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#### COMMONWEALTH OF PUERTO RICO PUBLIC SERVICE REGULATORY BOARD PUERTO RICO ENERGY BUREAU

### IN RE: PUERTO RICO ELECTRIC POWER AUTHORITY'S EMERGENCY RESPONSE PLAN

CASE NO.: NEPR-MI-2019-0006

SUBJECT: Filing of Emergency Response Plan

### MOTION SUBMITING LUMA'S EMERGENCY RESPONSE PLAN

#### TO THE HONORABLE PUERTO RICO ENERGY BUREAU:

**COME NOW LUMA Energy, LLC** ("ManagementCo")<sup>1</sup>, and **LUMA Energy ServCo**, **LLC** ("ServCo")<sup>2</sup>, (jointly referred to as "LUMA"), and, through the undersigned legal counsel, respectfully submit this Petition to the honorable Puerto Rico Energy Bureau ("Energy Bureau" and/or "Bureau") to submit LUMA's Emergency Response Plan ("ERP"):

#### I. Introduction

LUMA entered into the Puerto Rico Transmission and Distribution System Operation and Maintenance Agreement dated as of June 22, 2020 (the "OMA"), with the Puerto Rico Electric Power Authority ("PREPA") and the Puerto Rico Public-Private Partnerships Authority ("P3 Authority") to (i) provide management, operation, maintenance, repair, restoration and replacement, and other related services for the transmission and distribution system ("T&D System"), in each case that are customary and appropriate for a utility transmission and distribution system service provider, and (ii) establish policies, programs and procedures with respect thereto

<sup>&</sup>lt;sup>1</sup> Register No. 439372.

<sup>&</sup>lt;sup>2</sup> Register No. 439373.

([(i) and (ii), collectively], the "O&M Services") ....." *See* OMA Section 5.1.<sup>3</sup> The O&M Services are to be provided in accordance with the "Contract Standards,"<sup>4</sup> requiring compliance with Applicable Law <sup>5</sup>, Prudent Utility Practice <sup>6</sup>, and other standards, terms, conditions and requirements specified in the OMA. Contract Standards necessarily require acting consistently with policy mandates and directives in Act 57-2014, as amended, known as the "Puerto Rico Energy Transformation and RELIEF Act" ("Act 57-2014"), Act 120-2018, as amended, known as the "Electric Power System Transformation Act" ("Act 120-2018") and Act 17-2019, known as the "Puerto Rico Energy Public Policy Act" ("Act 17-2019"), among others.

In pertinent part, the O&M Services include, among others: (1) emergency preparedness planning (*id.*, Annex I, Section IIA at page I-4); (2) communications with public officials, regulators and local municipalities and counties regarding storm preparation, management,

<sup>&</sup>lt;sup>3</sup> The OMA further provides that, except for those rights and responsibilities reserved for PREPA and the P3 Authority or otherwise expressly provided in the OMA, LUMA "shall (A) be entitled to exercise all of the rights and perform the responsibilities of [PREPA] in providing the O&M Services, and (B) have the autonomy and responsibility to operate and maintain the T&D System and establish the related plans, policies, procedures and programs with respect thereto as provided in [the OMA]." *Id.* Moreover, the OMA provides that LUMA shall function as agent of [PREPA] and PREPA "irrevocably authorizes [LUMA] to (i) represent [PREPA] before [the Energy Bureau] with respect to any matter related to the performance of any O&M Services provided by [LUMA] under [the OMA]" and "(ii) prepare all related filings and other submissions before [the Energy Bureau]" among other functions. OMA, Section 5.6.

<sup>&</sup>lt;sup>4</sup> The OMA defines "Contract Standards" as "the terms, conditions, methods, techniques, practices and standards imposed or required by: (i) Applicable Law; (ii) Prudent Utility Practice; (iii) applicable equipment manufacturer's specifications and reasonable recommendations; (iv) applicable insurance requirements under any insurance procured pursuant to this Agreement; (v) the Procurement Manuals, as applicable, and (vi) any other standard, term, condition or requirement specifically contracted in this Agreement to be observed by [LUMA]." *Id.* Section 1.1 at page 9.

<sup>&</sup>lt;sup>5</sup> This term includes "any foreign, national, federal, state, Commonwealth, municipal or local law, constitution, treaty, convention, statute, ordinance, code, rule, regulation, common law, case law or other similar requirement enacted, adopted, promulgated or applied by any [governmental body][...]" in each case applicable to the parties to the OMA. *Id.*, Section 1.1 at page 3.

<sup>&</sup>lt;sup>6</sup> "Prudent Utility Practice" is defined, in pertinent part, as "...at any particular time, the practices, methods, techniques, conduct and acts that, at the time they are employed, are generally recognized and accepted by companies operating in the United States electric transmission and distribution business as such practices, methods, techniques, conduct and acts appropriate to the operation, maintenance, repair and replacement of assets, facilities and properties of the type covered by the [OMA] ....." *Id.* at page 26.

coordination and response (*see id.* Annex I, Section IV.B); and emergency response and implementation of an ERP (*id.*, Annex I, Section VII).

The O&M Services are to commence on a date referred to as the "Service Commencement Date," or the "Interim Period Service Commencement Date" if PREPA remains in Title III bankruptcy proceeding, and certain conditions precedent specified under the OMA are satisfied or waived (collectively, for purposes of this Petition, the "Commencement Date").<sup>7</sup> *See id.*, Sections 4.5 and 4.7(b). Beginning on the Effective Date (that is, June 22, 2020) and until Commencement Date<sup>8</sup> (this period, the "Front-End Transition Period"), LUMA is required to provide "Front-End Transition Services"<sup>9</sup> which are "intended to ensure an orderly transition of the responsibility for the management, operation, maintenance, repairs, restoration and replacement of the T&D System to [LUMA] by the . . . [Commencement Date], without disruption of customer service and business continuity . . . ." *Id.*, Sections 1.1 at page 15 and Section 4.1(a).

<sup>&</sup>lt;sup>7</sup>LUMA is assuming that PREPA will not exit the Title III Bankruptcy proceeding before June 1, 2021. Consistent with statements from the Executive Director of Financial Oversight and Management Board (FOMB) and PREPA Certified Fiscal Plan for FY2021, certified on June 29, 2020, the Initial Budgets assume that PREPA will exit Title III at December 31, 2021. *See e.g.*, "Natalie Jaresko: "we are going to emerge from bankruptcy in 2021", PR Headline News, https://www.puertoricoheadlinenews.com/natalie-jaresko-we-are-going-to-emerge-from-bankruptcy-in-2021/ (last visited February 22, 2021). Consequently, LUMA anticipates providing the O&M Services during the Interim Period pursuant to the Supplemental Terms Agreement agreed between the OMA parties precisely for this contingency. If PREPA exits the Title III bankruptcy proceeding contemporaneously with all other conditions precedent to Service Commencement Date, then LUMA will begin providing O&M Services without the need for an "interim period." Mentions in this document (and in all other OMA required submittals to the Energy Bureau), to "beginning of O&M Services," "start of operations," "start of operations and maintenance services," and other allusions of similar import, shall be understood to refer to the end of the Front-End Transition Period and LUMA's commencement Date."

<sup>&</sup>lt;sup>8</sup> See Id.

<sup>&</sup>lt;sup>9</sup> The Front-End Transition Services are defined in the OMA as services to "complete the transition and handover to [LUMA] of the operation, management and other rights and responsibilities with respect to the T&D System pursuant to [the OMA], including the services contemplated by the Front-End Transition Plan; provided that the Front-End Transition Services shall not be O&M Services." <sup>9</sup> *Id.*, Section 1.1 at page 16.

During the Front-End Transition Period LUMA is required to develop in coordination with the P3 Authority and to "provide [the P3 Authority] and [the Energy Bureau], for their information, a plan of action meeting Contract Standards that takes effect from the Service Commencement Date and outlines the procedures and actions necessary for responding to any emergency affecting or reasonably likely to affect the T&D System after the Service Commencement Date (the "Emergency Response Plan" [(ERP)]), including fire, weather, environmental, health, safety and other potential emergency conditions, which [ERP] shall become effective on the Service Commencement Date." OMA, Section 4.2(g); *see also, id.*, Annex I at Section VII(B) at page I-11 and Annex II at pages II-26, II-34, and II-40.

Pursuant to the OMA, the ERP must: (i) provide for "appropriate notice of any such emergency" to the Energy Bureau and other specified Governmental Bodies<sup>10</sup> with jurisdiction; (ii) "establish measures that facilitate coordinated emergency response actions by all appropriate Governmental Bodies"; (iii) "specifically include outage minimization and response measures"; and (iv) "assure the timely availability of all personnel required to respond to any emergency" in accordance with specified requirements.<sup>11</sup> *Id.*, Section 4.2(g) (Footnotes added). The ERP is to be updated from time to time. *See id.*, Section 4.2(g).

<sup>&</sup>lt;sup>10</sup> A term defined as "any U.S. federal, state, Commonwealth, regional, municipal or local legislative, executive, judicial or other governmental board, agency, authority, commission, bureau, administration, court, instrumentality or other duly authorized body, including [the Energy Bureau] and the [Fiscal Oversight Management Board] (if then in existence), other than Owner and, in its capacity as such under this Agreement, [the P3 Authority], or any official thereof having jurisdiction with respect to any subject of [the OMA]." *Id.*, Section 1.1 at page 17.

<sup>&</sup>lt;sup>11</sup> Specified federal funding requirements apply if the Emergency Event relates, or could potentially relate, to an event that may be or has been declared a Declared Emergency or Major Disaster. *See id.*, Section 4.1(e). "Emergency" or "Emergency Event" is defined as "(i) any Outage Event, (ii) any Declared Emergency or Major Disaster and (iii) any other circumstance defined as an Emergency in the Emergency Response Plan to be prepared pursuant to Section 4.2(g) (*ManagementCo Responsibilities – Emergency Response Plan*)." *Id.*, Section 1.1 at page 11. A "Declared Emergency or Major Disaster" is "an event declared as an emergency or major disaster in accordance with the provisions of the Stafford Act." *Id.*, Section 1.1 at page 10. An "Outage Event", in turn, is defined as:

The ERP shall also address "emergency response and restoration, and all necessary emergency response, business continuity, reporting and communication functions relating to the T&D System [...]" *Id.*, Annex I, Section VIIB at page I-11. Such plans are to be coordinated with the "plans of [PREPA] and the [P3 Authority], other service providers for business continuity and disaster recovery, including response, reporting and public communications relating to storms, other unusual weather occurrences and other Emergencies." *Id.* These requirements are to be addressed by including: (i) timely reporting of emergency conditions to Governmental Bodies "as may be necessary, appropriate or advisable" including "timely regular updates"<sup>12</sup>; (ii) "storm monitoring and mobilization of [LUMA's] or Subcontractor's workforce (including workforce available under any Mutual Assistance Agreements) in connection with anticipated storms and other electrical system emergencies"; (iii) coordination with the media, fire, police and municipal, state and federal government; (iv) customer communications<sup>13</sup>; (v) "system condition monitoring";

<sup>[..]</sup> an event as a result of which (i) at least twenty thousand five hundred (20,500) T&D Customers are interrupted or (ii) at least one hundred fifty (150) outage jobs for the T&D System are logged, in each case within a twenty-four (24) hour period and due to an act of God or, in case of a storm, a storm that is designated as such by the U.S. National Weather Service, and shall end when a state in which fewer than one thousand (1,000) T&D Customers remain interrupted for a continuous period of eight (8) hours following an Outage Event is achieved.

Id., Section 1.1 at page 22.

<sup>&</sup>lt;sup>12</sup> These reports are to include courses of action taken in response to or in anticipation to emergency events and the response progress. *See id*, Annex I, Section VII(B), paragraph (1). In this regard, Section IV of Annex I also provides, in pertinent part, that LUMA is to keep PREPA and the P3 Authority and other government entities informed and act in consultation with PREPA and the P3 Authority, which communications are to be made in accordance with System Operation Principles, and be responsible for "coordinating, conducting and formulating communications" with government entities related to the operation and maintenance of the T&D System "in accordance with such policies and procedures as Operator may from time to time adopt in its sole and absolute discretion". *See id.*, Section IV(B) and (C). <sup>13</sup> To include all inbound and outbound customer communications systems. *See id*, Section VII(B), paragraph (3). In this regard, Section IV of Annex I also provides LUMA is responsible for "establishing and maintaining customer contact" through call centers with toll free service numbers, customer offices and authorized payment centers, including "maintaining a phone line for outage calls, until there is an alternative communication system or technology that makes this information otherwise available and for "maintaining

(vi) "repair and replacement of damaged components of the T&D System [...]"<sup>14</sup>; (vii) "public safety activities"; (viii) "restoration of the T&D System to pre-emergency conditions"; (ix) conducting periodic drills;<sup>15</sup> and (x) "preparing and analyzing all information and data required to support [...]" qualification for certain federal funding and reimbursement claims. *See id.*, Annex I, Section VII(B).

OMA provisions associated directly or indirectly with the ERP include provisions requiring that: (1) in Emergency Events (as determined by LUMA in good faith) LUMA take measures that it determines in good faith to be reasonable and appropriate in accordance with the ERP to: (a) protect the safety of the public, and its and PREPA's employees; (b) protect the T&D System's safety or integrity or prevent or limit environmental harm, or (c) mitigate immediate consequences of the Emergency Event, *see id.*, Section 5.14(b)<sup>16</sup>; (2) "purchase, maintain and store inventory in a manner also consistent with [...] the [ERP] [...]" among other specified policies and procedures, *see id.*, Annex I, Section II(B) at page I-4; (3) in connection with the System Operation Principles and during Emergency Operating Conditions "implement the [ERP] per established protocols" and after such conditions have passed to "conduct post-event reviews with

and overseeing a customer online and mobile website, mobile applications including iPhone and Android, and other electronic media, inbound and outbound customer communication systems." *Id.*, Section IV(E) at page I-7.

<sup>&</sup>lt;sup>14</sup> These include repair and replacement due to Outage Events or Declared Emergencies or Major Disasters. *See id*, Section VII(B), paragraph (5).

<sup>&</sup>lt;sup>15</sup> These drills include those required by Applicable Law. At least one system wide test of the [ERP] processes and procedures, technical and communications equipment, and personnel readiness is to be conducted per year to take place three (3) months prior to the commencement of the Atlantic Hurricane Season, which season runs from June 1 through November 30. *See Id.*, Section VII(B), paragraph 9.

<sup>&</sup>lt;sup>16</sup> These provisions further provide for specified notifications to the P3 Authority and the Energy Bureau regarding to LUMA's response, regular updates thereto with specified information, and when the event has ended. *See Id.*, Section 5.14(b). Similar notification provisions are set forth in Annex I, Section VII(A) of the OMA, including notice to the Owner and other Stakeholders as defined in the Emergency Response Plan. Any announcement concerning Emergency Events made to the public or the media be made in accordance with the provisions of the ERP and Section IV of Annex I of the OMA. *Id.*, Annex I, Section VII(A) at page I-10.

stakeholders, gather and analyze data from the Emergency Management System to determine appropriateness of actions taken during the Emergency Event, and communicate and implement lessons learned," *id.*, Annex I, Schedule 1 at page I-21; and (4) "maintain and enhance the customer outage data and information on the Operator managed web page and in other communication channels consistent with the [ERP]." *See id.* 

Pursuant to the aforementioned OMA provisions, LUMA prepared an ERP with the input of the P3 Authority. The final version of the ERP is submitted herewith to the Bureau as Exhibit 1. A near final version of this ERP was submitted to this honorable Bureau on May 14, 2021, in compliance with the Bureau's Resolution and Order of May 11, 2021 in case number NEPR-MI-2021-0001, *In Re: Review of the T&D Operator's System Operation Principles*. Following that submittal, LUMA conducted a table-top exercise prior to finalizing it into the version in Exhibit 1. On May 26, 2021, LUMA submitted the final ERP to the P3 Authority.

#### **II.** Energy Bureau's Authority

As the main entity in charge of ensuring compliance with energy public policy and to carry out energy policy mandates, this honorable Bureau has authority to receive and review the ERP pursuant to Act 57-2014 and Act 17-2019.

Act 57-2014 gives the Energy Bureau authority and regulatory oversight over electric services and electric power service companies such as PREPA and LUMA. See Act 57-2014 as amended by Act 17-2019, Sections 6.3 and 6.4, 22 LPRA § 1054b and c and §1054c. Among other powers, the Energy Bureau may establish public policy standards with respect to electric power service companies, establish rates, regulate any transaction, action or omission in connection with the electric power grid and the electric power infrastructure, and exercise jurisdiction over claims filed against certified electric power companies. *See Id.*, Sections 6.3 (a) and (c) and 6.4 (c). The Energy Bureau is also tasked with overseeing the quality, efficiency and

reliability of electric power services provided by electric power companies certified in Puerto Rico, to guarantee a robust grid that serves the needs of the island. *See id*. Section 6.3 (d), of Act 57-2014, 22 LPRA §1054b. Finally, the Energy Bureau has authority to require that certified electric power service companies keep, maintain and file regularly with the Bureau those records, data, documents and plans that are necessary to implement Act 57-2014 as amended by Act 17-2019. *See id*. Section 6.3 (s) of Act 57-2014, 22 LPRA §1054b.

#### III. Legal Requirements Related to ERP

The legal requirements associated with the ERP arise under Section 6 (m) of Act 83 of May 2, 1941 ("Act 83"), as amended by Act 17-2019, which requires PREPA to submit to the Governor, the Energy Bureau, and both Houses of the Legislative Assembly, an annual report on emergency preparedness, "stating the measures taken during the preceding calendar year to address emergencies that may arise regarding the upcoming hurricane season and other atmospheric disturbances," adopted plans and protocols for cases of fires in PREPA facilities and establishments and "any preventive measure identified for the conservation of the power lines if an earthquake occurs" that should include, among others: (1) "[i]mprovements to ... [PREPA's] Revised Operating Plan for Emergencies due to Atmospheric Disturbances"; (2) "development of an emergency plan to face ... earthquake[s]; (3) "adopted plans and protocols in case of a fire in PREPA's facilities or establishments; (4) "status of the tree trimming program to protect power transmission lines ..."; (5) "[d]ecision-making protocol and process to enforce the shutting down of the electrical system[,]"; (6)"[t]rainings offered to . . . essential personnel to qualify it on the procedure to be followed in case of emergencies arising from atmospheric disturbances, fire in the facilities or establishments of [PREPA], or earthquakes, as well as a certification attesting that all the personnel performing supervisory functions in the operating areas has been duly advised on

the norms of the operating emergency plan in effect" <sup>17</sup>; and (7) "[c]ontingency plans to address the situation after a storm, a hurricane, a fire in the facilities or establishments of PREPA, or an earthquake, directed to normalizing or reestablishing the electrical system as soon as possible." Act 83, Section 6(m), 22 LPRA §196.

#### IV. Bureau Resolution and Order of December 31, 2020

Pursuant to its authorities under Acts 57-2014 and 17-2019, on December 31, 2020, this honorable Energy Bureau issued a Resolution and Order that initiated the captioned proceeding to evaluate the ERP that LUMA is required to develop pursuant to Section 4.2(g) of the OMA ("Resolution and Order of December 31, 2020"). In its Resolution and Order, this honorable Bureau ordered LUMA to ensure that the filing conducted by LUMA before the Energy Bureau under Section 4.2(g) of the OMA "complies with [the] content required under Section 6(m) of Act 83." Resolution and Order of December 31, 2020 at page 3. The Resolution and Order of December 31, 2020 at page 3. The Resolution and Order of the ERP, to "ensure that duplicity of efforts, which result in imprudent costs, is avoided." *Id*.

In addition, the Resolution and Order of December 31, 2020 scheduled a Pre-Filing Technical Conference for January 15, 2020 at 2:00 pm. *Id.* On the scheduled date and time, LUMA attended this technical conference by videoconference during which LUMA provided a presentation discussing its approach in preparing the ERP and received input from this honorable Energy Bureau regarding the filing and its contents.<sup>18</sup>

<sup>&</sup>lt;sup>17</sup> A requirement which in the case of LUMA should be understood to apply with respect to LUMA's employees.

<sup>&</sup>lt;sup>18</sup> LUMA filed with this Energy Bureau a copy of its presentation on January 15, 2021. *See* LUMA's Motion in Compliance with Order Submitting LUMA's Presentation Given on January 15, 2021, at the Pre-Filing Technical Conference" in the referenced case.

#### V. Contents of the Emergency Response Plan

The ERP attached as Exhibit 1 to this Motion provides for "LUMA's response, immediate recovery, and restoration operations to emergency events efficiently and effectively to protect lives, public health, safety, and property; to restore essential services; and to enable and assist economic recovery." Exhibit 1 at page 5. The ERP addresses "emergency events caused by any hazard or threat that results in, or could result in, a major potential impact to the integrity of [the T&D System] and/or a disruption of electrical service to LUMA customers." *Id.* at page 19. The ERP covers "all hazards"- that is, it covers hazards or threats resulting from natural causes, human causes and technological causes that result in significant customer interruptions. *See id.* at pages 5 and 7. It applies to LUMA personnel, staff, affiliate company employees, contractors, mutual aid resources and any other personnel working at the direction or under the authority of LUMA. *Id.* at page 19.

The ERP covers, among other things: measures to respond, recover and mitigate disasters; coordination of operations and structures that implement them; stabilization and restoration end-states; ensuring delivery of critical services that alleviate immediate threats to life and property; an incident management structure to coordinate and deploy necessary resources for LUMA's response; and provision for planning, training and exercising in connection with the plan. *See id.*, pages 5 and 7.

The Emergency Response Plan uses the National Incident Management System ("NIMS") as the guide for a comprehensive approach to incident management for an effective emergency response across a wide spectrum of potential incidents or hazards and consistent coordination at all levels of government (*see* Exhibit 1 at page 20 and Annex A at page 10).<sup>19</sup> The ERP also

<sup>&</sup>lt;sup>19</sup> NIMS "guides all levels of government, nongovernmental organizations and the private sector to work together to prevent, protect against, mitigate, respond to and recover from incidents." See Federal Emergency Management Agency, Departament of Homeland Security, https://www.fema.gov/emergency-managers/nims (last visited May 28, 2021).

incorporates the use of Incident Command System (ICS) principles "which provides a consistent, all hazards incident management methodology that allows LUMA's organization to integrate seamlessly into a nationally standardized response and recovery structure." *See id.* 

The ERP includes a Major Outage Restoration Annex, attached to the ERP as Annex A, which provides a more detailed set of steps and measures of response during major emergencies for: (i) restoration of electric service and sequencing of energy restoration; (ii) emergency response progress notification of applicable government agencies, customers, public, and employees; and (iii) response to official requests for specific incidents, events, or actions. *See id.*, pages 5, 7, 69, and Annex A to the ERP. In addition, the ERP includes a Fire Response Annex, as Annex B, and an Earthquake Response Annex, as Annex C, to support an emergency response of the T&D System for these hazards, all in compliance with Section 6(m) of Act 83.

The ERP also includes myriad provisions for effective coordination of emergency response with appropriate Governmental Bodies, including: the use of NIMS as the guide for a comprehensive approach to incident management (*see* Exhibit 1 at page 20 and Annex A at page 10); the establishment of the LUMA Emergency Response Organization for both internal and external coordination, that is aligned with NIMS and utilizes the Incident Command Structure (*see id.* at pages 44, 72); the establishment of a Liaison Officer to serve as primary point of contact for external entities such as the Government of Puerto Rico, municipal officials, and federal agencies (including with PREB, P3 Authority, PREPA and PREMB) (*see id.* at page 47); processes and protocols for emergency response progress notifications to applicable government agencies and government officials, media outlets, customers, lifeline residential service customers, public, and employees and for responding to official requests for specific incidents, events, or actions (*see id.* at pages 73-76 and Annex A); pre-event and restoration stage reports to government entities, the public and costumers, including media outreach, among others (*see id.* at pages 78 and 79); exercises, workshops and meetings throughout the year with government officials and other stakeholders to be documented in an Advance Planning and Training Report filed annually (*see id.* at page 75); and updates to Municipal Officials during emergency events (*see id,* at pages 75-76.).

Regarding mobilization of the workforce and timely availability of personnel, the ERP includes, among other things: detailed procedures/protocols for mobilization of personnel (*see* Annex A at pages 28-31); the use of consistent monitoring to determine pre-event planning activities, including the maintenance of a mutual aid roster and established process to request mutual aid, as well as activation of personnel and mutual aid requests (*see* Exhibit 1 at page 35 and 71); the use of a decision methodology to establish the level of emergency response needed and mobilization (*see id.* at page 35); the use of a flexible and standardized management structure that is scalable based on the size, scale and complexity of the emergency event (*see id.* at page 44); and a process for timely and effective activation of personnel in a cascading fashion to maximize response efficiency and consistency (*see id.* at pages 34-35).

With safety as the main goal, the ERP focuses on Community Lifelines<sup>20</sup> essential to human health, safety or economic security to enable continuous operations of critical functions and necessary actions to restore these, including their restoration and stabilization (*see* Exhibit 1 at pages 7 and 22-34); a critical infrastructure and facilities prioritization approach wherein all outages are prioritized using a variety of factors including, but not limited to, community lifelines and outages involving safety conditions (including downed wires) (*see id.* at pages 42-43 and Annex A at pages 40-45); the establishment of a System Emergency Restoration Team addressing emergency and life-threatening conditions such as public safety hazards or downed wires reported

<sup>&</sup>lt;sup>20</sup> Community lifelines are defined in the ERP as "critical government and busines functions essential to human health and safety or economic security. *See* Exhibit 1 at page 93.

as a priority (see Exhibit 1 at pages 57-58 and Annex A at page 23); distribution of appropriate safety, preparedness and restoration information (see Exhibit 1 at pages 48 and 75); the establishment of a Safety Officer position to recommend measures for ensuring employee and public safety (*see id.* at page 49); emphasis on public and employee safety as top priority during a response (*see id.* at page 72); ensuring all applicable workplace safety rules and policies are complied with during the restoration effort (*see id.* at page 49); conducting initial safety briefings with mutual aid and contractor crews and providing safety briefing documents during the restoration process for employees and mutual aid or contractors (*see id.* at page 50); and the establishment of a Site Safety Branch Director position responsible for developing and recommending measures for assuring employee and public health and safety, anticipate hazardous and unsafe situations, and provide advice on environmental and safety issues (*see id.* at page 56).

Lastly, on maintaining customer contact during an emergency event, the ERP provides that, among other things, LUMA will: provide a variety of critical information to LUMA customers using a set of diverse communications resources, procedures and interactive tools in advance of and following the emergency event (*see id.* at pages 74-75, 78 and 79); communicate information related to the emergency via the LUMA website (with real time information and a Customer Outage Map showing outage and restoration information), news media and social messaging (*see id.* at page 75 and Annex A at page 52) as well as the use of the customer call center (*see* Exhibit 1 at page 33); maintain a Lifeline Residential Service for elderly customers and customers with a disability or medical condition, for which a database will be created and to whom automated outbound telephone calls will be made pre-event (*see id.* at page 74); and report and provide updates on estimated restoration times (for events of certain levels) via telephone by the Customer

Call Center Representative, LUMA's outage central website, or an established LUMA call center (when activated) (*see id.* at page 79).

# VI. Compliance by the ERP with Act 83 and Energy Bureau Resolution and Order of December 31<sup>st</sup>

#### A. Compliance with Act 83 in preparing for and responding to emergencies

The requirements under Section 6(m) of Act 83 are addressed by the ERP, as relevant and appropriate, as described below next to the description of each provision:

#### (1) Improvements to PREPA's Revised Operating Plan for Emergencies due to

Atmospheric Disturbances (which in the case of LUMA should be understood to refer to improvements or updates to the ERP relating to atmospheric disturbances): The ERP includes the implementation of post-event review processes and the creation of After-Action Reports (to capture observations and make recommendations) and Improvement Plans. *See* Exhibit 1 at pages 8, 23 and 80. The information in these reports and plans will be used, as necessary or appropriate, to assess and determine any improvements to the ERP and to file a report in the year 2022, among other things.

(2) **Development of an emergency plan to face earthquakes**: The ERP includes an Earthquake Annex to support an emergency response of the T&D System for this hazard. See *id*. at page 21 and Annex C.

(3) Plans and protocols in case of a fire in facilities or establishments: The ERP includes a Fire Annex to support an emergency response of the T&D System for this hazard. See *id.* at page 21 and Annex B.

(4) **Status of the tree-trimming program to protect transmission lines**: LUMA provided the required status of the tree-trimming program covered under LUMA's Vegetation Management Plan and within LUMA's gap assessment, which were filed with the Energy Bureau

on April 11, 2021, Case No. NEPR-MI-2019-0005 and April 12, 2021, Case No. NEPR-MI-2021-0004, respectively.

(5) A decision-making protocol and process for shutting down of the electrical system: The ERP provides for the use of event classification types for major events and phases of response, as well as a Decision Flowchart to help the level of emergency response needed and activation of resources (*see id.*, at pages 34-35 and Annex A at pages 34-39); the use of a priority matrix for critical infrastructure and facilities restoration prioritization (*see id.* at page 42); and the establishment of a T&D System Operations Branch Director to direct the Systems Operation Center to follow specific procedures for emergency response execution and black-start operations in accordance with the System Operation Principles, control what comes on or off the system, isolate the grid as necessary during system constraints or lack of capacity, and provide system restoration priorities, among other things (*see id.* at page 55).

(6) **Trainings offered to essential personnel**: The ERP provides for "training, drills, and exercises designed and conducted to develop and improve the knowledge and skills of personnel assigned to emergency response activities, and to support the safe and reasonably prompt completion of all required actions during ERP activations" (*see id.* at page 83); an exercise program following the guidelines from the Homeland Security Exercise Evaluation Program (*see id.*); and operations-based exercises (including drills and functional exercises) to validate and/or evaluate plans, policies and procedures, among other things (*see id.* at page 82).

(7) Contingency plans to address the situation after a storm, hurricane, fire, or earthquake to normalize or reestablish the electrical system as soon as possible: The ERP includes storms, hurricanes, fires and earthquakes and provides, among other things, for: the use of the Major Outage Restoration Annex that establishes an operational and tactical comprehensive

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framework for responding to major outage restoration events (see Annex A); the use of a Restoration Priority Matrix and Guidelines providing for the most efficient approach in restoring electrical outages and prioritizing outages using a variety of factors including community lifelines, customer type, number of affected customers, and outages involving safety conditions (see Exhibit 1 at pages 42-43 and Annex A at page 40); measures to restore community lifelines as rapidly as possible (see Exhibit 1 at pages 7 and 22-34); the establishment of the LUMA Emergency Operations Center, an Incident Commander, Command and General Staff, and a Crisis Management Committee, as required, to effectively manage the disaster (see Exhibit 1 at pages 34 and 35); the establishment of an Operations Section to make necessary repairs to the system and direct response and restoration activities, with functions such as creating achievable restoration objectives, ensuring outages are restored within projected global estimated time of restoration and communicated as required, coordinating with a LUMA Planning and Intelligence Section for adequate resource and restoration monitoring, and compiling the detailed damage assessments to determine the extent of damage and expedite restoration of service used to estimate the amount of resources, materials and equipment needed to repair the system and estimated time of restoration (see id. at pages 50-52); the creation of a Priority Restoration Group, whose Branch Director will be primarily responsible for priority restoration of electrical service using the Outage Management System, Storm Scale Operational and Research Meteorology (STORMs) and system control centers (see id. at page 56); the establishment of a System Emergency Restoration Team to carry tactical activities to restore operations (see id. at page 57, Appendix at page 24); the use of a LUMA Planning and Intelligence Section to monitor weather forecasts and provide updates, manage efforts of collecting, processing and reporting emergency service restoration information and overseeing and developing distribution of routine restoration status reports and work with East and

West Branch Directors<sup>21</sup> to ensure proper restoration times are being provided by the regions (see *id.* at page 64); provide procurement for response and restoration activities through the Finance and Administration Section (see id. at page 68); use of mutual aid assistance for restoration, as appropriate (see id. at page 71); guidelines to establish estimated times of restoration, reporting and communicating this information (see Annex A at pages 46-50); a performance metric for restoration (see id., Annex A, Attachment 4); working with municipal officials to share information, including community restoration priorities (see Exhibit 1 at page 47); management of restoration progress information through established communications protocols (see id. at page 47); distribution of restoration information via various social media outlets as appropriate (see id. at page 48); broadcasting of customer outage estimated times of restoration across all available LUMA platforms (see id. at page 48); use of real-time data and an Outage Map in LUMA's website to provide restoration information (see id. at page 75); communications with Municipalities regarding restoration performance (see id. at pages 75-76 and 80); submission of service restoration stage reports to agencies, customers and the public (see id. at page 79); advanced planning and training to aid in efficient restoration (see id. at pages 82-84); establishment of a Logistics Section with the responsibility to acquire all materials as requested, monitor the Materials Management System to order or re-stock materials, maintain a list of vendors, suppliers, contractors, and others who provide materials and support services, and coordinate support of services and materials in support of system restoration activities, among other things (see id. at pages 58-59); and the utilization and analysis of Community Lifelines essential to human health,

<sup>&</sup>lt;sup>21</sup>The East and West Branch Directors are part of the general staff of the operations sections. *See* Exhibit 1 at pages 50-51. They are responsible for overseeing the response to the event within each of the regions. *Id.* at pages 53-54.

safety, and economic security and to enable continuous operations of critical functions and necessary actions to restore these (*see id.* at pages 22-23 and 34).

Act 83's underlying purpose is to ensure that an emergency response plan is adopted and implemented to prepare for and manage emergencies and atmospheric disturbances that predictably affect the provision of electric power services. Emergency preparedness and handling of emergencies includes several components that are included in the ERP and that satisfy the public policy goals and mandates of Act 83 as well as prudent utility practices, including a coordinated emergency response approach, timely mobilization of workforce, public and employee safety and communications with customers.

#### **B.** Avoidance of Duplication

During the Front-End Transition Period, LUMA examined the current state of PREPA's related processes, practices, and performance. As part of this process, LUMA reviewed a copy of PREPA's ERP provided by PREPA. LUMA conducted interviews with numerous PREPA employees across all levels of the organization and reviewed the materials management system to understand stock levels and types of inventory. Based on knowledge of the industry and in consideration of applicable laws, LUMA conducted a gap analysis and leveraged some of this information to prepare the ERP. This approach helped avoid duplication of some efforts in the preparation of this ERP.

**WHEREFORE,** LUMA respectfully requests that the Energy Bureau **consider and accept** the ERP included as Exhibit 1 to this Petition and **deem** LUMA in Compliance with the requirements of the Energy Bureau's Resolution and Order of December 31, 2020 in the referenced matter.

#### **RESPECTFULLY SUBMITTED.**

-18

In San Juan, Puerto Rico, this 28<sup>th</sup> day of May 2021.

I hereby certify that I filed this Motion using the electronic filing system of this Energy Bureau and that I will send an electronic copy of this **motion to the attorneys for PREPA**, Joannely Marrero-Cruz, jmarrero@diazvaz.law; and Katiuska Bolaños-Lugo, kbolanos@diazvaz.law.



**DLA Piper (Puerto Rico) LLC** 500 Calle de la Tanca, Suite 401 San Juan, PR 00901-1969 Tel. 787-945-9107 Fax 939-697-6147

/s/ Margarita Mercado Echegaray Margarita Mercado Echegaray RUA NÚM. 16,266 margarita.mercado@us.dlapiper.com Exhibit 1, LUMA's Emergency Response Plan



# **Emergency Response Plan**

(0430)

LUMA Energy

May 2021

**Revision 0** 

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## **Handling Instructions**

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Crisis Management Office LUMA Energy



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### **Letter of Promulgation**

As the President and CEO of LUMA Energy, I hereby authorize the LUMA Energy all hazards Emergency Response Plan (ERP), dated May 1, 2021. This Plan provides for LUMA's response, immediate recovery, and restoration operations to emergency events efficiently and effectively to protect lives, public health, safety, and property; to restore essential services; and to enable and assist with economic recovery. Threats to our continuity of service to our customers are constantly evolving. LUMA Energy stands prepared to respond to and recover from any threat or hazard.

The purpose of this all hazards Emergency Response Plan is to outline and assign responsibilities for command, control and coordination of efforts across the organization in response to these risks. This Plan is designed to be a guide for the activation of the emergency response organization and aligns with local, Puerto Rico, and federal emergency plans. This Plan also describes how LUMA implements the federally adopted Community Lifelines Construct relative to energy restoration and guides how LUMA applies these concepts to its emergency operations.

We understand that timely and accurate information for our customers and other stakeholders is just as important as a safe and prompt restoration of service. This Plan, to include its Annexes and Appendices, outlines extensive measures and processes for information sharing with our stakeholders. We are prepared to work with Federal, Puerto Rico, municipal government entities, non-government organizations, and the private sector to affect a swift, transparent, and coordinated response to emergency situations.

Since the hazards and their impacts facing Puerto Rico are constantly evolving, I charge the organization with adapting this Plan over time in response to these emerging threats and to plan, prepare, train, exercise, and continually improve our response capabilities for the benefit of our customers and stakeholders. This Promulgation is effective upon its signing and shall remain in full effect until amended or rescinded.

Wayne Stensby

Wayne Stensby President/CEO LUMA Energy



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### **Executive Summary**

The 2021 LUMA Energy all hazards Emergency Response Plan ("ERP" or the "Plan") reflects organizational doctrine and policy, supersedes all previous deliberate plans, and integrates with all LUMA organizational units. This ERP addresses electric utility emergency response to any disaster and addresses customer outages due to natural causes (e.g., thunderstorms, hurricanes, tornadoes, storm surge, earthquakes, tsunamis, etc.), human causes (e.g., major equipment failure, civil unrest, terrorism, wildfire, etc.), and technological causes (e.g., nuclear radiation, dam failures, transportation accidents, etc.), resulting in significant customer interruptions. The ERP is predicated on knowing and understanding the magnitude of the event. Through the Major Outage Restoration Annex included in this plan, it also operationalizes the sequence of energy restoration revolving around key infrastructure that supports the protection of life and property.

### **Emergency Response Plan Description**

This Plan is a foundational document that provides the mission and the concept of operations on how to respond to, recover from, and mitigate against both man made and natural disasters through actions of planning, training and exercising related to the electric utility services and assets operated by LUMA throughout Puerto Rico. It describes LUMA's approach to incident operations and the coordination structure(s) that implement them. It also contains stabilization and restoration end-states as defined by community lifelines. The primary objective of community lifelines is to ensure the delivery of critical services that alleviate immediate threats to life and property when communities are impacted by disasters. In addition, the Plan provides an incident management structure for coordinating and deploying the essential resources necessary for LUMA's response (see Figure 1). The

Annexes and Appendixes to the ERP provide LUMA-specific operations and guidance on how the response and recovery concept of operations, tasks and responsibilities are achieved. Checklists and other plan execution tools facilitate the use of these documents. Annex A, LUMA's Major Outage Restoration Annex, will detail how the organization will respond during an emergency, the system of prioritization, and the power restoration strategy, among others. Through exercise and training, LUMA staff will apply the concept of operations to achieve the incident objectives and successful outcomes of the response.

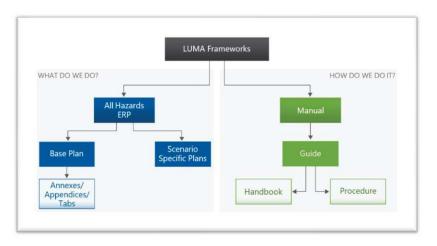


Figure 1: LUMA Frameworks

### **Senior Leader's Intent**

LUMA's all hazards ERP will establish a simple but detailed structure for the management of and response to emergency events that affect Puerto Rico's Transmission and Distribution (T&D) electric grid. It will provide the structure and mechanism for the coordination of power restoration throughout Puerto Rico.

This Plan adopts guidance from Federal documents such as the National Response Framework (NRF) and Comprehensive Preparedness Guide (CPG) 101. It promotes a common understanding of risk-informed planning and decision making. This assists planners in examining a threat and develop integrated, coordinated, and



synchronized plans; pursuing the assigned functional responsibilities to ensure effective and efficient incident management. This also includes the representation of personnel within the interagency coordination structure.

### Vision for Emergency Response

LUMA will develop and maintain a comprehensive set of emergency response plans to prepare for, respond to, and recover from any emergency, and inform customers, stakeholders, and the public regarding all types of business interruption incidents that might occur.

### Corporate Preparedness Strategy

LUMA's Crisis Management Strategy reinforces our commitment to our customers and the communities we serve. LUMA strives to utilize effective emergency management principles and protocols that enhance our ability to provide safe and reliable energy services. LUMA will deliver on its commitments to its customers by:

- Conducting risk assessments,
- Developing appropriate prevention or risk mitigation strategies,
- Implementing comprehensive emergency preparedness programs,
- Communicating timely and accurate information to customers and other stakeholders,
- Responding with appropriate resources to address the emergency,
- Recovering from emergencies expeditiously, and
- Continuously improving.

### A Living Document

This ERP will be reviewed at least annually and revised every five (5) years. All LUMA leaders and subject matter/technical experts with responsibilities in this ERP are required to review its contents and update the information to keep the Plan relevant. The ERP is a living document and LUMA will make revisions deemed necessary as a result of lessons learned during ERP activation based upon the After-Action Report (AAR) and Improvement Plan (IP), training and exercises, government agencies requests, along with best practices and industry standards.



# **Record of Changes**

Change No.	Date	Description	Changed By



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## **Record of Distribution**

Date	Agency/Organization Name	Delivery Acceptance (Name and Signature)	Delivered By



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## I. Purpose

The purpose of the LUMA Energy all hazards Emergency Response Plan ("ERP" or the "Plan") is to outline operational concepts and organizational arrangements. This Plan is applicable to all LUMA personnel that are assigned functional responsibilities. One of the features of the ERP is scalability. Many emergencies begin as a municipal level emergency and can quickly escalate to a system level emergency. By ensuring the key elements of an Incident Command System (ICS) are implemented at each level within the organization, LUMA can accommodate municipal, regional, and system level emergencies. These key elements are easily replicated using common roles and responsibilities.

The ERP outlines LUMA's ("Company" or "LUMA Energy") philosophy and procedures for managing major disasters, emergencies, and other incidents that may disrupt electric service to our customers. It further establishes the structure, processes, and protocols for LUMA's emergency response and identifies unit and individual roles directly responsible for those response and critical support services. In addition, the Plan provides a management structure for coordinating and deploying the essential resources necessary for LUMA's response. Performance metrics are addressed in this Plan and Annex **A.** Major Outage Event ("MOE") Performance Metrics may apply during incidents that meet the criteria for an MOE.

The ERP has been developed to enable LUMA to provide services and effectively carry out is responsibilities pursuant to Puerto Rico's Transmission and Distribution (T&D) System Operation and Maintenance Agreement dated as of June 22, 2020 ("OMA"). As part of providing management, operation, maintenance, repair, restoration and replacement of the T&D System, LUMA's Scope of Services detailed in Annex I of the OMA includes emergency preparedness planning, response and implementation of the ERP to maintain business continuity and electric service, disaster recovery and emergency response and restoration, and all necessary emergency response, business continuity, reporting and communication functions relating to the T&D System. LUMA's responsibilities include direct responsibility for media and other communications with public officials, regulators and local municipalities and counties regarding storm preparation, management, coordination, and response for the T&D System. The OMA states that LUMA take actions during an emergency event that LUMA deems in good faith to be reasonable and appropriate under the circumstances in accordance with the ERP.

The legal requirements of the ERP arise under Section 6 (m) of Act 83 of May 2, 1941 ("Act 83"), as amended by Act 17-2019, which includes submission to the Governor, the Energy Bureau, and both Houses of the Legislative Assembly, of an annual report on emergency preparedness. In addition, implementation of the ERP furthers Puerto Rico energy public policy objectives stated in the Puerto Rico Energy Transformation and RELIEF Act, Act 57-2014 and in Act 17-2019, including taking actions to further the reliability, resilience, and safety of the electric power service in Puerto Rico.

# II. Scope

This all hazards ERP applies to emergency events caused by any hazard or threat that results in, or could result in, a major potential impact to the integrity of Puerto Rico's Transmission and Distribution (T&D) system and/or a disruption of electrical service to LUMA customers. Additionally, the ERP applies to LUMA personnel and to any staff of LUMA Energy, affiliate company employees, contractors and mutual aid resources, or any other personnel working at the direction or under the authority of LUMA Energy.



For the purpose of the ERP, an emergency event is defined as a Level 3, 2, or 1 event, as described in the Event Classification and Emergency Operations Center (EOC) Activation Table found in Appendix B. Non-emergency events, or Level 5 and 4 events, are not necessarily governed by this ERP, but will be defined by the ERP.

LUMA's Emergency Operational Boundaries are split geographically into the West Division and East Division. There are three Regions within each Division and twenty System Emergency Response Team (SERT) Boundaries which are made up of 78 municipalities. These are LUMA's Emergency Operational Boundaries (see Figure 2).

## A. Implementation

This Plan utilizes the National Incident Management System (NIMS) as the guide for the comprehensive approach to incident management that is applicable across functional disciplines and at all levels of the response structural framework. Adopting NIMS improves the effectiveness of emergency response across a wide spectrum of potential incidents and hazards, regardless of cause, size, or complexity. NIMS provides a common framework to achieve common goals and integrate diverse capabilities.

Overall, this approach will allow for consistent coordination at all levels of government (federal, state, local, and tribal), the private sector, and non-governmental organizations in a variety of incident management activities. LUMA has shaped its emergency response structure around that of the ICS for the purpose of providing a consistent all hazards incident management methodology that allows for integration into a nationally standardized response and recovery structure.



Figure 2: LUMA Emergency Operational Boundaries

# III. Situation and Assumptions

## A. Situation

Puerto Rico sits between the North Atlantic Ocean and the Caribbean Sea as the smallest and most eastern island of the Greater Antilles. Out of the five geographical regions that make up Puerto Rico, the northern region is the most populated and economically diverse, and is home to the capital, San Juan. The island is about 9,086 km<sup>2</sup> (3,508 mi<sup>2</sup>), of which 60% is mountainous terrain. Still, 3.3 million people are able to call this island home.

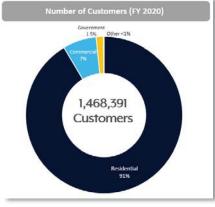
A variety of events can adversely impact the integrity of Puerto Rico's energy grid. With the increased frequency of hurricanes in the Atlantic Ocean, the chance of a hurricane disrupting the island's electricity service has also increased. Although hurricanes and their accompanying storm surges pose the greatest threat to life and property, tropical depressions and tropical storms can also be devastating. Storm surge and flooding can account for many casualties and personal property damage. Non-weather events, such as earthquakes and fires, can also cause loss of life



#### Base Plan

and extensive damage to infrastructure and critical systems. LUMA has a supporting Earthquake Annex and Fire Annex to support an emergency response of T&D System for these hazards.

LUMA Energy provides electric services to approximately 1,470,000 customers in 78 municipalities in Puerto Rico (see Figure 3). Since electricity plays a crucial role in our daily lives, quick restoration of electric service is a customer expectation and a LUMA goal, along with the power restoration prioritization of critical infrastructure for the health and safety of Puerto Rico. The response to system disruption is grounded in evaluating the extent of the event, as well as resource availability, to support the response and restoration process as well as:





- Damage Prediction Modeling
- Rapid Damage Assessment
- Field Labor resource Predictions and Placement on the island
- Material Requirement Predictions and actual placement during an event
- Training / Drills
- Effective Communication

The Plan has been designed to provide a systematic organized approach to facilitate a safe and efficient response to an incident of any magnitude caused by any hazard. The Plan is constructed to provide a trained, operationally ready workforce and an effective process that can be employed as required to deal with the unique aspects of each major event.

The effectiveness of this Plan is based on LUMA's commitment to prepare and implement procedures outlined within this Plan. The development of an After-Action Report (AAR) will further enable ongoing improvement in LUMA's response and restoration processes.

Execution of the appropriate responses to affect rapid and safe recovery is dependent upon the scalability of the Plan. The number of customers affected, and the magnitude of a major outage event vary, but the operational concept stays consistent. The level of recovery resources can be adjusted as needed.

## **B.** Assumptions and Considerations

- Puerto Rico is vulnerable to hazards that could, individually or in combination, negatively impact the electric power T&D infrastructure LUMA operates.
- LUMA customers include government, business, and individual clients throughout theisland.
- An emergency event or major outage may occur at any time of the day or night, weekend, or holiday, with little or no warning.
- LUMA has the duty, responsibility, and designated function to maintain, disseminate, and implement the ERP.
- Response to all emergency events should be guided by the principles of the National Response Framework (NRF), NIMS and the ICS.



- The impact of emergency events on the energy infrastructure LUMA operates will vary in scope and severity.
- Because of geography, resources may be limited to what is in Puerto Rico at the time of the emergency event, and it may take days or weeks to receive resources from the mainland.
- Mutual Aid partners on and off island may be limited to the resources they have available at the time of the event and are also limited in the resources that can quickly arrive from the mainland or other locations in the Caribbean.
- LUMA is a member of utility associations and has mutual aid assistance agreements with other utility providers on the island and the mainland.
- The ERP will be tested through drills and practical exercises to evaluate the effectiveness and the need for changes or revisions. LUMA will exercise the ERP on an annual basis.
- In the event of an emergency or disaster situation, LUMA response personnel and their families may be impacted, affecting the accessibility of needed human resources.
- LUMA's response may be complicated by COVID-19 outbreaks, travel restrictions, testing and entry requirements, and response organization fatigue after 18+ months of operations.
- Negative impacts of a major event include, but are not limited to, displaced populations, disruptions in daily life activities, essential public services and government infrastructure, and environmental damage.
- Access to disaster areas may be limited because of damaged infrastructure.
- In organizational, geographical, and jurisdictional terms, events are attended to at the lowest possible level.
- The Incident Commander (IC) may declare activation of the ERP either before an emergency event (based upon outage projections) or after an emergency event (based upon outage and restoration estimates).
- ERP Event Classification Types 1, 2, and sometimes 3, require full activation of ICS. During an ERP activation of a Type 1, 2 or 3 Event, all functions should be coordinated through the LUMA Emergency Operations Center (LEOC).
- The LUMA facility in Santurce, located at 1250 Avenida de la Constitución, San Juan, serves as the primary LEOC.

# IV. Mission

LUMA will strive to meet the needs of the customers through risk assessments and continuous communications regarding planning for, responding to and recovering from any type of emergency event to achieve excellence as an industry leader. LUMA Energy will consistently emphasize public and employee safety as a top priority during any response. LUMA's efforts to protect customers and build back stronger by prevention and mitigation of potential impacts will drive the overall resilience of maintaining electric utilities throughout Puerto Rico.

# A. Community Lifelines

The utilization and analysis of Community Lifelines enhances LUMA's ability to positively impact the communities of Puerto Rico during normal operations and during an emergency. Community Lifelines not only enable the continuous operation of critical government and business functions, but are also essential to human health, safety, and economic security.



The seven community lifelines were established by the Federal Emergency Management Agency (FEMA) following Hurricane Maria in 2017 and were tested and validated in the aftermath of five disasters in 2018 and 2019 starting with Hurricane Michael. FEMA conducted an After-Action Report (AAR) of each disaster to analyze their management of the disaster. The AAR recommended updating the NRF to prioritize the restoration of these seven key lifelines and to emphasize the importance of cross-sectional coordination both ahead of, during, and after a disaster (Kunkel, 2020).

Stabilizing community lifelines is a priority. In some cases, the disruption to lifeline services is brief, but it is not uncommon to prioritize the restoration of crucial lifelines in phases. Contingency response solutions (e.g., power generators, emergency communications) are frequently utilized to reach stabilization only but they allow time to accomplish the long-term recovery goal of restoration. Until the community's lifeline services have been re-established, contingency response solutions should remain in place.

The National Preparedness Goal established 32 core capabilities in emergency management to address the greatest risks. Figure 4, on the following page, details each lifeline and the core capabilities that are addressed by each of them.

This Plan will focus on the following five community lifelines, as all critical infrastructure sectors rely on the functions provided by the following lifelines (NIPP, 2013):

- Energy (Power & Fuel)
- Food, Water, Shelter
- Transportation
- Communications
- Health and Medical



LIFELINES*	CORE CAPABILITIES	DESCRIPTION
Safety and Security	<ul> <li>On-scene Security, Protection, and Law Enforcement</li> <li>Fire Management and Suppression</li> <li>Mass Search and Rescue Operations</li> <li>Public Health</li> <li>Healthcare</li> <li>Emergency Medical Services</li> <li>Fatality Management Services</li> <li>Environmental Response/ Health and Safety</li> <li>Infrastructure Systems</li> </ul>	Law enforcement and government services, as well as the associated assets that maintain communal security, provide search and rescue and firefighting capabilities, and support public safety. Includes impending risks to impacted communities, public infrastructure, and national security concerns.
Food, Water, Shelter	<ul> <li>Mass Care Services</li> <li>Logistics Management</li> <li>Supply Chain Management</li> <li>Infrastructure Systems</li> </ul>	Support systems that enable the sustainment of human life, such as food retail and distribution networks, water treatment, transmission and distribution systems, housing, and agriculture resources.
Health and Medical	<ul> <li>Public Health</li> <li>Healthcare</li> <li>Emergency Medical Services</li> <li>Fatality Management Services</li> <li>Environmental Response/ Health and Safety</li> <li>Infrastructure Systems</li> </ul>	Infrastructure and service providers for medical care, public health, patient movement, fatality management, behavioral health, veterinary support, and the medical industry.
Energy (Power & Fuel)	Infrastructure Systems	Electricity service providers and generation, transmission, and distribution infrastructure, as well as gas and liquid fuel processing, and delivery systems.
Communications	<ul> <li>Operational Communications</li> <li>Infrastructure Systems</li> </ul>	Infrastructure owners and operators of broadband internet, cellular and landline telephone networks, cable services, satellite communications services, and broadcast networks (radio/television). These systems encompass diverse modes of delivery, often intertwined but largely operating independently. Services include alerts, warnings, and messages, 911 and dispatch, and access to financial services.
Transportation	<ul> <li>Critical Transportation</li> <li>Infrastructure Systems</li> </ul>	Multiple modes of transportation that often serve complementary functions and create redundancy, adding to the resilience in overall transportation networks. This includes roadway, mass transit, railway, aviation, maritime, and intermodal systems.
Hazardous Materials	<ul> <li>Environmental Response/ Health and Safety</li> <li>Infrastructure Systems</li> </ul>	Systems that mitigate threats to public health or the environment. This includes facilities that generate or store hazardous substances, as well as all specialized conveyance assets and capabilities to identify, contain, and remove pollution, contaminants, oil, or other hazardous materials and substances.

\*COMMUNITY LIFELINES | The manner emergency managers assess and prioritize employment of capabilities to achieve stabilization.

\*\*CORE CAPABILITIES I An interoperable means to characterize capabilities that may be assessed, built, or validated during preparedness or applied to response operations.

Figure 4: Community Lifelines 1-7, Defined



The Energy Lifeline (power and fuel) provides vital power and/or fuel to all critical infrastructure. Energy is one of the main five lifeline functions and its dependability is so critical that a power interruption will substantially disrupt the security and resilience of other critical infrastructure sectors. In turn, the Energy Sector depends on many other critical infrastructure sectors, such as transportation, water, and communications

A general outline of the interdependency among the lifeline functions is shown below in Table 1. The subsectors of Electricity and Fuel provide essential power and fuels to the Communication, Transportation, and Water Sectors, and in return both subsectors rely on them for fuel delivery (transportation), electricity generation (water for production and cooling), as well as control and operation of infrastructure (communication). Communication between these utilities will be in accordance with the LUMA Performance Metrics, found in Attachment 3 of Annex A.

	(Sub)sector Receiving the Service				
(Sub)sector Generating the Service	Fuel	Electricity	Transportation	Water	Communication
Fuel		Fuel to operate power plant motors and generators	Fuel to operate transport vehicles	Fuel to operate pumps and treatment	Fuel to maintain temperatures for equipment; fuel for backup
Electricity	Electricity for extraction and transport (pumps, generators)		Power for overhead transit lines	Electric power to operate pumps and treatment	Energy to run cell towers and other transmission equipment
Transportation	Delivery of supplies and workers	Delivery of supplies and workers		Delivery of supplies and workers	Delivery of supplies and workers
Water	Production water	Cooling and production water	Water for vehicular operation; cleaning		Water for equipment and cleaning
Communication	Breakage and leak detection and remote control of operations	Detection and maintenance of operations and electric transmission	Identification and location of disabled vehicles, rails and roads; the provision of user service information	Detection and control of water supply and quality	

Table 1: Interdependencies among Power, Transportation, Water, and Communication



## **B.** Risk Analysis of Community Lifelines

When stabilized, Community Lifelines are fundamental, integrated services that enable communities and governments to operate effectively and safely. When disaster strikes, it is important to identify which lifelines have been impacted, which lifelines need to be restored first, and what actions need to be taken to stabilize the most critical lifelines.

Assessment of the island's lifelines enables LUMA to identify which lifelines are most vulnerable and prioritize their stabilization, ensuring greater life safety and protection of property and the environment, while enhancing the Island's overall resilience. *Further analysis and ties to critical loads are located within the Area Restoration Prioritization List section of the Major Outage Restoration Annex (AnnexA)*.

Table 2 below identifies each hazard and the anticipated levels of vulnerability, consequences, and probability of the hazard occurring. This vulnerability assessment addresses Puerto Rico's lifeline vulnerabilities and will assist LUMA in identifying the scale and complexity of a disaster, the lifelines it will impact, and the interdependencies of those impacts. Although it is not a complete gap analysis, this assessment will further assist LUMA in developing operational priorities, objectives, public information and communication recommendations, and response guidance.

Due to its unique geographical characteristics, Puerto Rico is familiar with a variety of natural and man-made hazards that have the potential to affect or cause harm to life, property, and the environment. Table 2, with information sourced from ISP, Inc., identifies each hazard and the anticipated levels of vulnerability, consequences, and probability of the hazard occurring.

Hazard	Vulnerability	Consequence	Probability
Flood	High	High	High
Severe Weather*	High	High	High
Earthquake	High	High	High
Tsunami	High	High	Moderate
Windstorm	Moderate	High	Moderate
Wildfire	Moderate	Moderate	Moderate
Lightning	Moderate	Moderate	Moderate
Landslide	Moderate	Moderate	Moderate
Dam/Levee Failure	Moderate	Moderate	Moderate
Infectious Diseases	Moderate	Moderate	Low – Moderate
Tornado	Moderate	Moderate	Low
Terrorism	Moderate	Moderate	Low
Expansive Soils	Low	Moderate	Moderate
Drought	Low	Low	Moderate – High
Extreme Heat	Low	Low	Moderate
Hailstorm	Low	Low	Low

Table 2: Hazards ranked by vulnerability, consequence, and probability

\*Includes hurricanes, tropical storms, and tropical depressions



## 1. Energy

The Energy Lifeline is fundamental to maintaining essential services. Storms often interrupt or damage electrical power generation, transmission, distribution infrastructure and operations. This creates hardship and often life-threatening situations for affected populations. In addition, the cascading impacts of power outages affect other critical response lifelines, causing further deterioration of conditions for survivors and complicating response efforts.

In 2016, a fire that started at the Central Aguirre Power Plant was determined to be caused by faulty equipment and inadequate maintenance. This fire, at a singular plant, left an estimated 1.5 million people without electricity for 2.5 days. In 2017, Hurricane Maria caused a complete power outage and it was not until 11 months after landfall that the last neighborhood had power restored. It was estimated that on average, citizens went 84 days without power, 68 days without water, and 41 days without cell phone service (Kishore et al., 2018). In 2018, an excavator working near a fallen 140-foot transmission tower on the southern side of the island caused an electrical fault that caused a blackout across the island in almost every home and business for 36 hours.

In 2020, a series of earthquakes caused power outages across the island that lasted approximately 96 hours. These earthquakes also damaged the island's largest power plant, Costa Sur. On July 29<sup>th</sup>, 2020, (one day before Tropical Storm Isaias made landfall in Puerto Rico) 400,000 customers were left without power due to equipment failure. After Isaias made landfall, an additional 400,000 customers lost power (Associated Press, 2020).

Energy is a critical Community Lifeline, but each of these incidents demonstrate how vulnerable Puerto Rico's electrical grid is. As shown in Table 1, energy is a prerequisite for every other Community Lifeline to be able to provide the services that are crucial to a community. In the following sections, these interdependencies along with the natural and manmade hazards that could negatively impact LUMA's ability to provide service, will be analyzed.

### a) Power Grid

Much of the power generated in Puerto Rico originates from the south coast, while most of the power consumption is on the north coast, where 49.2% of Puerto Rico's

population lives. The electrical grid depends on the above ground T&D lines that go through the central mountainous parts of Puerto Rico in order to bring power to the rest of the island. Mountainous terrain may require specific actions and resources to provide workers executing repairs or maintenance access to lines and other infrastructure.

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Puerto Rico's power system includes ten fossil fuel and ten hydroelectric

Figure 5: Historical hurricanes trajectories over the power generation layout of Puerto Rico



generation sites, owned and operated by PREPA, as well as privately-owned generation facilities consisting of a combined cycle gas turbine plant, a two unit conventional thermal coal fired plant, two wind farms, and seven solar farms.

Hurricane season spans from June 1<sup>st</sup> to November 30<sup>th</sup>, a six-month period where the Puerto Rico's electricity grid could be negatively impacted.

As shown in Figure 5, most of the hardest hitting hurricanes have made landfall on the southeast side of the island between the municipalities of Humacao and



Figure 6: Major geological faults overlapping the power generation layout of Puerto Rico

Guayama. This area is also home to several power generation plants, such as Central Aguirre, AES, Santa Isabel wind farm, and Humacao solar farm.

Puerto Rico is also surrounded by geological faults and some of them even cross over the island as shown in Figure 6. Up until July 2020, the Puerto Rico Seismic Network registered over 10,000 earthquakes in the Puerto Rico region. The handful of earthquakes with a magnitude greater than a 7.0 (per the Richter scale) have caused significant destruction to the island's infrastructure. An earthquake can also result in a tsunami. Tsunami waves in the Puerto Rico region could have an average height of 30 feet. A tsunami on the northern coast of the island could affect the Central San Juan, Palo Seco, and Cambalache power plants. A tsunami on the southern coast of the island could affect Costa Sur, Central Aguirre, AES, and Eco Electrica.

Another important part of electric utility maintenance is vegetation management. LUMA's Vegetation Management Plan includes steps to improve and maintain the control of vegetation to achieve a more resilient T&D System and support preparation for emergencies.

As the world saw in 2020 with the novel coronavirus disease (COVID-19), a pandemic can affect every facet of life. Although this hazard will not directly affect the power grid, it has the potential to greatly impact the workforce of LUMA. Any disaster event due to an outbreak, epidemic or pandemic would require the modification or cancellation of staff assistance. The unavailability of personnel due to illness or quarantine could result in changes to operational practices necessitated by a pandemic. This could have a debilitating economic and social impact on energy services.

#### b) Fuel

Transporting fuel across the island is a challenge in general but becomes an even bigger challenge during a disaster or emergency event either due to a lack of fuel, the inability to import fuel, air/sea ports being inoperable, and/or roads being impassable due to debris or flooding.



For a long time, customer-owned generators have been the only option for maintaining power and safety after a disaster, but they are a temporary lifeline at best. Essential businesses have the option to use much larger, diesel-powered backup generators however, neither of these generators are meant to be used for weeks on end. The larger generators require regular maintenance which could be on average every 500 hours as well as continuous refueling. If these two requirements are not met, generators can begin to fail.

Additionally, procuring a large amount of fuel is often impossible when ports are inoperable, and roads are impassible. After Hurricane Maria, some gas stations had a wait time of six hours or more, not due to a gas shortage but because of a transportation/distribution problem moving the gas from the piers to the gas stations. There were few available truck drivers, no fuel for the transport trucks, and impassable roads. As telephone communications systems became inoperable, drivers were unable to be reached and gas stations could not notify parent corporations of fuel outages.

### 2. Food, Water, Shelter

The Food, Water, Shelter Lifeline is a support system that enables the sustainment of human life, such as food retail and distribution networks, water treatment, transmission and distribution systems, housing, and agriculture resources. This Lifeline is made up of four components: Food, Water, Shelter, and Agriculture. Each of these components contains sub-components as shown in Table 3.

Food	Water	Shelter	Agriculture
<ul> <li>Commercial Food Distribution</li> <li>Commercial Food Supply Chain</li> <li>Food Distribution Programs (e.g., food banks)</li> </ul>	<ul> <li>Drinking Water utilities (intake, treatment, storage, and distribution</li> <li>Wastewater Systems</li> <li>Commercial Water Supply Chain</li> </ul>	<ul> <li>Housing (e.g., homes, shelters)</li> <li>Commercial Facilities (e.g., hotels)</li> </ul>	<ul> <li>Animals and Agriculture</li> </ul>

Table 3: Components and subcomponents of the Food, Water, Shelter Community Lifeline

#### a) Food

Contemporary supply chains are dependent on and usually interdependent with the electrical grid, telecommunications systems, road, and fuel networks. Grocers, for example, depend on power systems for lighting, payment processing, climate control, and refrigeration. If the electrical grid is down, then the grocery stores need generators and a large amount of fuel. But first, the fuel needs to be transported from the port into the cities, and as outlined previously that might not be possible during an incident. About 85% of the total food consumed in Puerto Rico is imported, which creates a vulnerable food supply system (Garcia-Lopez, 2018). After Hurricane Maria, food imports rose to 95% (Mares, 2019).



### b) Water

The Puerto Rico Aqueduct and Sewer Authority (PRASA) owns and operates the island-wide public water and wastewater systems. There are approximately 50 wastewater and 100 drinking water treatment facilities located in Puerto Rico. Over 97 percent of Puerto Rico's population is served by PRASA's water system, and approximately 59 percent of the population receives service from PRASA's

wastewater system (AAFAF, 2018). Those who do not receive their water services from PRASA still rely on power to utilize water. Several surface water groundwater and resources across the island provide residents with fresh water and are used for agricultural, industrial and

purposes.

The

energy-based



Figure 7: Map of shelters (Source: Crowd Emergency Disaster Response Digital Corps, 2019)

North Coast Karst Aquifer System of Puerto Rico is the island's most productive aquifer.

Approximately 30 days after Hurricane Maria, there were still about 36% of those connected to PRASA's water system without access to water; this amounted to nearly one million people (Garcia-Lopez, 2018). The loss of electricity affects water pumping stations and lift stations, cutting off the water supply to residents. When water treatment plants lose power and/or do not function properly, drinking water becomes contaminated and it is difficult to comply with boil water notices without electricity.

#### c) Shelter

The FEMA Shelter Inventory Map identifies 452 shelters across the 78 municipalities in Puerto Rico (see Figure 7). During Hurricane Maria, approximately 12,000 people were in shelters across the island (Zorrilla, 2017). At a minimum, shelters need electricity to provide pressurized clean running water for basic hygiene needs, climate control, and lighting. Depending on shelter operations, electricity may also be required in the storage or preparation of food.

#### d) Agriculture

Farms need a multitude of resources in order to continue operating, most of which are dependent on electricity. Fans and lights for the animals, fans to dry and remove grain dust in silos to prevent grain dust explosions, and machines for milking cows and processing milk are activities that require the power grid to remain operational. Dairy farmers are very important to the economy of Puerto Rico as they account for approximately a third of the total agricultural production on the island (Charles, 2017).



## 3. Transportation

Highway/Roadway	Mass Transit	Railway	Aviation	Maritime
<ul><li>Roads</li><li>Bridges</li></ul>	<ul><li>Bus</li><li>Rail</li><li>Ferry</li></ul>	Passenger	<ul> <li>Commercial (e.g., cargo/passenger)</li> <li>General</li> <li>Military</li> </ul>	<ul> <li>Waterways</li> <li>Ports and Port Facilities</li> </ul>

Table 4: Components and subcomponents of the Transportation Community Lifeline

The Transportation Lifeline encompasses multiple modes of transportation that often serve complementary functions and create redundancy, adding to the resilience in overall transportation networks. This includes roadway, mass transit, railway, aviation, maritime, and intermodal systems. This Lifeline is made up of five components: Highway/Roadway, Mass Transit, Railway, Aviation, and Maritime. Each of these components contains a number of sub-components as shown in Table4.

Reliable transportation is crucial to any economy. There are multiple modes of transportation on the island, all of which were severely affected by Hurricane Irma and Maria. This negatively impacted everyone; those who were trying to seek emergency assistance and medical care, travel to work or school, and find and reunite with loved ones.

Six million yards<sup>3</sup> (162 million feet<sup>3</sup>) of debris were created by Hurricane Maria (Ecola et al., 2020), and at its peak, only 392 miles (630.9 km) of roadway were usable (Build Back Better, 2017). The roads that were passable did not have working traffic lights because of the nonexistence of power on the island (Ecola et al., 2020). Collectively, this made the immediate transportation of emergency workers, equipment, and other supplies nearly impossible. The lack of trucks, drivers, and fuel is a major logistical challenge in the restoration of power and the Energy Lifeline as a whole.

The "Tren Urbano" is the only active heavy-rail metro system serving the general public in Puerto Rico. The system connects the cities of Bayamón, Guaynabo and San Juan, with 16 stations along a 10.7-mile (17.2 km) route (Build America Bureau, 2020). After Maria, this service was suspended for three months, and the public bus service was suspended for several weeks (Ecola et al., 2020).

The Puerto Rico Ports Authority (PRPA) owns and operates most of the airports and seaports on the island. The busiest airport in the Caribbean region is the Luis Muñoz Marín International Airport in San Juan (which is also utilized by the military), Rafael Hernandez International Airport on the northwest side of the island, La Mercedita in Ponce, and Fernando Luis Ribas Dominicci, a single-runway airport in San Juan that supports three local airlines and private charters. Commercial airport operations ceased for a number of days during Hurricane Maria due to destruction and the downed power grid.

Despite the literal translation for Puerto Rico being "rich port", there is only one fully logistically operational port in Puerto Rico – the Port of San Juan. If the Port of San Juan is negatively impacted by a disaster, there will be no way to receive equipment, supplies, and other mutual



aid resources. It could take weeks or months to adequately prepare one or two additional ports like Ponce or Ceiba.

### 4. Communications

The Communications Lifeline is comprised of infrastructure owners and operators of broadband internet, cellular and landline telephone networks, cable services, satellite communications services, and broadcast networks (radio/television). These systems encompass diverse modes of delivery, often intertwined but largely operating independently. This Lifeline is made up of five components as shown in Table 5.

Infrastructure	Responder Communications	Alerts, Warnings, and Messages	Finance	911 and Dispatch
<ul> <li>Wireless</li> <li>Cable Systems and Wireline</li> <li>Broadcast (TV and Radio)</li> <li>Satellite</li> <li>Data Centers/Internet</li> </ul>	LMR Networks	<ul> <li>Local Alerts/Warning Ability</li> <li>Access to IPAWS (WEA, EAS, NWR)</li> <li>NAWAS Terminals</li> </ul>	<ul> <li>Banking Services</li> <li>Electronic Payment Processing</li> </ul>	<ul> <li>Public Safety Answering Points</li> <li>Dispatch</li> </ul>

Table 5: Components and subcomponents of the Communications Community Lifeline

During a disaster, any and all methods of communication can suddenly become nonoperational. The infrastructure the public utilizes daily to receive and send information can become practically obsolete when the Energy Lifeline is negatively impacted. In the aftermath of Hurricane Maria, the only sources of communication the public received information from were two local AM radio stations (Zorrilla, 2017; Bell, 2018). Radio might be the mostreliable way of communication during a disaster when the electrical grid, internet, and cell service are all down (Venton, 2019).

It is for this reason that the American Red Cross (ARC) recommends all disaster kits include a battery-powered radio (ARC, 2021). Though often overlooked, the AM/FM radio can be a critical channel to transmit mass messaging in a major disaster. With the preparation of backup power and a reinforced antenna, radio can become an avenue for the constant flow of up to date information, messages that will calm anxieties, and help communicate information to the public about LUMA's emergency response (Bell, 2018).

Communication with the public is a critical component of effective disaster preparedness, mitigation, response, and recovery (Andrade et al., 2020). LUMA will maintain communications with the public and local governments regarding outages and estimated times of restoration using customer notification systems, public messaging using media outlets, and other communications resources.

Internal communications are also vital to emergency response and restoration operations. Communication networks are critical to LUMA's operations as the LUMA Emergency Operations Center (LEOC) must have the ability to disseminate information between the



customer call center, all Emergency Operation Centers, regional operations teams, elected officials, and all other resources deemed necessary.

Being able to call 911 during or after a disaster is nothing less than a necessity. During Hurricane Maria, the emergency communications system failed across the island. Due to landlines and cell service being non-operational, many callers could not reach 911. The dispatchers who were able to connect with the public were not able to communicate with police stations, and therefore it took a long time for emergency workers to arrive in response to a call. Public land mobile radio (LMRs) systems are reserved for public safety organizations like police, fire, ambulance services, and other governmental organizations.

Handheld portable radios normally have a limited transmission range, while mobile radios in first responder vehicles use the vehicle's power supply and have a bigger antenna that increases the transmission range, making them usable during a power outage (SAFECOM, 2016). The use of AT&T's FirstNet is a vital resource that will enable LUMA's emergency responders to communicate emergency information across the island to the various system emergency response teams (SERTs).

The COVID-19 pandemic has changed how we work, travel, and interact. Social distancing guidelines have caused an increase in the use of technology and virtual communications. This also applies to LUMA employees who have been working from home during the COVID-19 pandemic and who will continue to do so until these guidelines and restrictions are no longer necessary. LUMA will ensure the continuity of quality customer support during all operations to include emergency operations.

### 5. Health and Medical

The Health and Medical Community Lifeline is comprised of the emergency medical services and acute medical care needed to meet the immediate lifesaving and life-sustaining needs of survivors. As the medical care facilities are restored to normal capabilities, behavioral health services and public health operations will support longer-term survivor needs. This Lifeline is made up of five components as shown in Table 6 below.

Medical Care	Public Health	Patient Medical Sup Movement Chain		Fatality Management
<ul> <li>Hospitals</li> <li>Dialysis</li> <li>Pharmacies</li> <li>Long-Term Care Facilities</li> <li>VA Health System</li> <li>Veterinary Services</li> <li>Home Care</li> </ul>	<ul> <li>Epidemiological Surveillance</li> <li>Laboratory</li> <li>Clinical Guidance</li> <li>Assessment/ Interventions/ Treatments</li> <li>Human Services</li> <li>Behavioral Health</li> </ul>	• Emergency Medical Services (EMS)	<ul> <li>Blood/Blood Products</li> <li>Manufacturing</li> <li>Pharmaceutical</li> <li>Device</li> <li>Medical Gases</li> <li>Distribution</li> <li>Critical Clinical Research</li> <li>Sterilization</li> <li>Raw Materials</li> </ul>	<ul> <li>Mortuary and Post- Mortuary Services</li> </ul>

Table 6: Components and subcomponents of the Health and Medical Community Lifeline



A disaster may result in an increase of diseases from the lack of sanitation, increased pressure on the healthcare system, and loss of healthcare facilities due to damage and inoperability. During Hurricane Maria, the majority of the island's 69 hospitals were left without electricity or fuel for generators. A few days after Maria made landfall, only three major hospitals were able to function. Still, as communication systems had not yet been restored, hospitals and staff were unable to communicate with each other (Zorrilla, 2017). FEMA's planning assumption for the percentage of hospitals in Puerto Rico that would be impacted by hurricanes in 2017 was 56%, but the actual percentage of hospitals impacted was 92% (FEMA, 2018).

Stabilization of the Health and Medical Community Lifeline after a disaster is dependent on the stabilization or return to services of the other lifelines. Hospitals are dependent on power, potable water, operable wastewater systems, and adequate communications to support an affected population. Hospitals require various chemicals and the ability to remove waste to maintain their core operations.

This lifeline will be considered stabilized after all survivors, their pets, and their service animals are able to access medical and veterinary care. Movement of patients, access to public health services, fatality management support (even if temporary), and stable medical supply chains are all signs of stabilization of the Health and Medical Lifeline.

# V. Concept of Operations

## **A.General**

In the event of a disaster, LUMA will rapidly assess the impacts to the T&D infrastructure. At this time, LUMA will take the necessary actions to restore community lifelines as rapidly as possible, minimizing the impact to the citizens of Puerto Rico. LUMA will utilize event classification types for major events and phases of response. To ensure response integration and collaboration, the Puerto Rico Emergency Management Bureau's (PREMB) Incident Levels and LUMA's Event Classification Types are included in this ERP in Appendix B.

## **B.** Plan Activation

The effective and timely activation of emergency response personnel is critical to the success of the response. During significant emergencies that affect multiple divisions, LUMA Energy may activate the Crisis Management Committee, Command Staff, and General Staff island-wide to support the needs of the response effort. An emergency shall be declared by the **LUMA Energy Chief Executive Officer (CEO) or his/her designee** when natural, human, or technological disasters threaten to produce conditions that result in a substantial impact to the T&D operations.

## 1. Organization Activation

If it is not possible to effectively manage the disaster through normal operating procedures, the LUMA Energy Emergency Response Organization (ERO) will be activated by the Crisis Management Office (CMO) at the direction of the LUMA CEO. Due to the size and nature of the activation process, it is intended to be a cascading one to maximize response efficiency and consistency.



The LUMA Incident Commander (IC), or his/her designee, shall subsequently establish a projected or actual Event Classification Type relative to the type and complexity of the event, resources that may be needed, and the expected impacts of the event. The IC will then determine the required Command and General Staff needed to activate the LUMA Emergency Operations Center (LEOC).

### 2. Decision Methodology

The emergency response process begins with an evaluation of system conditions that contribute to identifying the event type and possible EOC activation level. Criteria may also include weather forecasts, number of customers projected to be impacted, estimated damage to the T&D system, and estimated impacts to community lifelines and critical infrastructure. A Decision Flowchart will be used prior to an event to help establish the level of emergency response needed; the mobilization of the ERO and the activation of associated resources including mutual assistance support.

The Crisis Management Office (CMO), T&D Operations, and others consistently monitor weather forecasts. When it is determined that the forecast will be problematic, an alert is sent to the appropriate key response members to discuss initial coordination activities. LUMA personnel will use weather and other information to make the determination of which event type will be likely and which area(s) the company can expect impact. This team of individuals will include CMO, T&D Operations, and others, and may also include input from a third-party weather service provider in addition to the National Weather Service to support their decision(s).

If it is determined that a minor event is likely (Event Types 4-5), LUMA will manage the event through normal operational procedures. If the event escalates, protocols are in place to escalate the event to the LEOC. If it is predicted to be an emergency event (Event Types 1-3), LUMA will implement its pre-event protocols and activities under the ICS structure as appropriate for the predicted Event Type. This Plan allows for flexibility as needed.

Pre-event planning activities include, but are not limited to:

- Identifying the IC and Event Type for the incident
- Initiating pre-event system conference call(s) with all required personnel
- Activating each required section under ICS including: Operations, Logistics, Planning and Intelligence, Public Information Officer, Finance/Admin, and Liaison Officer and implementing notifications for internal personnel to the extent needed
- Reviewing the appropriate checklists, plans, and procedures
- Acquiring the estimated resource requirements necessary for the assigned event type including mutual aid requests and contingency plans if those items are unavailable
- Initiating preliminary communications to the public, Lifeline Residential Service (LRS) Customers, municipal and elected officials including required notifications to regulatory agencies (Pre-Event Reporting) if classified as an Event Type 1-3
- Mobilizing the LEOC and Region/Divisional EOCs as appropriate for the event type assigned



• Initiating notifications to external providers such as staging site property owners, suppliers, contractors, etc. where necessary

For major forecasted events, Event Types 1, 2, and 3 (such as a major hurricane), there is typically a multiple-day advance notice. In these cases, if imminent, LUMA will activate all aspects of the Plan as outlined within this ERP. Preparation for such events is supported by reviewing the H-120 Timeline checklist to ensure daily progress is met against the planned response. More problematic events are those that start or are estimated to be an Event Type 4 and escalate to an Event Type 3 or higher. This ERP allows for response to such events by a series of protocols that activate all functions under the Incident Command System.



## C. LUMA EOC Activation

The LUMA EOC operates within five (5) activation levels that increase in intensity from Level 5 to a Level 1 with a Level 1 activation being the highest and most resource intensive. These five (5) activation levels align with the five (5) LUMA event classification types found in Section V-D of this Plan. When the Event Type is determined, the EOC Activation Level is then established with recommendations from the CMO. The LEOC activation levels may increase or decrease due to the complexity of the incident. The IC determines the level of command and general staff to activate in response to the incident.

## Level 5 – Normal Operations

Daily operations are being performed across the organization. Staff perform day-to-day routine evolutions and maintain situational awareness by observing the changing and predicted weather conditions and the news for any event that may adversely affect operations.

### Level 4 – Heightened Alert

Conditions are developing (e.g., severe weather such as torrential rains or a tropical weather system) that could present a potential risk to LUMA in the near future. Therefore, a heightened level of situational awareness and monitoring is implemented with more frequent communications taking place among decision makers. Partial activation is likely with only those positions necessary, i.e., Public Information Officer (PIO), Emergency Management Officer, and Liaison Officer. Internal conference calls may be scheduled regarding preparation for a future weather event. This can also be indicative of an isolated non-weather incident at a LUMA facility or other property.

### Level 3 – High Alert

Some day-to-day tasks and operations may be suspended or redirected. Mobilization of internal resources and partial acquisition / mobilization of external resources is considered. Incident Command for the LEOC is established with necessary positions and may be dependent on the activation of and impacts to one or multiple Region and Divisional EOCs.

Institutional knowledge, system performance metric indicators and forecast confidence levels are utilized to determine a pre-event approach. Emergency response communication protocols are activated at the direction of the PIO with notifications being made to Lifeline Residential Service (LRS) Customers; Municipal, Regulatory, and Elected Officials; and LUMA staff. Pre-event Stage Reports, Restoration Stage Reports (RSRs), and Incident Action Plans (IAPs) are developed/submitted.

## Level 2 – Emergency Conditions

Emergency event conditions are imminent and may cause significant impacts to LUMA operations. If the conditions are due to a severe forecasted weather event, Region and Divisional EOCs are already activated and potentially the full ICS structure is activated at the LEOC to support response and restoration activities. Daily system wide conference calls are conducted to coordinate response activities as well as operational period briefings conducted



at the beginning of each operational period. It is likely mutual aid will be requested and agreements activated. Emergency response communication protocols are activated to include Public Service Announcements (PSAs), online Outage Center, social media, e-mail/call blast messages, etc. Government of Puerto Rico and Federal level coordination may be required with Liaisons assigned, as appropriate.

## Level 1 – Catastrophic Emergency

Emergency conditions are imminent that will likely cause or have caused a catastrophic impact. Region and Divisional EOCs are activated and the full ICS structure is activated at the LEOC to support response and restoration activities. This is a full implementation of ICS and most employees are assigned shifts and scheduled related to their ICS role.

Resources will be needed, prompting mutual aid to be requested with all available agreements activated. Daily system wide conference calls are conducted to coordinate response activities as well as operational period briefings conducted at the beginning of each operational period. All emergency response communications protocols are activated to include those listed under a Level 2 activation. Government of Puerto Rico and Federal level coordination is likely required with Liaisons assigned, as appropriate.

Advance notice may be given with a severe weather threat such as a Category 1-5 hurricane, but events such as an earthquake may immediately initiate an EOC activation to a Level 1 based on severity of the earthquake and the level of system impact.

Table 7 provides a summary of the key activities that are associated with each EOC activation level.

EOC Activation Level	Normal Operations (Level 5)	Heightened Alert (Level 4)	High Alert (Level 3)	Emergency Conditions (Level 2)	Catastrophic Emergency (Level 1)
Situational awareness of resources	Y	Y	Y	Y	Y
Activation of the ERP and Incident Command		Р	Y	Y	Y
Activation of the LEOC			Р	Y	Y
Mobilization of resources		Р	Р	Y	Y
Notifications to Stakeholders		Р	Y	Y	Y
Government of Puerto Rico and/or Federal Assistance Needed				Ρ	Y

Table 7: EOC activation level key activities

Y-Yes P-Probable



## **D. LUMA Event Classification Type**

All potential events, natural, man-made, and technological, with the potential to affect LUMA T&D System Operations are assigned a classification by the Incident Commander or designee. The IC is responsible for analyzing the severity and complexity of the incident, with the collaboration and input of the Command and General Staff. This analysis will assist in identifying resource requirements and positions needed for an EOC activation at all levels of the ERO. This analysis typically begins in the pre-event stage and continues every operational period throughout the service restoration stage for restoration events. It is during this analysis that the IC determines the Event Classification Type. These classification types are directly tied to the establishment of EOC activation levels. As such, an event classification of Type 1 will also result in the establishment of an EOC Activation Level1.

The IC may also deem it necessary to escalate or de-escalate the Event Classification Type and EOC Activation Level depending on changes in circumstances or where actual conditions differ from expected conditions. The Event Classification Type will depend upon the analysis of the expected severity and complexity of an event and drawn from the consideration of numerous factors including, but not limited to:

- Life safety
- Current and forecasted weather conditions
- Certainty and plausibility of weather forecast and scenarios
- Size of the anticipated incident and expected impacts to T&D system operations
- Anticipated type and extent of potential or known damage
- Historical experience with other events
- · Level of command anticipated or required to direct restoration efforts
- Current operational situation (number of outages, resources, supplies, etc.)
- Damage assessments
- Restoration priorities
- Forecasted or actual resource requirements
- Availability and logistical considerations of supplemental resources
- Forecasted operational tempo

Five (5) event types have been established. Types Five (5) and Four (4) are considered Non-Emergency Events and are restoration events managed as normal operations and/or an isolated event that does not necessitate the activation of the EOC unless escalation occurs.

Types One (1), Two (2), and Three (3) are Emergency Events with Type Three (3) being the less severe and Type One (1) representing catastrophic emergency conditions. They are as follows:

## Type 5: Non-Emergency Event – Normal Day to Day Operations

Level 5 events represent normal operations and are managed by the System Operations Dispatch Organization which is staffed 24/7/365. For small outages, system Operations will dispatch designated trouble resources to repair the outage. If upon arrival the Trouble Shooter determines additional resources are needed, a supervisor is assigned and will secure additional line crews from the Electric Field Operations organization.



## Type 4: Non-Emergency Event – Heightened Alert

These events typically include system events that impact one or more district. Type 4 events may be due to thunderstorms, high winds, frequent and/or severe lightning, small to moderate winter storms or unanticipated events. Typically, these events are managed by System Operations with assistance from Electric Field Operations. Control and management of the event typically remains centralized but may decentralize to one or more Emergency Operations Center(s) depending on the damage.

## Type 3: High Alert Event (Moderate Regional Event)

This type of event historically resulted in significant damage to district(s) or moderate damage to region(s). The approach is to prepare for more than one region to potentially be impacted by activating the ICS structure and the opening of one or more divisional EOCs. This type of event is coordinated locally through daily Incident Command meetings/conference calls to coordinate pre-planning activities in advance of the event, restoration activities during the event, and demobilization activities postevent.

## **Type 2: Emergency Conditions**

A Type 2 event is a severe event, which has historically resulted in significant damage to the electrical transmission and distribution system in a region(s) or could be moderate damage across the entire island. This is a full implementation of ICS and most employees are assigned shifts and scheduled related to their role in this ERP.

## Type 1: Catastrophic Emergency

A Type 1 event is a catastrophic event, historically resulting in significant damage to the electrical transmission and distribution system. Type 1 events are rare but are usually forecasted in advance of the event. This event calls for the full implementation of ICS with a LEOC activation of Level 1. All employees are assigned shifts and scheduled in relation to their role in the ERP. All Division and Regional EOCs are activated.

Additional details regarding Event Classification Types related to electrical outages can be found in Annex A--- Major Outage Restoration Annex, Section VIII.

## E. PREMB Event Classification

While LUMA maintains event classification types and EOC activation levels, PREMB also has a set of established incident levels (types) and EOC activation levels. To reduce confusion and aid in the alignment of response and restoration efforts, each EOC Activation Level and event/incident type has been aligned between LUMA and the Puerto Rico Emergency Management Bureau (PREMB) and identified in Appendix B. The scope and scale of the Government of Puerto Rico support depends on the impacts, scope, scale, and complexity of the incident. PREMB classifies events using the nomenclature 'incident level' (PREMB & DPS, 2021). PREMB's incident levels align with FEMA's and refer to the level at which PREMB employs Government of Puerto Rico resources to achieve jointly developed incident objectives.



Incident levels classify an incident based on its actual or anticipated impact, size, and complexity as well as the PREMB assistance required. The PREMB Deputy Commissioner, PREMB Commissioner, and Secretary of the Department of Public Safety coordinate with the Governor on designating incident levels and adjusting designations as the magnitude and complexity of the incident changes.

## Level III: Minor Incidents

- A disaster which, due to its severity, size, location, and actual or potential impact on public health, welfare, and infrastructure, requires a moderate amount of Government of Puerto Rico support.
- Disasters requiring maximum recovery efforts and minimal response efforts, which existing PREMB resources can meet.
- Disasters requiring coordination among the involved Government of Puerto Rico and local entities due to minimal to average levels of damage.
- PREMB assistance may be limited to the activation of only one or two ESF primary agencies.

### Level II: Moderate to Major Incidents

- A disaster which, due to its severity, size, location, and actual or potential impact on public health, welfare, and infrastructure, requires a high amount of direct Government of Puerto Rico assistance for response and recovery efforts.
- A disaster requiring elevated coordination among PREMB and whole community entities due to moderate scale and breadth of damage.
- Significant involvement of PREMB, other Government of Puerto Rico agencies, and ESF supporting agencies activated to support the EOC, and possible deployment of initial response resources are required to support requirements.

## Level I: Catastrophic Incidents

- Disasters resulting in mass casualties, extraordinary levels of damage, or disruptions that severely affect the population, infrastructure, environment, economy, public morale, and/or government functions.
- A disaster of such magnitude that the available resources in place for the response are completely overwhelmed or broken at the local, municipality, and commonwealth level.
- Due to its severity, size, location, and actual or potential impact on public health, welfare, and infrastructure, a disaster requires a great amount of direct PREMB assistance for response and recovery efforts, for which the support capabilities do not exist at any level of government.
- Requires extraordinary coordination among Federal, Government of Puerto Rico, and local entities, due to the massive levels and the breadth of the damage, the severity of the impact, and the multi-island scope of the incident.
- The major involvement of the Government of Puerto Rico, all coordinating and primary emergency support function (ESF) agencies, and possible FEMA Region II is needed to support the requirements of the affected jurisdictions.



# F. Critical Infrastructure and Facilities Restoration Prioritization

LUMA understands the challenges and potential disruption to its customers' lives resulting from electrical outages. LUMA will strive to restore power to all customers in the safest and most expedient manner possible. In support, LUMA Operations will utilize a priority matrix system, during both normal and emergency operations, which provides for the most efficient approach in restoring electrical outages. All outages are prioritized using a variety of factors including, but not limited to, community lifelines, customer type, number of affected customers, and outages involving safety conditions.

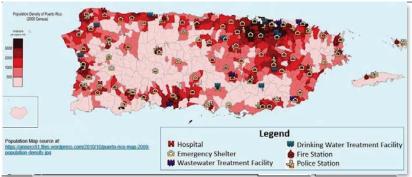
The Cybersecurity and Infrastructure Security Agency (CISA), under Presidential Policy Directive 21 (PPD-21): Critical Infrastructure Security and Resilience, the Energy Sector is identified as uniquely critical because it provides an "enabling function" across all critical infrastructure sectors. Under this guidance, LUMA has developed a hierarchy of critical infrastructure and facilities, prioritized as Level 1, 2, and 3, that has been used to categorize various facilities based on the principles of community lifelines discussed in Section IV.B.

### 1. Critical Infrastructure

Throughout Puerto Rico, there are many critical infrastructure vulnerabilities. With the loss of power to critical infrastructure such as chemical and industrial plants, sewer lines, and water treatment and distribution systems, may result in severe environmental and public health hazards to the population. For example, there are approximately 50 wastewater and 100 drinking water treatment facilities.

### 2. Critical Facilities

Per the American Hospital Directory, there are 58 non-federal, short-term, or acute care hospitals (American Hospital Directory, 2020). Of those, only one is a Level 1 trauma center. There are approximately 84 fire stations (FireCARES, 2020) and 13 jurisdictional regions in the Puerto Rico Police Bureau covering the entire Island (United States, 2011). The FEMA Shelter Inventory Map identifies 452 shelters across the 78 municipalities in Puerto Rico. Figure 8 depicts a generalized map of this infrastructure.



density in Puerto Rico (Source: Report: Build Back Better: Reimagining and Strengthening the Power Grid of Puerto Rico)



### a) Level 1

Critical infrastructure and facilities identified as a Level 1 facility provide services that are *critical* to the health and safety of the public and are tied to at least one of the five critical community lifelines. These facilities include, but are not limited to the following:

- Hospitals and Emergency Medical Facilities
- Emergency Shelters, Cooling Centers, and Rescue Facilities
- Emergency Management Offices and Emergency Operations Centers
- Water Pumping/Lift Stations and Wastewater Treatment Plants
- Public Safety Entities: Fire, Police, and Paramedics
- Critical Utility and Communications Facilities
- Fuel Transfer and Fuel Loading Facilities (ports)
- Mass Transit (tunnels, ferry terminals, major rail facilities/rectifier stations)
- Airports
- Military Bases
- Critical Flood Control Structures

#### b) Level 2

Critical infrastructure and facilities identified as a Level 2 facility provide *significant* public services and may include some of the same type of facilities described in Level 1 depending on the event type. These are considered less critical by government agencies and include, but are not limited to the following:

- Nursing Homes and Dialysis Centers
- Facilities to support other critical government functions
- Prisons and Correctional Facilities
- Communications (radio, TV, etc.)

#### c) Level 3

Critical infrastructure and facilities identified as a Level 3 facility provide *some* public services and may include some of the same type of facilities described in Level 2 depending on the event type. They include, but are not limited to the following:

- High-Rise Residential Buildings
- Customers providing key products and services (food warehouse)
- Managed Accounts, Large Employers, and Other Key Customers
- Other Government Buildings, Schools, and Colleges

## 3. Restoration Prioritization

Outages are prioritized by considerations of safety conditions, type and amount of damages to the system, critical community lifelines, customer type, and the number of affected customers. The designation of critical infrastructure or facilities within level 1, 2, or 3, however, does not guarantee or prioritize their restoration after a major event. SERTs will address emergency and life-threatening conditions such as public safety hazards or downed wires



reported as a priority. Restorations will occur in accordance with the LUMA Performance Metrics, found in Attachment 3 of Annex A. LUMA will make prudent decisions that have the greatest gain for the overall T&D System stability and the greatest benefit for all customers.

# **VI.** Organization and Assignment of Responsibilities

## A. Emergency Response Organization

The LUMA Emergency Response Organization (ERO) is designed to enable effective and efficient emergency management and coordination that is both internal and external to LUMA Energy through a flexible and standardized management structure that is scalable enabling its use for all emergencies from day-to-day operations to a large-scale disaster. The ERO required to implement the emergency procedures is specified by the organizational chart included in Appendix A. The ERO is aligned with NIMS and utilizes an ICS structure. The utilization of ICS establishes lines of supervisory authority and formal reporting relationships that define clear lines of communications between different functional groups. This approach results in a reasonable span of control within each group of the operation.

Immediately upon declaration of an emergency, the required Emergency Operations Centers (EOCs) (i.e., divisions) shall be activated at the request of the incident commander at a minimum. At times, it may be desirable to staff the EOC(s) and place other personnel on stand-by prior to the actual event when possible. The number of EOC personnel and mobilized resources will be dependent upon the size, scale, and complexity of the emergency event in accordance with the LUMA Performance Metrics, found in Attachment 3 of Annex A. There are three defined levels to the ERO. They are Strategic, Operational, and Tactical and can be defined as:

- **Strategic Level**: Provides LUMA's strategic guidance for response to EOC staff as the LUMA Crisis Management Committee through the EOC Liaison. The strategic level does not direct the emergency response or tactical operations.
- **Operational Level**: Develops LUMA's response to the emergency (incident action planning) and oversees the implementation of the IAP. This group forms the LUMA Emergency Operations Center (LEOC) staff and can include the Regional EOCs, when activated.
- **Tactical Level**: Implements LUMA's response to the emergency, is composed of Divisional EOCs, and reports to the Region EOC, when activated, and/or the LEOC. This group is composed of the SERTs, damage assessment teams, and others.

## **B.** Assignment of Responsibility

The LUMA ERO Organizational charts can be found in Appendix A relative to the positions listed below.

### 1. LUMA Crisis Management Committee

The LUMA Crisis Management Committee provides strategic direction to the LEOC staff during response and restoration activities. It is composed of the most senior level executives and is chaired by the CEO. The Crisis Management Committee consists of the following members:



Crisis Management Committee Chair (CEO/President) Chief Financial Officer Chief Information Officer VP – Regulatory Senior Director – Customer Experience VP – Utility Transformation Senior VP – Capital Programs

VP-HSEQ VP-Operations Chief Corporate Services Officer Chief People Officer

### 2. Command Staff

The Command Staff are led by the Incident Commander and includes the following positions:

- Incident Commander (IC)
- Deputy IC
- Emergency Management Officer
- Liaison Officer (LNO)
  - PREMB Liaison Officer (PLNO)
  - PREB and P3A Liaison Officer (P3LNO)
  - PREPA Generations Liaison Officer
- Public Information Officer (PIO)
  - Digital Communications Specialist
  - Customer Relations Specialist
  - Employee Communications Specialist
- EOC Manager(EOCM)
- Safety Officer (SOFR)
- Section Controller (CONT)

#### a) Incident Commander

The IC is responsible for directing and coordinating all aspects of the emergency response effort. This role's priorities are determined by the extent, size, duration, and complexity of the incident, as well as the availability of resources. The IC may determine that an emergency condition exists for the system or a division and invoke scaled response and recovery actions, as needed. This determination allows expeditious resource procurement and efficient allocation of existing assets.

The primary responsibilities of the IC include, but are not limited to:

- Estimate the event type associated with the incident and level of staffing needed in the LEOC.
- Activate the ERO and LEOC, as appropriate for the event level.
- ERP activation, as necessary.
- Utilize information and damage assessments.
- Determine the number of resources required to respond to an event including internal, external, contract, mutual aid etc.; and direct efforts to obtain the required number of resources throughout the event and allocating available resources on a system-wide basis.



- Ensure emergency communication protocols are implemented.
- Overseeing LEOC support activities. This may include routine coordination conference calls with the command and general staff chief positions, impacted Branch Directors, and municipal emergency management officials.
- Implement strategic objectives as instructed by the LEOC Crisis Management Committee and provide restoration response status information to senior management and the LEOC.
- Identify and mitigate adverse customer, regulatory, or other constituent sentiment and communicate resolution plans to the LEOC.
- Implement the ERP demobilization process including the structured release of resources.
- Implement post-event review processes including any post-event Municipal Official outreach programs and the creation of after-action reports and lessons learned.

### *b) Deputy Incident Commander*

The IC may have a deputy, who could be a LUMA employee, or from an assisting organization. Deputies may also be used at section and branch levels of the ICS organization. Deputies must have the same qualifications as the person for whom they work, as they must be ready to take over that position at any time. Duties include:

- Assess the situation and/or obtain a briefing from the prior Incident Commander.
- Determine Incident Objectives and strategy.
- Establish the immediate priorities.

### *c) Emergency Management Officer*

The Emergency Management Officer is responsible for informing the IC of any event that may have a negative impact to the LUMA ERO during a response. The Emergency Management Officer will assist in the necessary pre-mobilization or mobilization efforts and will assist in the implementation of the appropriate ICS structure and the ERP, per the event classification type. The Emergency Management Officer may also contact the Chief People Officer as needed to assist in mobilization efforts. Other responsibilities of the Emergency Management Officer include, but are not limited to:

- Support use of ICS as the sole management system during emergency response events.
- Provide resources, advice, and counsel, as necessary.
- Host pre-mobilization and subsequent status calls as needed.
- Oversee mobilization of ICS organization.
- Host CMO calls as needed.
- Support demobilization efforts and communication of demobilization.



Notify respective Branch Directors of any Regulatory requests / reporting requirements.

### d) Liaison Officer

The Liaison Officer (LNO) serves as the primary point of contact for external representatives such as regional, Government of Puerto Rico, and/or federal agencies in accordance with the LUMA Performance Metrics, found in Attachment 3 of Annex A. The LNO coordinates the assignment of LUMA personnel to government agencies' EOCs, as requested, and coordinates response activities and support with other government response agencies. Other responsibilities of the LNO include, but are not limited to:

- Periodic maintenance of contact lists which include:
  - $\circ$  critical facilities
  - $\circ \quad \text{local elected officials} \\$
  - o local emergency management and response personnel
  - P3A, PREMB and Energy Bureau personnel
- Lists are maintained through the effective usage of a variety of computer software applications including Outlook, SharePoint, databases, spreadsheets, and others.
- Work with Municipal Officials from each community to share information, including identification of community restoration priorities.
- Ensure unity of message between LUMA and municipal government and nongovernment organizations.

The LNO oversees the following positions when activated:

- PREMB Liaison Officer (PLNO)
- PREB and P3A Liaison Officer (P3LNO)
- PREPA Generation Liaison Officer

### e) Public Information Officer

The Public Information Officer (PIO) is responsible for the management of all communications regarding incident information. Incident information such as customer interruptions, resource acquisitions, system damage, and restoration progress will be managed in accordance with the communication protocols established by the LUMA Executive Team. The PIO and staff have overall responsibility for crafting response information to be disseminated to external and internal stakeholders upon approval by the IC including:

- Media Outlets
- Employees
- Customers
- Municipal Officials
- Regulatory
- Governor's Office



• Puerto Rico Emergency Management Bureau

The PIO oversees the following positions when activated:

- Digital Communications Specialist
  - Provides multiple means of receiving response information for employees, customers, media, and other key stakeholders.
    - Update the LUMA website with appropriate information related to the event.
    - Distribute appropriate safety, preparedness and restoration information via various social media outlets as appropriate.
    - Monitor social media outlets and respond to inquiries.
    - Provide updates related to digital communication channels to the PIO as needed.
- Customer Relations Specialist
  - Contact Center POC at LEOC
    - Ensuring the Customer Service Center is adequately staffed for the expected emergency and staffing plans are made to ensure proper customer service throughout the event (24/7).
    - Ensuring systems and applications are in good working order and report any issues to IT.
    - Receive information from the PIO and Communications team on restoration efforts to provide for customers.
    - Disseminating accurate, timely information to the CSRs and customer service staff.
    - Ensure advanced notice to LRS Customers are made to proactively notify them of an expected outage, (if known).
- Employee Communications Specialist
  - Provide daily updates to LUMA employees through emails and postings.
    - Aids the PIO in crafting employee messages and distributing approved materials to employees at appropriate times.
    - Responding to employee inquiries for information related to the event.
    - Provide updates to the PIO regarding employee issues as appropriate.

Other responsibilities of the PIO include, but are not limited to:

- Ensure the maintenance of contact lists including print and electronic media contacts. Lists are maintained through the effective usage of a variety of computer software applications including databases, spreadsheets, and others.
- Ensure customer outage estimated times of restoration (ETRs) are broadcasted across all available LUMA platforms.
- Ensure unity of message to all stakeholders.
- Provide employees with timely, accurate information to support situational awareness.



- Develop accurate, accessible, and timely information for use in press/media briefings.
- Determine any limits on information releases according to direction from the IC.
- Obtain the IC's approval of news releases.
- Conduct periodic media briefings and/or disseminate news releases to media outlets.
- Arrange for tours and other interviews or briefings that may be required.
- Monitor and forward media information that may be useful to incident planning.
- Maintain current information, summaries, and/or displays on the incident.
- Make information about the incident available to incident personnel.
- Ensure that all subordinate positions execute their specific duties and responsibilities.

### f) EOC Manager

The EOC Manager is responsible for the management of the EOC facility and the EOC Team. The EOC Manager is also responsible for ensuring the Situation Report or Senior Leadership Brief is completed at regular intervals and contains timely and accurate information. The EOC Manager assists LEOC staff with WebEOC and any other responsibilities as requested by the IC. Translation coordination will be facilitated by the EOC Manager when necessary.

### g) Safety Officer

The Safety Officer (SOFR) is responsible for coordinating the appropriate response to address work-related health and safety issues for all personnel responding to an emergency including external contractors. All industrial-related injuries and illnesses must be reported in accordance with LUMA's safety procedures, which contain instructions for completing documentation associated with injuries and illnesses arising during work-related activities.

The primary responsibilities of the SOFR include, but are not limited to:

- Support the mitigation of hazardous situations as identified.
- Exercise emergency authority to stop and prevent unsafe acts.
- Communicate with employees and contractors about responsibility and exercising emergency authority to prevent or stop unsafe acts when immediate action is required.
- Review the IAP for safety implications and provide safety messaging for inclusion in the IAP.
- Assign staff assistants qualified to evaluate special hazards.
- Ensure all applicable workplace safety rules and policies complied with during the restoration effort.
- Recommends measures for assuring employee safety, public safety, and the protection of LUMA employees.



- Allocates local Safety Health and Environmental personnel to affected branches.
- Oversee and ensure that an initial safety briefing is conducted with all arriving mutual aid and contractor crews and provide safety briefing documents each day during the restoration process for all LUMA employees and mutual aid or contractors.
- Ensure prompt investigations occur following a significant safetynear-miss or actual event.
- Notify the IC of any significant events or conditions related to worker health and safety.
- Additional responsibilities as assigned by the LEOC IC.

### *h)* Section Controller

During LEOC activations, the Section Controller provides administrative assistance and support to the IC as needed. The Section Controller also serves as the scribe for the Command Staff and is responsible for documenting section activities and other duties as assigned by the IC.

### 3. General Staff Overview

The General Staff represents and is responsible for the key functional aspects of the Incident Command structure organized into functional Sections. Each of the following Sections is led by a Section Chief who serves as the key position responsible for thatfunction:

- Operations
- T&D System Operations
- Planning and Intelligence
- Logistics, and Finance/ Administration

General guidelines related to General Staff key positions include the following:

- Members of the General Staff report directly to the IC. If a Section Chief position is not activated, the IC has responsibility for that function.
- Only one person is designated as Section Chief for each Section.
- Deputy positions are established for each of the Section Chief positions. Deputies are individuals fully qualified to fill the primary position. Deputy Section Chiefs may be assigned supervisory responsibility for specific Branches/Divisions/Groups or Units within their Section.
- Section Chiefs may exchange informal information with any person within the organization, however Task Assignment, Resource Requests, and other formal communication takes place through the formal chain of command.

## 4. General Staff – Operations Section

The Operations Section is responsible for directing the response and restoration activities following an emergency event. The Section is led by the Operations Section Chief and is comprised of the following positions:



- Operations Section Chief (OSC)
- Deputy Operations Section Chief
- Damage Assessment Unit Leader (DAL)
- Debris Management Unit Leader (DML)
- Medical Unit Leader (MEDL)
- West Division Branch Director(Regional)
- East Division Branch Director (Regional)
- T&D System Operations Branch Director
- Site Safety Branch Director
- Priority Restoration Group (PRG) Branch Director
- System Emergency Restoration Team (SERT) Chief
- Section Controller

The Operations section manages field operations required to resolve problems arising from an events' impact or emergency incident including, but not limited to:

- Dispatching work to crews and tracking crew locations.
- Distributing tools and equipment.
- Coordinating of pole sets.
- Directing and managing wire down activities.
- Track reported wires down and dispatching appropriate resources to remedy or stand by to make the area safe.
- Create achievable restoration objectives.
- Ensure outages are restored within the projected global ETR and communicated, as required.
- Assist in developing a Regional IAP.
- Coordinate with the Planning and Intelligence Section for adequate resource and restoration monitoring.
- Ensure the PSC and LSC are aware of meals and lodging needs.

### a) Operations Section Chief

The Operations Section Chief (OSC) is responsible for overseeing the response to the event, making the necessary repairs to the system, and for managing all tactical operations to achieve that objective, with guidance from the IAP. Major responsibilities of the OSC are to:

- Assure safety of tactical operations.
- Develop and supervise the operations portion of the IAP.
- Direct and manage tactical restoration operations.
- Request additional resources to support tactical operations.
- Approve release of resources from active operational assignments.
- Initiate or approve changes to the IAP regarding operational tactics.
- Maintain close contact with Incident Commander and subordinate Operations personnel.
- Ensure the positions within the Section execute their position-specific duties and responsibilities.



### b) Deputy Operations Section Chief

The Deputy Operations Section Chief should have the same qualifications as the Operations Section Chief (OSC) and shall:

- Be prepared to assume the role of OSC.
- Assist in maintaining mission flow and documentation.
- Keep mission tracking systems updated and accurate.

#### c) Damage Assessment Unit Leader

The Damage Assessment Unit Leader (DAL) is responsible for ensuring the detailed damage assessment from the regions is compiled to determine the extent of damage to the distribution system and to expedite the restoration of service to LUMA customers in accordance with the LUMA Performance Metrics, found in Attachment 3 of Annex A.

The DAL also uses damage assessment information to estimate the ETR in accordance with the LUMA Performance Metrics, and the amount of resources, materials, and equipment needed to repair the system. The DAL works closely with the Operations Section Chief to develop and distribute damage assessment summaries and the ETR. The primary responsibilities of this position include, but are not limited to:

- Initiate and monitors progress of damage assessment teams.
- Receives resource information from Logistics to determine the amount of resources including damage assessors available for the event.
- Discuss damage assessment, projected ETR's, and projected number of restoration crew members, contractors, resources required based on damage assessment.
- Compile damage assessment information into a system damage assessment spreadsheet to assess and determine the extent of damage to the system across impacted regions and to develop ETRs, materials, equipment, and resources and submit to the OSC.
- Develop an ETR between 24 and no later than 48 hours after the storms passage based on damage assessment, resources, and number of crews available and submit for approval to the Planning Section Chief for use in the IAP.
- Participate in post-emergency reviews to identify lessons learned, as instructed.
- Provide documentation to the Documentation Unit Leader.
- Ensure documentation is submitted or stored appropriately and provide additional information as requested to aid in the development of the After-Action Report (AAR).



### d) Debris Management Unit Leader

The Debris Management Unit Leader (DML) is responsible for leading the LUMA disaster debris management system that is a collection of personnel, facilities, technical expertise, and material resources which are designated for use in the clearance, removal, transport, sorting, storage, recycling, and ultimate disposal of disaster debris.

The primary responsibilities of this position include, but are not limited to:

- Work with selected debris removal contractors, designated local (public and nongovernmental) support agencies and organizations, and involved state support agencies, (as applicable).
- Debris Management Team for each disaster will be determined by Incident Commander and/or Operations Section Chief, based on the disaster conditions and the anticipated scope and magnitude of the debris management effort.
- Assist in disaster debris management needs.
- Provide for the overall management and coordination of the debris management operation.
- Provide/coordinate resource support to the debris management operation (personnel, equipment, materials, vehicles, facilities, communications).
- Provide technical expertise in all facets of debris management operations.
- Coordinate with contractors, federal and state agencies, nongovernmental organizations, and tribal governments (as applicable).
- Assist in the identification, establishment, operation, and closeout of required debris management support facilities.
- Monitor and track the activities and progression of the debris management operation.
- Establish and manage a system for receiving and addressing inquiries from the public, unsolicited contractors, etc.
- Provide operation-specific information for required reports, briefings, media releases, etc.

### e) Medical Unit Leader (MEDL)

The Medical Unit Leader (MEDL) is responsible for ensuring occupational health of all incident personnel, including planning for and coordinating incident emergency response. Incident emergency response often involves MEDL coordination of patient evacuations/extractions from remote areas requiring good knowledge of available resources and their capability. The MEDL reports to the Logistics Section Chief (LSC) and works in the Logistics functional area.

The primary responsibilities of this position include, but are not limited to:

- Report to LSC for situation briefing.
- Determine level of medical services required and coordinate activities of medical personnel and auxiliary certified industrial first-aid attendants.



- Liaise with Safety Officer to review the Medical Plan and its inclusion into the overall safety plan.
- Prepare Medical Emergency Plan (ICS Form 206) and activate Medical Unit.
- Determine and notify nearest off-site hospital facilities.
- Arrange for ambulance services and establishment of a field medical station.
- Establish and verify emergency medical transportation and communications procedures.
- Inform unit leaders and supervisors of medical facilities and procedures.
- Respond to requests for medical aid, medical transportation, and medical supplies.
- Establish record keeping system for recording accidents and illness occurrences, inventory of supplies, key contacts and phone numbers, etc.
- Address medical needs for extended and/or escalated field response.

### *f)* West Division Branch Director

The West Division Branch Director is responsible for overseeing the response to the event within their region and making the necessary repairs to the system, and for managing all tactical operations and resources to achieve that objective, with guidance from the IAP.

Major responsibilities of the West Division Branch Director are to:

- Manage Regional EOC.
- Oversees the SERT Chief and team.
- Assure safety of tactical operations.
- Develop and supervise the operations portion of the IAP.
- Direct and manage tactical restoration operations.
- Request additional resources to support tactical operations.
- Approve release of resources from active operational assignments.
- Initiate or approve changes to the IAP regarding operational tactics.
- Maintain close contact with Incident Commander and Operations Section Chief in LEOC.
- Provide updates to the Operations Chief and/or Deputy Chief on regional operations at regular intervals.
- Ensure the positions within the Section execute their position-specific duties and responsibilities.

### g) East Division Branch Director

The East Division Branch Director is responsible for overseeing the response to the event within their region, making necessary repairs to the system, and managing all tactical operations and resources to achieve incident objectives with guidance from the IAP.

Major responsibilities of the East Division Branch Director are to:

• Manage Regional EOC.



- Oversees the SERT Chief and team.
- Assure safety of tactical operations.
- Develop and supervise the operations portion of the IAP.
- Direct and manage tactical restoration operations.
- Request additional resources to support tactical operations.
- Approve release of resources from active operational assignments.
- Initiate or approve changes to the IAP regarding operational tactics.
- Maintain close contact with Incident Commander and Operations Section Chief in LEOC.
- Provide updates to the Operations Chief and/or Deputy Chief on regional operations at regular intervals.
- Ensure the positions within the Section execute their position-specific duties and responsibilities.

#### h) T&D System Operations Branch Director

T&D System Operations Branch Director is responsible for the safe and efficient operation of the Transmission and Distribution Grid. Through the utilization of real-time SCADA, Generation inputs and line capacities, the system operations team will control and direct all the system activities to ensure a stable and functional grid is maintained across the island(s).

The critical business function of the System Operations Center is the real time operation of the BES (Bulk Electric System) and Non-BES assets operated by LUMA. They direct all operations regarding transmission and distribution of the power grid and primarily consists of Dispatch Control Center functions that manage the real time operations of LUMA's BES. The control room monitors, and addresses information received to conduct planned or unplanned operational requirements of the system. At the direction of the T&D System Operations Branch Director, the dispatch control center will follow specific procedures including those for emergency response execution and black-start operations as necessary and in accordance with the System Operation Principles.

- Control what comes on or off the system from a Generation, substation and line perspective.
- Direct all operational request and requirements to field personnel.
- Isolate the grid as necessary during system constraints or lack of capacity
- Provide field resourcing needs to planning and intelligence teams.
- Provide IC and LEOC awareness of overall system capacity loading, issues and priorities for the planning periods.
- Provide restoration priorities from a system perspective to the OSC.
- Provide information to calculate ETRs as system conditions and status changes.



### *i)* Site Safety Branch Director

The Site Safety Branch Director is responsible for developing and recommending measures for assuring employee and public health and safety, and to assess and/or anticipate hazardous and unsafe situations. The EH&S Officer oversees the response to safety and environmental concerns and monitors LUMA crews for compliance with established safety and environmental procedures in accordance with the LUMA Performance Metrics, found in Attachment 3 of Annex A.

Business and operational decisions throughout LUMA are to incorporate consideration of environmental, health and safety rules, policies and practices. In order to achieve these goals, all LUMA employees are asked to accept a personal obligation to know the corporate environmental, health and safety requirements that apply to their assigned responsibilities, and to use this information in planning and completing their work.

The primary responsibilities of this position include, but are not limited to:

- Ensure site safety objectives are met and adequate resources provided in response to updates/notifications from the LEOC.
- Provide advice and on environmental and safety issues.
- Develop measures to help assure public / personnel safety and effectively assess hazardous and unsafe situations.
- Direct and/or coordinate investigations as required in response to field accidents/injuries.
- Support and provide adequate field staffing to support event.

#### *j) Priority Restoration Group Branch Director*

The Priority Restoration Group (PRG) Branch Director is primarily responsible for the priority restoration of electrical service. The PRG will operate in a centralized or decentralized environment as required. The PRG will utilize the Outage Management System (OMS), STORMs, and system control centers to direct the activities of the PRG.

- Schedule crews according to predetermined shifts.
- Disseminate dispatch instructions to crews.
- Conduct close-out of STORMs and OMS tickets with crews to receive reports on the nature of the work completed regardless of manner of dispatch.
- Conduct follow-up phone calls and/or emails when work is completed including notification to the Customer Experience Team as needed, Community Affairs, Regional and Municipal agencies.
- Maintain communications with an assigned contact in the LEOC to address unique or emergency situations.
- Work with Operations to complete the training of PRG line crews and provide training updates as needed.



### k) Aviation Safety Officer

The Aviation Safety Officer is primarily responsible for implementing and coordinating safety and environmental programs and ensures compliance with required regulations, procedures, and policies with primary focus on aviation. The Aviation Safety Officer ensures responders and the public are properly safeguarded from the hazards of the aviation response to an incident and supervises and executes all aviation safety functions in support of the incident.

The primary responsibilities of this position include, but are not limited to:

- Ensure aviation safety objectives are met and adequate resources provided in response to updates/notifications from the LEOC.
- Provide advice on environmental and aviation safety issues.
- Develop measures to help assure public / personnel safety and effectively assess hazardous and unsafe situations.
- Direct and/or coordinate investigations as required in response to aviation accidents/injuries.

### *I)* System Emergency Restoration Team (SERT) Chief

The System Emergency Restoration Team Chief, a function of the Operations Section, will carry out all tactical activities to restore operations impacted by the incident. The Chief will be activated at the discretion of the Region Operations Division Commander or the overall LUMA Incident Commander.

- Ensures safety protocols and procedures are utilized.
- Obtain briefing and assigned prioritized objectives from the Regional Operations Division Commander.
- Obtain operational variances that may apply during the event (i.e. Dedicated phone lines for customers).
- Brief team on assigned incident objectives.
- Explain communication expectations.
- Communicate accomplishments, challenges, objective status and resourcing requirements.
- Lead the execution of IAP objectives for the group.
- Assign restoration work assignment to the restoration field crews/crew guides.
- Ensure that the team members have required documents (i.e. Maps, system contingency plans, contact numbers for team, staging areas).
- Dispatch restoration crews.
- Utilize the Restoration Priority Matrix.
- Record information of completed assignments.
- Provide updates to Regional Operations Division Commander as required.



### *m)* Section Controller

Section Controller is a member of the Operations Section and documents EOC activities and serves as a scribe to assigned EOC staff. The Section Controller documents all activities and records information for the area assigned. Maintains a complete and accurate record of all events and key decisions that occur during and after the incident. Such records will be written and may be documented in map form. The Operations Section Controller will coordinate with other Section Controllers as necessary to ensure the effective use of SharePoint or other information sharing systems used.

## 5. General Staff – Logistics Section

The Logistics Section provides the logistical and field support required in each affected branch or division to enable Operations personnel the ability to focus on the restoration of services. The Logistics Section is responsible for the coordination of logistical planning and logistical response activities. The Logistics Section is led by the Logistics Section Chief and is comprised of the following positions:

- Logistics Section Chief (LSC)
- Deputy Logistics Section Chief
- Supply Unit Leader (SUPL)
- Resources Unit Leader (RESL)
- Mutual Aid Unit Leader (MAA)
- Information Technology Unit Leader (IT)
- Transportation/Fleet Unit Leader (TRUL)
- Food/Lodging Unit Leader (FLUL)
- Facilities Unit Leader(FUL)
- Corporate Security Unit Leader (CSL)
- Donations/Volunteer Management Unit Leader (DVML)
- Section Controller

The main responsibilities for the Logistics Section include, but are not limited to:

- Acquire any outside resources including line, tree, damage assessment, support, transmission, and other crews as requested by the PSC, as soon as possible.
- Ensure all acquired resources have adequate lodging, meals, materials, and transportation as requested.
- Establish and operate staging areas as determined by the IC and ensure site has adequate capabilities.
- Ensure regional stockrooms and facilities are staffed with Regional logistics personnel.
- Acquire all materials as requested and monitoring the Materials Management System (MMS) to order or re-stock materials.
- Establish the administration and mobilization of vendor contracts related to supplies and services (i.e. on-site fuel and stock delivery, janitorial/sanitary facility service).
- Develop and manage transportation requirements including acquiring additional vehicles as needed.



- Coordinate, acquire, and deploy mobile generators and other specialized equipment, as requested.
- Ensure the advanced planning and securing of critical resources and vendors.
- Develop, coordinate, and manage physical security requirements with the Puerto Rico Police Bureau and the respective municipal police commissioners.

### a) Logistics Section Chief

The Logistics Section Chief (LSC) provides all incident resources to support the tactical execution of incident objectives. The LSC also provides all facilities, transportation, supplies, equipment maintenance, and fueling for incident personnel, and all off-site resources.

The primary responsibilities of the LSC include, but are not limited to:

- Ensure the maintenance of contact lists of mutual aid companies and contractors.
- Maintain contact lists of vendors, suppliers, contractors, hotels, caterers and other who provide materials and support services through the Logistics Section.
- Coordinate logistics activities across multiple regions and divisions.
- Coordinate the support of facilities, services, and materials in support of system restoration activities.
- Coordinate and directs staging site operations.
- Identify and estimate service and support requirements for planned and expected operations.
- Review requests for additional materials/fleet/staging site resources with the LEOCIC.
- Prepare and review applicable portions of the IAP and reviews proposed tactics for the next operational period(s) at planning meetings.
- When the LEOC is activated, activates the Supply Unit to check the availability of resources and arranges for delivery of necessary supplies.
- Provide site security to ERP-related facilities during emergency event response.
- Ensure that the positions within the Section execute their specific duties and responsibilities.
- Oversee demobilization of the Logistics Section and associated resources.
- Undertake additional responsibilities as assigned by the LEOC Incident Commander.

#### b) Deputy Logistics Section Chief

The Deputy Logistics Section Chief should have the same qualifications as the Logistics Section Chief (LSC) and shall:

- Be prepared to assume the role of LSC.
- Assist in maintaining mission flow and documentation.
- Keep mission tracking systems updated and accurate.



### c) Supply Unit Leader

The Supply Unit Leader (SUPL) is responsible for managing, receiving, and distributing resources to include personnel, equipment, and supplies. The SUPL reports to the Logistics Section Chief (LSC) and works in the Logistics functional area.

The primary responsibilities of this position include, but are not limited to:

- Track the delivery of incident related resources and supplies.
- Maintain an inventory of equipment and supplies.
- Anticipate resource and supply needs.
- Determine the type and amount of resources to order.
- Coordinate contracts and resource orders with the Finance Section.
- Coordinate the return of reusable resources to serviceable condition.
- Participate in Logistics Section planning activities.
- Liaise with Staging Area Manager to maintain minimum resource requirements.
- Receive and respond to requests for personnel, supplies, and equipment.

### d) Resources Unit Leader

The Resources Unit Leader (RESL) is responsible for establishing all incident checkin activities, preparing resource status information; maintaining displays, charts and lists that reflect the current status and location of resources, transportation, and support vehicles; and maintaining a master check-in list of resources assigned to the incident, including personnel and equipment. These resources may be LUMAowned, contracted, rented, or mutual aid assets.

- Assemble resource display materials.
- Assign duties to resource unit personnel.
- Establish check-in function at incident locations.
- Establish and maintain a resource tracking system.
- Establish the command post display on team organization and resources allocated based on incident briefing form (ICS Form 201).
- Confirm dispatch and estimated time of arrival of response personnel.
- Gather, post, and maintain incident resource status, as well as status of transportation and support vehicles and personnel.
- Maintain master roster of all resources checked in at the incident.
- Prepare organization assignment list (ICS Form 203) and organization chart (ICS form 207).
- Prepare appropriate parts of division assignments lists (ICS form 204).
- Provide resource summary information.
- Coordinate the demobilization of resources that are no longer needed, and document when each resource is demobilized.



### e) Mutual Aid Unit Leader

The Mutual Aid Unit Leader (MAA) is responsible for utilizing the mutual aid agreements to benefit the response to and restoration of the transmission and distribution system. Electric utilities affected by significant outages frequently call on other utilities, pursuant to mutual assistance agreements, for assistance to help expedite response and restoration. Mutual aid assistance may be in the form of personnel, supplies and/or equipment and may be required to mitigate, repair, or restore the system to normal operations. Mutual aid assistance either will be furnished by LUMA or requested by LUMA.

- Assign a crew guide to the mutual aid crews.
- Provide the roster of crewing to the SERT UnitLeader.
- Verify personnel and equipment on property; coordinate with the Logistics Section to establish lodging, meals, and transportation.
- Coordinate with EH&S to conduct a safety orientation.

## *f)* Information Technology Unit Leader

The Information Technology Unit (IT) is responsible for continuously assessing the event for IT related logistical needs and obtain and allocate resources as required to meet the demands of the event.

The primary responsibilities of this position include, but are not limited to:

- Ensure equipment within the LEOC is operational. If repairs or maintenance is required, notify the IC.
- Notify the IC of any abnormal conditions in the system.
- Ensure spare cell phones for distribution are available.
- Ensure electronic transmission devices are available for use, printers, faxes, etc.
- Maintain voice and data communications system throughout the event.
- Contact critical communications and IT vendors to put them on advance notice of an impending action.
- Provide maintenance on company provided equipment, as requested.
- Dispatch IT Reps to locations to respond to IT issues.

#### g) Transportation/Fleet Unit Leader (TRUL)

The Transportation/Fleet Unit is responsible for coordinating the transportation of emergency personnel and resources by all available means, coordinating all public transportation resources, coordinating fleet usage and upkeep, and coordinating the emergency routes with the Operations Section. The Transportation/Fleet Unit reports to the Logistics Section Chief (LSC) and works in the Logistics functional area.



- Plan, staff, and manage the Transportation/Fleet Unit to meet incident needs safely.
- Coordinate with the Logistics Section and other sections to help meet overall incident objectives.
- Manage support for out-of-service resources; transportation for personnel, supplies, food, and equipment; fueling, service, maintenance, and repair for vehicles and other ground support equipment; and development and implementation of the incident transportation plan.
- Establish or transition into a unit under the Logistics Section.
- Configure unit with personnel to support operations.
- Provide road closure and traffic light outage information to the LEOC and ensure that it is displayed in the LEOC.
- Ensure unit position logs are maintained.
- Identify issues, resource needs, and shortfalls for the next operational period.

### *h) Food/Lodging Unit Leader*

The Food/Lodging Unit Leader is responsible for managing the Food/Lodging Unit for emergency response and disaster response and relief personnel. The Food/Lodging Unit Leader reports to the Logistics Section Chief and works in the Logistics functional area.

- Coordinate with the operational groups the requirements for lodging and meal resources for LUMA and mutual aid resources.
- Maintain a listing of food and lodging resource locations and establish meal plan with foodvendors.
- Establish communications with hotel vendors to identify availability of hotel rooms across impacted region(s).
- Disseminate lodging requirements to staff and monitor for requirements to be satisfied.
- Document number of rooms reserved, occupied and vacant by day for each hotel being used.
- Release rooms as required.
- Document all requirements, decisions, issues, and email logs.
- Provide summary to Logistics Section Chief daily per operational period.
- Coordinate feeding response personnel using field kitchens, contracted catering, and other available resources.
- Determine feeding needs at all incident facilities, including menu plans, facilities for food preparation and serving, potable water, and maintenance of the food service areas.
- Ensure staff take appropriate health and safety measures during food preparation and service.
- Keep inventory of food and monitors food orders.



• Establish or transition into a unit under the Logistics Section.

#### *i)* Facilities Unit Leader

The Facilities Unit Leader (FACL) is responsible for the maintenance and operation of all LUMA buildings, which are occupied during the emergency, to provide rest and sanitation facilities for incident personnel, and to manage base and camp operations. The Facilities Unit reports to the Logistics Section Chief (LSC) and works in the Logistics functional area.

The primary responsibilities of this position include, but are not limited to:

- Participate in Logistics Section planning activities.
- Determine requirements for each facility to be established, including the command post.
- Prepare and notify unit leaders of layouts of incident facilities
- Activate incident facilities.
- Provide base and campmanagers.
- Obtain personnel to operate facilities.
- Provide rest facilities.
- Provide facility maintenance services sanitation, lighting, and cleanup.
- Demobilize base and camp facilities.

## *j)* Corporate Security Unit Leader

The Corporate Security Unit Leader (CSL) is responsible for providing security for all LUMA properties and assets and for providing a safe and secure environment for all employees and contractors during emergency response efforts.

The primary responsibilities of this position include, but are not limited to:

- Provide management of contract security guard service.
- Provide coverage as needed at gate locations, equipment, staging areas, and motel/hotel parking areas for Line and Tree contractors, vehicles, and equipment.
- Establish and maintain a direct line of communication with local law enforcement entities to provide convoy escorts, advise on traffic concerns, and provide roadside safety details asneeded.

#### *k)* Donations/Volunteer Management Unit Leader

The Donations/Volunteer Management Unit is responsible for coordinating the establishment of a formal volunteer reception process and ensuring all volunteers are officially registered. Donations/Volunteer Management Unit is also responsible for coordinating incoming donations from the public and organizations, both monetary and physical.



- Identify a location to establish a Volunteer Reception Center to receive volunteers in an organized manner.
- Ensure a process is in place to register volunteers and accurately track their donated time.
- Coordinate the activation of the official account designated for monetary donations.
- Identify community partners/locations willing to accept and hold physical donations.
- Coordinate the activation of a Donations and Volunteer Management Team if capacity is exceeded.
- Maintain regular communications with representatives from all community partners involved in donation operations.
- *I)* Section Controller

Section Controller is a member of the Logistics Section and documents EOC activities and serves as a scribe to assigned EOC staff. The Section Controller documents all activities and records information for the area assigned. Maintains a complete and accurate record of all events and key decisions that occur during and after the incident. Such records will be written and may be documented in map form, where useful. The Logistics Section Controller will coordinate with other Section Controllers as necessary to ensure the effective use of SharePoint or other information sharing system used.

## 6. General Staff – Planning and Intelligence Section

The Planning and Intelligence (P&I) Section is mainly responsible for the development and distribution of the IAPs, Situation Reports, internal and external reports, GIS mapping functions, and maintaining all incident documentation for record keeping. The P&I Section is led by the Planning and Intelligence Section Chief and is comprised of the following positions:

- Planning and Intelligence Section Chief(PSC)
- Deputy Planning and Intelligence Section Chief
- GIS Unit(GIS)
- Documentation Unit Leader (DOCL)
- Situation Unit Leader (SITL)
  - o ETR Specialist
  - Regulatory Reports Specialist
  - OMS Reporting Specialist
  - Contact Center Specialist
  - Situation Unit Staff
- Check-In Staff
- Section Controller

The P&I Section primary responsibilities include, but are not limited to:

• Monitor the weather forecast and provide updates.



- Manage and administer the overall effort of collecting, processing, and reporting emergency service restoration information including overseeing the development and distribution of routine Restoration Status Reports (RSRs) and IAPs.
- Work with the East and West Operations Branch Directors to establish an accurate and timely reporting communication process to ensure restoration times are being provided by the regions.
- Determine the time frame for convening a pre-event meeting (pre-emergency) and initializing demobilization efforts.
- Document, maintain, and provide internal information about the status of the restoration effort to the IC and PIO.
- *a) Planning and Intelligence Section Chief*

The Planning and Intelligence Section Chief (PSC) is responsible for conducting overall incident planning activities to support the response and restoration effort. This includes collecting situation and resource status information, evaluating, and processing the information for use in developing IAPs and ETRs. The PSC assists the Incident Commander in establishing incident objectives and recommends alternate strategies for the response as required. The PSC also establishes the battle rhythm of the LEOC by scheduling operational period briefings, planning meetings, and various reporting timelines.

The primary responsibilities of this position include, but are not limited to:

- Collect, analyze, and manage all internal and external data, including damage assessments.
- Conduct and facilitate planning meetings.
- Compile and display incident status information.
- Supervise preparation of the IAP.
- Provide input to the Incident Commander and Operations Section Chief in preparing the IAP.
- Establish information requirements and reporting schedules for units within Planning Section.
- Record and track both internal and external support resources utilized during an emergency event.
- Provide predictions on incident potential.
- Report significant changes in incident status.
- Ensure positions within the Section execute their specific duties and responsibilities.
- Oversee preparation of the Demobilization Plan.
- Oversee preparation and submission of Report Type I regarding customer outages and Report Type II regarding restoration resources.

#### b) Deputy Planning and Intelligence Section Chief

The Deputy Planning and Intelligence Section Chief should have the same qualifications as the Planning and Intelligence Section Chief (PSC) and shall:



- Be prepared to assume the role of PSC.
- Assist in maintaining mission flow and documentation.
- Keep mission tracking systems updated and accurate.

#### c) GIS Unit

The GIS Unit coordinates to prepare incident maps and displays by collecting and interpreting information. The GIS Unit reports to the Planning Section Chief (PSC) and works in the Planning functional area.

The primary responsibilities of this position include, but are not limited to:

- Participate in functional area briefings and after-action reports.
- Define, implement, and maintain a daily archival process.
- Provide written documentation, digital data, and products developed during the incident to the Documentation Unit and others.
- Assist in producing incident products by completing digital analysis.
- Develop, update, and maintain metadata.
- Coordinate with Situation Unit Leader to prepare incident maps and displays by collecting and interpreting information.
- Produces and updates maps within established guidelines and time frames.

### d) Documentation Unit Leader

The Documentation Unit Leader (DOCL) is responsible for ensuring incident files are maintained, complete, and up to date in accordance with NWCG standards and agency policy. The DOCL reports to the Planning Section Chief (PSC) and works in the Planning functional area.

The primary responsibilities of this position include, but are not limited to:

- Report to the Planning Section Chief for situation briefing.
- Establish work area with files and photocopier.
- Retain and file duplicates of official forms and reports.
- Accept and file reports and forms submitted to unit.
- Check the accuracy and completeness of records submitted.
- Correct errors or omissions by contacting appropriate ICS Units.
- Provide duplicates of forms and reports to authorized requesters.
- Prepare incident documentation for Planning Section Chief when requested.
- Maintain, retain, and store incident files for use after demobilization.

#### e) Situation Unit Leader

The Planning and Intelligence Section Chief (SITL) is responsible for collecting and organizing incident status and situation information. The SITL is responsible for the evaluation, analysis, and display of that information for use by response personnel. The SITL reports to the Planning Section Chief (PSC) and works in the Planning area.



- Report to PSC for situation briefing.
- Assemble incident status displaymaterials.
- Assign duties to situation unit personnel.
- Collect incident data.
- Prepare predictions at intervals or upon request of the Planning Section Chief.
- Prepare and maintain command post incident status display.
- Arrange for internet-based situation reporting, if required.
- Participate in incident planning meetings.
- Prepare the Incident Status Summary Form (ICS Form 209).
- Provide photographic services and maps.
- Provide resource and situation status information in response to specific requests.
- Maintain situation unit records.
- Demobilize unit on request.

The SITL oversees the following positions when activated:

- ETR Specialist
  - Collects information & ensures ETRs are updated, relevant, etc. in the OMS.
- Regulatory Reporting Specialist
  - Develop all reports required for regulatory reporting: Pre-stage report, restoration stage reports, and final report.
- OMS Reporting Specialist
  - Collects information from the OMS related to outages and system status.
- Contact Center Specialist
  - Collects outage information from Contact Center agents and creates communications/messaging for customers.
- Situation Unit Staff
  - Develops the IAPs and SitReps.

## *f)* Check-In Staff

The Check-In Staff is responsible for initiating LEOC check-in and check-out procedures and keeping track of all forms and sign-in sheets.

#### g) Section Controller

Section Controller is a member of the Planning and Intelligence Section and documents EOC activities and serves as a scribe to assigned EOC staff. The Section Controller documents all activities and records information for the area assigned. Maintains a complete and accurate record of all events and key decisions that occur during and after the incident.

Such records will be written and may be documented in map. The Planning and Intelligence Section Controller will coordinate with other Section Controllers as



necessary to ensure the effective use of SharePoint or other information sharing system used.

## 7. General Staff – Finance and Administration Section

The Finance and Administration Section is responsible for all fiscal matters related to the emergency event. Finance and Administration Section staff are led by the Finance and Administration Section Chief (FSC) and is comprised of the following positions:

- Finance Section Chief(FSC)
- Deputy Finance Section Chief
- Time & Cost Unit Leader (TCUL)
- Procurement Unit Leader (PROC)
- Claims Unit Leader (CLAL)
- Section Controller

The primary functions of this position include, but are not limited to:

- Track all costs related to the event and ensuring cost tracking and financing protocols are in place.
- Maintain accurate rosters and shift schedules of all responding internal personnel located in the LEOC, Branch EOCs, and Division EOCs, when applicable.
- Issue petty cash, procurement cards, and increasing limits on these as requested by the IC.
- Provide HR support and assistance programs to all employees and acquired resources.
- Provide procurement services for response and restoration activities.

#### a) Finance/Admin Section Chief

The Finance/Administration Section Chief (FSC) is responsible for managing all financial aspects of an incident. The primary responsibilities of this position include, but are not limited to:

- Track and manage all financial aspects of ERP activation.
- Track costs related emergency restoration activities.
- Provide financial and cost analysis information as requested.
- Ensure compensation and claims functions are being addressed relative to the incident.
- Gather pertinent information from briefings with each Section.
- Develop an operating plan for the Finance/Administration Section and fill supply and support needs of the Section.
- Maintain daily contact with the LUMA CFO on finance matters.
- Ensure that personnel time records are completed accurately and in a timely fashion.
- Ensure that all obligation documents initiated during the ERP are properly prepared and completed.
- Brief LUMA administrative finance personnel on all incident-related financial issues needing attention or follow-up.



- Provide input to the IAP.
- Ensure the positions within the Section execute their specific duties and responsibilities.

### b) Deputy Finance/Admin Section Chief

The Deputy Finance/Admin Section Chief should have the same qualifications as the Finance Section Chief (FSC) and shall:

- Be prepared to assume the role of FSC.
- Assist in maintaining mission flow and documentation.
- Keep mission tracking systems updated and accurate.

### c) Time & Cost Unit Leader

The Time & Cost Unit Leader (TCUL) is responsible for collecting all cost data, performing cost-effectiveness analysis, providing cost estimates and cost-saving recommendations, as well as ensuring personnel time is recorded according to agency policy. The TCUL reports to the Finance Section Chief. The TCUL works in the Finance/Administration functional area.

The primary responsibilities of this position include, but are not limited to:

- Establish cost reporting procedures.
- Provide forms and procedures for time recording and obtain check in lists.
- Maintain cost tracking, analysis, and estimates.
- Prepare cost summaries that provide total cost incurred and average cost per day.
- Ensure that all records are current and complete before demobilization.
- Brief Finance/Administration Section Chief on current problems, recommendations, outstanding issues, and follow-up requirements.

#### *d) Procurement Unit Leader*

The Procurement Unit Leader (PROC) is responsible for administering financial matters pertaining to vendor contracts and agreements and ensuring compliance with policies. The PROC supervises the Equipment Time Recorder and reports to the Finance Section Chief (FSC). The PROC works in the Finance functional area.

- Arrange for emergency accounts and coding for service contracts and purchases.
- Provide administration and finance forms and procedures for purchases and contract management.
- Establish contracts with supply vendors as required.
- Finalize contracts and agreements and obtain signature from appropriate spending authority.
- Keep records of purchases and contracts.
- Coordinate cost data with Time & Cost Unit Leader.



### e) Claims Unit Leader

The Claims Unit Leader (CLAL) is responsible for the overall management and direction of all administrative matters pertaining to compensation for injury and claims-related activities (other than injury) for an accident. The primary responsibilities of this position include, but are not limited to:

- Manages employees and or contractors who are injured or an accident occurs during the response to an incident.
- Receive and coordinate all claims-related issues regarding the event.
- Manages property claims.
- Manages list of insured LUMA properties and equipment to include values.
- Ensure all documentation is submitted or stored appropriately and provide additional information as requested to aid in the development of the After-Action Report for the event.
- Ensure claims documentation complies with FEMA requirements for reimbursement.

### *f) Section Controller*

Section Controller is a member of the Finance and Administration Section and documents EOC activities and serves as a scribe to assigned EOC staff. The Section Controller documents all activities and records information for the area assigned. Maintains a complete and accurate record of all events and key decisions that occur during and after the incident. Such records will be written and may be documented in map form, where useful. The Finance and Administration Section Controller will coordinate with other Section Controllers as necessary to ensure the effective use of SharePoint or other information sharing system used.



## C. Mutual Aid Assistance

Restoring power after a major outage event is a complex operation that must be completed quickly and safely. An expedient restoration requires significant logistical expertise, along with skilled line workers and specialized equipment. Electric utilities affected by significant outages frequently call on other utilities, pursuant to mutual aid assistance agreements, for assistance to help expedite restoration. To some extent, electric utility mutual aid will be limited to those partners who are present in Puerto Rico. Mutual aid from the mainland will be delayed when requested due to a major weather event that has strained transportation resources and/or facilities. LUMA is planning for limited assistance in these instances.

Mutual aid may be in the form of personnel, supplies, and/or equipment and may be required to mitigate, repair, or restore the system to normal operations. Mutual aid will be requested by LUMA. LUMA Energy will maintain a mutual aid roster of electric utilities which will include the names, addresses, and telephone numbers of personnel to contact at each company.

Requests for mutual aid are coordinated through the Logistics Section Chief and LUMA's CMO, typically serving as the Deputy IC. The mutual assistance resources obtained are then allocated between LUMA's East Division and West Division based on the incident needs. The resources allocated to LUMA may be pre-staged, taking into consideration the forecasted weather impacts and any pre-determined minimum staffing requirements.

The Operations Section Chief will review the system status and, after conferring with the Incident Commander, will re-allocate resources, as necessary. The re-allocation of resources will be based upon the damage assessments, the extent and type of damage, the number of jobs, the number of downed wires, the number of customers out of service, the type of available resources (i.e., LUMA teams versus small groups of contractor crews), the predicted estimated restoration times, and the difficulty travelling within the service area.

A Mutual Aid Unit within the Logistics Section may be activated when the Incident Command and General Staff deem it appropriate to request mutual assistance from other utilities for major outage events in accordance with the LUMA Performance Metrics, found in Attachment 3 of Annex A. This is typically required for Level 1 Catastrophic Emergency incidents but may be used during lower level events as well. The OSC, in consultation with the IC and PSC, determine the number and type of mutual assistance crews and equipment required. The IC or designee will notify the LUMA Crisis Management Committee and CMO when mutual assistance crews are required.

## VII. Direction, Control, and Coordination

## A. General

LUMA has established the ERO for the successful management of impacts to the T&D system and major electrical outages caused by storms and other natural disasters, major equipment failure, and/or other emergencies that would have a direct effect on its customers. The Major Outage Restoration Annex to this ERP includes procedures that will be adhered to throughout the organization whenever a failure of electrical service occurs that is deemed to be an "Emergency Event".



Whenever possible, emergency response procedures will parallel normal operational procedures to minimize the need for specialized training or work practices wherever possible. This ERP provides the framework for the systematic response of resources when emergencies arise. The Annex A to this ERP, Major Outage Restoration Annex, defines a set of processes and protocols for determining the appropriate level of response during major emergencies for:

- Restoration of electric service
- Emergency response progress notification of applicable government agencies, customers, public, and employees
- Response to official requests for specific incidents, events, or actions

# Note: LUMA Energy will consistently emphasize public and employee safety as a top priority during any response.

During an ERP activation, policy guidance is provided specifically by the LUMA Emergency Operations Center (LEOC) Crisis Management Committee which consists of LUMA senior executive leadership. Resource support and coordination is provided by the LEOC down to the Branch and Division EOCs. During normal operations, the LUMA CMO supports emergency preparedness through the development of safety standards and benchmarking, and delivery of training and exercises. Additionally, CMO emergency preparedness includes the acquisition and maintenance of response assets such as a mobile command center, office trailers, and communications equipment.

## **B. Incident Command System Structure and Coordination**

The ERP aligns with the principals of NIMS and employs the ICS organizational structure, including the role of the IC. This ICS construct is scalable and provides the flexibility to activate only those pieces of the organization required to successfully respond to the incident. Within the ERO, there is an established chain of command that identifies a line of supervisory authority and formal reporting relationships within the structure of the organization.

This chain of command will be used to communicate direction and maintain a reasonable span of control within LUMA's response to an emergency. Additionally, Command and General Staff are responsible for implementing the strategic response based on strategic objectives during an emergency to include, but not be limited to:

- Plan the response to the emergency and oversee its implementation.
- Implement emergency procedures.
- Communicate strategic objectives.
- Provide support to the tactical teams.

## VIII. Information Collection, Analysis, and Dissemination

Both internal and external stakeholders require timely and accurate information as an essential tool. Every employee engaged in an emergency event has an obligation to provide information by communicating frequent updates to supervisors, maintaining accurate data in systems, and following up on information requests from internal and external stakeholders.



Operational information and situational intelligence are management functions that focus on the following three primary event areas: situation status, resource status, and anticipated Event Classification Type.

Internal and external stakeholder audiences include:

- Government of Puerto Rico and local government officials
- Customers
- General public
- Media outlets
- LUMA Emergency Operations Center (LEOC) Crisis Management Committee
- LEOC, Branch EOC, and Division EOC staff
- Senior LUMA officials, directors, and managers
- LUMAEmployees

Depending upon the nature of the emergency event essential elements of information may include:

- Weather predictions
- Severity of impact
- Area of impact
- Damage Assessment
- Electric transmission and distribution system operational status
- Impact to critical infrastructure
- Outages related to critical community lifelines
- Outages and jobs in Outage Management System
- Operational objectives
- Resource status (e.g., Requested, Acquired, Received (Onsite), Working, Released)

To support emergency event planning and management, tactical operations, coordination effort, and other functions, information is disseminated using a variety of methods, including but not limited to:

- Presentations and briefings during operational period briefings
- IAP planning meetings
- IAPs
- Situation Reports
- Reports from OMS



## IX. Communications

The Communications and Liaison functions provide a variety of critical information to LUMA customers and government officials using a set of diverse communications resources, procedures, and interactive tools in advance of and immediately following an emergency event. The information varies from pre-event alert notifications and personal protective-action recommendations to post-event updates on projected outage impacts and restoration activities.

## A. Communications with Customers

### 1. Notifications

During an incident, communication with the community becomes especially critical. Emergency communications may include alerts, warning and information not only from internal operations but external resources as well. These may include information about evacuation, curfews, and other protective measures and response status, available assistance, and other matters that impact LUMA's response and recovery in accordance with the LUMA Performance Metrics, found in Attachment 3 of Annex A.

Well-conceived and effectively delivered emergency messages can help ensure public safety, protect property, facilitate response efforts, elicit cooperation and instill public confidence.

LUMA will communicate information through a variety of methods including, but not limited to:

- LUMA's website and Customer Outage Map
- News media
- Social messaging including the use of Twitter, Facebook, WhatsApp, etc.

### 2. Lifeline Residential Service Customers

Lifeline Residential Service (LRS) Customers may include elderly, and customers with a disability or medical condition that necessitates electric utility service. Customers who provide documentation certifying their need for electric utility service are added to the LRS customer database, which is verified annually.

Prior to the occurrence of an emergency event, the LUMA Customer Experience Team activates the automated outbound telephone calls to LRS Customers. The telephone messages are customized and contain event information and LUMA preparation actions. This information addresses the potential power outages and provides recommended protective actions to seek assistance from local public safety officials and human service agencies, as necessary.

Information is also provided to the news media for dissemination to the general public regarding pre-event preparedness and post-event restoration activities. This information is developed by the PIO and approved by the Incident Commander prior to dissemination through multiple communication platforms such as telephone, email, fax, and social media.



## 3. Real-time Information

The Digital Communications representative(s), will review and update LUMA's website to ensure that PSAs are posted on the website, providing real-time information to customers in accordance with the LUMA Performance Metrics, found in Attachment 3 of Annex A. The Outage Map displays outage and restoration information. Outage information will be provided by region or town to include customers served and customers impacted. Customers will also see outage information, an estimated outage, and an ETR range. For example: ETR 5:15 PM to 7:15 PM.

## **B. Communications with Government Officials**

## 1. Notifications

During an emergency event, LUMA will provide reports to municipal emergency managers or their designees that contain detailed information related to emergency conditions and restoration performance for each affected municipality. Reporting requirements for communicating to municipal emergency managers or their designees through the distribution of Pre-Event Stage Reports and Service RSRs is detailed in the Reporting Section of this ERP.

During emergency events, the Puerto Rico Emergency Management Bureau (PREMB), based in the PREMB Emergency Operations Centers, directs and supports emergency preparedness and response activities across the Government of Puerto Rico.

Representatives of PREPA and other agencies may also be activated in the PREMB Emergency Operations Center (EOC) during incident response. When the LUMA ERP is activated which may coincide with the PREMB EOC, the LUMA PREMB Liaison may be requested in their EOC. The role of the PREMB Liaison is to facilitate formal and informal two-way communication between LUMA and PREMB.

## 2. Post Event Communications

LUMA will continue to provide updates via PSAs through the Digital Communications Representative(s) following an emergency event which may include but not be limited to ETRs and outages until full restoration is established.

## 3. Meetings with Government of Puerto Rico Officials

Throughout the year LUMA will meet with government of Puerto Rico officials, federal partners, and other stakeholders. Documentation of the exercises, workshops and meetings, such as presentations, attendance lists, meeting minutes, action items that result from meetings, and status of each identified action item is submitted in the Advance Planning and Training Report filed annually.

## 4. Meetings with Municipal Officials

During an emergency event, LUMA will provide updates to municipal emergency managers or their designees that contain detailed information related to emergency conditions and



restoration performance for each affected municipality. These updates may be in the form of a conference call or notification report in accordance with the LUMA Performance Metrics, found in Attachment 3 of Annex A.

## **C. Operational Communications**

## 1. Interoperability

Communications interoperability allows LUMA staff in the LEOC and the Division EOCs to communicate within and across LUMA via voice, data, or video in real time, when needed, and when authorized. Interoperability planning requires accounting for event response contingencies and challenges. LUMA incorporates interoperability plans to include standard operating procedures (SOPs), technology, training and exercises, and their utilization during emergency response and restoration operations. Communications and information systems are also designed to be flexible, reliable, and scalable.

## 2. Incident Communications Plan

Contained within the IAP is the Incident Communications Plan. The Incident Communications Plan is updated as needed and includes incident-specific contact information for the Command and General Staff positions and for the Division Commanders. Contact information may include telephone (desk & cell numbers) and satellite phone (if applicable). The Incident Communications Plan is distributed to Command, General Staff, Division Directors, and Regional Commanders as part of the IAP.

## 3. Communications Information Flow Chart

During the development of the Information Flow Chart, please refer to page 34, Section V; Concept of Operations. Additionally, refer to Section VI Organization and Assignment of Responsibilities.



## X. Administration and Finance

## A. Reporting

There are several reports and documentation generated to facilitate and record the response to an emergency. These are broken out by those required by regulators and those utilized by LUMA during an emergency response. Each of the reports included here are tied back to the process in the Plan from which they are generated or for which they are used. The processes and activities in this chapter are initiated once the emergency event has been classified and the ERO has been activated. Table 8 details the types of reports and documentation that will be developed, and the key positions needed to develop the associated reports.

Reports and Documentation		
Internal Reports and Documentation	Regulatory Driven Reports and Documentation	After-Action Report
Key Positions	Key Positions	Key Positions
<ul> <li>Security Officer</li> <li>Safety Officer</li> <li>Environmental Officer</li> <li>Planning and Intelligence Section Chief</li> <li>Operations Section Chief</li> </ul>	<ul> <li>Emergency Management</li> <li>Planning &amp; Intelligence Section Chief</li> <li>Regulatory Liaison Officer</li> </ul>	<ul> <li>Emergency Management</li> <li>Command Staff</li> <li>General Staff Section Chiefs</li> </ul>

Table 8: Reports and Documentation

## 1. Internal Reports and Documentation

#### a) Incident Action Plans

The incident action planning process is used for all incidents involving the activation of the LUMA Emergency Operations Center (LEOC). The 'Planning P' is a tool used in applying the principle of Incident Action Planning. IAPs provide a coherent means of communicating the overall incident objectives in the context of both operational and support activities.

A formal incident specific Incident Action Plan may be necessary to aid the First Responders and to distribute current information quickly across both the organization and to any external agencies aiding in the incident response effort. An Incident Action Plan provides clear direction and includes a comprehensive listing of the tactics, resources, and support needed to accomplish the objectives.

#### b) Damage Assessment Reports

A Damage Assessment Report is submitted once assessments have been completed in the affected areas. The Damage Assessment Unit within the EOC is responsible for drafting and submitting the damage assessment report to the Operations Section Chief.



### c) Safety Incident Reports

The Safety Officer is required to submit a Safety Incident Report upon learning of any safety incident throughout the response and restoration efforts. Safety reports are to be submitted to the Incident Commander or his/her designee and to the Documentation Unit.

## 2. Regulatory Driven Reports and Documentation

Appendix D to this Plan contains templates for all reports referenced in this section.

#### a) Pre-Event Reports

The Planning and Intelligence Section is responsible for documentation and reports related to this section. As required by PREB and P3A, reports will be submitted to the P3A, PREB, PREMB, appropriate regional representatives, and municipal emergency managers or their designees, that contain detailed information related to emergency conditions and restoration performance for each affected city and town in accordance with the Major Outage Event Performance Metrics found in Attachment 3.

#### Pre-Event Stage Notifications (for Events anticipated to reach Level 1, 2, 3 or 4)

During the Pre-Event Stage, LUMA Energy shall notify LRS Customers and identified Critical Facility contacts in areas that are anticipated to be significantly affected via automated call out of the anticipated event.

#### Pre-Event Stage Reports (for Events anticipated to reach Level 1, 2, or 3)

During the Pre-Event Stage, reports shall be submitted (1) twice daily at 8 a.m. and 6 p.m., or more frequently upon request; and (2) when the Incident Commander changes the event level. This report shall be submitted to the PREB, P3A, PREMB, and the LUMA Crisis Management Committee. The Pre-Event Report shall contain:

- Weather forecasting and monitoring information
- Planned storm conference calls (indicating date and time)
- Pre-event communications with the public, municipal contacts, and elected officials (describing communication methods)
- Pre-event notifications with PREB, P3A, PREMB, critical facilities (describing communication methods), and those with power-dependent medical needs
- Expected event classification type (describe expected severity), including all facts considered in the determination. In addition, describe any changes to event classification type, if applicable, and the facts considered in the determination
- Resource readiness (indicating actions taken to ensure availability of crews and material resources indicating type and quantity of available crews)
- Likelihood of the LEOC being activated (indicating date and time activated or predicted to be activated)



- Challenges anticipated or encountered in preparation for the anticipated emergency
- Any other pertinent information.

In addition to the above listed information, each Pre-Event Stage report shall include a table including, but not limited to the following information:

- Date and time of report.
- Estimated percentage of customer outages.
- Estimated number and type of resources required (including the number of crews and full-time equivalents).
- Number of internal resources secured (by type and including the number of crews and full-time equivalents).
- Number of external resources secured (by type and including the number of crews and fulltime equivalents).
- Estimated duration of restoration.

### b) Service Restoration Stage Reports

During the Restoration Stage (for Level 1, 2 or 3 Events), reports shall be submitted to the P3A, PREMB, and the LUMA Crisis Management Committee that contain detailed information related to emergency conditions and restoration performance for each affected city and town.

The Planning and Intelligence Section Chief, when activated, is responsible for documentation and reports described in this section. Reports are typically assembled by the LEOC Situation Unit Staff based upon communication with the Command Staff, Operations Section Chief, and the Planning and Intelligence Section Chief and provided to the LEOC Crisis Management Committee, PREMB, and the P3A.

LUMA will provide updates on the ETR three times daily, at a minimum. The updates will occur at the completion of the damage assessment or after the first 24 hours following the start of the damage assessment, whichever occurs first. Estimated Restoration Times are reported in one or more of the following ways:

- LUMA Restoration Stage Report Type 1.
- Via telephone by the Customer Call Center Representative.
- LUMA's outage central website.
- Appropriate media outreach.
- Established LUMA Call Center (when activated).
- Municipal Liaisons (Level 1 and 2 Events).

#### **Types of Restoration Stage Reports**

Depending on the complexity and severity of the emergency event, the frequency of Type I and II reports may fluctuate but will be submitted at a minimum of three (3) times per day until restoration is complete. Report Type I is a report regarding customer outages and ETRs while a Report Type II is related to restoration resources.



### c) Reports to Municipal Emergency Management

During an emergency event, LUMA shall provide reports to municipal emergency managers or their designees that contain detailed information related to emergency conditions and restoration performance for each affected city and town. Reports may be carried out in any the following ways:

- Scheduled conference calls with municipal officials, including emergency managers.
- Community Liaison communications (telephonic, electronic and/or face-to-face) with municipal officials, including emergency managers.
- Provision of emergency conditions and restoration information, including but not limited to outage and restoration information, priority wires-down locations, and critical facilities impacted by the emergency event.

For emergencies classified as Level 1 or 2 events, a Final Event Report will be completed and submitted to the LUMA Crisis Management Committee within 30 days of the completion of restoration activities. On certain occasions it may be requested to submit a Final Event Report for Level 3 events. LEOC Planning and Intelligence Chief will coordinate drafting and filing the Final Event Report.

## 3. After-Action Review (Hot Wash)

For Level 1, 2 and 3 events, LUMA's Crisis Management Office shall organize a meeting to review the details of the emergency response. The purpose of this after-action review, or hot wash, is to identify needed improvements to the ERP, procedures, facilities, or resources. To ensure a cycle of continuous improvement, individuals with responsibilities within the ERO are requested to fully participate in the hot wash evaluating performance and identifying functions and operations within the ERP that may need to be revised.

Additionally, the established emergency response process should be evaluated. During the Emergency, participants are requested to make note of opportunities to improve the process and/or participants' performance in implementing the process. Participants are encouraged to record observations and recommendations as they occur. Following the conclusion of the emergency, participants are requested to submit additional observations electronically to the Crisis Management Office.

## **B.** Records

The IC and the LEOC shall maintain accurate logs recording significant operational activities, the commitment of resources, and other information relating to emergency response and recovery operation. Expenses incurred in carrying out emergency response operations may be recoverable. Hence, all service elements will maintain records of personnel and equipment used and supplies consumed during large-scale emergency operations.

## **C.** Preservation of Records



Vital records should be protected from the effects of disaster to the maximum extent feasible. Should records be damaged during an emergency, professional assistance in preserving and restoring those records should be obtained as soon as possible.

## **D.** Finance

LUMA's Disaster Recovery Federal Funds Procurement Guide is intended to provide a clear picture of LUMA's Federal Funds Procurement policies and procedures and will address the manner in which LUMA must conduct the selection, award, and administration of contracts funded by Federal awards.

The overall objectives of the procurement policies are to minimize the risk of improper procurement and contracting; allow for free and open competition; and provide procurement policies and procedures easily understood and implemented in conjunction with LUMA's Non-Federal Funds Procurement Policies and Procedures.

However, in the case of public exigency or emergency a delay due to competitive solicitation will not be permitted. An exigency is a situation that requires or demands immediate aid or action. An emergency is an unexpected and unusually dangerous situation that calls for immediate action or an urgent need for assistance or relief. In these cases, LUMA may need to perform the procurement in a non-competitive manner.

Use of the public exigency or emergency exception is only permissible during the actual exigent or emergency circumstances. LUMA is expected to transition to a more appropriate method of contracting using full and open competition once the exigent emergency ends.

#### **1.** Crisis Procurements

Upon LUMA activating Crisis Management protocols (CM), the following steps to be taken. For clarity, unless and until CM has been activated, standard procurement processes apply.

- 1. CM activated and communicated organization wide.
- 2. CM project and tasks established by Finance.
  - a) Establish a general ledger account to capture costs.
  - b) Notify the organization of the newly created account to capture costs.

3. The Director, Procurement & Contracts is given Requisition Approval for the entire organization, notwithstanding existing Limits of Authority. The department's Business Continuity plan shall provide for delegation of this authority such that 24-hour coverage is maintained.

- a) Procure leveraging Federal Fund rules during the emergency period which is typically 72 hours.
- b) Ensure underlying support requirements is communicate to vendors.

4. Requisitioning in Oracle or Asset Suite to be performed internally by Procurement & Contracts:



- a) Designate Procurement & Contracts staff to create requisitions based on email requests coding to the emergency project and task. The Director to approve all Requisitions with attached emails as back up.
- b) Designate separate Procurement & Contracts staff to create Purchase Orders against the emergency Requisitions. Purchase Orders to follow standard PO Approvals.

5. As appropriate, Finance team members to be deployed to field sites to monitor and track supply additions and issuances.

6. Reporting on CM POs to be prepared for CM leadership, as required.

7. Upon deactivation of the CM, Procurement & Contracts to ensure appropriate single sourced justifications are in place.

## XI. Advanced Planning, Training, and Exercises

## A. Overview

Successful response to emergency events requires a Company-wide commitment to preparedness that is integrated into LUMA daily operations, not just during emergency events. LUMA's Emergency Management program is designed to increase disaster preparedness and response capabilities, resulting in the safe and reasonably efficient restoration of service during an emergency event. The program is based on a continuous cycle of plan development and exercising the plans and procedures to ensure they are effective, as shown in Figure 9. This continuous emergency preparedness cycle lends itself to continuous improvement.



Figure 9: LUMA's Preparedness Cycle

Emergency preparedness activities can include planning, training, and participating in exercises; attending meetings with public safety officials, The Crisis Management Office (CMO) staff, and PREMB personnel; and maintaining updated contact information of personnel and organizations that may assist in LUMA's restoration efforts.

Every employee is expected to participate in preparedness activities throughout the year to include planning, training and exercise activities related to their assigned ERP role. Creating a culture of preparedness results in operational excellence during activations of the ERP.

## **B.** Planning

This ERP will be reviewed at least annually and revised every five (5) years. All Command and General Staff, departments, divisions, offices, and subject matter/technical experts with responsibilities in this ERP are required to review its contents and update the information to keep the Plan relevant.



The ERP is a living document and revisions deemed necessary are a result from lessons learned during ERP activation(s) based upon the After-Action Report (AAR) and Improvement Plan (IP), training and exercises, government agencies requests or from best practices and/ or industry standards adopted.

## C. Training

The CMO maintains the ERP-related training database and coordinates ERP-role related training. Training, drills, and exercises are designed and conducted to develop and improve the knowledge and skills of personnel assigned to emergency response activities, and to support the safe and reasonably prompt completion of all required actions during ERP activations.

A large percentage of LUMA employees' ERP roles and responsibilities are either the same or very similar to the duties they perform under their normal "Blue Sky" duties. LUMA will provide position specific training for personnel whose response and/or restoration responsibilities differ from tasks they normally perform on a regular basis. In addition to skill-based training related directly to their ERP assignment, the training includes ICS protocols for Command staff and General staff in the LEOC and Region and Division EOCs. ERP-related training reports are maintained by the CMO, including the type of training and training dates for each participating employee.

Skill and role-based training includes hands-on training in the associated computer-based programs utilized in their ERP assignment. Other skill-based training includes but is not limited to the emergency positions of Damage Assessment, Debris Removal, Wire Guard, Low Voltage Service Crew, and Customer Contact Center staff.

The Section Chiefs and Officers ensure that annual meetings are held by the Branch Directors, Group Managers or Unit Leaders for employees assigned to their functional area and whose primary emergency assignment differs from their blue-sky position. The meetings review the processes related to employees' primary emergency assignment, employees' completion of related training, tasks and tools associated with employees' primary emergency assignment, confirm that employees have been issued Personal Protective Equipment (PPE) required to complete their primary emergency assignment, and review of the obligation of employees to report to work when activated and that employees are aware of notification methods. Training on the ERP is conducted throughout the year and completed prior to June 1st.

## **D. Exercises**

The LUMA exercise program follows guidelines from the Homeland Security Exercise Evaluation Program (HSEEP) developed by the Federal Emergency Management Agency. The HSEEP methodology is defined and implemented using seven exercise types, broken into the categories of discussion-based exercises and operations-based exercises.

Discussion based exercises (including seminars, workshops, and tabletop exercises) are commonly used to familiarize exercise players with current plans, policies, agreements, and procedures, and to develop new plans, policies, etc.

Operations-based exercises (including drills and functional exercises) are used to validate and/ or evaluate plans, policies, procedures, and training; to clarify roles and responsibilities, and to identify resource gaps.



LUMA employs a variety of these exercise types based on the exercise goals and objectives. Discussion and operations-based exercises are conducted each year based on a schedule that is developed and approved annually by the CMO. One exercise that takes place every year simulates communication with outside agencies.

The goal of conducting exercises is to enhance training, improve familiarization, evaluate and/or validate plans, policies and procedures, increase capabilities, and practice skills in a no-fault, risk-free environment.

Exercises are specifically used for:

- Improving individual and overall organizational performance
- Improving coordination and communication
- Testing and validating policies, plans, procedures, training, and equipment
- Identifying gaps in resources (both personnel and equipment)
- Exercising the ICS principles and protocols
- Identifying opportunities for improvement

Exercises are utilized to identify opportunities for improvement in a variety of areas, including staffing, planning, training, and equipment/ resources. A Hot Wash is conducted, and an AAR/IP is developed after major exercises and real-world incidents, identifying, and prioritizing the opportunities for improvement and facilitating further development of action steps. When completed, these IP items are incorporated into the ERP and related response tools.

LUMA schedules annual exercises for employees who have assigned responsibilities during an emergency event. ERP Type 2 and 1 emergency events, however, provide LUMA with the similar opportunities to evaluate readiness, and are followed by conducting an AAR and development of an IP. These real-world events provide valuable learning opportunities, and the lessons learned from such events are incorporated into the ERP and used to identify/prioritize future planning, training, and exercise activity.

In addition to ERP-specific exercises, LUMA conducts discussion-based exercises to accomplish a variety of objectives. Table-top exercises are conducted to validate LUMA's response to an emergency event that could occur simultaneously with a loss of business continuity, a national emergency, or a pandemic incident.

## E. Employee and Family Emergency Preparedness

In order to help employees and their families prepare for a prolonged outage, LUMA includes personal preparedness information and recommendations in the daily electronic newsletter LMC Corp Communications, sent to all employees.

The information and recommendations can be based on communications released by Ready.gov or by RedCross.org which provide preparedness actions and additional information that will benefit them and their families.

Strategies that will be utilized include, but are not limited to:

- Provide employees with resources to create a family emergency plan.
- Annually share information about Ready.gov's National Preparedness Month (September) along with their weekly activities to enhance preparedness at home.
- Provide hurricane-specific preparedness and response information.



- Provide employees with resources for reducing home hazards.
- Provide employees with resources on how to assemble a Disaster Kit.
- Provide employees access to the emergency alerts



## XII. Plan Development and Maintenance

The LUMA ERP is a living document. As gaps become apparent, regulatory requirements change, problems emerge, or situations/environments change, this ERP will be modified to remain current and useful. Prior to April 15th of each year, all LUMA departments and functions will review their procedures, guidelines, checklists, and instructions relating to emergency response and revise them, as necessary. LUMA staff will verify all contact data included in the Plan to ensure all are current semiannually, at a minimum. This Plan and Annexes are to be submitted to 3A, PREB, PREMB, and the Office of the Governor no later than May 1<sup>st</sup> on an annual basis.

Each functional area of the ERP will review and update its database of employee and stakeholder contacts semi-annually. Elements of the review will include:

- Community Lifeline organizations and critical facilities.
- All utility personnel assigned to emergency response.
- Mutual assistance companies and contractors.
- LRS Customers and other special needs customers.
- Human Service agencies.
- Print and broadcast media.
- Operators and managers of lodging facilities and restaurants.
- Government of Puerto Rico and local elected officials.
- Law enforcement and other emergency response personnel.
- Pertinent material and supply vendors.
- Telephone and other third-party utility and Joint Use contacts.

Any changes to this database will be communicated to the LUMA CMO for inclusion in the next update of the ERP. In the event significant changes are made during the year, CMO will provide a timely briefing to employees.

The CMO will review past events ensuring the criteria and assumptions used as the basis for the Plan are applicable. In the case that other LUMA departments and functions need to make changes to the Plan, these proposed changes can be submitted to the CMO for approval before being incorporated into the official version of the ERP.

## A. Revisions

A revision may require development and distribution of a new version of this ERP depending on the volume edited or it is required to update to a new distribution software. The new version of the ERP should receive a new date and requires new signatures by LUMA officials.

## **B. Formal Plan Changes**

Making formal changes to this LUMA ERP involves revising parts of the document by making specific changes to a limited number of pages. Changes are then sent to each agency or organization on the distribution list, along with a cover memorandum that details which pages are to be removed and which replacement pages need to be inserted in the document.



The person who receives the change(s) are responsible for updating those changes within their copy of the ERP and recording those changes on the Record of Changes page located in the front of the document to indicate the change has been incorporated.

The original document date does not change and new signatures on the document do not need to be collected for formal plan changes.



## XIII. Authorities and References

## A. Authorities

- Homeland Security Act of 2002
- The National Security Strategy
- National Response Framework, as amended
- National Disaster Recovery Framework, as amended
- The Single Audit Act of 1984
- Robert T. Stafford Disaster Relief and Emergency Assistance Act, Public Law 93-288, as amended
- 42 U.S. Code § 5170. (2013, January 29). Procedure for Declaration.
- Housing and Economic Recovery Act of 2008
- Emergency Management and Assistance, Code of Federal Regulations, (CFR) 44
- Price-Anderson Amendments Act of 1988, Public Law 100-408, as amended
- Emergency Management Assistance Compact, Public Law 104-321
- National Incident Management System (NIMS), October 2017
- Homeland Security Presidential Directive (HSPD) 3: Homeland Security Advisory System, March 2002
- Homeland Security Presidential Directive (HSPD) 5: Management of Domestic Incidents. February 2003
- Presidential Policy Directive (PPD) 21: Critical Infrastructure Security and Resilience, February 2013
- Presidential Policy Directive (PPD) 8: National Preparedness, March 2011
- Executive Order 13347, Federal Register, Individuals with Disabilities in Emergency Preparedness
- 13 CFR Part 123, Small Business Administration Disaster Loan Program
- 2 CFR Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards
- 44 CFR Part 206, Federal Disaster Assistance for Disasters Declared on or after November 23, 1988
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# **Attachment 1 – Explanation of Terms**

## Acronyms

AAR	After Action Report
BES	Bulk Electric System
CONT	Section Controller
CLAL	Claims Unit Leader
СМО	Crisis Management Office
COVID-19	Novel Coronavirus Disease 2019
CPG	Comprehensive Preparedness Guide
DAL	Damage Assessment Unit Leader
DML	Debris Management Unit Leader
DOCL	Documentation Unit Leader
EMS	Emergency Medical Services
EOC	Emergency Operations Center
EOCM	Emergency Operations Center Manager
ERO	Emergency Response Organization
ERP	Emergency Response Plan
ESF	Emergency Support Function
ETR	Estimated Time of Restoration
FEMA	Federal Emergency Management Agency
FSC	Finance Section Chief
GIS	Geographic Information System
HSEEP	Homeland Security Exercise Evaluation Program
IAP	Incident Action Plan
IC	Incident Commander
ICS	Incident Command System
IT	Information Technology
LEOC	LUMA Emergency Operations Center
LNO	Liaison Officer
LRS	Lifeline Residential Service (Customers)
LSC	Logistics Section Chief
MAA	Mutual Aid Agreement
MEDL	Medical Unit Leader
NIMS	National Incident ManagementSystem
NRF	National Response Framework
СМО	Crisis Management Office
OMS	Outage Management System
OSC	Operations Section Chief
PIO	Public Information Officer
PLNO	PREMBLiaison Officer
P3LNO	PREB and P3A Liaison Officer
POC	Person of Contact



PRASA	Puerto Rico Aqueduct and Sewer Authority			
PREMB	Puerto Rico Emergency Management Bureau			
PREPA	Puerto Rico Electric Power Authority			
PRG	Priority Restoration Group			
PROC	Procurement Unit Leader			
PRPA	Puerto Rico Ports Authority			
PSA	Public Service Announcement			
RESL	Resources Unit Leader			
RSRs	Restoration Status Reports			
SCADA	Supervisory Control and Data Acquisition			
SERT	System Emergency Restoration Team			
SITL	Situation Unit Leader			
SitRep	Situation Report			
SOFR	Safety Officer			
SOP	Standard Operating Procedure			
SUPL	Supply Unit Leader			
TCUL	Time & Cost Unit Leader			
T&D	Transmission and Distribution			

### Terms

**After Action Report (AAR)** – A document intended to capture observations of an exercise/event and make recommendations for post-exercise improvements. The final AAR and Improvement Plan (IP) are printed and distributed jointly as a single AAR/IP.

**Assumptions** – Operationally relevant parameters expected and used as a context, basis, or requirement for the development of response and recovery plans, processes, and procedures.

**Business Continuity** – A set of activities that identifies potential impacts that threaten an organization and provides a framework for building resilience with the capability for an effective response that safeguards the interests of its key stakeholders, reputation and value creating activities.

**Capability** – The ability to achieve a specific outcome with an applicable combination of planning, organization, resources, and trained and exercised personnel. Emergency Management and Business Continuity capabilities are those that are needed collectively to prepare for, respond to, and recover from events with the potential of impacting operational and business functions of LUMA.

**Check-In** – The process necessary to receive and begin accounting for incoming external resources to enable them to safely and effectively participate in emergency restoration activities.

**Comprehensive Preparedness Guide (CPG) 101** – provides FEMA Guidance on fundamental planning and developing emergency operations plans (EOPs).

**Community Lifelines** – critical government and business functions essential to human health and safety or economic security.

**Crisis Management** – is the process by which an organization deals with a disruptive and unexpected event that threatens to harm the organization or its stakeholders



**Critical Facilities** - Critical facilities identified as a Level 1, 2, or 3 facility provide services that are critical to the health and safety of the public and are tied to at least one of the five critical community lifelines. Examples include hospitals, fire/police stations, restoration staging areas, and communications facilities.

**Critical Infrastructure** – A list of customers which the loss of electrical service would result in disruption of a critical public safety function are designated as "Critical Infrastructure". Examples include waste water treatment plants and transportation.

**Disaster** – An occurrence of a natural catastrophe, technological accident, or human-caused event that has resulted in severe property damage, deaths, and/or multiple injuries and exceeds the response capability of the local jurisdiction and requires Government of Puerto Rico, and potentially Federal, involvement.

**Emergency** – Any event, whether natural or manmade, that requires responsive action to protect life, property, and/ or operational capacity.

**Emergency Event** – An event where widespread outages or Service Interruptions have occurred due to storms or other causes beyond the control of LUMA. An Emergency Event is an event classified at a Type I, II, or III event as described in this ERP.

**Emergency Operations Center (EOC)** – The physical locations at which coordination of information and resources to support incident management activities occurs.

**Emergency Response Organization (ERO)** – A structured organization with overall identified responsibilities for initial and ongoing emergency response and mitigation.

**Emergency Response Plan (ERP)** – A comprehensive plan that provides the concept of operations for response to emergency situations and other extraordinary events consistently and effectively.

**Emergency Support Functions** - ESFs provide the structure for coordinating Federal interagency support for a Federal response to an incident. They are mechanisms for grouping functions most frequently used to provide Federal support to States and Federal-to-Federal support, both for declared disasters and emergencies under the Stafford Act and for non-Stafford Act incidents.

**Geographical Information System (GIS)** – A framework that is used to map the distribution system with land base information.

**Homeland Security Exercise Evaluation Program (HSEEP)** – A *capabilities*- and performance-based exercise program that provides standardized policy, doctrine, and terminology for the *design, development,* conduct, and *evaluation* of homeland security exercises.

**Hot Wash** - A facilitated discussion held immediately following an exercise or event among participants that is designed to capture feedback about issues, concerns, or proposed improvements.

**Incident Action Plan (IAP)** – Includes the overall incident objectives and strategies established by the Incident Commander. The Planning Section is responsible for developing and documenting the IAP.

**Incident Commander (IC)** – The individual appointed by LUMA's executive management to have overall responsibility for LUMA's response during an Emergency Event.



**Incident Command System (ICS)** - Coordinated and collaborative incident management construct specifically designed and made a part of the National Incident Management System ("NIMS") under the Federal Emergency Management Agency ("FEMA").

**Lifeline Residential Service (LRS) Customers** – Also known as medical priority customers, means those customers who have provided documentation to LUMA of their medical conditions necessitating electric service.

**Municipal Liaison** – Means a liaison designated by LUMA to communicate with a municipality during an Emergency Event.

**Mutual Assistance Agreements (MAA)** – Agreements between LUMA and other utilities, both inside and outside the state, that details specifics for obtaining or lending resources, including, but not limited to, material, equipment, and trained personnel, when internal resources are not sufficient to ensure the safe and reasonably prompt restoration of service during an Emergency Event.

**Outage Management System (OMS)** – System used to identify customer outages, assign trouble crews, and record outage event statistics.

**Post-Event Stage** – The period immediately following restoration of service to all customers after an Emergency Event.

**Pre-Event Stage** – The period of time between when LUMA first identifies an impending Emergency Event and when the Emergency Event first causes damage to the system resulting in Service Interruptions.

**Risk Analysis** – the first step and process of identifying and analyzing defining characteristics and potential issues that may negatively impact organizations.

**Risk Assessment** – process of identifying the risk analysis and making judgements of potential events that may impact the organization.

**Supervisory Control and Data Acquisition (SCADA)** – Electronic monitoring equipment that reports the status of distribution equipment.

**Service Interruption** – The loss of service to one or more customers connected to the electric distribution system.

**Service Restoration Stage** – Period of time between when an Emergency Event causes damage to the system (causing Service Interruptions), and the time when service is restored to all customers.

System Level ERO – Multi-regional Emergency Response Organization.



## **Attachment 2 – LEOC Position Listing**

EOC Section	Position Title
Crisis Management Committee	Crisis Management Committee Chair (CEO/President)
Crisis Management Committee	Chief Corporate Services Officer
Crisis Management Committee	Chief Financial Officer
Crisis Management Committee	Chief Information Officer
Crisis Management Committee	Chief People Officer
Crisis Management Committee	Senior Director – Customer Experience
Crisis Management Committee	Senior VP – Capital Programs
Crisis Management Committee	VP – HSEQ
Crisis Management Committee	VP – Operations
Crisis Management Committee	VP – Regulatory
Crisis Management Committee	VP – Utility Transformation
Crisis Management Committee	Crisis Management Leader
Command	Incident Commander (IC)
Command	Deputy IC
Command	Emergency Management Officer
Command	Liaison Officer (LNO)
Command	PREMB Liaison Officer (PLNO)
Command	PREB and P3A Liaison Officer (P3LNO)
Command	Generation Liaison Officer
Command	PREPA Liaison Officer
Command	Public Information Officer (PIO)
Command	Digital Communications Specialist
Command	Customer Relations Specialist
Command	Employee Communications Specialist
Command	Customer Experience Specialist
Command	EOC Manager
Command	Safety Officer (SOFR)
Command	Section Controller (CONT)
Operations	Operations Section Chief (OSC)
Operations	Deputy Operations Section Chief
Operations	Damage Assessment Unit Leader (DAL)
Operations	Debris Management Unit Leader (DML)
Operations	Medical Unit Leader (MEDL)



Operations	West Division Branch Director
Operations	East Division Branch Director
Operations	T&D System Operations Branch Director
Operations	Aviation Safety Officer
Operations	Site Safety Branch Director
Operations	Priority Restoration Group (PRG) Branch Director
Operations	Section Controller (CONT)
Logistics	Logistics Section Chief (LSC)
Logistics	Deputy Logistics Section Chief
Logistics	Supply Unit Leader (SUPL)
Logistics	Resources Unit Leader (RESL)
Logistics	Mutual Aid Unit Leader (MAA)
Logistics	Information Technology Unit Leader (IT)
Logistics	Transportation/Fleet Unit Leader (TRUL)
Logistics	Food/Lodging Unit Leader (FLUL)
Logistics	Facilities Unit Leader (FACL)
Logistics	Donations/Volunteer Management Unit Leader (DVML)
Logistics	Corporate Security Unit Leader (CSL)
Logistics	Section Controller (CONT)
Planning and Intelligence	Planning and Intelligence Section Chief (PSC)
Planning and Intelligence	Deputy Planning and Intelligence Section Chief
Planning and Intelligence	GIS Unit (GIS)
Planning and Intelligence	Documentation Unit Leader (DOCL)
Planning and Intelligence	Situation Unit Leader (SITL)
Planning and Intelligence	ETR Specialist
Planning and Intelligence	Regulatory Reporting Specialist
Planning and Intelligence	OMS Reporting Specialist
Planning and Intelligence	Contact Center Specialist
Planning and Intelligence	Situation Unit Staff
Planning and Intelligence	Check-In Staff
Planning and Intelligence	Section Controller (CONT)
Finance	Finance Section Chief (FSC)
Finance	Deputy Finance Chief
Finance	Time & Cost Unit Leader (TCUL)
Finance	Procurement Unit Leader (PROC)
Finance	Claims Unit Leader (CLAL)

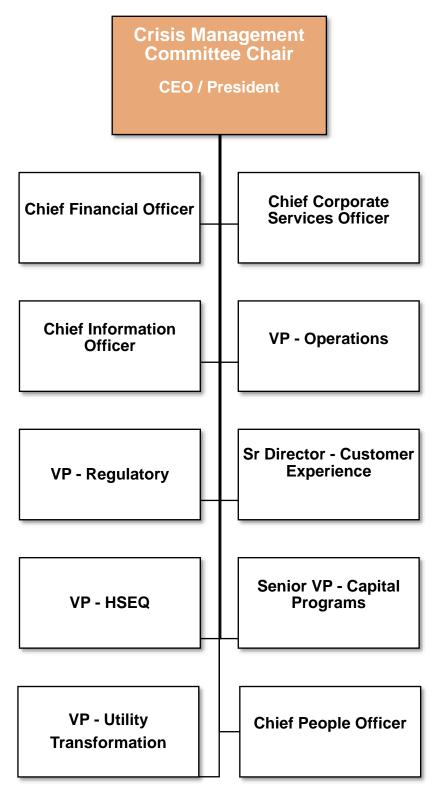


Finance	Section Controller (CONT)



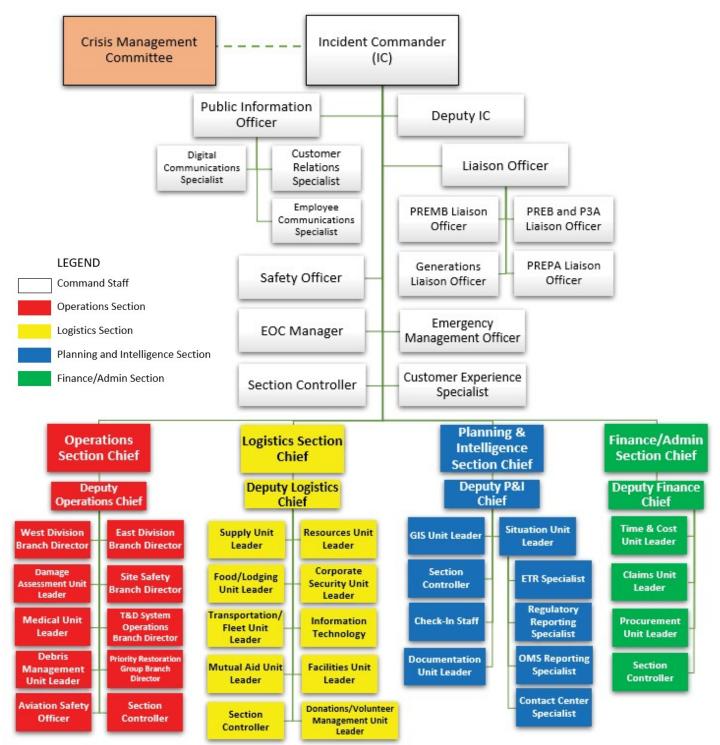
## **Appendix A – LUMA ICS Structure**

#### **Crisis Management Committee Structure**





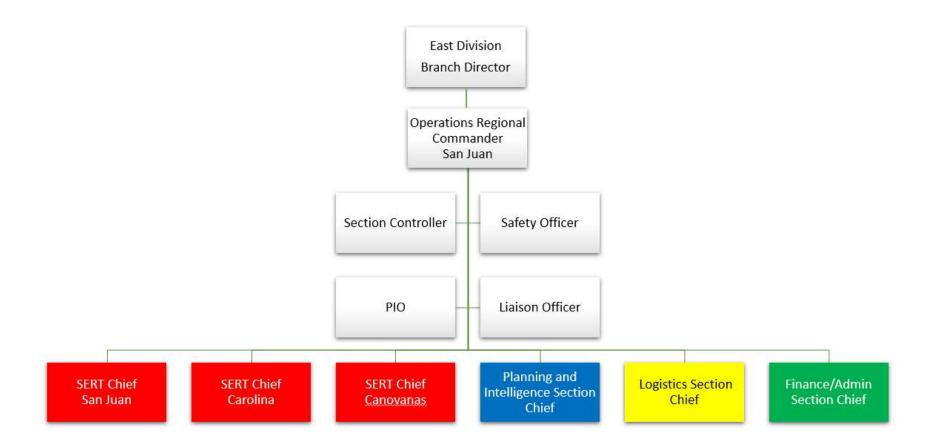






#### **LUMA East Division Structure**

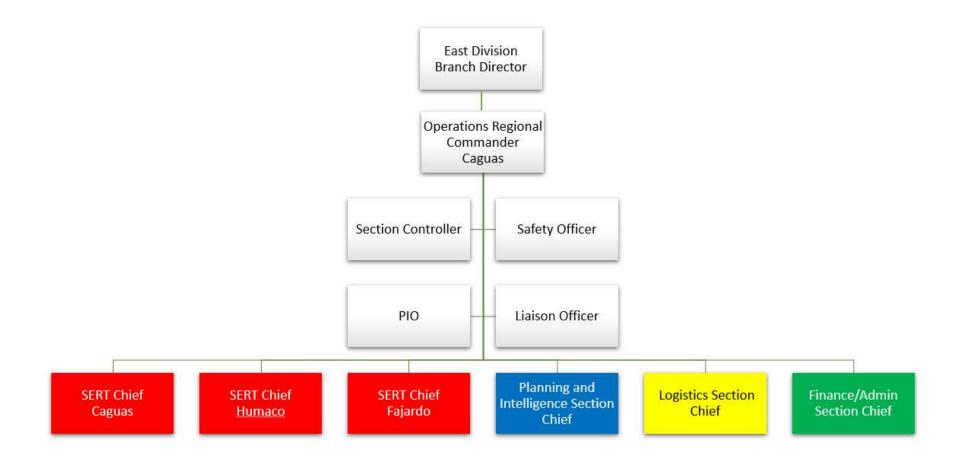
East Division Regional Structures







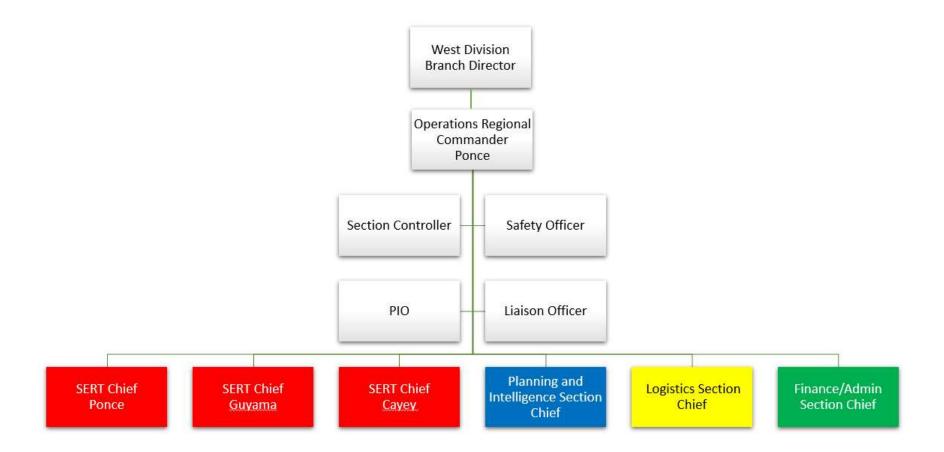






LUMA West Division Structure

#### West Division Regional Structures









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# **Appendix B – Event Classification and LEOC Activation Level**

LEOC Activation	Characteristics	LUMA Event Classification	Restoration Defined
Level 5 – Normal Operations	Normal Day to Day Operations	Type 5 — *Non- emergency event	<ul> <li>Non-Emergency Restoration Event –</li> <li>Response and Restoration efforts last for less than 12 hours</li> </ul>
Level 4 – Heightened Alert	<ul> <li>No worker injuries</li> <li>No or low media interest</li> <li>Corporate reputation not impacted</li> <li>Spills and releases confined to site/lease</li> <li>Public / employee health &amp; safety not threatened</li> <li>Pre-storm preparation activities also occur</li> </ul>	Type 4 – *Non-emergency event (LUMA resources and localized Mutual Aid as needed)	<ul> <li>Non-Emergency Restoration Event –</li> <li>Response and Restoration efforts last for approx. 12-24-hour period</li> <li>Locally assigned crews and contractors respond to any isolated incidents</li> </ul>
Level 3 – High Alert	<ul> <li>After an event occurs, at least 3 of the following are present:</li> <li>First aid treatment required for worker(s)</li> <li>Local and possible regional media interest</li> <li>Public / employee health &amp; safety or environment not threatened – perception of risk present</li> <li>Spills and releases not contained on lease or potential extend beyond site/lease</li> <li>Corporate reputation impacted</li> <li>Pre-storm preparation activities also occur</li> </ul>	Type 3 – *Emergency Event (All LUMA resources and multiple Mutual Aid Resources)	<ul> <li>Response and Restoration efforts last for approx. 24-48 hours</li> <li>70k to 350k customer interruptions at peak (represents between 10-25 percent of all LUMA customers)</li> <li>10k or more outages at peak</li> <li>May require activation of ICS</li> </ul>
Level 2 – Emergency Conditions	<ul> <li>After an event occurs, at least 3 of the following are present:</li> <li>Multiple workers require hospitalization</li> <li>Regional &amp; national media interest</li> <li>Spill or release not contained, extends beyond lease</li> <li>Public / employee health &amp; safety or environment could be jeopardized</li> <li>Local and/or corporate reputation or company impacted</li> </ul>	Type 2 – *Emergency (All LUMA resources and extensive Mutual Aid Resources)	<ul> <li>Response and Restoration efforts are accomplished in a 7-day period or less</li> <li>350k to 700k customer interruptions at peak (represents between 25-50 percent of all LUMA customers)</li> <li>Causes 25k or more outages at peak</li> <li>Restoration is expected to take up to 7 days</li> </ul>
Level 1 — Catastrophic Emergency	<ul> <li>After an event occurs, at least 3 of the following are present:</li> <li>Mass Fatality Incident</li> <li>National &amp; international media interest</li> <li>Spill or release off site / not contained</li> <li>Public / employee health &amp; safety or environment jeopardized</li> <li>Corporate reputation impacted</li> </ul>	Type 1 — *Emergency (All company and contractor resources; extensive mutual assistance, federal Assistance)	<ul> <li>Response and Restoration efforts may require ten (10) days or more</li> <li>700k or more customer interruptions at peak (represents at least half of all LUMA customers)</li> <li>50k or more outages at peak</li> <li>Restoration may take 10 days or longer</li> <li>Will require mutual aid assistance</li> </ul>





# **Restoration Stage Report Type I**

A Restoration Stage Report Type I will be submitted three times per day until restoration is complete. Times are to be set by the Incident Commander.

		Event Information	on	
Event:			/	
Date/Time:			1	
Submitted by: Name:		Position:		
Region/ Municipality	Total LUMA Customers	Total Customers Out	Outage %	Estimated Times of Restoration (ETR)
Arecibo	193906			
Adjuntas	7529			\
Arecibo	44035			
Barceloneta	10935			
Camuy	14778			
Cisles	7386			
Florida	4918	1		
Hatillo	17306			
Jayuya	6213			
Manati	20125			
Morovis	11278			
Utuado	13092			
Vega Alta	15213			
Vega Baja	21098			
Bayamon	250505			
Bayamon	77582			
Catano	9281			\
Corozal	12775			
Dorado	16365			
Guaynabo	74016			
Naranjito	6885			
Toa Alta	24739			
Тоа Ваја	28862			
Caguas	280318			
Aguas Buenas	9695			
Aibonito	10281			
Barranquiles	10415			
Caguas	58196			
Сауеу	17944			
Ceiba	5408			
Cidra	15741			
Comerio	6915			
Culebra	1329			1000
Fajardo	14434			
Gurabo	16303			
Humacao	25784			



Juncos	15432			
Las Piedras	14223			
Luquillo	7755			
Naguabo	10565			
Orocovis	7186			
San Lorenzo	15210		1	
Vieques	4628			
Yabucoa	12874			
Mayaguez	235401			
Aguada	16180			
Aguadilla	22886			
Anasco	11017		1 1 I	
Cabo Rojo	22355		- \	
Isabela	21089			
	10012		<u> </u>	
Lajas	10012			
Lares Las Marias	3146			
	1601			
Maricao Mayaguaz	38969		+	
Mayaguez				
Moca	15154			
Quebradillas	10876			
Rincon	7823			
Sabana Grande	9251			
San German	12731	<u></u>		
San Sebastian	15647			\
Ponce	233641			
Arroyo	9134			
Coamo	17133			
Guanica	9653			
Guayama	20963			
Guayanilla	9031			
Juana Diaz	20784			· · · · · · · · · · · · · · · · · · ·
Maunabo	5721			
Patillas	9681			
Penuelas	9482			
Ponce	68703			
Salinas	14794			
Santa Isabel	10367		-	
Villaba	9414			
Yauco	18781			
San Juan	302579			
Canovanas	11958			
Carolina	69136			
Loiza	4973			
Rio Grande	16739			
San Juan	175283			
Trujillo Alto	24490			
Total	298,6102			

Signature:\_\_\_\_\_





# **Restoration Stage Report Type II**

A Restoration Stage Report Type II will be submitted three times per day until restoration is complete.

			Resource R	eadiness			
Crew Type	Number Requested	Number in Service	Number Out of Service	Number in Rehab	Mutual Aid Requested	Federal Aid Requested	ETA for Requested Resources
Internal Line							
External Line							
Debris Removal							
Damage Assessment							
SERT							
Support							
Staging							
						$\langle \rangle$	
							M/
						/	71



Notes:

Weather Forecast (detailed):

Submitted by:

Name:\_\_\_\_\_

Position:

Signature:\_\_\_\_\_

Date/Time:





## **Pre-Event Stage Report**

For known possible Emergency Events, a Pre-Event Stage Report will be submitted twice daily, and if the event type changes or as requested.

	LUMA Pre-Event Stage Report						
1	Date and Time of Report						
2	Weather Forest 8 Maritarian						
2	Weather Forecast & Monitoring						
3	Planned Event Conference Calls (date/time)						
4	Pre-event Communications with Public, Municipal Contacts & Elected Officials (describe communication methods)						
5	Pre-event Notifications with PREB, P3A, PREMB, Critical Facilities & Lifeline Residential Services (describing communication methods)						
6	<b>Expected Event Classification Type and Changes</b> <b>to Event Classification Type</b> (and all facts considered in determination)						
7	Likelihood of LUMA Emergency Operations Center (LEOC) Activation (date/time LEOC opens) and Activation Level						
8	Forecasted Percentage of Customer Outages						



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9	<b>LUMA Resource Readiness</b> (indicate actions taken and type/quantities)	
10	Forecasted Number and Type of Total Resources Required (number of crews and full-time equivalents)	
11	Number of External Resources Secured (by type and including the number of crews and fulltime equivalents)	
12	Estimated Duration of Restoration Operations	
13	Problems Anticipated / Encountered for Event	
14	Any Other Pertinent Information:	
Sigr	nature:	Date & Time:





The following information will be included in LUMA's After Action Report (AAR) for Event Types 3, 2, and 1. This information will be made available within 30 days of the deactivation of the LUMA Emergency Operations Center (LEOC) for the specific event.

## **Event Restoration Duration Summary**

1	Company Name	
2	Year	
3	Event Name (if any)	
4	Date/Time Event Start	
5	Date/Time Event End	
6	Event Duration (in hours)	
7	Total Customers Served	
8	Total Customers Affected	
9	% of Customers Affected (relative to total customers)	
10	Highest Peak # of Customers Affected	
11	Date and Time When Highest Peak of # of Customers Affected Occurred	
12	Total Customers Outage Hours	
13	Duration from Highest Peak to 95% Restored (in hours)	
14	CAIDI Highest Peak to 95% Restored (in hours)	
15	Duration from Highest Peak to 98% Restored (in hours)	
16	CAIDI Highest Peak to 98% Restored (in hours)	
17	Event CAIDI (in hours)	
CAIDI	Customer Average Interruption Duration Index	K

## Priority Wires Down Summary

1	Company Name	
2	Event Name (if any)	
3	Location (City/Town Name)	
4	Priority Level	
5	Date and Time Call Received	
6	Date and Time First Company Resource Arrives on Scene	
7	Time Between Call Received and First Company Resource Arrived on the Scene (in hours)	
8	Date and Time of Repair	



#### 1. Narrative Description

Provide a narrative describing the Emergency Event, including, but not limited to:

- weather monitoring
- weather experienced
- event classification
- crew acquisition (by type)
- customer outages
- damage experienced
- beginning time and completion of preliminary damage assessment and detailed damage assessment
- timing of restoration
- 2. Event Description
  - Total number of customers served
  - Total number of communities served
  - Date and time storm hit service territory
  - Date and time of first outage
  - Date and time Governor declared state of emergency
  - Total number of customer outages over the course of the event
  - Total number of communities affected
  - Total number of days of restoration
  - Date and time of peak number of outages
  - Number of customer outages and number of customers restored for each day of the event and restoration
  - Number of total customer outages and number of total customers restored per hour of the event and restoration, in an active Excel spreadsheet
  - Time and date of restoration of 95 percent of customers
  - Time and date of final restoration to customers;
  - A single consolidated report based on the Stage Restoration reports. Data should include all necessary updates and corrections to its Stage Restoration reports and be submitted in an active Excel spreadsheet.
  - A summary of all available resources (in crews and full-time equivalents), by day and



resource type.

- 3. Weather
  - Actual weather experienced
  - A narrative description of LUMA's evaluation of weather forecasts before and during the event and copies of all supporting weather reports
  - Maximum winds experienced
  - Duration of inclement weather
  - Type and amount of precipitation, including, but not limited to average amount of precipitation in service territory, and maximum amount of precipitation in service territory
- 4. Event Classification
  - List and discuss all factors used to derive event classification types before, during, and after the event
  - Describe any event classification type changes before, during, and after the event, and explain all factors supporting the change in classification
- 5. Equipment Damage
  - Number of transmission lines affected
  - List of transmission lines that became inoperative
  - List of substations affected
  - Number of distribution feeders affected
  - Number of distribution feeders locked out
  - Number of broken poles replaced indicate location, size, and age of damaged poles
  - Number of feet of primary and secondary conductor replaced indicate type and size
  - Number of feet of follow-up reconductoring remaining indicate type and size
  - Number of damaged transformers indicate size, type, and age of damaged transformers
    - Availability of replacement transformers
  - Repairs made
  - Estimate for repairs
  - Switching necessary to re-route power with adequate sectionalizing points
- 6. Trouble Order System
  - Number of trouble orders
  - Identify and describe any problems encountered on the LUMA's system
    - Was there sufficient manpower available to operate the system
  - If de-centralization occurred, identify and describe any problems encountered after



decentralization

- 7. Wires-Down Operations
  - Total number of Priority wires-down calls by priority level
  - For each day of the event and restoration period include:
    - o outstanding priority wires-down calls by priority level
    - completed priority wires-down calls by priority level provide in an active Excel spreadsheet;
  - A summary of priority wires-down response provide in an active Excel spreadsheet
  - Number of non-priority wires-down calls
- 8. Crew Supplements
  - For all crew counts, please include both the number of crews and full-time equivalents
  - Total number of LUMA crews
  - Number and type of crews from outside LUMA
  - Total number of wires-down assessors
  - Total number of damage assessors
  - For each day of the Pre-event and Service Restoration Stage, total number of crews per day, by type (e.g., line crew, tree crew, wires-down crew, transmission crew, damage assessor)
  - For each day of the Pre-event and Service Restoration Stage, number of crews deployed, by type, to each district
  - For each day of the Pre-event and Service Restoration period, number of wires-down assessors and damage assessors used
- 9. Food and Lodging

Summary of food and lodging related activities, including lessons learned

- 10. Helicopter
  - Were helicopters available?
    - How were the helicopters used?
- 11. Communication
  - Narrative description of Pre-event Stage, Service Restoration Stage, and Post-event Stage communication with:
    - public officials
    - $\circ$  the public
    - Lifeline Residential Service (LRS) Customers
  - Narrative description of Pre-event Stage, Service Restoration Stage, and Post-event Stage internal communication



- Identify all methods used for communication with the public, including a narrative description, the dates and frequency or use
- Narrative description of Municipal Liaison process during Pre-event Stage, Service Restoration Stage and Post-event Stage
- Number and locations of Municipal Liaisons

ignature:	Date & Time:

