for continuous improvement.



## Integrated Safety & Operational Management System

### 2.3 Description of Program Completed State

In the completed state, company policies and procedures will be located in a central location and be easily searchable. All processes are documented and regularly updated. Company HSE records will be kept in accordance to statutory requirements.

The software system will be capable of handling additional HSE systems and services, including inspection forms, sustainability metrics, audits, waste tracking and permitting. Systems are automated when possible.

Easy to use systems will be in place to encourage reporting and investigation of incidents and near misses, identification of root causes and trending of corrective actions to proactively identify issues and risks.

### 2.4 Program Activities

- Implementation of a document library with key company policies and procedures.
- Selection, procurement and implementation of a software system for incident management and corrective action management
- Development of preliminary training materials and completed rollout of systems
- Implementation of policies and procedures supporting software systems and describing data trending and analysis
- Enhancement of selected software to include additional modules
- Software compliance with IT architecture and cybersecurity requirements
- Updating policies and procedures to automation of data collection and analysis
- Development of training programs to orient users on automated systems
- Working with internal groups to ensure systems meet their needs and expectations
- Implementation of additional HSE programming (e.g., human performance, sustainability, internal auditing) based on a cost-benefit analysis and engagement with other departments

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Direct
	<input type="checkbox"/> Implement Effective Public Safety Practices	
<input type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input type="checkbox"/> Increase Service Reliability	
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input checked="" type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input checked="" type="checkbox"/> Enable Employees to Execute Operations Systematically	Direct

## Integrated Safety & Operational Management System

Primary Goals	Objectives	Direct or Indirect Impact
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy Transformation</b>	<input type="checkbox"/> Modernizing the Grid	
	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> <b>Other</b>	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

Simple, automated systems will allow for easier identification of root causes and corrective actions to prevent incident and injury recurrence.

### PRIMARY GOAL: OPERATIONAL EXCELLENCE

#### Objective: Enable Employees to Execute Operations Systematically

Automation will reduce the amount of paperwork and time required to complete reports and investigations.

## 2.6 Program Risks

- **Contract risk:** Current KPI data collection processes are manual and time-consuming. Maintaining the current system increases likelihood of errors.
- **Compliance risk:** Not documenting key policies and procedures in a centralized location may lead to regulatory non-compliance as it will be difficult to communicate expectations to all employees.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
<b>Total Expenditures</b>	<b>\$0.2</b>	<b>\$0.2</b>	<b>\$0.5</b>	<b>\$5.1</b>
SRP Expenditures	\$0.2	-	-	-

## Integrated Safety & Operational Management System

### 3.2 Program Resource Requirements

- Successful implementation of a commercial off-the-shelf HSE software system.
- A project manager and training for any newly developed software modules.

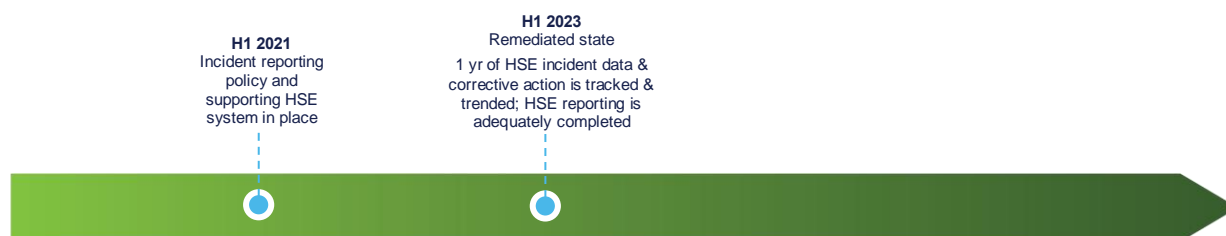
### 3.3 Estimating Methods & Assumptions

Integrated Safety and Operational Management System will be based on requirements of associated ISO standards (9001, 14001, 45001).

For software implementation and training costs, estimates were based on implementation costs at parent companies. Cost estimates assume software system will be in service soon after commencement.

Additional program/module development cost estimates were based on an annual fully burdened internal labor/contractor rate of \$100k/year.

### 3.4 SRP Program Timeline & Milestones





## Public Safety

# Public Safety

## 1.0 Program Description

LUMA will introduce an organizational strategy to engage and educate the public on safety around electric equipment and installations, thereby reducing public safety incidents. The program will include the procurement of public safety related materials for training awareness and public outreach, the development and complete roll out of a communications plan and a continuing maintenance plan for the program.

## 2.0 Program Rationale

### 2.1 Current State & Identified Gaps

Currently, there is no organizational strategy for public safety, with limited tracking of public safety incidents. The strategy is needed to reduce the number of safety incidents involving members of the public. Without a public safety strategy there is also no clear organizational direction around public safety communications.

Creating a policy and program for public safety will provide guidance and an overall organizational strategy for engaging with our customers and communities regarding safety around the electrical grid. A public safety strategy will allow for prioritizing risks and mitigations and allow for stakeholder input across business functions (operations, communications, legal, and customer service). Such a strategy should also include implementation of a communications plan to ensure better education and awareness of powerline safety; this will help to reduce public injuries and litigation. Collecting and analyzing public safety related incident data will support better targeted communications.

### 2.2 Description of Remediated State

In the remediated state, LUMA will have measures in place to ensure electrical service can be provided while ensuring public health and safety is protected in accordance with Annex I of the OMA. A program will be established that align with the initiatives and mission of the Electric Safety Foundation International. Public safety incidents that occur will be tracked, investigated, and the information shared within the organization and with the public. The company will initiate an awareness program to engage and educate the public and other government agencies including schools and emergency responders. Summaries of public safety incidents will be shared with emergency agencies and stakeholder interest groups.

As a result of education, there will be fewer and less severe public safety incidents because the public is better informed about the risks of living and working near electrical utilities.

### 2.3 Description of Program Completed State

In the completed state the company will be able to implement electrical utility public safety best practices to develop and continuously improve initiatives to help promote powerline awareness through communications, education and awareness training. LUMA will work proactively with emergency agencies



## Public Safety

and stakeholder interest groups in responding to incidents, establishing incident prevention measures, and updating the public safety program.

The effective implementation of the public safety program will result in a further reduction in public safety incidents and litigation. The company will also be actively engaged with the public and other government agencies and participates in joint initiatives to improve public awareness.

### 2.4 Program Activities

- Develop a public safety policy
- Establish a comprehensive public safety program and key processes including a communications plan based on incident details and trends
- Train employees on identifying a public safety incident and on reporting requirements
- Report accurate public safety data and analyze for trends
- Develop a presentation to address powerline safety for the public
- Development of displays, training, awareness presentations and other materials aimed at different potential target audiences (schools, emergency responders, contractors, and general public).
- Purchase of visual powerline awareness displays
- Complete regularly public engagement through different venues (advertisements, public notices, and engagement in events).
- Work with internal groups to ensure the public safety program meets their needs and expectations.

### 2.5 Program Benefits

Primary Goals	Objectives	Direct or Indirect Impact
<input checked="" type="checkbox"/> <b>Prioritize Safety</b>	<input checked="" type="checkbox"/> Promote a Safe Workplace	Indirect
	<input checked="" type="checkbox"/> Implement Effective Public Safety Practices	Direct
<input type="checkbox"/> <b>Improve Customer Satisfaction</b>	<input type="checkbox"/> Deliver a Positive Customer Experience	
	<input type="checkbox"/> Increase Service Reliability	
	<input type="checkbox"/> Deliver Electricity at Reasonable Prices	
<input type="checkbox"/> <b>Operational Excellence</b>	<input type="checkbox"/> Enable Systematic Management of the Business	
	<input type="checkbox"/> Pursue Project Delivery Excellence	
	<input type="checkbox"/> Enable Employees to Execute Operations Systematically	
<input type="checkbox"/> <b>System Rebuild &amp; Resiliency</b>	<input type="checkbox"/> Effectively Deploy Federal Funding	
	<input type="checkbox"/> Restore Damaged Grid Infrastructure	
	<input type="checkbox"/> Improve Resilience of Vulnerable Infrastructure	
<input type="checkbox"/> <b>Sustainable Energy</b>	<input type="checkbox"/> Modernizing the Grid	

## Public Safety

Primary Goals	Objectives	Direct or Indirect Impact
Transformation	<input type="checkbox"/> Enable the Digital Transformation	
	<input type="checkbox"/> Enable the Sustainable Energy Transformation	
<input type="checkbox"/> Other	<input type="checkbox"/> Other	

### PRIMARY GOAL: PRIORITIZE SAFETY

#### Objective: Promote a Safe Workplace

A comprehensive public safety training and awareness would be given to LUMA contractors to ensure awareness of powerline safety is top of mind. This would be a part of the contractor management requirements as well.

#### Objective: Implement Effective Public Safety Practices

Educating the public on powerline safety will increase awareness and reduce public incident contacts and litigation claims.

## 2.6 Program Risks

The following risk areas have been identified:

- **Liability risk:** More awareness and campaigning will increase powerline safety awareness and reduce the frequency and severity of public incidents and litigations, which LUMA could otherwise be liable for.
- **Corporate reputation risk:** More communication, education and public engagement around safety will benefit LUMA's reputation, which may suffer without such engagement.

## 3.0 Program Funding & Timeline

### 3.1 Program Funding (\$ millions)

Description	2022 Estimate	2023 Estimate	2024 Estimate	2025+ Estimate
Total Expenditures	\$0.1	\$0.1	\$0.1	\$3.0
SRP Expenditures	\$0.1	\$0.1	\$0.1	—

### 3.2 Program Resource Requirements

- Successful procurement of visual demonstrations and materials.
- Establish communication strategy.
- Operational field employees to assist with community engagement.
- Legal department coordination of investigations and trending incidents.

## Public Safety

### 3.3 Estimating Methods & Assumptions

- For equipment and material costs, estimates were based on historical parent company costs.
- Implementation costs were estimated based on operations personnel assisting with community engagement across the island.

We have assumed the following:

- All related communication costs and materials would be in the communications department budget.
- Program development would be completed by two designated employees (Public Safety Manager and Communications Specialist).
- An incident tracking system would be in place to collect, analyze and follow up on public safety related incidents. This information would be used to target audiences for communications and awareness.

### 3.4 SRP Program Timeline & Milestones



## Initial Budgets

# Appendix E: Detailed Goals and Objectives

Table E-1 breaks down each of the Recovery & Transformation for the T&D system goals into its component objectives that articulate the activities LUMA will need to conduct to reach each Goal. The OMA Performance Metrics relevant to each Goal have been included for reference.

**Table E-1: Goals and Objectives**

Goal	Objective	Performance Metrics
<b>Prioritize Safety</b>	<ul style="list-style-type: none"> <li>▪ <b>Promote a safe workplace.</b> Implement procedures, controls, training programs, increase PPE, and awareness.</li> <li>▪ <b>Implement effective public safety practices.</b> Reduce public exposure to safety risks.</li> </ul>	<ul style="list-style-type: none"> <li>▪ OSHA Recordable Incident Rate</li> <li>▪ OSHA Fatalities</li> <li>▪ OSHA Severity Rate</li> <li>▪ OSHA DART Rate</li> </ul>
<b>Improve Customer Satisfaction</b>	<ul style="list-style-type: none"> <li>▪ <b>Deliver a positive customer experience.</b> Improve customer service quality, accessibility and reliability.</li> <li>▪ <b>Increase Service Reliability.</b> Reduce the frequency and duration of interruptions to customers' electricity service.</li> <li>▪ <b>Deliver electricity at reasonable prices.</b> Reduce operating costs, technical and non-technical line losses, and reduce days sales outstanding and write-offs.</li> </ul>	<ul style="list-style-type: none"> <li>▪ J.D. Power Customer Satisfaction Survey - Residential Customers</li> <li>▪ J.D. Power Customer Satisfaction Survey - Business Customers</li> <li>▪ Average Speed of Answer</li> <li>▪ Customer Complaint Rate</li> <li>▪ Abandonment Rate</li> <li>▪ SAIFI</li> <li>▪ SAIDI</li> </ul>
<b>System Rebuild and Resiliency</b>	<ul style="list-style-type: none"> <li>▪ <b>Effectively deploy federal funding.</b> Ensure efficient management of funding, in compliance with FEMA guidelines for reimbursement.</li> <li>▪ <b>Restore damaged grid infrastructure.</b> Focus first on critical loads, severely damaged infrastructure, and vulnerable community lifelines.</li> <li>▪ <b>Improve resiliency of vulnerable infrastructure.</b> Identify and assess infrastructure and systems for vulnerability and health, to focus near-term investment.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Capital Budget – Federally Funded</li> <li>▪ Distribution Line Inspections &amp; Targeted Corrections</li> <li>▪ Transmission Line Inspections &amp; Targeted Corrections</li> <li>▪ T&amp;D Substation Inspections &amp; Targeted Corrections</li> </ul>
<b>Operational Excellence</b>	<ul style="list-style-type: none"> <li>▪ <b>Enable systematic management of the business.</b> Improve information systems and processes to enable systematic, data-driven, and efficient management.</li> <li>▪ <b>Pursue project delivery excellence.</b> Improve execution of capital projects (on time, budget, scope), carefully manage risk.</li> <li>▪ <b>Enable employees to execute business operations systematically.</b> Increase employee effectiveness (engagement, productivity) and learning (quickness to adjust, performance improvement).</li> </ul>	<ul style="list-style-type: none"> <li>▪ Operating Budget</li> <li>▪ Capital Budget – Non-Federally Funded</li> <li>▪ Overtime</li> <li>▪ Days Sales Outstanding - General Customers</li> <li>▪ Days Sales Outstanding - Government Customers</li> </ul>

## Initial Budgets

Goal	Objective	Performance Metrics
<b>Sustainable Energy Transformation</b>	<ul style="list-style-type: none"> <li>▪ <b>Modernize the grid.</b> Incorporate smart grid technologies into rebuilding efforts, increase hosting capacity, reduce load-shedding events, increase deployment of AMI and new DER interconnections.</li> <li>▪ <b>Enable the digital transformation</b> Upgrade IT OT capabilities, enhance cybersecurity capabilities, replace all end of use devices, upgrade software to manage the T&amp;D system as well as economic dispatch.</li> <li>▪ <b>Enable the sustainable energy transformation.</b> Ensure system infrastructure is rebuilt to accommodate higher penetration of intermittent distributed resources, increase penetration of renewable resources and battery storage, reduce consumption through energy efficiency and DR programs.</li> </ul>	

## Initial Budgets

### Appendix F: Generation Budget

As per Section 4.2(e) of the OMA, LUMA is required to submit the Generation Budget as part of its Initial Budget filings “provided that for purposes of the Generation Budget, [LUMA] shall only be required to submit (if received by [LUMA]) the Generation Budget as prepared by [PREPA] and delivered to [LUMA] by [PREPA]. LUMA shall have a reasonable time to review such Generation Budget prior to completing and submitting the balance of the Initial Budgets to [P3A].”

As of time of submission, LUMA has not received a Generation Budget from PREPA.

Within Initial Budgets, LUMA has included an allocation for the Generation Budget. LUMA based the allocation on the 2017 Rate Order provisions, historical budgets and allocations presented in certified Fiscal Plans. The allocation to the Generation Budget within the Initial Budgets, consistent with rate limits determined in PREB’s 2017 Rate Order.

This approach is consistent with the approach taken in discussions held with PREPA in the early development of the Generation Budget and is consistent with the approach taken for the T&D budget to ensure a fair and equitable allocation of funds between T&D and Generation. If PREPA proposes a Generation Budget amount higher than the limit proposed within LUMA’s Initial Budgets and approved by PREB, LUMA proposes that the Generation Budget be adjusted to meet the Generation Budget limit proposed by LUMA and approved by PREB. If PREPA requests expenditures in excess of the approved Generation Budget, those funds would fall outside the limits imposed by the 2017 Rate Order approved by PREB.

LUMA’s teams have worked extensively with PREPA Generation Directorate to review current operating practices, including historical costs and proposed budgets and is prepared to review the Generation Budget when it is received from PREPA.