NEPR

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COMMONWEALTH OF PUERTO RICO PUBLIC SERVICE REGULATORY BOARD PUERTO RICO ENERGY BUREAU

IN RE: LUMA'S RESPONSE TO HURRICANE FIONA **CASE NO. NEPR-MI-2022-0003**

SUBJECT: Motion Submitting Seventh Update on Stabilization Plan

MOTION SUBMITTING SEVENTH UPDATE ON STABILIZATION PLAN FOR TEMPORARY EMERGENCY GENERATION CAPACITY

TO THE HONORABLE PUERTO RICO ENERGY BUREAU:

COME NOW LUMA Energy, LLC ("ManagementCo"), and LUMA Energy ServCo, LLC ("ServCo"), (jointly referred to as "LUMA"), and respectfully state the following:

- 1. In a Resolution and Order of October 7, 2022 ("October 7th Order") with the subject "Baseload Generation Dispatch Status-Post Hurricane Fiona," this honorable Puerto Rico Energy Bureau ("Energy Bureau") convened a Technical Conference to discuss concerns raised by LUMA in a letter dated October 6, 2022, regarding Resource Adequacy and potential Generation resource deficiencies following Hurricane Fiona. Per the October 7th Order, the topics to be discussed at the Technical Conference were "Dispatch Status of the available Baseload Generation post Hurricane Fiona and (ii) the identified temporary emergency mitigation measures thought to address the generation deficiencies arising from Hurricane Fiona."¹
- 2. On October 12, 2022, the Energy Bureau entered a Resolution and Order whereby it ordered LUMA to develop a stabilization plan as a direct response to Hurricane Fiona, in coordination with the Federal Emergency Management Agency ("FEMA") and the Puerto Rico

¹ The Technical Conference was held as scheduled on October 11, 2022. During the Technical Conference, the Energy Bureau and consultants for the Energy Bureau posed questions to LUMA's representatives.

Electric Power Authority ("PREPA") "to address any baseload generation inadequacy or shortfall that affects the dispatch availability and has the potential to cause load shedding or a blackout event of the electric system ("Stabilization Plan")" ("October 12th Order").

- 3. Per the October 12th Order, LUMA was directed to submit the 1st and the 15th day of each month from the notice of the Order, an updated report addressing the efforts conducted by LUMA to assure the completion of the Stabilization Plan.
- 4. On October 27th, 2022, the Energy Bureau issued a Resolution and Order whereby it set a technical conference for November 1, 2022 ("October 27th Order) in connection with the first update on the Stabilization Plan. The Energy Bureau stated that it is particularly interested in "learning about the (1) U.S. Army Corps of Engineers ("USACE") Generation Assessment underway, (2) Emergency Temporary Generation under a potential FEMA Public Assistance Emergency assignment that can expeditiously mitigate the impact of Hurricane Fiona, and (3) Replacement of Emergency Temporary Generation that seeks to phase out the temporary generation with permanent capacity, noting that this permanent capacity is consistent with the approved Integrated Resource Plan ("IRP")." *See* October 27th Order at page 1.
- 5. As per the October 27th Order, the Technical Conference was held as scheduled on November 1st. LUMA representatives appeared to discuss the Stabilization Plan and answered questions by this Energy Bureau.
 - 6. On October 31st, 2022, LUMA submitted the First Update on the Stabilization Plan.
- 7. On November 15, 2022, LUMA submitted a Second Update on the Stabilization Plan ("Second Update"). In addition, LUMA submitted supplemental information to the Second Update arising from a joint press conference of November 15th, 2022, where the Governor of Puerto Rico, the Hon. Pedro Pierluisi and the Federal Coordinator for FEMA, Nancy Casper,

announced that FEMA's power stabilization initiative aims to install between 600 to 700 MW of temporary emergency generation capacity through the mobilization of power generation maritime barges and temporary land-based generators. See Supplemental Submission to Second Update on Stabilization Plan to Inform of Announcement by the Puerto Rico Government and FEMA on Temporary Emergency Generation Capacity, filed on November 15, 2022.

- 8. On December 1st, 2022, LUMA submitted the Third Update on the Stabilization Plan.
 - 9. LUMA filed the Fifth Update on the Stabilization Plan on January 17th, 2023.
 - 10. On January 31, 2023, LUMA submitted the Sixth Update on the Stabilization Plan.
- 11. In compliance with the October 12th Order, LUMA hereby submits as *Exhibit 1*, the Seventh Update on the Stabilization Plan ("Seventh Update"). The Seventh Update includes, among others, a summary of the status of Stabilization Plan with reference to the tasks performed in the past month in coordination with FEMA and PREPA, as well as a summary of LUMA's internal efforts and an update on the project timeline. Furthermore, the Seventh Update identifies current operational issues and concerns and provides an update on LUMA's risk analyses. *See also Appendix A to Exhibit 1* (Resource Adequacy Update).

WHEREFORE, LUMA respectfully requests that this Energy Bureau take notice of the aforementioned, accept the Seventh Update submitted as Exhibit 1 to this Motion, and deem that LUMA complied with that portion of the October 12th Order that requires submission of bimonthly updated reports on the Stabilization Plan.

RESPECTFULLY SUBMITTED.

In San Juan, Puerto Rico, this 15th day of February 2023

I hereby certify that this motion was filed using the electronic filing system of this Energy Bureau. I also certify that copy of this motion will be notified to the Puerto Rico Electric Power Authority, through its attorneys of record: jmarrero@diazvaz.law and kbolanos@diazvaz.law.



DLA Piper (Puerto Rico) LLC 500 Calle de la Tanca, Suite 401 San Juan, PR 00901-1969 Tel. 787-945-9107 Fax 939-697-6147

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Exhibit 1 Seventh Update on Stabilization Report



Generation Stabilization Plan Discussion

February 15, 2023

Agenda

- I. Executive Summary
- II. Past Two Weeks Area of Focus
- III. Team Organization
- IV. Project Timeline
- V. Generation Operational Issues and Concerns as of Report Date
- VI. Risk Analysis Update

Appendix – 90-day Resource Adequacy Update



Executive Summary

- FEMA is reducing the target capacity, but the lower amount will still substantially reduce risk to customers
 - o Reduction of emergency generation rom 750 MW original plan to 350 MW current plan
 - o FEMA will continue to assess the situation and if required, could reauthorize the remaining 350 MW
 - LUMA's resource adequacy analysis indicates that risk (as measured by Loss of Load Expectation (LOLE)) remains high and above minimum standards but will be significantly reduced by addition of 350 MW of emergency generation
- FEMA's current preliminary schedule indicates the land-based emergency generators to arrive in late March or April
 - o San Juan and Palo Seco remain the primary emergency generation sites.

Generation Site	Emergency units expected On-Site	LUMA Field Assessment for Interconnection
Palo Seco	Late March	Complete
San Juan	Late April	Underway

- Communication and Coordination efforts increase among the project teams
 - o PREPA, LUMA, FEMA, USACE and COR3 had multiple meetings to advance the project over the last two weeks.
 - o Most of the initial focus has been on the primary emergency generation sites.



Area of Focus Past Two Weeks

Current working plan for sites at San Juan and Palo Seco

- Field assessment of San Juan was completed by LUMA Substation Operations and Engineering. A Stabilization Plan document was developed and discussed with the Task Force.
- Field assessment at Palo Seco Plant was completed by LUMA Substation Operations and Engineering, a Stabilization Plan document is being developed for this site and will be discussed with the Task Force during the current week.
- o PREPA requested additional support from LUMA for the Palo Seco interconnection, which is underway.
- LUMA will develop a maintenance plan for Palo Seco and Aguirre. A procurement process is being finalized for transformer processing and additional work needed for this maintenance plan.

Multiple site assessments have been performed by field teams

- o Information regarding the Unit Stabilization Checklist spreadsheet (received from FEMA on 2/1/2023) was sent to the Task Force on 2/7/2023. This is related to the assessments performed for the Fiona Emergency of T- lines and HV Equipment, on proposed generation sites.
- o In addition to this, test results from the Substation team for the different HV equipment were sent to FEMA.
- \circ RFIs are expected from FEMA by the week of 2/12.

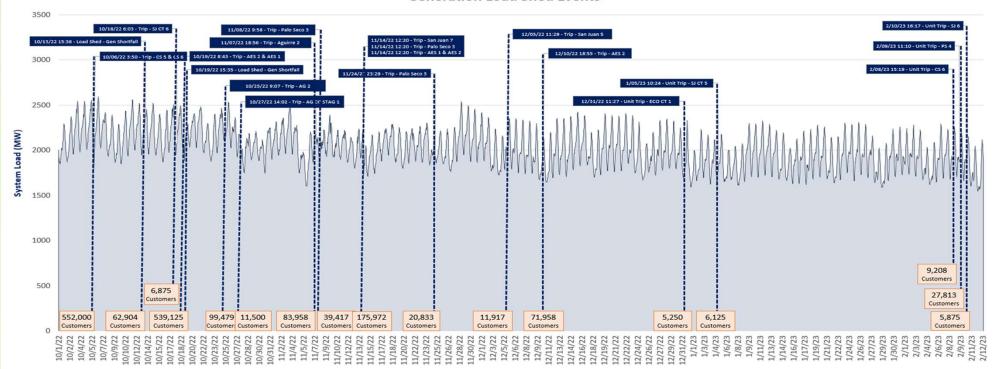
LUMA has finished update of Resource Adequacy analysis

o Summary of results are in Appendix to this presentation



15 load shed events caused by generation have occurred since October 1, 2022

Generation Load Shed Events

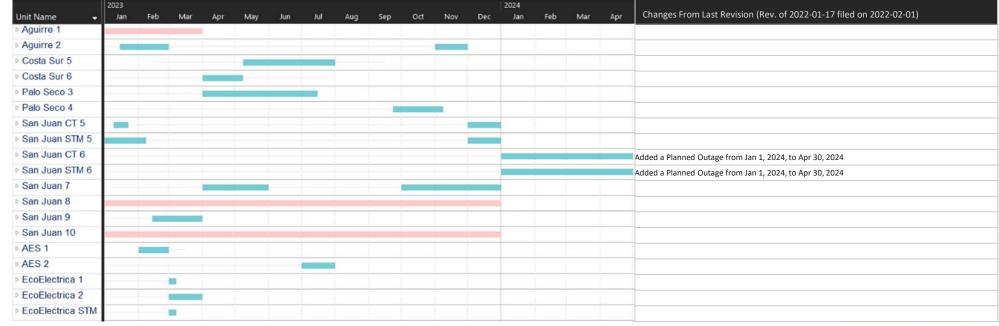


• Resource Adequacy analysis done after Fiona in September estimated 14 load shed events in the following four months, versus the 15 events which have actually occurred



Generation Planned Outages

- Continual adjustment of outage schedules suggest planned outage performance will deteriorate
- Major changes since last report
 - o The 4-month outage planned for San Juan 6 (Combustion Turbine & Steam Unit) has been deferred to early 2024
 - The AES Unit 1 Planned Outage was moved-up two weeks sooner into February to support March, April outage schedules. This change lowers overall risk but will increase risk in February.



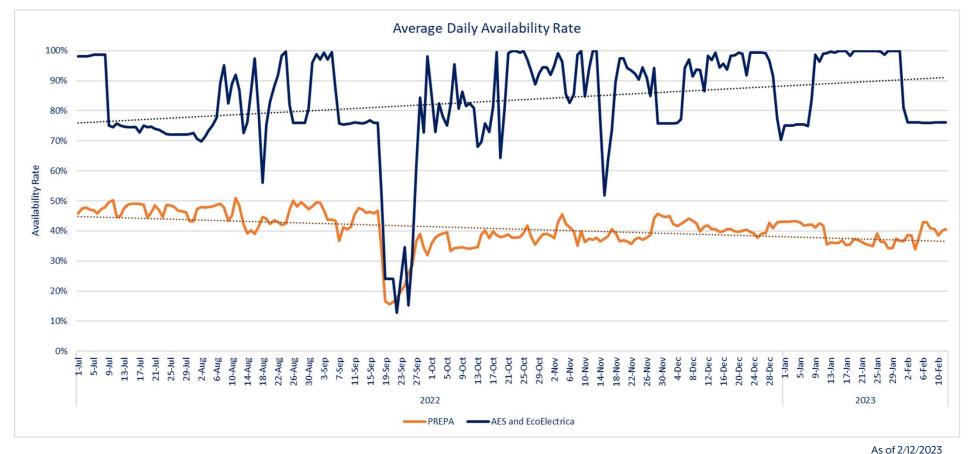


Planned Outages

Out of Service



Average Daily Availability Rate Since July 1, 2022



Availability Rates continue on trend with PREPA fleet decreasing and AES & Ecoeléctrica increasing



PREPA fleet required to maintain 2,750 MW availability (approximately 60% availability) in order to meet minimum

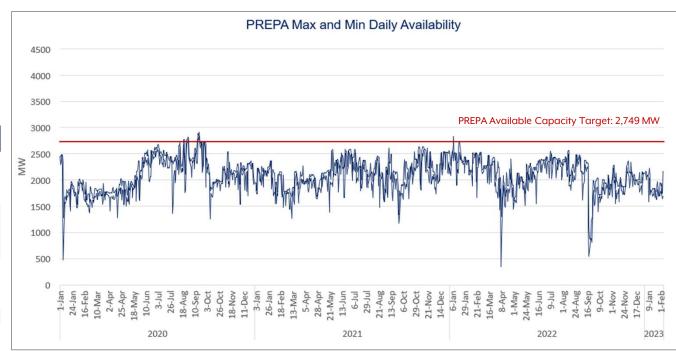
reserves

This graph shows average daily available capacity for all PREPA units since January 1, 2020.

Since Jan. 2020, PREPA's average available capacity has been 2,086 MW (44%).

YEAR	QUARTER	AVAILABILITY %	AVAILABILITY (MW)
2020	Q1	38%	1769
	Q2	43%	1999
	Q3	52%	2447
	Q4	45%	2091
2021	Q1	42%	1955
	Q2	45%	2114
	Q3	45%	2107
	Q4	48%	2230
2022	Q1	50%	2326
	Q2	42%	1987
	Q3	46%	2145
	Q4	41%	1940
2023	Q1	40%	1913

Note that minimum operating reserves required under System Operation Principles for Puerto Rico is about 700 MW



PREPA Units' Status in 2023	Nameplate Capacity (MW)	Total Unavailable Capacity due to Outages (MW)	Average Daily Limitations (MW)	Average Daily Outages (MW)
Baseload Units	3162	1330	408	1024
Peaking Units	1531	859	34	496
TOTAL	4693	2189	442	1520



Resource Adequacy Update indicates risk of load shed remains significantly above minimum planning standard

- Resource adequacy and risks of load shed remain an ongoing operational concern.
- LUMA's risk scenarios includes an optimistic case and a risk-adjusted case that reflects historic trends. Under both cases, 350 MW will contribute to a significant reduction in load shed events. Although risk will remain of a smaller number of load shed events due to forced outages.
 - Emergency generation will lower LOLE from 3-4 per month to less than 1 per month which would result in a LOLE of 38 for the calendar year 2023.
 - Most importantly, the 350 MW will enable the generation portfolio as a whole to still accommodate outages schedules which are expected to continue through the hurricane season.
- Several generation trends since Fiona continue to be a cause of concern. PREPA availability has fallen from 46%
 before Fiona to less than 40% since Fiona as forced outage rates for several base load plants have increased. In
 addition, outage schedules continue to change constantly which will negatively impact schedule performance from
 inadequate pre-outage planning.
- Systems Operations continues to adjust outage schedules to improve resource adequacy. For example, the recent planned deferral of the schedules AES Unit 2 outage from July to October lowered LOLE significantly.
- Resource Adequacy model is robust. Resource Adequacy analysis done after Fiona in September estimated 14 load shed events in the following four months, versus the 15 events which have actually occurred. LUMA updates resource adequacy risk assessment regularly. The appendix contains a more detailed summary of the risk analysis update.





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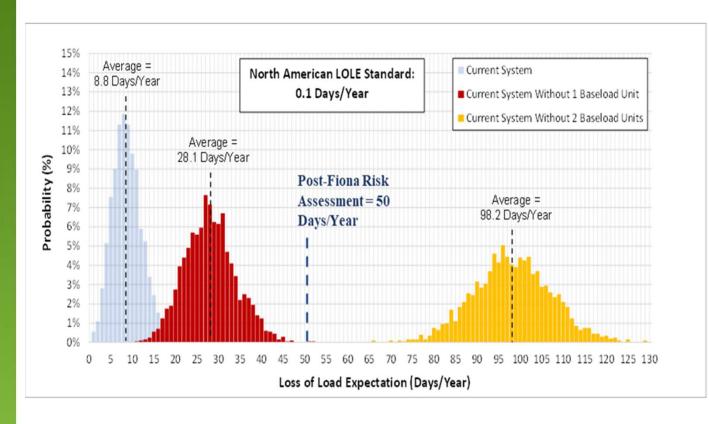
- Current Assessment of System Loss of Load Expectation
- Generation Trends Post-Fiona
- Adjusting Expectations For Historical Performance Trends



Current Assessment of System Loss of Load Expectation



During Hurricane Fiona, LUMA assessed the risk of a load shed event due to generation shortfall as an LOLE of 50, or one event per week



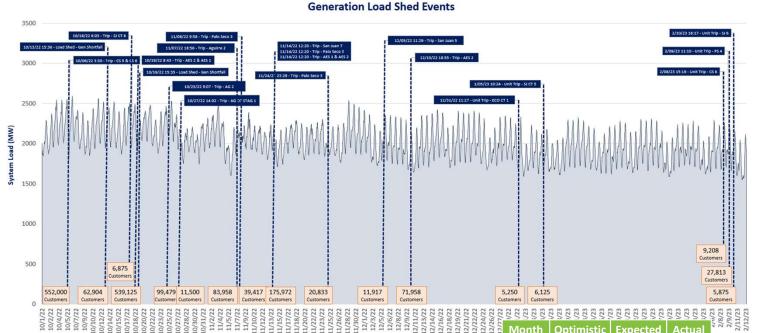
- Estimated to be between the risk of operating the generation system with one baseload unit out of service, and two baseload units out
- An LOLE of 50, is 500 times the risks that exists with most utilities in the mainland US
- At the time, a more precise estimate was not possible because the damages at individual plants had not yet been assessed



LOLE – Loss of Load Expectation

14

The Resource Adequacy analysis has accurately predicted load shed event frequency since Fiona



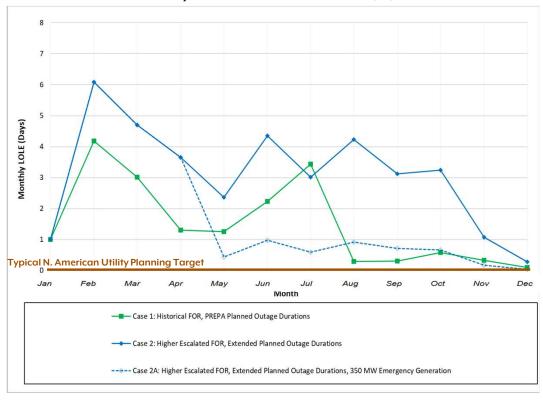
Note: October load shed events were avoided by deferring several outages which had been planned for October when Resource Adequacy analysis performed Nov 3 4 4
Dec 2 3 3
Jan 2 4 1
Feb 4 6 3 (1)
Mar 3 5
April 1 4 (1)
May 1 2 (1)
(1) Through Feb 12th

- The September analysis estimated that 14 load shed events would have occurred by February 1st, versus the 15 events which have actually occurred
- The analysis identified that Mar-May would be the key period when LOLE risks would increase after the winter lull
 - Depending on how many outages could be completed before the demand increased
 - Current expectations are that between 8-15 load shed events will occur during the 13-week period between Feb- April



The LOLE risk by month is determined by the Planned Outage performance and arrival dates of emergency generation

Monthly LOLE forecast for Cases 1, 2, 2a



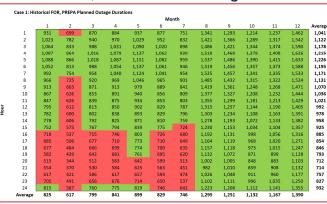
February – April are critical months with highest LOLE risks

- Outage backlog builds due to outage deferrals, and emergency generators are still not yet inter-connected
- If outages are not completed as scheduled, the start date for other outages will be deferred into summer and LOLE risk will increase

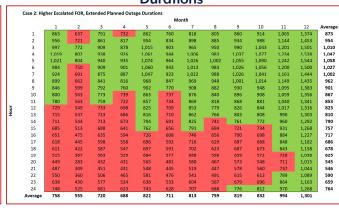


Hourly reserves will improve significantly with 350 MW of available emergency generation

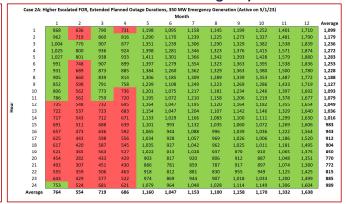
Historic FOR, PREPA Planned Outage Durations







Increased FOR, Extended Planned Outage Durations 350 MW Emergency Gen



Legend: ≥750 MW <750 MW

- Under PREPA's availability projections, outages will be largely completed in July, de-rated capacity will be restored, and there will be adequate reserves
- Assuming planned outages will match historical schedule performance, and Post-Fiona forced outage rates will continue
- Most of the hours between 5-12 will be below targeted reserves until November
- Even under more conservative planning assumptions, 350 MW of emergency generation will largely eliminate the reserve deficiencies on a deterministic, go-forward basis



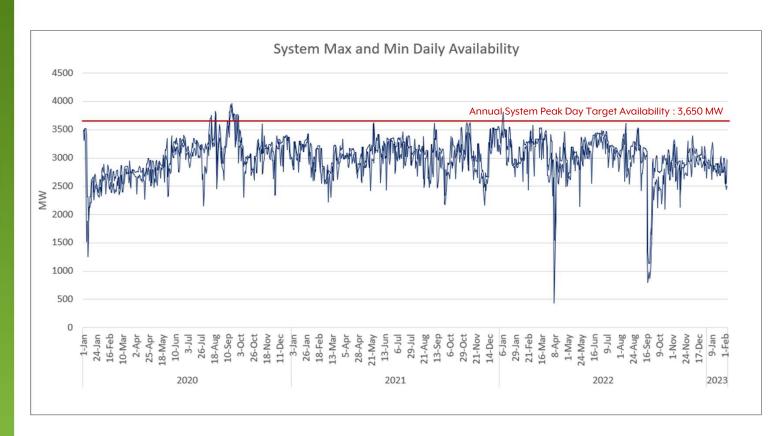
- Under all scenarios, there will still remain some statistical probability that availability will fall below 750 under some scenarios when results are considered stochastically
- If a randomly occurring forced outage occurs at a plant when there is not enough reserves, load shed events will occur; only three load sheds are projected in the 7 months after arrival of the 350 MW emergency generation



Generation Trends Post-Fiona



Nov. 9 FEMA defined the desired End-State as meeting Peak Load Demand of 2950 with 700MW in reserve for a total of 3650



- The entire bulk power system has exceeded 3,650 MW of available capacity in 24 out of 1,131 days since 2020
- On an hourly basis, a total of 372 hours (1.4% of total period hours)
- Note: On those hours where peak demand was less than 2,950 MW, there were numerous hours where reserve requirements fell slightly below 750 MW



Hourly reserves during 2022 indicates increased risk during most evening peak periods

The system had inadequate reserves 31% of the hours during 2022



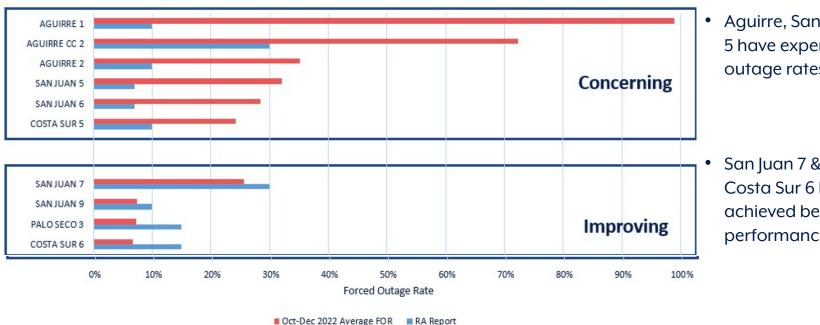
Legend:

750 MW

≥750 MW

<750 MW

Several of PREPA units' Forced Outage rates have further deteriorated since Fiona



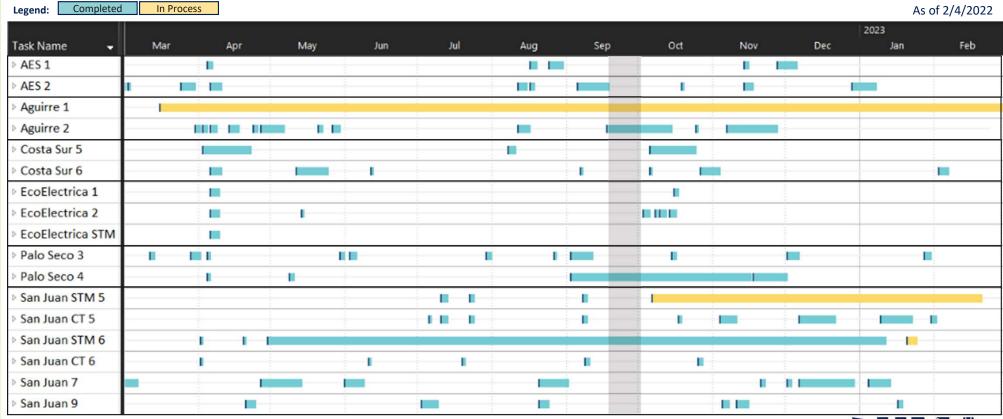
 Aguirre, San Juan, and Costa Sur 5 have experienced higher forced outage rates since Fiona

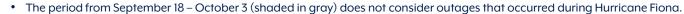
 San Juan 7 & 9, Palo Seco 3, and Costa Sur 6 have actually achieved better than historical performance since Fiona



Forced Outages Per Unit

This graph shows the forced outages per unit reported in the Daily Availability Report. The period shown is from 1/1/2022 - 12/31/2022. The purpose is to display the units with unforeseen and unplanned outages that can impact how the generation demand is met.







Continual adjustment of outage schedules suggest planned outage performance will deteriorate

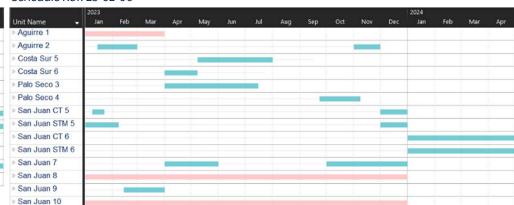
Unit	Changes in Rev. 22-10-28	Changes in Rev. 22-12-08	Changes in Rev. 23-01-05	Changes in Rev. 23-01-17	Changes in Rev. 23-02-06
Aguirre 1		Extend FO duration			
Aguirre 2		Move up FO start	Delay PO start	Add PO in Nov 2023	
Costa Sur 5		Delay PO start	Move up PO start		
Costa Sur 6		Move up PO start	Shorten PO duration		
Palo Seco 3		Delay PO start			
Palo Seco 4		Extend PO	Delay PO Start		
San Juan CT 5		Delay PO start	Add PO in Dec 2023		
San Juan STM 5	Extend PO	Extend PO duration	Extend PO duration		
San Juan CT 6					Add PO in 2024
San Juan STM 6					Add PO in 2024
San Juan 7		Delay PO start		Extend PO duration	
San Juan 8	Add OOS through 2023			Change OOS to FO	
San Juan 9					
San Juan 10	Add OOS through 2023			Change OOS to FO	

PO - Planned Outage; FO - Forced Outage; OOS - Out of Service

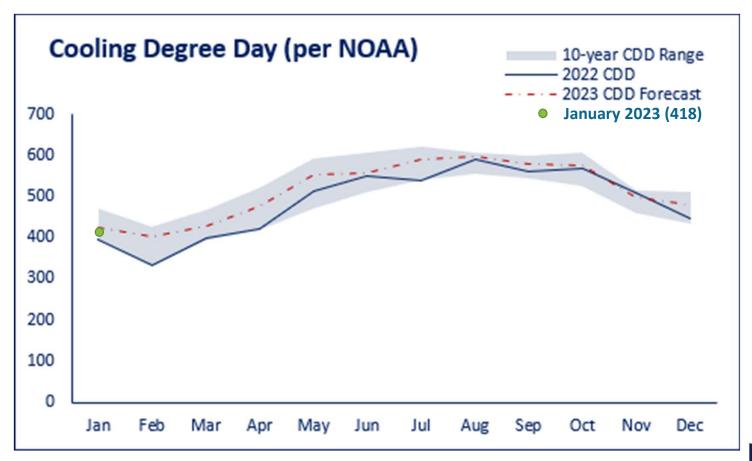
Schedule Rev. 22-10-26, NEPR-MI-2022-0003, Motion of October 31, 2022



Schedule Rev. 23-02-06



2022 was a cooler year than average and a reversion to mean temperature trends would increase load and reduce reserves

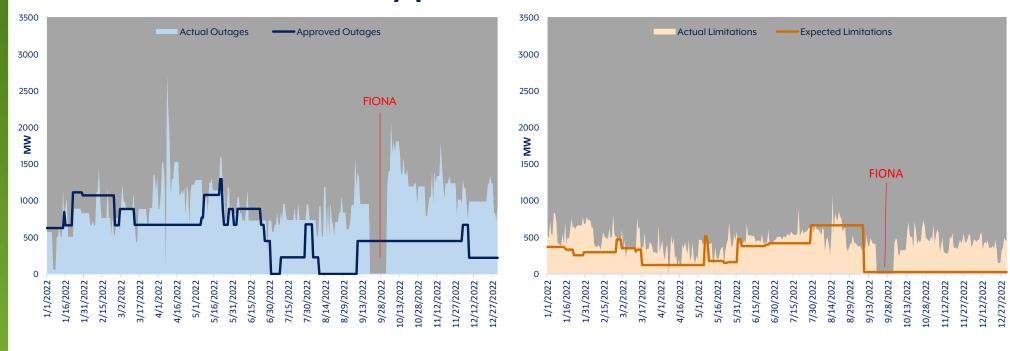




Adjusting Expectations For Historical Performance Trends



The system's ability to accurately project outages and limitations is historically poor, but deteriorated after Fiona



- In 2022, total system unavailable due to outages was 66% higher than planned on a weighted basis, compared to what was projected in the 90-day Generation Outage Schedule, and performance has deteriorated after Fiona
- Total capacity limitations (de-ratings) were 79% higher than expected and have significantly deteriorated after Fiona
- Actual system overall had approximately 565 MW less availability than projected, 498 of which was due to PREPA



Planned Outages at PREPA between 2019 – 2021 Last 74% Longer than Forecast on an Aggregated Basis



- PREPA's planned outages between October 2019 and December 2021 lasted approximately 74% more hours than planned
- Ignoring the three worst performing outages at SJ9, SJ7, and PS3 still results in an average outage schedule duration 22% longer than planned

Plant	Forecast Outage Hours	Actual Outage Hours	Variance
CS 5	1,056	1,051	0%
SJ 8	1,080	1,112	3%
Camb 3	1,320	1,380	5%
SJ STM 5	5,856	6,129	5%
SJ CT 6	1,896	2,003	6%
AG1	1,176	1,243	6%
SJ CT 5	4,416	4,919	11%
PS 4	1,152	1,285	12%
SJ STM 6	576	856	49%
AG 2	2,544	4,813	89%
PS 1	1,464	2,798	91%
SJ 9	1,056	3,810	261%
SJ 7	1,296	7,125	450%
PS 3	1,152	6,847	494%
Total	26,040	45,371	74%
Total excl SJ9,			
SJ7, & PS3	22,536	27,589	22%

PREPA's outage effectiveness is poor as evidenced by 25% of its forced outages occurring in the 30 days immediately after planned outages

Forced Outage Events Since Last Planned Outage

