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GOVERNMENT OF PUERTO RICO PUERTO RICO PUBLIC SERVICE REGULATORY BOARD PUERTO RICO ENERGY BUREAU

IN RE:

CASE NO. NEPR-MI-2021-000<u>2</u>

IN RE: REVIEW OF THE PUERTO RICO ELECTRIC POWER AUTHORITY'S 10-YEAR INFRASTRUCTURE PLAN-DECEMBER 2020 SUBJECT: Submission of One Area Plan, Request for Confidentiality, and Supporting Memorandum of Law

MOTION SUBMITTING ONE AREA PLAN, REQUEST FOR CONFIDENTIALITY, AND SUPPORTING MEMORANDUM OF LAW

TO THE PUERTO RICO ENERGY BUREAU:

COME NOW LUMA Energy, LLC, and LUMA Energy ServCo, LLC, (jointly referred to as "LUMA"), through the undersigned legal counsel and, respectfully submit the following:

I. Submittal of Area Plan and Request for Confidentiality

- 1. On March 26, 2021, this Puerto Rico Energy Bureau ("Energy Bureau") issued a Resolution and Order in the instant proceeding (the "March 26 Order"), ordering —in pertinent part—that the Puerto Rico Electric Power Authority ("PREPA") submit to the Energy Bureau the specific projects to be funded with Federal Emergency Management Agency ("FEMA") funds or any other federal funds at least thirty (30) calendar days prior to submitting these projects to the Puerto Rico Central Office for Recovery, Reconstruction and Resiliency ("COR3"), FEMA or any other federal agency. *See* March 26 Order on pages 18-19. The Energy Bureau thereafter determined that this directive should be applied to both PREPA and LUMA. *See* Resolution and Order of August 20, 2021 ("August 20 Order") on page 3.
- 2. Consequently, LUMA has submitted several Transmission and Distribution projects to this Energy Bureau beginning on July 8, 2021. LUMA has submitted 265 initial scopes

of work ("SOW") as to date. The Energy Bureau has approved all the SOWs submitted by LUMA as of March 14, 2025.

- 3. Following the extensive infrastructure damage caused by Hurricane Fiona in September 2022, LUMA is advancing permanent restoration efforts under FEMA's traditional Section 406 of the Stafford Act Public Assistance program. Unlike the Section 428 of the Stafford Act fixed-cost model used for Hurricane Maria (FEMA Accelerated Award Strategy ["FAASt"], the traditional Public Assistance program process reimburses actual costs to restore eligible, disaster-damaged infrastructure. This requires rigorous documentation, damage validation, environmental review, and regulatory compliance. Therefore, LUMA has adopted a structured Area Plan approach to align with the Energy Bureau's proceedings requirements and ensure transparency and regulatory coordination. Each Area Plan outlines LUMA's comprehensive recovery goals for a specific geographic region, including funded and unfunded scope elements across FEMA's Fiona program, Maria's FAASt program, and other sources. Due to their interregional nature, transmission projects are addressed separately through regional planning. LUMA submits these Area Plans to the Energy Bureau for review and approval before project formulation, ensuring consistency with energy policy goals. In Exhibit 1 to this Motion, LUMA explains in detail its approach to FEMA's Public Assistance process from now on.
- 4. In view of the above and in accordance with the March 26th Order, LUMA hereby submits to the Energy Bureau one Area Plan for this Energy Bureau's review and approval prior to submittal to COR3 and FEMA in thirty (30) days for the following project: "Fiona Permanent Work Area Plan: Mayagüez G," dated June 26, 2025, as *Exhibit 2* to this Motion.

- 5. LUMA hereby requests that *Exhibit 2* be maintained confidential and is submitting a redacted version for public disclosure and an unredacted non-public version under seal of confidentiality. LUMA submits its Memorandum of Law below, stating the legal basis for which the unredacted versions of *Exhibit 2* should be filed under seal of confidentiality. As will be explained below, the Area Plan in *Exhibit 2* should be protected from public disclosure as these documents contain confidential information associated with Critical Energy Infrastructure Information ("CEII") as defined in federal regulations, 18 C.F.R. §388.113; 6 U.S.C. §§ 671-674, and per the Energy Bureau's Policy on Management of Confidential Information. *See* Energy Bureau's Policy on Management of Confidential Information, CEPR-MI-2016-0009 ("Policy on Management of Confidential Information"), issued on August 31, 2016, as amended by the Resolution dated September 20, 2016.
- 6. In addition, the Area Plan includes personal identifying information of LUMA staff or contractors protected under Puerto Rico's legal framework on privacy emanating from the Puerto Rico Constitution. It should also be protected pursuant to the Energy Bureau's Policy on Management of Confidential Information.

II. Memorandum of Law in Support of Request for Confidentiality

A. Applicable Laws and Regulations to Submit Information Confidentially Before the Energy Bureau

7. The bedrock provision on the management of confidential information filed before this Energy Bureau, is Section 6.15 of Act 57-2014, known as the "Puerto Rico Energy Transformation and Relief Act"." It provides, in pertinent part, that: "[i]f any person who is required to submit information to the [Energy Bureau] believes that the information to be submitted has any confidentiality privilege, such person may request the [Energy Bureau] to treat

such information as such [...]" 22 LPRA §1054n. If the Energy Bureau determines, after appropriate evaluation, that the information should be protected, "it shall grant such protection in a manner that least affects the public interest, transparency, and the rights of the parties involved in the administrative procedure in which the allegedly confidential document is submitted." *Id.* §1054n(a).

- 8. Access to confidential information shall be provided "only to the lawyers and external consultants involved in the administrative process after the execution of a confidentiality agreement." *Id.* §1054n(b). Finally, Act 57-2014 provides that this Energy Bureau "shall keep the documents submitted for its consideration out of public reach only in exceptional cases. In these cases, the information shall be duly safeguarded and delivered exclusively to the personnel of the [Energy Bureau] who needs to know such information under nondisclosure agreements. However, the [Energy Bureau] shall direct that a non-confidential copy be furnished for public review." *Id.* §1054n(c).
- 9. Relatedly, in connection with the duties of electric power service companies, Section 1.10 (i) of Act 17-2019 provides that electric power service companies shall provide the information requested by customers, except for confidential information in accordance with the Puerto Rico Rules of Evidence.
- 10. Moreover, the Energy Bureau's Policy on Management of Confidential Information details the procedures a party should follow to request that a document or portion thereof be afforded confidential treatment. In essence, the referenced Policy requires identifying confidential information and filing a memorandum of law explaining the legal basis and support for a request to file information confidentially. *See* CEPR-MI-2016-0009, Section A, as amended by the

Resolution of September 20, 2016, CEPR-MI-2016-0009. The memorandum should also include a table that identifies the confidential information, a summary of the legal basis for the confidential designation, and why each claim or designation conforms to the applicable legal basis of confidentiality. *Id.* $at \, \mathbb{P} \, 3$. The party who seeks confidential treatment of information filed with the Energy Bureau must also file both a "redacted" or "public version" and an "unredacted" or "confidential" version of the document that contains confidential information. *Id.* $at \, \mathbb{P} \, 6$.

11. The Energy Bureau's Policy on Management of Confidential Information states the following regarding access to validated Trade Secret Information and CEII:

1. Trade Secret Information

Any document designated by the [Energy Bureau] as Validated Confidential Information because it is a trade secret under Act 80-2011 may only be accessed by the Producing Party and the [Energy Bureau], unless otherwise set forth by the [Energy Bureau] or any competent court.

2. Critical Energy Infrastructure Information ("CEII")

The information designated by the [Energy Bureau] as Validated Confidential Information on the grounds of being CEII may be accessed by the parties' authorized representatives only after they have executed and delivered the Nondisclosure Agreement.

Those authorized representatives who have signed the Non-Disclosure Agreement may only review the documents validated as CEII at the [Energy Bureau] or the Producing Party's offices. During the review, the authorized representatives may not copy or disseminate the reviewed information and may bring no recording device to the viewing room.

Id. at § D (on Access to Validated Confidential Information).

12. Energy Bureau Regulation No. 8543, Regulation on Adjudicative, Notice of Noncompliance, Rate Review, and Investigation Proceedings, also includes a provision for filing

confidential information in proceedings before this Energy Bureau. To wit, Section 1.15 provides that "a person has the duty to disclose information to the [Energy Bureau] considered to be privileged pursuant to the Rules of Evidence, said person shall identify the allegedly privileged information, request the [Energy Bureau] the protection of said information, and provide supportive arguments, in writing, for a claim of information of privileged nature. The [Energy Bureau] shall evaluate the petition and, if it understands [that] the material merits protection, proceed according to [...] Article 6.15 of Act No. 57-2015, as amended." *See also* Energy Bureau Regulation No. 9137 on Performance Incentive Mechanisms, § 1.13 (addressing disclosure before the Energy Bureau of Confidential Information and directing compliance with Resolution CEPR-MI-2016-0009).

B. Request for Confidentiality

13. The Area Plan with CEII included in *Exhibit 2* contains portions of CEII that, under relevant federal law and regulations, are protected from public disclosure. LUMA stresses that the Area Plan with CEII warrants confidential treatment to protect critical infrastructure from threats that could undermine the system and negatively affect electric power services to the detriment of the interests of the public, customers, and citizens of Puerto Rico. In several proceedings, this Energy Bureau has considered and granted requests by PREPA to submit CEII under seal of

confidentiality.¹ In at least two proceedings on Data Security² and Physical Security,³ this Energy Bureau, motu proprio, has conducted proceedings confidentially, thereby recognizing the need to protect CEII from public disclosure.

14. Additionally, this Energy Bureau has granted requests by LUMA to protect CEII in connection with LUMA's System Operation Principles. *See* Resolution and Order of May 3, 2021, table 2 on page 4, Case No. NEPR-MI-2021-0001 (granting protection to CEII included in LUMA's Responses to Requests for Information). Similarly, in the proceedings on LUMA's proposed Initial Budgets and System Remediation Plan, this Energy Bureau granted confidential designation to several portions of LUMA's Initial Budgets and Responses to Requests for Information. *See* Resolution and Order of April 22, 2021, on Initial Budgets, table 2 on pages 3-4, and Resolution and Order of April 22, 2021, on Responses to Requests for Information, table 2 on pages 8-10, Case No. NEPR-MI-2021-0004; Resolution and Order of April 23, 2021, on Confidential Designation of Portions of LUMA's System Remediation Plan, table 2 on page 5, and Resolution and Order of May 6, 2021, on Confidential Designation of Portions of LUMA's

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¹ See e.g., In re Review of LUMA's System Operation Principles, NEPR-MI-2021-0001 (Resolution and Order of May 3, 2021); In re Review of the Puerto Rico Power Authority's System Remediation Plan, NEPR-MI-2020-0019 (order of April 23, 2021); In re Review of LUMA's Initial Budgets, NEPR-MI-2021-0004 (order of April 21, 2021); In re Implementation of Puerto Rico Electric Power Authority Integrated Resource Plan and Modified Action Plan, NEPR MI 2020-0012 (Resolution of January 7, 2021, granting partial confidential designation of information submitted by PREPA as CEII); In re Optimization Proceeding of Minigrid Transmission and Distribution Investments, NEPR MI 2020-0016 (where PREPA filed documents under seal of confidentiality invoking, among others, that a filing included confidential information and CEII); In re Review of the Puerto Rico Electric Power Authority Integrated Resource Plan, CEPR-AP-2018-0001 (Resolution and Order of July 3, 2019 granting confidential designated and request made by PREPA that included trade secrets and CEII) but see Resolution and Order of February 12, 2021 reversing in part, grant of confidential designation).

² In re Review of the Puerto Rico Electric Power Authority Data Security Plan, NEPR-MI-2020-0017.

³ In re Review of the Puerto Rico Electric Power Authority Physical Security Plan, NEPR-MI-2020-0018.

Responses to Requests for Information on System Remediation Plan, table 2 at pages 7-9, Case No. NEPR-MI-2020-0019.

- 15. As mentioned above, the Energy Bureau's Policy on Management of Confidential Information provides for the management of CEII. It directs that the parties' authorized representatives access information validated as CEII only after executing and delivering a Non-Disclosure Agreement.
- 16. Generally, CEII or critical infrastructure information is exempted from public disclosure because it involves assets and information that pose public security, economic, health, and safety risks. Federal Regulations on CEII, particularly 18 C.F.R. § 388.113, state that:

Critical energy infrastructure information means specific engineering, vulnerability, or detailed design information about proposed or existing critical infrastructure that:

- (i) Relates details about the production, generation, transportation, transmission, or distribution of energy;
- (ii) Could be useful to a person in planning an attack on critical infrastructure;
- (iii) Is exempt from mandatory disclosure under the Freedom of Information Act, 5 U.S.C. 552; and
- (iv) Does not simply give the general location of the critical infrastructure.

Id.

17. Additionally, "[c]ritical electric infrastructure means a system or asset of the bulk-power system, whether physical or virtual, the incapacity or destruction of which would negatively affect national security, economic security, public health or safety, or any combination of such matters. *Id.* Finally, "[c]ritical infrastructure means existing and proposed systems and assets, whether physical or virtual, the incapacity or destruction of which would negatively affect security, economic security, public health or safety, or any combination of those matters." *Id.*

18. The Critical Infrastructure Information Act of 2002, 6 U.S.C. §§ 671-674 (2020), part of the Homeland Security Act of 2002, protects critical infrastructure information ("CII").⁴ CII is defined as "information not customarily in the public domain and related to the security of critical infrastructure or protected systems [...]" 6 U.S.C. § 671 (3).⁵

- (i) in furtherance of an investigation or the prosecution of a criminal act; or
- (ii) when disclosure of the information would be--
- (I) to either House of Congress, or to the extent of matter within its jurisdiction, any committee or subcommittee thereof, any joint committee thereof or subcommittee of any such joint committee; or
- (II) to the Comptroller General, or any authorized representative of the Comptroller General, in the course of the performance of the duties of the Government Accountability Office
- (E) shall not, be provided to a State or local government or government agency; of information or records;
 - (i) be made available pursuant to any State or local law requiring disclosure of information or records;
 - (ii)otherwise be disclosed or distributed to any party by said State or local government or government agency without the written consent of the person or entity submitting such information; or
 - (iii)be used other than for the purpose of protecting critical Infrastructure or protected systems, or in furtherance of an investigation or the prosecution of a criminal act.
 - (F) does not constitute a waiver of any applicable privilege or protection provided under law, such as trade secret protection.

(A)actual, potential, or threatened interference with, attack on, compromise of, or incapacitation of critical infrastructure or protected systems by either physical or computer-based attack or other similar conduct (including the misuse of or unauthorized access to all types of communications and data transmission systems) that violates Federal, State, or local law, harms interstate commerce of the United States, or threatens public health or safety;

(B)the ability of any critical infrastructure or protected system to resist such interference, compromise, or incapacitation, including any planned or past assessment, projection, or estimate of the vulnerability of critical infrastructure or a protected system, including security testing, risk evaluation thereto, risk management planning, or risk audit; or

⁴ Regarding protection of voluntary disclosures of critical infrastructure information, 6 U.S.C. § 673, provides in pertinent part, that CII:

⁽A) shall be exempt from disclosure under the Freedom of Information Act;

⁽B) shall not be subject to any agency rules or judicial doctrine regarding ex parte communications with a decision-making official;

⁽C) shall not, without the written consent of the person or entity submitting such information, be used directly by such agency, any other Federal, State, or local authority, or any third party, in any civil action arising under Federal or State law if such information is submitted in good faith;

⁽D) shall not, without the written consent of the person or entity submitting such information, be used or disclosed by any officer or employee of the United States for purposes other than the purposes of this part, except—

⁵ CII includes the following types of information:

- 19. The Area Plan contains diagrams that qualify as CEII because it contains information on the engineering and design of critical infrastructure, as existing and proposed, relating to the transmission of electricity, which is provided in sufficient detail that it could potentially be helpful to a person planning an attack on this or other energy infrastructure facilities interconnected with or served by this facility and equipment. In addition, the Area Plan with CEII in *Exhibit 2* qualify as CEII because each of these documents contains the express coordinates to power transmission and distribution facilities (18 C.F.R. § 388.113(iv)), and these specific coordinates could potentially be helpful to a person planning an attack on the energy facilities listed as part of this Area Plan. The information identified as confidential in this paragraph is not common knowledge and is not made publicly available. Therefore, it is respectfully submitted that, on balance, the public interest in protecting CEII weighs in favor of protecting the relevant portions of the Area Plan with CEII in *Exhibit 2* from disclosure, given the nature and scope of the details included in those portions.
- 20. Based on the above, LUMA respectfully submits that the Area Plan with CEII should be designated as CEII. This designation is a reasonable and necessary measure to protect the specific location and other engineering and design information of the energy facilities listed or discussed in this Area Plan in *Exhibit 2*. Given the importance of ensuring the safe and efficient operation of the generation assets and the T&D System, LUMA respectfully submits that these materials constitute CEII that should be maintained confidentially to safeguard their integrity and protect them from external threats.

⁽C)any planned or past operational problem or solution regarding critical infrastructure or protected systems, including repair, recovery, construction, insurance, or continuity, to the extent it is related to such interference, compromise, or incapacitation.

21. In addition, the Area Plan in Exhibit 2 contains the name, signature, and role of two LUMA employees and a contractor, respectively, who reviewed the Area Plan as part of LUMA's internal review and approval of each document. LUMA respectfully requests that information on the names, signatures, and roles of these individuals be kept confidentially in the context that these reveal details of their employment duties and that their protection is in the public interest and aligned with Puerto Rico's legal framework on privacy, which protects from the disclosure of personal information. See e.g., Const. ELA, Art. II, Sections 8 and 10, which protect the right to control personal information and distinctive traits, which apply ex proprio vigore and against private parties. See also e.g. Vigoreaux v. Quiznos, 173 D.P.R. 254, 262 (2008); Bonilla Medina v. P.N.P., 140 D.P.R. 294, 310-11 (1996), Pueblo v. Torres Albertorio, 115 D.P.R. 128, 133-34 (1984). See also Act 122-2019, Article 4(vi) (which provides, as an exception to the rule on public disclosure, information the disclosure of which could invade the privacy of third parties or affect their fundamental rights); and Article 3(c) of Act 122-2019 (stating that personnel files and similar information does not constitute public information subject to disclosure). It is respectfully submitted that the redaction of the aforementioned information does not affect the public's or the Energy Bureau's review of the Area Plan nor interfere with processes before this Energy Bureau. Therefore, on balance, the public interest in protecting privacy weighs in favor of protecting the relevant portions of the Area Plan.

C. Identification of Confidential Information

22. In compliance with the Energy Bureau's Policy on Management of Confidential Information, CEPR-MI-2016-0009, below, find a table summarizing the hallmarks of this request for confidential treatment.

Document	Name	Pages in which Confidential Information is Found, if applicable	Summary of Legal Basis for Confidentiality Protection, if applicable	Date Filed
Exhibit 2	Fiona Permanent Work Area Plan: Mayagüez G	Page 1	Right to privacy (see, e.g., Const. ELA, Art. II, Sections 8 and 10)	June 27, 2025
		Pages 4 and 5	Critical Energy Infrastructure Information, 18 C.F.R. § 388.113; 6 U.S.C. §§ 671- 674.	June 27, 2025

WHEREFORE, LUMA respectfully requests that the Energy Bureau **take notice** of the aforementioned; **approve** the Area Plan for the T&D Project submitted as *Exhibit 2* to this Motion; and **grant** the request for confidential treatment of *Exhibit 2*.

RESPECTFULLY SUBMITTED.

We hereby certify that we filed this Motion using the electronic filing system of this Energy Bureau. We will send an electronic copy of this Motion to counsel for PREPA Alexis Rivera, arivera@gmlex.net, and to Genera PR LLC, through its counsel of record, Jorge Fernández-Reboredo, jfr@sbgblaw.com, Jennise M. Álvarez González, jennalvarez@sgblaw.com, and Francisco Santos, francisco-santos@gener-pr.com.

In San Juan, Puerto Rico, this 27th day of June 2025.



DLA Piper (Puerto Rico) LLC

500 Calle de la Tanca, Suite 401 San Juan, PR 00901-1969 Tel. 787-945-9132 Fax 939-697-6102

/s/ Yahaira De la Rosa Algarín Yahaira De la Rosa Algarín RUA Núm. 18,061 yahaira.delarosa@us.dlapiper.com

Exhibit 1

LUMA's Approach to FEMA's Public Assistance Process for Damages by Hurricane Fiona

NEPR-MI-2021-0002

LUMA's Approach to FEMA's Public Assistance Process for Damages by Hurricane Fiona

Following the extensive infrastructure damage caused by Hurricane Fiona in September 2022, LUMA is advancing permanent restoration efforts under FEMA's traditional 406 Public Assistance (PA) program. Unlike the Section 428 fixed-cost model used for Hurricane Maria (FEMA Accelerated Award Strategy (FAASt), the traditional PA process reimburses actual costs to restore eligible, disaster-damaged infrastructure. This requires rigorous documentation, damage validation, environmental review, and regulatory compliance.

LUMA's project formulation begins with the development of Damage Description and Dimensions (DDD) packages for all disaster-damaged infrastructure. DDDs quantify the disaster-caused damage and serve as the foundation of the FEMA project: all subsequent scopes of work (SOWs) and cost estimates must be related to the DDD. LUMA uses the following data to develop DDDs: site inspection findings, emergency repair documentation, testing results and reliability reports, and damage assessment data collected during response. The Federal Emergency Management Agency (FEMA), the Central Office for Recover, Reconstruction and Resiliency (COR3), and LUMA jointly review the DDD to determine eligible damages.

After DDD approval, FEMA —along with LUMA— will develop the initial project SOW (Version 0) and cost estimate. Version 0 will describe the work and cost to restore the disaster-damaged facilities to predisaster condition and to national codes and standards. Cost estimates will include design, engineering, and project management. This approach provides LUMA with a base budget from which it can plan and design the intended infrastructure restoration. LUMA will develop subsequent project versions (Version 1 and beyond), which will include hazard mitigation measures and compliance with design codes and standards. These versions may also involve complex cost estimation, design integration, and environmental/historic preservation (EHP) review. The full process, from DDD approval to Version 1 obligation, can span over a year and may involve Congressional and regulatory review steps, especially for large projects (greater than \$1,000,000).

To align with the Puerto Rico Energy Bureau (PREB) docket requirements and ensure compliance, transparency and regulatory coordination, LUMA has developed a structured Area Plan approach. Each Area Plan outlines LUMA's damage recovery goals for a specific geographic region, including funded and unfunded project scope elements across FEMA's Fiona program, Maria's FAASt program, and any other sources. Transmission projects, due to their interregional nature, are addressed separately through regional planning. LUMA will submit these Area Plans to PREB for review and approval before project formulation, ensuring consistency with energy policy goals. As FEMA obligations progress, LUMA will provide PREB with timely updates on project status, including notification when projects are no longer viable for obligation.

This coordinated strategy ensures federal compliance while advancing resilient, system-wide recovery aligned with Puerto Rico's energy transformation goals.



Exhibit 2

Redacted Version (Unredacted Version Submitted Under Seal of Confidentiality)



FEMA Project Scope of Work

Project Name:

Fiona Permanent Work Area Plan: Mayagüez G

Revision: 2

Date: June 26, 2025

APPROVALS

The signatures below formally approve the FEMA Project Scope of Work Template.

Area Plan Owner	Signature	Date
		26-Jun-2025
Grants Manager	Signature	Date
		26-Jun-2025



Doc. Name: Fiona Permanent Work Area Plan: Mayagüez G Project Name: n/a DR-4671-PR Public Assistance

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Project Name: n/a DR-4671-PR Public Assistance

Overview

Project Name:	Fiona Permanent Work Area Plan: Mayagüez G
Project Type:	Overview/narrative of proposed work approach for Fiona permanent repairs and hazard mitigation
Region:	Mayagüez
Damage Number:	N/A
Damaged Inventory/Asset Category:	Distribution and Substation
FEMA Project Number: (formerly Project Worksheet)	N/A

Introduction

This document provides the Puerto Rico Energy Bureau (PREB) with a system-level summary of the standard Federal Emergency Management Agency (FEMA) formulation process for permanent work associated with Hurricane Fiona. On September 18, 2022, Hurricane Fiona made landfall in Puerto Rico as a Category 1 hurricane. The existing moisture condition in the area pushed ahead of the system brought some additional rainfall to the island in advance of Hurricane Fiona. Subsoils conditions for the island were near saturation and rivers were running at normal to above normal levels for much of the island of Puerto Rico. Rainfall activity intensified more than 16 inches along the Cordillera and El Yunque. Total rainfall accumulations of more than 30 inches were registered in Ponce, Caguas, and San Lorenzo. Mudslides and flooding were reported in affected areas.

The magnitude of the damage on the island of Puerto Rico exceeded the government's capabilities to respond to the incident. On September 21, 2022, the President of the United States of America granted a disaster declaration (DR-4671-PR) for Puerto Rico allowing FEMA to provide Public Assistance funds for an incident period of September 17, 2022 - September 21, 2022.

This narrative outlines the steps and procedures covering various aspects such as, the repair and replace approach, adherence to codes and standards, FEMA Section 406 mitigation and the application of Environmental and Historic Preservation (EHP) guidelines.

Facilities

Facilities List

The facilities listed below are part of the feeder and substation system in the Mayagüez Region. These Interconnected and Interfunctional distribution feeder (site) establish the electrical distribution system. The feeder originates from a substation (start) and serves customers along the route to various locations (end). GPS Coordinates for the start and the end points of each electrical feeder project are noted in the table below and depicted on the attached feeder maps. These feeders are in the PREPA 10-Year Infrastructure Plan.





Name	Number	GPS Start	GPS End	Voltage (kV)
13.2 kV 6406-04	6406-04			13.2
13.2 kV 6406-02	6406-02			13.2
13.2 kV 6603-01	6603-01			13.2
13.2 kV 6704-02	6704-02			13.2
13.2 kV 6704-03	6704-03			13.2
4.16 kV 6401-01	6401-01			4.16
4.16 kV 6401-02	6401-02			4.16
4.16 kV 6401-03	6401-03			4.16
4.16 kV 6401-04	6401-04			4.16
4.16 kV 6404-01	6404-01			4.16
4.16 kV 6404-02	6404-02			4.16
4.16 kV 6404-03	6404-03			4.16
4.16 kV 6406-04	6404-04			4.16
4.16 kV 6501-01	6501-01			4.16
4.16 kV 6501-02	6501-02			4.16
4.16 kV 6501-03	6501-03			4.16
4.16 kV 6501-04	6501-04			4.16
San Germán Transmission Center (TC)	6401			38



Project Name: n/a DR-4671-PR Public Assistance

San Germán TC	6404	38
San Germán TC	6406	115
Sabana Grande	6501	38
Combate	6704	38

Note: GPS coordinates are required for all facilities.

Facilities Description

The specific facilities included in this project are: poles and structures (including their foundations), framing and insulators, load break switches (manual and automated), capacitor banks, voltage regulators, transformers (including lightning arresters and fuse cut-outs), conductors, guy wires, anchoring, grounding assemblies, underground cable, underground cable systems, fault interrupting equipment (fuses, reclosers, and sectionalizers), and any other associated components.

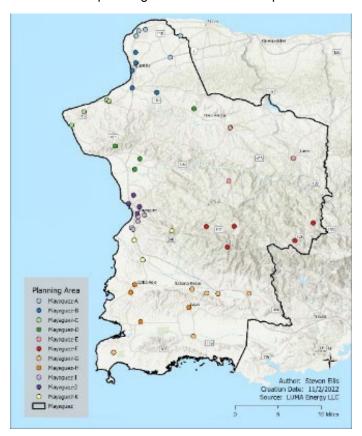


Project Scope

Scope of Work Description (e.g., Plan for Repair)

Permanent Repairs Area Strategy - Mayagüez Area G

LUMA's project permanent formulation strategy is based on Area Planning for a more systematic approach. LUMA has been conducting Area Planning studies across 71 areas within 6 Regions (Mayagüez, Ponce, Caguas, San Juan, Bayamón, and Arecibo) to assess adequacy of capacity for each substation transformer and feeder in a planning area under normal operation and contingencies.



The Area Planning will identify damages that prevent the substations and feeders to adequately supply their respective service and define a scope of work (SOW) and objectives. Evaluating all damages as a system will ensure that all the components are safe, efficient, and meet all applicable codes and regulations. Electric power systems are a prime example of the interdependence of the overall system to its components. Each component of the system should be evaluated in conjunction with expected hazards and by understanding how each interrelated component impacts another. The studies will show the need to increase reliability and resiliency to improve the functionality, and ultimately restore system functionality of the distribution system.

The holistic design and implementation will take into consideration all factors that threaten the electrical system, such as flooding, considerations for reducing risks for high wind events and fire protection.



Project Name: n/a DR-4671-PR Public Assistance

The first Area selected for study, design to codes, standards and mitigation is Mayagüez Area G. The damages have been inspected and documented, showing all emergency repairs executed and damages that still need to be repaired.

Permanent Damages Per Area Strategy

LUMA has requested FEMA to include Architectural and Engineering (A&E) Services in the formulation of permanent repairs for DR-4671. This allocation of A&E resources is not only justifiable but necessary due to location, topographical complexities, integration of particular components and existing systems which will require on-site visits with design professionals to reach a detailed scope of work. These services are essential to meeting FEMA's compliance requirements, ensuring cost-effective project management, enhancing the resilience of our infrastructure, and restoring the confidence of the people of Puerto Rico.

Due to the complexity of the system, all damaged facilities will be formulated as individual projects, which after obligation will be designed as an integrated system with the intention of creating a more resilient infrastructure that monitors, protects, and automatically optimizes the operation of its interconnected elements.

As part of the reconstruction of the system, and in order to incorporate all DR-4671 damages and emergency repairs into the Public Assistance Process, LUMA developed a Final Damage Summary Report.

This report will guide all stakeholders in understanding and analyzing every emergency repair that was executed during the incident and identify damages between disasters so FEMA will be able to carry out the Adjudication of damages between DR-4671 and DR-4339.

LUMA Final Damage Summary

The FEMA formulation process begins with the identification and documentation of disaster-related damages to the electrical system as the result of the declared event. The Final Damage Summary Report is the consolidation and analysis of all electrical facility repairs executed during the emergency period. The result of this analysis compares damages captured via Work Order Packages (WOP), LUMA Damage Assessments Reports, Survey 123, and Site Inspections with FEMA.

Damage Assessment

LUMA engineers and crews performed assessments on the facilities, reflecting all damages and repairs performed during the emergency period. These reports were submitted to FEMA as part of the initial eligibility determination and recommendation for federal disaster assistance.

Damage Inventory List – (DILI)

The report identify that the facilities claimed for permanent work were listed in LUMA's first report of Damages to the Central Officer for Recovery, Reconstruction and Resiliency (COR3) and FEMA

Work Order Packages (WOP)

This report contains the list of damages LUMA assessed during the emergency period and documents all repairs and materials required to restore the facility during the emergency period.

Survey 123

Survey 123 is an internal LUMA program used to capture damage assessments and repair data. Field crews use it to document damages and repairs seen in the field, which then populates a database. Survey 123 integrates with GIS to provide maps and reports summarizing historical damage and repair records.



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Site Inspections

Teams conducted on-site evaluations of damaged energy infrastructure to assess the extent of the damage to eventually determine eligibility for FEMA assistance under DR-4671.

Internal Adjudication Analysis

The Adjudication Analysis involves analyzing Fiona inspection results and cross-referencing them with Maria detailed SOWs (DSOWs) data and the 428 Settlement. This process aims to determine which damages reported in Fiona were previously claimed in a Maria Project, to support the formulation of permanent work and avoid duplication.

Damage Analysis

The Damage Analysis is a final summary that cross references all damages and repairs to demonstrate to FEMA that LUMA has conducted a thorough review and there is no duplication of damages between disasters, ensuring that all damages are accurately captured and validated for Fiona. These damages will be eventually used in the creation of the SOW.

Reliability Report

LUMA's records on all maintenance executed carried out on the facilities prior to DR-4671 and supporting documentation of the island wide electrical outage suffered in 2022 as a result of the storm.

Scope of Work

Scope of Work Version Zero (V0)

LUMA will provide the Final Damage Summary to FEMA for the creation of the SOW V0. This first version of the SOW focuses on the method of repairs and costs to repair the facility to its predisaster conditions.

Repair and Replace Approach

When repairing to the pre-disaster state: Infrastructure is restored to its previous design, function, and standards.

A&E Funds

FEMA will estimate the A&E funds required based on a percentage of total of damages to the facility. Additional A&E funds to bring the facility from emergency repairs, which stabilized the system, up to codes & standards can be included at this stage.

Obligation - Permanent Work Individual Facilities

Once all facilities projects are obligated per area as V0, following the LUMA Planning Strategy, all damaged facilities will be evaluated, and a SOW developed incorporating Industry Standards and Mitigation opportunities.

Version 1 Permanent Repairs Projects

With obligated A&E funds, LUMA Engineering will work on the design, including codes and standards and mitigation proposals for the SOW Version 1. This process will take into consideration all facilities for the area evaluated independently by FEMA but designed and integrated as an interconnected system.

Damage, Description and Dimensions

A more thorough and accurate assessment of the disaster-related damage, often informed by additional inspections, engineering assessments, and input from experts. This includes structural

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damage, functionality losses, and the condition of specific components of infrastructure or facilities.

Scope of Work Version 1

LUMA SOW Version 1 is a refined and detailed version of the SOW V0 developed by FEMA in the first permanent work evaluation. It builds on preliminary assessments and damage documentation to outline a comprehensive plan for permanent work.

Specific details regarding the repair or replacement of damaged infrastructure. Unlike SOW V0, which focuses on immediate, basic restoration, SOW Version 1 incorporates detailed engineering designs, specifications, and a clear plan for how the infrastructure will be restored or replaced.

Codes and Standards

All repairs and new construction outlined must meet updated local, state, and federal codes and standards. This includes energy-related regulations, building codes, safety protocols, and any industry-specific standards for infrastructure.

- 1. Consensus-based codes, per FEMA (Public Assistance Alternative Procedures (Section 428) Guide for Permanent Work FEMA-4339-DR-PR February 2020).
- 2. Industry standards per FEMA Recovery Policy FP-104-009-5, Version 2, Implementing Section 20601 of the 2018 Bipartisan Budget Act through the Public Assistance Program.
- 3. FEMA Recovery Interim Policy FP-104-009-11 Version 2.1, Consensus-Based Codes, Specifications, and Standards for Public Assistance.
- 4. LUMA's latest Design Criteria Document (DCD) which aggregates the design considerations for most of the consensus-based codes, specifications, and standards listed in FEMA Recovery Interim Policy 104-009-11 Version 2.1 (December 20, 2019).

Hazard Mitigation Proposal

These measures are aimed at reducing future damage and risks from similar disasters. Mitigation measures may include upgrading materials, reinforcing structures, and implementing flood, wind, or seismic protections. The goal is to enhance the resiliency of the restored infrastructure and consider the interconnected engineering attributes of the region. See Section 3.5 for specific examples of Hazard Mitigation projects planned for Mayagüez Area G.

Cost Estimate

The cost estimate considers all permanent repairs to pre-disaster conditions, codes and standards implementation and mitigation proposal.

Environmental and Historic Preservation (EHP) Compliance

Compliance with FEMA's Environmental and Historic Preservation (EHP) regulations will be presented to FEMA. This includes detailed environmental assessments and any necessary consultations or approvals regarding potential impacts on protected species, habitats, water quality, air quality, and historic sites.

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Type of Project

Choose One (Restoration, Improved or Alternate)

If improved, provide the changes in facility size, capacity, dimension, or footprint. If alternate, provide rationale for recommendations.

Improved Project

This work will be in compliance with FEMA Public Assistance Procedures (Section 406) Guide for Permanent Work.

Note: If preliminary A&E work has not been completed, the type of work designation is considered initial and is based on currently available information. The type of work designation may be revised based on the results of the completed preliminary A&E work.

Preliminary Engineering

Is architectural and engineering funding required to help define the intended scope of work?

Codes and Standards

Which of the following types of codes, specifications, and standards apply to the restoration, replacement, relocation, or alternate scope of work?

The following will be referenced when applying specific codes, specifications, and standards to the project design:

- 1. Consensus-based codes, per FEMA (Public Assistance Alternative Procedures (Section 428) Guide for Permanent Work FEMA-4339-DR-PR February 2020).
- 2. Industry standards per FEMA Recovery Policy FP-104-009-5, Version 2, Implementing Section 20601 of the 2018 Bipartisan Budget Act through the Public Assistance Program.
- 3. FEMA Recovery Interim Policy FP-104-009-11 Version 2.1, Consensus-Based Codes, Specifications, and Standards for Public Assistance.
- 4. LUMA's latest Design Criteria Document (DCD) which aggregates the design considerations of the vast majority of the consensus-based codes, specifications, and standards listed in FEMA Recovery Interim Policy 104-009-11 Version 2.1 (December 20, 2019).

Codes, Specifications, and Standards

Yes If yes, describe how incorporated below.

Applicable codes and standards will be identified and incorporated into the plans and specifications.

Industry Standards

Yes If yes, describe how incorporated below.

Applicable industry standards will be identified and incorporated into the plans and specifications.



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Estimate

Cost estimates to complete the work have been generated at a class 5 level, which is between -50% and +100% of the final project cost. The estimate includes materials, construction labor and equipment, engineering, management, and contingencies to repair facilities to their original predisaster condition.

Estimated Budget for Architectural & Engineering Design:	\$4,381,221
Estimated Budget for Procurement & Construction:	Unknown at this time
Estimated Overall Budget for the Project:	\$43,812,209

406 Hazard Mitigation Proposal

406 Mitigation Opportunity Scope of Work

Transformer Capacity N-1

Station Transformer N-1 Analysis: The neighboring substation transformers of any substation station transformer in the area are assessed to see if they can take the whole load of any failed substation transformer in the planning area. In other words, to see if the whole load of the failed station transformer can be backed up under station transformer N-1 condition in the planning area.

Currently station 6704 (Combate) has no 13 kV ties and cannot be picked up in an emergency upon loss of the station transformer or loss of the 38 kV source which is on a ~ 6-mile radial line. In addition, Feeder 6704-03 is highly loaded and has over 4,300 customers connected and is a Tier 1 poor performing feeder. The area planning study recommends the addition of 2- new 38/13.2 kV unit substation transformer to be installed at the nearby 6702 (Boquerón) substation along with two new 13.2 kV feeders to provide relief to 6704-02 and 6704-03. The proposed substation plan preliminarily includes 38 kV breakers/sectionalizers tapping networked 38 kV Line 13400 at or near station 6702 Boquerón. The transformers proposed are two 10 MVA Unit Sub transformers and two new proposed feeders. This will provide Station N-1, 38 kV Line N-1 13 kV feeder N-1 feeder, load relief, voltage support and customer count reduction.

Feeder Normalization

To address voltage and thermal capacity violations, different mitigation work, such as replacing existing undersized conductors with bigger sized conductors, phase balancing, installing capacitors, transferring load (customers) to other feeders etc. are proposed. The proposed work is to improve the overall performance of the distribution system in the Mayagüez G planning area under feeder normal conditions. In summary, 10,000 ft of the existing undersized conductors or conductors missing phases are required to be replaced with various larger sized conductors to address the overvoltage and thermal violations during normal conditions and preparing it for contingency operations. Appendix B (Normalization Overhead Lines) shows the estimated total length in feet of various proposed reconductor, phase upgrades and new line additions by feeder.

In addition to conductor replacement, phase line changes are also recommended to improve load balancing and mitigate undervoltage. The normalization plan also recommends nine new capacitor banks, two fixed capacitor replacements and a capacitor bank relocation. One new 4.16 kV voltage regulator is



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recommended on feeder 6404-02. One new 1.5 MVA step transformers are recommended to form a tie with the 13.2 kV 6406-02 feeder.

Line Extensions and Reconductoring to Increase Grid Flexibility

At San German substation 6406, the lack of available 13.2 kV field ties cause significant customer outages in the event of a substation failure at 6406. Therefore, the area planning team recommends an approximately 0.8 mile long 13.2 feeder extension towards 6802-01 to provide relief contingency relief for 6406-02 and 6406-04.

Currently station 6406-13 kV lacks available 13.2 kV field ties which can cause significant customer outages in the event of a substation failure or feeder section out of service. Therefore, the area planning team recommends an approximately 2 mile long 13.2 kV feeder extension (conversion) towards 6802-01 (Acacias 13 kV) from the west to provide relief contingency relief for feeders 6406-02 & 6406-04. Feeder 6406-02 has over 3,100 customers connected and is a Tier 1 poor performing feeder. In addition, the 4 kV area of 6406-02, north of Route 2 is backed up by a proposed 1.5 MVA stepdown, currently with the loss of the existing stepdown ~1,300 customers will be affected. Also, load is reduced from the existing 3 MVA stepdown on 6406-02 to allow N-1 capacity to the 4 kV feeders to the south fed from 6404. Also a new feeder 6502-01 is proposed in the Ponce L Area Plan which will tie 6406-04 providing an N-1 tie from the east.

In addition, various reconductoring, line upgrades, step down installations, capacitors, phase balancing, switching, etc. will be performed on the feeders from 6406.

406 Mitigation Opportunity Cost Estimate

Estimated Budget for Architectural &	Unknown at this time
Engineering to Design:	
Estimated Budget for Procurement:	Unknown at this time
Estimated Budget for Construction:	Unknown at this time
Estimated Overall Budget for the Project:	Unknown at this time

Note: 406 Hazard Mitigation opportunities will be calculated after LUMA conducts final engineering on the damaged point in the Fiona claim. These costs will be separate from costs to repair facilities back to predisaster condition, including all codes and standards.

Environmental & Historic Preservation Requirements

EHP considerations will be identified and evaluated during the preliminary design phase and submitted to FEMA for review. Requirements will be incorporated into the final design and construction documents to be approved by FEMA prior to construction activities.

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